<b>OCC EXHIBIT</b>	<i>NO</i> .
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# BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Review of the Power Purchase Agreement Rider of Ohio Power Company for 2018.	)	Case No. 18-1004-EL-RDR
In the Matter of the Review of the Power Purchase Agreement Rider of Ohio Power Company for 2019.	)	Case No. 18-1759-EL-RDR

#### DIRECT TESTIMONY OF MICHAEL P. HAUGH

On Behalf of Office of the Ohio Consumers' Counsel

65 East State Street, Suite 700 Columbus, Ohio 43215

**DECEMBER 29, 2021** 

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#### 1 I. **OVERVIEW** 2 3 *Q1*. PLEASE STATE YOUR NAME, TITLE, AND BUSINESS ADDRESS. 4 *A1*. My name is Michael P. Haugh. I am the Director of Analytical Services for 5 Markets and Competitive Services at the Office of the Ohio Consumers' Counsel 6 ("OCC"). My business address at OCC is 65 East State Street, Suite 700, 7 Columbus, Ohio 43215. 8 9 *Q2*. PLEASE BRIEFLY SUMMARIZE YOUR EDUCATION AND 10 PROFESSIONAL EXPERIENCE. I have a Bachelor of Science in Business Administration from the Ohio State 11 *A2*. 12 University with a major in Finance. I have also attended the Institute of Public 13 Utilities Advanced Regulatory Studies at Michigan State University. I have over 14 20 years working in the energy industry with experience in wholesale and retail 15 energy trading, risk management, natural gas purchasing and scheduling, and 16 regulatory affairs. I started with Enron Energy Services in 1995 as an Energy 17 Trader and then moved on to American Electric Power Energy Services in 1998 18 where I worked in Risk Management and Wholesale Energy Trading. In January 19 2004 I went to work for MidAmerican Energy Services as a Senior Product 20 Manager. In October of 2004 I began work as a Senior Regulatory Analyst with 21 the OCC. I left the OCC in September 2007 and joined Integrys Energy Services 22 as a Regulatory Affairs Analyst. I joined Just Energy in 2009 and held the 23 position of Manager of Regulatory Affairs before becoming Manager of Market

1 Relations in 2011. I was re-hired at the OCC in June 2014 as the Assistant 2 Director of Analytical Services where I worked until May 2018. I then worked for 3 Genie Energy as the Director of Energy Affairs until December of 2018. I was an 4 independent consultant from January 2019 until I took my current position in 5 August 2021. 6 7 *Q3*. HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY IN UTILITY CASES 8 **BEFORE REGULATORY COMMISSIONS?** 9 *A3*. Yes, I have testified before the Public Utilities Commission of Ohio ("PUCO") 10 and the Michigan Public Service Commission. The complete list of cases in which 11 I have testified is attached as Attachment MPH-1. 12 13 *Q4*. DO YOU HAVE ANY EXPERIENCE IN TRADING ELECTRICITY? 14 *A4*. Yes, while I was employed at American Electric Power Energy Services on the 15 wholesale trading desk, I did both hourly and day-ahead energy trading. I was 16 charged with evaluating the power plants that were available, the customer load 17 and the market prices. I worked with a dispatcher that would communicate with 18 the specific units as to the availability of the unit. We would take all the data 19 available to us and determine if it was more economic to run the existing 20 generation unit or to purchase energy from the market. I worked with a variety of 21 generating units including coal, natural gas, nuclear, oil fired and hydroelectric 22 plants.

1	<i>Q5</i> .	WHAT IS MEANT BY THE TERM "GENERATION DISPATCH AND UNIT
2		COMMITMENT?"
3	<i>A5</i> .	Generation dispatch and unit commitment is the process of an electric generation
4		owner making the decision of when to run a specific generating unit and at what
5		price to offer it into the wholesale market. This decision is made based upon a
6		variety of factors including the cost to run the unit versus market prices. Decisions
7		are usually made in the day-ahead market and the real-time hourly market.
8		
9	Q6.	HAVE YOU HAD ANY EXPERIENCE WITH GENERATION DISPATCH
10		AND UNIT COMMITMENT FOR REGULATED UTILITIES OR FOR
11		MERCHANT COMPANIES?
12	<i>A6</i> .	At AEP I worked in both regulated and deregulated markets. I worked at Integrys
13		and Just Energy when both companies owned merchant generating plants.
14		Deregulated merchant plants do not have any captive consumers and earn most of
15		their revenue from the competitive electricity markets. The regulated power plants
16		were owned by a regulated utility and were used to serve a captive consumer
17		base.
18	<i>Q7</i> .	THE GENERATING UNITS YOU TRADED WERE LOCATED IN WHAT
19		STATES?
20	A7.	I traded the output from generation units that were owned by all of the AEP
21		utilities across the country. At that time the states included Ohio, Michigan,
22		Indiana, Kentucky, West Virginia, Arkansas. Louisiana, Oklahoma and Texas.

1	<i>Q8</i> .	TO WHICH REGIONAL TRANSMISSION ORGANIZATIONS DID THESE
2		AEP GENERATING UNITS BELONG?
3	A8.	During the time I was working as an AEP energy trader, AEP's eastern utilities
4		were not in a Regional Transmission Organization ("RTO") or Independent
5		System Operator ("ISO"); we traded within the East Central Area Coordination
6		Agreement ("ECAR"). But I would buy and sell energy with counterparties
7		located in PJM Interconnection, LLC ("PJM"). Since that time AEP joined PJM.
8		All of AEP's eastern utilities' generation is now in PJM. Other than ECAR/PJM, I
9		also traded off the units in Southwest Power Pool ("SPP") and Electric Reliability
10		Council of Texas ("ERCOT"). I also traded in the California ISO even though
11		AEP did not own any generation in that ISO.
12		
13	II.	PURPOSE OF TESTIMONY
14		
15	<i>Q9</i> .	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
16		PROCEEDING?
17	A9.	I discuss the reasonableness and prudence of the costs that were charged to
18		consumers through the Power Purchase Agreement Rider ("PPA Rider") of Ohio
19		Power Company ("AEP Ohio" or "Utility") in 2018 and 2019. I explain the
20		background of the PPA Rider, that the PUCO authorized, and how it operated
21		during the audit period. The charges to consumers for the PPA Rider relate to the
22		costs for two power plants owned by the Ohio Valley Electric Corporation
23		("OVEC"), Clifty Creek in Indiana and Kyger Creek in Ohio. I discuss the

1		operating characteristics and performance of the OVEC plants. The OVEC plants
2		participate in the wholesale energy and capacity markets operated by PJM. I
3		discuss how the PJM markets operate. I discuss various findings from the
4		PUCO's audit of the PPA Rider charges. Finally, I make certain recommendations
5		for the PUCO to consider in reviewing the PPA Rider charges.
6		
7	Q10.	PLEASE SUMMARIZE YOUR RECOMMENDATIONS.
8	<i>A10</i> .	I make the following recommendations:
9		1. The PUCO should restore to the audit report the auditor's original
10		language that "keeping the plants running does not seem to be in the best interests
11		of retail ratepayers."
12		2. The PUCO should disallow all OVEC costs because the actual OVEC
13		costs have been much higher than original projections and it is clear now that the
14		PPA Rider will not be a net credit over the lifetime of the rider.
15		3. The PUCO should disallow all PPA Rider costs because OVEC and AEP
16		Ohio acted imprudently by committing the plants into the PJM Day-Ahead
17		Energy Market as "Must-Run."
18		4. The PUCO should disallow all PPA Rider costs based on the auditor's
19		finding that OVEC's costs are above the Levelized Cost of New Entry and
20		therefore the plants "are not viable" (i.e., cannot be expected to produce a credit
21		for consumers).
22		5. The PUCO should disallow the 2016 and 2017 OVEC charges

WOULD YOU PLEASE PROVIDE SOME BACKGROUND REGARDING

#### III. OVEC BACKGROUND

2

3

*Q11*.

1

	THE OVEC PLANTS?
A11.	OVEC owns and operates two coal plants built in 1955 – Kyger Creek in
	Cheshire, Ohio and Clifty Creek in Madison, Indiana. OVEC is co-owned by
	twelve electric utilities and cooperatives. AEP Ohio owns the largest share of
	OVEC with 19.93%. AEP Ohio affiliates Appalachian Power Company and
	Indiana Michigan Power Company own 15.69% and 7.85% respectively, giving
	AEP Ohio and its affiliates a total ownership of 43.47%. OVEC and its owners
	signed an Inter-Company Power Agreement ("OVEC Agreement") in 1953. It
	was subsequently renewed in 2003 and 2011, extending the agreement through
	2040. The OVEC Agreement provides for the owners to pay their proportionate
	share of OVEC's costs and to receive their proportionate share of the output from
	OVEC's plants.
	All.

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It should be noted that AEP Ohio does not directly use any of its share of the OVEC plants to serve its Ohio standard offer consumers. OVEC sells AEP Ohio's allotment into the PJM markets. If OVEC costs are higher than PJM market prices, then OVEC charges AEP Ohio for the difference and this is what is charged to consumers through the PPA Rider. The converse is applicable if

<sup>&</sup>lt;sup>1</sup> OVEC Annual Report (2020) at 1.

1		OVEC's costs are lower than PJM's costs, which has occurred only occurred once
2		in during the term of the audit. For AEP Ohio to claim that its consumers will
3		benefit financially with a net credit from the OVEC arrangement is fiction in my
4		view.
5		
6	IV.	BACKGROUND OF PPA RIDER
7		
8	Q12.	WOULD YOU PLEASE PROVIDE SOME BACKGROUND REGARDING
9		AEP OHIO'S POWER PURCHASE AGREEMENT RIDER THAT THE
10		PUCO APPROVED FOR CHARGES TO CONSUMERS DURING 2018 AND
11		2019?
12	A12.	The PUCO originally approved the PPA Rider on a placeholder basis in a
13		February 25, 2015 Opinion and Order in AEP Ohio's ESP III case. <sup>2</sup> In the order,
14		the PUCO established requirements for future PPA Rider filings. Among other
15		things, the PUCO required that AEP Ohio must: (1) "provide for rigorous
16		Commission oversight of the rider, including a proposed process for a periodic
17		substantive review and audit;"3 (2) demonstrate "how the generating plant is
18		compliant with all pertinent environmental regulations and its plan for compliance

 $<sup>^2</sup>$  In re AEP Ohio ESP III, Case Nos. 13-2385-EL-SSO, Opinion and Order, at 25-27 (February 25, 2015) ("ESP III Order").

<sup>&</sup>lt;sup>3</sup> ESP III Order at 25.

l		with pending environmental regulations;" <sup>4</sup> and (3) "include an alternative plan to
2		allocate the rider's financial risk between both the Company and its ratepayers."5
3		
4	Q13.	DID AEP OHIO FILE AN APPLICATION FOR PUCO APPROVAL TO
5		CHARGE CONSUMERS THROUGH THE PLACEHOLDER PPA RIDER?
6	<i>A13</i> .	Yes. AEP Ohio filed an application in Case No. 14-1693-EL-RDR to charge
7		consumers for the PPA Rider, including: (1) costs for a new affiliate PPA between
8		AEP Generation Resources, Inc. and AEP Ohio for the purchase of power from
9		the Conesville, Stuart and Zimmer plants; and (2) costs from AEP Ohio's
10		contractual entitlement under the Inter-Company Power Agreement with OVEC.6
11		
12	Q14.	WHEN DID AEP OHIO OBTAIN INITIAL PUCO APPROVAL TO CHARGE
13		CONSUMERS FOR OVEC COSTS THROUGH THE PPA RIDER?
14	A14.	On March 31, 2016 the PUCO issued an Opinion and Order in Case No. 14-1693-
15		EL-RDR granting initial approval of the PPA Rider. Notably, then-PUCO Chair
16		Haque wrote in a concurring opinion, as follows: "This should not be perceived as
17		a blank check, and consumers should not be treated like a trust account" Former

<sup>&</sup>lt;sup>4</sup> *Id*.

<sup>&</sup>lt;sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> In the Matter of the Application Seeking Approval of Ohio Power Company's Proposal to Enter into an Affiliate Purchase Power Agreement, PUCO Case 14-1693-EL-RDR, Application (October 3, 2014).

<sup>&</sup>lt;sup>7</sup> In the Matter of the Application Seeking Approval of Ohio Power Company's Proposal to Enter into an Affiliate Purchase Power Agreement, PUCO Case 14-1693-EL-RDR, Opinion and Order, Concurring Opinion of Chairman Haque at p.5 (March 31, 2016).

1		Chairman Haque's warning about what should not happen to consumers is just
2		what appears to be happening to consumers, for AEP Ohio's benefit.
3		
4	Q15.	DID ANY FERC RULINGS IMPACT THE PPA RIDER?
5	A15.	Yes. In January 2016, several parties filed a complaint at FERC against AEP Ohio
6		and AEPGR. OCC filed in support. The complaint asked FERC to rescind a prior
7		waiver of its affiliate restrictions for the proposed affiliate PPA between AEP
8		Ohio and AEPGR. FERC granted the complaint on April 27, 2016 – shortly after
9		the PUCO had granted initial approval of the PPA Rider.
10		
11		FERC ordered that its prior waiver of affiliate restrictions between AEPGR and
12		AEP Ohio be rescinded, such that FERC would review whether AEP Ohio
13		followed any competitive procurement process to obtain the PPA from AEPGR.8
14		In fact, AEP Ohio had not followed a competitive procurement process to obtain
15		the PPA. FERC did not approve the PPA transaction. And AEP has not, to my
16		knowledge requested FERC approval on any PPA transactions.
17		
18		FERC's order describes the same type of consumer impacts that exist in the
19		present case:
20 21 22		7. * * * Complainants argue that this case involves the extreme example of affiliate abuse: 'a holding company

 $<sup>^8</sup>$  Electric Power Supply Association v. AEP Generation Resources, Inc., 155 FERC 161,102 (2016) (FERC Affiliate PPA Order).

2 3		that siphons funds from a franchised public utility to support its failing market-regulated power sales affiliate.'
3 4 5 6 7 8 9 10 11 12 13 14	<i>Q16</i> .	8. Complainants allege that the Affiliate PPA would impose 'hundreds of millions or even billions of dollars in above-market costs' on Ohio customers and would artificially distort prices in PJM by subsidizing the continued operation of generation that would otherwise retire. Specifically, Complainants estimate the costs of the PPA Rider to be a cumulative of \$1.9 billion or \$1.5 billion on a net present value. * * *9
15	Q10.	WHOLESALE POWER CONTRACT WITH AEPGR?
16	A16.	Yes, AEP Ohio did not give up in its effort to obtain a PUCO order allowing it to
17	7110.	make its consumers subsidize its uneconomic power plants. After FERC ruled
1 /		make its consumers substituze its uneconomic power plants. After TERC fuled
18		against AEP, AEP Ohio modified its proposal to remove the new affiliate PPA
19		from the PPA Rider (the OVEC plants remained as the sole power plant costs to
20		be collected from consumers through the PPA Rider).
21		
22		To this end, AEP Ohio filed an Application for Rehearing at the PUCO on May 2,
23		2016, with its modified proposal. In the May 2, 2016 Application for Rehearing,
24		AEP Ohio claimed that the PPA Rider would benefit consumers by acting as a
25		"financial hedging mechanism." <sup>10</sup> I note that the representative of AEP Ohio's
26		residential consumers, the Ohio Consumers' Counsel, did not seek nor support the
27		so-called hedge.

<sup>&</sup>lt;sup>9</sup> *Id.* at ¶¶ 6-9 (Citations omitted) (Emphasis added).

 $<sup>^{10}</sup>$  In re Ohio Power Co., Case No. 14-1693-EL-RDR, Application for Rehearing of Ohio Power Company May 2, 2016 at page 4.

1	<i>Q17</i> .	DID AEP OHIO PERFORM ANY COMPETITIVE BIDDING PROCESS
2		BEFORE SELECTING THE OVEC PLANTS AS AN ECONOMIC HEDGE
3		FOR THE STANDARD OFFER PRICE?
4	A17.	No. AEP Ohio has produced no evidence to show that they performed any type of
5		competitive bidding process before selecting the OVEC plants as an economic
6		hedge. A competitive bidding process allows for the best value to consumers, who
7		are paying for the hedge.
8		
9		Without a competitive bidding process, AEP Ohio cannot establish that the OVEC
10		costs are just, reasonable and prudent. By collecting these costs from consumers
11		under the PPA Rider without using any competitive bidding process, AEP Ohio is
12		trying to do indirectly what FERC prohibited it from doing directly.
13		
14		AEP Ohio tried to use OVEC power to supply consumers, without using a
15		competitive bidding process. Several parties complained to FERC (because this
16		was a wholesale transaction). The parties complained that the OVEC contract
17		"would impose 'hundreds of millions or even billions of dollars in above-market
18		costs' on Ohio customers"11 FERC ruled that it would not approve the
19		transaction unless AEP Ohio demonstrated that it had selected the OVEC contract
20		to supply consumers through a competitive bidding process. <sup>12</sup> In the present case,

 $<sup>^{11}</sup>$  Electric Power Supply Ass'n v. AEP Generation Resources, Inc. and Ohio Power Company, 155 FERC  $\P$  61,102 at  $\P$  8 (Order granting complaint) (April 27, 2016).

<sup>&</sup>lt;sup>12</sup> *Id.* at ¶ 64.

1		using OVEC's output as a "hedge" deftly avoids FERC's jurisdiction. But the
2		PUCO must still rule on whether the costs are just and reasonable. <sup>13</sup> The same
3		complaint made at FERC applies here: the OVEC contract "would impose
4		'hundreds of millions or even billions of dollars in above-market costs' on Ohio
5		customers"14
6		
7		Just as FERC rejected AEP Ohio's proposal to collect above-market OVEC costs
8		when it was packaged as a wholesale transaction, the PUCO should also reject it
9		as now packaged under the guise of a retail hedge. Without competitive bidding to
10		establish that the OVEC costs would serve as the least-cost resource for a hedge,
11		the above-market costs are unjust and unreasonable. The testimony of OCC
12		witness Devi Glick establishes that there are many other lower cost resources that
13		could have served as a hedge on the SSO price if AEP Ohio had only looked for
14		them by conducting a competitive bidding process.
15		
16	Q18.	DID THE PUCO APPROVE AEP OHIO'S MODIFIED PROPOSAL FOR
17		CONSUMERS TO PAY AN OVEC-ONLY PPA RIDER?
18	A18.	Yes, the PUCO approved an OVEC-only PPA in its Second Entry on Rehearing
19		in Case No. 14-1693-EL-RDR. <sup>15</sup>

<sup>&</sup>lt;sup>13</sup> R.C. 4909.15(A). *In re Application of Suburban Natural Gas Co.*, Slip Opinion No. 2021-Ohio-3224 ¶ 15. see also R.C. 4905.22.

<sup>&</sup>lt;sup>14</sup> Electric Power Supply Ass'n v. AEP Generation Resources, Inc. and Ohio Power Company, 155 FERC ¶ 61,102 at ¶ 8 (Order granting complaint) (April 27, 2016).

<sup>&</sup>lt;sup>15</sup> In re Ohio Power Co., Case No. 14-1693-EL-RDR, et al. ("Coal Plant Charge Case"), Opinion and Order (Mar. 31, 2016), Second Entry on Rehearing (November 3, 2016), Fifth Entry on Rehearing (April5, 2017).

1	Q19.	DID AEP OHIO PRESENT ANY INFORMATION ON WHETHER THE
2		PPA RIDER WOULD BE A CREDIT OR A CHARGE ON CONSUMERS'
3		BILLS?
4	<i>A19</i> .	Yes. AEP presented a Benchmarking Study that was part of the 2011 amendment
5		to the Inter-Company Power Agreement ("ICPA"),16 AEP Ohio also presented a
6		price projection from their witness Kelly D. Pearce (which was marked at the
7		hearing as "IGS Confidential Exhibit 1").
8		
9		Unfortunately for consumers, the PUCO accepted AEP's projections as outlined
10		above. The PUCO stated that it was approving the PPA Rider based on AEP
11		Ohio's projections purportedly showing that the PPA Rider would produce a net
12		credit to consumers of \$110 million over the lifetime of the rider. 17 The lifetime
13		of the PPA Rider was approximately eight years, from the date the PUCO initially
14		approved it on March 31, 2016 through May 31, 2024. 18 OCC witness Ms. Devi
15		Glick discusses these projections in more detail.
16		
17	Q20.	HOW DOES THE OVEC-ONLY PPA RIDER WORK?
18	<i>A20</i> .	Under the PPA Rider, OVEC sells AEP Ohio's share of OVEC's energy,
19		capacity, and ancillary services into the PJM markets. AEP Ohio bills consumers
20		for the difference between AEP Ohio's share of OVEC's cost for running plants

<sup>&</sup>lt;sup>16</sup> In the Matter of the Review of the Power Purchase Agreement Rider of the Ohio Power Company, Case No. 18-1004-EL-RDR, LEI Audit Report at 24 (September 16, 2020).

