BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

- - -

In the Matter of the :
Application of Ohio Power :
Company for Authority to :
Establish a Standard :

Service Offer Pursuant to : Case No. 23-23-EL-SSO

R.C. 4928.143, in the Form: of an Electric Security : Plan.

In the Matter of the : Application of Ohio Power :

Company for Approval of : Case No. 23-24-EL-AAM

Certain Accounting : Authority. :

PROCEEDINGS

before Ms. Greta See and Ms. Megan Addison, Attorney Examiners, at the Public Utilities Commission of Ohio, 180 East Broad Street, Room 11-A, Columbus, Ohio, called at 9:08 a.m. on Friday, October 13, 2023.

VOLUME III

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428 1 Friday Morning Session, 2 October 13, 2023. 3 EXAMINER SEE: Let's go on the record. 4 5 The Commission has scheduled at this --6 continued Case No. 23-23, the Ohio Power Company ESP 7 case. At this time I would like to take brief 8 9 appearances of counsel present. On behalf of the Applicant. 10 11 MR. NOURSE: Thank you, your Honor. On 12 behalf of Ohio Power Company, Steven T. Nourse, 13 Michael J. Schuler; and the law firm of Ice Miller, 14 Christopher L. Miller; the law firm of Porter, 15 Wright, Morris & Arthur, Eric B. Gallon. Thank you. 16 EXAMINER SEE: And let's start to my 17 right and go around the room. 18 MR. WILLISON: Good morning, your Honors. 19 On behalf of Ohio Energy Leadership Council, Mr. Paul 20 Willison, the law firm of Baker & Hostetler, 200 2.1 Civic Center Drive, Columbus, Ohio 43215. 22 EXAMINER SEE: Okay. Go ahead. 23 MR. MARGARD: Thank you, your Honor. 24 behalf of the Staff of the Public Utilities

Commission of Ohio, Assistant Attorney General Werner

Proceedings

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1 | Margard, Ambrosia Wilson, and Ashley Wnek.
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- 2 MR. MICHAEL: Good morning, your Honors.
- 3 On behalf of AEP's Residential Utility Consumers, the
- 4 | Office of the Ohio Consumers' Counsel by Bill
- 5 | Michael, Connor Semple, and Don Kral.
- 6 MR. KURTZ: Good morning, your Honors.
- 7 | Michael Kurtz and Jody Cohn for OEG.
- MS. WALKE: Good morning, your Honors.
- 9 Avery Walke with co-counsel Matt Pritchard, McNees,
- 10 | Wallace & Nurick on behalf of RESA.
- MR. BETTERTON: Good morning, your
- 12 Honors. On behalf of Interstate Gas Supply, Evan
- 13 | Betterton.
- 14 MS. McCONNELL: Good morning, your
- 15 | Honors. On behalf of the Environmental Law & Policy
- 16 | Center, Erica McConnell and Robert Kelter.
- MR. DOUGHERTY: Good morning, your
- 18 | Honors. On behalf of Citizens Utility Board Ohio,
- 19 | Trent Dougherty.
- MS. NORDSTROM: Good morning, your
- 21 Honors. On behalf of the Ohio Environmental Council,
- 22 | Karin Nordstrom and Chris Tavenor.
- MR. BOBB: Good morning, your Honor. On
- 24 behalf of the Ohio Partners for Affordable Energy,
- 25 | Nicholas Bobb, Kegler, Brown, Hill & Ritter.

MR. McKENNEY: Good morning. For Direct
Energy Business and Direct Energy Services, Bryce
McKenney.

MR. WHITT: Good morning. Mark Whitt for Calpine Retail Holdings.

MR. DUNN: Good morning. On behalf of One Energy, James Dunn.

MS. BOJKO: Good morning. On behalf of the Ohio Manufacturers' Association Energy Group, Kimberly W. Bojko, Emma Easley, the law firm Carpenter Lipps.

MS. WHITFIELD: Good morning, your
Honors. On behalf of The Kroger Company, Angela Paul
Whitfield, Carpenter Lipps.

EXAMINER SEE: Thank you.

Mr. Whitt.

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MR. WHITT: Thank you, your Honor. It's my understanding that no party has cross-examination for Ms. Merola, Calpine's witness. And in light of the witness's presence out of state, we would intend to move her direct testimony into evidence by agreement without the necessity of her appearing.

EXAMINER SEE: Okay.

MR. NOURSE: Your Honor, AEP Ohio opposes the admission. We did -- are willing to waive cross

1 and personal appearance but wanted to contest the 2 admissibility. Per the earlier arguments that the 3 topics from the original direct testimony addressed in Ms. Merola's testimony are -- are irrelevant. 4 5 Both of the topics addressed were modified by 6 Stipulation. The testimony does not address the 7 Stipulation. The testimony does not address the three-part test. So consistent with our earlier 8 9 arguments, we don't think the testimony is probative 10 of anything that's relevant to this -- this hearing. 11 Thank you. 12 EXAMINER SEE: Did you wish to respond, 13 Mr. Whitt? 14 MS. BOJKO: Your Honor, would you like to 15 hear parties in support of AEP prior to turning to 16 Mr. Whitt? 17 EXAMINER SEE: Sure. 18 MR. WHITT: If I may just very briefly, 19 it might make sense if I at this time go ahead and 20 formally offer the testimony and then hear objections

EXAMINER SEE: First off, the Bench doesn't have any questions for Ms. Merola either, so it is -- she does not need to appear for the testimony to be offered.

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to it.

MR. WHITT: Thank you. At this time, your Honors, I would like to mark for identification a document titled "Direct Testimony of Becky Merola on Behalf of Calpine Retail Holdings, LLC," mark it for identification Calpine Retail Holdings Exhibit 1. If I may approach.

2.1

EXAMINER SEE: Yes, you may. The exhibit is so marked.

(EXHIBIT MARKED FOR IDENTIFICATION.)

MR. NOURSE: And, your Honor, my earlier remarks were in response to Mr. Whitt saying we are entering the testimony by agreement. I won't repeat those but all of those apply to the admissibility now that it has been formally moved.

EXAMINER SEE: So noted, Mr. Nourse.

Okay. The parties want to -- any response from other parties?

MS. BOJKO: Yes, your Honor. OMAEG also opposes the admission of Calpine Exhibit 1 based on relevancy. While the Stipulation says other provisions of the Application apply if not modified by the Stipulation, this particular provision does, in fact, modify -- or Stipulation does, in fact, modify this particular provision of the Application. That means that it is no longer relevant to this

Application is not being offered as part of this proceeding or as part of the Stipulation. Therefore, it's irrelevant, and this testimony should not be allowed. Thank you.

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EXAMINER SEE: Anyone else?
Response, Mr. Whitt?

MR. WHITT: Thank you, your Honor. This proceeding involves an Application filed under Revised Code Section 4928.143. Under the statute, the Commission shall set a time for hearing a filing under the statute. A filing is AEP's Application. The testimony responds to the Application. The testimony is relevant to the issues in this case which extend well beyond the terms of the proposed settlement that is not binding on the Commission. That's all.

MR. NOURSE: And just to respond to that very briefly, your Honor, the issue is not whether or not we can talk about the Application. That is the scope of the proceeding. But with too -- you know, precedents too many to cite at the Commission and the court, the three-part test is what governs the contested Stipulation to resolve an Application or a proceeding.

1 And so the scope of the query at this 2 point is -- is driven by the three-part test. Again, this testimony addresses two topics, both of which 3 were modified by the stipulation as -- as compared to 4 5 the Application; and, therefore, without any 6 testimony relating to the three-part test or the 7 Stipulation or the modified terms, it's not probative 8 or relevant to any issues. 9 EXAMINER SEE: Okay. After considering 10 the party's position, I am going to admit 11 Ms. Merola's testimony, Calpine Exhibit 1, and the 12 parties should reduce their arguments as to 13 admissibility to writing and include it as part of their brief. 14 15 With that, Calpine Exhibit 1 is admitted 16 into the record. 17 (EXHIBIT ADMITTED INTO EVIDENCE.) 18 EXAMINER ADDISON: Mr. Michael, are you 19 ready to proceed? 20 MR. MICHAEL: Indeed I am. 2.1 EXAMINER ADDISON: You may call your next 22 witness. 23 MR. MICHAEL: OCC would call Ms. Colleen 24 Shutrump. 25 EXAMINER ADDISON: Welcome, Ms. Shutrump.

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     Raise your right hand.
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                 (Witness sworn.)
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                 EXAMINER ADDISON: Thank you. Please be
     seated.
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                 THE WITNESS: Sure.
                 EXAMINER ADDISON: And if you could,
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 7
     please just turn on the microphone.
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                 MR. MICHAEL: Your Honor, I would request
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     that --
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                 EXAMINER SEE: Just a moment. Just a
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     moment.
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                 EXAMINER ADDISON: One moment. And I
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     would request everyone just speak up for everyone's
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    benefit in this room. I know we have had quite a few
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     noises from outside. It is a little bit distracting,
     so if everyone could speak up, we would certainly
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17
     appreciate it.
18
                 Mr. Michael.
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                 MR. MICHAEL: Your Honor, I would request
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     that we have marked as OCC Exhibit 5, Testimony
2.1
     Recommending Modification of the Stipulation of
22
     Colleen Shutrump dated September 20, 2023.
23
                 EXAMINER ADDISON: It will be so marked.
24
                 (EXHIBIT MARKED FOR IDENTIFICATION.)
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MR. MICHAEL: And, your Honors, I did

Proceedings 436 provide each of you with copies of Ms. Shutrump's 1 2 testimony. EXAMINER ADDISON: Thank you very much. 3 4 5 COLLEEN SHUTRUMP 6 being first duly sworn, as prescribed by law, was examined and testified as follows: 7 DIRECT EXAMINATION 8 9 By Mr. Michael: 10 Would you state your name, please? Q. 11 A. Colleen Shutrump. 12 And, Ms. Shutrump, where are you Q. 13 employed? 14 I'm employed with the Office of the Ohio Α. 15 Consumers' Counsel. 16 And, Ms. Shutrump, do you have before you Ο. 17 what was previously marked as OCC Exhibit 5? 18 Α. Yes. 19 And can you identify that document, Ο. 20 please? 2.1 Α. Yes. It's Testimony Recommending 22 Modification of the Stipulation of Colleen Shutrump 23 Dated September 20, 2023.

> O. And Ms. --EXAMINER ADDISON: I'm sorry,

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Mr. Michael.

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Ms. Shutrump, could you please move the microphone maybe just a little closer. Yeah. Thank you.

Please proceed.

- Q. (By Mr. Michael) Ms. Shutrump, was that testimony prepared by you or at your direction?
 - A. Yes.
- Q. And do you have any modifications to that testimony?
- 11 A. No, I do not.
- Q. And if I were to ask you the questions reflected in that testimony today, would your answers be the same?
- 15 A. Yes.
- MR. MICHAEL: Your Honor, I would move
 for the admission of OCC Exhibit 5, subject to
 cross-examination.
- EXAMINER ADDISON: Thank you very much,

 Mr. Michael.
- 21 Mr. Whitt, any questions?
- MR. WHITT: No questions.
- EXAMINER ADDISON: One Energy?
- MR. DUNN: No questions, your Honor.
- 25 EXAMINER ADDISON: OEG?

438 MR. KURTZ: No questions, your Honor. 1 2 EXAMINER ADDISON: OMAEG? 3 MS. BOJKO: No questions, your Honor. EXAMINER ADDISION: Citizens Utility 4 5 Board? 6 MR. DOUGHERTY: Pending the order that 7 was suggested by counsel for AEP --8 EXAMINER SEE: Speak up, please. Use a 9 mic. 10 MR. DOUGHERTY: Sorry. Pending the order of cross-examination that was offered by counsel for 11 12 AEP, we would wait until my colleague from ELPC and 13 others that were in that order have provided theirs, if I could. 14 15 EXAMINER ADDISON: Certainly. I wasn't 16 aware you were part of that prearranged order. 17 MR. DOUGHERTY: I was -- I was -- I would 18 like to know what those questions would be. 19 EXAMINER ADDISON: Certainly. I will 20 come back to you, Mr. Dougherty. 2.1 MR. DOUGHERTY: Thanks. 22 EXAMINER ADDISON: IGS? 23 MR. BETTERTON: No questions. 24 EXAMINER ADDISON: Thank you. Kroger? 25 MS. WHITFIELD: No questions, your Honor.

	439
1	EXAMINER ADDISON: OEC?
2	MS. NORDSTROM: Your Honor, OEC would
3	similarly like to wait until after ELPC.
4	EXAMINER ADDISON: Thank you.
5	MS. NORDSTROM: Thank you, your Honor.
6	EXAMINER ADDISON: RESA?
7	MS. WALKE: No questions, your Honor.
8	EXAMINER ADDISON: Thank you. OELC?
9	MR. WILLISON: None, your Honor.
10	EXAMINER ADDISON: Thank you. Direct?
11	MR. McKENNEY: No, your Honor.
12	EXAMINER ADDISON: ELPC?
13	MR. KELTER: Yes, your Honor. We do have
14	some questions. Thank you. Okay if I proceed?
15	EXAMINER ADDISON: You may.
16	
17	CROSS-EXAMINATION
18	By Mr. Kelter:
19	Q. Good morning, Ms. Shutrump.
20	A. Good morning.
21	Q. Could you please turn, excuse me, to page
22	4, lines 11 to 15, of your testimony.
23	A. Yes. I'm there.
24	Q. You state that "The settlement violates
25	RC 4928.02(H) because it allows a portion of consumer

funding to go to CRES providers so that they can close the sale to shoppers," correct?

- A. That's what it says.
- Q. Do all AEP customers pay delivery charges?
- A. Yes.

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- Q. And do CRES customers pay the same delivery charges as non-CRES customers?
 - A. So if you are referring to a nonbypassable rider, both shoppers and nonshoppers do pay through the rider.
- Q. Does the funding for this program come from delivery service charges?
- A. The funding for this program comes from consumers.
- Q. All consumers, correct?
- 17 A. Yes.
- Q. Do you understand how demand response programs work?
- 20 A. Yes.
 - Q. And do you believe that demand response programs reduce stress on the grid at peak times?
- A. Successful demand response programs have the opportunity to reduce stress on the grid at peak times.

- Q. And do you believe a demand response program that reduces stress on the grid benefits all AEP customers?
- A. Not necessarily. As it relates to the program in the settlement, you could have a thousand customers sign up for the demand response program but there's always that possibility that all of those customers would override 80 percent of the time, 90 percent of the time, 100 percent of the time, and that in that case then there would be no benefits to to the grid.
- Q. If the customers don't override the demand response program, do you believe that the demand response program benefits all AEP customers?
- A. I don't know. It's a small program, so it would take a lot of enrollments and a lot of participation and no overrides to make -- make such an impact.
- Q. How many customers would need to be enrolled in the program to make an impact? Do you know?
 - A. I don't know.
- Q. Do you know how many customers this program has the potential to enroll?
- A. I do not.

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- Q. At page 4, line 17, you state that "The settlement violates RC 4928.02(D) because it allows AEP Ohio to charge consumers for smart thermostats," correct?
 - A. Yes, sir.

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- Q. Is the first clause of -- of 4928.02(D) to encourage innovation and market access for cost effective supply and demand side retail electric service including but not limited to demand side management?
- A. I don't know. My testimony does not -- I mean, when you say the first clause, I'm not sure.
- Q. Actually if you turn to page 12 of your testimony, you do cite that section in your testimony.
- A. Okay. Where exactly? 4928.02(G) or (D)?
 - Q. (D) and I will repeat the question.
 - A. Thank you.
- Q. Is the first clause of (D) to encourage innovation and market access for cost effective supply and demand side retail electric service including but not limited to demand side management?
- A. Well, I think the key word is encouraging market access for cost effective supply and demand side retail electric service. And so I'm referring

there to the competitive market for smart
thermostats.

- Q. But it doesn't say "competitive."

 There -- the word "competitive" is not in that sentence, is it?
- A. No.

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- Q. In your opinion, does the smart thermostat program qualify as a demand side management program?
 - A. Can you repeat the question?
- 11 Q. In your opinion -- let me rephrase the 12 question.

In your opinion does this smart thermostat demand side -- demand response program qualify as a demand side management program?

- A. I think without the subsidy supporting the smart thermostats, AEP Ohio can still implement a demand response program because there are customers who already have smart thermostats and have the ability to enroll in the program.
- Q. So are you -- are you saying that the subsidy makes it not a demand side management program?
- 24 A. No.
- Q. Do you know how many AEP customers

currently have smart thermostats?

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- A. I do not, but I imagine a significant number given the programs under the mandates and the ability for consumers to access smart thermostats at Home Depot and Lowe's.
- Q. So do you know how many customers -- do you know if AEP discounted smart thermostats under its previous demand side -- or its -- I'm sorry. Strike that.

Let me restate that. Do you know how many customers purchased smart thermostats under AEP's previous energy efficiency program that you just referred to?

- A. I don't recall.
- Q. What's the basis for your statement that there's a significant number of smart thermostats out there now?
- A. Because under the mandates smart thermostats were rebated and since 2020 when the programs ended, that did not prevent consumers from going out into the market and purchasing a smart thermostat from Home Depot or Lowe's or Menards or Kroger or Meijer, Amazon.
 - Q. I'm sorry. I didn't mean to interrupt.

 EXAMINER ADDISON: Thank you. Are you

finished with your answer?

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THE WITNESS: Yes, ma'am.

- Q. (By Mr. Kelter) But didn't you just say you don't know how many customers purchased smart thermostats under the program?
 - A. I do not know a specific number.
- Q. And do you know a specific number of customers who have purchased smart thermostats outside of AEP's program?
 - A. I do not have a specific number.
- Q. Subsection (D) also refers to time differentiated pricing, correct?
 - A. Yes.
 - Q. What is your understanding of time differentiated pricing?
 - A. Well, I mean, I think that's a component of the time of use program, if you will, where the angle is to have consumers either reduce their demand -- reduce their usage or shift their usage to times when there's not stress on the grid.
 - Q. Do you think that smart -- excuse me, your Honor.
- Do you think that smart thermostats have
 the potential to help customers take advantage of
 time differentiated price programs?

A. Yes.

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- Q. The Stipulation does not hinder CRES providers from offering innovative programs, does it?
- A. Can you repeat the question?

 MR. KELTER: Can I have the question reread back, please?

EXAMINER ADDISON: You may. (Record read.)

- A. That's correct. I would agree with that.
- Q. At page 4, line 18, you said that "PUCO-sanctioned and consumer-funded subsidies for non-low-income demand-side management programs are not reasonable given that the market already provides these programs on an optional, not mandatory basis," correct?
 - A. That's what it says.
- Q. Can you identify specific programs that the competitive market currently offers?
 - A. I mean, in reference to Home Depot and Lowe's and Menards, they offer rebates on smart thermostats in order to compete with one another. They offer they train their sales force to provide education to the customer who is looking to buy an energy efficiency product. So I would consider those two examples of programs.

- Q. But Home Depot, Lowe's, the other stores you are referring to, they don't offer demand response programs, do they?
- A. I would say in this case they do partially because they are providing the smart thermostat, and the smart thermostat is part of the demand response program.
- Q. Who currently offers a demand response program right now to customers?
 - A. I don't know the answer to that.
- Q. So you're saying that these -- but these stores offer some kind of discount or rebate to customers, correct?
 - A. Yes.

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- Q. Can you tell us which -- can you name one of those stores and tell us how much of a discount or rebate they offer and describe that program?
- A. I can say in general. All you have to do is go to the website, and you will find rebates on energy efficiency products.
- Q. But I believe you stated that you can't tell us how many customers have taken advantage of whatever discount or rebate that Lowe's or whoever offers, correct?
- MR. MICHAEL: Objection, asked and

answered.

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2 EXAMINER ADDISON: Overruled. You may 3 answer.

- A. I do not have a specific number.
- Q. And I -- I believe you stated that those stores don't specifically offer demand response programs; is that correct?

MR. MICHAEL: Objection, asked and answered. Mischaracterizes her previous testimony.

EXAMINER ADDISON: I'll allow her significant latitude in her response, Mr. Michael. But you may answer the question, Ms. Shutrump.

MR. MICHAEL: Thank you, your Honor.

- A. I think -- I think what I said is the market participates in the demand response program because the market is providing for the smart thermostat, and the smart thermostat is what allows the demand response program to be successful.
- Q. But I also believe you said that you can't name any specific -- well, let me rephrase.

Is there a specific CRES provider that offers a demand response program?

- A. I don't know.
- Q. Do you know how many residential customers AEP currently has?

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1	A. I know that number is provided, but I
2	don't recall what it is. It's available, but I don't
3	recall what it is.
4	Q. And do you know what percentage of AEP
5	residential customers currently have smart
6	thermostats?
7	A. No, I don't I don't know.
8	MR. KELTER: Give me one second. I think
9	that's all the questions I have.
10	EXAMINER ADDISON: Take your time.
11	MR. KELTER: That's all the questions I
12	have. Thank you.
13	EXAMINER ADDISON: Thank you very much,
14	Mr. Kelter.
15	Mr. Dougherty?
16	MR. DOUGHERTY: Thank you for indulging
17	me, your Honor, but I have no questions.
18	EXAMINER ADDISON: Thank you very much.
19	OEC?
20	MS. NORDSTROM: I do have one question,
21	your Honor.
22	EXAMINER ADDISON: Absolutely.
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CROSS-EXAMINATION

By Ms. Nordstrom:

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- Q. Ms. Shutrump, when Mr. Kelter asked you how you knew whether there were smart thermostats currently in AEP customer households, you mentioned in part that under the mandates smart thermostats were rebated. When you say the mandates, you are referring to when the law required investor-owned utilities to have utility-run energy efficiency programs?
- 11 A. I apologize, yes. I should have -- I 12 should have clarified that.
- MS. NORDSTROM: Thank you. That's my only question, your Honor.
- 15 EXAMINER ADDISON: Thank you very much.

16 OPAE?

MR. BOBB: Yes, your Honor. A few questions, if I may.

19 EXAMINER ADDISON: You may.

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21 CROSS-EXAMINATION

22 By Mr. Bobb:

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Q. Ms. Shutrump, your testimony, turn to page 5, lines 12 through 14. Your testimony is the settlement provides for \$12 million annually to fund

a low-income energy efficiency program, a school program, and a community rider. Do you see that testimony?

A. Yes.

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Q. Which rider are you referring to in the Stipulation?

MR. MICHAEL: Your Honor, at this point I am going to object and ask maybe counsel to clarify again where he's referring to because I do not read the lines he cited as saying "rider." It says "community program," not "rider."

EXAMINER ADDISON: Thank you. Perhaps you could direct the witness to which section of her testimony you are referring to, counsel.

MR. BOBB: Yes. Page 5, starting at line 12.

- Q. (By Mr. Bobb) Let me ask you this, what portion of the Stipulation are you referring to?
- 19 A. I'm sorry. I don't understand the question.
- Q. You are on page 5 of your testimony, line
 22 12?
- 23 A. Yes.
- Q. Starts "The settlement provides."
- 25 A. Yes.

- Q. I am asking what provision of the settlement provides for \$12 million annually as detailed in lines 12, 13, and 14?
- A. I think there was a table with these numbers in the settlement.
- Q. Do you have the Stipulation in front of you?
- A. No; no, I don't.

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- EXAMINER ADDISON: You may approach, if you would like.
- MR. BOBB: Well, I assumed the previous copy would be up there. Let me grab a copy.
- 13 EXAMINER ADDISON: Dangerous assumption.
- MR. BOBB: Apparently so.
- MR. MICHAEL: You know what happens when you assume.
- 17 MR. BOBB: What's that?
- EXAMINER ADDISON: Actually the Bench has an extra copy.
- MR. BOBB: Thank you, your Honor.
- Q. (By Mr. Bobb) I believe the table you are referring to is on page 25 of the Stipulation.
- 23 A. Yes, sir.
- Q. And you are referring to paragraph 38?
- 25 A. Correct.

- Q. And that's under Section L, titled "Energy Efficiency Rider," correct?
 - A. Where is Section L? Yes, yes, yes.
- Q. And paragraph 38 says actually "The annual budget for residential customer programs," which is described in the table you referenced earlier, "will not exceed \$12 million"; is that right?
 - A. That's my understanding.
- Q. And so actually the settlement provides for up to \$12 million annually. It doesn't require or provide for exactly \$12 million annually, correct?
 - A. I would agree with that.
- Q. If you would turn back to your testimony, page 5, lines 21 and 22. You opine there that "The selected program administrator will be paid a 10 percent administration fee of total annual program costs incurred." Did I read that correctly?
 - A. So I'm still getting to --
 - Q. Sure.

