

Memo

To: Docketing Division
From: Jill Henry, Chief, Rail Division
Cc: PUCO Legal Department
Date: 3/24/2022

Re: PUCO Case No. 22-263-RR-STP- In the Matter of a Request for the Installation of Active Warning Devices at the Wheeling & Lake Erie Railway Company Grade Crossing, DOT#002-116H, at Schocalog Road in Summit County, Ohio.

On March 24, 2022, the Public Utilities Commission of Ohio Railroad Staff ("PUCO staff"), the Ohio Rail Development Commission ("ORDC"), the Wheeling & Lake Erie Railway Company ("WE"), and Summit County, Ohio ("LHA") entered into a stipulation agreement whereby lights and gates would be installed at Schocalog Road (DOT#002-116H).

The electric service provider for Schocalog Road is Ohio Edison- First Energy.

Preliminary cost estimates for this project are \$285,000. The costs of the Project shall be apportioned between the PUCO, ORDC, and WE as follows:

<u>Grade Crossing</u>	<u>DOT#</u>	<u>Railroad</u>	<u>ORDC</u>	<u>PUCO</u>
Schocalog Rd	002-116H	10% Plus Maintenance	35%	55%

On April 6, 2021, on-site field reviews of the above-mentioned crossings were conducted. It has been decided that a light and gate upgrade should move forward. Funding has been secured.

Staff has reviewed this document and has determined it to be in order. Staff requests an Entry adopting the attached letter agreement and directing WE to submit plans and estimates to the Commission within 90 days and to complete the upgrades within one year. Upon approval of the plans and estimates by the PUCO construction may commence.

Please serve the following parties of record:

Wheeling & Lake Erie Railway Company
Tim Andrews
Signal & Communication Supervisor
100 E. First Street
Brewster, OH 44613

Ohio Rail Development Commission
Allen Bell
Manager, Grade Crossing Programs
1980 West Broad Street
Mail Stop 3140
Columbus, Ohio 43223

Summit County Engineer
Alan Brubaker
County Engineer
538 East South Street
Akron, Ohio 44308

County of Summit
County Executive - Department of Law
175 S. Main Street
Akron, Ohio 44308

Ohio Edison- First Energy.

**BEFORE THE
PUBLIC UTILITIES COMMISSION OF OHIO**

In the Matter of a Request for the :
Installation of Active Warning Devices at : Case No. 22- 263 -RR-STP
The Wheeling & Lake Erie Railway :
Company Grade Crossing, DOT#002- :
116H, at Schocalog in Summit County,
Ohio.

SUBSIDY STIPULATION

THIS SUBSIDY STIPULATION ("Subsidy Stipulation") is entered into on this 24th day of March, 2022 by and among the Public Utilities Commission of Ohio Railroad Staff ("PUCO staff"), the Ohio Rail Development Commission (ORDC), the Wheeling & Lake Erie Railway Company ("Railroad"), and Summit County, Ohio ("LHA").

WITNESSETH:

WHEREAS, Rule 4901-1-30 of the Ohio Administrative Code provides that any two or more parties to a proceeding may enter into a written or oral stipulation concerning the issues presented in such proceeding; and

WHEREAS, The Public Utilities Commission of Ohio ("PUCO") has statutory authority to regulate and promote the welfare and safety of railroad employees and the traveling public pursuant to Ohio Revised Code ("ORC") §4905.04; and

WHEREAS, the PUCO is responsible for evaluating public highway railroad grade crossings to determine the need for upgrading the warning devices and apportioning the costs thereof pursuant to ORC§ 4907.471; and

WHEREAS, the PUCO is responsible for the administration and implementation of the State Grade Crossing Protection Fund pursuant created under ORC§ 4907.472 to help defray the public's share of costs to install or modernize warning devices at Ohio's highway railroad grade crossings; and

WHEREAS, the parties hereto propose to facilitate the upgrade identified in this Subsidy Stipulation in manner approved by the PUCO/ORDC in accordance with the Federal Aid Policy Guide and applicable provisions of Title 23 of the United States Code pursuant to the terms hereof; and

WHEREAS, the parties hereto believe this Subsidy Stipulation to be reasonable and entitled to careful consideration by the PUCO; and

WHEREAS, the parties hereby declare it to be in the public interest that they jointly and fully participate in this Subsidy Stipulation to facilitate the upgrade in accordance with plans, specifications, and estimates to be approved by the PUCO Staff and the ORDC.