<sup>&</sup>lt;sup>17</sup> *Id.*, Fifth Entry on Rehearing at 16 (April 5, 2017).

<sup>&</sup>lt;sup>18</sup> Id., Joint Stipulation and Recommendation (December 14, 2015).

1		versus AEP Ohio's share of the PJM market revenues from the plants. The
2		operation of the OVEC coal plants is not needed for serving AEP Ohio's
3		consumers.
4		
5	<i>Q21</i> .	HOW DID AEP OHIO TREAT THESE OVEC COSTS AFTER THE PUCO
6		APPROVED THE PPA RIDER?
7	<i>A21</i> .	AEP Ohio deferred the PPA Rider costs for June 2016-December 2016 and began
8		charging consumers for the PPA Rider in January 2017. In the present case, the
9		audit covers PPA Rider costs from January 2018-December 2019. The OVEC
10		costs that AEP Ohio collected for 2016 and 2017 were audited for prudency in
11		Case No. 18-1003-EL-UNC but the PUCO has not yet issued a ruling in that case.
12		The PPA Rider charges to AEP Ohio consumers for 2016 were \$21.7 and for
13		2017 were \$41.7.19 These high charges to consumers for OVEC show it would be
14		extremely unlikely that the AEP Ohio and PUCO projections of a net credit
15		(benefit) to AEP Ohio consumers could occur by 2024 (or ever).
16		
17	V.	DISCUSSION OF AUDIT RESULTS
18		
19	Q22.	DID YOU REVIEW THE AUDIT REPORT FILED ON SEPTEMBER 16,
20		2020?
21	A22.	Yes.

<sup>&</sup>lt;sup>19</sup> In the Matter of the Review of the Power Purchase Agreement Rider of the Ohio Power Company, Case No. 18-1003-EL-RDR, Redacted Audit Report at 32, 37 (August 8, 2019).

1	Q23.	PLEASE GENERALLY DESCRIBE THE OVEC PLANTS' PERFORMANCE
2		OVER THE TERM OF THE AUDIT, AS REPORTED IN OVEC'S 2020
3		ANNUAL REPORT (ATTACHMENT MPH-2).
4	A23.	The plants' performance has decreased significantly over the past decade. The
5		electricity produced has decreased by 23% from 14.6 million MWh in 2010 to
6		11.2 MWh in 2019. <sup>20</sup>
7		
8		Under normal operating conditions PJM will call on the least-cost generation for
9		any given day or hour. Overall, older coal plants have not been called on by PJM
10		to run as much as other sources of generation. Often these older coal plants have
11		higher operating costs than newer more efficient plants. Older plants use less
12		efficient technology and similar to old cars, tend to break down more often and
13		require higher maintenance costs to keep them running. These older coal units
14		have been displaced by newer, lower cost and more efficient natural gas
15		generation along with wind and solar plants.
16		
17	Q24.	HOW MUCH MORE DID OVEC'S ELECTRICITY COST IN 2018 AND 2019
18		COMPARED TO MARKET PRICES IN PJM?
19	A24.	OVEC's cost to produce electricity in 2018 was \$54.294/MWh and in 2019 was
20		\$57.04. <sup>21</sup> The PJM average day-ahead price for energy and capacity in 2018 was

<sup>&</sup>lt;sup>20</sup> Seryak, John and Worley, Peter Memorandum to the Ohio Manufacturers' Association "Ohio's Costly – and Worsening – OVEC Situation" November 12, 2020 link: <a href="https://www.ohiomfg.com/communities/energy/hb-6s-ovec-subsidies-bailing-out-a-inking-ship/">https://www.ohiomfg.com/communities/energy/hb-6s-ovec-subsidies-bailing-out-a-inking-ship/</a>.

<sup>&</sup>lt;sup>21</sup> OVEC Annual Report (2020) at 44.

1		\$41.25/MWh. <sup>22</sup> The PJM average day-ahead price for energy and capacity in
2		2019 was \$31.39/MWh. <sup>23</sup> AEP Ohio collected \$25.4 million from consumers in
3		2018 and \$49.1 million in 2019 under the PPA for OVEC's above-market
4		electricity costs (losses). This is a total of \$74.5 million collected from AEP Ohio
5		consumers over the audit period.
6		
7	Q25.	BASED ON YOUR REGULATORY EXPERTISE AND YOUR EXPERIENCE
8		AS AN ELECTRICITY TRADER, WAS RUNNING THE OVEC PLANTS IN
9		2018 AND 2019 "IN THE BEST INTEREST OF RETAIL RATEPAYERS"?
10	A25.	No.
11		
12	Q26.	WHY NOT?
13	<i>A26</i> .	It is imprudent for an owner to continually run a power plant if it is incurring
14		losses. As an owner, AEP Ohio lacked adequate incentives to avoid the above-
15		market costs (losses) it is charged by OVEC because AEP Ohio was allowed to
16		pass on those costs to consumers. In this sense, AEP Ohio has no skin in the
17		game. Adequate incentives are lacking to keep costs down or to operate these
18		OVEC plants efficiently.

<sup>&</sup>lt;sup>22</sup> London Economics International "Audit of the Price Stabilization Rider of Duke Energy Ohio Final Report" October 15, 2020 at 20.

<sup>&</sup>lt;sup>23</sup> *Id* at 29.

DID OVEC'S ABOVE-MARKET COSTS RESULT FROM UNUSUAL

## 2 **CONDITIONS?** 3 OVEC's above-market costs did not result from any unusual conditions. AEP *A27*. 4 Ohio had been deferring losses from the plants dating to the start of the PPA 5 Rider in 2016. In reality, the hedge seems to be a government-sanctioned device 6 for subsidizing AEP Ohio utilities' uneconomic generation. From 2010 to 2019, 7 546 coal-fired power plants nationwide closed.<sup>24</sup> This was primarily due to the 8 stagnant demand and increasing competition from lower-priced natural gas-fired 9 power plants. 10 11 As I mentioned earlier, the OVEC plants have higher costs than other newer 12 plants in the PJM footprint. OVEC competes against gas plants that are newer and 13 more efficient. OVEC's costs to produce energy have been high for the past several years -- \$54.27/MWh in 2017, \$58.65/MWh in 2016 and \$64.40/MWh in 14 15 2015.2516 17 When the PUCO originally approved the PPA Rider, Former Chairman Haque 18 stated that: "If ratepayers never experience the credits, then the PPA rider

1

<sup>&</sup>lt;sup>24</sup> Johnson, Slade; Chau, Kien "More U.S. coal-fired power plants are decommissioning as retirements continue" Energy Information Association July 26, 2019 link: https://www.eia.gov/todayinenergy/detail.php?id=40212.

<sup>&</sup>lt;sup>25</sup> OVEC Annual Report (2020) at 44.

1	mechanism would then act as a somewhat illusory insurance policy." <sup>26</sup> The
2	OVEC plants did not reasonably serve as an economic hedge on the Standard
3	Service Offer price in 2018 or 2019. AEP Ohio sought the hedge, which benefited
4	AEP shareholders who otherwise would have absorbed the losses from the OVEC
5	plants. Justifying the hedge as a benefit for consumers is a cynical
6	characterization for a regulation that instead is bailing out the utilities. The PPA
7	Rider acts as an unreasonable subsidy to AEP Ohio, at consumer expense. Calling
8	the subsidy a hedge is mere window dressing, for bad business decisions that were
9	made regarding the continued operation of the OVEC plants. FERC described the
10	situation of the original PPA waiver request (for affiliate transaction)
11	well: "[T]his case involves the extreme example of affiliate abuse: 'a holding
12	company that siphons funds from a franchised public utility to support its failing
13	market-regulated power sales affiliate."" <sup>27</sup>

.

<sup>&</sup>lt;sup>26</sup> In the Matter of the Application Seeking Approval of Ohio Power Company's Proposal to Enter into an Affiliate Purchase Power Agreement, PUCO Case 14-1693-EL-RDR, Opinion and Order, Concurring Opinion of Chairman Haque at p.5 (March 31, 2016).

<sup>&</sup>lt;sup>27</sup> Electric Power Supply Association v. AEP Generation Resources, Inc., 155 FERC 161,102 (2016) at ¶¶ 6-9 (Citations omitted) (Emphasis added).

2		
3		A. The PUCO should restore the audit report to include the auditor's
4		original language that "keeping the plants running does not seem to
5		be in the best interests of retail ratepayers."
6		
7	Q28.	WAS IT IMPORTANT FOR THE AUDITOR TO OPINE ON WHETHER
8		THE OVEC COSTS WERE IN THE BEST INTERESTS OF RATEPAYERS?
9	A28.	Yes. When the PUCO initially approved the PPA Rider, it stated that during these
10		OVEC audit cases, "AEP Ohio will bear the burden of proof in demonstrating the
11		prudency of all costs and sales during the review, as well as that such actions
12		were in the best interest of retail ratepayers."28
13		
14	Q29.	DID THE PUCO-APPOINTED AUDITOR (LONDON ECONOMICS
15		INTERNATIONAL) PROVIDE AN OPINION AS TO WHETHER RUNNING

16

17

18

19

20

21

A29.

**INTEREST?** 

1

VI.

RECOMMENDATIONS

THE OVEC PLANTS IN 2018 AND 2019 WAS IN THE CONSUMERS' BEST

Yes. The Auditor initially wrote in the draft report that "keeping the plants

running does not seem to be in the best interests of the ratepayers." And the

Auditor wrote in the draft report that "LEI's analysis shows that the OVEC

contract overall is not in the best interest of AEP Ohio ratepayers." But these

<sup>&</sup>lt;sup>28</sup> In the Matter of the Application Seeking Approval of Ohio Power Company's Proposal to Enter into an Affiliate Purchase Power Agreement, PUCO Case 14-1693-EL-RDR, Opinion and Order at 89 (March 31, 2016) (Emphasis added).

1	statements were deleted from the final Audit Report at the recommendation of the
2	PUCO Staff. I have attached these emails as Attachment MPH-3.
3	
4	As background, the PUCO selected London Economics International LLC
5	("LEI") as the auditor for performing a review of the Duke and AEP Ohio OVEC
6	costs including amounts charged to consumers. Marie Fagan of LEI served as the
7	principal supervisor of both audits and was the principal author of both audit
8	reports.
9	
10	The Request for Proposals that the PUCO used to hire LEI stated that the auditor
11	should determine whether "the Company's actions were in the best interest of
12	retail ratepayers."29 OCC obtained emails between the Staff and auditor through a
13	public records request. The emails show that the auditor originally addressed this
14	point from the RFP by writing in her draft report that "running the plants was not
15	in the best interests of ratepayers."
16	
17	The above-described email exchange occurred between Ms. Mahalia Christopher of
18	the PUCO Staff and Ms. Marie Fagan of London Economics. Based on the email
19	exchange, the PUCO Staff received a draft of LEI's AEP/OVEC audit report. Ms.
20	Christopher (PUCO Staff) emailed a reply suggesting that Ms. Fagan (LEI) should

 $<sup>^{29}</sup>$  In re AEP OVEC Reconciliation Rider, Case No. 18-1004-EL-RDR, Entry, Attachment RFP at 4 (January 15, 2020).

1	dial back the "tone and intensity" and delete certain language. Ms. Christopher's
2	email for the PUCO Staff states:
3	Please find attached Staff's initial comments on LEI's latest draft
4	of the AEP Ohio, 2018-2019 PPA rider audit final report. This may
5	help you get a head start on Staff's editorial suggestions. The
6	comments can be discussed further at tomorrow's meeting.
7	$\epsilon$
8	**If you could please note that Staff still needs final acquiescence
9	from PUCO Admin. regarding the overall tone of the draft report!
10	Staff's main observation regarding the tone of the draft is the
11	following:
12	ionowing.
13	<ul> <li>Milder tone and intensity of language would be recommended</li> </ul>
14	
	such as the language on page 10, para 3: "Therefore, keeping the
15	plants running does not seem to be in the best interests of the
16	ratepayers." * * *
17	ጥ ጥ ጥ
18	Y 1' 11' 1 XX 1 ' 0.1 1 0.0
19	I am attaching a redlined Word version of the draft for your
20	perusal/review. If you could, please take a look and incorporate
21	Staff's comments as far as possible? Please let me know of any
22	questions, comments, and concerns (Emphasis added).
23	
24	Marie Fagan of LEI responded by saying:
25	I just realized there was an edit I wanted to make to page 10,
26	where we said 'However, LEI's analysis shows that the OVEC
27	contract overall is not in the best interest of AEP Ohio ratepayers.'
28	that I missed in the last version of the report. I'll edit it when we
29	get the version back from AEP Ohio next week I'll delete that
30	sentence and tinker with the rest of the paragraph so it reads
31	smoothly. (Emphasis added).
32	
33	Ms. Fagan's email also has a reference to AEP (but no other party) having the
34	draft audit report for comment. In a September 8, 2020 email from AEP Ohio
35	Regulatory Case Manager Edward Locigno to Ms. Fagan, Mr. Locigno asked
36	"When can we expect the report to review for confidentiality and factual
37	inaccuracies? We need a solid week really at least to review it."

1		This PUCO process described above, that would have remained secret but for
2		OCC's public records request, is unfair to consumers and consumer parties. I will
3		note that the PUCO Staff and the Auditor did not include other parties (such as
4		OCC) on the circulation list for any draft audit reports nor for any invitation to
5		comment.
6		
7		Following the above exchanges between the PUCO Staff and London Economics
8		(and between AEP Ohio and London Economics), the final version of the
9		AEP/OVEC audit report notably lacked London Economics' draft consumer
10		protection sentence that "keeping the plants running does not seem to be in the
11		best interests of the ratepayers." The resulting audit report deletion favored AEP
12		Ohio, to the detriment of consumers. The emails raise concerns about regulatory
13		capture.
14		
15	<i>Q30</i> .	WAS IT APPROPRIATE FOR THE PUCO STAFF TO RECOMMEND THE
16		AUDITOR CHANGE ITS FINDING THAT "KEEPING THE PLANTS
17		RUNNING DOES NOT SEEM TO BE IN THE BEST INTERESTS OF THE
18		RATEPAYERS"?
19	<i>A30</i> .	No. The PUCO Staff's influence on the outcome of the audit report, regarding an
20		ultimate issue to be determined in this proceeding, undermines what should be the
21		independence of the auditor. The PUCO hired London Economics "to perform its

1	audit and investigation as an 'independent contractor.'"30 In the PUCO-approved
2	RFP, the RFP is captioned "An Independent Audit of the Power Purchase
3	Agreement Rider of Ohio Power Company."31 And in describing the audit, the
4	PUCO claimed that the "RFP encompasses an independent audit of the PPA
5	rider." <sup>32</sup>
6	
7	The RFP provides that the PUCO can review the draft audit report of London
8	Economics. <sup>33</sup> But reviewing an independent audit should not include this pro-
9	utility influence by the PUCO Staff on the opinion of the auditor. In this regard,
10	the PUCO's prior order provided that during these OVEC audit cases, "AEP Ohio
11	will bear the burden of proof in demonstrating the prudency of all costs and sales
12	during the review, as well as that such actions were in the best interest of retail
13	ratepayers."34The PUCO Staff undermined the independence of the Auditor and
14	should have left the auditor's opinion alone.
15	
16	I recommend that the PUCO restore to the London Economics audit report the
17	key sentences that were deleted, as described.

<sup>&</sup>lt;sup>30</sup> In re AEP OVEC Reconciliation Rider, Case No. 18-1004-EL-RDR, Entry at ¶11 (January 15, 2020).

<sup>&</sup>lt;sup>31</sup> *Id.*, Attachment at 1.

<sup>&</sup>lt;sup>32</sup> *Id.*, Attachment at 4.

 $<sup>^{33}</sup>$  In re AEP OVEC Reconciliation Rider, Case No. 18-1004-EL-RDR, Entry, Attachment RFP at 9 (January 15, 2020).

<sup>&</sup>lt;sup>34</sup> In the Matter of the Application Seeking Approval of Ohio Power Company's Proposal to Enter into an Affiliate Purchase Power Agreement, PUCO Case 14-1693-EL-RDR, Opinion and Order at 89 (March 31, 2016).

1	В.	The PUCO should disallow all OVEC costs because the actual OVEC costs
2		have been much higher than original projections and it is clear now that the
3		PPA Rider will not be a net credit over the lifetime of the rider.
4		
5	Q31.	WHEN THE PUCO ORIGINALLY APPROVED THE PPA RIDER, DID THE
6		PUCO STATE WHETHER THE PPA RIDER WOULD PROVIDE ANY
7		BENEFIT TO CONSUMERS IF IT DID NOT RESULT IN A NET CREDIT
8		TO CONSUMERS OVER THE LIFETIME OF THE RIDER?
9	A31.	Yes. Former Chairman Haque's stated that: "This should not be perceived as a
10		blank check, and consumers should not be treated like a trust account."35 He went
11		on to say: "If ratepayers never experience the credits, then the PPA rider
12		mechanism would then act as a somewhat illusory insurance policy."36
13		
14	Q32.	HOW DO THE ACTUAL PPA RIDER COSTS COMPARE WITH THE
15		FORECASTED PPA RIDER COSTS THAT WERE PROVIDED WHEN THE
16		PUCO APPROVED THE RIDER IN 2016?
17	A32.	AEP Ohio provided a forecast of future PPA Rider costs in 2016 when the PUCO
18		was considering the PPA Rider. This was presented at the hearing in Case No. 14-
19		1693-EL-RDR as IGS Confidential Ex. 1. A projection was also contained in the
20		Benchmark Study in the 2011 Revised and Re-stated Inter-Company Power

25

<sup>&</sup>lt;sup>35</sup> In the Matter of the Application Seeking Approval of Ohio Power Company's Proposal to Enter into an Affiliate Purchase Power Agreement, PUCO Case 14-1693-EL-RDR, Opinion and Order, Concurring Opinion of Chairman Haque at p.5 (March 31, 2016).

<sup>&</sup>lt;sup>36</sup> *Id*.