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- A. Page 5?
- 22 Q. Yes, ma'am.
- MR. MICHAEL: He's referring to your
- 24 testimony now, Ms. Shutrump.
- 25 THE WITNESS: Oh, I'm sorry.

- A. Repeat the question.
- Q. Sure. Line 21 sentence begins "The selected program administrator will be paid a 10 percent administration fee of total annual program costs incurred," correct?
- A. Yes.

- Q. And can you identify the portion of the Stipulation that makes that provision?
- A. So I think that was part of AEP's

 Application, and anything in the settlement that does

 not address something in the Application, the

 Application -- what is proposed in the Application

 is -- will be implemented.
- Q. Is it your testimony then that the Stipulation doesn't address the program administrative fee?
- A. I'm not sure.
 - Q. Why don't you turn to page 26 of the Stipulation, paragraph 39.
 - A. Okay. 26? Yes, I see it now.
- Q. And is that the paragraph that you are referring to when you make the statement that the program administrator will be paid a 10 percent administrative fee?
- 25 A. Yes.

- Q. Does the Stipulation identify who the fee is paid to?
 - A. No.

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- Q. How did you determine that the program administrative fee was payable to the selected program administrator?
 - A. I don't understand the question.
- Q. Your testimony is that the selected program administrator will be paid the 10 percent administrative fee. That's on page 5, line 21, of your testimony. Do you see that?
- A. Yes.
- Q. Right. So my question is how did you determine that the 10 percent would be paid to the selected program administrator?
- A. So I don't think I determined that. It's evident in the settlement. The settlement determines that.
- 19 Q. Where in the settlement is that 20 determined?
- A. Paragraph 39 on page 26.
- Q. Well, that doesn't say who it will be paid to. It just says it will be 10 percent.
- 24 A. Yes.
- Q. Right. So my question is how did you

determine who it would be paid to or to whom it would be paid?

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MR. MICHAEL: I am going to object to the form of the question at this time, your Honor, and also say asked and answered. I think Ms. Shutrump is pointing out that generally the selected program administrator, and it's not clear whether counsel is asking for a name or an individual entity.

EXAMINER ADDISON: Overruled. You may answer the question.

- A. Well, I think the competitive bidding process would determine who it would be paid to.
- Q. Your belief and your opinion is it will be paid to the entity that wins the selective bidding process.
- A. No, not necessarily. I think my testimony proposes that the competitive bidding process is meant to provide the best value at least cost by the bidders for these programs. The program administrative fee is something that is common in an RFP process, and it should not be predetermined. So it's not -- you know, if the program administrative fee is part of the selection criteria in the competitive bid, then I'm not sure that the program administrative fee would be 10 percent.

Q. But my point was that your understanding is that this fee will be paid to whoever wins the competitive bidding process as it stands in the Stipulation right now.

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- A. No. It might not be 10 percent.
- Q. Why would it not be 10 percent?
- A. Because the fee is part of the RFP. It's part of the selection criteria.
 - Q. In the Stipulation -- oh, I'm sorry.
- A. So you might have one bidder that -- that will offer up a bid that includes services provided at a certain cost, and then you might have another bidder that can do the same thing at a cost that is lower or higher.
- Q. And that's the way you believe the Stipulation is structured now?
- A. No. In my testimony I propose that the PUCO provide more oversight to these programs, so I think what I would recommend is that the PUCO conduct the competitive bidding process because if the competitive bidding process is conducted by AEP Ohio, then there's -- there's no oversight on influence by any one bidder on the RFP process.
- Q. Let's unpack that a little bit. I think you are referring to page -- at least you start on

page 6 of your testimony. Let me know when you are there.

A. Yes.

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- Q. Now, you opine that the competitive bid process, if you look at line 11, that will be used for selecting the RFP program administrator lacks PUCO oversight, it lacks fairness, and it lacks transparency, correct?
 - A. Yes.
- Q. Are those your only criticisms of the competitive bid process as outlined in the Stipulation?
 - A. I think this is the primary issue.
 - Q. Those three things that I -- the oversight, fairness, and transparency.
- 16 A. Correct.
- Q. And can you think of any other criticisms as you sit there today?
- 19 A. No.
- Q. Now, explaining your criticism, you
 conclude that the potential RFP bidder should not
 participate or provide input into the terms,
 requirements, and pricing of the RFP, correct?
- 24 A. Yes.
- Q. All right. And we are talking about

entities that are bidding to administer certain programs under that Energy Efficiency Rider that we have been talking about.

A. Yes.

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- Q. All right. What is your opinion based on, your opinion that a potential RFP bidder should not participate or provide input into the terms, requirement, or pricing?
- A. Well, OPAE is a signatory party to the settlement. OPAE is also a provider of low-income energy efficiency programs and so there's a potential for conflict if that process would allow input from OPAE and give OPAE an advantage over other bidders in the marketplace.
- Q. Are there any treatises, published works, or articles you could cite to that would support that opinion?
- A. Well, I think it's supported by previous programs, portfolio programs. OPAE has certainly played a large role in administering low-income programs. OPAE has also signed the settlement.
- Q. You mentioned OPAE's played a large role in some of these previous programs. Does that mean that OPAE has particular experience in administering these programs?

- A. Yes, but I also think the Ohio Department of Development has experience in running government-funded programs.
- Q. And does OPAE have a certain level of expertise in running these programs?

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- A. Well, according to OPAE's website who are we, I believe it says that OPAE advocates for low-income energy efficiency programs before the PUCO. The OPAE advocates for utility programs. So I'm not sure why experience would matter when every single person in this room supports low-income programs. The PUCO supports low-income programs. So in my view experience is irrelevant.
- MR. BOBB: Move to strike, your Honors.

 I just asked her if OPAE had experience. That answer was not responsive.
- MR. MICHAEL: Your Honor, I believe he asked for expertise in a particular area in the pending question, and I think perhaps the witness was drawing an equivalency between experience and expertise, so it should stand.
- EXAMINER ADDISON: Thank you. I am going to deny the motion to strike. I have been waiting for the opportunity to make this type of ruling, but I usually typically invoke a one bite of the apple

rule, and I'll allow the answer to stand as is, but I
will direct the witness to please respond to
counsel's question and his questions only. If

4 Mr. Michael would like to bring up some other points 5 on your redirect, that might be the better

6 opportunity to have that sort of discussion there.

THE WITNESS: Yes, ma'am.

EXAMINER ADDISON: Thank you.

- Q. (By Mr. Bobb) You would agree with me then as an operator of these types of programs, OPAE has an expertise in operating these types of programs, correct?
 - A. Yes.

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- Q. And were there any potential administrator bidders that were prohibited from participating in this process?
 - A. Say that again.
 - Q. Sure. Were there any potential administrator bidders that were prohibited from participating in this process?
- A. Well, I don't think competitive bidding applied to programs that were required through the 2008 law.
- MR. BOBB: Again, your Honor, I would
 move to strike that as nonresponsive. I just need to

know in there were any potential administrative bidders that were prohibited from participating in this process.

MR. MICHAEL: And, your Honor, I believe the response was responsive because she drew a distinction between this process and the way the process was previously, and they are distinct and different.

EXAMINER ADDISON: Thank you. I am going to allow the answer to stand. Perhaps you can ask your question by rephrasing.

MR. BOBB: Sure.

- Q. (By Mr. Bobb) Your opinion is that there are potential competitive advantages to be gained by participating in setting the RFP criteria, correct?
 - A. Yes.

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- Q. So my question is are there any competitors that were prohibited from participating in this process if they chose to do so, this particular process to craft the criteria here in this Stipulation?
 - A. I don't think so.
- Q. Can you identify any single advantage gained by any potential administrator bidder who participated in or provided input into the terms,

- requirements, and pricing of the RFP in this Stipulation?
 - A. Okay. Please repeat the question a little slower, please.
 - Q. Sure. Can you identify any advantage gained by any potential administrator bidder who participated or provided input into the terms, requirements, or pricing of the RFP process in this Stipulation?
 - A. No.

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- Q. Now turning back to page 6 of your testimony. You next criticism is the program administrator pricing should be a component of the selection criteria, and I think you actually mentioned that a few minutes ago in your testimony, correct?
 - A. Yes.
- Q. Can you define program administrator pricing for me?
 - A. So a program administrator pricing is something that would be included by the bidder through a competitive bidding process.
- Q. What is that something? You say something included by the bidder. What does that something encompass?

- A. Pricing, it's a component of the RFP.
- Q. Do you know what that component covers?
- A. I don't understand the question.
- Q. Do you know what it goes to pay for?
- A. Program administration.

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- Q. Is there an industry standard for what a program administration is?
- A. I don't know the answer to that, but I do know that there are other states that go through a competitive bidding process as it relates to low-income program administrators.
- Q. And to be fair, the Stipulation calls for a competitive bidding process for that, correct?
- A. It calls for a competitive bidding process be conducted by AEP, not the PUCO, and I think my testimony is recommending that the competitive bidding process be conducted by the PUCO for the purpose that if -- the PUCO is a state agency and the state agency follows certain guidelines related to the RFP process and I doubt that the PUCO in following that process would allow a potential bidder to have influence on the RFP.
- Q. Does the Stipulation itself define the term program administration pricing?
 - A. As it relates to the 10 percent

administrative fee, yes.

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- Q. It gives a definition for program

 administrative pricing. Could you point that out to

 me, please?
 - A. I'm sorry. I don't understand the question.
 - Q. Yeah. There is a term program administrative pricing we've been talking about. I am just asking if that term is a defined term in the Stipulation. You said it was, so I am just asking you to point it to me where in the Stipulation that term is defined.
- A. It's defined under the section that talks about the Energy Efficiency Rider.
- 15 Q. What page is that?
- 16 A. I don't know.
 - Q. You have the Stipulation in front of you, correct?
- 19 A. Yes. We --
- Q. I think the Energy Efficiency Rider begins on page 25.
- A. I -- I thought I saw the 10 percent
 administrative fee somewhere in the settlement. I
 must be confused so.
- Q. Thank you. Turning back to your

testimony then, your next criticism which I think is found on page 7. I will give you a minute to get there. Let me know when you are there.

- A. I'm there.
- Q. You say that PUCO Staff and rider audits should not be optional as reflected in the settlement, correct?
 - A. Yes.
- Q. And then you go on lines 5 to 6 to say "Consumers are entitled to PUCO oversight in order to protect the funding they provide"?
- A. Yes.

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- Q. Is it your opinion that under the

 Stipulation consumers will not receive PUCO oversight

 of the Energy Efficiency Programs under the Energy

 Efficiency Rider?
- A. I think my testimony is referring to additional oversight that is necessary.
- Q. So you would agree with me though there is oversight called for in the Stipulation.
 - A. I don't know.
- Q. Why don't we turn back then to page 25 of the -- I'm sorry, page 26 of the Stipulation.
- 24 A. Oh, 26. Okay.
- 25 Q. And the second sentence in paragraph 39

says "Staff reserves the right to evaluate the programs (through an independent auditor or otherwise), including but not limited to annual rider audits and periodic Evaluation, Measurement, & Verification of the programs, at no additional cost to the Company." Did I read that correctly?

A. Yes.

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- Q. And so you would agree with me that provision in the Stipulation calls for oversight of these Energy Efficiency Programs, correct?
- A. Staff reserves the right to evaluate.

 That is not the same as their commitment to evaluate the programs.
- Q. They have the right to if they -- if they deem it necessary, correct?
 - A. Yes.
 - Q. And that would be a form of oversight, correct?
- 19 A. Yes.
- Q. Do you trust Staff to exercise that oversight?
- 22 A. Absolutely.
- Q. You identify three different types of reviews or -- excuse me, audits in your testimony.

 And I just need some operational definitions if you

could provide them. The first one is on page 7, line 4, you say "In addition, reviews by the PUCO Staff," so that to me are PUCO Staff reviews. Do you see that?

A. Yes.

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- O. What are PUCO Staff reviews?
- A. Well, they typically include a review to determine that the expenses are prudent, that they are not spent on things that are disallowable. And I also believe they check calculations to make sure that everything is in effect with the numbers.
- Q. And they are afforded that opportunity under the Stipulation, correct?
 - A. Yes.
- Q. All right. You also go on in the same line, line 4, "rider audits." What are "rider audits"?
 - A. Just what I explained.
- Q. So a Staff audit and a rider audit, same thing.
- A. I'm not sure that's always true. I think audits tend to vary across the riders.
- Q. Well, specifically here you make a
 distinction. You say "reviews by the PUCO Staff and
 rider audits." That to me seems like two separate

things. I am just trying to figure out what the difference is.

- A. Between review and rider audits?
- O. Yes, ma'am.
- A. I can see the confusion there. I think what I intended here is reviews by PUCO Staff through rider audits.
- Q. I understand. So those Staff reviews that we talked about a minute ago, same thing as a rider audit in your testimony.
 - A. Yes.

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- Q. And then there is another kind of audit on page 8 of your testimony, line 10, and that's a "management audit." Do you see that?
 - A. Yes.
 - Q. What's a "management audit"?
- A. Well, I think a management audit is determined by, you know, any entity, the PUCO or stakeholders, what it should be. I think that's flexible. You know, you can -- I mean, the contract to the auditor can say any number of things that is required to be reviewed.
 - Q. Who performs a management audit?
 - A. Providers of audits.
- Q. And what are they auditing for?

- A. In this case they would audit exactly what is included in my list.
- Q. Which list is that? That's the list on page 8?
 - A. Yes. Thank you.

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- Q. And where did you get that list from?
- A. So in my role at OCC, I have a responsibility to conduct research on low-income programs, and I do that in part by looking at low-income programs and how they are administered in other states. And this -- some of this is also determined by what the collaboratives don't necessarily discuss that could be helpful in terms of, for example, reducing administrative costs.
- Q. Is -- is a management audit an industry-defined term or is that a term that you created sort of whole cloth for this testimony?
- A. An industry-defined term; is that what you said?
 - Q. It is.
- A. I don't know the answer to that.
- Q. Are there any textbooks or treatises or articles I could read that would give me a definition of this management audit?
- A. I don't know.

Q. Any -- any articles or treatises I could read that would have this list of recommended audit points?

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- A. I don't know. I mean, I think -- again, I think I'm making recommendations of what could be included in a management audit.
- Q. Yeah. And I am just trying to ex -- I'm sorry. I am just trying to explore where those recommendations came from, if there is any support for those recommendations. Are you aware of any?

MR. MICHAEL: I am going to object to the question, your Honor. Is counsel referring to above and beyond her expertise in the industry that she's here to testify about?

EXAMINER ADDISON: I would prefer if you rephrase the question.

MR. BOBB: Sure.

EXAMINER ADDISON: Thank you.

- Q. (By Mr. Bobb) Are there any external sources you could refer me to that could contain this list in full or in part referring to your management audit recommendations?
- A. As I explained earlier, this list is determined in part because of my research on low-income programs in other states.

- Q. Well, and again, I guess my question is that research had to be based on something, and I am just trying to figure out what it was based on. What did you look at to make these determinations?
- A. So it's based on things that historically are not discussed in the collaborative but could be very useful in terms of an auditor making recommendations that could lower administrative costs.
- Q. And can you again point me to anything externally that would demonstrate the usefulness of these items?
 - A. Can I point you to -- what did you say?
 - Q. Articles, treatises, textbooks.
 - A. No. This is based on my expert opinion.
- Q. How frequently should these management audits occur?
- 18 A. I don't know.

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- Q. Is there an industry standard for the timing of these management audits?
- 21 A. T don't know.
- Q. What about the PUCO Staff review or rider audits that we talked about before, how frequently should they occur?
- 25 A. Well, I think that's determined when the

- rider is established. The timing would be determined in the order.
 - Q. Well, you are the one that's proposing these audits, correct?
 - A. Yes.

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- Q. I am just asking do you have an opinion on how frequently they should occur?
 - A. No.
- Q. How would you propose to fund these audits?
 - A. The consumer would fund the audit.
- 12 Q. Is that through the help funds?
 - A. Can you point me to where I talk about that?
 - Q. I don't know that you do. I'm just asking if you have an opinion on where the funds should come from. You said the consumer. We have got to take it from them somehow. So I am asking how we get it from the consumer to fund these audits.
 - A. Well, through the rider.
 - Q. And the rider that we are talking about here is specifically those help funds, correct?
 - A. Correct.
- Q. So you're proposing that we take money out of the help funds and pay for these audits.

A. No.

2.1

Q. Okay. So then my question is how do we pay for these audits that you are recommending?

MR. MICHAEL: Objection, asked and answered. She already said through the rider.

EXAMINER ADDISON: I am going to allow the question. You may answer.

- A. The rider acts to facilitate the funding by the consumer.
- Q. Are you advocating then we increase the rider to cover the costs of the audits, or are you advocating we take the money collected by the rider out of the help funds and to the auditors?
- A. Well, I think that's an interesting question. I think that the audit -- the cost of the audit could indeed offset -- be offset by recommendations through the audit to reduce administrative costs.
 - Q. Is that what would happen?
 - A. I don't know.
- Q. And again, I don't think you have an answer to my question which is are you a proponent of raising the rider and increasing the rider costs or reducing the help funds to pay for the audit?
 - A. I am proposing that the low-income

program would benefit from an audit that includes review of the various things that I mentioned.

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MR. BOBB: Your Honor, I would move to strike that as nonresponsive. I asked where the funding should come from, and I still don't have an answer.

MR. MICHAEL: Your Honor, he does if he would pay attention to the witness's answer because she said through the rider. And he's asked it six or seven different times, and she has given the same response every time.

EXAMINER ADDISON: All right,

Mr. Michael. I do believe the witness has given the

answer she is willing to give today so let's move on.

MR. BOBB: Understood, your Honor.

EXAMINER ADDISON: Thank you.

- Q. (By Mr. Bobb) You would agree with me that if we took funds out of the help dollars that are collected by this rider, that that would increase the operational costs of the rider?
- A. Again, not necessarily because those costs could be offset by the auditor's recommendations of ways to reduce administrative costs.
- Q. You keep using the phrase could be. Can

you say to any degree of certainty as to whether that would happen?

- A. I don't see how that's possible. I can't predict the future.
- Q. If you'll turn to page 7 of your testimony, lines 13 through 15. You opine that "PUCO Staff does not evaluate programs to determine recommendations on general guidelines that either protect consumer funding or lower administrative costs," correct?
- A. That's what it says.
- Q. Is there anything in the Stipulation that would prevent Staff from evaluating low-income programs to generate additional guidelines to protect consumer funding or lower administrative costs?
 - A. No.

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- Q. In fact, you would agree with me that the Stipulation directly empowers Staff to do that, wouldn't you?
- A. I mean, I think that would depend on the resources by PUCO Staff, resources that are available.
- Q. They certainly have the opportunity to evaluate the programs as you suggest here, correct?
- 25 A. Yes.

Q. All right. If you turn to page 9 of your testimony, I'm almost done here, lines 3 through 5, you raise concerns with weatherization, correct?

A. Yes.

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- Q. Specifically you're concerned about rental properties being sold or converted by the property owner within two years of receiving weatherization services on the property, correct?
 - A. Correct.
- Q. Now, do you have any knowledge that such rental properties are being sold or converted by property owners within two years of receiving weatherization services on the property?
- A. Well, I think that's the point of my recommendation.
- Q. Yeah, but my question is, you know, do you have any evidence that this is occurring that would prompt you to make this recommendation?
- A. So in my role here at OCC, we have the ability to ask discovery, and so as a result of that discovery, I have reviewed invoices by vendors where one home -- and I think this is in my testimony somewhere previously, one home consumers paid I think it was 18 -- \$18,000 on one home. It was a large home in the Cleveland area. And when I googled the

property address, it was up for sale.

Q. Do you know --

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MR. SCHULER: Excuse me. AEP Ohio would move to strike that answer. The witness is referencing discovery. We don't know what case it's from, what party it's from. She referenced this took place in Cleveland which is outside AEP Ohio's service territory, so it is unlikely it even has anything to do with AEP Ohio. It is, therefor, irrelevant and unauthenticated.

MR. MICHAEL: The question was does she have any evidence and her answer was, yes, she does have evidence and she explained what that was. So to the extent she is an expert in this field and counsel asked an open-ended question like that, she is responding to the question.

EXAMINER ADDISON: Mr. Schuler.

MR. SCHULER: That still stands even though it was on open-ended question. We are still on a case here about AEP Ohio so just because there is an open-ended question doesn't mean we can talk about other things in other jurisdictions for other utilities. That just opens the flood gates to talking about whatever we want to talk about in this case.

MR. MICHAEL: Well, I think that the Commission on more than one occasion, to put it lightly, the Commissions of all states look to what's happening in different jurisdictions, best practices, and I hope we don't want it to happen in AEP Ohio and I think what Ms. Shutrump is doing is making a recommendation how we can prevent it from happening to the extent it is not happening now.

MR. SCHULER: Your Honor, I would just -EXAMINER ADDISON: Thank you. Apart from
the testimony from counsel, I am going to deny the
motion to strike. The Commission can certainly look
to Ms. Shutrump's response and determine whether or
not it is relevant to the extent that it is relevant
to this case so, but she is being responsive to
OPAE's question. I will allow the answer to stand.
Thank you.

MR. SCHULER: Thank you, your Honor.

- Q. (By Mr. Bobb) Do you have any understanding as to how many weatherization projects take place in the state of Ohio in any given year under programs like this?
- A. Not at this time but those numbers are reported.
- Q. Thousands?

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- A. I don't know. I am not going to speculate.
- Q. And out of all those weatherization projects, you were able to identify one that occurred on one moment outside of AEP's service district that may have sold after the project?
- A. So that one home does significant harm to the consumers that fund these programs. That \$18,000 was used for one property. It was not spread across other properties so that more consumers in the -- would be served with weatherization.
- Q. And again, you don't know that that home was sold, do you?
- A. I don't know. I only saw a for sale sign.
- MR. BOBB: No more questions.
- 17 EXAMINER ADDISON: Thank you very much.
- 18 Mr. Schuler?
- MR. SCHULER: Yes, thank you, your Honor.
- 20
- 21 CROSS-EXAMINATION
- 22 By Mr. Schuler:

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- Q. Good morning, Ms. Shutrump.
- A. Good morning.
- Q. You've reviewed the Application filed by

the Company in this case, right?

A. Yes.

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- Q. And you also reviewed the testimony supporting that Application, correct?
- A. Let's see, so my focus of review was on testimony provided by Mr. Billing, I believe, who talked about energy efficiency, and also I forget his name, but he talks about all the riders in -- that are proposed in the Application.
 - Q. Would it be Mr. Curtis Heitkamp?
- A. I think that's right.
- Q. Okay. You agree as part of the Application in this case the Company had proposed to implement an energy efficiency plan that was approximately \$43 million a year?
- 16 A. Yes.
 - Q. In the programs themselves, correct?
- 18 A. Yes.
 - Q. This included a suite of programs that were both residential, nonresidential, and cross-sector, right?
- 22 A. Yes.
- Q. You would agree that the Stipulation
 dramatically reduces the amount of energy efficiency
 programs to a nearly exclusively low-income plan,

correct?

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- A. I would agree with that.
- Q. And this is now a plan that is proposed to be up to \$12 million a year for the programs themselves, correct?
 - A. Yes.
 - Q. You've previously testified about energy efficiency programs before, right?
 - A. Yes.
- Q. You would agree you've consistently taken the position of only opposing non-low-income energy efficiency programs, right?
 - A. Yes.
- Q. You filed testimony in this case in response to the Application back in June of this year, right?
- 17 A. Yes.
- Q. In that testimony you also only took
 issue with non-low-income energy efficiency programs,
 right?
- A. I don't have that testimony in front of me, but I think that's correct.
- Q. And I believe you said earlier today

 everyone in this room supports low income. Do you

 recall -- excuse me. Everyone in this room supports

- 1 low-income efficiency programs. Do you recall saying
 2 that?
 - A. Yes.