NOW THEREFORE, in consideration of the mutual promises and covenants contained herein, the parties agree as follows:

Article I. PURPOSE

The Subsidy Stipulation is a joint collaboration by the Railroad, the ORDC, the LHA, and the PUCO Staff to promote the health and safety of the traveling public who are required to travel through this public highway-railroad grade crossing in the Summit County, Ohio.

Article II. PROJECT

A. The project work to be completed shall include the following upgrade (“Project”):

<u>Grade Crossing #</u>	<u>Location</u>	<u>Nature of Upgrade</u>
002-116H	Schocalog Road Summit County	Lights and Gates

B. The Project shall be completed within 12 months from the date of the PUCO order adopting this Subsidy Stipulation. The parties agree to comply with the terms of the Subsidy Stipulation and the PUCO order adopting the Subsidy Stipulation.

Article III. ALLOCATION OF PROJECT COSTS

A. The costs of the Project shall be apportioned as between the PUCO, the ORDC, and the Railroad, as follows:

<u>Grade Crossing</u>	<u>Railroad</u>	<u>ORDC</u>	<u>PUCO</u>
Schocalog Road (002-116H)	10% plus maintenance	35%	55%

B. The Railroad shall be responsible for initially paying all of the actual costs to upgrades of the warning devices identified above. However, the PUCO and the ORDC shall be legally bound to reimburse the Railroad for the above-mentioned amounts upon proper application by the Railroad, consistent with the terms of this Subsidy Stipulation and in accordance with all applicable state regulations. In no event shall ORDC be bound to reimburse the Railroad for an amount in excess of \$124,688 of the total Project cost. However, if the Railroad anticipates that the

Project costs will be higher than expected, then the Railroad may notify ORDC in writing, prior to incurring any such additional expenses, and provide ORDC with a revised estimate of the total Project costs as well as the revised amount of ORDC's prospective allocated portion for consideration of payment of ORDC.

- C. The LHA shall, within 30 days of the adoption of this Subsidy Stipulation, certify in writing to the PUCO the authority to participate in this Project as described herein. The PUCO shall have no obligation to expend funds hereunder until the LHA have submitted documentation in proper form as described in this section.
- D. The PUCO has agreed to provide funds from the State Grade Crossing Protection Fund, pursuant to ORC§ 4907.472, to cover that portion of the upgrade cost to be borne by the PUCO proposed above. The actual respective dollar amount, which the Railroad, the ORDC, and the PUCO shall bear, will be based upon the actual cost noted in the plans and estimates to be approved by the PUCO Staff/ORDC and incurred by the Railroad for this Project.
- E. All plans, specifications, estimate of cost, acceptance of work, and procedures in general, to facilitate the construction of the safety upgrade described above, shall conform in all respects to federal laws, rules, regulations, orders, and approvals applicable to state aid projects. The Railroad shall render billings to the PUCO Staff and the ORDC in accordance with said rules and regulations, and shall provide and furnish such itemized records of and substantiating data for such cost that may be required.
- F. The LHA shall furnish advance warning signs and pavement markings as specified in the Manual on Uniform Traffic Control Devices and shall assume all costs to maintain such signage and markings in the future at each of the subject grade crossings. The LHA shall arrange for the relocation, rearrangement or alteration of all utilities of any nature, which are located on public right of way, and which will affect by or interfere with the construction of the said Project. Said relocation, rearrangement or alteration will be done at such time as requested by the PUCO Staff and will be performed solely at the expense of the utility and at no cost to this Project or the Railroad.