1	Agreement. OCC witness Devi Glick discusses these projections in more detail in
2	her testimony.
3	
4	We now have actual OVEC costs and PPA Rider charges to consumers. As Ms.
5	Glick discusses in her testimony, the actual PPA Rider charges have been much
6	higher than estimated when the PUCO approved the PPA Rider. As a result, it
7	now appears plain that the PPA Rider will not result in any credit for consumers,
8	much less the \$110 million credit over the life of the PPA Rider (through 2024)
9	that AEP Ohio initially estimated.
10	
11	I recommend that the PUCO disallow all OVEC costs because it now appears
12	plain that the OVEC costs will not result in a net credit (benefit) for consumers
13	and AEP Ohio is treating the PPA Rider as a blank check and its customers as a
14	trust account.
15	
16	

1		C. The PUCO should disallow all PPA Rider costs because OVEC and
2		AEP Ohio acted imprudently by committing the plants into the PJM
3		Day-Ahead Energy Market as "Must Run."
4		
5	Q33.	DO YOU HAVE ANY RECOMMENDATION RELATING TO HOW THE
6		OVEC PLANTS WERE COMMITTED INTO THE PJM DAY-AHEAD
7		ENERGY MARKET?
8	A33.	Yes. The OVEC plants were imprudently committed into the PJM Day-Ahead
9		Energy Market. The PUCO should disallow all PPA Rider costs because
10		reasonable practices were not used for committing the plants and this led to
11		excessive costs for consumers.
12		
13	Q34.	HOW DOES THE PJM DAY-AHEAD ENERGY MARKET WORK?
14	A34.	In the PJM Day-Ahead Energy Market, PJM matches generating units to the
15		projected load. Generators will send in the prices they will offer for each hour the
16		next day. The generating units are chosen from the lowest to the highest offers.
17		
18	Q35.	HOW DO GENERATING PLANTS OFFER INTO PJM ON A DAILY BASIS?
19	A35.	Plants will offer in available load on an hourly basis. This is done based upon
20		availability of the unit by hour and a corresponding price for each hour. For
21		example, a merchant natural gas-fired plant will only run if it is economic for it to
22		do so. It will offer into the market at the price needed to cover the variable
23		operating costs. Conversely a large nuclear plant would more than likely offer in

1		its full capacity at a very low price or even at \$0.00/MWh; this is due to the nature
2		of how a nuclear plant operates because it is too costly to shut-down and start-up.
3		This is called a "must run" offer because the owner wants the unit to clear the
4		market for all hours of the day.
5		
6	Q36.	WHEN CHOOSING BETWEEN A "MUST RUN" AND AN "ECONOMIC"
7		COMMITMENT, WHAT TYPE OF ANALYSIS SHOULD A REASONABLE
8		PLANT OPERATOR PERFORM?
9	A36.	The plant operator should do a daily analysis of the costs and expected revenues
10		from participating in the Day-Ahead Energy Market. The analysis should cover
11		not only that day, but the next several days ahead for units that are not easily
12		turned on and off. If the analysis shows that the expected revenue will cover the
13		plant's variable operating cost, then the operator can commit the plant to the Day-
14		Ahead Energy Market. If the plant's variable operating costs, plus shut-down and
15		start-up costs, are projected to exceed expected revenues for a few days or longer,
16		then the operator should either designate the plant as economic or shut down the
17		plant until prices recover. In this analysis the plant operator should also make a
18		consideration of if the fixed costs are being covered. Over the long-term if only
19		variable costs are being covered without consideration for fixed costs the plant
20		will show losses, as with the OVEC plants.
21		
22		

1	<b>Q</b> 37.	HOW WOULD YOU EXPECT A MERCHANT GENERATOR TO USE MUST
2		RUN VERSUS ECONOMIC COMMITMENT?
3	A37.	Under normal operating conditions a merchant plant should use economic
4		commitment when evaluating offers into the PJM Day-Ahead Energy Market.
5		The focus of a merchant plant is to make money for its investors, so it needs to
6		make the decision if it is better to run the plant or let it sit idle until it is economic
7		to run. If the plant is not profitable over the long-term, then the operator must
8		decide whether the plant should even remain in operation. OCC witness Devi
9		Glick provides additional information on this topic.
10		
11		The continuous use of a must-run commitment status when the plants are losing
12		substantial amounts of money is not consistent with how a competitive generator
13		would operate the plants. The PUCO addressed this point when it initially
14		approved the PPA Rider:
15 16 17 18 19 20 21 22		Retail cost recovery may be disallowed as a result of the annual prudency review if the output from the units was not bid in a manner that is consistent with participation in a broader competitive marketplace comprised of sellers attempting to maximize revenues. As noted above, AEP Ohio will bear the burden of proof in demonstrating that bidding behavior is prudent and in the best interest of retail ratepayers. <sup>37</sup>
23		

<sup>&</sup>lt;sup>37</sup> *Id.*, Opinion and Order at 87 (March 31, 2016).

1	<i>Q38</i> .	DID OVEC FOLLOW THIS PRACTICE?
2	A38.	No. OVEC operated all but one of its eleven units at the two plants (Kyger and
3		Clifty) as must run at all times except when the plants were off-line due to an
4		unplanned outage or for scheduled maintenance.
5		
6	Q39.	DOES THE AUDIT REPORT STATE WHETHER OVEC OPERATED THE
7		PLANTS AS MUST RUN DURING ANY EXTENDED PERIODS OF TIME
8		WHEN OVEC'S VARIABLE OPERATING COSTS EXCEEDED THE PJM
9		MARKET PRICE?
10	A39.	Yes, the auditor states "there were times during which the PJM DA [day-ahead]
11		prices does not cover the variable cost of running the plants."38 The auditor goes
12		on to say that the PJM prices were lower that the OVEC energy charges in four of
13		seven randomly chosen months during the audit period. <sup>39</sup> By definition, the entire
14		PPA Rider charges exceed PJM market revenues.
15		
16	Q40.	WAS IT REASONABLE FOR OVEC TO OPERATE THE PLANTS WITH
17		MUST RUN STATUS AT ALL TIMES?
18	A40.	No, this led to consumers paying higher costs than they otherwise would have
19		paid if OVEC had not used the must run commitment designation on those dates.
20		But there were no repercussions for AEP Ohio to allow the units to be operated in
21		this fashion because all losses were passed on to its consumers. Allowing Ohio

30

<sup>&</sup>lt;sup>38</sup> LEI Audit Report at 52.

<sup>&</sup>lt;sup>39</sup> *Id*.

1 utilities to have the backstop of the PPA Rider to cover losses disincents 2 reasonable cost controls in decisions for whether to run plants versus shutting 3 them down to control costs. 4 IS YOUR OPINION BASED ON 20/20 HINDSIGHT? 5 *041*. 6 *A41*. No. OVEC and the OVEC owners failed to have an adequate process in place for 7 doing a daily financial analysis of operating costs, plus shut-down and start-up 8 costs, versus expected revenues. Under these conditions, it was predictable that 9 there would be some days when OVEC designated the plants as must run and, on 10 those days, the variable operating costs exceeded PJM market prices (meaning the 11 plants would lose additional money that Ohioans would end up paying). 12 13 This type of decision-making process would not occur for a merchant generating 14 plant (in competition); if market prices are lower than operating costs for 15 extended periods of time, the plant would not be operated. Additionally, it appears 16 as though OVEC was not concerned with the fixed costs of the plants because 17 millions of dollars of losses have been passed onto Ohio consumers. 18 19 AEP Ohio does not have to worry about the consequences of low market prices 20 and high fixed costs because, courtesy of the PUCO, it can pass on all its above-21 market costs to its consumers through the PPA Rider. Interestingly, the OVEC 22 Agreement that Duke, AEP Ohio and AES signed appears to enable the OVEC 23 coal plants to continue operating even if Ohio stopped subsidizing Duke, AEP

1		Ohio and AES at consumer expense. In other words, the Ohio utilities obligated
2		themselves to OVEC regardless of whether they obtain subsidies and bailouts
3		from Ohio consumers.
4		
5	Q42.	WHAT ACTION BY PUCO DO YOU RECOMMEND?
6	A42.	As former Chairman Haque stated in his opinion approving the first OVEC
7		bailout rider, the PSR should not be a blank check nor a trust account for utilities.
8		But it appears as though AEP Ohio and the PUCO are not heeding Chair Haque's
9		words – at the expense of AEP Ohio's consumers. The PUCO should disallow the
10		entire \$74.5 million in above-market PPA rider charges that were paid for by
11		consumers
12		
13	D.	The PUCO should disallow all PPA Rider costs based on the auditor's
14		finding that OVEC's costs are above the Levelized Cost of New Entry and
15		therefore the plants "are not viable" (i.e., cannot be expected to produce a
16		credit for consumers).
17		
18	Q43.	DO YOU HAVE ANY RECOMMENDATION RELATING TO THE
19		AUDITOR'S FINDING THAT THE COSTS FOR THE OVEC PLANTS IS
20		HIGHER THAN THE LEVELIZED COST OF ENTRY ("LCOE")?
21	A43.	Yes. I recommend that the PUCO disallow all PPA Rider costs based on this
22		finding. This finding establishes that the OVEC plants will not likely produce any
23		credit over the life of the PPA Rider.

#### 1 *Q44*. PLEASE EXPLAIN. 2 A44. The auditor calculated the Levelized Cost of Entry ("LCOE") for a new combined cycle gas turbine plant in PJM at \$42.40/MWh to \$47.50/MWh.<sup>40</sup> The LCOE is 3 4 the cost to build a new combined cycle gas turbine plant. This is a proxy for the 5 PJM market price because if market prices would rise above that level, then 6 developers could build new plants and bring the market prices down to the LCOE. 7 8 OVEC's annual cost in 2018 and 2019 was \$54.29/MWh and \$57.04/MWh, 9 respectively<sup>41</sup> - significantly higher than the LCOE. OVEC's cost profile might 10 have seemed reasonable under the (outdated 2011) LCOE projection of 11 \$96.53/MWh, but at the current LCOE of \$42.40/MWh to \$47.50/MWh, the 12 auditor noted: 13 Since the cost of the OVEC plants, at over \$50/MWh is 14 even higher than the levelized cost of building a new 15 CCGT, it also implies that in a competitive context, the 16 OVEC plants would not be viable on a going-forward 17 basis.42 18 19 The LCOE is used in determining the capacity value for a generating plant.<sup>43</sup> 20 Given that OVEC's costs are substantially higher than the LCOE and the LCOE is 21 a proxy for market price, the PPA Rider likely will not result in any net credit for 22 consumers. The PUCO should therefore disallow all PPA Rider costs.

<sup>&</sup>lt;sup>40</sup> *Id*.

<sup>&</sup>lt;sup>41</sup> OVEC Annual Report – 2020 at 44.

<sup>&</sup>lt;sup>42</sup> Audit Report at 24 (Sepember. 16, 2020) (Emphasis added).

<sup>&</sup>lt;sup>43</sup> PJM Manual 18: PJM Capacity Market, Revision 51 (October 20, 2021).

1	<b>E.</b>	The PUCO should disallow the 2016 and 2017 OVEC costs.
2 3	Q45.	DO YOU HAVE AN OPINION AS TO HOW THE PUCO SHOULD TREAT
4		AEP OHIO'S COLLECTION OF OVEC COSTS FROM CONSUMERS, FOR
5		2016 AND 2017?
6	A45.	Yes. The OVEC plants have been operated imprudently since the PPA Rider was
7		approved by the PUCO. In my opinion 2016 and 2017 should be treated like 2018
8		and 2019. The PUCO should disallow these costs.
9		
10	VII.	CONCLUSION
11		
12	Q46.	DOES THIS CONCLUDE YOUR TESTIMONY?
13	A46.	Yes, however I reserve the right to incorporate new information that may
14		subsequently become available.

#### **CERTIFICATE OF SERVICE**

I hereby certify that a true copy of the foregoing *Direct Testimony of Michael P*.

Haugh, on Behalf of the Office of the Ohio Consumers' Counsel was served via electronic transmission upon the parties below this 29th day of December 2021.

/s/ John Finnigan
John Finnigan
Assistant Consumers' Counsel

The PUCO's e-filing system will electronically serve notice of the filing of this document on the following parties:

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#### **Attachment MPH-1**

#### **Public Utilities Commission of Ohio**

Monongahela Power Company, Case No. 04-1047-EL-ATA

American Electric Power Company, Case No. 05-376-EL-UNC

Dayton Power and Light Company, Case No. 05-276-EL-AIR

Dominion East Ohio Company, Case No. 05-474-EL-ATA

Dominion East Ohio Company, Case No. 05-219-GA-GCR

Columbia Gas of Ohio, Case No. 05-221-GA-GCR

Duke Energy Ohio, Case No. 03-93-EL-ATA

American Electric Power, Case No. 07-63-EL-UNC

Eramet Marietta, Inc., Case No. 09-516-EL-AEC

TimkenSteel Corporation, Case No. 15-1857-EL-AEC

American Electric Power Company, Case No. 14-1693-EL-RDR

Columbia Gas of Ohio, Case No. 16-1309-GA-UNC

American Electric Power, Case No. 10-2929-EL-UNC

Dayton Power and Light, Case No. 16-395-EL-SSO

American Electric Power, Case No. 16-1852-EL-SSO

Duke Energy Ohio, Case No. 18-0218-GA-GCR

#### **Michigan Public Service Commission**

Michigan Consolidated Gas Company, Case No. U-17131

### **ANNUAL REPORT — 2020**

### **OHIO VALLEY ELECTRIC CORPORATION**

and subsidiary

**INDIANA-KENTUCKY ELECTRIC CORPORATION** 

### **Ohio Valley Electric Corporation**

GENERAL OFFICES, 3932 U.S. Route 23, Piketon, Ohio 45661

Ohio Valley Electric Corporation (OVEC) and its wholly owned subsidiary, Indiana-Kentucky Electric Corporation (IKEC), collectively, the Companies, were organized on October 1, 1952. The Companies were formed by investor-owned utilities furnishing electric service in the Ohio River Valley area and their parent holding companies for the purpose of providing the large electric power requirements projected for the uranium enrichment facilities then under construction by the Atomic Energy Commission (AEC) near Portsmouth, Ohio.

OVEC, AEC and OVEC's owners or their utility-company affiliates (called Sponsoring Companies) entered into power agreements to ensure the availability of the AEC's substantial power requirements. On October 15, 1952, OVEC and AEC executed a 25-year agreement, which was later extended through December 31, 2005 under a Department of Energy (DOE) Power Agreement. On September 29, 2000, the DOE gave OVEC notice of cancellation of the DOE Power Agreement. On April 30, 2003, the DOE Power Agreement terminated in accordance with the notice of cancellation.

OVEC and the Sponsoring Companies signed an Inter-Company Power Agreement (ICPA) on July 10, 1953, to support the DOE Power Agreement and provide for excess energy sales to the Sponsoring Companies of power not utilized by the DOE or its predecessors. Since the termination of the DOE Power Agreement on April 30, 2003, OVEC's entire generating capacity has been available to the Sponsoring Companies under the terms of the ICPA. The Sponsoring Companies and OVEC entered into an Amended and Restated ICPA, effective as of August 11, 2011, which extends its term to June 30, 2040.

OVEC's Kyger Creek Plant at Cheshire, Ohio, and IKEC's Clifty Creek Plant at Madison, Indiana, have nameplate generating capacities of 1,086,300 and 1,303,560 kilowatts, respectively. These two generating stations, both of which began operation in 1955, are connected by a network of 705 circuit miles of 345,000-volt transmission lines. These lines also interconnect with the major power transmission networks of several of the utilities serving the area.

The current Shareholders and their respective percentages of equity in OVEC are:

Allegheny Energy, Inc. <sup>1</sup>	3.50
American Electric Power Company, Inc.*	39.17
Buckeye Power Generating, LLC <sup>2</sup>	18.00
The Dayton Power and Light Company <sup>3</sup>	4.90
Duke Energy Ohio, Inc. <sup>4</sup>	9.00
Kentucky Utilities Company <sup>5</sup>	2.50
Louisville Gas and Electric Company <sup>5</sup>	5.63
Ohio Edison Company <sup>1</sup>	0.85
Ohio Power Company**6	4.30
Peninsula Generation Cooperative <sup>7</sup>	6.65
Southern Indiana Gas and Electric Company <sup>8</sup>	1.50
The Toledo Edison Company <sup>1</sup>	4.00
	100.00

The Sponsoring Companies are each either a shareholder in the Company or an affiliate of a shareholder in the Company, with the exception of Energy Harbor Corp. The Sponsoring Companies currently share the OVEC power participation benefits and requirements in the following percentages:

Allegheny Energy Supply Company LLC <sup>1</sup>	3.01
Appalachian Power Company <sup>6</sup>	15.69
Buckeye Power Generating, LLC <sup>2</sup>	18.00
The Dayton Power and Light Company <sup>3</sup>	4.90
Duke Energy Ohio, Inc. <sup>4</sup>	9.00
Energy Harbor Corp	4.85
Indiana Michigan Power Company <sup>6</sup>	7.85
Kentucky Utilities Company <sup>5</sup>	2.50
Louisville Gas and Electric Company <sup>5</sup>	5.63
Monongahela Power Company <sup>1</sup>	0.49
Ohio Power Company <sup>6</sup>	19.93
Peninsula Generation Cooperative <sup>7</sup>	6.65
Southern Indiana Gas and Electric Company <sup>8</sup>	1.50
	100.00

Some of the Common Stock issued in the name of:

Subsidiary or affiliate of:

<sup>1</sup>FirstEnergy Corp.

<sup>\*</sup>American Gas & Electric Company

<sup>\*\*</sup>Columbus and Southern Ohio Electric Company

<sup>&</sup>lt;sup>2</sup>Buckeye Power, Inc.

<sup>&</sup>lt;sup>3</sup>The AES Corporation

<sup>&</sup>lt;sup>4</sup>Duke Energy Corporation

<sup>&</sup>lt;sup>5</sup>PPL Corporation

<sup>&</sup>lt;sup>6</sup>American Electric Power Company, Inc.

<sup>&</sup>lt;sup>7</sup>Wolverine Power Supply Cooperative, Inc.

<sup>&</sup>lt;sup>8</sup>CenterPoint Energy, Inc.

#### A Message from the President

Ohio Valley Electric Corporation (OVEC) and its subsidiary, Indiana-Kentucky Electric Corporation (IKEC), faced the 2020 challenge of COVID-19 and its impact on our business, our industry and our way of life. The OVEC-IKEC team stepped up to this challenge. Our employees have shown amazing perseverance while working in this new environment and continue to remain focused on achieving our goals of being a safe, reliable and environmentally compliant provider of choice.

For 2021, we look to achieve another year of improved unit availability, safety results and strong operating performance. Our success will be solely due to the great work of our employees and their efforts in creating a zero-harm culture, focusing on environmental stewardship, and using continuous improvement and LEAN tools to improve operating metrics and create cost optimization. OVEC-IKEC's employees continue to focus on our efforts for "better" and improving every day.

#### **SAFETY**

Our commitment to providing a safe and healthy place to work for all employees is our first priority. Clifty Creek employees completed two years with no recordable injuries in 2020. System Office employees have worked over 17 years without a lost-time injury. Electrical Operations have completed six years with no recordable injuries in 2020 as well. The company recordable and DART incident rates trended up in 2020 from the previous year, with year-end rates being 0.97 and 0.77, respectively. The goal is unchanged, zero-harm is the target.

In 2021, our safety focus is on effective and quality coaching in the field with our ongoing Supervisor Field Observation program. In alignment with Strategic Plan initiatives, a new Human Performance Improvement (HPI) Refocus program has been started at all facilities. In 2021, we will continue to strive to create and sustain a zero-harm culture for all working at OVEC-IKEC.

#### **CULTURE**

OVEC-IKEC remains on its continuous journey of culture improvement. Beginning in 2016, the company has seen significant improvement from the initial survey and continues to make improvements every year. OVEC-IKEC believes investing in culture improvement to engage our people will be the key to our long-term success. For 2021, we will continue with another survey to allow our teams to continue to focus on opportunities and update their culture action plans to enable improvement.

#### **RELIABILITY**

In 2020, the combined equivalent availability of the five generating units at Kyger Creek and the six units at Clifty Creek was 78.8 percent compared with 78.2 percent in 2019. The combined equivalent forced outage rate (EFOR) at both plants was 4.4 percent in 2020 compared with 5.8 percent in 2019.

Through May 2021, the combined EFOR of the eleven generating units was 5.5 percent.

#### **ENERGY SALES**

OVEC's use factor — the ratio of power scheduled by the Sponsoring Companies to power available — for the combined on- and off-peak periods averaged 60.8 percent in 2020 compared with 76.2 percent in 2019. The on-peak use factor averaged 68.6 percent in 2020 compared with 87.4 percent in 2019. The off-peak use factor averaged 50.9 percent in 2020 and 61.8 percent in 2019.

In 2020, OVEC delivered 9.0 million megawatt hours (MWh) to the Sponsoring Companies under the terms of the Inter-Company Power Agreement compared with 11.2 million MWh delivered in 2019. The reduction to both generation and utilization was due to impacts of COVID-19 on energy demand.

#### **POWER COSTS**

In 2020, OVEC's average power cost to the Sponsoring Companies was \$67.00 per MWh compared with \$57.04 per MWh in 2019. The total Sponsoring Company power costs were \$605 million in 2020 compared with \$641 million in 2019. Increased average power costs were directly related to reduced generation by the impact of COVID-19 on the energy demand.

#### **2021 ENERGY SALES OUTLOOK**

Through May, this year has provided an improved energy market, rebounding from COVID-19's historic negative impact in 2020. OVEC's total generation through June was approximately 5.2 million MWh compared to approximately 3.9 million MWh through June 2020. OVEC's updated projection for 2021, which assumes some continued improvement in the energy demand by the end of the year, is projected at approximately 10.5 million MWh of generation.

