BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In the Matter of Mahad Isse :

Notice of Apparent Violation: Case No.

and Intent to Assess : 22-528-TR-CVF

Forfeiture. :

## PROCEEDINGS

Before Matt Sandor, Attorney Examiner, at the offices of the Public Utilities Commission of Ohio, 180 East Broad Street, Hearing Room 11-D, Columbus, Ohio, on Thursday, July 18, 2023, at 10:00 A.M

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     APPEARANCES:
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            Mr. Steven Beeler
 3
                  and
            Ms. Janet Gregory
 4
            Assistant Attorneys General
            30 East Broad Street, 26th Floor
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            Columbus, Ohio 43215
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                  On behalf of the Staff of the
                  Public Utilities Commission
 7
                  of Ohio.
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1 Thursday Morning, 2 July 18, 2023. 3 4 ATTORNEY EXAMINER SANDOR: Good 5 morning everyone. The Public Utilities 6 Commission of Ohio has called for hearing Case 7 No. 22-528-TR-CVF captioned In the Matter of Mahad Isse Notice of Apparent Violation and 8 9 Intent to Assess Forfeiture. 10 I am Matt Sandor, Attorney Examiner 11 assigned by the Commission to hear this case. 12 Let's start with appearances of the parties 13 beginning with Staff. 14 MS. GREGORY: Thank you, your Honor. 15 Appearing on behalf of the Staff of the Public 16 Utilities Commission of Ohio, Dave Yost, Ohio 17 Attorney General; John Jones, Section Chief 18 Public Utilities Section; by Assistant Attorney 19 General Janet Gregory and Steven Beeler, 30 East 20 Broad Street, 26th Floor, Columbus, Ohio. 2.1 ATTORNEY EXAMINER SANDOR:

ATTORNEY EXAMINER SANDOR: Thank

you. Also I will note for the record that

neither counsel for the Respondent nor the

Respondent are currently here at the hearing.

Because of that I will give them an additional

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15 minutes to show up. So we will be back around 10:15 or so. Let's go off the record.

(RECESS TAKEN)
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attorney examiner sandor: I will note that it is approximately 10:15 and the Respondent nor counsel for the Respondent are not currently here.

Counsel for Staff, have you heard anything from the Respondent or counsel for the Respondent?

MS. GREGORY: We have not.

12 ATTORNEY EXAMINER SANDOR: Okay.

I have not been contacted either. I know there has been no notice on the docket of any undeliverable mail. So I believe he would have received any of the entries that were sent out. At least counsel for Respondent.

I will also note to my recollection that during the prehearing conference I called counsel for Respondent and left a voice mail.

And Staff's former counsel, Sarah Feldkamp, had e-mailed me back that she never heard from him either. So there has been no contact from Respondent or counsel for Respondent.

7 With that I will go ahead and turn 1 2 the case over to Staff. 3 MS. GREGORY: I would like to move for default judgment under 4901-2-7-14. 4 5 ATTORNEY EXAMINER SANDOR: Thank 6 you. I will take that under advisement. 7 MS. GREGORY: Thank you, your Honor. We would like to call Lieutenant Kristina 8 9 Bennett to the stand, please. 10 (WITNESS SWORN) 11 12 OFFICER KRISTINA BENNETT 13 Called as a witness, being first duly sworn, testified as follows: 14 15 DIRECT EXAMINATION 16 By Ms. Gregory: 17 Q. Please state your name for 18 the record. A. Lieutenant Kristina Bennett. 19 20 Q. And where are you employed? 2.1 Α. I am employed by the Ohio State 22 Highway Patrol. I am assigned to the Findlay District as Commander there. 23 24 And what is your position within 0. 25 the Highway Patrol?

- A. I am Lieutenant.
- Q. And what are your duties and responsibilities with that position?
- A. I have several different job duties within that position. I oversee about 35 employees in the application of the Federal Motor Carrier standards during traffic stops.

  I also am certified to perform those type of inspections.
- 10 Q. How long have you been with the
- A. I have been with the Patrol since
  July 25th, 1995.
- Q. And prior to that?
- 15 A. No.

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- Q. Are motor carrier inspections

  conducted to protect the safety of the Ohio

  traveling public?
- 19 A. Yes, they are.
- Q. And how many inspections on average do you perform a year?
- A. It varies. I haven't been out as
  much as I like. I have roughly 750 inspections
  in the five years I have been conducting it.
  So about 120 average a year.

