## BEFORE THE OHIO POWER SITING BOARD

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In the Matter of the Ohio :
Power Siting Board's :
Review of Ohio :

Administrative Code : Case No. 21-902-GE-BRO Chapters 4906-1, 4906-2, :

Chapters 4906-1, 4906-2, : 4906-3, 4906-4, 4906-5, : 4906-6 and 4906-7.

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## PROCEEDINGS

before Michael Williams, Administrative Law Judge, via Webex Teleconference, called at 9:30 a.m. on Friday, October 8, 2021.

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Friday Morning Session, October 8, 2021.

2.1

ALJ WILLIAMS: We're on the record.

Good morning. Welcome, everyone. My name is Michael
Williams. I'm an Administrative Law Judge in the
Legal Department of the Ohio Power Siting Board which
I'll reference as the Board throughout the proceeding
today.

I've been assigned by the Board to conduct a workshop in 21-902-GE-BRO which involves the review of the Ohio Administrative Code rules and Chapter 4906-1 through 4906-7 which in general involve the Board's authority to regulate the certification and operation of major utility facilities within the state as described in Revised Code Chapter 4906.

Due to the continuing Covid-19 emergency, in order to safely accommodate the public, today's workshop is being held through Webex which enables interested persons to witness the workshop being offered and comment on the proposed rule adoption by telephone or video on the Internet. I also note that the event is being aired via YouTube and will be available for future viewing through the Board's

website.

2.1

Before we get started with the workshop,

I would like to address the preliminary issues.

First, if you experience technical difficulties

during the workshop, we have several options. If

your Internet connection drops at any point, you can

try to join the Webex by video again or you can

participate by phone. If those options are

unsuccessful, please call the Board's Legal

Department at 614-466-6843 for immediate assistance.

Finally, if you really wish to listen to the workshop using your phone instead of accessing via Webex on the Internet, you can listen to the workshop by dialing 1-408-418-9388 and entering Meeting No. 1795482372 when prompted.

More information on the Webex technical help options can be obtained through the Chat feature which will be available throughout this workshop. You may click on the Chat button at any time to obtain technical assistance or to ask procedural questions. The Chat feature should not be used for any other purpose such as to offer comments about the proposed rules that are the subject of today's workshop. Please be aware that Chats are recorded and should not be considered private. Chats are also

not part of the official record of this case.

2.1

During today's workshop, individuals who have registered to provide comments should speak when I read their names for the registration list which I'll do throughout the hearing and in the introduction.

Individuals who are commenting by video will be unmuted by a Board staff member when it is their time for their comments. If you are providing comments by telephone, a Board staff member will call you at your phone number when it is your turn to comment. Please bear with us as we work to queue up those that are commenting individually.

We ask that you keep your comments to a reasonable length of time and avoid repetitive comments. To avoid unnecessary background noise, we will keep your microphone on mute unless you are commenting. Again, if you have questions about this process, as the workshop proceeds, please use the Chat function. Micah Schmidt, who is our own event host, will be overseeing the event on Webex. We have additional staff who are helping to facilitate our workshop by monitoring the Chat function.

Now that we've addressed the preliminary issues, we'll officially get started with a more

common introduction to this proceeding, and I note that there's no comments on the Chat, so with that, I'll call this matter formally to order.

2.1

The Ohio Power Siting Board has scheduled for hearing at this time and place Case No. 21-902-GE-BRO which is captioned in matter of the Ohio Power Siting Board's Review of Ohio Administrative Code Chapters 4906-1, 4906-2, 4906-3, 4906-4, 4906-5, 4906-6 and 4906-7.

My name is Michael Williams, and I'm the Administrative Law Judge assigned by the Board to preside over today's workshop. Today's workshop is a further step in the rule making process regarding whether modifications should occur to the rules at issue.

As we begin today's workshop, a bit of history is helpful. The Board began the informal evaluation of the rules at issue beginning in March of 2020. The Board conducted three stakeholder engagement meetings on March the 11th of 2020, March the 12th of 2020 and May the 12th of 2020 to gather information as to what changes to the rules may be beneficial to the public, as well as major utility facilities that operate or seek to operate in the state.

In connection with those meetings, the Board pledged it would conduct multiple workshops as it begins the formal rule evaluation process, and today's workshop is a follow-up to that pledge. We had two additional workshops on Monday, Monday morning in person and Monday afternoon virtually, and today would be the third and final workshop that's attended in this case.

2.1

Now, as described in the September 3rd, 2021 entry that scheduled today's workshop, the Board is interested in comments as to all of the rules described in the case, but there is an emphasis on issues that involve the process for considering certificate applications for electric generation facilities, electric transmission facilities and gas pipelines, including the potential for implementing a new rule that would be specific to electric generation facilities associated with solar panels.

I also note that the Scheduling Entry on Pages 3 and 4 identify 13 topics to assist stakeholders in preparing comments. That list is certainly not intended to be exhaustive and the Board welcomes all comments as to the issues being considered.

Now, following today's workshop, the

Board staff will review the comments received and determine recommended changes to the rules. After staff's review, the Board will open this case for formal written comments to be filed later in the docket. Once the written comment period is concluded, the Board will consider the adoption of rule changes or additions within the Ohio Revised Code.

2.1

I want to stress that today's workshop is your initial opportunity to provide feedback on the consideration of the proposed rules. Also nothing said today will be considered binding on any of the interested stakeholders. Binding recommendations will be part of the formal written comment proceeding that will follow today's workshop. I would also emphasize that today's workshop is not intended to discuss any case or pending proceeding currently before the Board.

The workshop is being transcribed by a court reporter from Armstrong and Okey. If you plan to testify, please speak clearly so that the court reporter can accurately reflect your comments on the record. Also, if you have a prepared written statement, it would be helpful to provide a copy of that to the court reporter as well which you can do

by e-mailing it to the Ohio Power Siting Board at contactopsb@puco.ohio.gov.

2.1

Now, normally in the context of an in-person workshop, I would simply open up the floor for comments, ask that you come forward, give your name and address and begin speaking, but for this virtual session, we will call those commenters based largely on the order of their registration, but there have been a couple of tweaks that have been made at the request of commenters to accommodate scheduling conflicts or otherwise.

I will read through the entire 15 person list of those who have registered to comment, and I would note that commenter 3, Hector Garcia-Santana, previously commented on Monday morning, so we will skip over Mr. Garcia-Santana.

So our list of speakers today or commenters are Terry Fife, Tim Scarbrough, Steve Crum, Chris Tavenor, Chip Kepford, W. Susan Dempsey, Hope Taft, Kenny McDonald, Alex Fischer, Jennifer Adams, Mike Settineri, Julia Johnson, Ali Cooper and Gene Bryant.

So with that, we'll begin with our first commenter. Micah, would you please promote Terry Fife.

MR. SCHMIDT: You've been promoted, if you could enable your audio and video.

MS. FIFE: Good morning.

2.1

ALJ WILLIAMS: Good morning, Miss Fife, how are you?

MS. FIFE: I'm fine, thank you. My name is Terry Fife, and I reside in Xenia Township which is in Greene County, Ohio.

ALJ WILLIAMS: Miss Fife, I don't mean to cut you off there, but I can't see you. It's fine, you can certainly provide comments without that, but if you wanted your camera on, I just wanted you to be aware we're not getting your image.

MS. FIFE: Right, no, that's fine. No, I prefer to --

ALJ WILLIAMS: Okay, okay.

MS. FIFE: -- just do audio. Thank you.

ALJ WILLIAMS: You're welcome.

MS. FIFE: First of all, thank you for the opportunity to comment at today's rule review workshop. I am a citizen who has been actively engaged in learning about the ways, means and methods by which large scale renewable energy products are developed and approved in our state.

Seven generations of my family have lived

and labored in Miami, Cedarville and Xenia Townships, all within a few miles of one another. I currently live in a house built in the 1800s that served as a one room township school. The structure was both a landmark and a community anchor for our country neighborhood.

2.1

While I am a member of Citizens for Greene Acres, the comments I make today are my own. Besides attending the in-person rule review workshop hosted by OPSB on March the 12th of 2020 and a number of other meetings and hearings in various counties, I have traveled to multiple sites in Ohio from Hardin to Hillcrest where utility-scale solar projects are in various stages of development and construction.

I am not being paid to be here today, and I have not discussed or consulted with a lawyer, a public relations firm, any trade organizations or any businesses regarding my remarks. I listened carefully to the 13 individuals who commented at both of Monday's sessions, lawyers for energy corporations, industry spokespeople, developers, lobbyists and even leaseholders, all of whom stand to gain from projects the OPSB approves.

Each of these individuals has a dog in the fight, as the saying goes. The words robust and

rigorous were invoked numerous times when those who spoke referred to the existing rules and requirements. Today I would like to shine a little light on a few points that should be more robust and more rigorous in order to make the OPSB process more fair and more balanced, especially for the many ordinary citizens who are not marching on the long and expensive road to certification.

2.1

I appreciate that project developers feel the existing process and rules are rigorous, even onerous given the very specific and highly technical materials that OPSB requires as part of the application process, but as an informed layperson and with all due respect to the Board, some of the current rules and key steps in the application process are inherently lopsided. They are also unbalanced and unfair when one considers the interests of millions of ordinary Ohioans who live and work in the state's rural townships and communities.

A viewshed analysis is one of the many technical reports developers of utility-scale solar facilities are required to submit, but the term viewshed is only vaguely defined in the current rules and regulations. And the vagueness begs some

important questions. What views and whose views matter? How do we measure and consider views in a rural setting?

2.1

Viewshed analyses are currently prepared by a consultant the developer hires. The consultants take photographs of parcels proposed for the site, as well as general landscape shots often taken with a cellphone. Many of these pictures are taken from select spots on specific roads in a project area.

Depictions of solar panels are sometimes superimposed on the photographs in order to demonstrate what the viewshed will look like once the facility is constructed, but the perspective provided by these photos is too narrow. The viewshed analyses submitted to OPSB do not feature photos taken from neighboring properties that are proximate or near the project, nor do they include images taken from the windows, porches, decks, yards and barns of nonparticipating landowners who live in the project area.