#### **COST CONTROL INITIATIVES**

The OVEC and IKEC employees continue to strive to control costs and improve operating performance through application of its continuous improvement process (CIP). Since 2013, CIP has obtained over \$26.5 million in sustainable savings through implementation of over 6,000 process improvements. Employee-driven process improvements and a continued effort in hands-on skill development with CIP and LEAN tools throughout the Company are driving the sustainability of the continuous improvement efforts.

In 2020, OVEC-IKEC continued utilizing the LEAN tool of Open Book Leadership (OBL) as a cost-control initiative to further improve our culture and overall business success. OBL is a management philosophy that focuses on empowering employees by providing them the information, education and communication necessary to understand how the Company performs and how they can impact that performance. The OBL process creates transparency of Company performance and engages employees in their ability to impact and improve key performance areas.

For 2021, OVEC is working to optimize operating cost and available generation, during this unprecedented time.

#### **ENVIRONMENTAL COMPLIANCE**

OVEC-IKEC continues to maintain a strong commitment to meeting all applicable federal, state and local environmental rules and regulations. During 2020, OVEC operated in substantial compliance with the Mercury Air Toxics Standards (MATS), the Cross-State Air Pollution Rule (CSAPR) and other applicable state and federal air, water and solid waste regulations. In addition, for the fourth consecutive year, OVEC successfully met the challenge of operating in compliance with the more stringent ozone season NO<sub>x</sub> constraints that went into effect with the 2017 ozone season with the adoption of EPA's CSAPR Update Rule. The Company is well positioned to continue to operate all SCR controlled units during 2021 and all future ozone seasons within the constraints of the current CSAPR Update Rule.

Clifty Creek and Kyger Creek both continue to sell nearly all of the gypsum produced at each plant into the wallboard market. Clifty Creek has also been successful in marketing fly ash, and OVEC anticipates that market to continue to grow longer term. Kyger Creek will also pursue a marketing agreement for its dry fly ash in 2023 and beyond following the completion of the dry fly ash conversion project at that Station

2020 was also a year of transition relative to key regulatory and legal actions that impact Company operations with respect to environmental compliance. The regulatory actions taken in 2020 included USEPA issuing a final Coal Combustion Residuals (CCR), Part A Rule that requires the closure of all clay lined and unlined surface impoundments receiving CCR material, and USEPA issuing final revised steam electric effluent limitation guideline (ELG) regulations applicable to certain wastewater discharges from Clifty Creek and Kyger Creek operations. OVEC-IKEC prepared for these regulatory actions and has already initiated the multi-year environmental compliance projects needed to meet requirements in the new ELG and CCR rule requirements.

A Legal decision issued by the D.C. Circuit Court in 2020 also resulted in the vacature of the federal Affordable Clean Energy (ACE) Rule. OVEC will continue to monitor and evaluate the impacts of the D.C. Circuit Court decision on the ACE Rule, additional litigation challenging that decision, and the next steps the current administration may take to issue a replacement regulation relative to utility sector carbon emissions. OVEC will also continue monitoring other regulatory initiatives that may impact the utility sector.

In the interim, the Company continues to work toward executing our compliance strategies for complying with obligations associated with the current CCR rule, the current ELG rule and the Clean Water Act Section 316(b) regulations applicable to both facilities.

#### **BOARD OF DIRECTORS AND OFFICERS CHANGES**

On July 31, 2020, Mr. Justin J. Cooper was elected Vice President, Chief Operating Officer and Chief Financial Officer of the Companies following the retirement of Mr. Robert A. Osborne. Mr. Osborne had served as OVEC-IKEC's Vice President since 2015.

On July 31, 2020, Ms. Kassandra K. Martin was elected Secretary and Treasurer of OVEC and IKEC, replacing Mr. Justin J. Cooper who transitioned to the Vice President position.

On October 1, 2020, Ms. Julie Sloat, Executive Vice President and Chief Financial Officer of AEP, was elected a director of OVEC following the resignation of Ms. Lana L. Hillebrand. Ms. Hillebrand had served as an OVEC director since 2013. Ms. Sloat was appointed Chairperson of the Human Resource Committee, replacing Ms. Hillebrand.

On December 15, 2020, Mr. Gustavo Garavaglia, Vice President and Chief Financial Officer of Dayton Power & Light, was elected a director of OVEC following the resignation of Mr. Mark E. Miller. Mr. Miller had served as an OVEC director since 2015.

Han Cirlet 2

Paul Chodak III OVEC-IKEC President

July 22, 2021

# CONSOLIDATED BALANCE SHEETS AS OF DECEMBER 31, 2020 AND 2019

	2020	2019
ASSETS		
ELECTRIC PLANT:		
At original cost	\$ 2,869,460,850	\$ 2,793,490,793
Less—accumulated provisions for depreciation	1,648,697,601	1,563,780,062
	1,220,763,249	1,229,710,731
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Construction in progress	18,727,452	13,208,832
Total electric plant	1,239,490,701	1,242,919,563
CURRENT ASSETS:		
Cash and cash equivalents	50,835,059	32,241,171
Accounts receivable	44,900,548	74,486,689
Fuel in storage	79,328,652	61,351,858
Emission allowances	143,905	291,681
Materials and supplies	40,428,263	40,931,063
Income taxes receivable	-	2,307,853
Property taxes applicable to future years	3,255,000	3,150,000
Prepaid expenses and other	4,031,567	2,817,715
Total current assets	222,922,994	217,578,030
REGULATORY ASSETS:		
Unrecognized postemployment benefits	6,833,166	5,201,536
Unrecognized pension benefits	34,784,688	32,170,308
Income taxes billable to customers	10,751,917	
Total regulatory assets	52,369,771	37,371,844
DEFENDED CHARCES AND OTHER.		
DEFERRED CHARGES AND OTHER:	202 500	600 642
Unamortized debt expense	382,580	688,643
Long-term investments	273,951,093	240,739,279
Income taxes receivable Other	- 1,488,586	2,307,341 2,510,636
Other	1,488,380	2,510,636
Total deferred charges and other	275,822,259	246,245,899
TOTAL	\$ 1,790,605,725	\$ 1,744,115,336

(Continued)

# CONSOLIDATED BALANCE SHEETS AS OF DECEMBER 31, 2020 AND 2019

	2020	2019
CAPITALIZATION AND LIABILITIES		
CAPITALIZATION:		
Common stock, \$100 par value—authorized, 300,000 shares; outstanding,		
100,000 shares in 2020 and 2019	\$ 10,000,000	\$ 10,000,000
Long-term debt	1,009,833,026	1,119,568,409
Line of credit borrowings	60,000,000	80,000,000
Retained earnings	20,104,306	17,294,023
Total capitalization	1,099,937,332	1,226,862,432
CURRENT LIABILITIES:		
Current portion of long-term debt	194,982,570	141,387,803
Accounts payable	37,908,306	34,871,926
Accrued other taxes	11,247,988	10,527,047
Regulatory liabilities	20,718,951	7,677,404
Accrued interest and other	26,547,150	27,532,934
Total current liabilities	291,404,965	221,997,114
COMMITMENTS AND CONTINGENCIES (Notes 3, 9, 11, and 12)		
REGULATORY LIABILITIES:		
Postretirement benefits	64,415,536	76,162,798
Income taxes refundable to customers	-	8,658,897
Advance billing of debt reserve	120,000,000	90,000,000
Decommissioning, demolition and other		14,718,161
Total regulatory liabilities	184,415,536	189,539,856
OTHER LIABILITIES:		
Pension liability	34,784,688	32,170,308
Deferred income tax liability	19,410,815	-
Asset retirement obligations	138,933,456	63,487,038
Postretirement benefits obligation	11,995,106	4,242,848
Postemployment benefits obligation	6,833,166	5,201,536
Other non-current liabilities	2,890,661	614,204
Total other liabilities	214,847,892	105,715,934
TOTAL	\$ 1,790,605,725	\$ 1,744,115,336
See notes to consolidated financial statements.		(Concluded)

# CONSOLIDATED STATEMENTS OF INCOME AND RETAINED EARNINGS FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

	2020	2019
REVENUES FROM CONTRACTS WITH		
CUSTOMERS—Sales of electric energy to:		
Department of Energy	\$ 3,265,537	\$ 4,641,167
Sponsoring Companies	547,668,086	606,993,408
Other	784,078	3,033,066
Total revenues from contracts with customers	551,717,701	614,667,641
OPERATING EXPENSES:		
Fuel and emission allowances consumed in operation	231,316,036	274,843,402
Purchased power	2,545,280	3,735,333
Other operation	73,452,698	91,611,162
Maintenance	78,628,228	87,208,116
Depreciation	82,237,657	88,825,066
Taxes—other than income taxes	12,203,087	11,330,963
Income taxes		(2,912,531)
Total operating expenses	480,382,986	554,641,511
OPERATING INCOME (LOSS)	71,334,715	60,026,130
OTHER INCOME (EXPENSE)	86,805	24,280,007
INCOME BEFORE INTEREST CHARGES	71,421,520	84,306,137
INTEREST CHARGES:		
Amortization of debt expense	4,288,807	4,204,163
Interest expense	64,322,430	77,046,683
•		
Total interest charges	68,611,237	81,250,846
NET INCOME	2,810,283	3,055,291
RETAINED EARNINGS—Beginning of year	17,294,023	14,238,732
RETAINED EARNINGS—End of year	\$ 20,104,306	\$ 17,294,023

See notes to consolidated financial statements.

## CONSOLIDATED STATEMENTS OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

		2020		2019
OPERATING ACTIVITIES:				
Net income	\$	2,810,283	\$	3,055,291
Adjustments to reconcile net income to net				
cash provided by (used in) operating activities:				
Depreciation		82,237,657		88,825,066
Amortization of debt expense		4,288,807		4,204,163
Loss (gain) on marketable securities		-		(16,672,791)
Changes in assets and liabilities:				(40.00= =00)
Accounts receivable		29,586,141		(10,207,793)
Fuel in storage		(17,976,794)		(27,877,672)
Materials and supplies		502,800		(296,420)
Property taxes applicable to future years  Emissions allowances		(105,000) 147,776		(87,500) 6,674
Income tax receivable		2,307,853		2,382,211
Prepaid expenses and other		(1,213,852)		(641,810)
Other regulatory assets		(4,246,010)		9,392,126
Other noncurrent assets		3,329,391		1,042,342
Accounts payable		1,215,500		(5,360,967)
Accrued taxes		720,941		(198,718)
Accrued interest and other		(950,127)		6,869,743
Decommissioning, demolition and other		12,914,757		11,899,339
Other liabilities		15,277,153		(3,242,134)
Other regulatory liabilities		17,373,170		15,662,796
Net cash provided by operating activities		148,220,446		78,753,946
INVESTING ACTIVITIES:				
Electric plant additions		(12,899,927)		(12,474,714)
Proceeds from sale of long-term investments		198,124,748		55,360,283
Purchases of long-term investments		(234,468,776)	_	(98,155,238)
Net cash (used in) provided by investing activities	_	(49,243,955)		(55,269,669)
FINANCING ACTIVITIES:				
Debt issuance and maintenance costs		(2,068,564)		(3,849,380)
Repayment of Senior 2006 Notes		(23,333,029)		(22,029,278)
Repayment of Senior 2007 Notes		(16,591,089)		(15,648,462)
Repayment of Senior 2008 Notes		(18,130,679)		(16,992,682)
Reissuance 2009A Bonds		-		25,000,000
Redemption of 2009E Bonds		-		(100,000,000)
Issuance of 2019A Bonds		-		100,000,000
Proceeds from line of credit		25,000,000		10,000,000
Payments on line of credit Principal payments under capital leases		(45,000,000) (259,242)		(15,000,000) (246,860)
Net cash (used in) provided by financing activities		(80,382,603)		(38,766,662)
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NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	\$	18,593,888	\$	(15,282,385)
CASH AND CASH EQUIVALENTS—Beginning of year		32,241,171		47,523,556
CASH AND CASH EQUIVALENTS—End of year	\$	50,835,059	\$	32,241,171
SUPPLEMENTAL DISCLOSURES OF CASH FLOW INFORMATION: Interest paid	\$	64,526,922	\$	75,703,531
			<del>ې</del> \$	
Income taxes (received) paid—net	\$	(4,615,202)	_	(4,690,064)
Non-cash electric plant additions included in accounts payable at December 31	<u>\$</u>	2,102,982	\$	58,516
See notes to consolidated financial statements.				

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS
AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

#### 1. ORGANIZATION AND SIGNIFICANT ACCOUNTING POLICIES

**Consolidated Financial Statements**—The consolidated financial statements include the accounts of Ohio Valley Electric Corporation (OVEC) and its wholly owned subsidiary, Indiana-Kentucky Electric Corporation (IKEC), collectively, the Companies. All intercompany transactions have been eliminated in consolidation.

**Organization**—The Companies own two generating stations located in Ohio and Indiana with a combined electric production capability of approximately 2,256 megawatts. OVEC is owned by several investor-owned utilities or utility holding companies and two affiliates of generation and transmission rural electric cooperatives. These entities or their affiliates comprise the Sponsoring Companies. The Sponsoring Companies purchase power from OVEC according to the terms of the Inter-Company Power Agreement (ICPA), which has a current termination date of June 30, 2040. Approximately 24% of the Companies' employees are covered by a collective bargaining agreement that expires on August 31, 2021.

Prior to 2004, OVEC's primary commercial customer was the U.S. Department of Energy (DOE). The contract to provide OVEC-generated power to the DOE was terminated in 2003 and all obligations were settled at that time. Currently, OVEC has an agreement to arrange for the purchase of power (Arranged Power), under the direction of the DOE, for resale directly to the DOE. The current agreement with the DOE was executed on July 11, 2018, for one year, with the option for the DOE to extend the agreement at the anniversary date. The agreement was extended on July 11, 2020, for one year. OVEC anticipates that this agreement could continue to 2027. All purchase costs are billable by OVEC to the DOE.

**Rate Regulation**—The proceeds from the sale of power to the Sponsoring Companies are designed to be sufficient for OVEC to meet its operating expenses and fixed costs, as well as earn a return on equity before federal income taxes. In addition, the proceeds from power sales are designed to cover debt amortization and interest expense associated with financings. The Companies have continued and expect to continue to operate pursuant to the cost-plus rate of return recovery provisions at least to June 30, 2040, the date of termination of the ICPA.

The accounting guidance for Regulated Operations provides that rate-regulated utilities account for and report assets and liabilities consistent with the economic effect of the way in which rates are established, if the rates established are designed to recover the costs of providing the regulated service and it is probable that such rates can be charged and collected. The Companies follow the accounting and reporting requirements in accordance with the guidance for Regulated Operations. Certain expenses and credits subject to utility regulation or rate determination normally reflected in income are deferred in the accompanying consolidated balance sheets and are recognized as income as the related amounts are included in service rates and recovered from or refunded to customers.

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

The Companies' regulatory assets, liabilities, and amounts authorized for recovery through Sponsor billings at December 31, 2020 and 2019, were as follows:

	2020	2019
Regulatory assets: Noncurrent regulatory assets: Unrecognized postemployment benefits Unrecognized pension benefits Income taxes billable to customers	\$ 6,833,166 34,784,688 10,751,917	\$ 5,201,536 32,170,308 
Total	52,369,771	37,371,844
Total regulatory assets	\$ 52,369,771	\$ 37,371,844
Regulatory liabilities: Current regulatory liabilities: Deferred revenue—advances for construction Deferred credit—advance collection of interest  Total	\$ 19,371,880 1,347,071 20,718,951	\$ 6,182,811 1,494,593 7,677,404
Noncurrent regulatory liabilities: Postretirement benefits Income taxes refundable to customers Advance billing of debt reserve Decommissioning, demolition and other	64,415,536 - 120,000,000 -	76,162,798 8,658,897 90,000,000 14,718,161
Total	184,415,536	189,539,856
Total regulatory liabilities	<u>\$ 205,134,487</u>	\$197,217,260

**Regulatory Assets**—Regulatory assets consist primarily of pension benefit costs, postemployment benefit costs, income taxes, and accrued decommissioning and demolition costs to be billed to the Sponsoring Companies in future years. The Companies' current billing policy for pension and postemployment benefit costs is to bill its actual plan funding.

**Regulatory Liabilities**—The regulatory liabilities classified as current in the accompanying consolidated balance sheet as of December 31, 2020, consist primarily of interest expense collected from customers in advance of expense recognition and customer billings for construction in progress. These amounts will be credited to customer bills during 2021. Other regulatory liabilities consist primarily of postretirement benefit costs and advanced billings collected from the Sponsoring Companies for debt service.

The regulatory liability for postretirement benefits recorded at December 31, 2020 and 2019, represents amounts collected in historical billings in excess of the accounting principles generally accepted in the United States of America (GAAP) net periodic benefit costs, including a termination payment from the DOE in 2003 for unbilled postretirement benefit costs, and

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

incremental unfunded plan obligations recognized in the balance sheets but not yet recognizable in GAAP net periodic benefit costs.

In January 2017, the Companies started advance billing the Sponsoring Companies for debt service as allowed under the ICPA. As of December 31, 2020 and 2019, \$120 million and \$90 million, respectively, had been advance billed to the Sponsoring Companies. As the Companies have not yet incurred the related costs, a regulatory liability was recorded which will be credited to customer bills on a long-term basis.

**Cash and Cash Equivalents**—Cash and cash equivalents primarily consist of cash and money market funds and their carrying value approximates fair value. For purposes of these statements, the Companies consider temporary cash investments to be cash equivalents since they are readily convertible into cash and have original maturities of less than three months.

**Electric Plant**—Property additions and replacements are charged to utility plant accounts. Depreciation expense is recorded at the time property additions and replacements are billed to customers or at the date the property is placed in service if the in-service date occurs subsequent to the customer billing. Customer billings for construction in progress are recorded as deferred revenue—advances for construction. These amounts are closed to revenue at the time the related property is placed in service. Depreciation expense and accumulated depreciation are recorded when financed property additions and replacements are recovered over a period of years through customer debt retirement billing. All depreciable property will be fully billed and depreciated prior to the expiration of the ICPA. Repairs of property are charged to maintenance expense.

**Fuel in Storage, Emission Allowances, and Materials and Supplies**—The Companies maintain coal, reagent, and oil inventories, as well as emission allowances, for use in the generation of electricity for regulatory compliance purposes due to the generation of electricity. These inventories are valued at average cost. Materials and supplies consist primarily of replacement parts necessary to maintain the generating facilities and are valued at average cost.

Long-Term Investments—Long-term investments consist of marketable securities that are held for the purpose of funding decommissioning and demolition costs, debt service, potential postretirement funding, and other costs. These debt securities have been classified as trading securities in accordance with the provisions of the accounting guidance for Investments—Debt and Equity Securities. Debt and equity securities reflected in long- term investments are carried at fair value. Beginning in 2020, the unrealized gain or loss is reported in Regulatory Liability (Asset). The cost of securities sold is based on the specific identification cost method. The fair value of most investment securities is determined by reference to currently available market prices. Where quoted market prices are not available, the Companies use the market price of similar types of securities that are traded in the market to estimate fair value. See Fair Value Measurements in Note 10. Long-term investments primarily consist of municipal bonds, money market mutual fund investments, and mutual funds. Net unrealized gains (losses) recognized during 2020 and 2019 on securities still held at the balance sheet date were \$3,840,821 and \$16,445,716, respectively.

Fair Value Measurements of Assets and Liabilities—The accounting guidance for Fair Value Measurements and Disclosures establishes a fair value hierarchy that prioritizes the

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

inputs used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). Where observable inputs are available, pricing may be completed using comparable securities, dealer values, and general market conditions to determine fair value. Valuation models utilize various inputs that include quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in inactive markets, and other observable inputs for the asset or liability.

**Unamortized Debt Expense**—Unamortized debt expense relates to costs incurred in connection with obtaining revolving credit agreements. These costs are being amortized over the term of the related revolving credit agreement and are recorded as an asset in the consolidated balance sheets. Costs incurred to issue debt are recorded as a reduction to long-term debt as presented in Note 6.