- Q. And when you perform an inspection do you complete an examination report?
  - A. I do.

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- Q. I would like to direct your attention to March 21, 2022. Were you on duty that day?
  - A. I was.
  - Q. And do you recall what your job assignment, duties and responsibilities were on that date?
- A. Yes. I was Sergeant in the Highway

  Patrol at that time, and my job duties were

  enforcing the State of Ohio laws and the Federal

  Motor Carrier regulations.
- Q. On that date did you have the opportunity to inspect a vehicle that was being operated by BG Logistics?
- A. I did. My actual shift ended at

  3:00 P.M. but I was called out to do a

  post-crash investigation as a result of a crash

  that occurred on that vehicle.
- MS. GREGORY: May I approach the witness, your Honor?
- 24 ATTORNEY EXAMINER SANDOR: You may.
- MS. GREGORY: I am handing the

10 witness what has been marked for reference Staff 1 2 Exhibit No. 1. And for the record there has been a redaction of person identification from 3 each. 4 5 ATTORNEY EXAMINER SANDOR: So 6 Staff Exhibit 1, the Driver/Vehicle Examination 7 Report, shall be marked. (EXHIBIT MARKED FOR IDENTIFICATION) 8 9 Ο. Do you recognize this document? 10 Α. I do. 11 And is this document a Highway Ο. 12 Patrol record? 13 Α. It is actually not a Highway Patrol record, it would be a Public Utilities 14 15 Commission of Ohio record. It's completely 16 different set of things than what the normal 17 Highway Patrol uses. 18 Is the information within the Ο. 19 record done in the ordinary course of business? 20 Α. For my job description, yes, it is. 2.1 Ο. And is it the practice of 22 the Highway Patrol to make such records? 23 Α. Yes.

pursuant to the law as which there was a duty to

Would you make a report on matters

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11 report? 1 2 Yes, I did. Α. 3 And is the document in substantially Q. the same condition as when you prepared it? 4 5 Α. Yes, it is. Was the reason for producing this 6 Ο. report the inspection of the motor carrier 7 8 vehicle owned by BG Logistics? 9 Yes, it was. Α. 10 Q. And do you remember the inspection? 11 Α. I do. 12 Q. And who is the driver listed on the 13 report? 14 Α. The drive listed on the report was 15 Mahad Isse. 16 Did you give the driver a copy of 0. 17 the report at the stop? 18 Α. T did. 19 And are there any violations noted Ο. 20 on the report? 2.1 There are several violations noted Α. 22 on the report.

23

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Q.

please?

Could you list those violations,

crash itself the drive shaft tube was cracked or twisted. The brake, the No. 3 left brake chamber had broken off as result of the crash.

And the leaf spring assembly on the right side was broken in two places as a result of the crash.

Not as a result of the crash,
however, was a charge of a false record of hours
of service. And an observed illness or altered
state of the driver.

- Q. Let's talk about the violation of 392.3, the illness violation, operating a CMV while impaired by illness or other causes.
  - A. Sure.

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- Q. I would like to direct you to the inspection notes for that day. Would you be able to describe what was observed or what was physically wrong with the driver?
- A. At the time of the crash, leading up to the crash there was several reports of a bobtail semi traveling at an extremely low speed, which was the proximate cause of the crash.

When I spoke with the driver he gave several reasons why he was going slow, which no

one else observed. He advised that there were vehicles in front of him. He advised that they were going at a slow rate of speed brake checking him. None of the other drivers in the area reported seeing any of that.

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And then he changed his story again. He seemed very confused, very lethargic. He said that he had uncontrolled diabetes that he was taking medication for at the scene.

The paramedics checked him out and his blood sugar was in the 200 range which was extreme, but he was very confused and did not really know where he was at the time of the crash.

- Q. It is noted in the inspection notes that a violation was removed. Would you be able to describe why that was removed?
- A. Normally when that is removed it's because he had no history of it in his medical certificate, so with it being not a prior history of the diabetes it was removed for that reason.

However, at the scene he displayed signs of illness and confusion.

Q. Is there anything else important to

note or discuss about his physical state?