Where is the balance, the fairness in determining what will be seen and by whom? How is this methodology determined? What state agencies review and evaluate the viewshed reports? If the State does not have a landscape architect or other

qualified professional to evaluate the developer's viewshed report, then OPSB should engage an independent expert, one without an interest in the outcome to evaluate and even push the Board to rethink and redefine the concept of viewshed.

2.1

In the rolling landscapes that make up my country neighborhood, our view sheds are measured in miles, not in feet or yards. In a few cases, local citizens, of course, have taken the rare step of engaging their own lawyer in order to intervene in matters pending before the OPSB, but only those residents living absolutely adjacent to leased parcels are considered as witnesses who can offer viewshed testimony.

When the federal government built the highway, interstate highway system in the 1950s and '60s, viewsheds mattered little to the road engineers. After all, most Americans who embraced a car driving culture benefited, but highways permanently altered our landscapes. And we understand now that the benefits of roadways came at the expense of people and communities connected to those landscapes.

Now, from the macro, let's move to the micro concept of viewshed. Under paragraph 5 in your

Journal Entry, letter R, lumps together planned management obnoxious weeds, along with irrigation, drainage and storm water runoffs. Each of these subjects is worthy of discussion, but allow me to move straight to weeds which are surely part of the viewshed but also a critical element in the ecology of any rural area.

2.1

2.2

I have seen scores of promotional pictures featuring pollinated friendly and flowering native plants as envisioned and touted by the developers, but at the solar sites I have visited in Ohio and elsewhere, there is a real disconnect.

Here in Ohio, weeds have taken over a huge spot of land that is the current Hillcrest site in Brown County. Weeds are everywhere, massive weeds, and certainly some invasive ones can be found along the roads and along both sides of the chain linked and barbed wire fences surrounding the facility. Weeds are also ubiquitous inside the almost 2,000 fenced acres now covered with panels and pylons.

Horticultural experts are quick to make a distinction between pollinator friendly and native plants. Such species are not one and the same. And changing weather patterns have introduced new

invasive plants and are prompting naturalists to reconsider what's native and what will be native and invasive in the years to come.

2.1

Who is going to determine best practices regarding weeds and vegetation over a 40-year period? Who will monitor and enforce these best practices? And what happens to the viewshed when Mother Nature acts up? This query could become a key component of a more rigorous viewshed analysis or it could be placed under health and safety concerns in another section of the code. Either way, it's a significant question and is worthy of consideration right from the start of the OPSB process.

In the past, developers have selected sites based on available electrical transmission capacity and the willingness of landowners to lease their land. Early in the process of site selection, the developer and the OPSB should examine a proposed site's weather history.

Many counties in Ohio, mine among them, have a documented history of extreme and dangerous weather. If you have ever lived through a tornado or other catastrophic weather event, you will appreciate that such forces of nature are not trivial matters.

If an F5 tornado, similar to the one that

struck Xenia in 1974, were to traverse hundreds or thousands of acres covered with solar panels, how would a utility-scale solar site fare? Who would be responsible for the clean-up especially when flying solar debris lands outside the project area. In my neck of the woods, folks are still, still dealing with insurance companies and damages incurred in the 2019 Memorial Day tornado.

2.1

2.2

In summarizing, the viewshed analyses need to be far more rigorous and more expansive reflecting the rural settings in which these projects are located and the residents who live there. We must also acknowledge that Ohio does not have a track record we can rely upon to guide us in this next round of rules and project approvals.

Ohio, along with all the other states in the middle of America, has little operational experience with large scale solar and no historical perspective from which we can evaluate massive renewable energy projects as they are currently being proposed and built.

There is scant evidence, data and research especially of a longitudinal nature that can confidently steer us in such uncharted waters. As you review and reconsider your rules, please consider

the many unknowns and all those unanswered or insufficiently answered questions.

2.1

I am a professional researcher trained to recognize that the absence of evidence is sometimes more important than the presence of evidence. In the face of so many unknowns, I hope the Board will rigorously interrogate the sources and supporting evidence presented to it. Thank you.

ALJ WILLIAMS: Miss Fife, thank you so much for your presentation and comments. If I could just try to clarify. I understand, and you very succinctly and passionately described, that the reality is that a lot of these decisions are at a very local and personal level.

As I'm considering your account, it would seem as though there's some benefit to interaction in a case prior to the Staff report or in tandem with the Staff report where those who maybe are either not proximate or are proximate but have particularly impacted properties such as you described, decks, certain windows, porches and the like, would benefit by receiving that personal information so it can be considered as part of the Staff's consideration of the local effects of the proposed project.

So I am taking that into consideration

and certainly the Staff is as well and would invite any guidance either now or as part of the formal comment process as to how that would look, whether that would be the individual providing those pictures, superimposing, providing just a picture as to the area that is uniquely affected so that the decision makers can be aware of that in realtime and aware of that prior to the local public hearing or prior to the actual opening of the record.

2.1

So anything you would want to add to that consideration or my response to your comments?

MS. FIFE: You know, I really like your idea, and I thought about it myself and do enjoy taking photographs especially as the seasons change, you know, which is a big part of the rhythm of everyday life for everyone who lives in the country.

I think the idea of asking the larger community of residents who live in not just the project area but the zone, what I call the larger zone, to submit photographs is an excellent idea. And perhaps we can come up with some criteria or standards whereby you document, you know, how you took your photographs, exactly where you took them from, the coordinates and so forth, the time of year, the time of day, the kind and size of camera used.

I think that's a wonderful idea and would go a long way towards involving the community early on, really early on. It would be another way to encourage developer/resident communication early in the process long before, you know, tempers flare and animosities arise. I think that's an entirely constructive and doable suggestion. I feel a lot of my neighbors would be happy to contribute to that body of visual evidence.

ALJ WILLIAMS: Miss Fife, I just built upon your idea, so thank you for putting it out there. It's certainly out there for the Staff and Board's consideration, and I do appreciate your comments here this morning.

MS. FIFE: Thank you.

16 ALJ WILLIAMS: Thank you. Have a good day.

MS. FIFE: You too.

2.1

ALJ WILLIAMS: Our next presenter is Tim Scarbrough.

MR. SCHMIDT: Mr. Scarbrough is currently not connected to the Webex event, so we can proceed to the next commenter, and if Mr. Scarbrough joins later, I will let you know.

25 ALJ WILLIAMS: Thank you, Micah. As I

move forward past Hector Garcia-Santana, so our next commenter is Steve Crum.

MR. SCHMIDT: Mr. Crum, you've been promoted, if you can enable your audio and video.

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2.2

ALJ WILLIAMS: Mr. Crum, good morning, sir. I can see you, but I can't hear you. I don't show that you're on mute. You're starting to come through now.

MR. CRUM: Can you hear me now?

ALJ WILLIAMS: Yes, sir. Perfect.

MR. CRUM: Your Honor, thank you for allowing me to provide comment this morning on the five year rule review. My name is Steve Crum, and I'm an International representative of the International Brotherhood of Electrical Workers.

The IBEW proudly represents nearly 21,000 members in many industries in Ohio, including over 16,000 structures. We have 20 local unions with training centers that successfully prepare our construction members for a dignified career in the electrical construction industry.

More often than not, when renewable energy projects are discussed, the construction jobs are discounted because they are not permanent jobs.

I just want to say at the outset here that our

members make 40-year careers working themselves out of the job that they are on only to head to the next one. These construction jobs not only provide family sustaining paying benefits, but they are meaningful careers that allow our members to live comfortably and give back to the communities that they call home.

2.1

Our interest in this rule making process relates to the development and the construction of solar projects. Many of these projects have been proposed in areas where our members live. They are excited to have new job opportunities closer to home.

Through pilot agreements, these projects are investing in local fire and rescue, schools where our children attend and local infrastructure. These projects are also adding dollars to our training programs that allow us to backfill our retirees with a new generation of highly skilled workers to meet tomorrow's demands.

A recent study by Ohio University predicted more than 54,000 construction jobs will be created by the projects that have come before the Board. We really haven't seen this level of rural development opportunity in Ohio in quite a while. Our members have been engaged in nearly every solar energy project because this opportunity is important.

We've become quite familiar with the Siting Board's rules and extensive public and legal review process required to get a solar project permitted. We have participated in nearly all the public information meetings, and we have provided sworn testimony to the Board in support of many projects. I can say that the Power Siting Board Staff has done a great job managing this public input process throughout a difficult year we've dealt with this ongoing pandemic.

2.1

From conception through construction, it may take 40 years or more to see a solar project become a reality. Throughout my 40 years in the construction industry, it's been my experience that construction projects can be complicated and sometimes are making changes to the final designs right up until construction begins.

During workshops held earlier this week,

I understand the Board is interested in people's
thoughts on whether to front load certain aspects of
the final project design be completed prior to a
certificate being issued. I think this would create
unnecessary hurdles for those projects, but we really
don't need them.

A lot of this information can be provided

prior to the construction commencement but should not be necessary prior to obtaining a permit. The Board should allow the engineers, surveyors and our partner contractors to do their diligence to ensure a cost effective, safe project be constructed in harmony with the local community.

2.1

2.2

There's another question in the entry that I wanted to comment on as well. The question considers whether rule specifics to the solar industry are needed and talks about a few areas for consideration, including setbacks. Just like I mentioned earlier, things like setbacks and landscape designs need to be treated with respect to the needs of local landowners and communities. Picking up some minimal setback rule and some landscape criteria would make it harder to design these projects in the way that best mitigates many concerns that might come up.

Allow me to offer one example. It was an Ohio project with concerns raised about the solar panels blocking the view of one major rural intersection. While the Ohio Department of Transportation only required a 30-foot setback, the company went much further than that after discussions with the local community and was able to mitigate

concern.