Article IV. BILLING

- A. The Railroad may bill the PUCO and ORDC monthly or periodically for its costs when costs exceed \$1,000.00. The Railroad shall submit three (3) copies of its bill and in accordance with said rules and regulations as they have been issued or as thereafter may be supplemented or revised. A final bill covering the actual costs and showing all details shall be submitted to the PUCO Staff and ORDC, within ninety (90) days after completion of each project, the PUCO Staff and the ORDC shall pay all bills within sixty (60) days after receipt thereof, except that the PUCO may hold a retainer on all bills not to exceed eight percent (8%) until final payment. The PUCO Staff and ORDC shall make final payment for all amounts due the Railroad within sixty (60) days after a final audit has been performed and approved by the PUCO Staff and the ORDC. The Railroad agrees to cooperate and assist, as requested, in any such audit. At any time during normal business hours upon three (3) days written notice and as often as the PUCO Staff and the ORDC may deem necessary and in such a manner as not to interfere with the normal business operations, the Railroad shall make available to the PUCO Staff and ORDC for examination, and to appropriate state agencies or officials, all of its records with respect to matters covered by this Subsidy Stipulation including, but not limited to, records of personnel and conditions of employment and shall permit the PUCO Staff and the ORDC to audit, examine and make excerpts or transcripts from such records. In the event of a controversy as to the eligibility for reimbursement of any charges claimed against the Project, as set in this Subsidy Stipulation, all parties agree to work in good faith with the other parties to resolve the controversy. After attempting to resolve any dispute regarding this Subsidy Stipulation, if the parties are still unable to resolve their dispute, any party shall have the right to seek enforcement of the terms of the Subsidy Stipulation by the PUCO. The decision of the PUCO regarding this dispute is final.
- B. No Project activity reimbursable under this Subsidy Stipulation, including, without limitation, preliminary engineering, shall be commenced until all of the following have occurred: (1) this Subsidy Stipulation shall have been approved and the Railroad directed to submit plans and estimates by the PUCO; (2) all financial obligations of the PUCO and ORDC, as provided for in this Stipulation are subject to the provisions of ORC§ 126.07 of the Ohio Revised Code and shall not be valid and enforceable unless funds are appropriated by the Ohio General Assembly and encumbered by the PUCO Staff or the ORDC, and, (3) the Railroad has been notified by the PUCO Staff to proceed with construction of the Project work. Work on the improvements shall commence within 30 days of the occurrence of events (1), (2), and (3) described herein. Said work shall be pursued diligently by the Railroad until completed.

Article V. NOTIFICATION

All notices, consents, demands, requests and other communications which may or are required hereunder by the Railroad shall be in writing and shall be deemed duly given if personally delivered or sent by United States mail, registered or certified, return receipt requested, postage prepaid, to the addresses set forth hereunder or to such other address as the other party hereto may designate in written notice transmitted in accordance with this provision.

RAILROAD: Wheeling & Lake Erie Railway Company
 Tim Andrews
 Signal & Communication Supervisor
 100 E. First Street
 Brewster, OH 44613
 (330) 767-7255
 tandrews@wlerwy.com

PUCO: Public Utilities Commission of Ohio
 Jill Henry
 Rail Division Chief
 Transportation Department, Rail Division
 180 East Broad Street
 Columbus, Ohio 43215-3793
 (614) 466-0435
 jill.henry@puco.ohio.gov

ORDC: Ohio Rail Development Commission
 Allen Bell
 Manager, Grade Crossing Programs
 1980 West Broad Street
 Mail Stop 3140
 Columbus, Ohio 43223
 (614) 644-0286
 Allen.Bell@dot.ohio.gov

County: Summit County
 Alan Brubaker
 County Engineer
 538 East South Street
 330-643-2850
 abrubaker@summitengineer.net

 County of Summit
 County Executive - Department of Law
 175 S. Main Street
 Akron, Ohio 44308

Article VI. TERMINATION

This Subsidy Stipulation shall terminate at the end of the present biennium, June 30, 2023. If construction covered under this Subsidy Stipulation is not completed by that date, it is the expressed intention of the parties to renew this Subsidy Stipulation on each successive biennium period until such time as all work contemplated under this Subsidy Stipulation has been satisfactorily completed. If it appears to the PUCO/ORDC that the Railroad, or the LHA have failed to perform satisfactorily any requirements of this Subsidy Stipulation, or if the Railroad, or the LHA are in violation of any provision of this Subsidy Stipulation, or upon just cause, the PUCO/ORDC may:

- A. Terminate the Subsidy Stipulation after providing the Railroad or the LHA with written notice, in accordance with the notice provisions of this Subsidy Stipulation, of its failure to perform satisfactorily any requirement of this Subsidy Stipulation (the "Notice"), which shall provide the Railroad, or the LHA with a thirty (30) day period to cure any and all defaults under this Subsidy Stipulation; or
- B. Immediately terminate the Subsidy Stipulation. During the thirty (30) day cure period, the PUCO, the ORDC, the Railroad, or the LHA shall incur only those obligations or expenditures that are necessary to enable the Railroad or the LHA to achieve compliance as, set forth in the Notice. If it is determined that the Railroad or the LHA cannot cure its default, the Railroad shall immediately cease work under this Subsidy Stipulation, take all necessary or appropriate steps to limit disbursements and minimize cost, and the Railroad shall provide a report, as of the date of receipt of the Notice, setting forth the status of the work completed, the cost of the work completed and such other information as the PUCO/ORDC shall deem pertinent.

Article VII. REPRESENTATIONS AND WARRANTIES

- A. RAILROAD: The Railroad represents and warrants the following:
 - (1) The Railroad has the power and authority to enter into this Subsidy Stipulation; and
 - (2) The Railroad has the authority to carry out its obligations under this Subsidy Stipulation; and
 - (3) No personnel of the Railroad, any subcontractor of the Railroad, public official, employee or member of the governing body of the particular locality where this Subsidy Stipulation shall be completed, who exercises any functions or responsibilities in connection with the review or approval of the work completed under this Subsidy Stipulation, shall prior to the

completion of said work, voluntarily or involuntarily acquire any personal monetary interest, direct or indirect, which is incompatible or in conflict with the discharge or fulfillment of his functions or responsibilities with respect to the completion of the work contemplated under this Subsidy Stipulation. Any person, who, prior to or after the execution of this Subsidy Stipulation, acquires any personal monetary interest, involuntarily or voluntarily, shall immediately disclose his interest to the PUCO in writing. Thereafter, such person shall not participate in any action affecting the work contemplated under this Subsidy Stipulation unless the PUCO determines that, in light of the personal monetary interest disclosed his participation in any such action would not be contrary to the public interest.

- B. PUCO/ORDC: PUCO/ORDC represents and warrants that they have the power and authority to enter into this Subsidy Stipulation and to carry out their obligations pursuant to the terms of this Subsidy Stipulation.
- C. LHA represents and warrants that it is authorized to enter into this Stipulation and to carry out its obligations as delineated herein.

Article VIII. RECORD KEEPING

During performance of this Subsidy Stipulation and for a period of three years after its completion, the Railroad shall maintain auditable records of all work performed under and charges pertaining to this Stipulation and shall make such records available to the PUCO as the PUCO may reasonably require.

Article IX. RIGHTS TO DATA

The PUCO shall have unrestricted authority to reproduce, distribute and use (in whole or in part) any reports, data or materials prepared by the Railroad pursuant to this Stipulation.

Article X. FALSIFICATION OF INFORMATION

The Railroad affirmatively covenants that it has not made any false statements to the PUCO and the ORDC in the process of obtaining this grant of funds. If the Railroad has/have knowingly made a false statement, the Railroad shall be required to return all funds immediately pursuant to ORC§ 9.66(C) (2) and shall be ineligible for any future economic development assistance from the State, any state agency or a political subdivision pursuant to ORC§ 9.66(C) (1). Any person who provides a false statement to secure economic development assistance may be guilty of falsification, a misdemeanor of the first degree, pursuant to ORC§2921.13(D)(1), which is punishable by a fine of not more than One Thousand Dollars (\$1,000) and/or a term of imprisonment of not more than six (6) months.