**Asset Retirement Obligations and Asset Retirement Costs**—The Companies recognize the fair value of legal obligations associated with the retirement or removal of long-lived assets at the time the obligations are incurred and can be reasonably estimated. The initial recognition of this liability is accompanied by a corresponding increase in depreciable electric plant. Subsequent to the initial recognition, the liability is adjusted for any revisions to the expected value of the retirement obligation (with corresponding adjustments to electric plant) and for accretion of the liability due to the passage of time.

These asset retirement obligations are primarily related to obligations associated with future asbestos abatement at certain generating stations and certain plant closure costs, including the impacts of the coal combustion residuals rule.

Balance—January 1, 2019 Accretion Liabilities settled Revisions to cash flows	\$	60,246,682 3,275,262 (34,906)
Balance—December 31, 2019		63,487,038
Accretion Liabilities settled Revisions to cash flows		3,476,310 - 71,970,108
Balance—December 31, 2020	<u> </u>	138,933,456

In 2020, the U.S. EPA finalized several changes to the regulations for coal combustion residuals. These changes included a final rule that all unlined surface impoundments are required to retrofit or close, not just those that have detected groundwater contamination above regulatory levels. The rule also changes the classification of certain surface impoundments from "lined" to "unlined." Finally, the rule establishes a revised date, April 11, 2021, by which unlined surface impoundments and units that failed the aquifer location restriction must cease receiving waste and initiate closure or retrofit, unless a company files for an extension of that date, which the Companies have done and is further discussed in

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

Note 9. As a result of these rule changes and the potential for new, more restrictive rules under a new presidential administration, the Companies decided to accelerate the timing of remediation activities related to their coal ash ponds and landfills. This resulted in an upward revision to projected cash flows and an increase in the resulting asset retirement obligations in 2020, as disclosed in the table above. Changes in the regulations, or in the remediation technologies could potentially result in material increases in the asset retirement obligation. The Companies will revisit the studies as appropriate throughout the process of executing remediation related to the coal ash ponds and landfills to maintain an accurate estimated cost of remediation.

The Companies do not recognize liabilities for asset retirement obligations for which the fair value cannot be reasonably estimated. The Companies have asset retirement obligations associated with transmission assets. However, the retirement date for these assets cannot be determined; therefore, the fair value of the associated liability currently cannot be estimated and no amounts are recognized in the consolidated financial statements herein.

**Income Taxes**—The Companies use the liability method of accounting for income taxes. Under the liability method, the Companies provide deferred income taxes for all temporary differences between the book and tax basis of assets and liabilities, which will result in a future tax consequence. The Companies account for uncertain tax positions in accordance with the accounting guidance for income taxes.

**Use of Estimates**—The preparation of consolidated financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the consolidated financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Revenue Recognition**—Revenue is recognized when the Companies transfer promised goods or services to customers in an amount that reflects the consideration to which the Companies expect to be entitled in exchange for those goods or services. Performance obligations related to the sale of electric energy are satisfied over time as system resources are made available to customers and as energy is delivered to customers and the Companies recognize revenue upon billing the customer.

The Companies have three contracts with customers resulting in three types of revenue. These three contracted revenue types are:

- 1) Sales of Electric Energy to Department of Energy
- 2) Sales of Electric Energy to Sponsoring Companies
- 3) Sales of Electric Energy to Pennsylvania, Jersey, Maryland Power Pool (PJM)

The performance obligations and recognition of revenue are similar and both individually and, in the aggregate, were not materially impacted by the implementation of Topic 606. The Companies have no contract assets or liabilities as of December 31, 2020. The following table provides information about the Companies' receivables from contracts with customers:

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

	Accounts Receivable
Beginning balance as of January 1, 2019	\$ 64,278,896
Ending balance as of December 31, 2019	74,486,689
Increase/(decrease)	\$ 10,207,793
Beginning balance as of January 1, 2020	\$ 74,486,689
Ending balance as of December 31, 2020	\$ 44,900,548
	\$ (29,586,141)

**Recently Issued Accounting Standards**—In June 2016, the FASB issued ASU 2016-13, *Financial Instruments—Credit Losses (Topic 326): Measurement of Credit Losses on Financial Instruments*. The pronouncement changes the impairment model for most financial assets, replacing the current "incurred loss" model. ASU 2016-13 will require the use of an "expected loss" model for instruments measured at amortized cost and will also require entities to record allowances for available-for-sale debt securities rather than reduce the carrying amount. The Companies adopted ASC 326 effective January 1, 2020, using a modified retrospective method of adoption. Results for the reporting periods beginning after January 1, 2020, are presented under ASC 326, while prior periods are not adjusted.

**Subsequent Events**—In preparing the accompanying financial statements and disclosures, the Companies reviewed subsequent events through April 27, 2021, which is the date the consolidated financial statements were issued.

#### 2. RELATED-PARTY TRANSACTIONS

Transactions with the Sponsoring Companies during 2020 and 2019 included the sale of all generated power to them, the purchase of arranged power from them, and other utility systems in order to meet the DOE's power requirements, contract barging services, railcar services, and minor transactions for services and materials. The Companies have Power Agreements with Louisville Gas and Electric Company, Duke Energy Ohio, Inc., The Dayton Power and Light Company, Kentucky Utilities Company, Ohio Edison Company, and American Electric Power Service Corporation as agent for the American Electric Power System Companies; and Transmission Service Agreements with Louisville Gas and Electric Company, Duke Energy Ohio, Inc., The Dayton Power and Light Company, The Toledo Edison Company, Ohio Edison Company, Kentucky Utilities Company, and American Electric Power Service Corporation as agent for the American Electric Power System Companies.

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

At December 31, 2020 and 2019, balances due from the Sponsoring Companies are as follows:

	2020	2019
Accounts receivable	\$37,633,208	\$66,926,922

During 2020 and 2019, American Electric Power accounted for approximately 44% of operating revenues from Sponsoring Companies and Buckeye Power accounted for 18%. No other Sponsoring Company accounted for more than 10%.

American Electric Power Company, Inc. and subsidiary companies owned 43.47% of the common stock of OVEC as of December 31, 2020. The following is a summary of the principal services received from the American Electric Power Service Corporation as authorized by the Companies' Boards of Directors:

	2020	2019
General services Specific projects	\$ 2,761,173 257,787	\$4,830,104 119,157
Total	<u>\$3,018,960</u>	\$4,949,261

General services consist of regular recurring operation and maintenance services. Specific projects primarily represent nonrecurring plant construction projects and engineering studies, which are approved by the Companies' Boards of Directors. The services are provided in accordance with the service agreement dated December 15, 1956, between the Companies and the American Electric Power Service Corporation.

#### 3. COAL SUPPLY

The Companies have coal supply agreements with certain nonaffiliated companies that expire at various dates from the year 2020 through 2023. Pricing for coal under these contracts is subject to contract provisions and adjustments. The Companies currently have 100% of their 2020 coal requirements under contract. These contracts are based on rates in effect at the time of contract execution. The Companies' total obligations under these agreements as of December 31, 2020, are included in the table below:

2021	\$181,692,000
2022	112,722,000
2023	41,100,000

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

#### 4. ELECTRIC PLANT

Electric plant at December 31, 2020 and 2019, consists of the following:

	2020	2019
Steam production plant Transmission plant General plant Intangible	\$ 2,774,455,039 81,986,558 12,992,689 26,564	\$2,698,568,508 81,986,558 12,909,163 26,564
	2,869,460,850	2,793,490,793
Less accumulated depreciation	1,648,697,601	1,563,780,062
	1,220,763,249	1,229,710,731
Construction in progress	18,727,452	13,208,832
Total electric plant	\$1,239,490,701	\$1,242,919,563

All property additions and replacements are fully depreciated on the date the property is placed in service, unless the addition or replacement relates to a financed project. As the Companies' policy is to bill in accordance with the debt service schedule under the debt agreements, all financed projects are being depreciated in amounts equal to the principal payments on outstanding debt.

#### 5. BORROWING ARRANGEMENTS AND NOTES

OVEC has a revolving credit facility of \$185 million set to expire on April 25, 2022. At December 31, 2020 and 2019, OVEC had borrowed \$60 million and \$80 million, respectively, under lines of credit. Interest expense related to lines of credit borrowings was \$1,860,768 in 2020 and \$3,757,148 in 2019. During 2020 and 2019, OVEC incurred annual commitment fees of \$308,303 and \$268,285, respectively, based on the borrowing limits of the line of credit.

NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

#### 6. LONG-TERM DEBT

The following amounts were outstanding at December 31, 2020 and 2019:

	Interest Rate Type	Interest Rate		2020		2019
Senior 2006 Notes:						
2006A due February 15, 2026	Fixed	5.80 %	\$	146,533,289	\$	168,569,904
2006B due June 15, 2040	Fixed	6.40	·	52,846,460	•	54,142,874
Senior 2007 Notes:						
2007A-A due February 15, 2026	Fixed	5.90		64,250,051		74,610,818
2007A-B due February 15, 2026	Fixed	5.90		16,180,745		18,790,003
2007A-C due February 15, 2026	Fixed	5.90		16,309,586		18,939,620
2007B-A due June 15, 2040	Fixed	6.50		26,354,033		27,012,831
2007B-B due June 15, 2040	Fixed	6.50		6,637,764		6,802,916
2007B-C due June 15, 2040	Fixed	6.50		6,690,005		6,857,084
Senior 2008 Notes:						
2008A due February 15, 2026	Fixed	5.92		20,059,786		23,292,665
2008B due February 15, 2026	Fixed	6.71		40,716,172		47,301,931
2008C due February 15, 2026	Fixed	6.71		42,874,648		49,367,759
2008D due June 15, 2040	Fixed	6.91		38,486,303		39,387,935
2008E due June 15, 2040	Fixed	6.91		39,155,024		40,072,323
Series 2009 Bonds:						
2009A due February 1, 2026	Fixed	2.88		25,000,000		25,000,000
2009B due February 1, 2026	Floating	2.01		25,000,000		25,000,000
2009C due February 1, 2026	Floating	2.01		25,000,000		25,000,000
2009D due February 1, 2026	Fixed	2.88		25,000,000		25,000,000
Series 2010 Bonds:						
2010A due November 1, 2030	Fixed	3.00		50,000,000		50,000,000
2010B due February 1, 2040	Floating	2.01		50,000,000		50,000,000
Series 2012 Bonds:						
2012A due June 1, 2032	Fixed	5.00		76,800,000		76,800,000
2012A due June 1, 2039	Fixed	5.00		123,200,000		123,200,000
2012B due November 1, 2030	Fixed	3.00		50,000,000		50,000,000
2012C due November 1, 2030	Fixed	3.00		50,000,000		50,000,000
Series 2017 Notes:						
2017A due September 6, 2022	Floating	4.37		100,000,000		100,000,000
Series 2019 Bonds:						
2019A due September 1, 2029	Fixed	3.25	_	100,000,000	_	100,000,000
Total debt				1,217,093,866		1,275,148,663
Total premiums and discounts (net)				(415,266)		(437,865)
Less unamortized debt expense				(11,863,004)		(13,754,586)
				<u> </u>		_
Total debt net of premiums, disc and unamortized debt expense				1,204,815,596		1,260,956,212
and unamortized debt expense	•			1,204,013,330		1,200,330,212
Current portion of long-term debt			_	194,982,570		141,387,803
Total long-term debt			<u>\$</u>	1,009,833,026	<u>\$</u>	1,119,568,409

All of the OVEC amortizing unsecured senior notes have maturities scheduled for February 15, 2026, or June 15, 2040, as noted in the previous table.

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

In 2009, the Ohio Air Quality Development Authority (the "OAQDA") issued the variable-rate, non-amortizing, tax-exempt State of Ohio Air Quality Revenue Bonds (Ohio Valley Electric Corporation Project) in four series (the "Series 2009A", the "Series 2009B", the "Series 2009C", and the "Series 2009D") of \$25 million each and \$100 million fixed-rate non-amortizing tax-exempt State of Ohio Air Quality Revenue Bonds (Ohio Valley Electric Corporation Project) (the "Series 2009E Bonds"), the proceeds of which were used to finance a portion of OVEC's costs of acquiring, constructing and installing certain solid waste disposal facilities comprising "air quality facilities," as defined in Chapter 3706, Ohio Revised Code, as amended, for Units 1–5 of the Kyger Creek Plant. OVEC is obligated to make payments under loan agreements between OVEC and OAQDA equal to the principal and interest payments due on such bonds, among other payments.

The Series 2009B and Series 2009C Bonds were remarketed in August 2016, for a five- year interest period that extends to August 25, 2021. On August 14, 2019, the Series 2009A Bonds and Series 2009D Bonds were each reoffered with a fixed interest rate of 2.875% per annum for the period beginning on August 28, 2019 and ending on February 1, 2026. In addition, in August 2019, the OAQDA issued the State of Ohio Air Quality Revenue Refunding Bonds (Ohio Valley Electric Corporation Project), Series 2019A in an aggregate principal amount of \$100 million (the "Series 2019A Bonds"), with a fixed interest rate of 3.25% per annum for the period beginning August 28, 2019 to September 1, 2029, the proceeds of which were used to refund the Series 2009E, which were scheduled to mature on October 1, 2019. The Series 2019A bonds begin amortizing in 2026. The Series 2009B and the Series 2009C Bonds are to be remarketed in 2021.

In December 2010, OVEC established a borrowing facility under which OVEC borrowed, in 2011, \$100 million variable-rate bonds due on February 1, 2040. In June 2011, the \$100 million variable-rate bonds were reissued by the Indiana Finance Authority (the "IFA") as two series of \$50 million variable-rate, non-amortizing, tax-exempt bonds: the Series 2010A Bonds, with an interest period of three years and the Series 2010B Bonds, with an interest period of five years. The Series 2010B Bonds were remarketed in August 2016 for another five-year interest period ending on August 25, 2021. The Series 2010A Bonds were remarketed in June 2014 for a three-year period and in September 2017 for another three-year period that extended to August 4, 2020. The Series 2010A Bonds were remarketed in July 2020 with a fixed interest rate of 3.0% per annum for the period beginning July 9, 2020 to November 1, 2030. The Series 2010A Bonds begin amortizing in 2026. The Series 2010B Bonds are to be remarketed in 2021.

During 2012, the IFA issued \$200 million fixed-rate, tax-exempt Midwestern Disaster Relief Revenue Bonds (Ohio Valley Electric Corporation Project) (the "Series 2012A Bonds") and two series of \$50 million each, variable-rate, tax-exempt bonds: the Series 2012B Bonds and the Series 2012C Bonds. The Series 2012A Bonds will begin amortizing on June 1, 2027, up to its maturity date. OVEC is obligated to make payments under loan agreements between OVEC and the IFA equal to the principal and interest payments due on such bonds, among other payments.

In 2017, the Series 2012B Bonds and the Series 2012C Bonds, which had been secured by irrevocable transferable direct-pay letters of credit, were remarketed with four-year and five-year interest periods expiring August 4, 2021 and August 4, 2022, respectively. In July 2020, the Series 2012B and Series 2012C Bonds were refinanced with a fixed interest rate of 3.0%

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

per annum for the period beginning July 9, 2020 to November 1, 2030. The Series 2012B Bonds and the Series 2012C bonds begin amortizing in 2026.

During 2017, OVEC issued \$100 million 2017A variable-rate non-amortizing unsecured senior notes ("2017A Notes") to refinance and retire a 2013 series of notes ("2013A Notes"). The 2013A Notes had an original maturity date of February 15, 2018. The 2017A Notes have an annual repayment of \$33,333,333 on September 6, 2020, September 6, 2021, and at the maturity date of September 6, 2022. In 2020, pursuant to the 2017A Notes agreement, the lenders executed their consent to decline the first installment payment and defer payment of such amount until maturity.

The annual maturities of long-term debt as of December 31, 2020, are as follows:

2021	\$	194,982,570
2022		132,134,224
2023		69,523,395
2024		73,831,592
2025		78,243,501
2026–2041	<u> </u>	668,378,584
Total	\$ 1	,217,093,866

Note that the 2021 maturities include \$100 million variable-rate bonds subject to remarketing in August 2021.

#### 7. INCOME TAXES

OVEC and IKEC file a consolidated federal income tax return. The effective tax rate varied from the statutory federal income tax rate due to differences between the book and tax treatment of various transactions as follows:

	2020	2019
Income tax expense at statutory rate (21%) Temporary differences flowed through to customer bills Permanent differences and other	\$ 590,159 (591,673) 1,514	\$ 29,980 (2,948,492) 5,981
Income tax provision	<u>\$ -</u>	<u>\$ (2,912,531</u> )
Components of the income tax provision were as follows:		
	2020	2019
Current income tax expense—federal Current income tax (benefit)/expense—state Deferred income tax expense/(benefit)—federal	\$ - - -	\$ (2,912,531) - -
Total income tax provision	<u>\$ -</u>	<u>\$ (2,912,531</u> )

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

OVEC and IKEC record deferred tax assets and liabilities based on differences between book and tax basis of assets and liabilities measured using the enacted tax rates and laws that will be in effect when the differences are expected to reverse. Deferred tax assets and liabilities are adjusted for changes in tax rates.

To the extent that the Companies have not reflected charges or credits in customer billings for deferred tax assets and liabilities, they have recorded a regulatory asset or liability representing income taxes billable or refundable to customers under the applicable agreements among the parties. These temporary differences will be billed or credited to the Sponsoring Companies through future billings. The regulatory asset was \$10,751,917 and regulatory liability was \$8,658,898 at December 31, 2020 and 2019, respectively.

Deferred income tax assets (liabilities) at December 31, 2020 and 2019, consisted of the following:

	2020	2019
Deferred tax assets:		
Deferred revenue—advances for construction	\$ 4,072,606	\$ 1,299,537
Federal net operating loss carryforwards	26,854,145	39,691,784
Postretirement benefit obligation	2,521,765	891,785
Pension liability	7,418,001	7,034,974
Postemployment benefit obligation	1,436,556	1,093,288
Asset retirement obligations	29,208,377	13,344,057
Advanced collection of interest and debt service	25,511,141	19,230,828
Miscellaneous accruals	1,146,349	1,154,630
Regulatory liability—postretirement benefits	13,542,262	16,008,318
Regulatory liability—asset retirement costs	-	3,093,544
Regulatory liability—income taxes refundable		
to customers		4,549,301
Total deferred tax assets	<u>111,711,201</u>	<u>107,392,046</u>
Deferred tax liabilities:		
Prepaid expenses	(501,970)	(384,597)
Electric plant	(90,448,307)	(81,887,070)
Unrealized gain/loss on marketable securities	(4,184,852)	(4,348,230)
Regulatory asset—pension benefits	(7,312,884)	(6,719,696)
Regulatory asset—asset retirement costs		-
Regulatory asset—unrecognized	(4.406.556)	(4 000 000)
postemployment benefits	(1,436,556)	(1,093,288)
Regulatory asset—income taxes billable to customers	(2,257,902)	_
to castomers	(2,237,302)	
Total deferred tax liabilities	(106,142,472)	(94,432,881)
Valuation allowance	_(24,979,544)	(12,959,165)
Deferred income tax liability	\$ (19,410,815)	<u>\$</u>

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

Because future taxable income may prove to be insufficient to recover the Companies' gross deferred tax assets, the Companies have recorded a valuation allowance for their deferred tax assets as of December 31, 2020 and 2019. The valuation allowance required against the gross deferred tax assets results in the Companies recording an overall deferred tax liability in 2020.

The accounting guidance for Income Taxes addresses the determination of whether the tax benefits claimed or expected to be claimed on a tax return should be recorded in the financial statements. Under this guidance, the Companies may recognize the tax benefit from an uncertain tax position only if it is more likely than not that the tax position will be sustained on examination by the taxing authorities, based on the technical merits of the position. The tax benefits recognized in the financial statements from such a position are measured based on the largest benefit that has a greater than 50% likelihood of being realized upon ultimate settlement. The Companies have not identified any uncertain tax positions as of December 31, 2020 and 2019, and accordingly, no liabilities for uncertain tax positions have been recognized.

The Companies file income tax returns with the Internal Revenue Service and the states of Ohio, Indiana, and the Commonwealth of Kentucky. The Companies are no longer subject to federal tax examinations for tax years 2016 and earlier. The Companies are no longer subject to State of Indiana tax examinations for tax years 2016 and earlier. The Companies are no longer subject to Ohio and the Commonwealth of Kentucky examinations for tax years 2015 and earlier. The Companies have \$127,876,880 of Federal Net Operating Loss carryovers that begin to expire in 2034.