2.1

This is what we're seeing with a lot of these projects. They are working with our communities, with landowners and with project neighbors to come up with a design that works. The Power Siting Board doesn't need to create some new minimum setbacks or other project design elements, and instead should let the collaborative approach continue. I believe this would be consistent with the guidance provided in Senate Bill 52 which the IBEW participated in the legislative process.

I have one last comment on a topic not raised in the entry. Senate Bill 52 has created a new process for projects that are not grandfathered by certain criteria outlined in this bill. Part of the process, the township trustee and County Commissioner or their designee will be placed on the Board as a voting member for a project in their community.

It's not clear to me how the public will be informed on that selection process, and I would like to suggest that a recusal standard be established to address any situation where a clear bias against a project might exist. If someone has a beneficial interest in a project, they cannot be a

voting member, but if someone is known to be opposed to development, there is currently no recusal required.

2.1

The voting members should be educated on the Board's project review criteria and their responsibilities as a voting member. And the Board should ensure that its currently act based process is not criticized or subjected to an individual's personal bias, whether it be for or against or otherwise disrupted.

Ultimately, we support house regulation that helps Ohio take advantage of this solar opportunity. This means a regulatory process that is both consistent and predictable and that allows reasonable solar development in the jobs that it's bringing to succeed. Thank you.

ALJ WILLIAMS: Mr. Crum, thank you. A couple of follow-up questions regarding your comments. You referenced the earlier workshops, and I wanted to reiterate and stress the points I raised earlier this week which are certainly the comment phase of this case is going to be critical to the Board's consideration of changes to the rules.

And to the extent there are, as you described, unnecessary hurdles that would arise by

front loading additional project design information, the level of those hurdles and specificity would be helpful during the comment phase so that the Board is aware of that.

2.1

As the project coordinators for the supply of labor, you're in a better position to let the Board know, "We can't have the front end because..." and I would certainly reiterate and stress the need for that information.

Also regarding your suggestion of the recusal standard for members of the political community that are not going to be a part of the voting record in some of these cases in the future, to the extent a recusal standard is contemplated, the Board would certainly welcome comments as to the legislative or statutory framework for that recusal standard.

The legislature has spoken through Senate Bill 52. They've advised who has voting rights in the case and other criteria. And so to the extent the Board would contemplate excising members from that role would certainly look for guidance as to on what basis. You're welcome to provide additional comments now or just provide those as part of the record.

MR. CRUM: Yeah, I think I would prefer to just make it part of the record. I don't know that I have thought it through enough to discuss it today.

2.1

ALJ WILLIAMS: More than fair, sir. I just wanted to bring those points to light before I let you go. I do thank you for your time this morning. Thank you, Mr. Crum.

MR. CRUM: Thank you.

ALJ WILLIAMS: We have a quick housekeeping matter. When I'm looking around here, I'm not distracted. There's another screen going with a Chat function, so this may or may not be helpful. I understand some people are having problems accessing this.

So if anybody who is accessing is in contact via cell or text with anybody who's struggling, the number to simply dial into this is 1-408-418-9388, and the code is 1795482372. So hopefully that helps in realtime and, again, this is being recorded and will be available on the Board's website.

So unless there's anything to clarify beyond that, Micah, our next presenter today is Chris Tavenor.

MR. SCHMIDT: You've been promoted, if you could enable your audio and video.

MR. TAVENOR: Can you hear me?

ALJ WILLIAMS: Yes, sir. Good morning,

Mr. Tavenor.

2.1

MR. TAVENOR: Good morning. My name is Chris Tavenor. I'm the Staff attorney for the Ohio Environmental Council. Thank you for the opportunity to give comments today. The OEC is committed to ensuring healthy air, land and water for all who call Ohio home, and in the present, much of our work focuses on the climate crisis we're all collectively facing.

of climate change, thus how the OPSB operates and approves projects is particularly important in that context. Thus, the OEC appreciates the opportunity to discuss how the Ohio Power Siting Board's rules should be updated and revised to address the current realities of our modern energy system and the ways our communities interact with energy infrastructure.

So I'm going to work through the questions that you all had in the document on the docket, a few that are directly addressing those and a few other broader comments as well.

So the Question i on whether or not the combination of the two sections of the Administrative Code, OEC is not opposed to combining these two sections as long as the strength of the environmental considerations for projects under review by the OPSB are not diluted or diminished by combining those administrative sections, the electric generation facility section and the transmission facility gas pipeline section.

2.1

Second, Questions j through l, I'm kind of going to answer those all in one bucket because our comments directly on climate change kind of pertain to all of these issues at once.

So whether it's included in the project summary, description, schedules, or in other sections of a project's application, all future projects considered by the Ohio Power Siting Board must closely and holistically consider the impact of the project on our environment but in particular its relationship with climate change.

The science is more than certain that climate change is caused by anthropogenic greenhouse gas emissions, and one of the largest contributors to GHGs is the electric power sector. As they currently stand, the OPSB's rules do not factor climate impacts

into its decision-making process at all. That needs to change.

2.1

Electric generation facilities and natural gas pipelines both need to communicate information regarding climate impacts in their applications. The climate impacts also must be considered by the OPSB when considering whether to approve a project.

What could a climate impact assessment look like? It could include all of the following: A calculation of the estimated GHGs produced by the project over its useful life, including construction and operation; a statement of GHG mitigation efforts undertaken by the applicant in connection with the proposed project; projections regarding whether the proposed project will directly result in the decommissioning of other projects which produce more GHGs; and a discussion of the predicted impacts of future climate shifts to the project location, talking about climate impact.

A discussion of climate impacts should also include a discussion of the equitable distribution of the benefits and impacts of a project both in the present and for future generations.

Ohio would not be the first state to

implement a climate impact assessment into its power siting process. Washington's Energy Facility Site Evaluation Council requires applicants to describe impacts caused by greenhouse gas emissions and the mitigation measures proposed, WAC 463-60-312.

2.1

In Oregon, its Energy Facility Siting

Council requires an assessment of future climate

conditions for the expected life span of the proposed

facility and the potential impacts of those

conditions on the proposed facility, OAR

345-021-0000.

New York also includes language requiring a close review of the climate impacts of proposed facilities. New York's 2020 Climate Leadership and Community Protection Act, CLCPA, directs state agencies to consider the state's GHG emissions, zero-carbon by 2040 electricity and equity goals when considering and issuing permits, licenses and other administrative approvals and decisions, including but not limited to the execution of grants, loans, and contracts.

And in Nevada, the Public Utilities

Commission must make a determination of "need" for
any facility to ensure reliable utility service if
the facility emits greenhouse gases and does not use

renewable energy as its primary source of energy to generate electricity, NRS 704.890.

2.1

We would like to draw particular attention to Nevada's requirement for its Public Utilities Commission to make a determination of need for any GHG-emitting facility. Because the science is more than certain on the causes of climate change, any new project that emits greenhouse gases has the potential to further exacerbate Ohio's contributions to the larger problem.

Every decision from the OPSB must closely consider whether a new greenhouse gas producing facility is truly needed and whether the energy needs could be better met by renewable resources. We cannot afford to lock in additional decades worth of greenhouse gases through fossil fuel infrastructure and generation, and we must be quickly charting a path to a net-zero carbon economy.

Ohio must include an analysis of climate impacts in all future power siting applications. If it does not, it is making decisions in the absence of fundamental evidence regarding the impact of facilities on future generations, infrastructure, the environment, and local communities across the state.

So as the OPSB reconsiders its

administrative rules, we urge it to modernize the rules to include a climate impact lens given the short timeline we have to stop the most significant impacts of climate change from occurring and the direct impact of the different types of generation facilities will have on either exacerbating the crisis or ensuring Ohio is working to reduce those impacts.

2.1

The next question I want to address is Question n in regard to project siting, what information should an applicant file to support its consideration of public involvement as to the sites/route selection process.

Because these projects directly impact the communities, the applicant should be meeting with the communities to lay out the site/route selection process and taking into account and addressing concerns that are raised.

The applicant should then be required to include information as to what outreach they have done in the community and how they have approached and engaged stakeholders and community members in the project footprint and surrounding area.

The applicant should also indicate what feedback they received and how they addressed the

concern, if they addressed it, including why they did or did not alter the project site/route based upon the concerns they received.

2.1

Question n: For all applications, what information should an applicant file in the public docket in regard to public interaction and complaint resolution?

The most important component of this is that there is a readily available and attended phone line for residents to raise any preconstruction and pre-operation project development so that they can be addressed in a timely manner. If those complaints are not resolved, the applicant should be required to file those complaints on the docket.

Question o, what information should a wind or solar facility applicant file regarding its decommissioning plans? The OEC's position is that it is important for all forms of generation in the state, not only wind and solar, to have full decommissioning plans and a bond proposed and approved along with the project before construction begins.

Question p: What information should an applicant file in regard to communications with local government contacts? We encourage the OPSB to

require applicants to file, directly on the docket, all communications with local governments, both sent and received. As communities become more interested in a particular project, it's important they can easily see what other communications the applicant has had with decision-makers in the project area.

2.1

Similarly, if an applicant makes any concessions or agreements with local decision-makers regarding a project, its scope, or any other topic pertaining to the application, those agreements should be filed timely on the docket to inform both the OPSB and other interested parties.

If such agreements require a modification to the original application, the applicant should file an amendment to the relevant portions of the application within a reasonable timeframe, as required by the rules.

And Question q: What information should an applicant file in support of its compliance with environmental and aviation regulations? There's a lot of coordination between federal and state agencies on environmental matters throughout the trajectory of a case while at the OPSB.

Regular updates on the docket from those agencies for the benefit of stakeholders would help

to ensure that information is making it to the public and that they understand what additional oversight is being provided on environmental matters while the case proceeds through the siting process.

2.1

We also encourage the OPSB to build rules that are responsive to new requirements and expectations possibly developed through federal legislation currently pending in Congress regarding energy projects, particularly regarding their climate impacts.

Just two final points that are not in direct response to any of the questions that were framed: As we continue to diversify our energy generation sources and transition toward renewable resources, we must develop creative ways to simultaneously protect wildlife and other environmental resources.