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- Q. This would include yourself and OCC as well, correct?
- A. Well, it would include myself and the Staff of OCC.
 - Q. Is there a difference between the Staff of OCC and OCC itself?
- 10 A. OCC as an agency does not fund the low-income program.
 - Q. Well, my question wasn't about who funded it. It is about whether they philosophically support the concept of low-income energy efficiency programs.
 - A. Yes.
 - Q. Then, in other words, they benefit the public interest and the customers of AEP Ohio, right?
 - A. I think when you say benefit the customers of AEP Ohio, I assume you are referring to those that participate in the low-income program?
 - Q. I was clarifying -- you said that OCC's -- OCC supports the implementation of low-income energy efficiency plans. It's in that context I was asking the question.
- A. Ask the question again, please.

- Q. Sure. So you would agree that the implementation of low-income energy efficiency programs benefits the public interest.
 - A. I would agree with that.
- Q. Are you familiar with the term lost distribution revenues?
 - A. Yes.

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- Q. You would agree that as part of the Application in this case, AEP Ohio proposed to select lost distribution revenues associated with its energy efficiency plan?
- A. I don't have the Application in front of me, but I would assume so.
 - Q. You don't have any reason to doubt that AEP Ohio requested the recovery of lost distribution revenues associated with its energy efficiency plan as filed in the Application, right?
 - A. No.
 - Q. You do agree that the Stipulation in this case expressly prohibits the Company from recovering lost distribution revenues associated with its energy efficiency plan that's under the Stipulation, right?
 - A. Yes. Yes.
 - Q. You spent a little bit of time talking about it this morning. Let's see if we can clarify

it a little bit. You agree under the Stipulation the E3 smart program and the help program will be bid out through a request for proposal, correct?

- A. That's my understanding.
- Q. And you are of the opinion that the RFP process lacks transparency and oversight, right?
 - A. Yes.

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- Q. You base that belief -- you base that opinion on your belief that the potential RF bidder can partake, participate, or influence the RFP process, right?
 - A. Can you repeat the question?
- Q. Yeah, sure. You base your opinion on the belief that the potential RFP bidder can participate and/or influence the RFP process, right?
 - A. Yes.
- Q. You agree that the RFP process for administering the E3 smart and help programs that are set forth under the Stipulation have not yet been conducted, right?
 - A. Correct.
- Q. You agree that nothing in the Stipulation sets forth the terms of the RFP, correct?
 - A. Correct.
- Q. And that it doesn't set forth any of the

collection criteria for the RFP in the Stipulation, right?

A. Correct.

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- Q. Nothing in the Stipulation expressly permits a participant or a potential bidder to participate or influence the RFP process, right?
- A. Well, I think that's exactly the point of my concern.
- Q. Where in the Stipulation does it expressly permit a potential RFP bidder to participate or influence the RFP process?
 - A. I don't know.
- Q. You agree that AEP Ohio has previously administered energy efficiency programs, right?
- A. Yes.
- Q. You agree that some of those programs included low-income programs, right?
- 18 A. Yes.
- Q. Do you agree that some of those prior programs were administered by third parties other than AEP Ohio, right?
- 22 A. Yes.
- Q. You agree that those prior programs that
 were done by third parties were sometimes secured
 through an RFP process, right?

A. I don't -- I don't know the answer to that. I only -- experiences with settlements where there is no competitive process because OPAE, for example, has been given the job as indicated in the settlement.

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Q. Are you referring to AEP Ohio in particular, or are you referring to other utilities? Strike that.

When you refer to Stipulation, what Stipulation or Stipulations are you referring to?

- A. I'm not certain. I think it's a FirstEnergy Stipulation.
- Q. So you are not aware of AEP Ohio entering into a Stipulation that selects OPAE as the exclusive provider of its low-income programs, correct?
 - A. Say that again, please.
- Q. Sure. You are not aware of AEP Ohio entering into a Stipulation that selects OPAE as the exclusive provider of its low-income energy efficiency programs, right?
 - A. I would agree with that.
- Q. You would agree that, in fact, AEP Ohio
 has conducted RFPs to select the providers of its
 low-income energy efficiency programs previous to
 this Stipulation, right?

- A. I don't know.
- Q. Do you have any reason to contest that AEP Ohio has conducted RFPs to conduct its low-income energy efficiency programs?
 - A. No.

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- Q. You participated in the collaboratives associated with prior energy efficiency programs for AEP Ohio, right?
 - A. Yes.
- Q. Did AEP Ohio report on things like RFPs for some of its energy efficiency programs?
- A. Not that I can recall.
- Q. You are not aware of any bidder ever participating in creating RFP selection criteria for any of AEP's previous energy efficiency programs, right?
 - A. Say that again.
- Q. Sure. You are not aware of any bidder
 ever participating in creating RFP selection criteria
 for any of AEP's previous energy efficiency programs,
 right?
- 22 A. Yes.
- Q. Yes, you are not aware? Could you clarify?
- MR. MICHAEL: I am going to object and

ask him to ask a more clear question if he would like a more clear answer.

EXAMINER ADDISON: I don't think the witness had any issue answering. I think the record does require some clarification. So if you would like to expound on that answer, please. You may answer the question.

- A. Can you repeat the question?
- Q. Sure. I asked you you are not aware of any bidder ever participating in creating RFP selection criteria for any of AEP's previous energy efficiency programs. You said yes. Is that --
 - A. Yes, I am not aware.
 - Q. Okay. Thank you.
 - A. Uh-huh.

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- Q. Now earlier this morning, I believe you clarified that your recommendation is you want the Commission to conduct the RFP for administration of AEP Ohio's low-income energy efficiency programs under the Stipulation; is that correct?
 - A. Yes.
- Q. Are you referring to the Commission as in the Commissioners themselves or the Commission Staff?
- A. I would say both. The PUCO is one entity. The PUCO Staff provide assistant services to

the Commissioners, so I would say both.

- Q. You've -- have you ever been involved in an RFP process?
 - A. Yes.

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- Q. You would agree under an RFP, a request for proposal sent out to certain parties requesting proposals from those parties to administer certain services, correct?
 - A. Yes.
- Q. The party that sends out the RFP then selects from the candidates that submitted and RFP to perform those services presumably, right?
 - A. Yes.
- Q. So your recommendation is that the Commissioners, the five Commissioners of the Public Utilities Commission of Ohio, should issue the RFP and select the provider of the low-income energy efficiency program set forth in AEP Ohio's ESP Stipulation.
- A. So I don't think my testimony says that.

 The PUCO has been through -- has conducted many RFP processes. I think that this would probably be similar to that.
- Q. Are you referring to RFP processes that are generally used in audits of riders?

- A. No. I'm referring to RFP audits that are conducted by a state agency.
 - Q. Which state agency?
 - A. Any state agency.

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- Q. Well, you just testified earlier this morning and also just in the last 5 minutes that you believe both the Commissioners and the Commission

 Staff should conduct the RFP to administer AEP Ohio's low-income efficiency programs under the Stipulation in this case, correct?
- A. I think my answer is referencing the PUCO in general. They conduct RFP processes. They've done many RFPs, conducted many RFPs so, yeah.
- Q. Is it your understanding that the party that administers an RFP ultimately ends up entering into a contract with the party that they select that responds to the RFP, right?
 - A. Yes.
- Q. So is it your proposal that someone at the Commission should issue an RFP for AEP Ohio's low energy -- low-income energy efficiency programs and enter into a contract with that party that they select?
 - A. No.
 - Q. Are you aware of the Commission ever

issuing an RFP to administer a utility-sponsored program?

- A. I'm not aware.
- Q. Okay. I believe you said this earlier that you understand that the -- under the terms of the Stipulation, AEP Ohio's Application in this case controls unless it is amended by the Stipulation, right?
- A. I don't think I articulated that very well, but you said it better.
- 11 Q. So you agree with what I just said,
 12 right?
- 13 A. Yes.

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- Q. And as you were having a conversation back and forth with OPAE's counsel, I believe you stated that it is your belief that the administrative fee referenced in paragraph 39 of the Stipulation will be part of the RFP?
- A. The administrative fee should be part of the selection criteria in an RFP. It should not be predetermined in a settlement.
- Q. Do you have a copy of the Stipulation in front of you?
- 24 A. Yes.
- Q. Could you turn to paragraph 39 so we are

all on the same page here.

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- A. What page?
- Q. I believe it's page 26, paragraph 39.
- A. I see the paragraph.
- Q. And you see the term -- the phrase there "The program administrative fee will be 10 percent of total annual program costs incurred," correct? Did I read that accurately?
 - A. Yes.
- Q. It's your understanding that that term refers to awarding a 10 percent administrative fee to the winner of the RFP for conducting the low -- low-income energy efficiency programs, right?
 - A. No.
- Q. Who do you believe that 10 percent will go to?
- A. If the competitive bidding process does not include or the selection criteria does not include a fee, then it's likely that the program administrative fee will be 10 percent of total annual proven costs. It's the only reference I have to a predetermined fee.
- Q. We just talked about the Application controlling absent the Stipulation, correct?
- 25 A. Yes.

- Q. You would agree as part of the Application supporting the energy efficiency programs was Brian Billing's testimony, correct?
 - A. Yes.

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- Q. And I believe you said you reviewed that testimony, correct?
 - A. Yes.
- Q. You recall in his testimony that

 Mr. Billing proposed an administrative fee to be

 awarded to AEP Ohio based upon the cost effectiveness

 of the programs that were proposed in the

 Application, correct?
- A. I mean, I don't have his testimony in front of me, but it's likely that's what it says.
 - Q. Well, let's see if we can do something about that.
- MR. SCHULER: Your Honor, may I approach?

 EXAMINER ADDISON: You may.
- MR. SCHULER: Your Honor, I am handing
 the witness a copy of the direct testimony of Brian
 Billing filed on January 6, 2023, in this case.
- EXAMINER ADDISON: Will you be marking this?
- MR. SCHULER: I will not actually. I am just using it for recollection.

MR. MICHAEL: Refreshing?

MR. SCHULER: Yes.

- Q. (By Mr. Schuler) Ms. Shutrump, do you recognize this as the direct testimony of Brian Billing that was filed in support of the Company's ESP on January 6, 2023?
 - A. I do.

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- Q. You've reviewed this -- this is the testimony you said you reviewed, correct?
 - A. Yes.
- Q. Could I turn you to page 13 of the testimony? Let me know when you are there.
 - A. I'm there.
- Q. You see there on page 13, line 13, the question is "Is the Company proposing a fee for program administration?" Answer: "Yes, under the Company's proposal, the Company will earn a fee if the EE Plan is cost effective in a program year according to the mUCT." Did I read that correctly?
 - A. Yes.
- Q. And then you would agree it goes on through the rest of page 13 and onto page 14 discussing the program administrative fee, correct?
 - A. Yes. That is separate.
 - Q. You recall reviewing this piece of his

testimony before, right?

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- A. Yes.
- Q. And on Figure BFB-4 on page 14, it lays out an administrative fee that AEP Ohio would be awarded based upon the cost effectiveness of the EE plan as filed according to the mUCT test, correct?
 - A. Okay. Can you point me?
 - Q. I'm sorry, page 14, Figure BFB-4.
 - A. Okay. What is your question?
- Q. Sure. This figure lays out the administrative fee that AEP Ohio would be awarded based on the cost effectiveness of the energy efficiency program under the mUCT test, correct?
 - A. Correct.
- Q. And you see that's a sliding scale, it's 1.0 the Company would get 10 percent administrative fee; if it's 5.0, the Company would get a 20 percent administrative fee, correct?
 - A. Yes.
- Q. You would agree this administrative fee was in addition to the costs of the programs themselves, right?
 - A. Yes.
- Q. Now jumping back to the Stipulation, you can set that aside for now, paragraph 39. In that

context you would agree that the program

administrative fee referenced on paragraph 39 refers

to the administrative fee as set forth in the

Application but has been amended to where the Company

will only receive 10 percent of the total program

costs incurred no matter what, correct?

- A. I'm sorry. Can you repeat the question slowly -- slower?
 - O. Sure.

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- A. Please.
- Q. You were turning pages when I started asking.

You would agree that the program

administrative fee referenced on paragraph 39 refers

to the administrative fee as set forth in the

Application but has been amended to where the Company
will receive only a 10 percent annual program fee no
matter what, correct?

- A. So I think paragraph 39 does not distinguish whether the administrative fee is that which will be paid to AEP Ohio or to the program administrator. So I don't know is my answer.
- Q. If that is indeed what is intended and captured in this language, you would agree that that would be a benefit to customers because it -- stop

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I think there is a question pending. Did
you answer?

EXAMINER ADDISON: Perhaps you could rephrase, Mr. Schuler. I think it trailed off at the end.

MR. MICHAEL: It was kind of mumbled.

MR. SCHULER: Fair enough.

EXAMINER ADDISON: So everyone is clear.

- Q. (By Mr. Schuler) We established under the application the Company would be entitled to an administrative fee of 10 percent to 20 percent depending on the cost effectiveness of the portfolio as proposed, right?
 - A. Yes.
- Q. So at a minimum AEP Ohio would be awarded a 10 percent administrative fee under the Application as proposed.
 - A. I think that's correct.
- Q. But it could go up from there depending on how cost effective the program was, right?
 - A. I think that's right. I'm not sure.
- Q. Did you want to turn back to Brian
 Billing's testimony to refresh your recollection,
 page 14, Figure BFB-4?

- A. Then my answer to your question is yes.
- Q. And you recall that the Company was anticipating a cost effectiveness ratio that would have awarded the Company a 15 percent administrative fee, right?
- A. Can you point me to where it says that?

 I don't -- a 15 percent administrative fee? Oh, I

 see. I see that under an mUCT of 3, the

 administrative fee would be 15 percent; is that what
 you are referring to?
 - Q. Yes.
 - A. Okay.

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Q. And the Company was expecting -- was projecting an mUCT that was above 3, right?

MR. MICHAEL: Your Honor, I am going to object at this point. I think counsel properly refreshed recollection as it relates to his prior attempts, but now he is cross-examining the witness about testimony that was on the Application, and the Company has moved to strike all the Intervenor testimony on that Application, so I think the questioning now, the cross-examination on it, is inappropriate. If he wants to refresh the recollection, that's fine but that's not what he is doing right now.

MR. SCHULER: Your Honor, that's exactly 1 2 what I am doing is refreshing her recollection. She's testified about the administrative fee in this 3 case. There's a lot of confusion in the record 4 5 including from Ms. Shutrump herself and we are trying 6 to clarify that as it is based on the Application as 7 filed as she has admitted here today, so we are just 8 trying to clarify that. 9 MR. MICHAEL: Your Honor, I'm going to 10 object to counsel pointing to Ms. Shutrump creating the confusion. If anything, it's the questioning as 11 12 your Honor pointed out like 3 minutes ago. 13 EXAMINER ADDISON: Thank you. That 14 commentary is unnecessary. 15 MR. SCHULER: I apologize, your Honor. 16 did not mean it to be offensive.

EXAMINER ADDISON: Thank you. I'll provide Mr. Schuler a little bit more latitude, but perhaps we could switch over to a different line of questioning soon.

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MR. SCHULER: I will be. There is one question that follows this and then we will move on.

EXAMINER ADDISION: Perfect. Perfect.

Thank you. Can we have that last question read back, Karen? Thank you.

(Record read.)

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- A. That's what's reflected here in Figure -- sorry, BFB-4.
- Q. Okay. Thank you. Final question on this topic as I promised, you would agree that limiting the administrative fee to 10 percent as it does in the Stipulation limits the exposure of the amount of administrative fee that customers would pay compared to the Application, correct?
 - A. Limits the exposure? Can you --
- Q. It limits the amount that customers would be responsible for compared to what they could be responsible for under the application, correct? I could rephrase it if that would be helpful. I think we established under the Application the Company would charge anywhere from a minimum of 10 percent administrative fee up to a 20 percent administrative fee, correct?
 - A. Yes.
- Q. And the Stipulation caps that at no more than 10 percent, correct?
 - A. Correct.
- Q. You would agree that that is a benefit compared to the Application where customers could have been charged more than 10 percent of an

administrative fee, correct?

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- A. I don't agree that it's a benefit to customers.
 - Q. The question was whether it's a benefit to customers compared to the Application.
 - A. I would agree that it does reduce the amount consumers would pay.
 - Q. And you agree it doesn't change who would receive the fee compared to the Application, correct?
 - A. I think that's true.
- Q. Okay. You are aware that the Commission

 Staff routinely performs audits for imprudence,

 correct?
 - A. Yes. I think I said earlier that the audit varies, the review varies depending on the auditor.
 - Q. You would agree that the Staff on occasion makes recommendations of disallowances based on findings of imprudence, correct?
 - A. Yes.
 - Q. And in such a circumstance, that means the Staff is recommending that the utilities would not be allowed to recover that disallowance, correct?
 - A. Correct.
 - Q. You would agree that such recommendations

help protect customer funding, right?

A. Yes.

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- Q. You would agree that the Staff's ability to recommend such disallowances incentivizes the Company to lower administrative costs to avoid such disallowance recommendations, right?
 - A. I would not agree with that.
 - Q. Why would you not agree with that?
- A. I think the utility tends to include expenses in the rider that are inappropriate and would be disallowed, but they include those expenses, so if you had an incentive to reduce costs, I think -- I think Staff's review would not result in those disallowances.
- Q. You would agree that the Commission on occasion agrees with the Staff and orders disallowances in rider audits, correct?
- A. No. The Commission has not decided on some of those disallowances, so I -- I don't believe that's correct. They don't always issue an order on Staff's recommendations.
- Q. I didn't say that they -- strike that.

 Is it your testimony that the Commission has never granted a disallowance based on a recommendation by Staff's review of a rider?

A. Say that again.

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- Q. Is it your testimony here today that the Commission has never ordered a disallowance in a rider because of an audit conducted by Staff?
- A. I don't know the answer to that because there are orders pending.
- Q. You would agree that a disallowance means that the Company gets to collect less than it otherwise has requested, right?
 - A. Yes.
- Q. And at times those, excuse me, disallowances can happen well into the future after those costs were collected, right?
 - A. I would agree with that.
- Q. And you would agree that AEP Ohio's tariffs contain language that permits such audits to take place and make adjustments in the future, correct?
- A. I'm not sure it would be in the tariff.

 I think it would probably be a provision of the rider, a component of the rider that's established.
- Q. So either established in the original order establishing the rider or in the tariff itself; it could be either place, but you would agree those are the terms under most riders, correct?

A. Yes.

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- Q. You would agree that Staff has conducted audits of AEP Ohio's prior Energy Efficiency Rider, correct?
 - A. Yes.
- Q. You would expect Staff to do a similar type audit in the Energy Efficiency Rider proposed in this ESP, correct?
- A. So I think that review would change if -if the rider only collects funding to support the
 low-income program. I don't know how it would
 change, but I think it would change.
 - Q. What do you base that on?
- A. Well, AEP's rider has previously been reviewed by PUCO Staff and which they pointed out certain expenses that are disallowable, and those expenses would not apply to operating a low-income program.
- Q. When you are saying AEP's rider has previously been reviewed, which rider are you referring to?
 - A. I'm sorry, the Energy Efficiency Rider.
- Q. You are referring to AEP Ohio's prior

 Energy Efficiency Rider that was implemented pursuant
 to the mandates under 4928.66, right?

A. Yes, sir.

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- Q. There's nothing in the Stipulation preventing a process where interested parties could address findings of Staff's audit of this Energy Efficiency Rider, right?
- A. I'm sorry. You are going to have to repeat that.
- Q. Sure. There's nothing in the Stipulation preventing a process where interested parties could address finding in response to Staff's audit of the Energy Efficiency Rider proposed in this case, right?
 - A. I would agree with that.
- Q. You would agree that Staff audits are nearly universally filed in public dockets, correct?
 - A. Yes.
- Q. And that comments can and often are filed in response to those audits by Staff, right?
 - A. Yes.
- Q. In fact, the Commission will often issue entries inviting comments and sometimes even a hearing on those Staff audits, right?
 - A. I don't know the answer to that.
- Q. I believe you clarified this morning that your testimony is recommending an additional level of audit by the Staff beyond its traditional prudence

review, correct?

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- A. Yes.
- Q. And the additional review that you are recommending is contained on page 8 of your testimony, right?
- A. Yes, yes.
 - Q. Specifically lines 10 -- excuse me, page 8, line 10, through page 9, line 5, describes the additional level of audit that you would like to see Staff perform on the energy efficiency programs set forth in the Stipulation, right?
- A. I mean, these are things I'm recommending.
 - Q. So the answer is yes?
- 15 A. Yes.
- Q. Okay. And you've listed a number of things here, it looks like 11 of them, you would like Staff to consider, right?
- 19 A. Yes.
- Q. And for Staff to perform this audit at the end of 2026, right?
- A. Well, I think the independent auditor would actually perform the audit.
- Q. So you are recommending that a
 third-party independent auditor perform this audit on

behalf of Staff?

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- A. Yes.
- Q. Let me take you through a couple of these. On page 8, line 15, you want the third-party auditor to review "eligibility documentation for AEP Ohio program applicants." Did I read that correctly?
 - A. Yes.
- Q. What -- what are eligibility -- what is program eligibility documentation?
- A. It's documentation that documents how AEP is following the eligibility requirements.
 - Q. So proof of income, for instance, that --
 - A. That -- that would be an example.
- Q. Okay. Dropping down to line 17, No. 5 there, "prioritization, if applicable, of energy efficiency program services," do you see that?
 - A. Yes.
 - Q. What are you referring to there?
- A. So I think the at-risk consumer could have challenges beyond the level of income so, for example, you know, maybe perhaps a -- a customer that has challenges because of their income and a customer that is also disconnected and a customer that perhaps is taking care of a parent that needs energy efficiency services. I think -- I think that's what

I mean by prioritization. I mean, there is some at-risk consumers that could use weatherization services quicker, immediately.

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- Q. So are you -- are you recommending that the Company's low income energy efficiency program should prioritize certain customers over others?
- A. No. I'm recommending that the audit look at prior -- prioritization to see if -- if there's a possibility that that would serve customers that are more in need than others.
- Q. So you want the auditor to look at unique circumstances of all of the recipients of the low-income energy efficiency program, right?
 - A. I would agree with that.
- Q. We talked a little bit about this one earlier on page 9, lines 3 through 5, you said "to the extent AEP Ohio knows, identifying any rental properties sold or converted by the property owner to non-low-income properties within two years of receiving weatherization services to that property."

 Did I read that right?
 - A. Yes.
- Q. Do you have any reason to believe that AEP knows or can easily identify this information?
 - A. Well, I don't know. I think that's why I

say to the extent AEP Ohio knows.

- Q. So you are suggesting that AEP Ohio should continue to track and monitor every property that it installs weatherization as part of its low-income energy efficiency program?
- A. I don't know how AEP Ohio would track that information, so I can't answer that.
- Q. You would agree there would be costs associated with tracking such information though, right?
- 11 A. Sure.

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- Q. Similar there would be costs associated
 with the prioritization analysis that we just talked
 about too, correct?
 - A. Yes, if the recommendations provided by the auditor are implemented.
 - Q. You agree that third-party auditors have costs associated with them as well, correct?
 - A. I don't understand that question.
 - Q. Sure. You recommended that a third-party auditor perform this additional audit you recommended, right?
 - A. Yes.
- Q. You don't anticipate that this
 third-party auditor will do that audit for free,

right?

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- A. Correct.
- Q. And that there will be costs associated with that audit.
 - A. Correct.
 - Q. You have recommended that those costs flow through the Energy Efficiency Rider and be charged to customers, right?
 - A. Yes.
- Q. Have you estimated what such an audit would cost to perform?
- 12 A. No.
 - Q. You agree that AEP Ohio has conducted low-income energy efficiency programs like the help program for nearly a decade before, right?
 - A. Let me just -- oh. I don't think the help program -- I don't think the low-income program was previously called the help program, so I just need to --
 - Q. Sure. Just so I am not trying to be tricky in the question, I said similar to the help program, not identical in name, but AEP Ohio has run low-income energy efficiency programs similar to the help program in the Stipulation, right?
- 25 A. Yes.

- Q. And that AEP Ohio did that for at least a decade prior to this Stipulation, right?
 - A. Correct.

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- Q. And AEP Ohio held collaborative meetings associated with those energy efficiency programs including the prior low-income energy efficiency programs, right?
 - A. Correct.
- Q. In those collaboratives AEP Ohio shared information about the operation and implementation of the programs, right?
 - A. Are you referring to low income programs?
- Q. All energy efficiency programs including low income programs.
- A. So the collaborative did share a level of -- well, did share status of the program performance.
 - Q. Including the low-income energy efficiency programs we previously conducted, right?
 - A. Yes.
 - Q. And those collaboratives allow for feedback from parties that attended including OCC, right?
- A. Correct. But that does not necessarily mean that OCC's input will be implemented.