## 8. PENSION PLAN AND OTHER POSTRETIREMENT AND POSTEMPLOYMENT BENEFITS

The Companies have a noncontributory qualified defined benefit pension plan (the Pension Plan) covering substantially all of their employees hired prior to January 1, 2015. The benefits are based on years of service and each employee's highest consecutive 36-month compensation period. Employees are vested in the Pension Plan after five years of service with the Companies.

Funding for the Pension Plan is based on actuarially determined contributions, the maximum of which is generally the amount deductible for income tax purposes and the minimum being that required by the Employee Retirement Income Security Act of 1974, as amended.

In addition to the Pension Plan, the Companies provide certain health care and life insurance benefits (Other Postretirement Benefits) for retired employees. Substantially, all of the Companies' employees hired prior to January 1, 2015, become eligible for these benefits if they reach retirement age while working for the Companies. These and similar benefits for active employees are provided through employer funding and insurance policies. In December 2004, the Companies established VEBA trusts. In January 2011, the Companies established an Internal Revenue Code Section 401(h) account under the Pension Plan.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

The full cost of the pension benefits and other postretirement benefits has been allocated to OVEC and IKEC in the accompanying consolidated financial statements. The allocated amounts represent approximately a 53% and 47% split between OVEC and IKEC, respectively, as of December 31, 2020, and approximately a 56% and 44% split between OVEC and IKEC, respectively, as of December 31, 2019.

The Pension Plan's assets as of December 31, 2020, consist of investments in equity and debt securities. All of the trust funds' investments for the pension and postemployment benefit plans are diversified and managed in compliance with all laws and regulations. Management regularly reviews the actual asset allocation and periodically rebalances the investments to targeted allocation when appropriate. The investments are reported at fair value under the Fair Value Measurements and Disclosures accounting guidance.

All benefit plan assets are invested in accordance with each plan's investment policy. The investment policy outlines the investment objectives, strategies, and target asset allocations by plan. Benefit plan assets are reviewed on a formal basis each quarter by the OVEC-IKEC Qualified Plan Trust Committee.

The investment philosophies for the benefit plans support the allocation of assets to minimize risks and optimize net returns.

#### Investment strategies include:

- Maintaining a long-term investment horizon.
- Diversifying assets to help control volatility of returns at acceptable levels.
- Managing fees, transaction costs, and tax liabilities to maximize investment earnings.
- Using active management of investments where appropriate risk/return opportunities exist.
- Keeping portfolio structure style neutral to limit volatility compared to applicable benchmarks.

The target asset allocation for each portfolio is as follows:

Pension Plan Assets	Target
Domestic equity	15 %
International and global equity	15
Fixed income	68
Cash	2

VEBA Plan Assets	Target
Domestic equity	20 %
International and global equity	20
Fixed income	60

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

Each benefit plan contains various investment limitations. These limitations are described in the investment policy statement and detailed in customized investment guidelines. These investment guidelines require appropriate portfolio diversification and define security concentration limits. Each investment manager's portfolio is compared to an appropriate diversified benchmark index.

#### Equity investment limitations:

- No security in excess of 5% of all equities.
- Cash equivalents must be less than 10% of each investment manager's equity portfolio.
- Individual securities must be less than 15% of each manager's equity portfolio.
- No investment in excess of 5% of an outstanding class of any company.
- No securities may be bought or sold on margin or other use of leverage.

**Fixed-Income Limitations**—As of December 31, 2020, the Pension Plan fixed-income allocation consists of managed accounts composed of U.S. Government, corporate, and municipal obligations. The VEBA benefit plans' fixed-income allocation is composed of a variety of fixed-income securities and mutual funds. Investment limitations for these fixed-income funds are defined by manager prospectus.

**Cash Limitations**— Cash and cash equivalents are held in each trust to provide liquidity and meet short-term cash needs. Cash equivalent funds are used to provide diversification and preserve principal. The underlying holdings in the cash funds are investment grade money market instruments, including money market mutual funds, certificates of deposit, treasury bills, and other types of investment-grade short-term debt securities. The cash funds are valued each business day and provide daily liquidity.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

Projected Pension Plan and Other Postretirement Benefits obligations and funded status as of December 31, 2020 and 2019, are as follows:

			Other				
	Pensio	on Plan	Postretirem	ent Benefits			
	2020	2019	2020	2019			
Change in projected benefit obligatio	n:						
Projected benefit obligation—							
beginning of year	\$ 244,541,899	\$ 234,099,137	\$ 159,833,696	\$ 151,305,246			
Service cost	6,919,404	6,078,450	3,867,790	3,428,368			
Interest cost	8,652,849	10,082,144	5,595,528	6,571,166			
Plan participants' contributions	-	-	1,339,527	1,312,941			
Benefits paid	(13,391,815)	(8,079,496)	(6,912,071)	(6,795,047)			
Net actuarial loss (gain)	29,783,513	30,255,836	14,510,766	21,462			
Plan amendments (1)	-	-	-	3,989,560			
Settlement (2)	-	(27,857,703)	-	-			
Expenses paid from assets	(71,538)	(36,469)					
Projected benefit obligation—							
end of year	276,434,312	244,541,899	178,235,236	159,833,696			
cha or year	270,434,312	244,541,055	170,233,230	133,033,030			
Change in fair value of plan assets:							
Fair value of plan assets—beginnin	g						
of year	212,371,591	200,204,812	155,590,848	141,118,649			
Actual return on plan assets	32,441,386	42,540,447	16,186,032	19,940,452			
Expenses paid from assets	(71,538)	(36,469)	-	-			
Employer contributions	10,300,000	5,600,000	35,794	13,853			
Plan participants' contributions	-	-	1,339,527	1,312,941			
Benefits paid	(13,391,815)	(8,079,496)	(6,912,071)	(6,795,047)			
Settlement	<u> </u>	(27,857,703)	<u> </u>	<u> </u>			
Fair value of plan assets—							
end of year	241,649,624	212,371,591	166,240,130	155,590,848			
cha or year	241,043,024	212,3/1,331	100,240,130	133,330,040			
Underfunded status—end of year	\$ (34,784,688)	\$ (32,170,308)	\$ (11,995,106)	\$ (4,242,848)			

<sup>(1)</sup> The \$3.9M plan amendment is the result of the change of the long-term retiree cost sharing through retiree contributions for pre-65 retirees from 20% to 12%.

See Note 1 for information regarding regulatory assets related to the Pension Plan and Other Postretirement Benefits plan.

<sup>(2)</sup> The \$27.9M settlement is the result of an annuity purchase of about \$22.7M for 162 retirees and beneficiaries which was paid on November 25, 2019 and the lump sums payments totaling about \$5.2M during 2019.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

The accumulated benefit obligation for the Pension Plan was \$246,035,532 and \$218,590,886 at December 31, 2020 and 2019, respectively.

**Components of Net Periodic Benefit Cost**—The Companies record the expected cost of Other Postretirement Benefits over the service period during which such benefits are earned.

Pension expense is recognized as amounts are contributed to the Pension Plan and billed to customers. The accumulated difference between recorded pension expense and the yearly net periodic pension expense, as calculated under generally accepted accounting principles, is billable as a cost of operations under the ICPA when contributed to the pension fund. This accumulated difference has been recorded as a regulatory asset in the accompanying consolidated balance sheets.

						Ot	her	
	Pension Plan			Postretirement Benefits				
		2020		2019		2020		2019
Service cost	\$	6,919,404	\$	6,078,450	\$	3,867,790	\$	3,428,368
Interest cost		8,652,849		10,082,144		5,595,528		6,571,166
Expected return on plan assets		(12,231,210)		(11,867,776)		(7,948,184)		(7,515,431)
Amortization of prior service cost		(416,565)		(416,565)		(2,781,539)		(3,145,420)
Recognized actuarial loss (gain)		815,085		1,234,195		(766,517)		-
Cost of settlements	_		_	3,570,924	_	-	_	-
Total benefit cost	<u>\$</u>	3,739,563	\$	8,681,372	<u>\$</u>	(2,032,922)	\$	(661,317)
Pension and other postretirement benefits								
expense recognized in the consolidated								
statements of income and retained								
earnings and billed to Sponsoring								
Companies under the ICPA	\$	5,800,000	\$	5,600,000	\$	-	\$	

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

The following table presents the classification of Pension Plan assets within the fair value hierarchy at December 31, 2020 and 2019:

	Fair Value Measurements at							
			Date Using					
	Quoted Prices	Significant	6:					
	in Active	Other	Significant					
	Market for Identical Assets	Observable	Unobservable					
2020		Inputs	Inputs	Total				
2020	(Level 1)	(Level 2)	(Level 3)	iotai				
Common stock	\$ 11,191,580	\$ -	\$ -	\$ 11,191,580				
Equity mutual funds	53,315,439	-	-	533,158,439				
Index futures	-	232	-	232				
Fixed-income securities	-	157,072,275	-	157,072,275				
Commodities	-	43	-	43				
Cash equivalents	5,718,922			5,718,922				
Subtotal benefit plan assets	\$ 70,225,941	<u>\$ 157,072,550</u>	\$ -	227,298,491				
Investments measured at net asset value (N	AV)			14,351,133				
Total benefit plan assets				\$241,649,624				
2019	(Level 1)	(Level 2)	(Level 3)	Total				
Common stock	\$ 8,792,346	\$ -	\$ -	\$ 8,792,346				
Equity mutual funds	42,776,633	-	-	42,776,633				
Index futures	-	230	-	230				
Fixed-income securities	-	140,413,999	-	140,413,999				
Commodities	-	43	-	43				
Cash equivalents	7,154,484	<del>-</del>		7,154,484				
Subtotal benefit plan assets	\$ 58,723,463	<u>\$ 140,414,272</u>	\$ -	199,137,735				
Investments measured at net asset value (N	AV)			13,233,857				
Total benefit plan assets				\$212,371,592				

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

The following table presents the classification of VEBA and 401(h) account assets within the fair value hierarchy at December 31, 2020 and 2019:

	Fair Value Measurements at								
		Reporting Date Using							
	Quoted Prices in Active Market for	Significant Other Observable	Significant Jnobservable						
	Identical Assets	Inputs	Inputs						
2020	(Level 1)	(Level 2)	(Level 3)	Total					
Equity mutual funds	\$ 61,519,280	\$ -	\$ -	\$ 61,519,280					
Fixed-income mutual funds	79,992,711	-	-	79,992,711					
Fixed-income securities	-	19,910,040	-	19,910,040					
Cash equivalents	<u>1,403,900</u>			1,403,900					
Benefit plan assets	<u>\$142,915,891</u>	\$ 19,910,040	<u>\$ -</u>	162,825,931					
Uncleared cash disbursements from b	enefits paid			(5,536,750)					
Investments measured at net asset vi	alue (NAV)			8,950,949					
Total benefit plan assets				<u>\$166,240,130</u>					
2019	(Level 1)	(Level 2)	(Level 3)	Total					
Equity mutual funds	\$ 54,952,087	\$ -	\$ -	\$ 54,952,087					
Fixed-income mutual funds	75,428,176	-	-	75,428,176					
Fixed-income securities	-	21,122,393	-	21,122,393					
Cash equivalents	1,175,475			1,175,475					
Benefit plan assets	<u>\$131,555,738</u>	\$ 21,122,393	<u>\$ - </u>	152,678,131					
Uncleared cash disbursements from b	enefits paid			(5,468,253)					
Investments measured at net asset vi	alue (NAV)			8,380,969					
Total benefit plan assets				<u>\$ 155,590,847</u>					

Investments that were measured at net asset value (NAV) per share (or its equivalent) as a practical expedient have not been classified in the fair value hierarchy. These investments represent holdings in a single private investment fund that are redeemable at the election of the holder upon no more than 30 days' notice. The values reported above are based on information provided by the fund manager.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

**Pension Plan and Other Postretirement Benefit Assumptions**—Actuarial assumptions used to determine benefit obligations at December 31, 2020 and 2019, were as follows:

	Pension Plan		Other	fits		
	2020	2019	2020		201	.9
			Medical	Life	Medical	Life
Discount rate	2.85 %	3.58 %	2.82 %	2.82 %	3.55 %	3.55 %
Rate of compensation increase	3.00	3.00	N/A	3.00	N/A	3.00

Actuarial assumptions used to determine net periodic benefit cost for the years ended December 31, 2020 and 2019, were as follows:

	2020	2019	2020		2019	
			Medical	Life	Medical	Life
Discount rate  Expected long-term return on	3.58 %	4.40 %	3.55 %	3.55 %	4.40 %	4.40 %
plan assets Rate of compensation increase	5.75 3.00	6.00 3.00	5.11 N/A	5.75 3.00	5.33 N/A	6.00 3.00

In selecting the expected long-term rate of return on assets, the Companies considered the average rate of earnings expected on the funds invested to provide for plan benefits. This included considering the Pension Plan and VEBA trusts' asset allocation, and the expected returns likely to be earned over the life of the Pension Plan and the VEBAs.

Assumed health care cost trend rates at December 31, 2020 and 2019, were as follows:

	2020	2019
Health care trend rate assumed for next year—participants under 65 Health care trend rate assumed for next year—participants over 65 Rate to which the cost trend rate is assumed to decline (the ultimate	6.50 % 6.80	7.00 % 7.30
trend rate)—participants under 65 Rate to which the cost trend rate is assumed to decline (the ultimate trend rate)—participants over 65	5.00	5.00
Year that the rate reaches the ultimate trend rate	5.00 2024	5.00 2024

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## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

Assumed health care cost trend rates have a significant effect on the amounts reported for the health care plans. A one-percentage-point change in assumed health care cost trend rates would have the following effects:

	One-Percentage- Point Increase	One-Percentage- Point Decrease
Effect on total service and interest cost	\$ 1,167,960	\$ (957,902)
Effect on postretirement benefit obligation	21,697,182	(17,801,770)

**Pension Plan and Other Postretirement Benefit Assets**—The asset allocation for the Pension Plan and VEBA trusts at December 31, 2020 and 2019, by asset category was as follows:

	Pension	Pension Plan		<b>VEBA Trusts</b>	
	2020	2019	2020	2019	
Asset category:					
Equity securities	33 %	31 %	41 %	39 %	
Debt securities	67	69	59	61	

**Pension Plan and Other Postretirement Benefit Contributions**—The Companies expect to contribute \$6,000,000 to their Pension Plan and \$25,400 to their Other Postretirement Benefits plan in 2021.

**Estimated Future Benefit Payments**—The following benefit payments, which reflect expected future service, as appropriate, are expected to be paid:

Years Ending December 31	Pension Plan	Other Postretirement Benefits	
2021	\$ 10,340,070	\$ 7,163,164	
2022	11,128,901	7,606,599	
2023	11,750,475	8,114,635	
2024	12,727,758	8,667,211	
2025	12,723,903	9,162,833	
Five years thereafter	69,056,395	50,538,385	

**Postemployment Benefits**—The Companies follow the accounting guidance in FASB ASC 712, Compensation—Non-Retirement Postemployment Benefits, and accrue the estimated cost of benefits provided to former or inactive employees after employment but before retirement. Such benefits include, but are not limited to, salary continuations, supplemental unemployment, severance, disability (including workers' compensation), job training, counseling, and continuation of benefits, such as health care and life insurance coverage. The cost of such benefits and related obligations has been allocated to OVEC and IKEC in the

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

accompanying consolidated financial statements. The allocated amounts represent approximately a 37% and 63% split between OVEC and IKEC, respectively, as of December 31, 2020, and approximately a 42% and 58% split between OVEC and IKEC, respectively, as of December 31, 2019. The liability is offset with a corresponding regulatory asset and represents unrecognized postemployment benefits billable in the future to customers. The accrued cost of such benefits was \$6,833,166 and \$5,201,536 at December 31, 2020 and 2019, respectively.

**Defined Contribution Plan**—The Companies have a trustee-defined contribution supplemental pension and savings plan that includes 401(k) features and is available to employees who have met eligibility requirements. The Companies' contributions to the savings plan equal 100% of the first 1% and 50% of the next 5% of employee- participants' pay contributed. In addition, the Companies provide contributions to eligible employees, hired on or after January 1, 2015, of 3% to 5% of pay based on age and service. Benefits to participating employees are based solely upon amounts contributed to the participants' accounts and investment earnings. By its nature, the plan is fully funded at all times. The employer contributions for 2020 and 2019 were \$1,920,461 and \$1,966,847, respectively.

#### 9. ENVIRONMENTAL MATTERS

#### **Air Regulations**

On March 10, 2005, the United States Environmental Protection Agency (the U.S. EPA) issued the Clean Air Interstate Rule (CAIR) that required significant reductions of SO2 and NOx emissions from coal-burning power plants. On March 15, 2005, the U.S. EPA also issued the Clean Air Mercury Rule (CAMR) that required significant mercury emission reductions for coal-burning power plants. These emission reductions were required in two phases: 2009 and 2015 for NOx, 2010 and 2015 for SO2 and 2010 and 2018 for mercury. Ohio and Indiana subsequently finalized their respective versions of CAIR and CAMR. In response, the Companies determined that it would be necessary to install flue gas desulfurization (FGD) systems at both plants to comply with these rules. Following completion of the necessary engineering and permitting, construction was started on the FGD systems, and the two Kyger Creek FGD systems were placed into service in 2011 and 2012, while the two Clifty Creek FGD systems were placed into service in 2013.

After the promulgation of CAIR and CAMR, a series of legal challenges to those rules resulted in their replacement with additional rules. CAMR was replaced with a rule referred to as the Mercury and Air Toxics Standards (MATS) rule. The rule became final on April 16, 2012, and the Companies had to demonstrate compliance with MATS emission limits on April 16, 2015. The MATS rule has also undergone legal challenges since it went into effect, and there are a few remaining legal issues pending. The controls the Companies have installed have proven to be adequate to meet the stringent emissions requirements outlined in the MATS rule.

After CAIR was promulgated, legal challenges resulted in that rule being remanded back to the U.S. EPA. The U.S. EPA subsequently promulgated a replacement rule to CAIR called the Cross-State Air Pollution Rule (CSAPR). CSAPR was issued on July 6, 2011, and it was scheduled to

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

go into effect on January 1, 2012. However, a legal challenge of that rule resulted in a stay. The stay was lifted by the D.C. Circuit Court in 2014 and CSAPR, which requires significant NOx and SO2 emissions reductions, became effective on January 1, 2015. Further legal challenges of CSAPR resulted in the U.S. Supreme Court remanding portions of the CSAPR rule back to the D.C. Circuit Court for additional review and subsequent action by the U.S. EPA. This resulted in U.S. EPA issuing the CSAPR Update rule which became final on September 7, 2016, and went into effect beginning with the May 1, 2017 to September 30, 2017 ozone season. The CSAPR Update did not replace CSAPR, it only required additional reductions in NOx emissions from utilities in 22 states (including Ohio and Indiana) during the ozone season. The Companies prepared for and implemented a successful compliance strategy for the CSAPR Update rule requirements in the 2017 ozone season. That strategy was standardized to meet future ozone season compliance obligations, and its execution provided for another successful ozone season in 2019. The CSAPR Update Rule has also been subject to extensive litigation, and the D.C. Circuit Court of Appeals issued a decision on September 13, 2019, on one of those legal challenges that remanded portions of this rule back to U.S. EPA to address. On October 15, 2020, the EPA issued a proposed revision to the CSAPR Update in response to the court remand; and on March 15, 2021, U.S. EPA Administer Regan signed a final rule revising the CSAPR Update. This rule will go into effect in the summer of 2021, 60-days after it is formally published in the Federal Register. The Companies are not currently anticipating that this new rule will impact our near term compliance strategy or materially change future operations.

As a result of the installation and effective operation of the FGD systems and the SCR systems at each plant, management did not need to purchase additional annual SO2 allowances, annual NOx allowances or ozone season NOx allowances in 2020 to cover actual emissions. The Companies also maintain a bank of allowances for all three programs as a hedge to cover future emissions in the event of any short-term operating events or other external factors. Depending on a variety of operational and economic factors, management may elect to consume a portion of these banked allowances and/or strategically purchase additional CSAPR annual and ozone season allowances in 2021 and beyond for compliance with the CSAPR and the recently revised CSAPR Update rules.