The OEC is particularly interested in the idea of incentivizing different types of land for development, based on the impact to wildlife, as long as such incentives do not impede rapid uptake of the clean energy technologies necessary to combat the climate crisis.

Finally, we also want to emphasize the importance of considering all energy sources equally

and fairly, including a close consideration of the equitable distribution of impacts from energy generation and production. While wind and solar energy are receiving significant scrutiny, the OEC emphasizes the disparate treatment of those energy sources when compared to the siting and setback requirements of natural gas production in communities.

2.1

While the OPSB does not have jurisdiction over oil and gas well siting, it has control of facilities using natural gas, and the long-term impacts of continued fossil fuel use will impact many generations to come. Those are the end of my comments. Thank you.

ALJ WILLIAMS: Thank you, Mr. Tavenor. I will make a note of not the long A next time as well in your name. I did have one final clarification. You referenced the need for benefits to additional information holistically regarding climate change and greenhouse gas emissions and you referenced some other states that have dealt with this already proactively.

I would certainly be interested in either as part of the formal comment aspect of this case and exact language that you propose. Obviously the Board

is charged with considering the nature of the probable environmental impact, as well as a minimum adverse environmental impact as part of the statutory charge in these types of cases, so to the extent those definitions you feel could be better endowed or clarified, it would be helpful of the Board's consideration in these rules.

MR. TAVENOR: Yeah, definitely. I'll be submitting these comments to the court reporter.

I've got some of the citations in there as well, but when the formal commenting process is going on, definitely willing to make sure all that information is available.

14 ALJ WILLIAMS: Thank you for your time 15 here, Mr. Tavenor.

MR. TAVENOR: Thank you.

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ALJ WILLIAMS: I understand our next presenter is available by phone, that's Chip Kepford.

MR. KEPFORD: Yes, I'm present.

ALJ WILLIAMS: If you could just identify yourself and where you're from and then go ahead and proceed.

MR. KEPFORD: My name is Chip Kepford.

I'm in Marion County. I'm a farmer, landowner, and I
am involved in attending solar projects here. And

I'm going to wing this all. I've got prepared remarks here and I'm throwing that away. And I guess I'm going to talk about my biggest concern with this, the changes that you're contemplating implementing along with Senate Bill 52.

2.1

And I'm real concerned about how this is setting a precedence infringing on my property rights. You know, we have zoning here, and every township's a little different, rules and regulations, which I understand for many reasons, but now like I said, my property rights are a huge concern and, you know, I've never heard the word viewshed.

I listened to the first presenter and there's a lot of angry people out here which have been kind of monitoring different solar projects all over the country and even talked to some landowners, and I mean, they're scared. They've been approached. They've been threatened.

And we're using all these weird reasons why we need all these regulations from contaminating the ground water to there's a tremendous amount of people concerned about we're going to run out of food and they're concerned of what I'm going to do with my property.

And, you know, nobody's been concerned

about my property for 30 years. No one was worried about me making the payments. Now they're worried about it. But all this anger is implementing changes, and as a landowner, I feel bullied. And I've talked to other landowners involved in this and, you know, it's a huge concern.

2.1

This viewshed, like I said, that's another word, they don't like maybe what this looks like, so they're infringing on my property rights. I don't like looking at some of these houses around my field. Can I dictate to them what they do with their property? Like I said, it's a huge concern that you guys are setting a precedence infringing on my property rights and, you know, submitting to these bullies that don't want it.

Like I said, I've done a lot of research. They want compensated. They feel entitled, these surrounding -- if they want to look at it, they're happy as long as they're paid. I just don't want to set a big precedence on, that's what this is about, implementing changes that's not good enough, and that's my huge concern.

And I've got kids, I've got grandkids and, you know, some of the horror stories of these angry people, I don't know. We need to put something

in there in your new rules and regulations that stops this bullying. I don't know, I'm not even going to go through the other talking points because that's paramount of my concerns on what you're doing. And the project I'm involved in is grandfathered. It's far enough along, but I just wanted to make those comments, and that's it. Ask me any questions you'd like.

2.1

ALJ WILLIAMS: Mr. Kepford, I do appreciate your account here today. I mean, obviously these are highly charged and complicated concerns in terms of landowners whose property rights are potentially impacted as well as landowners who might be impacted or certainly some that are impacted by projects that come in where we're participating.

I would try to tailor my follow-up response to your comments toward providing information either now or during the formal comment period of this case that gets toward how the Board can enhance the balance, that is, the need for public awareness, the need for public participation and consideration of local and specific concerns in regard to the statutory obligations the Board has to consider environmental impact and conservation measures and groundwater issues and all the different

areas that are outlined in 4906.10 of the Revised Code.

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So I'm not trying to put you on the spot now, but certainly the specifics that you can provide relative to what information you feel is overly prescriptive or what information you feel might be helpful to better the local community understanding these projects in consideration of the issues would be helpful to the Board's analysis here. Does that make sense, sir?

MR. KEPFORD: I think you want some specific guidelines written out, but, you know, I'm kind of a guy of common sense, you know. You work your whole life to buy these farms and pay for them, and then all of a sudden angry neighbors that come in the rural area and want to dictate these rules or they want compensation.

And that's what it boils down to, you know, the opponents of this, it's a real reach coming up with all these -- You know, like I said, I've been watching this for a couple years now and, you know, killing the birds and how the birds are falling down from being blinded to doing something with water runoff and vegetation.

The lady that spoke earlier worried about

weeds, I mean, if that becomes an issue and my beans don't get sprayed and they're weeded, is there a recourse now because somebody doesn't want to look at the weeds in my beans? You know, it's just very concerning to myself and my family, my partners in this project. We had no idea that people would be so angry and then more setbacks, more unusable ground.

2.1

You know, the solar project I'm involved with, I get to continue farming all the ground that's not being used in panels, but now if we change the setback, there's more unusable ground which affects me which again infringes on my property rights.

Again, I'm worried about this setting a precedent where we have local trustees, commissioners dictate what you do, you know.

Is it going to escalate into you can't build a barn here or I don't like the grain bin you have or corn is too tall, only plant beans? This whole idea of putting more restriction on the land and the angry people and there's no -- and you're submitting to angry people. I don't get it.

So, anyhow, I kind of -- I'll stop repeating myself, but as a landowner, I think that ought to be -- you guys ought to understand that.

And I have kids and grandkids, and I hope to stay on

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this land and be in this community, but it's concerning -- it's just concerning everybody's giving into an angry mob.

ALJ WILLIAMS: Mr. Kepford, I do appreciate your time and your landowner perspective here today. Thank you for your presentation this morning and you have a good day, sir. Thank you.

MR. KEPFORD: Thank you.

ALJ WILLIAMS: Our next presenter is W. Susan Dempsey.

MS. DEMPSEY: Hello.

12 ALJ WILLIAMS: Good morning,

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MS. DEMPSEY: Good morning.

ALJ WILLIAMS: Please proceed.

MS. DEMPSEY: Thank you. Your Honor, thank you very much for this opportunity to participate in this workshop as the OPSB used their reported administrative rules for electric generating facilities. Again, my name is Susan Dempsey, and I'm speaking as just a concerned citizen in the State of Ohio.

Earlier last year I was invited to participate in the workshops in March of 2020, but with the Covid situation, I was prevented from

participating in person; however, I did provide written comments, and so I will not go through a whole lot of repeats of those discussion topics, but I wholeheartedly support the open, transparent and fair discussion and decision-making process that the OPSB is undertaking, and I admire and appreciate the thorough evaluations of the Staff and the dedicated efforts of the Board to review and evaluate all the many applicants for electric generating facilities and transmission lines that they do consider.

2.1

Today I only had a brief comment to make about relative to question 16 regarding decommissioning plans. And I understand there's a new version of Code 4906.221 that is coming out next week. It becomes effective next week and addresses more thoroughly the requirements of the decommissioning plans.

Often OPSB facility certificates are actually assigned to a project and the developer is not known. And as the certificate is assigned to a project, it may be reassigned to different developers, sometimes before the project is actually begun or during construction and even after completion.

And so my question is, could there be a

clearer understanding of who the developer really is earlier in the process and that their responsibilities for the decommissioning be assigned to them by name. As responsibility for decommissioning plans transfer with the certificate, they're reviewed every five years so that the decommissioning fund may be fully available at the end of the life of a facility.

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My concern is really about turbines or facilities that may break down or be damaged or cease to function in earlier times, in the first five years or before it reached fully estimated life or before the bond may be fully funded. So I was -- My question is whether the OPSB could ensure the funding for the decommissioning is provided more fully prior to construction and that it is -- actually has a named developer and responsibility assigned to it.

That way there would be sufficient funds no matter when there might be some problems with a turbine or with a facility, and that the fund would be able to repair even if there was only one or two of the turbines in the farm that could be and would be rehabilitated along with the natural habitat. And that is my -- that's my -- those are my comments on question 16.

And on question 8, I just had a comment, and that is -- that's the question regarding communications with local governments, and my question is to the OPSB does that include any kind of lobbying efforts made by the developer or the project lead in terms of meeting with governments, state governments or state government legislators and whether that includes all the lobbying efforts that are made on behalf of the project.

And that is my -- those are my comments. Again, I appreciate this opportunity to participate and thanks the OPSB for the work and honest efforts of the staff, including the public, in this review and for protecting our lands and our environment and our natural resources. Thank you.

ALJ WILLIAMS: Miss Dempsey, thank you for your comments today. I will certainly ensure that the Board is aware of those comments, particularly with regard to the timing for the declarations that are associated with non-funding in regard to these projects. Thank you.

MS. DEMPSEY: Thank you.

ALJ WILLIAMS: Our next presenter is Hope

24 Taft.

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MR. SCHMIDT: You've been promoted, if

you can enable your audio and video.

MS. TAFT: Can you hear me?

ALJ WILLIAMS: Good morning, Miss Taft.

We hear you loud and clear.

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MS. TAFT: Great.

ALJ WILLIAMS: You don't have any video.