1 Ο. You would agree with me that the purpose 2 of the collaboratives was to perceive such feedback to help streamline and make programs as efficient as 3 possible, right? 4 5 Α. No. 6 Ο. The supplemental audit that you have 7 recommended on page 8 into page 9 of your testimony has never been ordered by the Commission before to 8 9 your knowledge, right? 10 Α. No. 11 I believe you said this before, but it's Ο. 12 a little foggy, there is nothing in the Stipulation 13 preventing Staff from conducting this type of review 14 or audit that they see fit, right? 15 Α. No. I think -- I think though that would 16 depend on Staff resources. 17 MR. SCHULER: Your Honor, I have a 18 decent -- can we go off the record, your Honor? 19 EXAMINER ADDISON: We can.

(Recess taken.)

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EXAMINER ADDISON: Let's go ahead and go back on the record.

Mr. Schuler.

Thank you, your Honor. MR. SCHULER:

Q. (By Mr. Schuler) Ms. Shutrump, you have some opinions about the Neighbor-to-Neighbor program that is a part of the Stipulation, right?

- A. I do have opinions.
- Q. Now, the Neighbor-to-Neighbor program is a program that AEP Ohio has run for quite some time now; would you agree?
 - A. Yes.

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- Q. And the Neighbor-to-Neighbor program, is it your understanding, provides funding for customers that meet certain requirements including below the 200 percent poverty -- federal poverty threshold, right?
 - A. Subject to check, yes. I --
- Q. You would agree that those customers are at-risk customers, right?
 - A. Yes.
 - Q. And you would agree that the

 Neighbor-to-Neighbor program protects those customers

 from having their service terminated, correct?
 - A. I don't know the answer to that.
 - Q. You agree that the Neighbor-to-Neighbor program provides funding to pay customer bills that are in threat of disconnection, correct?
- A. I know they provide bill payment
 assistance, but I'm not sure what the eligibility

- criteria is. I don't know if it's connected to disconnections. I just don't know.
- Q. You would agree that the
 Neighbor-to-Neighbor program does benefit at-risk
 customers that you identified earlier, right?
 - A. Yes.

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- Q. On page 10, lines 1 through 9 of your testimony. Let me know when you are there.
 - A. Yeah. I'm here. I'm there.
- Q. And you quote a Columbia Gas settlement decision by the Commission, right?
 - A. Yes.
- Q. You would agree that the Commission was not presented with a customer bill assistance program that was funded by other customer dollars in that matter, right?
 - A. Say that again.
- Q. You would agree that the Commission was not presented with a customer bill assistance program that was funded by other customers in that case, correct?
 - A. Yes.
- Q. So you would agree that the Commission did not offer an opinion on customer-funded bill assistance programs as part of the ruling that you

cite on page 10, correct?

- A. No. They did offer an opinion on a customer bill assistance program.
- Q. I said customer funded. They did not offer an opinion on customer-funded bill assistance programs because it was not at issue in that case, right?
- A. I don't know what you mean by issue in the case. I'm not sure.
- Q. Well, you just agreed that the Commission was not presented with a customer-funded bill assistance program in that cus -- in that Columbia case that you cite, right?
- A. I'm sorry. I am having trouble with the PUCO was not presented with the program or.
 - Q. The program at issue in the Columbia Gas settlement was a shareholder-funded customer assistance program, correct?
- A. Yes.
- Q. There was no customer funding of the customer assistance program in that settlement, right?
- 23 A. Yes.
- Q. Therefore, the Commission did not consider a customer-funded customer assistance

program in that case, right?

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- A. Yes. That would make sense.
- Q. And the Commission did not render an opinion on customer-funded customer assistance programs in that case, right?
- A. I don't know. I mean, I am just pointing out one sector of the order.
- Q. Excuse me. You didn't read the whole order?
 - A. Yes, I read the whole order.
- Q. You are aware that AEP Ohio's
 Neighbor-to-Neighbor fund is also funded by voluntary
 donations by employees and other customers of AEP
 Ohio, right?
- A. So my understanding is that the Neighbor-to-Neighbor program is administered by the Dollar Energy Fund that primarily accepts donations from individuals so, for example, you and I can go to the website and we can donate and it also relies on AEP -- AEP's -- currently relies on AEP's donations to that program including a separate donation that takes care of administrative fees.
- Q. The donations that you referred where you and I could go on there and donate are outside of -- or would be outside of rider collection like that's

proposed in the Stipulation, correct? In other words, they would be in addition to what is proposed to fund the Neighbor-to-Neighbor under the Energy Efficiency Rider in the Stipulation, right?

- A. My understanding of the Stipulation is -because to my knowledge, the consumers have never
 funded the Neighbor-to-Neighbor programs, so my
 understanding of the settlement is that consumers
 will fund AEP Ohio's donations to -- to the program.
- Q. When you say consumers have never funded, you are referring to consumers have never funded the Neighbor-to-Neighbor program through charges on their electric bill from AEP Ohio.
 - A. Yes, that's my understanding.
- Q. And the Company has proposed to fund -partially fund the Neighbor-to-Neighbor program
 through charges that will be charged through the
 Energy Efficiency Rider under this Stipulation,
 correct?
 - A. Correct.

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Q. In addition to those funds, anybody can go onto the website you referenced earlier and make donations to the Neighbor-to-Neighbor fund that would be in addition to what is proposed in the Stipulation, right?

- A. Well, yes. I mean, like I said, the Energy Dollar Program accepts donations from individuals and relies on those donations to provide the program.
- Q. You are aware that AEP Ohio matches those donations from individuals, correct?
 - A. Yes.
- Q. And those -- that company match is not recovered from customers, correct?
 - A. Correct.
- Q. They are shareholder dollars, right? Let me turn you to page 10, line 15, of your testimony.

 Let me know when you are there.
- 14 A. Yes.

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- Q. You refer to a non-low-income energy efficiency program in Q12 there, correct?
- A. I'm sorry. I am at the wrong spot. What page?
- 19 Q. Sorry. Page 10, line 15.
- 20 A. Yes.
- Q. And you are referring to the smart
 thermostats that is proposed to be recovered under
 the gridSMART rider under the Stipulation, right?
- 24 A. Yes.
- Q. You agree that the smart thermostat

program that's proposed to be recovered through the gridSMART rider under the Stipulation is a demand response program, right?

- A. A demand response program that includes smart thermostats.
- Q. Yes. Do you draw a distinction between energy efficiency and demand response programs?
 - A. Yes.

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- Q. What is the distinction you draw between them?
- A. I think I mentioned earlier that the demand response program, the objective is to help the utility maintain the stability of the grid during times of high demand, so the energy efficiency program reduces energy usage by the customer. And that's the other distinction is the demand response program is a program where the where the Company takes action, for example, AEP Ohio controlling the smart thermostat during times of high demand so that they can maintain grid stability.
- Q. You would agree that that is one of the primary purposes of the demand -- excuse me, the smart thermostat program proposed under the gridSMART rider under this Stipulation is demand response so the Company can control the smart thermostats during

periods of high demand, right?

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- A. Say again.
- Q. Sure. One of the primary purposes of these smart thermostat demand response program that's proposed in the Stipulation of the SmartGrid Rider is to allow the Company to take action with smart thermostats to avoid high demand in certain times to protect the distribution grid, right?
- A. I wouldn't agree with that. I mean, the demand response program doesn't necessarily need a smart thermostat because those are provided in the marketplace, and so I don't think -- as it relates to the program in the settlement, I don't think that is true.
- Q. I wasn't asking about the competitive market. I was asking whether the ones that are proposed under this gridSMART Rider are intended to have the purpose of assisting AEP Ohio avoid peak demand on its distribution system. Do you agree with that?
- A. Yes.
- Q. You agree that the costs of the SmartGrid program will be recovered through the gridSMART Rider, right?
- 25 A. Yes.

- Q. You agree that the gridSMART rider is a nonbypassable rider, right?
 - A. Correct.

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- Q. So that means it will be charged to all AEP Ohio customers irrespective of whether they shop or they are on the SSO, right?
- A. Correct, but there's also a separate group of customers that pay through a nonbypassable rider which is somewhat dismissed or overlooked and that is the non-participating consumer that pays through the rider but does not benefit from the program. Those individuals, that set or group of customers also pay through a nonbypassable rider.
- Q. Are you suggesting that customers are double charged for the SmartGrid program?
 - A. No.
- MR. SCHULER: With that correction, your Honor, I would move to strike the answer after the word "correct" on the prior answer.
- MR. MICHAEL: Your Honor, I would simply say given that open-ended question, Ms. Shutrump was simply explaining her answer, and the Commission has a history of allowing expert witnesses such as Ms. Shutrump to provide a yes or no answer with the explanation, so I think the motion to strike should

be rejected.

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2 MR. SCHULER: Your Honor, if I could 3 briefly respond.

EXAMINER ADDISON: I don't think it's necessary, Mr. Schuler. I will be granting the motion to strike. Mr. Michael, you can certainly bring that up on redirect if you choose.

MR. MICHAEL: Thank you, your Honor.

MR. SCHULER: Thank you, your Honor.

- Q. (By Mr. Schuler) You agree at any time an SSO customer can choose to become a shopping customer, right?
 - A. Correct.
- Q. And even if they do, they will still pay the gridSMART Rider, right?
 - A. Correct.
- Q. So you would agree that the gridSMART program set forth in the Stipulation provides equal opportunity to all AEP Ohio customers to participate in a program, whether they are shopping or not shopping, right?
 - A. I think I would agree with that.
- Q. We talked a little bit about the purpose of the program is to protect the distribution system and limit or avoid distribution outages. You agree

that that's the primary purpose of the SmartGrid -excuse me, the smart thermostat program under the
gridSMART Rider, right?

A. Yes.

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- Q. You would agree that the more customers that are enrolled in that program provide a greater opportunity to limit or avoid distribution outages, right?
- A. Not necessarily because we don't know how many of those customers will override the ability for AEP to control the smart thermostat.
- Q. There is an incentive built in to disincentivize customers to override the thermostat, correct?
- A. That does not guarantee that customers will not override.
- Q. But you would agree that the more customers that are out there, the more likely it is that there are more opportunities to reduce congestion on the distribution grid, right?
 - A. I'm sorry. Say again.
- MR. SCHULER: Karen, can we have that one read back, please?
- 24 EXAMINER ADDISON: Thank you.
- 25 (Record read.)

- A. I don't know. I don't know what you mean by more customers out there.
- Q. Well, if 50 -- if there is a thousand customers that enroll in this program and 50 percent of them override, that means there is only 500 thermostats that are eligible to be throttled during a demand event, right?
 - A. I don't know.

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- Q. Do you disagree with the math in that question?
- MR. MICHAEL: I am going to object, your Honor, to the argumentation and perhaps counsel could rephrase his question to not use words like throttled, whatever that means.
 - EXAMINER ADDISON: Okay. We don't -- again, we don't need the additional commentary.
 - Mr. Schuler, perhaps you could rephrase or come up with a different hypothetical that

 Ms. Shutrump can answer.
- MR. SCHULER: Sure.
 - Q. (By Mr. Schuler) Let's try this, so if there are -- let's take it in pieces. Hypothetical situation, a thousand customers sign up for AEP Ohio's smart thermostat program, but 50 percent of those customers override their demand events. You

would agree under that hypothetical scenario there would only be 500 smart thermostats that would be available to offer help during a demand event because it was not otherwise overridden, right?

A. I think that makes sense.

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MR. McKENNEY: Can I object from over here? I think this hypothetical assumes facts not in evidence. If we could clarify exactly -- we're talking strictly about the smart thermostat program, so I guess maybe a tighter reading of the hypothetical would be appreciated.

EXAMINER ADDISON: I think that's implied; so, Ms. Shutrump, you may answer the question.

- A. I think I did before the objection which is I think that makes sense.
- Q. Under similar circumstances but different facts, if there were 10,000 customers that were -that opted themselves into the program but then
 50 percent of them chose to override the demand
 response event, that would mean that 5,000 smart
 thermostats would be available to address the demand
 response event, right?
 - A. If they enroll in the program, correct.
 - Q. Yeah. You would agree that having 5,000

smart thermostats available to address a demand response event would be more advantageous than only having 500 smart thermostats to address the same demand response, correct?

- A. I don't necessarily know what you mean by advantageous, but I would agree that that makes sense.
- Q. You agree that limiting or avoiding distribution outages is good for customers and the public interest, right?
 - A. Yes.

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- Q. You would agree that by allowing CRES providers to offer the program to customers will likely encourage higher adoption of the program than not allowing that channel of administration, right?
 - A. Can you repeat the question?
- Q. Yeah. You would agree that by allowing CRES providers to offer program enrollment to customers will likely encourage a higher enrollment in the program than by not allowing CRES providers to do that, right?
 - A. I think that makes sense.
- Q. You would agree that the Stipulation does not prohibit any specific CRESs from offering the smart -- from offering enrollment in the smart

thermostat rebate program -- smart thermostat demand response program, correct?

A. Yes.

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- Q. We talked a little bit about this morning -- this morning that customers can already purchase smart thermostats through competitive channels, right?
 - A. Yes.
- Q. And those competitive channels include retailers such as Home Depot, Lowe's, as well as Amazon, Best Buy, and some of the smart thermostat companies themselves, right?
 - A. Correct.
- Q. You are not aware of any of those retailers including a demand response enrollment as part of the conditions of them selling the smart thermostat, right?
- A. That's correct, because they can't take advantage of the government subsidies so, I mean, they can't directly enroll in the program or customers can't directly -- well, Home Depot and Lowe's and Menards cannot directly participate in the program included in the settlement.
- Q. You -- you would agree that AEP Ohio is the exclusive controller of the distribution network,

right?

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- A. Yes.
 - Q. You would agree that means that Home Depot and other -- these other retailers have no knowledge into the operation of the distribution grid, correct?
- 7 MR. MICHAEL: Objection, calls for 8 speculation.
- MR. SCHULER: Your Honor, she's testified
 about what retailers can and can't do as part of the
 demand response program. I think I am entitled to
 explore her knowledge on that.
 - EXAMINER ADDISON: I don't know if she is going to have any knowledge of their knowledge though. Sustained.
- 16 MR. SCHULER: I tried.
- Q. (By Mr. Schuler) You were not aware of
 any of the retailers you mentioned in your testimony
 having control over the distribution grid of AEP
 Ohio, right?
 - A. I'm not aware.
 - Q. You would agree it would not even be possible for any of those retailers to have control over AEP Ohio's distribution grid, right?
- 25 A. I would agree with that.

- Q. You are not aware of any CRES currently offering a demand response program through a smart thermostat right now, are you?
- A. I don't believe that CRES providers are offering demand response programs.
- Q. You agree that as the exclusive controller of the distribution network, AEP Ohio has unique knowledge to be able to call demand response events to protect the distribution grid, right?
 - A. Yes.
- Q. On page 12 of your testimony, let me know when you are there.
 - A. I'm there.
 - Q. You cite to a Columbia Gas base rate case on lines 14 to 27, correct?
- 16 A. Yes.

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- Q. And you are citing a Commission decision ruling on a Stipulation in that case, correct?
 - A. Correct.
- Q. That Stipulation did not include a smart thermostat demand response program, right?
 - A. I believe that's correct.
- Q. On the next page, page 13, lines 5
 through 24, you reference an energy efficiency
 portfolio proposed by Duke, right?

- A. Correct.
- Q. There was not a smart thermostat demand response program set forth in that case either, correct?
 - A. I don't know.
- Q. The next page, on page 14, if you could turn to lines 1 through 10.
 - A. Okay.
 - O. You reference AEP Ohio's rate case?
- 10 A. Yes.

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- Q. There was no smart thermostat demand response program in that Stipulation either, correct?
 - A. I don't know.
 - Q. Why don't we -- we will finish things out here. If you drop down to -- further down on page 14, line 20, you have a recommendation about AEP Ohio's Alternative -- Alternative Energy Rider here that it should not continue until Staff has had an opportunity to audit or evaluate it, correct?
 - A. I think -- I think my intent is -- I think it's not that it should not continue. Rates are frozen so that's different than the rider not continuing.
 - Q. So to be clear, you are not recommending that the Commission deny the implementation of Rider

AER going forward under this ESP, right?

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- A. I'm recommending that the PUCO consider
 the issues in this case before making a decision here
 in the ESP.
 - Q. What issues and which case are you referring to?
 - A. The issues in 20-1745 in which AEP has proposed to implement future rate adjustments designed to collect charges from consumers for mismanagement of REC inventories.
- Q. You would agree that 20-1745 case is an audit of AEP Ohio's current AER riders for the years 2018 through 2022, right?
- A. I don't know. I can't say for sure. I don't remember.
- Q. Actually I apologize. You would agree that case 23-252-EL-RDR is an audit of AEP's current AER riders 2018 to 2022, right?
 - A. I know that that case facilitates rider adjustments. I'm just not sure that case also facilitates audits.
- Q. So you don't know whether the Case
 23 23-252-EL-RDR includes a third-party audit of AEP
 Ohio's Rider AER?
- 25 A. I don't know for sure. I haven't looked

at the case.

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- 2 Q. You agree -- sorry.
- A. Sorry. I haven't looked at the case recently, so I'm not sure.
- Q. You would agree that the Company has statutory mandates to acquire a certain amount of renewable energy, correct?
 - A. Yes.
- 9 Q. You are not proposing that AEP Ohio fault
 10 [SIC] on its obligations under the Ohio Revised Code
 11 to acquire that renewable energy, right?
- 12 A. I would agree with that.
- MR. SCHULER: Can I have one minute? I may be done.
- 15 EXAMINER ADDISON: You may.
- MR. SCHULER: Thank you. I have no
- 17 further questions. Thank you for your time this
- 18 morning, Ms. Shutrump.
- 19 THE WITNESS: My pleasure.
- 20 EXAMINER ADDISON: Thank you, Mr.
- 21 Schuler.
- 22 Mr. Margard, any questions?
- MR. MARGARD: I do not, thank you, your
- 24 Honor.
- 25 EXAMINER ADDISON: Thank you.

534 1 Redirect, Mr. Michael? MR. MICHAEL: No, your Honor. 2 3 EXAMINER ADDISON: Just one moment, 4 Ms. Shutrump. 5 The Bench doesn't have any additional 6 questions. You are excused. Thank you very much for 7 your testimony. 8 THE WITNESS: My pleasure. 9 EXAMINER ADDISON: Mr. Michael, you had 10 previously moved for the admission of OCC Exhibit No. 11 5; is that correct? 12 MR. MICHAEL: Yes, your Honor, that is 13 correct. 14 EXAMINER ADDISON: Are there any 15 objections to the admission of OCC Exhibit No. 5 at 16 this time? 17 Hearing none, it will be admitted. 18 (EXHIBIT ADMITTED INTO EVIDENCE.) 19 EXAMINER ADDISON: This may make sense to 20 go ahead and just take our lunch break for today. 2.1 will reconvene at 1 o'clock. Mr. Michael, who is 22 your next witness? 23 MR. MICHAEL: Dr. Ramteen Sioshansi. 24 EXAMINER ADDISON: Thank you very much. 25 We will proceed with Dr. Sioshansi's testimony at

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     that time. Thank you all.
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                 We are off the record.
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                  (Thereupon, at 12:10 p.m., a lunch recess
     was taken.)
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536 1 Friday Afternoon Session, 2 October 13, 2023. 3 4 EXAMINER ADDISON: Let's go ahead and go 5 back on the record. 6 Mr. Michael. 7 MR. MICHAEL: Thank you, your Honor. OCC would call Mr. Ramteen Sioshansi. 8 9 EXAMINER ADDISON: Welcome. 10 THE WITNESS: Hello. 11 EXAMINER ADDISON: Raise your right hand. 12 (Witness sworn.) 13 EXAMINER ADDISON: Thank you. Please be seated and, if you could, just turn on your 14 15 microphone. MR. MICHAEL: Your Honor, I would request 16 17 that we have marked as OCC Exhibit 6, the Testimony 18 Recommending Modification of the Stipulation of 19 Ramteen Sioshansi dated September 20, 2023. 20 EXAMINER ADDISON: It will be so marked. 2.1 (EXHIBIT MARKED FOR IDENTIFICATION.) 22 MR. MICHAEL: And, your Honor, I would 23 also request we have marked as OCC Exhibit 6A, the 24 Direct Testimony of Ramteen Sioshansi, June 9, 2023.

EXAMINER ADDISON: Is there a reason we

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     aren't calling this OCC Exhibit 7, Mr. Michael?
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                 MR. MICHAEL: There is none. If that
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     would be your druthers.
                 EXAMINER ADDISON: That would be my
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     preference if there is no difference to you.
                 MR. MICHAEL: I revise and extend my
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     remarks to suggest we have that marked as OCC
     Exhibit 7.
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                 EXAMINER ADDISON: Thank you very much.
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     It will certainly be easier for us to identify those
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     exhibits by doing so.
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                 MR. MICHAEL: Certainly.
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                 EXAMINER ADDISON: It will be so marked.
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                 (EXHIBIT MARKED FOR IDENTIFICATION.)
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16
                    RAMTEEN SIOSHANSI, Ph.D.
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    being first duly sworn, as prescribed by law, was
     examined and testified as follows:
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                       DIRECT EXAMINATION
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     By Mr. Michael:
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            Q.
                 Would you state your name, please.
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            Α.
                Ramteen Sioshansi.
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            Q.
                And, Dr. Sioshansi, where are you
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     employed?
                My primary appointment is at Carnegie
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            Α.
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Melon University.

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- Q. And, Dr. Sioshansi, do you have before you what was previously marked as OCC Exhibit 6?
 - A. Yes, I appear to.
 - Q. And can you identify that document, please?
 - A. It appears to be a printout of written testimony that I prepared in this case.
 - Q. And is the title of that document,
 Dr. Sioshansi, "Testimony Recommending Modification
 of the Stipulation of Ramteen Sioshansi" dated
 September 20, 2023?
 - A. Yes.
 - Q. And you should have another document before you, Dr. Sioshansi, entitled "Direct Testimony of Ramteen Sioshansi" dated June 9, 2023, which was previously marked as OCC Exhibit 7. Do you see that?
 - A. I do.
- Q. And did I characterize what that document was correctly?
- 21 A. Yes.
- Q. And, Dr. Sioshansi, were those documents prepared by you or at your direction?
- A. I haven't gone through these printouts
 line by line, but they appear to be what I prepared,

1 yes.

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- Q. And do you have any modifications to either OCC Exhibit 6 or OCC Exhibit 7?
 - A. Not at this time, no.
- Q. So if I were to ask you the questions reflected in those documents today, would your answers be the same?
 - A. Yes, they would be.

MR. MICHAEL: Your Honor, I move for the admission of OCC Exhibits 6 and 7, subject to cross-examination.

EXAMINER ADDISON: Thank you very much,

Mr. Michael.

One Energy?

MR. DUNN: No questions, your Honor.

16 EXAMINER ADDISON: OEG?

MR. KURTZ: No questions, your Honor.

18 EXAMINER ADDISON: OMAEG?

MS. BOJKO: No questions, your Honor.

20 EXAMINER ADDISON: IGS?

MR. BETTERTON: No questions, your

22 Honors.

23 EXAMINER ADDISON: Kroger?

MS. WHITFIELD: No questions, your Honor.

25 EXAMINER ADDISON: RESA?

540 MS. WALKE: No questions, your Honor. 1 2 EXAMINER ADDISON: OELC? 3 MR. WILLISON: None, your Honor. EXAMINER ADDISON: Direct? 4 5 Citizens Utility Board? 6 MR. DOUGHERTY: No questions, your Honor. 7 EXAMINER ADDISON: OEC? 8 MS. NORDSTROM: Yes, your Honor, we have 9 some questions. Just for clarification, I didn't 10 quite catch so the testimony on the Stipulation is Exhibit 6 and the direct testimony filed in June is 11 12 Exhibit 7? 13 EXAMINER ADDISON: That's correct. 14 MS. NORDSTROM: Thank you, your Honors. 15 16 CROSS-EXAMINATION 17 By Ms. Nordstrom: 18 Hi, Dr. Sioshansi. Q. 19 A. Hello. 20 So, first, I want to talk just a little Q. 2.1 bit about rate design goals. In your testimony you 22 state it is a rate design goal for consumers to bear 23 the costs they impose on the system.