- A. He was having trouble writing. And it wasn't due to a language barrier. He was physically having trouble holding a pen, shaking, having trouble forming thoughts. Just there was definitely some sort of mental, something inhibiting his cognitive function at the time of the crash.
- Q. Thank you. I would like to talk about the second violation of 395.8(e)(1). The ELD violation of false report of drivers record of duty status, false log on March 21, 2022.
  - A. Yes.
- MS. GREGORY: May I approach the witness, your Honor?
- 16 ATTORNEY EXAMINER SANDOR: You may.
- MS. GREGORY: I am handing the
  witness a document marked for reference as Staff
  Exhibit No. 2. And I would like to note that I
- 20 have redacted the personal identification
- 21 information.
- 22 ATTORNEY EXAMINER SANDOR: Thank
  23 you. So Staff Exhibit 2 will be the electronic
- 24 record of duty status document. It is so
- 25 marked.

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(EXHIBIT HEREBY MARKED FOR IDENTIFICATION PURPOSES)

Q. For purposes of the record what is an ELD?

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- A. An ELD is an electronic logging device and it keeps track automatically. It's synced with the truck's engine and GPS. It will keep track of location and hours of service.
  - Q. What is the purpose of an ELD?
- A. It's to make sure that the driver is in compliance with the regulations governing hours of service for the trucking industry.
- Q. I would like to direct you to the Exhibit 2. Would you describe what is in this file of the ELD?
- A. Yes. This particular file of ELD was electronically transferred to me at the crash scene by the driver. And you can see on there that he sent me the log on the 23rd, I am sorry, the 21st of March at 5:34: P.M. which was at the time I responded to the crash.
- If you turn to the second page of that -- well, the first page shows that it's his truck and his company, that it's the correct file.

On the second page it shows his last log, his last entry was at 2:30 that day. And it showed him off duty in Columbus. The crash occurred in Bellefontaine, and the crash time was closer, I don't think that is on here, but the crash time was significantly later than that. And Bellefontaine, Ohio, not Columbus, Ohio.

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- Q. So is it correct then that it was not recording that he was driving at the time of the crash?
- A. It was not recording his driving time at the time of the crash. And it did not show him in the correct location.
- Q. Is there anything else important to note about the ELD that has not been discussed?
- A. Normally when the driver is operating when either in commerce or in -- well, he would be in commerce even if he was just on the way to the next -- to pick up the next load, he still needs to log his hours.

At the time of the crash he stated that we was on his way to Ashley Furniture to pick up a load, and that still needed to be reported.

17 MS. GREGORY: Thank you. I have no 1 2 further questions, your Honor. I would like to 3 move Exhibits 1 and 2 into the record. ATTORNEY EXAMINER SANDOR: I have no 4 5 questions either. Thank you very much. And Staff Exhibits 1 and 2 are 6 7 admitted. (EXHIBITS HEREBY ADMITTED INTO 8 9 EVIDENCE) 10 MS. GREGORY: Your Honor, I would 11 like to call to the stand Staff witness Rod 12 Moser. 13 (WITNESS SWORN) 14 15 ROD MOSER called as a witness, being first duly sworn, 16 17 testified as follows: 18 DIRECT EXAMINATION 19 By Ms. Gregory: 20 Q. Please state your name for the 2.1 record. My name is Rod Allen Moser. 22 Α. 23 Q. And where are you employed? 24 I am employed as the Chief of the 25 Compliance and Registration sections for

the Transportation Department of the Public
Utilities Commission of Ohio.

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- Q. And what is your position?
- A. I am the Chief of those two sections.
- Q. And how long have you been in that position?
  - A. Roughly six and a half years.
  - Q. And what are your duties?
  - A. I would describe it as I am the shepherd of the civil forfeiture process for the Transportation Department.
  - Q. What is your expertise in the violations or the subject matter of the violations?
- A. I was a State Trooper for just under
  30 years, with heavy emphasize on commercial
  vehicle enforcement. Then I came to the PUCO
  and I was trained in North American Standards
  Parts A and B, cargo tank, general hazmat, bulk,
  non-bulk, and motor coach inspections.
  - Q. Could you please describe how you determined the amount of the forfeiture?
- A. Sure. So for roadside inspections violations are divided into -- well, 6 basic

groups. First of all it's divided into hazmat and non-hazmat. This particular inspection was non-hazmat, so everything was automated. Our process for non-hazmat violations is completely automated.

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Violations for non-hazmat are divided into 5 groups. Group zero violations have little or no chance of causing a crash, and so they never sustain a fine, or civil forfeiture.

Groups 1, 2 and 3 are mechanical violations, with Group 1 being the most likely to cause a crash or play a part in a crash.