If you intend to be on video, I wanted to make you aware of that.

MS. TAFT: No, that's fine. I don't want you to see my messy office.

ALJ WILLIAMS: Okay. Please proceed.

MS. TAFT: All right. My name is Hope
Taft, and I'm in Greene County, and I am representing
the Little Miami Watershed Network which is a small
grassroots all volunteer nonprofit in Greene County
and that it's very concerned about the environmental
impact of utility-sized solar and wind power along
the Little Miami River in particular and in Greene
County and Ohio in general.

With little research available, we have worked hard to come up with what we think would be best practices for siting of solar utilities. We also highly recommend that the Board be engaged -- that you engage a land grant university like Central State or OSU to conduct long term research on the

consequences of your decisions.

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We have prepared a list of what we think would be best practices that I will e-mail to you which are in more detail, but we'd like you to realize that the environment needs a voice and the environment knows no property lines, and we depend on the environment for our own lives, and what we do to the environment now will come back and haunt us in years to come. It's a very close relationship that many people don't understand, but it's one that needs to be considered in all that you do.

We do have some major concerns about the the utility sized solar rays and their impact on local government or the local environment, excuse me, like land, water, flora and fauna. And besides not being much research on land fertility and native plants and water and wildlife and inhabited on a broader level, we think that ought to be done.

We also wish that you would require that studies for applications be done at prime times for plants or for animal migration so that you have a full picture of what is happening on the land. And we are concerned about creating more brownfields in the future, will it kill off the land and aquatic wildlife. What about weather conditions that had

been mentioned previously.

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Is there an emergency disaster plan in place? How long will it take to recharge the aquifer from your activities? What about noise reduction and road repair and all the local things that will be impacted by the construction of large solar and wind rays?

And the maintenance in the decommissioning on long-term removal of the sites is very concerning to us because of what it will do to the land in that 30 or 40-year process. There are many threats to prime agricultural land, and how you can curb them is very, very important because at the end of the project, we will need that land to be productive again and not basic brownfield.

So those are my basic concerns. We do have some more outlines in our best practices that we will send to you, and I hope that you will continue to take all of the issues and views and size of this issue into consideration because it is a large task that you are required to come to some resolution on. Thank you very much.

ALJ WILLIAMS: Miss Taft, I thank you for your time and look forward to your receipt of your best practices, and certainly the Board and Staff

will review the best practices and your comments here today in association with its consideration of potential enhancements to the environmental protections that are already in the rules and the consideration of what, if any, expansions are appropriate from the rule perspective.

MS. TAFT: Thank you very much.

ALJ WILLIAMS: Have a good day.

MS. TAFT: You too.

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ALJ WILLIAMS: Our next presenter is Kenny McDonald.

MR. SCHMIDT: Mr. McDonald will not be commenting today. Another representative of his organization is the next one on our list, Alex Fischer, who will be providing the comments.

ALJ WILLIAMS: Thank you, Micah. With that then, we'll proceed to Alex Fischer.

MR. FISCHER: Great. Thank you,
Mr. Williams, and all the members of the OPSB that
are participating in this important workshop and
important discussion for Ohio's future.

I'm Alex Fischer. I'm the President and CEO of the Columbus Partnership. We're a business organization in 11 counties of Central Ohio focused primarily on economic development, growing Ohio's

economy and creating jobs.

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We're fortunate to have a professionally staffed Siting Board to review all of these complex and important applications. The Administrative Law Judges and Staff experts have done a good job reviewing these applications and coordinating with the many state agencies and expert staff that is needed to ensure responsible development in Ohio.

All of this is critical to our efforts to continue to make Ohio a very attractive state for businesses. It's important that these rules remain reasonable and that they're balanced by an actual need for information that is useful and relevant for evaluating applications.

We want to make sure that those regulatory obstacles to Ohio's business creation are balanced and are focused on accelerating a job and economic growth opportunities in our state. The Siting Board we believe should also through this process, you know, think about how to look at any unjustified or bureaucratic barriers that may exist.

A common practice in industry is the use of six Sigma type activities to review processes where you take them and you look at them in a linear way and asking the question what are pieces of the

process that can be done in parallel as you meet different hurdles of a process, how do you always ensure that you're not going back over in a do-loop to repeat those hurdles. So I applaud this process to take a look at and refresh and constantly think about how to streamline the processes of approval.

2.1

At the end of the day, our region has seen great growth. Certainly now we lead the midwest in the center of the midwestern economy. And a large part of that has been the evolution that is occurring around energy and energy requirements.

Just today we have over a dozen projects that would create \$15 million of investments in over 20,000 jobs that are dependent on renewable energy technologies. This is a trend that is not going to change; it's only going to continue to accelerate.

So it emphasizes the need to make sure that Ohio is a contemporary in forward thinking. Well over a hundred thousand residents and hundreds of facilities exist all over Ohio that are dependent on Clean Energy, both solar projects and wind projects. And, you know, that simply wasn't the case a decade ago.

So it just further illustrates the need to constantly be using the best practices to look to

others and to understand how Ohio can lead, how Ohio can continue to be in a strong position for growth and for job creation, while at the same time making sure that we always balance our most precious environmental assets and quality of life in the state.

So, we are pleased to continue the partnership with OPSB, have appreciated all of our engagement over the years. Happy to answer any questions, and we will follow with some written testimony.

ALJ WILLIAMS: Mr. Fischer, I appreciate your comments. The Board is certainly aware of the wedding or the merger of clean energy and business developments and how those have become more tied together in recent times. We'll certainly invite more specifics of your comments later in this case. Thank you.

MR. FISCHER: Thank you so much.

Appreciate the opportunity.

21 ALJ WILLIAMS: Likewise.

22 Our next presenter is Jenifer Adams.

MR. SCHMIDT: You've been promoted, if you could enable your audio and video.

MS. ADAMS: Good morning.

55 ALJ WILLIAMS: Good morning, Miss Adams. 1 2 MS. ADAMS: How are you? 3 ALJ WILLIAMS: I'm well. Yourself? MS. ADAMS: I'm pretty good. I'm going 4 5 to keep my camera off just to conserve bandwidth. I 6 don't have the best Internet signal here. 7 ALJ WILLIAMS: I'd rather hear you more 8 clearly, so please proceed. 9 MS. ADAMS: Good morning. My name is 10 Jenifer Adams. I'm here today on behalf of Citizens 11 for Greene Acres. Citizens for Greene Acres is an 12 all volunteer, nonpartisan organization that was 13 formed in May of 2019. Our mission is to promote 14 preservation and stewardship of farmland, cultural, 15 natural and recreational resources and to encourage 16 community participation and proposed utility-scale 17 energy products --18 ALJ WILLIAMS: Miss Adams, I'm sorry to interrupt. Can I get you to slow down just a little 19 20 bit and be a little louder. I can see my court 2.1 reporter is struggling a bit. 22 MS. ADAMS: Yes. I will do that. 23 thought I was yelling. 24 ALJ WILLIAMS: Thank vou. MS. ADAMS: In this role with Citizens 25

for Greene Acres, we've had the opportunity to communicate with residents and organizations for multiple counties and townships across the state who are most affected by utility-scale solar -- utility-scale energy projects.

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We have been especially interested in learning about best practices being considered or implemented elsewhere. We have studied documentation from multiple OPSB cases and researched rules and regulations about industrial scale solar installations in other states and countries.

We are here to share what we've learned in an effort to provide input to the OPSB and to suggest changes that will benefit all Ohioans. We've put together a lengthy response from this exercise, but in the interest of time, I will only cover the five points for this workshop and provide our full write-up after the meeting.

I'll first cover our input to review the OPSB workshop questions, and I'll cover some of our suggested revisions to specific sections of the rules that I haven't already discussed. I ask that you bear with me because I'm handling this in a bullet point format so it won't flow as nicely as some of the other input you've received today.

ALJ WILLIAMS: Of course.

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MS. ADAMS: As far as the OPSB workshop questions, the first one I'll address is number two regarding additional information for the proposed project summaries. We would ask that you require -- Some developers will include it now, but we ask that it be required that the name of the developer submitting the application be included in the information they submit.

We also ask that the applicant should include the company's experience and qualifications associated with project development, instruction, operation and decommissioning of energy projects.

We ask that the developer disclose if they plan to own and operate or sell the project. And in an effort to keep all promises made to local residents and officials, the developer needs to detail all assurances, agreements, guarantees and promises made. This information is critical in the event the project is sold or the developer's personnel change.

Question No. 5, in regard to project siting and public involvement, in an effort to ensure transparency and true demonstration of community involvement or input, we suggest the addition of an

intent to develop information meeting prior to any leases being signed. Earlier outreach is paramount and it needs to be done in a transparent way.

2.1

After leases are signed, participating landowners are prevented from discussing the project with anyone including family and neighbors. This creates a wall of secrecy and prevents open communication and community involvement.

Additionally, an Intent to Develop meeting would allow for the community discussion to begin prior to the developer spending funds on leased properties.

Third item here, to support your consideration of public involvement or the developer's consideration of public involvement, the applicant can detail the information provided in the Intent to Develop meeting and the feedback received from the attendees.

Additionally, the applicant can describe in detail the applicant's communications with local municipalities to confirm that the desired facility site or route is compatible with current and future land use and development plans.

Regarding Question No. 7, I'm referring to the numbers on the OPSB website rather than the official file on the document. Question No. 7

regarding decommissioning plans, as the Board considers implementing rules regarding decommissioning plans and estimates, we would like the following to be considered:

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The applicant would state the relevant education and years of experience of the engineer preparing the decommissioning estimate to include experience gained during project -- actual project decommissioning operations, as well as proof of the engineer's registration with the State Board of Professional Engineers registration.

According to the new Senate Bill 52 information, the estimates will now have to be updated every five years, so the estimate updates conducted every five years should include a comparison from the new estimate to the old estimate if that makes sense, and an explanation provided that describes why the numbers have changed one way or another.

The applicant should list all the parties responsible for decommissioning and their relevant education and work experience. The applicant shall provide a detailed schedule of the decommissioning activities.