A. Where specifically are you referring?

Q. Page 6, lines 3 through 5.

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541 Of which exhibit? 1 Α. 2 Q. Exhibit 6. 3 6. Which page you said? Α. Ο. Page 6. 4 5 Α. And the line numbers you said? 6 Q. 3 through 5. 7 Α. Okay. 8 Q. So in your -- so you state it is a rate 9 design goal for consumers to bear the costs they 10 impose on the system. 11 Sorry. Would you repeat the question? Α. 12 Certainly. Q. 13 MS. NORDSTROM: Your Honor, would it be 14 all right if the -- if Karen repeats the question? 15 EXAMINER ADDISON: Absolutely. 16 Thank you, Karen. 17 (Record read.) 18 So if I understand your question Α. 19 correctly, lines 2 through -- 3 through 5 state "To 20 the extent possible, prices should be set in a manner 2.1 to have consumers bear the costs that they impose 22 upon the system." 23 Yes. Is that correct? Q. 24 Yes, that is what's written here. Α.

So switching to electric vehicles, a

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Q.

customer charging an electric vehicle at a time when there is low demand on the grid generally causes less costs to the system.

- A. Is that a question?
- Q. Yes.

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- A. Not necessarily.
- Q. Okay. Are there circumstances where charging an electric vehicle at a time when there is low demand on the grid will impose less costs on the system?
 - A. There can be, yes.
- Q. And uncontrolled electric vehicle charging can create negative consequences in grid reliability, correct?
- A. What is your definition of uncontrolled electric vehicle charging?
- Q. So uncontrolled is -- my definition of uncontrolled is allowing consumers to -- to charge with no price signals, to just all days of the -- all times of the day charging is the same price.
- A. So your definition is that electric vehicle owners decide when to charge and there is no time-varying pricing; that's your definition of uncontrolled charging?
- Q. There is no external control other than

consumer choice of when to -- when to charge.

- A. And there is no time-varying price mechanism?
 - Q. Including no time-varying price, yes.
 - A. And your question was what?
- Q. Uncontrolled electric vehicle charging can create negative consequences in grid reliability; is that correct?
 - A. It could.

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- Q. And so would you agree that it is generally good policy to set electric -- electric vehicle charging rates that encourage customers to charge at off-peak times?
- A. I would agree that there could be circumstances in which that's beneficial but that is not -- well, it's certainly not necessarily true under every conceivable circumstance.
 - Q. Okay. But generally.
- A. Well, the term generally means as a general rule which, no, not generally.
 - O. So not more often than not.
 - A. More often than not, probably.
- Q. Okay. So more often than not, it is a good policy to set electric vehicle charging rates that encourage customers to charge at off-peak times.

- A. Again, it depends on are you defining off peak in terms of demand? Are you defining it in terms of net demand? How are you defining off peak? Are you defining it in terms of demand across the entire PJM system? Are you defining it in terms of demand on a particular circuit? Your question leaves a lot of vag -- vagaries I can't answer.
 - Q. Sure. I -- when I say off peak, I am saying at times when there is lower demand on the grid system.
 - A. On the entire PJM system?
- 12 Q. Sure.

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- A. No. I mean, there could be circumstances that the PJM-wide demand is low but demand on a particular circuit could be high.
- Q. Okay. So what about at particular circuits?
- A. Again, the opposite could be true.

 Demand could be low on a particular circuit. It could be high on the PJM-wide system so --
 - Q. Okay.
- A. -- it's difficult for me to answer because the questions are very vague in your wording.
- Q. Okay. I understand. So let me back up.

 So it's -- so would you say that it's not generally

good policy to set electric vehicle charging rates to encourage customers to charge at off-peak times?

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- A. Again, it depends on how you are defining off peak.
- Q. Okay. Let's take it one at a time then. So you gave several definitions of off peak. I think you started with PJM. So is it not generally a good policy to set electric vehicle charging rates that encourage customers to charge at off-peak times when off peak means the PJM market?
- A. I would say that -- I would say that in -- I mean, there are circumstances, yes, that would be beneficial to do that.
- Q. Okay. Is it beneficial to set electric vehicle charging rates that encourage customers in AEP's service territory to charge at off-peak times on AEP's service distribution -- on AEP's distribution grid?
- A. Again, there could be circumstances, yes, when that is beneficial.
- Q. Okay. So is it an important rate design goal to control electric vehicle charging to reduce electricity demand peaks on AEP Ohio's service territory's distribution grid?
- 25 A. It could be, yes.

- Q. Okay. And one way to control electric vehicle charging is to send price signals to customers that incentivize charging at off-peak times; is that correct?
- A. It could be. It in part, not entirely but in part, depends on the elasticity of demand on the part of electric vehicle owners and how they would react to price signals.
 - Q. So it's one way.

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- A. It could be a way.
- Q. And finding the appropriate price signal can be an iterative process between the customer feedback and utility system needs.
- A. That is one way that rate design could be undertaken.
 - Q. And the working group created by the Stipulation in this case allows AEP and stakeholders to engage in an iterative process; is that correct?
- A. I don't know anything about any working group.
- Q. Okay. You should have the Stipulation up there at your podium.
 - A. Okay.
- Q. Do you see it? It should say -- yep, that's it. If you would please turn to page 13,

paragraph 13. Are you there, Doctor?

A. Okay.

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Okay. I am just going to read it allowed Q. if you would follow along. It says "AEP Ohio commit to data sharing associated with PEV rates," that's plug-in electric vehicle rates, "(including anonymized data on EV usage and customer billing from existing PEV tariffs) and to establish a workgroup that will meet semi-annually with interested parties to discuss and analyze cost of service impacts in advance of the Company's next base distribution rate case. The working group will also consider additional TOU, " meaning time of use, "rate offerings, including potential SSO," Standard Service Offer, "TOU options. Based on collaborative discussions, the Company can file an EL-ATA application to change the PEV TOU rates." And I'll stop there. Did I read that correctly?

A. Yes.

Q. Okay. So the working group created by this Stipulation in that paragraph 13 does allow AEP and stakeholders to engage in an iterative process with the data from the program?

MR. MICHAEL: Objection. Your Honor, the document speaks for itself. Dr. Sioshansi already

- 1 testified he knows nothing about any working group.
- 2 To simply have him read what the document says and
- 3 | opine on what it means or its implications is
- 4 inappropriate.
- 5 MS. NORDSTROM: Your Honor, Dr. Sioshansi
- 6 is testifying about the Stipulation. This is in the
- 7 | Stipulation. I read it allowed to refresh his
- 8 recollection.
- 9 EXAMINER ADDISON: If you could ask him
- 10 | if it did, in fact, refresh his recollection about a
- 11 | working group and then we can move forward.
- MS. NORDSTROM: Okay. Thank you, your
- 13 Honor.
- Q. (By Ms. Nordstrom) Dr. Sioshansi, did
- 15 | that refresh your recollection about a working group?
- 16 A. Yes.
- 17 Q. Okay. So does that working group created
- 18 by the Stipulation allow AEP Ohio and stakeholders to
- 19 engage in an iterative process?
- 20 A. Well, for one thing it's not clear to me
- 21 | who is part of the working group, so when you say
- 22 stakeholders, I don't know what that means.
- Q. Okay. So it could be any number of
- 24 experts.
- 25 A. It could be. It could be none.

- Q. Yeah. It doesn't limit who gets to be in the collaborative.
- A. Again, if I understand your question correctly, you are asking me to comment on a working group the composition of which I don't know.
- Q. Okay.

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- A. So I don't know who was part of this working group.
- Q. Okay. What's your understanding of a -- of a typical utility working group?
- 11 A. I don't have any typical understanding of one.
- Q. Okay. So you -- you testify that you used to -- your testimony mentions that you used to work for the Federal Electric Regulatory Corporation?
- 16 A. No.
- 17 Q. FERC?
- 18 A. FERC?
- 19 O. Yes. That's the Federal --
- A. Do you mean Federal Energy Regulatory
 Commission?
- Q. My apologies. Yes, that's what I meant.
- A. Yes, I did work for the Federal Energy
 Regulatory Commission for a period of time.
- Q. Okay. Did you ever participate in

working groups as a part of your time at the Federal Energy Regulatory Commission?

A. No.

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- Q. And have you ever participated in working groups as a time of -- in your capacity as a professor?
- 7 A. Did I work in working groups as a 8 professor?
 - O. Yes.
 - A. I've worked on University committees. I don't know if you consider that the same thing.
 - Q. Sure. Close enough. So who typically -what parties typically come to those working
 groups -- or strike that. Let me rephrase that.

Do those committees typically involve experts on the issues the committee is -- is addressing?

- A. Not necessarily. Normally either a committee chair or someone else exterior to the committee just appoints members to a committee of that type.
- Q. And they have knowledge on that issue, the people appointed?
- A. In some circumstances, yes.
- Q. Okay. And the Stipulation in this case

- does contemplate that AEP Ohio may file a modified time-of-use rate based on the data it receives from implementing this program; is that correct?
- A. Are you referring still to what is in paragraph 13?
 - Q. Yes, I am.

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- A. And your question was?
- Q. It contemplates that AEP Ohio may file a modified time-of-use rate based on the data it receives from implementing this program.
- A. Well, what I see here it states that "Based on collaborative discussions, the Company can file an EL-ATA application to change the PEV TOU rates," so that's what I read here.
- Q. Okay. So, yes, it does contemplate a modified time-of-use rate?
- A. It says the Company will have the option to do that, yes.
- Q. Okay. And that's the same working group that's reviewing the data coming out of -- that's committed to have the data sharing?
 - A. Pardon me?
- Q. That's the same group that's committed to doing the data sharing?
- Δ . What is the --

- Q. So that working group that is contemplating the modified TOU rate is the same working group that AEP Ohio has committed to data sharing with?
- A. The sentence says the Company can file an application to change the PEV TOU group. It doesn't say a working group can.
- Q. It says "Based on collaborative discussions, the Company can file an application to change the PEV TOU rates"?
- A. Uh-huh.
 - Q. Do you see the collaborative discussions?
- 13 A. Yep.

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- Q. Okay. And those collaborative discussions are the ones that involve data sharing.
- A. Well, my understanding is it is collaborative discussion of this working group.
- MS. NORDSTROM: Okay. Thank you, your Honors. No further questions.
- 20 EXAMINER ADDISON: Thank you very much.
- 21 ELPC?
- MS. McCONNELL: No questions, your Honor.
- 23 EXAMINER ADDISON: Thank you.
- OPAE? Oh. RESA?
- MS. WALKE: No questions, your Honor.

EXAMINER ADDISON: AEP?

2 MR. SCHULER: Yes, thank you, your Honor.

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CROSS-EXAMINATION

By Mr. Schuler:

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- Q. Good afternoon, Dr. Sioshansi.
- A. Good afternoon.
- Q. I am Mike Schuler. I am in-house counsel for AEP Ohio. You testified that there are one or more desirable goals for rate design philosophy or goals, right?
 - A. Where in the testimony are you referring?
- Q. I'm just asking generally if you testify to that.
- A. You are asking generally if I testify what?
- Q. To that point.

MR. MICHAEL: Your Honor, I am going to object to the witness answering that question. The question was asked -- the witness asked for reference to his testimony, and in a general normal course of things for Commission proceedings, the counsel refers, when requested, the witness to what he is asking about. The witness asked about that. I would ask that counsel point him to the part of his

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testimony.
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- 2 EXAMINER ADDISON: Thank you.
- 3 MR. SCHULER: I wasn't referring to a
- 4 | specific page but.
- 5 EXAMINER ADDISON: I'm sorry,
- 6 Mr. Schuler?
- 7 MR. SCHULER: I'm sorry. I wasn't
- 8 referring to a specific page. I can't provide a cite
- 9 to that.
- 10 EXAMINER ADDISON: Thank you.
- 11 MR. SCHULER: I was just asking
- 12 | generally.
- 13 EXAMINER ADDISON: Thank you. The
- 14 | objection is overruled. You may answer the question.
- 15 A. Would you restate the question?
- 16 Q. (By Mr. Schuler) Yeah. You testified
- 17 | that there are one or more desirable goals for rate
- 18 design philosophy, correct?
- A. So I believe it's OCC Exhibit 6, page 4,
- 20 lines 24, 25, I do state "Normally, regulators aim to
- 21 set prices in a manner that achieves one or more
- 22 desirable goals."
- Q. You would agree that there are not a
- 24 | specific number of regulatory principles or goals
- 25 | that you are referring to there, correct?

- A. In that specific sentence?
- Q. Yes.

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- A. That specific sentence does not reference any specific desirable goals, no.
- Q. Outside of that sentence, in your expert opinion are you aware of a specific number of regulatory principles and goals that guide rate design?
- A. So I'm not aware specifically of the rate design goals that the Commission uses in determining rate designs that it approves.
- Q. You would agree that -- strike that.

 You have a discussion about cost
 causation in your testimony presented in OCC
 Exhibit 6, correct?
- A. So I do. As an example pages 4, line 25, through page 5, line 1, reference cost causation, yes.
- Q. You would agree that cost causation is not an exact science, correct?
 - A. Not necessarily, no.
- Q. To be clear, are you saying that the
 answer to my question is not necessarily, or are you
 saying that cost causation is not necessarily an
 exact science?

- A. I'm saying that there certainly are circumstances in which one can do an exact estimation of cost causation.
 - O. What are those circumstances?

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- A. As one example, someone could build a unit commitment model with a given load profile, could add incremental load to that load profile, to solve the unit commitment model with the two different load profiles, compare the costs of the two solutions, and have an exact estimate of the cost change that is caused by that change in load profile. Now, that's not an exhaustive example. That's just one.
- Q. And that is referring to a single piece of plant-in-service as opposed to a total distribution system, for instance, correct?
- A. No. What I referenced was using the unit commitment model that would be akin to looking at cost impacts of incremental load change as an example on the PJM-wide system. Now, one does not have to do unit commitment modeling at the PJM level but one could.
- Q. When you are referring to unit, are you referring to generation units?
 - A. I'm referring to unit commitment which is

a fairly standard modeling methodology that's used in the electricity industry.

- Q. What is the word unit referring to?
- A. Unit typically refers to generating units.

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- Q. You would agree that there are circumstances where cost causation is subjective, right?
- A. Not necessarily. I'm -- I am trying to think of a circumstance in which a cost causation study would have to be subjective, and one is not coming to my mind immediately.
- Q. So you're saying there is no circumstance where cost causation could be a subjective determination.
- A. I'm saying that in theory if the models and the data are available, one should be able to do objective analysis of the cost impacts of making changes to an electricity system.
- Q. You consider yourself an expert on rate design, correct?
- A. I would characterize myself as having general knowledge of rate design, yes.
- Q. Do you agree that there are other people in the industry that have knowledge or expertise on

rate design?

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- A. I do believe there are other people with knowledge and expertise concerning rate design, yes.
- Q. Do you agree that people with knowledge or expertise on rate design don't always agree on cost causation principles?
- A. I'm not certain that the two go together because you are describing rate design versus cost causation which are not the exact same thing.
- Q. But you state that cost causation is a principle upon which rate design can be built, correct?
 - A. I do state that, yes.
- Q. So different expert -- different experts could take different views of how to calculate cost causation, correct?
- A. If I understood your original question, you were asking if people with expertise in rate design could have differing reviews regarding cost causation. The way that I view it is that one can have expertise in rate design but not necessarily have expertise in cost causation because cost causation could be viewed as an exogenous input into examining rate design questions.
 - So as I understood your question, you

- were conflating two things that don't go together necessarily.
- Q. Let me be clear because the question that was posed was different, experts could take different views on how to calculate cost causation.
- A. Different experts, yes, could take different views on how to do a cost causation analysis.
- Q. You would agree that there are circumstances where cost causation is subjective, correct?
- MR. MICHAEL: Objection, asked and answered.
- 14 EXAMINER ADDISON: Overruled.
 - A. So I believe I stated already that if -if data and modeling methodologies are available,
 I -- I am having difficulty thinking of a
 circumstance in which one would have to rely upon a
 subjective analysis to determine cost causation.
 - Q. That answer is conditioned upon data modeling and methodologies being available?
 - A. Yes.

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Q. If there can be differing opinions on a cost causation analysis by different experts, wouldn't you agree that would be -- there is a

certain level of subjectivity involved for them to reach different conclusions?

- A. I think it would be difficult for me to comment generally what leads to disagreements in terms of how people would propose to do cost causation studies.
- Q. Do you have experience performing cost causation studies?
 - A. Yes, I have undertaken cost causation studies.
 - Q. How many times?

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- A. I could not give you an exact number. I would have to go through my publication and presentation and other activity listed in my CV to determine how many cost causation studies I've done.
- Q. Are you able to give a rough estimate whether it's been one? 10? 20? 100?
 - A. Well, to give you an estimate, if you look at Attachment RMS-1 to I believe it's OCC Exhibit 7, pages 3 through -- 3 through 7, lists 97 peer-reviewed journal publications. This list is slightly out of date. I think it is now up to 101, 102. I would estimate conservatively at an absolute minimum a third of these included different types of cost causation studies.

Q. Were any of those cost causation studies submitted in support of a litigated regulatory filing?

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- A. I don't have a list in front of me. I do know of cases in which some of these studies that are in this publication list have been submitted not by me, by others, in different at least domestically state regulatory cases. Again, I don't have the list.
- Q. Are you aware of anyone disagreeing with your cost causation analyses?
 - A. I'm not aware specifically, no.
- Q. Did any of these studies include a specific -- strike that.
- Did any of these studies analyze cost causation for a specific utility?
- A. Is your question whether it was cost causation for one single utility?
 - Q. Yes, as opposed to general cost causation discussion.
 - A. I believe that I would have to -- I would have to invest some time to double-check. I believe at least one of these published studies did examine cost causation impacts taking data from the Southern California Edison utility which operates in southern

California.

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- Q. Did the Commission adopt that opinion?
- A. Did what Commission adopt that opinion?
- Q. I'm assuming -- you said that was for a California Edison utility, correct?
- A. If I remember correctly, it was for Southern California Edison.
 - Q. And it was submitted to the California
 Public Utilities Commission?
 - A. I don't know if it was.
- Q. You would agree that incentive rate
 making can be another regulatory goal or principle,
 right?
 - A. What do you mean by incentive ratemaking?
- 15 Q. How would you define incentive ratemaking?
- 17 A. I don't know. I didn't use the term.
 - Q. Do you agree there can be incentives to encourage certain type of usage or behavior on an electrical grid, right?
 - A. Yes, there can be.
 - Q. And you would agree that sometimes commissions employ goals that incentivize that type of behavior through ratemaking, right?
- 25 A. I don't know of specific cases in which

that has happened, but I could imagine that that could be a Commission goal.

- Q. What about peak shifting? Would you see that as a potential goal as well?
 - A. What about what?
 - Q. Peak shifting.
 - A. By peak you mean what?
 - Q. Peak usage on an electrical grid.
 - A. Peak demand?
 - Q. Correct.

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- A. I could envision that as being a goal, yes.
 - Q. You would agree that some of these goals, cost causation, incentive ratemaking, peak demand shifting can be mutually exclusive to each other, correct?
 - A. Not necessarily. Again, the example that you offered, for example, incentive rate making to reduce peak demand and cost causation, those actually from an economic theory perspective are aligned with one another.
 - Q. There could be circumstances where they are not aligned with each other though, right?
- A. There could be.
 - Q. You read the Company's Application filed

in this ESP V matter, right?

- A. I read portions of the filings based off of direction from OCC Staff that pertained to the topics that they asked me to review.
- Q. Is it fair to assume that that included review of the electric transportation plan that was included as part of the original application?
- A. Yes. I did review at least some filings that pertain to that portion of the filing.
- Q. Did you also review the Company's proposals to implement plug-in vehicle time-of-use proposals for residential customers?
- A. You're referring to time-of-use rates that would be levied on electric vehicle owners?
- Q. That would be made available for electric vehicle owners under the Company's Application as filed, yes.
 - A. Yes. So I did see that in the Stipulation.
- Q. Did you see that in the original Application as filed?
- A. I believe so, but I reviewed those filings several months ago and don't remember specifically.
- Q. You agree that there is a residential

- plug-in vehicle time-of-use set of rates proposed as part of the Stipulation, correct?
- A. So page 12 of the Stipulation beginning paragraph 12 -- well, just paragraph 12 proposes time of use and I believe also a time-of-day tariff for electric vehicle charging.
- Q. You would agree that there are two different time-of-use proposals in here as it pertains to residential customers owning plug-in electric vehicles, right? For clarity one being a whole home rate, one being a separately metered rate, right?
 - A. That's my understanding, yes.
- Q. Do you know if the Company proposed a whole home and a separately metered plug-in -- plug-in electric vehicle time-of-use rate for residential customers as part of its application in this case as well?
 - A. I don't recall.
- Q. You submitted testimony obviously in this case in response to the Application, correct?
- A. Yes. I believe you are referring to I believe it's OCC Exhibit 7?
- 24 O. Yes.

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25 A. Yes, I did.

Q. Your original testimony gave opinions about the electric transportation plan that was filed as part of the Company's Application, right?

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- A. Yes. Section 3 provides testimony related to the proposed electric transportation plan.
- Q. You would agree you also testified to the time-of-use tariffs that are proposed as part of the electric transportation plan in your direct testimony, correct?
- A. My response to question 12, which begins on page 11 of OCC Exhibit 7 and goes through the top of page 13, does pertain to the tariffs that are included in the proposed ETP.
- Q. In that testimony contained in OCC Exhibit 7, you never identified any issues with the whole home or separately metered plug-in vehicle -- plug-in electric vehicle time-of-use rates failing to properly incentivize customers, correct?
- A. Would you restate the question?

 MR. SCHULER: Karen, could I have that read back, please?

(Record read.)

- A. No, I don't appear to have raised that issue in the original direct testimony.
 - Q. In your original direct testimony, you --

strike that.

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It is your opinion that one of the shortcomings of the Company's Application as filed is that the electric trans -- the electric transportation plan did not require recipients of rebates to enroll in the Company's proposed time-of-use rates, correct?

- A. You are referring to the original June 9 or the revised September 20 testimony?
- Q. Well, I am referring to your opinion here today as an expert witness right now.
 - A. So the question was what?

MR. SCHULER: Karen, can we have that one reread? Sorry.

(Record read.)

- A. To clarify are you asking in regards to the Stipulation, or are you asking in regards to the original filing?
- Q. I think the question was about the Company's Application which would be the original filing.
 - A. Yes.
- Q. I believe you testified when you were
 being cross-examined by counsel for OEC that there
 could be circumstances where having electric vehicle

owners charge at off-peak times -- strike that.

I believe you testified earlier that there could be circumstances where it would be beneficial to have electric vehicle owners charge at off-peak times, right?

- A. Yes, there could be circumstances.
- Q. You would agree that in those circumstances, it would be beneficial for customers because it can reduce costs associated with utility investment that would otherwise be necessary, correct?
- A. It could be but not necessarily.
- Q. It's your opinion that EV charging during peak hours will result in greater cost to AEP Ohio's electric consumers, right?
- A. Not necessarily, no.
- Q. Could I turn you to OCC Exhibit 7, page 18 13, lines 4 through 7?
- 19 A. Lines what?
- Q. Lines 4 through 7. It states here -- let me know when you are there. Sorry.
- 22 A. Say again.
- Q. Are you there?
- 24 A. Yes.

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Q. Okay. It states there "To the extent

that charges subsidized through the non-TOU programs yield EV-charging that is coincident with time periods of high electricity demand, the ETP will result in greater costs to all AEP Ohio electricity consumers, which is harmful to consumers." Did I read that correctly?

A. Yes.

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- Q. Do you disagree with that statement here today?
 - A. No.
- Q. So you agree that it would benefit all customers to incentivize shifting of electric vehicle load off of peak times, correct?
- A. Again, I would go back to an answer I gave to a similar question before which is that it would depend if you are examining load at the bulk power system level, on an individual circuit level, so peak demand -- peak demand doesn't necessarily give you a 100 percent complete answer.
- Q. You would agree that AEP Ohio has to build the distribution system to meet peak demand, correct?
 - A. That is normally the design goal, yes.
- Q. You would agree that shifting load off of the peak could reduce the amount of investment the

Company would have to make that it would otherwise have to make without shifting that peak, right?