And Group 3 the least likely of those. They engender a violation when the violation -- or engender a civil forfeiture when the violation is marked as out of service.

Group 4 violations are things like driver behaviors, authority and insurance. And those always have a civil forfeiture amount.

- Q. Does the Commission apply the process uniformly to everyone?
- A. Yes. As I said it is an automated process, so everybody, every inspection is treated in the same manner.

- Q. What is a Notice of Preliminary
  Determination?
  - A. A Notice of Preliminary

    Determination, we just call it an NPD, is a notice sent to a Respondent or Respondent's representative following a telephone conference in an attempt to resolve the issues, following an unsuccessful attempt to resolve those issues. And basically it tells the Respondent, they can either pay the civil forfeiture or they can request an formal administrative hearing.
    - Q. And was a Notice of Preliminary

      Determination sent to the Respondent in this

      case?
- 15 A. Yes, it was.
- MS. GREGORY: May I approach
- 17 | the witness, your Honor?
- 18 ATTORNEY EXAMINER SANDOR: You may.
- MS. GREGORY: I am handing the
- 20 | witness what has been marked for reference Staff
- 21 Exhibit No. 3.

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- 22 ATTORNEY EXAMINER SANDOR: Staff
- 23 | Exhibit No. 3 will be the Notice of Preliminary
- 24 Determination, and it's so marked.
- 25 (EXHIBIT HEREBY MARKED FOR

## IDENTIFICATION PURPOSES)

- Q. Do you recognize this document?
- 3 A. I do.

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- Q. And could you explain what it is?
- 5 A. Sure. This is the NPD sent to Mr.
- 6 | Mohamed who was the representative for Mr. Isse.
- 7 And it describes two violations that remain on
- 8 the inspection related to the driver.
- 9 There was a third violation that was
- 10 removed per the Highway Patrol. So these two
- 11 | violations were what remained after our
- 12 conference.
- 13 O. And is this document a Commission
- 14 record?
- 15 A. Yes, it is.
- Q. And kept in the ordinary course of
- 17 business?
- 18 A. It is.
- 19 Q. Could you explain how the civil
- 20 | forfeiture was derived in this case?
- 21 A. Sure. As I previously described
- 22 non-hazmat violations are divided into 5 groups,
- 23 | zero through 4. These particular violations,
- 24 | the illness violation is a Group 4, so that
- 25 | always has a Civil forfeiture amount, in this

1 case \$100.

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And the false report of driver's record of duty status is Group 1, but it was not marked out of service on the inspection, so, therefore, it did not get a civil forfeiture.

- Q. Is this fine consistent with the recommended fine schedule and recommended civil forfeiture adopted by the Commercial Vehicle Safety Alliance?
  - A. Yes, it is.
- Q. And is \$100 the civil forfeiture amount in this case?
- 13 A. It is.
- Q. Would you recommend this amount to the Commission?
- 16 A. I do, yes.
- Q. Is there anything important you would like to note that we have not discussed earlier that you would like the Commission to have on the record?
- 21 A. No, ma'am.
- MS. GREGORY: Thank you. I have no further questions, your Honor. I would like to move Staff Exhibit 3 into the record
- 25 ATTORNEY EXAMINER SANDOR: Thank

23 you, Mr. Moser. You are excused. And Staff 1 2 Exhibit 3 is admitted into the record. 3 (EXHIBIT HEREBY ADMITTED INTO 4 EVIDENCE) 5 ATTORNEY EXAMINER SANDOR: Anything 6 further from Staff today? 7 MS. GREGORY: No, your Honor. 8 ATTORNEY EXAMINER SANDOR: All 9 right. Thank you. Well, with that I believe 10 there is nothing further, this case will be submitted to the record. We are done for today. 11 12 We are adjourned. Thank you. 13 (At 10:35 A.M. the hearing was 14 concluded) 15 16 17 18 19 20 2.1 22 23 24 25

CERTIFICATE I do hereby certify that the foregoing is a true and correct transcript of the proceedings taken by me in this matter on July 18, 2023, and carefully compared with my original stenographic notes. Michael O. Spencer, Registered Professional Reporter. 

## This foregoing document was electronically filed with the Public Utilities Commission of Ohio Docketing Information System on

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Summary: Transcript In the Matter of Mahad Isse Notice of Apparent Violation and Intent to Assess Forfeiture. electronically filed by Mr. Ken Spencer on behalf of Armstrong & Okey, Inc. and Spencer, Michael O. Mr..