An applicant should provide a detailed

estimate of the full cost of decommissioning the utility facility including detailing which methods will be used for proper disposal of all facility components and a cost to complete each method, so basically describing what methods they will use to properly dispose of all of the components for decommissioning and the cost to complete each, as well as providing the location where the facility components will be recycled or disposed of.

2.1

We ask that they detail the actions that will be taken to restore the land to its preconstruction state and the cost to complete each of those restoration activities.

We ask that they include a description of the inflation method and rates that they used to prepare the estimate; that they detail any facility components that are assumed to remain in place after decommissioning and the cost that it would take to remove them if it was deemed necessary to remove them.

We ask that they detail the amount included in the estimate for contingencies or unforeseen or unanticipated decommissioning costs.

And if the project is proposed on land used for agricultural purposes, we ask that they detail the

cost required for the removal of noxious weeds, the restoration of the soil to its original class or quality and the restoration of irrigation systems, field drainage systems, storm water runoff systems such that they will again be conducive to agricultural activities.

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These things are likely to be modified to be conducive with energy generation, and they should be put back so that the agricultural activities can continue.

So Question No. 7, what information should an applicant file in regard to communications with local government contacts? We just have two suggestions there. The applicant should describe all communications with local government contacts including the date, offices and officials contacted and the issues discussed or communicated.

And the applicant should also file proof of communications with local government officials demonstrating a detailed comparison of the anticipated tax revenues with and without the use of tax exemption programs.

Question No. 9, what information should an applicant file in support of its compliance with environmental and aviation regulations? The first thing we have is that a detailed emergency management plan that addresses acts of God, fire, training for local fire, police, EMS and hazardous material crews should be provided. They should detail the procedures to be filed in the event facility components are damaged or catch fire.

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And information related to safety manuals and manufacturer recommendations, manufacturer safety manuals are essential in conducting a complete analysis or assessment of the environmental impact in the community.

I'm adding a comment, that I don't have it written down yet, so I'll add it to my testimony, but we actually agree with the previous commenter's statements regarding an analysis of an energy facility's total emissions; however, we believe this analysis should include a complete review of the technology's total carbon footprint to include upfront activities such as mining for the required raw materials and transportation and manufacturing and all of those. It should be a complete analysis of that technology's carbon footprint.

No. 12, implementing a rule to address solar facilities. We agree that the Board should implement rules to address solar facilities and

suggest the inclusion of content similar to that that is in 4906-4-09 and 4906-4-10 that could also be applicable to solar projects. Some of that content overlaps or could overlap.

2.1

As the Board considers implementing a rule for solar facilities, we would like the following items to be considered: Utility-scale solar facilities should be sited primarily on areas zoned commercial or industrial, on land consisting predominantly of soils with reduced agricultural productivity due to adverse soil conditions or physical limitations or areas designed -- excuse me, areas designated as superfund sites and brownfields.

If it has been determined that no alternative to agricultural land is viable, we suggest that the OPSB limit siting of solar developments on productive or prime agricultural acres to no more than 1 percent of Class 1, two percent of Class 2 and three percent of Class 4 soils per development.

Those class references that I have made are from the USDA Natural Resources Conservation

Service. There may be other soil survey resources that could be used to provide such limitations, but that's the one I happened to use today.

We believe that no project should be located within one mile of a scenic river. Setbacks from road right-of-ways and parcel lines should be limited to a minimum of 300 feet, and it should be specified that the area in the setback can be used for the landowner's agricultural purposes.

2.1

During facility operation, the noise generated should not exceed five decibels above the ambient noise at the property line. We also believe that there should be a requirement for damaged, obsolete and decommissioned solar panels to be recycled.

Then at the siting of solar facilities to regions that average less than 1 percent -- or excuse me, average less than one confirmed tornado every five years. We specifically bring up solar facilities here because wind tornadoes do hit them and they create quite the debris field.

I'm not going to go over all of these, but a couple other ones, we prefer the use of woven wire fencing as it's wildlife friendly and allows them to pass through; requiring solar panels that do not mimic water surfaces; and as industry has mentioned, the use of pollinator friendly grasses, plants and flowers native to the region and soil type

but the added requirement that they maintain their upkeep the entire length of the project.

2.1

That's all I have regarding the questions. I do have a couple more things that are specific to changes in the rules that I haven't already addressed. In Rule 4906-2-30, decisions by the Board, we believe it should be added that the Board give public comments from the case record and testimony provided during the public hearings the same consideration as information collected during the adjudicatory hearings. That's not really specified anywhere.

In 4906-4-02, the project summary, under B we believe the applicant should provide a description of any plans for future additions of electric power generation in the region including the number of parcels and acres leased and pursued in the same county or within 50 miles of the proposed project.

Rule 4906-4-03, project description,
let's see here, under the item that talks about the
types of pollutants and emissions and estimated
quantities, we believe this should include those that
will be released if facility components are damaged
or catch fire. And under water volume requirements,

this should include water used to limit dust and to clean or maintain facility components.

2.1

Rule 4906-4-04, the project area selection and site design for solar, the applicant should detail areas of nonagricultural land in Ohio that were ruled out and why they were determined to be inadequate, including areas zoned commercial and industrial, land with reduced agricultural productivity due to adverse soil conditions or physical limitations and areas designated as superfund sites and brownfields.

Under 4906-4-6, economic impact and public interaction, we believe there should be something added where the applicant provide the average hourly wages for construction manpower assumed when creating the construction cost estimate.

There is a lot -- There are a lot of unions that support the developments and that's good and there's potential for employment there, but I think it's important that they understand what the going rate is going to be for that so that the unions know what their employees can expect.

We believe that the applicant should provide an estimate of the tax revenue accruing from the facility that does not include the use of tax

abatement programs. Typically what we see in the applications is just information specific to pilot, although pilot programs and qualified energy projects isn't always approved or authorized for the project, so they should provide the information that does not include the use of a tax abatement program.

2.1

They should also detail and provide an estimate of the decrease in tax revenue accruing from the facility based on tax abatement programs the applicant anticipates applying for. They could also provide an estimate of the increase in revenue accruing from the payments required by any tax abatement program.

And we think that an estimate of the economics impact of the proposed facility should include on agricultural land or on agricultural activities. Right now it mentions only commercial and industrial activities. So, for instance, it should say the applicant shall provide an estimate of the economic impact of the proposed facility on local agriculture, commercial and industrial activities, so simply listing agriculture in there and including any reduction in existing economic activities.

Given that this land is currently taken out of agriculture production for solar operations,

the negative impact to Ohio's agricultural economy must be considered. According to the Director of the Ohio Department of Agriculture, Dorothy Pelanda, agriculture is a cornerstone to our economy and it provides \$124 billion in yearly economic activity and provides one in eight jobs to every Ohioan.

2.1

Siting solar in commercial or industrial areas for our lands with adverse soil conditions allows for the increased economic benefit of bringing solar development to the state without also sacrificing Ohio's agricultural economy. It results in a true economic increase for the state rather than an exchange of economic activities.

Let's see, almost done here. So Rule 4909-4-08, health and safety, for solar we believe this should include the probable impact to the population in the event solar components are damaged or catch fire.

Regarding a preconstruction background noise study, we believe this should include measurements taken at the nearest property boundary directly between the noise source and each habitable residence.

For existing land use, we would ask that they provide the total impacted acres of agricultural

land use and detail the types and capability class of the soil in the project area. For land use plans, we ask that they include details of any farmland preservation and recreation plans for the area; that they describe the impact of the proposed facility on regional plans for farmland preservation and recreation.

2.1

And if regional plans do not address solar or wind projects of a scale similar to that of the proposed facility, they should describe in detail the applicant's communications with local municipalities to confirm that the proposed facility is compatible with current and future land use and development plans, so basically upfront communication with local officials to ensure what they're doing is in keeping with regional plans even if solar and wind projects are not specifically addressed in their plans.

For the viewshed analysis, we recommend that the description include changes in elevation levels within and around the project area and how these elevation changes impact the viewshed of local residents. There's a lot of talk about other public places, the viewshed impact of other public places but not a lot with regard to the viewshed impact to

local residents.

2.1

And I'll close with a couple things for agricultural information. As mentioned, we ask that they detail the types and capability class of the soil in the project area. We ask that they conduct immediate clean-up in the event that facility components are damaged or catch fire to help protect the soil.

And we ask that a description of reclamation procedures to be utilized by the applicant during decommissioning to remove impacts to agricultural land are demonstrated and that they show the techniques and procedures required to achieve the things I've mentioned before, restoration of irrigation, field drainage, storm water runoff systems so that they're conducive to agricultural activities again, and more specifically restoration of any excavated topsoil, removal of de-compaction and restoration of the topsoil to its original class or quality.

Thank you for bearing with me. I don't have anything else, and I'll get all -- I'll provide this in writing so that you guys have the exact words.

ALJ WILLIAMS: Thank you, Miss Adams. I

have several pages of notes, and I do appreciate the thought and intention of your comments. I did have one clarification of going back to my notes. At one point you had detailed breakdowns of percentages of what should be permissive within projects, and it was one percent of Class 1, two percent of Class 2 and three percent of Class 4 soils to be the maximum amounts within a project.

2.1

Is that based on any studies that you can point to or any other stage or governmental interactions that have dictated those percentages?

MS. ADAMS: Unfortunately there's not a lot of material out there that determines exact amounts of prime agricultural land that should be conserved in particular developments. What you'll find is examples of other governmental areas or other regions and maybe some preservation organizations that provide recommendations.

And for instance, for a 1,500-acre development, that would limit it. If you combined all three of those, you're somewhere close to a hundred acres of prime agricultural lands Class 1 through 3. So it's still a significant chunk, but it's a small percentage in that particular development just to limit the use of the lands that

are essential for agricultural use.

2.1

2.2

I can certainly provide several of the resources that I've looked at, but I have not seen one that specifically references those percentages, but there are several that provide varying degrees of recommendations.