With all FGD systems fully operational, the Companies continue to expect to have adequate SO2 allowances available every year without having to rely on market purchases to comply with the CSAPR rules in their current form. Given the success of the Companies' NOx ozone season compliance strategy, the purchase of additional NOx allowances is less likely in the short term as well; however, the Companies did implement changes in unit dispatch criteria for Clifty Creek Unit 6 during the 2017 and subsequent ozone seasons and are continuing to evaluate the need for additional NOx controls for this unit to provide additional flexibility in operating this unit in light of recent changes to the CSAPR Update rules that are expected to go into effect during the 2021 NOx ozone season.

#### **CCR Rule**

In 2010, the U.S. EPA published a proposed rule to regulate the disposal and beneficial reuse of coal combustion residuals (CCRs), including fly ash and boiler slag generated at coal-fired electric generating units as well as FGD gypsum generated at some coal-fired plants. The proposed rule contained two alternative proposals. One proposal would impose federal

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

hazardous waste disposal and management standards on these materials and another would allow states to retain primary authority to regulate the beneficial reuse and disposal of these materials under state solid waste management standards, including minimum federal standards for disposal and management. Both proposals would impose stringent requirements for the construction of new coal ash landfills and existing unlined surface impoundments.

Various environmental organizations and industry groups filed a petition seeking to establish deadlines for a final rule. To comply with a court-ordered deadline, the U.S. EPA issued a prepublication copy of its final rule in December 2014. The rule was published in the Federal Register in April 2015 and became effective in October 2015.

In the final rule, the U.S. EPA elected to regulate CCR as a nonhazardous solid waste and issued new minimum federal solid waste management standards. The rule applies to new and existing active CCR landfills and CCR surface impoundments at operating electric utility or independent power production facilities. The rule imposes new and additional construction and operating obligations, including location restrictions, liner criteria, structural integrity requirements for impoundments, operating criteria, and additional groundwater monitoring requirements. The rule is self-implementing and currently does not require state action for the states of Indiana or Ohio. As a result of this self-implementing feature, the rule contains extensive recordkeeping, notice, and Internet posting requirements.

The Companies have been systematically implementing the applicable provisions of the CCR rule. The Companies have completed all compliance obligations associated with the rule to date and are continuing to evaluate what, if any, impacts groundwater quality will have on the South Fly Ash Pond and landfill at Kyger Creek and the West Boiler Slag Pond and landfill at Clifty Creek. To date, these four CCR units continue to meet the groundwater monitoring standards of the CCR rule. The Companies have been evaluating potential impacts to groundwater quality near the boiler slag pond at Kyger Creek and the landfill runoff collection pond at Clifty Creek as required by the CCR rule. The Companies have determined that statistically significant increases (SSIs) in certain groundwater parameters are present at the two identified locations, and additional steps as defined by the CCR rule were taken. The evaluation of whether an SSI exists is a required component of the groundwater monitoring conditions of the CCR rule. A determination that an SSI appears to be present requires additional evaluation to be undertaken by the facility to determine if there are alternative sources that are influencing groundwater quality and to evaluate the extent of the groundwater quality impact. Concurrently, a facility must continue to evaluate groundwater quality as required by the CCR rule, and determine what potential corrective actions are feasible to address the SSIs. The Companies conducted Alternative Source Demonstrations (ASD) to determine if groundwater was being influenced from sources other than the CCR unit. The ASDs were unable to definitively prove that alternative sources were directly influencing groundwater quality. As a result, the Companies worked with their Qualified Professional Engineer (QPE) to determine what corrective actions were feasible for each CCR unit, and then held a public meeting to discuss these options with the public prior to selecting a remedy. The Companies continue to work through the compliance requirements of the CCR Rule and remain in compliance.

Since the initial publication of the CCR rules in 2015, several legal, legislative and regulatory events impacting the scope, applicability and future CCR compliance obligations and timelines

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

have also taken place. Final actions include: 1.) federal legislation (i.e., the WIIN Act) that provides a pathway for states to seek approval for administering and enforcing the federal CCR program; 2.) U.S. EPA's issuance of a Phase I, Part I revision to the CCR rules on March 1, 2018; 3.) the D.C. Circuit Court's August 21, 2018, ruling vacating and remanding portions of the CCR rule; 4.) U.S. EPA's issuance of a final CCR Rule, Part A, which was published in the Federal Register on August 28, 2020. This final rule introduced a significant revision to the 2015 CCR rule requiring all impoundments that do not meet the liner requirements outlined in the rule to cease receiving CCR material and initiate closure by April 11, 2021, regardless of their overall compliance status. If that date is not technically feasible, an alternate date to cease receiving CCR material and initiate closure can be secured from U.S. EPA through a proposed extension request process, which was required by U.S. EPA no later than November 30, 2020. The surface impoundments at Kyger Creek and Clifty Creek were not constructed in a manner that meets the definition of a liner under the 2015 CCR rule. As a result, the Companies completed an engineering evaluation to develop preliminary closure designs for the impoundments and to determine a technically feasible timeline for discontinuing placement of CCR and non-CCR wastestreams in these impoundments and to initiate closure of the CCR impoundments consistent with the requirements of the rule. The Companies submitted technical justification documents to U.S. EPA in compliance with the November 30, 2020, deadline that demonstrated why additional time is needed to cease placement of CCR and non-CCR wastestreams in the surface impoundments and initiate closure. The Companies anticipate U.S. EPA will approve the alternative schedule at this time. However, U.S. EPA is still reviewing the Companies' justifications at the time of the development of this footnote. The Companies anticipate that U.S. EPA will provide feedback in the first half of 2021. Separately, the proposed Part B revisions to the 2015 CCR rule outline the development of a federal permitting program to regulate and enforce the CCR rule at all applicable facilities consistent with the Congressional mandate outlined in the WIIN Act. This federal permit program would replace the current enforcement mechanism of a self-implementing rule enforced through citizen suits and place it back with U.S. EPA or any state regulatory that receives primacy to implement the CCR permitting within their respective state. The Companies are actively monitoring these developments and adapting their CCR compliance program to ensure compliance obligations and timelines are adjusted accordingly. Changes in regulations or in the Companies' strategies for mitigating the impact of coal combustion residuals could potentially result in material increases to the asset retirement obligations. The Companies will revisit the demolition and decommissioning studies as appropriate throughout the process of executing closure of the CCR surface impoundments to maintain an accurate estimated cost of ultimate facility closure and decommissioning.

In February 2014, the U.S. EPA completed a risk evaluation of the beneficial uses of coal fly ash in concrete and FGD gypsum in wallboard and concluded that the U.S. EPA supports these beneficial uses. Currently, approximately 65 percent of the coal ash and other residual products from the Companies' generating facilities are reused in the production of cement and wallboard, as soil amendments, as abrasives or road treatment materials, and for other beneficial uses.

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

#### NAAQS Compliance for SO<sub>2</sub>

On June 22, 2010, the U.S. EPA revised the Clean Air Act by developing and publishing a new one-hour  $SO_2$  NAAQS of 75 parts per billion, which replaced the previously existing 24-hour and annual standards, and became effective on August 23, 2010. States with areas failing to meet the standard were required to develop state implemented plans to expeditiously attain and maintain the standard.

On August 15, 2013, the U.S. EPA published its initial non-attainment area designations for the new one-hour  $SO_2$ , which did not include the areas around Kyger Creek or Clifty Creek. However, the amended rule does establish that at a minimum, sources that emit 2,000 tons  $SO_2$  or more per year be characterized by their respective states using either modeling of actual source emissions or through appropriately sited ambient air quality monitors.

In addition, U.S. EPA entered into a settle agreement with Sierra Club/NRDC in the U.S. District Court for the Northern District of California requiring U.S. EPA to take certain actions, including completing area designation by July 2, 2016, for areas with either monitored violations based on 2013-15 air quality monitoring or sources not announced for retirement that emitted more than 16,000 tons  $SO_2$  or more than 2,600 tons with a 0.45  $SO_2$ /mmBtu emission rate in 2012.

Both Kyger Creek and Clifty Creek directly or indirectly triggered one of the criteria and have been evaluated by the respective state regulatory agencies through modeling. The modeling results showed Clifty Creek could meet the new one-hour SO<sub>2</sub> limit using their current scrubber systems without any additional investment or modifications. Kyger Creek's modeling data was rejected by U.S. EPA as inconclusive in 2016. As a result, U.S. EPA required Kyger Creek install an SO<sub>2</sub> monitoring network around the plant and monitor ambient air quality beginning on January 1, 2017. Based on the first three years of data from that network, Ohio EPA prepared an updated petition to U.S. EPA in early 2020 requesting that the area in the county surrounding the plant be re-designated to attainment/unclassifiable with the one-hour SO<sub>2</sub> standard. U.S. EPA subsequently acted on this request and published a notice in the Federal Register proposing to make this re-designation. A final rulemaking approving the re-designation is expected in 2021. Finally, on February 26, 2019, the U.S. EPA issued a final decision that it is retaining the existing primary SO<sub>2</sub> NAAQS at 75 parts per billion for the next five-year NAAQS review cycle. Given this decision, combined with current scrubber performance, the Companies expect to avoid more restrictive permit limits relative to its SO<sub>2</sub> emissions or the need for additional capital investment in major scrubber upgrades or modifications.

#### **Steam Electric ELGs**

On September 30, 2015, the U.S. EPA signed a new final rule governing Effluent Limitations Guidelines (ELGs) for the wastewater discharges from steam electric power generating plants. The rule, which was formally published in the Federal Register on November 3, 2015, impacted future wastewater discharges from both the Kyger Creek and Clifty Creek stations.

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

The rule was intended to require the Companies to modify the way they handle a number of wastewater processes at both power plants. Specifically, the new ELG standards were going to affect the following wastewater processes in three ways listed below; however, in April 2017, the U.S. EPA issued an administrative stay on the ELG rule; and then in June 2017, the U.S. EPA issued a separate rulemaking staying the compliance deadlines for portions of the ELG rule applicable to bottom ash sluice water and to FGD wastewater discharges. The U.S. EPA revised the rule redefining what constitutes "best available technology" for these two wastewater discharges and issued an updated final rule in the Federal Register on October 13, 2020. Based on the original rule and revisions captured in the 2020 update, the following impacts to each wastewater discharge are expected:

- Kyger Creek will need to convert to dry fly ash handling by no later than December 31, 2023. The U.S. EPA stay on portions of the ELG rule does not impact the need to convert Kyger Creek station to dry fly ash handling or the associated timeline. The Clifty Creek station already has a dry fly ash handling system in place, so this provision of the rule will not impact Clifty Creek's operations.
- The new ELG rules originally prohibited the discharge of bottom ash sluice water from boiler slag/bottom ash waste water treatment systems. For Clifty Creek and Kyger Creek, this will result in the conversion of each plant's boiler slag pond to a closed-loop sluicing system for boiler slag, with up to a ten percent purge based on the volume of each facilities' total wetted volume. The Companies conducted a Phase I engineering study in 2016 to determine options and costs associated with retrofitting the plants' boiler slag treatment systems, but postponed the study until more information was available from U.S. EPA on the technologies being considered in the revised rule. After reviewing the new rule in draft, the Companies resumed the engineering study needed to formulate an overall compliance strategy based on this updated information. This study includes a further evaluation of technologies or retrofits capable of complying with the requirements of the revised rule, which included preliminary engineering, design, and schedule development that were initiated late in 2019. The Companies have completed the required evaluation associated with each facilities' boiler slag/bottom ash transport waste water treatment in 2020. This feed information was used to develop design and to initiate the bid process to conduct the work. Both Kyger Creek and Clifty Creek Stations are securing various environmental permits necessary to commence construction on the boiler slag/bottom ash handling systems, with work at both locations expected to initiate sometime in 2021.
- 3. The new ELG rules originally established new internal limitations for the FGD system wastewater discharges. Specifically, there were to be new internal limits for arsenic, mercury, selenium, and nitrate/nitrite nitrogen from the FGD chlorides purge stream wastewater treatment plant at each plant. After reviewing the requirements of the 2015 edition of the rule, the Companies expected both Clifty Creek and Kyger Creek stations to be able to meet the mercury and arsenic limitations with the current wastewater treatment technology; however, the Companies anticipated the potential to add some form of biological (or equivalent nonbiological) treatment system downstream of each station's existing FGD waste water treatment plant to meet the new nitrate/nitrite nitrogen and selenium limitations. Installation of new controls to meet the final effluent limitations contained in the revised rule were placed on hold while the U.S. EPA reconsidered the 2015

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

ELG rule to ensure that the compliance strategy ultimately selected would be able to meet any revised requirements in the updated ELG rule. With the finalization of the October 13, 2020 ELG Revision, the Companies resumed evaluation of the appropriate technology, design, and schedule to achieve compliance with the new requirements, which included a change in the final effluent limitations for arsenic, nitrate/nitrite, mercury and selenium. The most significant change to the rule is associated with the final effluent limitation for mercury, which was ultimately lower than the final limit in the 2015 version of the rule, resulting in the Companies needing to re-evaluate and pilot technologies to determine what technology is capable of achieving this reduced mercury limit on the FGD discharges from each station. The Companies have been working with outside engineering resources to develop preliminary design reports and to schedule pilots since late 2020. Further, the Companies have been working with state agencies to request the revised ELG applicability date for FGD waste water of no later than December 31, 2025.

Any new ELG limits will be implemented through each station's waste water discharge permit, which is typically renewed on a five-year basis. The final compliance dates are expected to be facility-specific and negotiated with the Companies' state permit agencies based on the time needed to plan, secure funding, design, procure, and install necessary control technologies once the new rulemaking has been completed. The Companies will continue to monitor EPA regulatory actions on this rule and will respond as necessary.

### 316(b) Compliance

The 316(b) rule was published as a final rule in the Federal Register on August 15, 2014, and impacts facilities that use cooling water intake structures designed to withdraw at least 2 million gallons per day from waters of the U.S., and those facilities who also have an NPDES permit. The rule requires such facilities to choose one of seven options specified by the rule to reduce impingement to fish and other aquatic organisms. Additionally, facilities that withdraw 125 million gallons or more per day must conduct entrainment studies to assist state permitting authorities in determining what site-specific controls are required to reduce the number of aquatic organisms entrained by each respective cooling water system.

The Companies have completed the required two-year fish entrainment studies and filed the reports with the respective state regulatory agencies consistent with regulatory requirements under 40 CFR Section 122.21(r).

The timeline for determining if retrofits may be required to the cooling water systems at either Clifty Creek or Kyger Creek, as well as the type of retrofit required, will be negotiated with each state regulatory agency during future NPDES Permit renewals consistent with state regulatory obligations under 40 CFR Section 125.98(f).

The environmental rules and regulations discussed throughout the Environmental Matters footnote could require additional capital expenditures or maintenance expenses in future periods.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

### 10. FAIR VALUE MEASUREMENTS

The accounting guidance for financial instruments requires disclosure of the fair value of certain financial instruments. The estimates of fair value under this guidance require the application of broad assumptions and estimates. Accordingly, any actual exchange of such financial instruments could occur at values significantly different from the amounts disclosed.

OVEC utilizes its trustee's external pricing service in its estimate of the fair value of the underlying investments held in the benefit plan trusts and investment portfolios. The Companies' management reviews and validates the prices utilized by the trustee to determine fair value. Equities and fixed-income securities are classified as Level 1 holdings if they are actively traded on exchanges. In addition, mutual funds are classified as Level 1 holdings because they are actively traded at quoted market prices. Certain fixed-income securities do not trade on an exchange and do not have an official closing price. Pricing vendors calculate bond valuations using financial models and matrices. Fixed-income securities are typically classified as Level 2 holdings because their valuation inputs are based on observable market data. Observable inputs used for valuing fixed-income securities are benchmark yields, reported trades, broker/dealer quotes, issuer spreads, bids, offers, and economic events. Other securities with model-derived valuation inputs that are observable are also classified as Level 2 investments. Investments with unobservable valuation inputs are classified as Level 3 investments.

As of December 31, 2020 and 2019, the Companies held certain assets that are required to be measured at fair value on a recurring basis. These consist of investments recorded within long-term investments. The investments consist of money market mutual funds, equity mutual funds, and fixed-income municipal securities. Changes in the observed trading prices and liquidity of money market funds are monitored as additional support for determining fair value, and unrealized gains and losses are recorded in earnings.

The methods described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, while the Companies believe their valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

As cash and cash equivalents, current receivables, current payables, and line of credit borrowings are all short-term in nature, their carrying amounts approximate fair value.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

**Long-Term Investments**—Assets measured at fair value on a recurring basis at December 31, 2020 and 2019, were as follows:

	Fair Value Measurements at				
	Reporting Date Using				
	Quoted Prices in Active Market for	Significant Other Observable	Significant Jnobservable		
2020	Identical Assets (Level 1)	Inputs (Level 2)	Inputs (Level 3)		
Equity mutual funds Fixed-income mutual funds	\$ 55,782,673 -	\$ -	\$ - -		
Fixed-income municipal securities Cash equivalents	121,616,295	96,555,122			
Total fair value	<u>\$ 177,398,968</u>	\$ 96,555,122	\$ -		
2019	(Level 1)	(Level 2)	(Level 3)		
Equity mutual funds	\$ 99,982,734	\$ -	\$ -		
Fixed-income mutual funds Fixed-income municipal securities	37,002,850 -	- 101,374,099	-		
Cash equivalents	2,379,596		-		
Total fair value	\$ 139,365,180	\$ 101,374,099	\$ -		

**Long-Term Debt**—The fair values of the senior notes and fixed-rate bonds were estimated using discounted cash flow analyses based on current incremental borrowing rates for similar types of borrowing arrangements. These fair values are not reflected in the balance sheets. The fair values and recorded values of the senior notes and fixed- and variable-rate bonds as of December 31, 2020 and 2019, are as follows:

	2020		2019		
	Fair Value	Recorded Value	Fair Value	Recorded Value	
Total	\$ 1,364,602,177	\$1,217,093,866	\$1,390,779,759	\$ 1,275,148,664	

### 11. LEASES

OVEC has various operating leases for the use of other property and equipment.

On January 1, 2019, the Companies adopted ASC 842, "Leases" which, among other changes, requires the Companies to record liabilities classified as operating leases on the balance sheet along with a corresponding right-of-use asset. The Companies elected the package of practical

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

expedients available for expired or existing contracts, which allowed them to carryforward their historical assessments of whether contracts are or contain leases, lease classification tests and treatment of initial direct costs. Further, the Companies elected to not separate lease components from non-lease components for all fixed payments, and excluded variable lease payments in the measurement of right-of-use assets and lease obligations.

Upon adoption of ASC 842, the impact was a \$22,000 increase in ROU assets and operating lease obligations. These adjustments are the result of assigning a right-of-use asset and related lease liability to the Companies operating leases. There were no cumulative effect adjustments to opening retained earnings, and adoption of the lease standard had no impact to cash from or used in operating, financing, or investing activities on the cash flow statement.

The Companies determine whether an arrangement is, or includes, a lease at contract inception. Leases with an initial term of 12 months or less are not recognized on the balance sheet. The Companies recognize lease expense for these leases on a straight-line basis over the lease term.

Operating lease right-of-use assets and liabilities are recognized at commencement date and initially measured based on the present value of lease payments over the defined lease term.

The leases typically do not provide an implicit rate; therefore, the Companies use the estimated incremental borrowing rate at the time of lease commencement to discount the present value of lease payments. In order to apply the incremental borrowing rate, a portfolio approach with a collateralized rate is utilized. Assets were grouped based on similar lease terms and economic environments in a manner whereby the Companies reasonably expect that the application is not expected to differ materially from a lease-by-lease approach.

The Companies have operating and finance leases for the use of vehicles, property, and equipment. The leases have remaining terms of 0 year to 6 years. The components of lease expense were as follows:

December 31	2020
Operating lease cost	\$ 7,512
Finance lease cost: Amortization of leased assets	\$ 386,089
Interest on lease liabilities	62,702
Total finance lease cost	<u>\$ 448,791</u>

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

Supplemental cash flow information related to leases was as follows:

Operating cash flows from operating leases Operating cash flows from finance leases Financing cash flows from finance leases	\$ 7,512 65,300 259,242
Weighted average remaining lease term: Operating leases Finance leases	< 1 year 5 years
Weighted average discount rate:	
Operating leases	2.5 %
Finance leases	5.4 %

The amount of operating lease ROU assets and liabilities is \$0 and \$7,431 as of December 31, 2020 and 2019, respectively.

