All

## BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

97 DEC 17 PM 4: 45

In the Matter of the Application of Cincinnati Bell Telephone Company for Approval of a Retail Pricing Plan which May Result in Future Rate Increases and for Approval of a New	)	Case No. 96-899-TP-ALT
Alternative Regulation Plan	í	

## OHIO CABLE TELECOMMUNICATIONS ASSOCIATION OBJECTIONS TO THE STAFF REPORT

In accordance with the authority of R.C. 4909.19, OAC 4901-1-28 and the first Finding of the November 24, 1997, Entry herein, the Ohio Cable Telecommunications Association ("OCTA") submits the following objections to the November 17, 1997, Staff Report of Investigation.

As provided at OAC 4901-1-28(B) and (C), these objections relate to the "findings, conclusions, or recommendations contained in the report or to the failure of the report to address one or more specific items." These objections shall frame OCTA's issues in this proceeding.

These objections also identify specific parts of the Staff Report with which OCTA agrees. The purpose for doing so is to assure that if there is any change in the findings or recommendations of the Staff, OCTA reserves the right to pursue those issues with witnesses, evidence, cross examination and briefing, as fully as if such issues had been identified as OCTA objections to the Staff Report.

1. OCTA objects to the failure of the Staff Report to reject the proposal of Cincinnati Bell Telephone Company ("CBT") to price pole and anchor attachment services on an

This is to certify that the images appearing are an accurate and complete reproduction of a case file document delivered in the regular course of business.

Technician American Date Processed Dec 18,1991

ICB basis. While the Staff Report at page 68 rejected CBT's proposal to price conduit occupancy on an ICB basis (a rejection with which OCTA agrees), the report failed to do so with respect to CBT's pole and anchor attachment services.

Currently these services are monopoly services in Cell One. Exhibit 1 to CBT's

Application gives no indication of any change to that classification. For example, neither pole and anchor attachment nor conduit services are found in the list of services and classifications proposed for market based pricing rules, found at pages 116-120 of Exhibit 1 to the Application.

However, at page 254 of Exhibit 2 to the Application, CBT proposes to switch pole and anchor attachment and conduit occupancy services from Cell One to "market based."

The utility then describes its ultimate solution at page 13 of Section E-3 of its

Standard Filing Requirements, where the utility proposes to replace rate regulation of these

monopoly services by individually negotiated, deregulated rates which it euphemistically describes

as ICB (individual case basis) rates. In other words, the utility proposes to charge for these

essential services—for which there is no meaningful competition in nearly all of the utility's service

territory—whatever the market will bear.

While the Staff Report at page 68 properly rejected CBT's proposal to price conduit occupancy services on an ICB basis, it neglected to do so for pole and anchor attachment services. OCTA objects to that oversight.

2. OCTA objects to the Staff Report's proposal at page 70 to subclassify Cell
One into core services and non-core services, with non-core services having greater pricing
flexibility. Nowhere does R.C. 4927.03(A) allow for different alternative regulatory requirements
based upon such a distinction.

The statute explicitly defines the conditions under which the Commission may establish alternative regulatory requirements to apply to any service. Those conditions are set forth in R.C. 4927.03(A)(1) as follows:

- (a) The telephone company or companies are subject to competition with respect to such public telecommunications service;
- (b) the customers of such public telecommunications service have reasonably available alternatives.

Subdivision (A)(2) elaborates upon these criteria. Nowhere does this statutory language authorize a distinction between core services and non-core services. OCTA objects to the Staff's proposed subclassification of Cell One services into core services and non-core services for pricing flexibility purposes.

- 3. OCTA agrees with the Staff Report's rejection at pages 45 and 70 of CBT's two cell approach to pricing flexibility. OCTA further agrees with the Staff Report's recommendation at pages 45, 46 and 70 that the four-cell structure adopted by the Commission in the alternative regulation rules attached as Appendix 1 to the Commission's March 10, 1993, Entry on Rehearing in PUCO Case No. 92-1149-TP-COI be maintained and further that any cell reclassifications based on a competitive showing be determined, at least in part, on the extent of facilities-based competition that exists for a particular service.
- 4. OCTA agrees with the Staff Report's recommendation at page 71 that all services continue to be placed in the cell in which they currently reside. As noted above, OCTA

submits that this recommendation apply not only to CBT's conduit occupancy services but also to its pole and anchor attachment services.