ALJ WILLIAMS: Okay, if you could provide that, that would be helpful to the consideration.

Thank you for your time this morning.

MS. ADAMS: Thank you.

11 ALJ WILLIAMS: Our next presenter is Mike 12 Settineri.

MR. SCHMIDT: Mr. Settineri, you've been promoted, if you can enable your audio and video.

MR. SETTINERI: Will do. Hopefully you can hear me and see me.

ALJ WILLIAMS: We can do both. Good morning, Mr. Settineri.

MR. SETTINERI: Good morning, your Honor. Good morning to the Power Siting Board Staff members listening this morning.

I am appearing today on behalf of
National Grid Renewables Development, LLC. National
Grid Renewables is developing a number of projects in
Ohio including projects that have been certificated.

My comments today are really regarding the legal framework for the rule review, and I'll focus on three points.

2.1

The first point is something that we all know, is that the Board cannot exceed the statutory authority given to it by the General Assembly. And specifically, I want to emphasize that the rules should not be used to design projects. There's no statutory authority granted to the Board to design unless you focus on solar projects and that's where my comments are focused today.

Specifically, I think you should compare it to 4906.20, as well as 4906.201. Those are statutes which the General Assembly has given the Board authority to implement setbacks for wind farms, but there's nothing like that elsewhere in the rules or I should say the statutes for solar.

Where the Board is left with this rule making is 2906.03, which is its general authority to require information from persons to assist in hearings and investigation studies, conduct studies or investigations it considers necessary and appropriate to carry out responsibilities under the chapter, and to adopt rules to evaluate the environmental effects of proposed and alternative

sites, protected needs for electric power and such other rules as are necessary and convenient for the implementation of the chapter, including rules governing application fees and other reasonable fees.

2.1

So I'm paraphrasing the statute, but the point I want to leave the Board Staff and legal department with is that as these rules are drafted, keep in mind where the Board has statutory authority and where it does not.

And specifically if there is a thought to issue rules that would actually dictate how a project is designed, such as setbacks, types of fencing, things of that nature, that's where I believe the Board does not have the statutory authority, and again, I reference you back to the example of the wind farm statutes I gave you where there is some statutory authority granted versus the rest of the chapter. That's my first point.

Secondly, just a reminder, as I think we all know, that Ohio Revised Code Section 121.95 relates to agency review of rules identifying restrictions. I know the Power Siting Board is a division of the Public Utilities Commission, something that always gets hidden sometimes if you don't realize that.

The Board has issued a list of regulatory restrictions, and under that statute and ending on June 30th, 2023, a state agency like the Public Utilities Commission and the Power Siting Board, may not adopt a new regulatory restriction unless it simultaneously removes more other existing regulatory restrictions.

2.1

It's important to note here that the state agency may not satisfy this section by merging two or more existing regulatory restrictions into a single surviving regulatory restriction. So I just want to highlight that obviously the rule review must comply with that statutory requirement as we go forward.

And the last point I want to make from a legal framework perspective is that the -- I don't believe there's any statutory authority for the rules to have conditions written into the rules. The Board under its statute 4906.10(A) does have the authority to impose conditions on certificates, but conditions should be specific to the application that's been presented, the site conditions, things of that nature.

A rule should not be utilized to mandate that conditions be added to applications, in other

words, circumventing essentially the certificate condition process where the Board does have statutory authority, but again, I don't believe there's statutory authority to put conditions into rules.

And I know that does exist in other parts related to wind, but for this rule review and the third prong of my legal framework points, is that conditions should not be written into the rules.

And so with that, I appreciate the opportunity to provide those comments on behalf of National Grid Renewables Development, and I'll answer any questions you may have, your Honor.

ALJ WILLIAMS: Mr. Settineri, I don't have any questions regarding the legal issues that you frame. I would certainly encourage you to continue the comment process that's forthcoming in this case.

MR. SETTINERI: Thank you, sir.

ALJ WILLIAMS: Thank you. Have a good day.

Our next presenter is Julia Johnson.

MR. SCHMIDT: I believe the next one on the list was Gene Bryant.

24 ALJ WILLIAMS: Oh. We can do that.

25 Actually, I have -- Micah, are you still there?

MR. SCHMIDT: Yes.

2.1

ALJ WILLIAMS: There was a request to have Ali Cooper present ahead of Gene Bryant. I think that's probably why we're out of order here is because in order to accommodate that request, I moved Miss Johnson forward, so if it doesn't cause you too much stress, can we do Miss Johnson now?

MR. SCHMIDT: Absolutely.

ALJ WILLIAMS: I apologize.

MR. SCHMIDT: Miss Johnson, you've been promoted, if you could enable your audio and video.

ALJ WILLIAMS: Miss Johnson?

MS. JOHNSON: Yes.

ALJ WILLIAMS: Good morning. I hear you.

MS. JOHNSON: Good morning.

ALJ WILLIAMS: If you intend to be seen, let us know; otherwise, you can proceed on audio only.

MS. JOHNSON: Hold on.

ALJ WILLIAMS: Miss Johnson, I've got the spinning wheel of death and then your audio really went out when you put your video on, so if you're okay with it, please turn your video off and just proceed via audio.

MS. JOHNSON: Yes.

ALJ WILLIAMS: That's much better.

2.1

MS. JOHNSON: Is that much better? Okay. I share the tenuous Internet connectivity issues as some of the others. Thank you, your Honor. My name is Julia Johnson. I'm from Champaign County, Union Township, and I appreciate the opportunity to provide input into this process today.

I would like to speak to the need for utility-scale solar rules that are protective of the community and the local ecology. Industrial scale facilities are relatively new, and very little is known about the impacts which could be felt 35 to 50 years in the future.

I think many expressed opinions, but they're just that, they're opinions. Our only alternative today is to adopt careful and conservative siting rules that will safeguard an unknown future. I would like to address my comments to six of the Board's questions specifically.

The first is what additional information, if any, should be included in the proposed project summary. Oh, and I might add for the reporter, I will be providing a written copy of my comments today.

ALJ WILLIAMS: Thank you, Miss Johnson.

MS. JOHNSON: A cursory review of the summaries presented in utility-scale solar projects that are pending before the Power Siting Board illustrates that there is little consistency in the information provided.

2.1

The usefulness of the summary, which is intended as a reference for the public and local officials, I think could be improved by requiring at a minimum the following: The name of the developer and its headquarter's location. The name of the project is generally not meaningful where it only indicates ownership by a Limited Liability Company. This makes it difficult to evaluate the record of the developer or find information about them online.

In addition to a statement as to whether or not the applicant intends to construct the project and maintain it or whether those responsibilities will be contracted to a third party, a statement as to whether the developer will be the long-term owner of the facility would be helpful. And if the developer will not be the long-term owner-operator, what is the intention of the developer with respect to long-term ownership? I think that should be stated in the summary.

A more factual description of the

facility might be helpful, and this should include the proposed size of the project including estimated metrics such as the number of megawatts, the acreage required, the number of panels, the number of piles or posts which will support the panels, whether the panels will be bifacial or monofacial, whether the panels will be on a tracking system to follow the sun, whether battery storage is planned and the capacity of the battery, and if possible, the anticipated length of the gen-tie line. Factual information should be included upfront in the project summary. It can be further described later in the project description narrative as well.

2.1

In regard to project siting, what information should an applicant file to support its consideration of public involvement as to the site/route selection process? I think all information provided to County Commissioners and county agencies should be publicly accessible.

Senate Bill 52 will go far in improving public involvement since the commissioners are directly accountable to the public. I think a continuing problem with both utility wind and solar is the ability of some local landowners to comprehend the proposed lease or lease option agreement.

The lease agreements are real estate transactions, and it would be great if they would allow for a right of rescission early in the process, but I realize that may be outside the scope of your statutory authority.

2.1

Consistent with Revised Code 4906.221 and 222, what information should a wind or solar facility applicant file regarding its decommissioning plans?

I believe that decommissioning plans should be described in detail and should not presume that there will be any scrap value.

Attached to my remarks today is a

June 18, 2021 article from the Harvard Business

Review that raises the prospect of early replacement of panels due to efficiency gains as the technology evolves. A disposal of panels, including outmoded panels, if early replacement occurs should be addressed in the application.

The Harvard Business Review notes that solar panel recycling infrastructure is practically nonexistent. They note that the exception to that is First Solar whose recycling program only applies to its own products at a global capacity of 2 million panels per year. And a quote here, with the current capacity, it costs an estimated 20- to \$30 to recycle

one panel. Sending that same panel to a landfill would cost a mere \$1 to \$2, end quote.

2.1

Since the recycling infrastructure is practically nonexistent, applicants should specify what local landfills will accept the decommissioned panels.

In addition to the panel disposal, the steps that will be taken to return agricultural land to productive use should be defined and funded. Some soil experts believe restoration could take intensive remediation over a period of years after the solar panels are removed.

The Ohio Siting Board should consider the adoption of rules which will ensure remediation. A responsibility for who should oversee the remediation requirement and how it should be funded should be included in the decommissioning plan. So we're not asking for anything new, it's that the soil remediation is a part of decommissioning.

Next question, what information should an applicant file in support of its compliance with environmental and aviation regulations. Compliance with environmental regulations is often the subject of dispute, and the local community often lacks the resources to find independent studies.

Sole reliance on the developer's representations and studies has been an issue in utility wind, and there is no reason to believe there will not be disputes with utility-scale solar.

Independent review is needed and funding should be made available for the Power Siting Board for locally sponsored independent studies.

2.1

What information should an applicant file in regard to its plant management of noxious weeds, irrigation system mitigation, field drainage system mitigation and storm water runoff management?

Applicants should file a detailed plan for site management and quarterly reports should be required to be filed with the Ohio Power Siting Board or its designee at the county level.

Quarterly reports should be publicly acceptable. If the applicant defaults on site management commitments, the successor manager should be provided for and funded. 50 years is a long time.

And last, the Board is considering implementing a rule to address solar facilities.