Article XI. EQUAL EMPLOYMENT OPPORTUNITY

In performing this Subsidy Stipulation, the Railroad shall not discriminate against any employee, applicant for employment, or other person because of race, color, religion, gender, national origin (ancestry), military status (past, present or future), disability, age (40 years of age or older), genetic information, or sexual orientation. The Railroad will ensure that applicants are hired and that employees are treated during employment without regard to their race, color, religion, gender, national origin (ancestry), military status (past, present or future), disability, age (40 years of age or older), genetic information, or sexual orientation. The Railroad shall incorporate the foregoing requirements of this paragraph in all of its contracts for any of the work prescribed herein (other than subcontracts for standard commercial supplies or raw materials) and will require all of its subcontractors for any part of such work to incorporate such requirements in all such subcontracts.

Article XII. DRUG FREE WORKPLACE

For any work under this Subsidy Stipulation that is performed on government property, the Railroad shall enforce its policy that its employees, while engaged in such work, shall not purchase, transfer, and use or possess illegal drugs or alcohol or abuse prescription drugs in any way.

Article XIII. HOLD HARMLESS PROVISION

The Railroad covenants and agrees to indemnify and hold the LHA, the ORDC, the PUCO and their agents and employees harmless from and against any loss, claim, cause of action, damages, liability (including, without limitation, strict or absolute liability in tort or by statute imposed), charge, cost or expense (including, without limitation, counsel fees to the extent permitted by law), predicated on personal injury or death, or loss of or damage to property, and arising from any work performed pursuant to this Subsidy Stipulation and caused by the Railroad's negligent, intentional, willful or wanton actions or inactions, or such actions or omissions by any subcontractors that may be hired by the Railroad under this Subsidy Stipulation. In case any action involving any work covered by this Subsidy Stipulation is brought by or against any party or parties, said party or parties shall promptly notify the other party or parties of such action. No party shall be liable to any other party for any indirect, special, punitive, incidental or consequential damages.

**Article XIV. COMPLIANCE WITH FEDERAL, STATE AND LOCAL
LAWS AND REGULATIONS**

The signatory parties agree to comply with all federal, state and local laws, rules, regulations, and auditing standards, which are applicable to their performance under this Stipulation.

**Article XV. BUY OHIO/BUY AMERICAN PROVISIONS; OFFSHORE
OUTSOURCING PROVISION:**

The Railroad shall use its best efforts to purchase goods from other companies doing business in the State of Ohio, for the purpose of performing work under this Subsidy Stipulation. Further, in the performance of the work contemplated under this Subsidy Stipulation, the Railroad and all contractors, subcontractors, material men, or suppliers, shall use only such unmanufactured articles, materials, and supplies as have been mined or produced in the United States, and only such manufactured articles, materials, and supplies as have been manufactured in the United States substantially all from articles, materials, or supplies mined, produced, or manufactured, as the case may be, in the United States. The Railroad affirms to have read and understands Executive Order 2011-12K and shall abide by those requirements in the performance of this Subsidy Stipulation. Notwithstanding any other terms of this Subsidy Stipulation, the PUCO and the ORDC reserve the right to recover any funds paid for services the Railroad performs outside the United States for which it did not receive a waiver from the Director of the Ohio Department of Administrative Services.

Article XVI. ENTIRETY OF AGREEMENT

This Subsidy Stipulation and its exhibits and any documents referred to herein constitute the entire agreement of the parties and supersede any and all other discussions, agreements and understandings, either oral or written, between the parties with respect to the subject matter hereof. This Subsidy Stipulation shall not be modified, amended, or supplemented, or any rights herein waived, unless specifically agreed upon in writing by the parties. A waiver by any party of any breach or default by the other party shall not constitute a continuing waiver by such party of any subsequent act in breach of or in default hereunder.

Article XVII. CAMPAIGN CONTRIBUTIONS

The Railroad hereby certifies that all applicable parties listed in Division (I)(3) or (J)(3) of ORC§ 3517.13 are in full compliance with Divisions (I)(1) and (J)(1) of ORC§ 3517.13.

Article XVIII. AMENDMENTS OR MODIFICATIONS

Neither this Subsidy Stipulation, nor any rights, duties, nor obligations hereunder, may be assigned or transferred, in whole or in part, by any signatory party, without the written consent of the PUCO and the ORDC.