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- A. The net cost effect could be mixed because, again, you could be shifting demand away from the peak load period on the distribution system, but you may be shifting it to a peak load period on a congested transmission line on the bulk power system which could have an offsetting cost impact.
- Q. But that would be creating another peak, right?
- A. Again, you would be looking at -- you would be looking at the demand or demand peak from a different perspective, whether you were looking at it on the distribution circuit level or whether you are looking at it on the bulk power system level.
- Q. My questions have been about the distribution system because that's what AEP Ohio owns. So with that in mind, I'll ask you agree that shifting load off of the distribution peak could reduce the overall amount of distribution investment the Company would have to make that it would otherwise have to make without shifting that distribution peak?
 - A. Yes, probably.
 - Q. And reductions in the amount that AEP

Ohio has to invest in its distribution system reduces the overall amount of cost that it has to charge customers, correct?

A. Not necessarily.

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- Q. Avoiding the distribution investment by shifting the peaks we just talked about will mean that the Company would not incur distribution costs as a result, right?
- A. If demand -- if demand on a distribution feeder is shifted from periods of peak net demand on that distribution feeder, yes, it can reduce investment. It can reduce cost at the distribution level.
- Q. You would agree that would be a benefit to residential customers?
- A. It could be. It depends on to what time period the demand has shifted. If it's shifted to a period of scarce transmission or scarce generation capacity, it would be more expensive to customers.
- Q. That's looking at generation, not just distribution only, correct?
- A. In that example I gave, it would be looking at generation and transmission.
- Q. From a distribution perspective, however, it would reduce the amount that would be charged to

customers, right?

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- A. In that example, yes.
- Q. And you agree that would be a benefit to residential customers of AEP Ohio, right?

5 MR. MICHAEL: Objection, asked and 6 answered. I mean -- asked and answered.

MR. SCHULER: Your Honor, I would say I have asked this question, and I got responses about generation. I had to clarify and go back to this is about distribution.

MR. MICHAEL: I was --

EXAMINER ADDISON: Overruled. You may answer the question, Dr. Sioshansi.

- A. So, yes, as a hypothetical, you may save customers a dollar in distribution costs, but you may also increase their generation and transportation costs by \$10; so, no, that would be a net benefit loss of \$9 in that example.
- Q. You would agree AEP Ohio does not provide generation to customers, correct?
 - A. That's my understanding.
- Q. Is generation cheaper during off-peak hours?
- A. Typically, not always. I would add that, again, it depends whether you are talking at on peak

or off peak at what level.

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- Q. Let me turn to you page 5, lines 16 to 19 in your testimony.
 - A. Which exhibit?
 - Q. I'm sorry, OCC 6.
 - A. Which page you said?
 - Q. Page 5, lines 16 to 19.
 - A. 16 through?
 - Q. Through 19.
 - A. 19, okay.
- 11 Q. You say "there is no evidence provided

 12 that the price levels (e.g., setting an off-peak rate

 13 at 60 percent of Schedule RS rate and other proposed

 14 prices) provide a sufficient incentive for electric

 15 vehicle owners to shift their electric

 16 vehicle-charging demands to off-peak periods." Did I

 17 read that correct?
 - A. You did.
 - Q. You have not proposed alternative PEV time-of-use rates as part of your testimony in response to the Stipulation, correct?
 - A. If you look at page 6, lines 16 through
 18, I give my recommendation that the Commission
 "should request and scrutinize information regarding the design of the aforementioned rates and modify

them accordingly." So, no, I have not given specific recommendations.

- Q. So your recommendation is just that AEP
 Ohio should share data and information related to the
 proposed PEV time-of-use rates, right?
- A. Again, line 16 through 18, I can read it again if you would like, what my recommendation is.
- Q. You agree that the Company can review impacts to the costs of service as part of its next distribution rate case, right?
 - A. Would you repeat that?

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- Q. Yes. You would agree that the Company can review impacts to cost of service as part of its next base rate case, right?
 - A. I believe that it can, yes.
- Q. You're familiar with cost-of-service studies that are submitted in support of distribution rate cases in Ohio?
 - A. I have a general knowledge of them.
- Q. Have you ever submitted a cost-of-service study to support a base distribution rate case in Ohio?
- A. I have not, no.
- Q. Have you ever been involved in developing a cost-of-service study to support a base

- distribution case in Ohio?
- A. Not to my knowledge.
- Q. Do you know when AEP Ohio will file its next base distribution case?
 - A. I'm sorry. You asked if I know when?
- 6 Q. Yes.

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- 7 A. I do not, no.
 - Q. Do you know of any commitment that AEP Ohio has to file its next base distribution rate case?
- 11 A. I'm not aware of any specific 12 commitments, no.
 - Q. We talked a little bit about generation earlier. Can I -- can I take you to page 6, lines 5 through 6, of your testimony?
- 16 A. This is Exhibit 6?
- Q. I'm sorry, yes, Exhibit 6.
- 18 A. Page 6, you said?
 - Q. Page 6, lines 5 through 6. I promise at some point I will remember to tell you which exhibit first. You say "As one example, retail prices that are related to real-time wholesale locational marginal prices can embody the impact of electricity consumption upon generation- and
- 25 transmission-capacity needs." Did I read that right?

A. You did, yes.

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- Q. LMP prices are wholesale generation prices, correct?
- A. LMPs are prices that come out of PJM's market clearing process.
- Q. And that is a generation market clearing process?
- A. I don't think I would characterize it as a generation market clearing process because PJM considers more than just generation in its market clearing.
- Q. PJM does not consider distribution as part of its market clearing though, does it?
 - A. As far as I know, PJM does not include distribution circuit constraints in its market models.
 - Q. You are aware that the Stipulation has a provision related to CIAC? Are you familiar with that acronym? Also known as contribution in aid of construction?
- A. Yes.
- Q. You would agree that the Stipulation has a provision related to amending the CIAC for electric vehicle supply equipment, correct?
- A. Are you referring to -- where

- specifically in the Stipulation are you referring?
- Q. Sure. One moment. Page 14, paragraph -starting on paragraph 14. Are you familiar with
 that -- with paragraph 14 on page 14 of the
 Stipulation?
 - A. I am reviewing it.

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- Q. I'm sorry. What was that again?
- A. I am reviewing it. I am reading paragraph 14. Okay. I see paragraph 14.
- Q. You have taken the opinion paragraph 14 is not germane to the current case; is that correct?
- A. I make a statement to that effect on lines 9 and 10 on page 10 of OCC Exhibit 6.
 - Q. How do you define germane?
 - A. Here I am using it to refer to issues that the Commission is deciding directly in this case.
 - Q. You would agree that the issues that have been placed before the Commission in this case is the Stipulation and Recommendation as well as the Application that was filed by the Company, correct?
- A. Yes. My understanding is the case consists of an original Application and a Stipulation.
- Q. And that Stipulation on paragraph 14 and

- 15 includes certain commitments related to contribution in aid of construction related to EV chargers, right?
 - A. What was the question?

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- Q. You would agree that the Stipulation on paragraphs 14 and 15 include certain commitments related to contribution in aid of construction related to EV charges, correct?
- A. It is not clear to me there is a commitment in paragraph 14.
 - Q. I said 14 and 15. I apologize.
- A. Paragraph 15 appears to have a conditional commitment.
- Q. You agree that the Company cannot enforce this Stipulation unless the Commission approves it, right?
 - A. My understanding is that the Stipulation is not binding absent approval from the Commission.
 - Q. You would agree that PUCO opinions adopting stipulations have the force of law, right?
 - A. I'm not a lawyer but that's my understanding.
- Q. Looking at paragraph 14 of the

 Stipulation on -- on the fifth line down there, says

 "In the Commission's next review of Ohio Admin. Code

4901:1-9, whether in the COI or some other proceeding, for nonresidential customers, AEP Ohio will propose and support that electric utilities shall be responsible for eighty percent of the total cost of line extensions for publicly available EVSE, and customers will be responsible for the remaining" 80 -- excuse me, "twenty provided the Company is ensured full cost recovery for the eighty percent." Did I read that correctly?

A. You did.

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- Q. You are aware that under the Commission's rules as they stand right now, instead of the 80/20 percent, it's actually a 60/40 split, correct?
 - A. I'm not aware of the current rules, no.
- Q. Based on this commitment that is in the Stipulation, if the Commission were to approve the stipulation, AEP Ohio would be precluded from taking any other position than the 80/20 set forth in here, correct?
- MR. MICHAEL: Could I have that question read back, please, your Honor?
- 22 EXAMINER ADDISON: You may.
- MR. SCHULER: I tell you what, I will actually withdrawal the question.
- MR. MICHAEL: Save me the time.

EXAMINER ADDISON: Appreciate it.

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Q. (By Mr. Schuler) Based on the commitment I just read out of the Stipulation, assuming the Commission approves this Stipulation as it's filed including AEP will be ensured full cost recovery of its 80 percent, AEP Ohio will be prohibited from taking any other position contrary to that in the referenced cases, right?

MR. MICHAEL: Your Honor, I am going to object to that question. To the extent Dr. Sioshansi is not a lawyer but a regulatory expert, I suppose he can answer to the best of his ability with that caveat, but it does call for a lot of legal thought and conclusion.

EXAMINER ADDISON: Thank you,

Mr. Michael. Since you opened the door, I will allow Dr. Sioshansi to take a stab at it.

- A. I don't know enough about the specifics of AEP Ohio's involvement in the Commission's next review of the Administrative Code to say definitively what it's required to do.
- Q. Could I turn you to page 9, line 2 of your testimony?
- EXAMINER ADDISON: Which testimony is that, Mr. Schuler?

MR. SCHULER: OCC Exhibit 6, the testimony -- the Stipulation testimony.

EXAMINER ADDISON: Thank you.

A. Okay.

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- Q. You state "To my knowledge, the PUCO's decision regarding the ESP does not preclude AEP Ohio from taking any position with respect to either OAC 4901:1-9 or PUCO case number 22-1025-AU-COI." Did I read that correct?
 - A. Yes.
- Q. Is this your interpretation of paragraph
 12 | 14 of the Stipulation?
 - A. The lines that you just read are my interpretation of AEP Ohio's options with respect to taking a position in -- with respect to OAC 4901 dash -- or colon 1-9 or PUCO No. 22-1025-AU-COI in paragraph 14 was not in the Stipulation.
 - Q. So this statement that you made on lines 2 through lines 4 on page 9 of OCC Exhibit 6 is if paragraph 14 did not exist?
 - A. Yes. Lines 2 through 4 if paragraph 14 doesn't exist, my interpretation is that AEP Ohio could take whatever position it wants in those cases.
 - Q. But you agree that paragraph 14 does exist in the Stipulation, right?

A. Yes.

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- Q. So if it's approved, AEP Ohio would not be able to take whatever positions it likes in those cases, correct?
- A. Again, going back to the answer I gave before, I don't have enough expertise to know if paragraph 4 is in the Stipulation the extent to which it's legally binding on AEP Ohio.
- Q. But you've opined on what it will -- what would happen if it was not in the Stipulation?
- A. My understanding is if it's not in the Stipulation, AEP Ohio doesn't have restrictions on what it can advocate in these cases.
- Q. So the converse would be true, that if it is in there, AEP Ohio does have restrictions, correct?
- A. Again, I don't have enough expertise to be able to say that definitively.
- MR. SCHULER: Your Honor, at this time I would move to strike lines 2 through 5 of Witness
 Sioshansi's testimony.
- 22 EXAMINER ADDISON: Grounds?
- MR. SCHULER: Actually it will be lines 2
- 24 through 7.
- EXAMINER ADDISON: Of page 9,

Mr. Schuler?

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2 MR. SCHULER: Of page 9 of OCC Exhibit 6.

MR. MICHAEL: If I could hear what the

grounds are, your Honor.

EXAMINER ADDISON: I would as well.

MR. SCHULER: The grounds are that Mr. -Dr. Sioshansi has testified he has no knowledge of
the interpretation of paragraph 14, yet he has opined
on what would be the legal grounds if paragraph 14
did not exist. Not only is it speculative, it was
not apparent from the testimony -- the actual text
that is contained on the page, but he also has
established that he does not have sufficient expert
knowledge to make such an opinion as he has admitted
here today.

EXAMINER ADDISON: Mr. Michael.

MR. MICHAEL: Well, your Honor, I think as Dr. Sioshansi pointed out, we are talking about two very different things. In one we are talking about the complete absence of something which as a regulatory expert, Dr. Sioshansi was making -- offering an opinion on.

On the flip side, what Mr. Schuler is trying to get Dr. Sioshansi to testify about is the implications on the flip side if there was an

affirmative obligation. Him offering an opinion on the absence of something doesn't necessarily mean he can offer an opinion on the enforceability of if there is a provision in the settlement and that's precisely why I objected to the question that he is not a legal expert.

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He can offer an opinion as a regulatory expert but not as a legal expert and that's a legal issue, so it shouldn't be surprising he doesn't have enough expertise to testify about an affirmative obligation and the extent to which that obligation is enforceable.

MR. SCHULER: Your Honor, Mr. -- if I may quickly because Mr. Michael brought up a new issue.

EXAMINER ADDISON: You may.

MR. SCHULER: Mr. Michael's explanation actually leads this to mean that it is irrelevant and actually the information that we gathered as well is this is -- it's not relevant because it's talking about something that would not exist in the Stipulation and what we are here on today is what is in the Stipulation so that is completely irrelevant testimony.

EXAMINER ADDISON: Well, it may be relevant if the Commission decides to not include

1 | this; is that correct, Mr. Schuler?

2 MR. SCHULER: From my perspective, no,

3 because the Commission should approve the

4 Stipulation.

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5 EXAMINER ADDISON: Loaded question. I 6 should take that one back.

7 MR. MICHAEL: I wish I would have said 8 that.

EXAMINER ADDISON: At this time I am going to deny the motion to strike. We've had significant cross on this particular paragraph at this point. I do think it would be beneficial for the Commissioners to have access to all this information, and they can certainly make a determination as to how much weight to afford this particular piece of testimony.

MR. SCHULER: Thank you, your Honor.

Thank you.

Q. (By Mr. Schuler) Dr. Sioshansi, I think we have covered this already, but you are aware that the Company proposed the electric transportation plan as part of its original Application, correct?

A. Yes.

Q. You would agree that the electric transportation plan as filed in the Company's

EXAMINER ADDISON:

- Application included rebate incentives for electric vehicle supply equipment, right?
- A. I recall that being there. Again, I reviewed those filings quite a while ago, so I don't remember much of the details.
- Q. Do you recall that the original Application included a proposal for the Company to cover 100 percent of the CIAC costs related to publicly available EVSE?
- A. I don't remember the 100 percent numbers specifically, so I can't affirm or deny.
- Q. Could I turn you to page 10 of OCC Exhibit 7, lines 7 to 9. So OCC Exhibit 7, page 10, lines 7 to 9. Does that refresh your recollection?
 - A. Yes, it does.

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- Q. So do you recall that AEP Ohio's initial Application included a proposal for the Company to cover 100 percent of the CIAC costs associated with publicly available EVSE?
- A. Based on what I see on line 7 through 9, yes.
- Q. In your original direct testimony that is currently marked as OCC Exhibit 7 included opposition to the Company -- certain parts of the Company's electric transportation plan, right?

- A. You said it included opposition to certain portions of the ETP?
- Q. Yes.

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- A. Yes, I -- I recall opposition to portions, yes.
- Q. You never raised opposition to the
 100 percent CIAC provision being germane to the
 filing in that testimony, correct?
- 9 A. No, I don't believe this issue was raised in the original testimony.
- 11 Q. The issue of whether CIAC was germane to the case?
- A. No. I don't believe that was raised in the original testimony.
 - Q. You are not of the opinion that a utility can tell the Commission what to do, right?
 - A. Pardon me?
 - Q. You are not of the opinion that a utility can tell the Commission what to do, correct?
 - A. No, I do not believe that a utility can direct the Commission to do something.
- Q. I am going to turn you to page -- OCC Exhibit 6, page 10, starting at line 23.
- A. Starting at 22, you said?
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- Q. Yeah.
- A. Through?
- Q. Page 11, line 12.
- A. Give me a moment to review it.
- Q. Sure. To actually page 11, line 1.
 - A. Page 11, line 1, okay. Okay.
 - Q. You are of the opinion that amending the CIAC to the 80/20 as set forth in paragraph 15 of the Stipulation is a subsidy to higher income customers; is that your testimony here?
 - A. Line 23, page 10 through line 1, page 11, states "As I noted in my original testimony in this case, (confirm my response to question 11 therein), this creates a perverse cross subsidy to electric vehicle owners, who would be the primary beneficiaries of electric vehicle-charging stations, and who tend to be higher-income compared to the average electricity consumer," yes.
 - Q. To support this you cite to footnote 11 at the bottom of your testimony. It appears to be an article entitled "Electric Car Owners Are Richer and Smarter Than the Average American"; is that correct?
- A. That is correct.
 - Q. This article was published in 2012,

correct?

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- A. I believe so. I don't have it in front of me, so I can't confirm.
 - Q. Let me help with that.

MR. SCHULER: Your Honor, may I approach?

EXAMINER ADDISON: You may.

MR. SCHULER: I don't plan to mark this because I don't plan to move it into evidence as it is already cited in his testimony but here is an article that is entitled "Electric Car Owners Are Richer and Smarter Than the Average American" by Alice Davies dated November 20, 2012.

- Q. Do you have the document I just placed before you? Do you recognize this?
- A. Yes.
 - Q. Do you recognize this as the article that you are referencing in your testimony in footnote 11 on OCC Exhibit 6?
 - A. Yes.
- Q. And does this refresh your recollection that this was an article that was published in 2012?
 - A. Yes.
- Q. You were not involved in the preparation of this article, were you?
- A. No, I was not.

- Q. You did not vet the information contained in the article to see if it was true in 2012, did you?
 - A. No, I did not.
- Q. You are not aware if the statistical information that's contained in this article from over a decade ago is still true today, are you?
- A. I have not examined the specific data that are referenced in this article compared to current demographics, no.
- Q. You would agree that over the last 10 years, electric vehicle ownership has changed dramatically, right?
 - A. What do you mean by changed dramatically?
- Q. You would agree that electric vehicle ownership has increased over the last 10 years.
- 17 A. Is your question whether more electric vehicles are owned today compared to 2012?
 - O. Yes.
- 20 A. Yes.

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- Q. You would agree it's possible that the socioeconomic make up of those that own EVs has likely changed since 2012?
- A. Likely changed I won't agree. Has it changed, it's possible.

- Q. You don't know?
- A. I don't know.

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- Q. You agree that the CIAC provision that's contained in paragraphs 14 and 15 of the Stipulation are limited to publicly available electric supply equipment, correct?
- A. Unless I am missing it, the only reference I see to publicly available is in paragraph 14, not 15.
- Q. Okay. But you agree that the CIAC provision to switch from 80 -- to go to 80/20 split -- strike that.

You would agree that the commitment to split CIAC 80/20 percent is only applicable to publicly available EV supply equipment, correct?

- A. Again, I don't see any reference to that in paragraph 15.
 - Q. What about in paragraph 14?
- A. I do see the word publicly available, unless I am missing it somewhere else, referenced one place in paragraph 14.
- Q. You would agree if it's only applicable to publicly available electric vehicle supply equipment, it would not be available to private residential EV owners, correct?

A. If the program is targeted exclusively towards publicly available, then, yes, I assume that would exclude privately owned, not publicly available.

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Q. You also agree that pursuant to the Stipulation that the 80/20 split, that CIAC will only be available for approved locations, correct?

MR. MICHAEL: Your Honor, I am going to object at this point. I mean, the proposal for the 80/20 split is simply that AEP Ohio will propose and support so that's a long way between what is provided for in the Stipulation and the way Mr. Schuler is characterizing it. It's not a done deal. The Commission may accept that recommendation. It might reject it. It might modify it. We don't know.

MR. SCHULER: Your Honor, my question is Stipulation as it is present today. Dr. Sioshansi has the Stipulation in front of him. Despite Mr. Michael providing him a potential response to the question, I think he can answer it on his own.

EXAMINER ADDISON: Thank you. The objection is overruled. You may answer.

A. So as I see it, paragraph 15 says that the Company agrees to annually commit to invest \$2 million of capital investment provided there is

sufficient request to support the level of investment that will limit such investment to approximately \$4 million of capital investment for recovery through the DIR to support its proposal to modify the CIAC costs for custom installation of EV charging stations in approved locations.

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- Q. You would agree that the Stipulation defines approved locations, right?
- A. The following sentence defines approved locations as those where there is existing capacity to serve the requested amount of peak load without having to install additional facilities to maintain, protect, upgrade, or improve the existing distribution facilities before the point of origin.
- Q. You would agree that this will necessarily result in avoided distribution upgrades that would otherwise have to be made, right?
- A. Perhaps. It's not clear how the definition of approved locations considers the potential for load growth through other things that could happen.
- Q. You would agree that it will necessarily result in avoided distribution upgrades that would otherwise have to be made absent other load growth, right?

- A. Other load growth meaning -- what do you mean by other load growth?
- Q. The other load -- the other load growth that you referenced in your prior answer.
- A. Not necessarily. I -- again, I don't understand how this definition of approved locations takes account of what happens if electric vehicle charging loads grow more than what is anticipated.
- Q. Well, you read the definition of approved locations. Do you understand that definition?
- A. I mean, I can read and interpret what is written here, but it's not entirely clear how the definition of approved locations takes account of the possibility that electric vehicle charging loads could grow, that other loads could grow that could result in eventually needing to improve the existing distribution facilities.
- Q. Okay. On page 11 of your testimony, you also cite to -- well, strike that.

In question 19 and answer 19, you reference a --

- A. Question 19, you said?
- 23 Q. Yes.

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- A. Okay. And this is Exhibit 6?
- Q. Exhibit 6, yes.

A. Uh-huh.

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- Q. You reference a \$100 million grant for electric vehicle charging infrastructure from Governor DeWine, correct?
- A. And I assume you are referring to footnote 12, correct?
 - O. Yes.
 - A. Yes, I do.
 - Q. This is -- it's \$100 million to support electric vehicle supply equipment through the State of Ohio via Drive Ohio, correct?
- A. That's my recollection. I haven't looked at the article recently.
- Q. And is it your recollection that Drive

 Ohio is a division of the Ohio Department of

 Transportation?
- 17 A. I don't remember specifically.
- Q. Would you characterize this \$100 million grant as a subsidy?
- A. Yes. It could be characterized as a subsidy.
- Q. Do you feel it will incentivize further EV adoption?
- A. It's certainly a possible outcome.
- Q. Would you believe that would be the

1 | intent of it?

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- A. I would imagine that is a policy goal, yes.
 - Q. You would agree that AEP Ohio is tasked with building its distribution infrastructure to meet the demand of its customers including EV charging, correct?
 - A. Yes.
 - Q. You would agree that's in the public interest for the utility to be able to build its system to meet those needs, right?
 - A. Not necessarily.
 - Q. You do not have personal knowledge of the distribution peaks of AEP Ohio, do you?
 - A. What do you mean by knowledge of distribution peaks?
- Q. Do you know what AEP Ohio's distribution peaks are, when the distribution grid peaks?
 - A. You mean the time of distribution peaks?
 - Q. Time or date, yes.
- A. No, not off the top of my head.
- MR. SCHULER: Your Honor, if I could have
- 23 a moment.
- 24 EXAMINER ADDISON: Absolutely.
- Q. (By Mr. Schuler) Just one other question,

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Dr. Sioshansi, that my co-counsel would like me to ask. If he owns two electric vehicles, would that make him twice as smart as the average American?
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A. I can't comment on that.

MR. SCHULER: I'll withdraw the question.

Thank you, Dr. Sioshansi. Appreciate your time this afternoon.

8 EXAMINER ADDISON: Thank you,
9 Mr. Schuler. I think everyone needed that so
10 appreciate it.

MR. MICHAEL: Particularly after that cross.

EXAMINER ADDISON: Mr. Margard, any questions from Staff?

MR. MARGARD: No, your Honor.

EXAMINER ADDISON: Thank you.

17 Redirect, Mr. Michael?

MR. MICHAEL: We have no redirect, your

19 Honor.

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20 EXAMINER ADDISON: Thank you.

The Bench doesn't have any additional questions, Dr. Sioshansi. Thank you very much for your testimony today.