The amount in property under finance leases is \$4,081,933 and \$1,545,051 with accumulated depreciation of \$610,556 and \$669,164 as of December 31, 2020 and 2019, respectively.

Future cash flows of operating leases, and maturities of finance lease liabilities are as follows:

Years Ending December 31	Ор	erating		Finance
2021 2022	\$	-	\$	803,802 732,870
2023		-		667,913
2024		-		620,873
2025 Thereafter		<u>-</u> -		520,679 50,528
Total future minimum lease payments	<u>\$</u>		3	3,396,665
Less estimated interest element				355,432
Estimated present value of future minimum lease	·	3,041,233		

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

### 12. COMMITMENTS AND CONTINGENCIES

The Companies are party to or may be affected by various matters under litigation. Management believes that the ultimate outcome of these matters will not have a significant adverse effect on either the Companies' future results of operation or financial position.

On March 31, 2018, FirstEnergy Solutions Corp. (FES), one of the Sponsoring Companies under the ICPA, filed for Chapter 11 bankruptcy protection under the United States Bankruptcy Code

in the United States Bankruptcy Court for the Northern District of Ohio (the "Bankruptcy Court"). OVEC made a preemptive filing on March 26, 2018, at the Federal Energy Regulatory Commission (FERC) requesting either (i) an order finding that FES's anticipated rejection of the ICPA would constitute a violation of that agreement's terms and would not satisfy the Federal Power Act's "public interest" standard, or, (ii) an order declaring that FERC has exclusive jurisdiction over the proposed rejection of the ICPA (the "FERC Action"). On April 1, 2018, FES filed in the Bankruptcy Court a motion to reject the ICPA and separately obtained an order temporarily enjoining the FERC Action. On May 11, 2018, the Bankruptcy Court granted a preliminary injunction enjoining FERC from reviewing FES's requested rejection of the ICPA under the public interest standard. FERC subsequently filed an appeal of this decision with the United States Court of Appeals for the Sixth Circuit (the "Injunction Appeal"), which OVEC joined as an intervenor. On July 31, 2018, the Bankruptcy Court granted FES's motion to reject the ICPA using the "business judgement" standard used to evaluate contract rejection under the Bankruptcy Code (the "Rejection Order"). Per the ICPA, upon rejection, OVEC made available to all other Sponsoring Companies FES's entitlement to available energy under the ICPA. OVEC appealed the Rejection Order to the Sixth Circuit (the "Rejection Appeal"). The Rejection Appeal was ultimately consolidated with the Injunction Appeal (together as consolidated, the "Sixth Circuit Rejection Appeal"). On October 14, 2018, OVEC filed with the Bankruptcy Court its rejection damages claim of approximately \$540 million against FES.

On July 31, 2019, OVEC and FES entered into a stipulation with respect to OVEC's objection to confirmation of the FES plan of reorganization, stipulating that FES (a) would not seek to dismiss OVEC's Sixth Circuit appeal, or, if applicable, OVEC's appeal of an order with respect to an objection by OVEC to confirmation of the plan arising under section 1129(a)(6) of the Bankruptcy Code or oppose further review by the United States Supreme Court, on the grounds of mootness. OVEC objected to confirmation of the FES plan under section 1129(a)(6) of the Bankruptcy Code, which requires any governmental regulatory commission with jurisdiction, after confirmation of the plan, over the rates of a debtor to approve any rate change provided for in the plan, or that such rate change is expressly conditioned on such regulatory approval. OVEC's objection was overruled at the confirmation hearing on August 21, 2019. The FES plan of reorganization was confirmed on October 16, 2019. On October 29, 2019, OVEC moved to certify a direct appeal of the Bankruptcy Court's confirmation order to the Sixth Circuit. On November 27, 2019, the Bankruptcy Court granted OVEC's motion to certify the confirmation order for direct appeal to the Sixth Circuit which was granted on March 24, 2020. The Sixth Circuit granted OVEC's petition for direct appeal of the confirmation order.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

On December 12, 2019, the U.S. Court of Appeals for Sixth Circuit ruled on the Sixth Circuit Rejection Appeal by (1) affirming the Bankruptcy Court's jurisdiction over the rejection of the ICPA and (2) finding that the Bankruptcy Court should have considered the public interest in the standard for rejection and remanding to the Bankruptcy Court for further consideration under a heightened standard, after giving FERC a reasonable opportunity to weigh in. OVEC filed a petition for rehearing "en banc," and on March 13, 2020, the Sixth Circuit denied the petition.

On May 18, 2020, Energy Harbor LLC (EH), successor to FES, filed a motion to approve a stipulation between itself and OVEC with respect to the parties' outstanding disputes (the "Stipulation"). The material terms of the Stipulation provided, among other things, that (a) EH shall assume the ICPA, (b) shall continue to perform its obligations under the ICPA arising on or after June 1, 2020, pursuant to the terms of the ICPA, (c) EH shall pay OVEC \$32,500,000 in cash as full and final settlement of any cure amounts required to be paid in connection with the assumption of the ICPA, and (d) OVEC's claims in the bankruptcy cases shall be deemed withdrawn with prejudice and expunged, OVEC shall withdraw and dismiss, with prejudice, its appeal of the confirmation order and shall withdraw any of its actions, pleadings, or positions, with prejudice, taken before FERC with respect to FERC's proceedings arising from the Sixth Circuit's decision in connection with the Rejection Order. On June 15, 2020, the Bankruptcy Court entered an order approving the Stipulation, and the Stipulation became effective shortly thereafter.

\* \* \* \* \* \*



Attachment MPH-2
Page 44 of 46
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180 East Broad Street
Suite 1400
Columbus, OH 43215-3611

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#### INDEPENDENT AUDITORS' REPORT

To the Board of Directors of Ohio Valley Electric Corporation

We have audited the accompanying consolidated financial statements of Ohio Valley Electric Corporation and its subsidiary company, Indiana-Kentucky Electric Corporation (the "Companies"), which comprise the consolidated balance sheets as of December 31, 2020 and 2019, and the related consolidated statements of income, retained earnings, and cash flows for the years then ended, and the related notes to the consolidated financial statements.

Management's Responsibility for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Companies' preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Companies' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of the Companies as of December 31, 2020 and 2019, and the results of their operations and their cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

/s/Deloitte & Touche LLP April 27, 2021

### OVEC PERFORMANCE - A 5-YEAR COMPARISON (UNAUDITED)

	2020	2019	2018	2017	2016
Net Generation (MWh)	9,025,018	11,238,298	12,146,856	11,940,259	9,946,877
Energy Delivered (MWh) to Sponsors	9,033,056	11,234,353	11,863,505	11,724,662	9,745,956
Maximum Scheduled (MW) by Sponsors	2,215	2,209	2,173	2,186	2,167
Power Costs to Sponsors	\$605,270,000	\$640,801,000	\$644,114,00 0	\$636,287,000	\$571,687,000
Average Price (MWh) Sponsors	\$67.006	\$57.040	\$54.294	\$54.270	\$58.657
Operating Revenues	\$551,718,000	\$614,667,000	\$615,839,00 0	\$624,058,000	\$585,896,000
Operating Expenses	\$480,383,000	\$554,642,000	\$523,196,00 0	\$560,170,000	\$515,702,000
Cost of Fuel Consumed	\$231,316,000	\$274,843,000	\$277,369,00 0	\$288,503,000	\$261,833,000
Taxes (federal, state, and local)	\$12,203,000	\$8,418,000	\$12,165,000	\$11,975,000	\$12,329,000
Payroll	\$53,461,000	\$55,491,000	\$57,569,000	\$58,847,000	\$60,051,000
Fuel Burned (tons)	4,148,459	5,111,144	5,428,783	5,338,318	4,603,575
Heat Rate (Btu per kWh, net generation)	11,036	10,714	10,540	10,622	10,904
Unit Cost of Fuel Burned (per mmBtu)	\$2.04	\$2.28	\$2.17	\$2.27	\$2.41
Equivalent Availability (percent)	78.9	78.2	76.6	75.6	72.9
Power Use Factor (percent)	60.80	76.23	84.19	83.90	72.67
Employees (year-end)	563	591	640	666	708

### **DIRECTORS**

### **Ohio Valley Electric Corporation**

<sup>1</sup> **THOMAS ALBAN**, Columbus, Ohio Vice President, Power Generation Buckeye Power, Inc.

DAN ARBOUGH, Louisville, Kentucky Treasurer LG&E and KU Energy LLC

ERIC D. BAKER, Cadillac, Michigan President and Chief Executive Officer Wolverine Power Supply Cooperative, Inc.

CHRISTIAN T. BEAM, Charleston, West Virginia President and Chief Operating Officer Appalachian Power

1.2 LONNIE E. BELLAR, Louisville, Kentucky Chief Operating Officer LG&E and KU Energy LLC

<sup>2</sup> PAUL CHODAK III, Columbus, Ohio Executive Vice President - Generation American Electric Power Company, Inc.

WAYNE D. GAMES, Evansville, Indiana Vice President – Power Supply Vectren Corporation GUSTAVO GARAVAGLIA, Indianapolis, Indiana Vice President and Chief Financial Officer Dayton Power & Light Company

STEVEN K. NELSON, Coshocton, Ohio Chairman, Buckeye Power Board of Trustees The Frontier Power Company

PATRICK W. O'LOUGHLIN, Columbus, Ohio President and Chief Executive Officer Buckeye Power, Inc.

<sup>2</sup> DAVID W. PINTER, Akron, Ohio Executive Director, Business Development FirstEnergy Corp.

JULIE SLOAT, Columbus, Ohio Executive Vice President and Chief Financial Officer American Electric Power Company, Inc.

<sup>2</sup> RAJA SUNDARARAJAN, Gahanna, Ohio President and Chief Operating Officer, AEP Ohio American Electric Power Company, Inc.

<sup>2</sup> JOHN A. VERDERAME, Charlotte, North Carolina Director, Power Trading & Dispatch Duke Energy Corporation

### **Indiana-Kentucky Electric Corporation**

<sup>2</sup> PAUL CHODAK III, Columbus, Ohio Executive Vice President - Generation American Electric Power Company, Inc.

WAYNE D. GAMES, Evansville, Indiana Vice President – Power Supply Vectren Corporation

MARC E. LEWIS, Fort Wayne, Indiana Vice President, External Relations Indiana Michigan Power

**DAVID A. LUCAS**, Fort Wayne, Indiana Vice President – Finance Indiana Michigan Power <sup>2</sup> PATRICK W. O'LOUGHLIN, Columbus, Ohio President and Chief Executive Officer Buckeye Power, Inc.

<sup>2</sup> DAVID W. PINTER, Akron, Ohio Executive Director, Business Development FirstEnergy Corp.

**TOBY L. THOMAS**, Fort Wayne, Indiana President and Chief Operating Officer Indiana Michigan Power

#### OFFICERS—OVEC AND IKEC

PAUL CHODAK III
President

JUSTIN J. COOPER Vice President,

Vice President, Chief Operating Officer and Chief Financial Officer KASSANDRA K. MARTIN Secretary and Treasurer JULIE SLOAT
Assistant Secretary and
Assistant Treasurer

<sup>&</sup>lt;sup>1</sup>Member of Human Resources Committee.

<sup>&</sup>lt;sup>2</sup>Member of Executive Committee.

Marie Fagan Christopher, Mahila 

Okay, thanks v much for the head start

From: mahila.christopher@puco.ohio.gov <mahila.christopher@puco.ohio.gov>

Sent: Tuesday, September 8, 2020 2:59 PM To: Marie Fagan <marie@londoneconomics.com> Cc: rodney.windle@puco.ohio.gov Subject: RE: Draft AEP Ohio OVEC Audit

Please find attached Staff's initial comments on LEI's latest draft of the AEP Ohio, 2018-2019 PPA rider audit final report. This may help you get a head start on Staff's editorial suggestions. The comments can be discussed further at tomorrow's meeting.

\*\*If you could please note that Staff still needs final acquiescence from PUCO Admin. regarding the overall tone of the draft report!

Staff's main observation regarding the tone of the draft is the following:

- •Milder tone and intensity of language would be recommended such as the language on page 10, para 3: "Therefore, keeping the plants running does not seem to be in the best interests of the ratepayers.
- •Reduced subjectivity and level of detail/specifics would be required such as the language on page 26, para 2: "HB 6 also provides subsidies for two large nuclear power plants in Ohio, and for that reason is the center of a federal bribery investigation. First Energy Corporation and the company's political action committee, and Generation Now, a 501 (c) (4) non-profit group are charged with paying \$60 million to advocate for the passage of HB 6. The case has led to federal charges against Ohio House Speaker Larry Householder and four associates."

I am attaching a redlined Word version of the draft for your perusal/review. If you could, please take a look and incorporate Staff's comments as far as possible? Please let me know of any questions, comments, and concerns.

Thank you

#### Mahila Christopher

Public Utilities Commission of Ohio Office of the Federal Energy Advocate Utility Specialist (614) 728-6954



This message and any response to it may constitute a public record and thus may be publicly available to anyone who requests it

From: Christopher, Mahila

Sent: Tuesday, September 8, 2020 1:09 PM To: Marie Fagan <marie@londoneconomics.com> Cc: Windle, Rodney < rodney.windle@puco.ohio.gov> Subject: RE: Draft AEP Ohio OVEC Audit

As per the RFP, the Final Report is due to be filed on the 16<sup>th</sup> of September:

- 1. Audit Proposals Due February 28, 2020
- 2. Award Audit March 11, 2020
- 3. Audit Conducted March 11, 2020 through September 1,
- 4. 2020 Draft Audit Report Presented to Staff September 1, 2020
- 5. Final Audit Report Filed with Commission September 16, 2020

Should Staff reach our edits to LEI by 2:00pm today, would it be possible for LEI to send an updated draft to the Company tomorrow?

Thank you

#### Mahila Christopher

Public Utilities Commission of Ohio Office of the Federal Energy Advocate Utility Specialist (614) 728-6954



This message and any response to it may constitute a public record and thus may be publicly available to anyone who requests it.

From: Marie Fagan <marie@londoneconomics.com> Sent: Tuesday, September 8, 2020 12:29 PM To: Christopher, Mahila <mahila.christopher@puco.ohio.gov> Cc: Windle, Rodney < rodney.windle@puco.ohio.gov>

Okay, will do. Once we have your comments I'll have a good idea of how long it will take to address them, but I would guess we can complete it by the end of the week in any case, and likely sooner than that. So that means we can get the draft to Ed by this Friday 11<sup>th</sup> or maybe a day or so sooner, at least in electronic format. I think that the week that Ed wants for AEP Ohio review is reasonable, which means that they would get their review back to us by about Sept 18.<sup>th</sup> We would then address their comments (again, that should take a day or so, unless comments are extensive). Then we would provide you with the final report including workpapers the week of Sept. 21.

Best. Marie

From: mahila.christopher@puco.ohio.gov <mahila.christopher@puco.ohio.gov>

Sent: Tuesday, September 8, 2020 9:32 AM

Subject: RF: Draft AFP Ohio OVEC Audit

To: Marie Fagan <marie@londoneconomics.com> Cc: rodnev.windle@puco.ohio.gov

Subject: FW: Draft AEP Ohio OVEC Audit

 $\textbf{Importance:} \ \mathsf{High}$ 

Staff should be able to communicate our comments on the draft by tomorrow's meeting.

If you could, please assess Edward's question based on this and let me know if you have any concerns with his request for a week to review the draft for confidentiality and factual inaccuracies?

Thank you

Mahila Christopher

Public Utilities Commission of Ohio Office of the Federal Energy Advocate (614) 728-6954

f У in 🖸

This message and any response to it may constitute a public record and thus may be publicly available to anyone who requests it

From: Edward J Locigno <eilocigno@aep.com>

Sent: Tuesday, September 8, 2020 9:19 AM

To: Marie Fagan < marie@londoneconomics.com

Cc: Andrea E Moore <aemoore@aep.com>; Christopher, Mahila <mahila.christopher@puco.ohio.gov>; Shelli A Sloan <sasloan@aep.com>; Steven T Nourse <stnourse@aep.com>

Subject: RE: Draft AEP Ohio OVEC Audit

Importance: High

When can we expect the report to review for confidentiality and factual inaccuracies? We need a solid week really at least to review it. Please let me know. Thank you!



EDWARD J LOCIGNO | REGULATORY ANALYSIS & CASE MGR

EJLOCIGNO@AEP.COM | D:614.716.3495 | C:614.619.9460 1 RIVERSIDE PLAZA, COLUMBUS, OH 43215

From: Marie Fagan < marie@londoneconomics.com >

Sent: Wednesday, September 2, 2020 3:09 PM

To: Edward J Locigno <eilocigno@aep.com>

Cc: Andrea E Moore <aemoore@aep.com>

Subject: [EXTERNAL] Draft AEP Ohio OVEC Audit

This is an EXTERNAL email. STOP. THINK before you CLICK links or OPEN attachments. If suspicious please click the 'Report to Incidents' button in Outlook or forward to

Dear Ed

This is to confirm that LEI provided the draft OVEC audit report to the Commission Staff. The process now, as I understand it, is that Staff will review, and after that we will provide it to AEP Ohio for redacting. At that time, we can talk about a secure way to provide it to you, perhaps uploading to the data room.

Thank you for all your help with the audit.

Best,



Marie N. Fagan, PhD Chief Economist London Economics International 717 Atlantic Ave, Suite 1 A | Boston, MA | 02111 Direct: 1-617-933-7205 Cell 1-617-599-9308

www.londoneconomics.com

London Economics International, LLC ("LEI") is an economic and financial consulting company with two decades of experience advising both private and public entities in energy and infrastructure markets. LEI publishes bi-annual market reviews of all US and Canadian regional power markets available at www.londoneconomicspress.com.

CAUTION: This is an external email and may not be safe. If the email looks suspicious, please do not click links or open attachments and forward the email to csc@ohio.gov or click the Phish Alert Button if available

Christopher, Mahija Marie Fanan Winde, Rodney RE: an edit neded for AEP Ohio OVEC final audit report Friday, September 11, 2020 1:58:60 PM image002.cmg image002.cmg image005.cmg image005.cmg

#### Hi Marie,

Thank you for the heads up. Staff would recommend that you share this proposed edit with the Company as well.

Let me know if you have any questions.

### Mahila Christopher

Public Utilities Commission of Ohio Office of the Federal Energy Advocate Utility Specialist (614) 728-6954



This message and any response to it may constitute a public record and thus may be publicly available to anyone who requests it.

From: Marie Fagan <marie@londoneconomics.com>

Sent: Friday, September 11, 2020 12:17 PM

To: Christopher, Mahila <mahila.christopher@puco.ohio.gov>

Cc: Windle, Rodney <rodney.windle@puco.ohio.gov>

Subject: an edit needed for AEP Ohio OVEC final audit report

#### Hi Mahila.

I just realized there was an edit I wanted to make to page 10, where we said "However, LEI's analysis shows that the OVEC contract overall is not in the best interest of AEP Ohio ratepayers." that I missed in the last version of the report. I'll edit it when we get the version back from AEP Ohio next week-- I'll delete that sentence and tinker with the rest of the paragraph so it reads smoothly. Best.

Marie



Marie N. Fagan, PhD
Chief Economist
London Economist International London Economics international 717 Atlantic Ave, Suite I A | Boston, MA | 02111 Direct: 1-617-933-7205 Cell 1-617-599-9308

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London Economics International, LLC ("LEI") is an economic and financial consulting company with two decades of experience advising both private and public entities in energy and infrastructure markets. LEI publishes bi-annual market reviews of all US and Canadian regional power markets available at <a href="https://www.londonecanomicspress.com">www.londonecanomicspress.com</a>.

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Summary: Testimony Direct Testimony of Michael P. Haugh on Behalf of the Office of the Ohio Consumers' Counsel electronically filed by Ms. Patricia J Mallarnee on behalf of Finnigan, John