Article XIX. DEBARMENT

The Railroad represents and warrants that it is not debarred from consideration for contract awards by the Director of the Department of Administrative Services, pursuant to either ORC§'s 153.02 or 125.25. If this representation and warranty is found to be false, this Subsidy Stipulation is void *ab initio* and the Railroad shall immediately repay to the PUCO and the ORDC any funds paid under this Subsidy Stipulation.

Article XX. HEADINGS

Section headings contained in this Subsidy Stipulation are inserted for convenience only and shall not be deemed a part of this Subsidy Stipulation.

Article XXI. GOVERNING LAW

This Subsidy Stipulation shall be governed by the laws of the state of Ohio as to all matters, including but not limited to matters of validity, construction, effect and performance.

Article XXII. PARTIAL INVALIDITY

A judicial or administrative finding, order, or decision that any part of this Subsidy Stipulation is illegal or invalid shall not invalidate the remainder of the Subsidy Stipulation.

Article XXIII. DUPLICATE COUNTERPARTS

This Subsidy Stipulation may be executed in one or more counterparts, each of which shall be deemed to be a duplicate original, but all of which taken together shall be deemed to constitute a single agreement.

IN WITNESS WHEREOF, the parties hereto have caused this Subsidy Stipulation to be executed as of the date and year set forth below.

**On behalf of the Wheeling & Lake Erie
Railway Company:**

By: _____

[Print Name]

Title: _____

Date: _____

**On behalf of the Public Utilities
Commission of Ohio :**

By: _____

John D. Williams

Title: _____ Director of Transportation

Date: _____ 3/24/2022

On behalf of Summit County, Ohio:

Summit County Engineer

Alan Brubaker, Summit County Engineer

Date: _____

APPROVED AS TO FORM:

Marvin D. Evans, Assistant Prosecutor
For Summit County Prosecutor

Date: _____

APPROVED AS TO FORM:

Deborah S. Matz

Director, Department of Law

Date: _____

**On behalf of the Ohio Rail Development
Commission:**

By: _____

Matthew Dietrich

[Print Name]

Title: _____ Executive Director

Date: _____ 3/22/2022

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**On behalf of the Wheeling & Lake Erie
Railway Company:**

By: T. Andrews
Tim Andrews
[Print Name]

Title: S&C Supervisor
Date: 3/2/22

On behalf of Summit County, Ohio:

Summit County Engineer

Alan Brubaker, Summit County Engineer
Date: _____

APPROVED AS TO FORM:

Marvin D. Evans, Assistant Prosecutor
For Summit County Prosecutor
Date: _____

APPROVED AS TO FORM:

Deborah S. Matz
Director, Department of Law
Date: _____

**On behalf of the Public Utilities
Commission of Ohio :**

By: _____
John D. Williams

Title: Director of Transportation
Date: _____

**On behalf of the Ohio Rail Development
Commission:**

By: _____
[Print Name]

Title: _____
Date: _____

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Railway Company:**

By: _____

[Print Name]

Title: _____

Date: _____

**On behalf of the Public Utilities
Commission of Ohio :**

By: _____

John D. Williams

Title: Director of Transportation

Date: _____

On behalf of Summit County, Ohio:

Summit County Engineer



Alan Brybaker, Summit County Engineer

Date: 3.21.22

**On behalf of the Ohio Rail Development
Commission:**

By: _____

[Print Name]

Title: _____

Date: _____

APPROVED AS TO FORM:

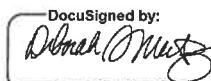


Marvin D. Evans, Assistant Prosecutor

For Summit County Prosecutor

Date: 3/21/22

APPROVED AS TO FORM:

DocuSigned by:


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Deborah S. Matz

Director, Department of Law

Date: 3/22/2022 | 8:30 AM EDT

**This foregoing document was electronically filed with the Public Utilities
Commission of Ohio Docketing Information System on**

3/25/2022 1:54:59 PM

in

Case No(s). 22-0263-RR-STP

Summary: Application In the Matter of a Request for the Installation of Active Warning Devices at the Wheeling & Lake Erie Railway Company Grade Crossing, DOT#002-116H, at Schocalog Road in Summit County, Ohio. electronically filed by Mrs. Jill A. Henry on behalf of PUCO/Rail Division