Mr. Michael, you had previously moved for the admission of OCC Exhibits 6 and 7; is that

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     correct?
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                 MR. MICHAEL: That's correct, your Honor.
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                 EXAMINER ADDISON: Any objections to the
     admission of OCC Exhibit Nos. 6 or 7 at this time?
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                 Hearing none, they will be admitted.
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                 (EXHIBITS ADMITTED INTO EVIDENCE.)
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                 EXAMINER ADDISON: At this time we will
     take a brief 5-minute break before we take on our
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     next witness.
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                 Let's go off the record.
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                 (Recess taken.)
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                 EXAMINER SEE: Let's go -- let's go back
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     on the record.
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                 Mr. Michael.
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                 MR. MICHAEL: Yes, your Honor. OCC would
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     like to call Joseph P. Buckley.
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                 EXAMINER SEE: Mr. Buckley, when you are
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     ready, raise your right hand.
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                 (Witness sworn.)
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                 EXAMINER SEE: Have a seat. Please turn
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     your microphone on.
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                 MR. MICHAEL: Your Honor, I would like to
23
     request the marking as OCC Exhibit No. 8, Testimony
24
     Recommending Modification of the Stipulation of
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Joseph P Buckley dated September 20, 2023.

599 EXAMINER SEE: The exhibit is so marked, 1 2 Mr. Michael. 3 (EXHIBIT MARKED FOR IDENTIFICATION.) MR. MICHAEL: Thank you, your Honor. 4 5 JOSEPH P. BUCKLEY 6 7 being first duly sworn, as prescribed by law, was examined and testified as follows: 8 9 DIRECT EXAMINATION 10 By Mr. Michael: 11 Would you please state your name? Q. 12 Α. Joseph Buckley. 13 Q. And, Mr. Buckley, where are you employed? The Ohio Consumers' Counsel. 14 Α. 15 Q. And, Mr. Buckley, do you have before you what was previously marked as OCC Exhibit 8? 16 17 Α. I believe so, yes. 18 EXAMINER SEE: Mr. Buckley, please speak 19 into the microphone. 20 Q. And, Mr. Buckley, can you identify that 2.1 document? That is my prefiled testimony. 22 Α. Regarding modification of the 23 Q. 24 Stipulation? 25 A. Correct.

- Q. And, Mr. Buckley, was that testimony prepared by you or at your direction?
 - A. It was.
- Q. And do you have any modifications to that testimony?
- A. I do not.

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- Q. And if I were to ask you the questions reflected in that testimony today, would your answers be the same?
- 10 A. I believe they would.
- MR. MICHAEL: Your Honor, I would move
 for the admission of OCC Exhibit 8, subject to
 cross-examination.
- EXAMINER SEE: Okay. And there was a motion to strike certain portions of Mr. Buckley's testimony.
- MR. GALLON: Your Honor, this is Eric

 Gallon, outside counsel for AEP Ohio. We had filed a

 prefiled motion to strike certain portions of

 Mr. Buckley's testimony. Based on the Bench's

 earlier rulings on our motion to strike, we are

 withdrawing the portion of the motion that relates to

 Mr. Buckley.
- EXAMINER SEE: Thank you very much.
- With that, let's proceed.

601 MR. GALLON: Mr. Buckley, good afternoon. 1 2 EXAMINER SEE: Did you intend to go 3 first, Mr. Gallon? MR. GALLON: I apologize, your Honor. 4 5 Very presumptuous of me. Please. 6 EXAMINER SEE: So, Ms. Nordstrom? MS. NORDSTROM: No questions, your Honor. 7 EXAMINER SEE: Mr. Dougherty? 8 MR. DOUGHERTY: No questions, your Honor. 9 10 EXAMINER SEE: Ms. McConnell? 11 MS. McCONNELL: No questions, your Honor. 12 EXAMINER SEE: Mr. Betterton? 13 MR. BETTERTON: No questions, your Honor. 14 EXAMINER SEE: Ms. Walke? 15 MS. WALKE: No questions, your Honor. 16 EXAMINER SEE: Mr. Kurtz? 17 MR. KURTZ: No questions. 18 EXAMINER SEE: Mr. Willison? 19 MR. WILLISON: No questions, your Honor. 20 EXAMINER SEE: Okay. Now, Mr. Gallon. 2.1 MR. GALLON: Apologies again, your Honor. 22 EXAMINER SEE: No problem. 23 24

CROSS-EXAMINATION

2 By Mr. Gallon:

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- Q. Mr. Buckley, good afternoon again.
- A. Good afternoon.
- Q. As I said before, my name is Eric Gallon. I am outside counsel for AEP Ohio, and I have a few questions for you today about your -- your prefiled testimony. Your opinions in this case are summarized in answer A6 of your testimony, are they not?
- A. I'm sorry. Could you repeat the question?
- Q. Certainly. Would you turn to page 3 of OCC Exhibit 8.
 - A. Yes.
- Q. And if I could direct your attention to lines 12 through 16.
- 17 A. Yes.
 - Q. And I am going to read your testimony on those lines. You state there "I recommend that the PUCO reject the Settlement entirely and instead require an MRO. But if the PUCO opts to move forward with an ESP, I believe the Settlement is not appropriate for ratemaking. The PUCO should modify the Settlement and use the OCC's recommended Return on Equity (or ROE) and resulting rate of return."

Did I read that correctly?

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- A. Yes, you did.
- Q. Does that summarize the opinions that you are offering in this proceeding?
 - A. For the most part, yes.
- Q. And just above that in your answer to question 6 also on page 3, you describe the PUCO's three-prong test for evaluating settlements, correct?
 - A. Yes.
- Q. And prong two you say asks whether the settlement as a package benefits consumers and the public interest, correct?
 - A. Correct.
- Q. While we are on the same page in your response to question 7, on line 21, you say "The Settlement includes a return on equity (or ROE) of 9.71 percent. I believe that this does not benefit consumers and the public interest (prong two)." Did I read that correctly?
 - A. You did.
- Q. You're saying an ROE of 9.71 does not benefit consumers and the public interest?
- 23 A. Yes.
- Q. So you are saying an ROE of 9.71 violates prong two of the Commission's three-prong test for

settlements?

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- A. Yes.
- Q. Do you offer an opinion in your testimony on the settlement as a package whether it meets the three-prong test that you describe in the answer to question 6?
- A. I believe that the rate of return and return on equity are a part of the package; and, therefore, with evaluating the package of a whole -- as a whole, it is such a big piece of that package that I think it violates prong two.
- Q. So the ROE itself determines whether the package as a whole meets the Commission's three-prong test?
- A. I did not state that. I don't believe that that's necessarily always true. But in this case I think it sways the -- the needle to the point where it is not in the public interest.
- Q. Mr. Buckley, is it fair to say that there's no portion of OCC Exhibit 8 in which you discuss the Stipulation as a package?
 - A. I don't think that's fair to say, no.
- Q. Can you point to me where in your testimony you describe the Stipulation as a package?
 - A. I say that the ROE shifts the needle to

- the point where the package violates prong two.
- Q. Is there a portion of your prefiled testimony, Mr. Buckley, in which you describe the other portions of the Stipulation?
- A. I describe some other parts of the Stipulation, yes.
- Q. Is there a portion of your testimony in which you provide an overview of the contents of the Stipulation that's been filed in this case?
 - A. I don't believe there is, no.
- Q. You also opine that a return on equity of 9.71 percent results in rates to consumers that are not just and reasonable, correct?
 - A. Yes.

- Q. And that opinion is based on your conclusion that the ROE in this settlement and resulting rate of return are too high, correct?
- A. If you could point me where in my testimony I said that, I could verify that, but I believe that's true.
- Q. Certainly. It would be page 3, line 25,

 "As explained later in my testimony" --
 - A. Yeah.
- Q. -- "the ROE in the Settlement and resulting rate of return is too high"; is that

correct?

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- A. Correct.
- Q. I would like to cover each of the topics in your testimony in turn, Mr. Buckley. I am going to start with return on equity or ROE. I may use either term. You will understand what I mean, correct? You reviewed the Joint Stipulation and Recommendation that was filed in these proceedings, correct?
 - A. Yes.
- Q. And that Stipulation contained a clause that said that the carrying charge for capital riders will reflect the cost of capital approved in the most recent base rate case, correct?
 - A. Correct.
- Q. What are the capital riders that will be affected by this portion of the Stipulation?
- A. I don't know all of them off the top of my head. I don't think it's in my testimony. I know there is a few, but I don't recall them off the top of my head, I'm sorry.
- Q. That's okay, Mr. Buckley. Have you read the Opinion and Order in AEP Ohio's most recent base rate case?
- A. I have.

- Q. And in that case, the Commission approved this Stipulation that had been filed by the majority of the parties to that proceeding, correct?
- A. I don't know if -- the majority or not but there was a Stipulation filed and there were multiple parties, but I don't -- I don't know if it was the majority or not.
- Q. And the Commission approved the Stipulation without modifying the return on equity that was included in the Stipulation, correct?
 - A. I believe that's true.
- Q. And that is the return on equity that AEP Ohio is currently earning today in 2023?
 - A. Yes.

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- Q. And the Opinion and Order in AEP Ohio's most recent base rate case was adopted in November of 2021, correct?
 - A. I don't know.
- Q. It was adopted at some time in 2021, correct?
- A. I -- I have no reason to doubt you, but I don't know that.
- Q. You originally prepared testimony for this proceeding in opposition to AEP Ohio's application, correct?

- A. Which proceeding are you meaning? The rate case or this case?
- Q. Thank you for asking for clarification. You originally prepared testimony in the proceeding for which you are sitting right now, the ESP proceeding in opposition to AEP Ohio's Application, correct?
 - A. Correct.

- Q. And that testimony was filed on or about June 9, 2023?
- A. Again, I apologize. I'm not real good with dates and numbers and things like that. If you are talking about this testimony, again, I have no reason to doubt you, but I don't -- I don't have that date up here with me.
 - MR. GALLON: Your Honor, I would mark -I would ask the court reporter to mark as Exhibit -AEP Ohio 7, the Direct Testimony of Joseph P. Buckley
 dated June 9, 2023.
- 20 EXAMINER SEE: Mr. Buckley's direct 21 testimony will be so marked.
- Do you happen to have a copy with you,

 23 Mr. Gallon?
- MR. GALLON: Permission to approach?

 EXAMINER SEE: Yes. Mr. Gallon, you said

609 AEP Ohio Exhibit 7? 1 2 MR. NOURSE: AEP Ohio 6. 3 MR. GALLON: Oh, I see. Thank you for the correction. I thought we had done 6. This will 4 5 be AEP Ohio Exhibit 6. 6 EXAMINER SEE: Thank you. 7 MR. GALLON: Thank you. EXAMINER SEE: Mr. Buckley's testimony is 8 marked AEP Ohio Exhibit 6. 9 10 (EXHIBIT MARKED FOR IDENTIFICATION.) 11 MR. MICHAEL: Do you have another copy, 12 Mr. Gallon? 13 MR. GALLON: I have several copies. It's 14 being handed down. Sorry, counsel. 15 0. (By Mr. Gallon) Mr. Buckley, can you 16 identify the document that has been marked AEP Ohio Exhibit 6? 17 18 The document you just handed me was my Α. 19 direct testimony in this case dated June 9, 2023. 20 Ο. And was this testimony prepared by you or 2.1 on your behalf? 2.2 Α. It was. 23 And was that testimony truthful to the Q.

Α.

best of your knowledge when it was filed?

I believe so, yes.

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- Q. Did it honestly express your opinions at the time OCC filed it?
 - A. It did.
- Q. Mr. Buckley, could you turn to page 3 of AEP Ohio Exhibit 6?
 - A. Yes.

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Q. I am going to read to you the question and answer for question 7.

MR. MICHAEL: Your Honor, before counsel does, I am going to object to any questions about this document. This was his direct testimony filed in the case. It hasn't been presented as an exhibit by OCC. AEP Ohio, in fact, moved to prevent all parties from introducing their direct testimony. So, you know, it's perfectly appropriate -- I thought he was going after a date, you know, confirmation, stuff like that is fine, but in terms of substantive questions, I object for the reasons stated.

EXAMINER SEE: Mr. Gallon.

MR. GALLON: I apologize, your Honor. I don't believe AEP Ohio moved to exclude all original testimony. I think this is straightforwardly admissible. It's a statement of a party opponent. I am going to be using it to compare and contrast the opinions he originally offered in his direct

testimony to those he offered in his testimony filed in September.

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It's common in cases like this to use the party's different versions of their testimony in cross-examination, and the distribution rate case we were just discussing, IGS was allowed to examine AEP Ohio Witness David Roush regarding the testimony he filed in support of the Company's Application even though AEP Ohio did not move that testimony into evidence and I -- the Attorney Examiner allowed it in that case, and I see no reason why the Commission would not allow the same here.

EXAMINER SEE: I'll allow it. Go ahead.

MR. GALLON: Thank you, your Honor.

Q. (By Mr. Gallon) So we are looking at AEP Ohio Exhibit 6, Mr. Buckley, question 7, the question says "Please summarize your recommendations." Answer 7 says "For consumer protection, I recommend that the PUCO accept OCC's recommended Return on Equity (ROE) and Debt Rate in this case. However, if the PUCO rejects OCC's recommendation, I believe Ohio Power should be required to revert to the last PUCO approved rate established in case 20-585-EL-AIR." Is that a correct statement of your testimony from AEP Ohio Exhibit 6, page 3, lines 11 through 16?

- A. That's what it states, correct.
- Q. And I would like to direct your attention now to question 8. Question 8 said "Do you believe the rate of return should be updated in this ESP, as Ohio Power proposes"; is that correct?
 - A. Correct.

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- Q. And your answer to question 8 is "No.

 The current rate of return was approved less than two years ago. The national averages for rates of return for distribution only electric companies (such as Ohio Power) have not fluctuated substantially during that timeframe." Did I accurately state that portion of your answer to question 8 in AEP Ohio Exhibit 6?
 - A. You did.
- Q. Those two points made in your original testimony to support the continuation of AEP Ohio's approved rate of return is still true, are they not?
 - A. Can you reread the question, please?
- Q. I can clarify, make it more straightforward, Mr. Buckley, if you would like.

21 EXAMINER SEE: Would you prefer?

THE WITNESS: Yeah, I would prefer the question.

24 (Record read.)

25 EXAMINER SEE: Karen, could you reread

613 that, please? 1 2 (Record read.) 3 I'm sorry. I don't understand that Α. question. 4 5 Ο. Let me break it down, Mr. Buckley. 6 your answer to question 8 in AEP Ohio Exhibit 6, the 7 first reason you give for not updating the rate of return in this case was that the current rate of 8 9 return was approved less than two years ago. 10 MR. MICHAEL: I'm going to -- I 11 apologize, counsel. Go ahead. I object to the form 12 of the question, your Honor. Q8 that counsel is 13 referring to says updated as Ohio Power proposes, not updating all together, so I object to the form of the 14 15 question. 16 EXAMINER SEE: Overruled. You can answer 17 the question, Mr. Buckley. 18 THE WITNESS: I'm sorry. I am going to 19 have the question reread. 20 (Record read.) 2.1 Α. Correct. 22 And the date it was approved was Q. November 17, 2021, correct? 23 24 Could you point me to where in my

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testimony I say that?

- Q. Absolutely. It's in footnote 1 and footnote 2 of AEP Ohio Exhibit 6.
 - A. Correct, yeah.
- Q. November 17, 2021, is still less than two years ago, correct, Mr. Buckley?
 - A. Correct.
- Q. And then you go on to say in explaining why you don't believe the rate of return should be updated in this ESP that "The national averages for rates of return for distribution only electric companies (such as Ohio Power) have not fluctuated substantially during that timeframe," correct?
 - A. Correct.
 - Q. And that is still true, is it not?
- A. I wasn't finished with my answer, I'm sorry.
- 17 EXAMINER SEE: Go ahead.
- 18 THE WITNESS: Could you reread the
- 19 | question?

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- 20 (Record read.)
- A. I just want to be clear that at the time
 I wrote my original testimony, I had not seen the
 Stipulation and the other components of the
 Stipulation. That's why I believe that now 9.71 as a
 package, as part of that package, and the Stipulation

is not in the public interest.

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- Q. Mr. Buckley, the question I asked you can probably be clarified as this, have the national averages for rates of return for distribution only electric companies such as Ohio Power fluctuated substantially since November 17, 2021?
- A. When I wrote my testimony in the original case, I do not believe they had fluctuated substantially. When you are starting to look at different pieces of -- of companies such as a distribution only utility, that there has been some fluctuation but, again, the reason, the primary reason for my change in my recommendation is based on the other factors in the Stipulation.
- Q. So it isn't primarily based on the ROE itself?
- A. I don't understand that question. I'm sorry.
- Q. You said the primary reason for the change in your recommendation is based on the other factors in the Stipulation. And I am asking you to clarify then the primary reason for the change in your recommendation has nothing to do with the ROE itself.
- A. The ROE is a risk model, something that

judges risk, and I believe the risks to the Company overall have changed from my original testimony into the current testimony.

- Q. Mr. Buckley, if I could return your attention to your September testimony which has been marked OCC Exhibit 8. In this testimony you recommend the rate of return 6.7 percent and an ROE of 9.51 percent, correct?
 - A. Could you point me to where I say that?
 - Q. Absolutely. If you turn to page 11.
 - A. Yeah, I've got it. Thank you.
- Q. So line 10, rate of return of 6.7 percent, ROE of 9.51 percent, correct?
 - A. Correct.

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- Q. Whereas, the return on equity that was agreed to in the stipulation that was approved in AEP Ohio's last base rate case was approximately 9.7 percent, correct?
 - A. Correct.
- Q. Did you analyze how lowering the ROE and the rate of return to the levels you recommend on page 11, line 10, of your testimony would affect the rates that residential customers will pay under the gridSMART rider?
- A. I don't recall if I did or not to be

- honest with you. I know there was -- there was some calculations being done, but I don't remember if that was part of it or not.
- Q. Do you recall whether you analyzed how lowering the ROE and the rate of return to your recommended levels would affect the rates that residential customers will pay under the Distribution Investment Rider?
 - A. I don't recall.
- Q. So in this case you offer, as I said -- I know I am repeating myself, counsel, but I am merely doing this to set up the next question that the PUCO should set an ROE 9.51 percent, correct?
 - A. Correct.

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- Q. And you came up with that number calculating a return on equity for AEP Ohio using two different methods, correct?
 - A. Yes.
- Q. And those were the discounted cash flow method and the capital asset pricing model, correct?
 - A. Commonly called CAPM.
- Q. And the discounted cash flow method is commonly called DCF?
- A. DCF, correct.
- Q. I will use DCF and CAPM in my

questioning. You provide the results of the DCF and the CAPM on page 9 of your September testimony, correct?

- A. Correct.
- Q. And the result of the CAPM analysis is 9.32 percent?
 - A. Correct.

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- Q. And the result of the DCF analysis is 9.707 percent, correct?
- 10 A. Correct.
- Q. Which is almost identical to the return on equity that the Commission adopted in AEP Ohio's last base rate case, is it not?
 - A. It is, yes.
 - Q. In your testimony you say that the standard PUCO Staff method to calculate return on equity for at least the last 25 years was to average the outcomes of the DCF and CAPM methods; is that right?
- 20 A. Correct.
- Q. And that testimony is at the top of page 8, correct?
- 23 A. Yes.
- Q. You say there are -- I want to point to the specific language, "This method has been relied

on by the PUCO Staff predominantly for at least the last 25 years," correct?

A. Correct.

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- Q. What do you mean by predominantly?
- A. They -- there has been some fluctuations where one -- and it's only happened a couple times, but one factor may have received a higher weighting than the other.
- Q. You would agree in your 25 years with the PUCO that there were cases in which the Commission did not adopt Staff's calculation of return on equity, would you not?
- A. I don't think your question is factually correct, I'm sorry. I was with the Commission for more than 25 years.
 - Q. How long were you with the Commission?
 - A. 35 years.
- Q. 35 years? Forgive my bad math. In the 35 years you were with the Commission, would you agree that there have been cases in which the Commission did not adopt Staff's calculation of the return on equity?
- A. Yeah. I mean, it's -- return on equity a lot of times is used, but it's -- the rate of return is what's really important. You don't earn a return

- on equity of your investment. You earn a rate of return. The rate of return has been modified some -- some -- in some cases from what the Staff recommended.
- Q. Would you agree that there have been times during your 35 years with the Public Utilities Commission in which the DCF was the primary method for calculating return on equity?
- A. I don't recall that. It doesn't mean it didn't happen, but I don't recall it.
- Q. In this case, Mr. Buckley, in your calculation using the DCF and CAPM methods, you attempted to calculate a rate of return for AEP Ohio that was based on current market conditions, correct?
 - A. Correct.

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- Q. So in calculating the DCF, you used the average stock price for April 13, 2022, to April 12, 2023, correct?
 - A. Correct.
- Q. And you relied on the sum of the last four quarterly dividends in calculating the DCF, correct?
 - A. Correct.
- Q. And you relied on 2023 estimates of the expected growth rate of earnings, correct?

A. Correct.

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- Q. And for the long-term growth rate and GNP, you used the average annual change in GNP from the Department of Commerce for 1929 through 2022, correct?
- A. Subject to check, it would be correct. I would have to go back and look exactly to verify those numbers, but subject to check, I believe that's correct.
- Q. I would direct your attention to page 10, line 25 of your September testimony.
 - A. Okay. Thank you.
- Q. It says "The long-term growth rate in GNP was the average annual change in GNP from the U.S.

 Department of Commerce from 1929 through 2022,"

 correct?
 - A. Correct.
 - Q. These are all things that were updated since the Commission adopted the current rate of return in November of 2021, correct?
 - A. Correct.
 - Q. And in calculating the CAPM cost of common equity estimate, you also relied on current market information, correct?
- A. Correct.

- Q. You use the average of the yearly 10-year and 30-year bond rates over the last 30 years so through 2023?
 - A. Correct.
- Q. And average betas for the comparable companies as of this year, 2023?
 - A. Correct.
- Q. You also use the New York University
 Stern College of Business's equity risk premium as of
 2023?
- 11 A. Yes.

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- Q. Let me ask you about that last one. Who specifically is the source of the equity risk premium that's cited on page 9, line 19, of your testimony?
- A. I -- I found it from an internet publication. I don't recall exactly where it was but that was how it was stated. It's the New York Stern College of Business equity risk premium. I took it from an article I read.
- Q. Do you know whether that equity risk premium has actually been endorsed by the New York Stern College of Business as opposed to being published by a professor there?
 - A. I don't recall if it was or not.
- Q. And you don't recall the name of the

article from which you obtained this information?

A. I don't.

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- Q. There's no citation in your -- in your September testimony?
 - A. There is not.
- Q. I mentioned a minute or two ago the yearly 10-year and 30-year bond rates that you relied on for your CAPM estimate. Do you remember that?
 - A. Yes.
- Q. Let me ask you about those 10-year and 30-year bond rates. Are you familiar with the concept of the yield spread?
 - A. Yes.
 - Q. What does -- what is a yield spread?
- A. It would be the difference between treasuries and the yields on let's say a public company.
- Q. Would you agree that the yield on a 30-year treasury bond is typically lower than the yield on an A- rated public utility bond?
 - A. Yes.
- Q. And the primary reason for this, would you agree, is investors require a higher return to invest in public utility debt than in debt issued by the U.S. Government?

- A. Yes. But as I've stated earlier in my testimony, when you are setting a rate of return or a return on equity, I think the statutes or the judicial precedents are Hope and Bloomfield, and it's about capital attraction that's important. And I believe that the rate that I'm suggesting will allow AEP Ohio to attract capital.
- Q. I haven't asked this, but since you are mentioning the legal precedents, I should probably clarify for the record, Mr. Buckley, you are not an attorney, correct?
 - A. No, I am not.
 - Q. And you have never been to law school?
- 14 A. No.

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- Q. Are 30-year treasury bonds widely cited in the investment community as a barometer of long-term debt costs?
- A. I don't understand the question. I'm sorry.
 - Q. Let me ask a different question. Would you agree that U.S. Government bonds are considered to be the benchmark for a risk-free rate?
 - A. Yes.
- Q. So the reason there's a yield spread
 between public utility bonds and U.S. treasury yields

is that the risks associated with investing in utility debt are higher; would you agree with that?

A. Correct.

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- O. So for --
- A. Historically correct.
- Q. Is it correct that another way to think about yield spread is that it's a risk premium?
- A. It -- it is sometimes used that way.

 There -- there could be other things that affect a certain company's debt so I don't know if that's used -- I don't know if I am as comfortable as some are with that, but it has been used by others that way.
- Q. So in the way that it's been used by others, would you agree there is risk premium yields on treasury bonds in the cost of common equity?
 - A. Yes.
- Q. So other things being equal, if the yields on bonds fall, we would expect the cost of common equity to fall as well; is that correct?
- A. No. I would not make that step -- that leap at all, no.
- Q. Would you say that when bond yields increase, the cost of common equity shall also increase?