approving CBT's distance learning network enhancement commitment. OCTA's member companies in CBT's service area are actively engaged in competitive distance learning services and programs. CBT proposes to use its so-called "commitments" as vehicles for subsidizing no cost competition against the competitive activities of OCTA's member companies. This subsidization of competitive services under the cloak of so-called "commitments" will effectively destroy this superior and lower cost competition of OCTA's member companies. Such cross subsidization would also violate subdivisions (4) and (5) of the Telecommunications Policy of Ohio set forth at R.C. 4927.02(A).

Respectfully submitted,

VORYS, SATER, SEYMOUR AND PEASE

Sheldon A. Taft, Esq.

52 East Gay Street P. O. Box 1008

Columbus, Ohio 43216-1008

Counsel for Intervenor,
OHIO CABLE TELECOMMUNICATIONS
ASSOCIATION

## **CERTIFICATE OF SERVICES**

I hereby certify that a copy of the foregoing OCTA Objections to the Staff Report was mailed to all parties in this case shown on the list below by first class mail, postage prepaid, this 17th day of December, 1997.

Sheldon A. Taft

Service List Case No. 96-899-TP-ALT

Public Utilities Commission of Ohio

**PUCO** 

Steven T. Nourse

Assistant Attorneys General

180 East Broad Street

Columbus, OH 43266-0573

occ

Office of the Consumers' Counsel

Thomas J. O'Brien

David C. Bergmann

77 South High Street, 15th Floor

Columbus, OH 43266

Time Warner of Ohio

Time Warner of Ohio

Roger P. Sugarman

Kegler, Brown, Hill & Ritter

65 East State Street, Suite 1800

Columbus, OH 43215

Benita A. Kahn

AT&T

Vorys, Sater, Seymour & Pease

52 E. Gay Street

P. O. Box 1008

Columbus, OH 43216-1008

David Chorzempa AT&T Corp. 227 West Monroe Street 13th Floor Chicago, IL 60606

AT&T

Michael A. Byers Kristina E. Sung Taft, Stettinius & Hollister Twelfth Floor 21 E. State Street Columbus, OH 43215-4221

Cincinnati Zoo

Judith B. Sanders Bell, Royer & Sanders, Co. LPA 33 S. Grant Avenue Columbus, OH 43215 MCI Telecommunications

Darrell S. Townsley 205 N. Michigan Avenue Chicago, IL 60601 MCI Telecommunications

Douglas W. Trabaris Teleport Communications Group 233 South Wacker Drive, Suite 2100 Chicago, IL 60606 TCG

Bruce J. Weston Law Office 169 West Hubbard Avenue Columbus, OH 43215-1439 TCG

Dennis K. Muncy, Esq. Meyer, Capel, Hirschfeld, Muncy, Jahn & Aldeen Burnham Athenaeum Building 306 W. Church Street, P. O. Box 6750 Champaign, IL 61826-6750

AEI (Answering Exchange)

Stephen M. Howard Vorys, Sater, Seymour and Pease 52 E. Gay Street, P.O. Box 1008 Columbus, OH 43216-1008

AEI (Answering Exchange)

Boyd B. Ferris Muldoon & Ferris 2733 W. Dublin-Granville Road Columbus, OH 43235-2798 ICG Telecom Group, Inc.

Sally W. Bloomfield Bricker & Eckler 200 South Third Street Columbus, OH 43215-4291

Intermedia Communications Inc.

Langdon D. Bell Bell, Royer & Sanders Co., LPA 33 South Grant Avenue Columbus, OH 43215-3927 Greater Cincinnati Hospital Council

Henry T. Kelly O'Keefe Ashenden, Lyons and Ward 30 North LaSalle Street, Suite 4100 Chicago, IL 60602 Payphone Association of Ohio

Noel Morgan Legal Aid Society of Cincinnati 901 Elm Street Cincinnati, OH 45202 Citizens United For Action

David C. Olson Frost & Jacobs LLP 2500 PCN Center 201 East Fifth Street Cincinnati, OH 45202-4182 Cincinnati Bell Telephone Company