- A. No. I would not make that leap at all. I would not make that -- no.
- Q. You looked at yearly 10-year bond rates over the last 10 years to calculate your CAPM common equity, correct?
 - A. Yes.

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- Q. And the yield on 10-year treasury bonds have increased since November of 2021, have they not?
 - A. They have.
- Q. And you also looked at the yearly 30-year bond rates over the last 30 years to calculate your CAPM cost --
 - A. Yes.
 - Q. -- common equity estimate?
- A. Yes.
- Q. And the yield on 30-year treasury bonds have also increased since November of 2021, correct?
- A. Yeah, but the -- looking at the average rates of return on return on equities that are being granted nationwide and the spreads between 30-year and 10-year, that spread is narrowing or getting narrower. That's why I'm -- I think I understand where you are going, and I am not comfortable with that. That spread does not stay constant over time.
 - Q. It doesn't change -- stay constant in

- part because the yields on treasury bonds don't stay constant over time; isn't that correct?
- A. I don't understand that question. I'm sorry.
 - Q. That's okay. Mr. Buckley, that's -- let's move on for a moment. In this case you calculated an updated rate of return, correct?
 - A. Correct.
 - Q. And that's based on the weighted average cost of capital?
- 11 A. Yes.

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- Q. And for your updated rate of return, you used the Company's capital structure as of end of fiscal year 2022, correct?
- A. I'm sorry to do this to you, but could you -- is that on page 11? Is that what you were referring to?
 - Q. Yes.
- 19 A. Yes, yes.
 - Q. That's okay. Yeah, it's question 19, answer 19. And the title to this little chart, it says "Capital Structure as 2022 end of Fiscal Year."
 - A. Yes.
- Q. Per -- okay. And you said that was the most recent information available from S&P to update

- capital structure long-term debt cost?
- A. Correct.

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- Q. You mentioned S&P here. You also reported Ohio Power's bond rating in your report, correct?
- A. Correct.
 - Q. You point out in your testimony on page 7 that AEP Ohio is rated A- by S&P; is that right?
 - A. Correct.
- Q. Now, that's the same rating S&P gave to
 AEP Ohio in April of 2021, isn't it?
- 12 A. Correct.
 - Q. So AEP Ohio's risk hasn't changed materially since the Opinion and Order was filed in the distribution rate case?
 - A. Its rating has not changed. I -- and bond rating is a -- is a big factor in determining risk. I believe that the Company has become less risky based on the Stipulation and the guaranteed returns of the riders in that Stipulation.
 - Q. AEP Ohio -- AEP Ohio has riders now, doesn't it?
- A. They do.
- Q. So in some of the riders that are going to continue in this ESP if the Commission adopts this

- Stipulation in this case are the same riders that it has now, correct?
- A. Yes. But I think as a package when we were evaluating at the OCC, the entire package, we were suggesting that there would be less riders.

 That's -- that helps explain the discrepancy between the two numbers.
- Q. Mr. Buckley, the two capital riders in this case are capital riders that currently exist, are they not?
 - A. I believe so, yes.

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- Q. And under this Stipulation they would be continuing with the same ROE they currently have, correct?
 - A. I believe so, yes.
- Q. We are talking about the S&P bond rating which is the one that you reference in your testimony, but S&P is not the only company in the United States that provides bond ratings, correct?
- A. I can't hear you over the whispering and stuff, so could you repeat the question?
- Q. Oh, absolutely. S&P is not the only company in the United States that provides bond ratings, correct?
- 25 A. Correct. There's -- I think Fitch and

- Moody's are the other two that most people look at.
- Q. Are you familiar with Moody's bond rating system?
- 4 A. I am, yes.

- Q. So Ohio Power's bond rating for Moody's
 is included in one of the attachments to your report,
 correct?
- A. Could you point me to where that is? I don't -- I don't know.
- Q. Oh, absolutely. This isn't a memory test.
- 12 A. Okay.
- Q. So it's Attachment JPB-03. So if we turn to JPB-03, can you identify this exhibit or this attachment to your testimony?
- 16 A. I have that, yes.
- Q. Can you identify what Attachment JPB-03 to your testimony is, Mr. Buckley?
- A. I believe it's the J.P. Morgan Midwest
 Utilities Forum.
- Q. And it's a presentation from AEP Ohio at that forum?
- 23 A. I believe so, yes.
- Q. And if you turn to page 24 of 53 of that presentation, it provides the credit ratings for

- various members of the AEP Ohio corporate family, correct?
 - A. It does.

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- Q. And if you look at the seventh line in that chart, it provides the credit rating for AEP Ohio as of March 14, 2023?
 - A. Correct.
- Q. And the Moody's rating for AEP Ohio is Baal as of March 14, 2023?
- A. Correct.
- 11 Q. And that's analogous to a BBB+ rating on the S&P scale, correct?
- A. I don't know that for a fact. Again, I

 am not doubting it, but I don't know that for a fact.

 I would have to look it up.
- Q. You have a NARUC publication attached to your report, correct?
- 18 A. Yes.
 - Q. Are NARUC publications the kind of sources you typically consider to be reliable sources of information on public utility matters?
- A. It -- could you point me to the exhibit that you are referring to? Is it Exhibit 1?
- Q. Actually, Mr. Buckley, I'm leading up
 to -- to a new document I am going to be providing

you in just a second, so I am just asking you you typically review NARUC publications --

A. I --

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- Q. -- for information on public utilities?
- A. I do review them. I don't always -- I don't always agree with them or sort them -- or cite them as fact, but sometimes I do if I believe that they are good and confirm some of the information in them.
- MR. GALLON: Your Honor, I would like to have marked as AEP Ohio Exhibit 7, a NARUC document titled "Utility Credit Ratings and Equity Analysis" dated September 19, 2016. And may I approach, your Honors?
- EXAMINER SEE: Yes, you may. The exhibit is so marked, Mr. Gallon.
 - (EXHIBIT MARKED FOR IDENTIFICATION.)
- Q. (By Mr. Gallon) Mr. Buckley, I have put in front of you a document that has been marked AEP Ohio Exhibit 7. And it is a document titled "Utility Credit Ratings and Equity Analysis," correct?
 - A. It is, yes.
- Q. And it was prepared by John Quackenbush, CFA, correct?
- A. He's listed as the author, yes.

- Q. And he states that he is with NARUC Staff Subcommittee on Accounting and Finance.
 - A. Correct.
- Q. And the document is dated September 19, 2016, correct?
 - A. Correct.

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- Q. So I would ask you to turn to page 7,
 Mr. Buckley. And you will see it's a chart titled
 "Credit Ratings Scale"?
 - A. Yes.
- Q. Have you seen in the past scales like this one that provides a translation of S&P credit ratings to Moody's credit ratings?
 - A. I have, yes.
- Q. So we were just discussing the fact that
 AEP Ohio as of March 2023 had a credit rating of
 Baal, correct?
 - A. Correct.
- Q. And if you will look at the credit rating scale I put before you, that would be equivalent to a BBB+ rating on the S&P scale, correct?
 - A. Based on this, yes.
- Q. And on page 7 of your testimony, you reported that the average bond rating of regulated electric utilities and the industry's parent

companies is BBB+, did you not?

A. I did, yes.

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- Q. So if AEP Ohio has the same average bond rating as regulated electric utilities and the industry's parent companies, wouldn't that mean their bonds are viewed as being equally risky investments as the average utility bond?
- A. They were, but according to S&P they're not.
 - Q. But according to Moody's, they are.
- A. According to Moody's, they are but not according to S&P.
- Q. And to be clear, when I say they are, according to Moody's, AEP Ohio's bond rating is as risky as the average utility bond.
 - A. According to the Moody's, correct.
- Q. If I could direct your attention now to page 12 of your September testimony, Mr. Buckley.
 - A. Okav. I'm there.
- Q. I wanted to direct your attention now to question and answer 21.
 - A. Yes.
- Q. You say in your answer to 21 that "The national average return on equity granted to electric companies from March 31, 2022, to March 31, 2023, was

- 9.61 percent overall and 9.19 when distribution only utilities are averaged"; is that correct?
 - A. Correct.

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- Q. So a 9.7 percent return on equity in your opinion would be higher than these national averages for distribution only electric utilities from March 31, 2022, to March 31, 2023?
 - A. It would.
- Q. And that number that you are discussing here is taken from Attachment JPB-02 to your testimony, correct?
 - A. Yes. Sorry.
- Q. Can you identify Attachment JPB-02 to your testimony, Mr. Buckley?
- A. Yeah. It's the major energy rate case decisions in the U.S. as of March 31, 2023.
- Q. And this particular document includes both electric and gas rate case decisions, correct?
- A. It does. It separates them out. Table 3 is electric only, and Table 4 is gas only.
- Q. Thank you for that clarification. This document does not include any information about the results of electric rate case decisions in the United States over the last six months, correct?
- 25 A. It does not, no.

- Q. Would it be fair to say interest rates in the United States generally have risen in the last six months?
- A. I would have to verify that. I believe that's true. I think that they have trended down recently, the 30-year, but I -- I don't know that for a fact.
- Q. Can we turn to Table 1 of the Attachment JPB-02?
- 10 A. Yes.

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- Q. So Table 1 is titled "Average ROEs authorized, 1990 to March 2023," correct?
- 13 A. Correct.
- Q. And there are different columns in

 Table 1 for electric utilities and for gas utilities,

 correct?
- 17 A. Correct.
- Q. So I would like to direct your attention to the columns -- the column for electric utilities.
- 20 A. Yes.
- Q. The most recent information in this table is from the first quarter of 2023, correct?
- A. Correct.
- Q. And the average ROE for electric utilities in the first quarter of 2023 is

9.71 percent, correct?

- A. It is.
- Q. And you mentioned Table 3 of this attachment provides information on electric authorized ROEs?
- A. It does. One of the -- one of the -- one of the problems with using just that line is there is only 10 observations. Typically you would like to have a few more. But that would not be for distribution only. That would be for all electric utilities.
- Q. When you say typically you would like to have more than 10 observations to base an ROE on, can you cite a treatise or a policy that would support that opinion?
- A. I went to public schools. I never use treatise. I have no idea what you are talking about.
- Q. That's one of those fancy words I learned in law school, Mr. Buckley.
 - A. Okay.
- 21 Q. Let me rephrase that.
- 22 A. I'm sorry.
- Q. You said that typically you would like to have more than 10 observations to determine the average authorized ROE. On what are you basing that

assertion?

- A. Just kind -- I don't -- I don't know what's behind the data, I guess, so you would like to look and see is there an outlier or is there two outliers once you get more data points? You are not as concerned about outliers. So if that's all I had to use, I could use that, but so data points is kind of -- you would like to see what the data points are before you say, oh, that's -- that's a good number.
- Q. And you did not look to see what the data points were underlying the first quarter 2023 results in Attachment JPB-02 in forming your opinions in this case?
 - A. I did not.
- Q. So again, I wanted to direct your attention to Table 3 in this attachment. The top section of Table 3 shows the average and median ROEs for all cases, correct?
- A. Are -- you are referring to the top table in Table 3, the top?
- Q. Correct. So if you look at Table 3 which is page 5 of 8 Attachment JPB-02.
 - A. Correct.
- Q. The first row is titled "Settled vs.
- 25 | fully litigated cases," correct?

A. Correct.

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- Q. And then the first group of columns has the header "All cases," correct?
 - A. Correct.
- Q. And again, row -- the last row in that -- the one that's titled "Q1'23" shows that the average ROE for electric utilities in the first quarter of 2023 was 9.71 percent, correct?
 - A. Correct.
- Q. And then it breaks down the average and median ROEs in the next groups of columns based on whether they were the result of settled or fully litigated cases, correct?
- A. Correct. It -- just to be clear the average -- you can tell because the median is below the average that there are probably some outliers there. Again, that's the -- the -- downfalls to -- I am struggling coming up with the word but that's one of the problems with only using 10 data points, and if you are using fewer than 10 data points, you would have -- outliers could have a bigger effect on the outcome.
- Q. Mr. Buckley, the report that we're looking at right now covers utility rate case decisions through the end the first quarter of 2023,

correct?

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- A. Correct.
- Q. How often does S&P Global publish these reports?
- A. They -- I believe they -- I'm sorry. I believe they publish them quarterly, but they don't always come out at -- you can't count on them to come out on certain days every year. I am not explaining this very well, but you can't count on them to come out October 1, January 1, those days. They are -- they come out periodically usually four times a year.
- Q. So the most recent S&P Global market intelligence report on major energy rate case decisions in the United States may not be the one for the third quarter of 2023; is that what you are saying?
- A. Yes. Last one I reviewed, I think, was the second quarter, and I think it came out recently.
- Q. Did it come out before you filed your testimony on September 20?
- A. I believe recently is like a couple days ago so, no, it did not.
- Q. So this is the most -- this was the most recent information available on rate case outcomes when you filed your September testimony.

- A. Correct.
- Q. If we could turn back to Table 3, the first row, the middle set of columns, these are the results of settled cases in the electric utility field, correct?
- A. Correct.

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- Q. And it says that the average ROE in a settled case in the first quarter of 2023 was 9.73 percent, correct?
- A. Yeah. Again, I struggle with it because there is only five observations, so I struggle with giving a whole lot of credence to that, but you are correct in that that is what it says.
- Q. And that's higher than the average ROE for settled cases in 2022?
- 16 A. It is, yes.
 - Q. And it's higher than the average ROE for settled cases in 2021, correct?
- 19 A. Yes.
- Q. And it's higher than the average ROE in settled cases in 2020, correct?
- A. I apologize, but I am having trouble reading this. I believe so, yes.
- Q. If I could turn your attention to the last row in Table 3, this -- or last row of

information provides the same ROE information but this time breaking it down by whether the utility is vertically-integrated or distribution only; is that correct?

A. Yes.

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- Q. And the last group of columns at the bottom of Table 3 in Attachment JPB-02 is the group of columns that provide the average and median ROE in distribution only cases?
 - A. Correct.
- Q. And the average ROE in distribution only electric utility cases for the first quarter of 2023 was the same as the 9.7 percent ROE that was agreed to in AEP Ohio's electric distribution rate case in 2021?
 - A. Could you repeat the question, please?
- Q. Let me break it down, Mr. Buckley. The average ROE in distribution only electric utility cases for the first quarter of 2023 was 9.70 percent, correct?
- A. For vertically-integrated, is that what you said?
- Q. No, sir. For distribution only cases, so we are on Table --
- A. Yes, yeah. I'm there with you now.

- Q. Okay. The average ROE in distribution only electric utility cases for the first quarter of 2023 was 9.7 0 percent, correct?
- A. Yeah. There was one observation so there was one occurrence.
- Q. And that's the same ROE that was agreed to in the AEP Ohio electric distribution rate case and approved by the Commission in 2021, correct?
 - A. Correct.

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- Q. Let me turn to a slightly different question. You mentioned earlier and in correcting one of my questions that you worked for the Commission for 35 years, correct?
 - A. Correct.
 - Q. 1987 to 2022.
 - A. Correct.
- Q. During that time would you agree that it was the Commission's practice not to recalculate rates of return in between base rate cases?
 - A. I would agree with that statement.
- Q. And the Commission held a cost of capital forum in 2021 to discuss whether it wanted to change its longstanding policy of using the costs of equity and capital structures determined in the public utilities most recent rate case -- base case

- proceeding to establish and adjust rates other than base rates, did it not?
- A. I was not part of that. I don't know if they did or not. I did not attend that. I shouldn't -- I don't remember attending that. I don't believe I did.
- Q. Are you aware of any change in the Commission's policy of not recalculating rates of return in between base rate cases?
 - A. I am not.

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- Q. A few last questions on ROE before we turn our attention to the MRO test. Would you agree there are many reasonable ways to calculate a rate of return?
 - A. I believe there are.
- Q. Application of DCF and CAPM are simply educated guesses as to a fair rate of return on equity?
- A. Again, I always default to the capital attraction. If using those two models gives you something that's way off base, it's -- experts a lot of times defend the models. I think what's more important is what the number is that they produce. If the models produce something that's not appropriate for ratemaking, then you would have to

find a different model.

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- Q. Mr. Buckley, can you identify the document that's attached to your testimony as Attachment JPB-01?
- A. It's the Price Regulation and Accounting
 III: Cost of Capital Overview.
 - O. And who is the author?
 - A. Author is Chancy Bittner.
 - O. Of the Iowa Utilities Board, correct?
 - A. Correct.
- Q. And this document is from NARUC Energy Regulatory Partnership Program?
 - A. Correct.
 - Q. What was the purpose for attaching this document to your report?
 - A. It discusses the Bluefield and Hope decisions in a nonlegal per -- in a way that nonlegal people can understand, I believe. That's why I picked this one. You could go back and pull the actual law, but I think it becomes difficult for non-attorneys to kind of understand it, so I tried to find something that simplified it a little bit.
 - Q. Do you think this document in general provides a nice overview of the process that Public Utilities Commissions like this one undertake when

trying to determine their rate of return on equity?

- A. Yes.
- Q. Would you turn to page 37 of 38 in Attachment JPB-01.
- A. Yes.

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- Q. Do you see the last bullet point on that page where it says "And like a pilot landing a plane, as soon as the Board hits a zone of reasonableness, it's doing its job!"?
- A. Yes.
- Q. And here he is referring to the Iowa
 Utilities Board, correct?
 - A. Correct.
 - Q. So would you agree that if the Public

 Utilities Commission of Ohio hits a zone of

 reasonableness in picking a return on equity in this

 case, it's doing its job?
 - A. Could you rephrase that question, please?
- Q. I could repeat it, but I'm not sure I could rephrase it.
- 21 A. Could you repeat it, please?
- Q. Sure. Would you agree that if the Public
 Utilities Commission of Ohio hits a zone of
 reasonableness in setting the rate of return on
 equity in this case, it's doing its job?

- A. You are kind of tripping me up. The rate of return on equity, it's a rate of return or return on equity. Those are two different things. If they are within a zone of reasonableness, I believe that that's -- if they were within that zone, then I would be comfortable.
- Q. Thank you for clarifying my question.

 We'll move on to the second part of your opinion at this point, Mr. Buckley. Part IV of your September testimony offers your testimony on whether the proposed ESP set forth in the Stipulation is more favorable in the aggregate than the results of an MRO. Let me rephrase the question. Pardon me.

 Could we turn to page 4 -- part IV of your testimony.
 - A. Could you give me -- it's page 12?
 - Q. It's page 13.
- A. Page 13, yes, I've got it.
- Q. So starts on line 11.
- 19 A. Yes.

- Q. ESP versus MRO more variable in the
 aggregate. Would you agree that part IV of your
 September testimony is practically identical to part
 IV of your June testimony?
- A. I believe it is.
 - Q. At most there might be 30 words different

between the two?

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- A. I don't know the exact number, but they are very similar.
- Q. And the exhibits to your September testimony are the same as the exhibits to your June testimony, correct?
 - A. I believe they are.
- Q. You offer an opinion on page 19 of your report, lines 12 through 17. I think I have the wrong page. You offer an opinion that Ohio Power's proposed ESP is not more favorable in the aggregate than an MRO, correct?
 - A. Correct.
- Q. You offered the same opinion in the testimony you originally filed in June; is that right?
 - A. Correct.
- Q. When you say that Ohio Power's proposed ESP is not more favorable in the aggregate than an MRO, I assume you mean the ESP that was proposed in the application that AEP Ohio filed in these proceedings?
 - A. Correct.
- Q. So AEP Ohio's original application was modified in the Joint Stipulation and Recommendation

that was filed in this proceeding, correct?

A. Correct.

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- Q. Does your prefiled testimony include an opinion on whether the modified ESP proposed in the Joint Stipulation is more favorable in the aggregate than an MRO?
 - A. I believe the answer would be the same.
- Q. Well, I am not asking you your opinion.

 I am asking whether your September testimony offers
 an opinion on that point.
 - A. It does not.
- Q. Mr. Buckley, I have just one more question at this time and then redirect. And again, like my colleague Mr. Schuler, I have been asked to ask you this question under oath by someone at this table, Mr. Buckley, what is your golf handicap?
- A. It fluctuates. Within -- I can answer within a zone of reasonableness it fluctuates between 4 and 7.
- MR. GALLON: Thank you for your honest testimony, Mr. Buckley.
- No more questions at this time, your
 Honor.
- 24 THE WITNESS: Thank you.
- 25 EXAMINER SEE: Do you want to take a few

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     minutes, Mr. Michael?
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                 MR. MICHAEL: I do not. We have no
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     redirect, your Honor.
                 EXAMINER SEE: Mr. Margard, I don't think
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     you had an opportunity to indicate whether or not you
     had cross for this witness.
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                 MR. MARGARD: Thank you for the
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     opportunity, your Honor. I'll decline.
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                 EXAMINER SEE: And the Bench doesn't have
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     any questions for you either, Mr. Buckley.
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                 Mr. Michael?
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                 MR. MICHAEL: Your Honor, I would
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     reiterate my motion for the admission of OCC
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     Exhibit 8.
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                 EXAMINER SEE: Are there any objections
     to the admission of OCC Exhibit 8? Hearing none, OCC
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     Exhibit 8 is admitted into the record.
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                 (EXHIBIT ADMITTED INTO EVIDENCE.)
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                 EXAMINER SEE: Mr. Gallon.
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                 MR. GALLON: Your Honor, I would move the
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     admission of AEP Ohio Exhibits 6 and 7.
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                 EXAMINER SEE: Are there any objections
     to the admission of AEP Ohio Exhibits 6 and 7?
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                 MR. MICHAEL: I have a question of
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clarification, your Honor. If counsel could identify

which of those exhibits -- remind which of those exhibits was his direct testimony?

2.1

Stipulation.

MR. GALLON: Absolutely.

EXAMINER SEE: AEP Ohio Exhibit 6.

MR. GALLON: AEP Ohio Exhibit 6 and Exhibit 7 was the NARUC document on utility credit ratings.

MR. MICHAEL: Thank you, counsel. OCC would object to the admission of AEP Ohio Exhibit 6 for the reasons I stated when counsel first began questioning of the witness on that exhibit which I am happy to reiterate if the Bench would like.

EXAMINER SEE: It's Friday at 4 o'clock. The Bench would like.

MR. MICHAEL: Yeah. So, your Honor, I recall that was Mr. Buckley's direct testimony. As AEP argued vigorously earlier in this case, testimony filed before the Stipulation was filed is irrelevant. It doesn't address the three-part test. The Stipulation has fundamentally changed the Application. And given those reasons we believe -- OCC objects to the admission of AEP Exhibit 6 which was the direct testimony filed before the

MR. GALLON: Your Honors, despite the

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fact that the Stipulation as Mr. Michael said is
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     greatly varied from the original Application, I
     appreciate OCC's acknowledgment of that fact, the
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     fact remains Mr. Buckley's testimony is almost
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     identical with the exception of his justification
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     relating to ROE. And the purpose for asking him
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     those questions was to point out the fundamental
     disconnect between the relief that OCC sought through
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    Mr. Buckley in his original testimony and the
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     opposite relief that they are seeking through his
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     September testimony.
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                 We think the change in positions by
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    Mr. Buckley is relevant to his -- his credibility and
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     the credibility of the relief that OCC is now
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     seeking. You've already allowed me to question
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    Mr. Buckley about it, and I think it makes sense to
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     have the full testimony in the record for the
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     Commission's review.
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                 EXAMINER SEE: Agreed. AEP Ohio Exhibits
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     6 and 7 are admitted into the record.
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                 (EXHIBITS ADMITTED INTO EVIDENCE.)
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                 EXAMINER SEE: We are finished for today.
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     We will resume on Monday at 10:00.
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                 We are off the record.
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      (Thereupon, at 4:12 p.m., the hearing was adjourned)
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                           CERTIFICATE
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                 I do hereby certify that the foregoing is
     a true and correct transcript of the proceedings
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     taken by me in this matter on Friday, October 13,
     2023, and carefully compared with my original
 7
     stenographic notes.
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10
                           Karen Sue Gibson, Registered
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                           Merit Reporter.
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     (KSG-7533)
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Case No(s). 23-0023-EL-SSO, 23-0024-EL-AAM

Summary: Transcript of the Ohio Power Company hearing held on 10/13/23 - Volume III electronically filed by Mr. Ken Spencer on behalf of Armstrong & Okey, Inc. and Gibson, Karen Sue Mrs..