General areas for consideration include setbacks, landscape and lighting design, perimeter fencing requirements and operational noise. Those requirements should exist as to these issues and what

other issues, if any, should be considered for inclusion in this rule.

2.1

2.2

The Board should adopt minimum required setbacks for neighboring property lines. At a minimum, the setbacks should ensure that noise levels at the property line do not exceed five decibels above current background levels.

It is an established fact that inverters, transformers and tracking mechanisms do generate noise. I have attached a report from Robert Rand of Rand Acoustics which describes the noise characteristics of solar facilities, and Rand recommends that developers be required to use best available technology to ensure the lowest noise emissions.

A deficiency in current wind siting noise regulations should be addressed in developing the solar noise rules. Traditionally the developer selects sample sites to measure ambient noise levels. The sample sites are generally located on leaseholder property.

These readings are then averaged across the project footprint to establish a baseline noise level. This method penalizes those residents who live in extremely quiet areas, and it may be more

beneficial to take the sample noise readings at the property lines of nonparticipating property owners. It's recommended that the Power Siting Board undertake these readings with its own independent acoustical experts.

2.1

With respect to fencing, all fencing should facilitate travel by wildlife in and out of the project area and lighting should be minimal to protect remaining insect population. An introduction of lights into a dark rural area is a disamenity that reduces the value of the nonparticipating property. And that concludes my remarks.

very much. I believe your provision of the copy of your written comments will help fill in a couple of pieces to my notes, but I did have one question. You referenced the benefit of the proposed or possible solar rules to include minimum setback requirements. Do you have a recommended amount of the distance of those requirements?

MS. JOHNSON: No. No, I don't. I guess my first response would be that those setbacks need to be far enough to ensure that the noise levels do not exceed the five decibels above background noise, and I'm not sure what that is.

ALJ WILLIAMS: Okay. Thank you for your time and your comments this morning.

2.1

2.2

Our next presenter is Ali Cooper.

MR. SCHMIDT: You've been promoted, if you could enable your audio and video.

6 MS. COOPER: Good morning. Can you hear 7 me?

ALJ WILLIAMS: Yes. Is it Ali, I assume?

MS. COOPER: Yes, it is.

ALJ WILLIAMS: All right. Good morning,

Miss Cooper.

MS. COOPER: Good morning. Yes, so Ali
Cooper, I'm Director of Product Management with EDF
Renewables and I'm joined by my colleague Gene Bryant
who's our Senior Geotechnical Engineer who's
available for any technical questions that may arise.

I'm here this morning to provide comments specifically related to drainage and provide context on how EDF Renewables and our BOB contractors approach drain tile mitigation measures on our utility-scale farms located in agricultural lands.

So EDF has developed over 20 gigawatts of renewable projects over the last 35 years and is actively working on several drain tile intensive sites. So I'd like to first state that we are

internally motivated and incentivized to address and mitigate drain tile impact issues both on our own sites as well as our nonparticipating neighbors' parcels.

2.1

So we approached this by focusing on the end goal which is eliminating any adverse impacts to both the public and private drain tile systems and allow the means and methods of achieving that goal to be dictated by the unique circumstances found on each project site.

I'm going to briefly describe the process we undergo when we encounter drain tile intensive sites. So we first engage with our local landowners and our neighboring parcel landowners and drain tile consultants for existing tile maps and the local expertise that they're able to provide.

We then complete our own drain tile mapping and exploration exercises for accurate locations of all tiles. And once we have that accurate mapping of the drain tile system on and around the site for both public and private tile, we complete a drain tile impact study to determine reroutes needed for the site.

Our ultimate go is ensuring that proper site drainage is achieved and we eliminate any

impacts to neighboring parcels. There's often strong engagement with our local county engineers who are able to review and inspect work related to our public tile as it's completed.

2.1

From our experience at local sites, I'd just like to make clear that it is extremely important for us to not have rules that are too prescriptive on drain tile management. This is driven by the fact that it is really a site specific issue on how drainage is addressed. It should not be mandated through rules but rather reviewed as part of the overall application process.

ALJ WILLIAMS: Thank you. And I guess I would put to you, are you -- are there rules in neighboring states or other jurisdictions that you deal with that address drain tile issues as far as you're aware of these issues of fresh consideration in Ohio?

MS. COOPER: We're currently actively building on a site in Iowa, a solar site there of a large scale utility, and that, the drain tile related rules and regulations have been dictated at the county level and through our permitting process, not at the state level.

ALJ WILLIAMS: I appreciate that

information. Thank you, Miss Cooper. Thank you for your comments this morning, and I'll turn to your colleague. Our next presenter is Gene Bryant.

2.1

MR. SCHMIDT: I'm unable to promote Gene to the role of panelist, but I have him on his audio, so we should be able to hear at least.

7 ALJ WILLIAMS: Mr. Bryant, can you hear 8 me?

MR. BRYANT: I can hear you. Can you hear me?

ALJ WILLIAMS: You are loud and clear, sir. We do not need an audio -- or video unless you want it, so you're welcome to proceed.

MR. BRYANT: Sounds great. I'll go ahead and proceed. Thank you everyone for the opportunity to speak today. My name is Gene Bryant. I'm a Senior Geotechnical Engineer with EDF Renewables. My role at EDF is to support the engineering design aspects for each unique project and speaking in particular to utility-scale solar.

What I'd like to comment on specifically this day is regarding drainage. I'd like to provide some technical and educational background related to drainage.

I think it's important to keep in mind

the purpose and function of field drainage tiles.

The drainage tiles are not designed or intended to manage storm events like ditches and drainage basins are. The drainage tiles serve to manage soil saturation to promote crop growth.

2.1

As such, they have a significant impact on reducing the duration of ponding following precipitation events; however, they have little effect on significant storm water runoff during storm events. So reducing the soil saturation to promote crop growth is not a critical function for the developed conditions of a utility-scale solar site.

So to distinguish between utility scale solar drainage versus crop production drainage, the solar rays have pile post foundations with significant separation between rows that are underladen by managed turf grasses, the pollinated friendly vegetation, and overall this results in virtually no additional impervious area below the solar panels.

This vegetation provides for year-round coverage and overall water -- improved water holding capacity of near surface soils. And we could distinguish that this vegetation and grass is not sensitive to the duration of soil saturation when

compared to crops.

2.1

Although with a utility-scale solar project, there are some roads and inverters; however, the drainage effects of this additional what would be considered impervious area is handled by civil storm water design which is a separate consideration than field drainage and drain tiles.

Also related to drainage tile I guess would be to distinguish some of the functional parts of an overall system. So we have the main which may be public or may be private, are primarily designed to move water from laterals.

And maintenance of mains that are public or private that provide drainage for neighboring properties, they're already provided for in design and their obligation is really to that. Specific to the laterals or pattern tile, their function is to promote that soil drainage and increase infiltration and then to tie into the mains.

So in summary, I agree with Ali that site drainage should be addressed as a site specific issue on a project by project basis. There really isn't a one size that fits all solution during the post rules.

ALJ WILLIAMS: Mr. Bryant, I do thank you

for your comments. I confess that I was pleased to follow the details of your engineering analysis, and I appreciate your keeping it at my level, so with that, I would encourage you to have a good day, sir. Thank you.

2.1

MR. BRYANT: Thank you. I appreciate it.
ALJ WILLIAMS: You as well.

I will note now that in addition to the list that we read at the outset of today's proceeding, we have two additional presenters. These are individuals who had contacted Board staff at the outset of today's event and advised they attempted to register and there was some technical issue regarding their registration, so we will permit their comments here today as additional commenters. The first of those two is Mark Crow.

MR. CROW: Thank you, Cindy.

ALJ WILLIAMS: Good morning, Mr. Crow.

MR. CROW: Can you hear me, Michael?

ALJ WILLIAMS: I can.

MR. CROW: I apologize. We're still having technical difficulties. Michael and Cindy, I sincerely appreciate the opportunity to make a presentation to you guys today.

ALJ WILLIAMS: Mr. Crow, what part of the

state are you calling in from, sir?

2.1

MR. CROW: I apologize, my name is Mark Crow. I'm calling from Hillsboro, Ohio where I have a financial business downtown Hillsboro, as well as we own 700 acres of farmland and grow soybeans and sell pork breeding stock.

7 ALJ WILLIAMS: All right. Thank you, 8 sir.

MR. CROW: All right. I'm also a landowner and a solar project currently which is grandfathered in, but I feel so passionately about this solar stuff I wanted the opportunity to go through my presentation with you guys.

I want to say you guys are receiving an overwhelming amount of information that you're trying to absorb that's complex, technical, legal. Here's what I can say as the CEO of Crow Financial, I appreciate your stamina.

So what I'm going to try to do today is paint a big picture and kind of not to make light of anything that's been said previously, I believe in solar panels, but I also believe it should be done right. But I'll say this, competition -- all the stuff that's been said today, competition pretty much takes care of most of that. So if you only had one

solar company, a lot of that would be issues, but since there's competition, most of that is solved in that regard in my opinion.

2.1

The other thing I want to say is if you check out the Senate websites, State of Ohio website, Ohio is ranked third as far as regulation in the nation behind New York and California only. So as a businessman, I believe in a big picture our goal should be to reduce regulations, not to enter into these regulations.

There's a significant amount of tax revenue associated with these solar projects, and I said in the past it's very hard to find new revenues for like small schools, small local governments and rural communities. The reality is it's next to impossible.

I'm holding a newspaper up, of course you can't see it, a local school that I coached basketball for for many, many years, they came to the local people, local farmers, local business people, "We need money for a scoreboard, we need money to redo the gym floor" which we provided, but we could never do anything in a big, big way to help support the school.

The front page of the Hillsboro newspaper

dated September 2nd of this year, the school purchased 17 acres near the high school to build a state-of-the-art track and soccer facility. Now, this particular school my son was a track star years ago, broke records, went to state. We didn't even have a track; we ran around the baseball field.

2.1

But this opportunity is an opportunity of a lifetime for these local rural communities. There won't be anything to come to replace it. When I testified at the Senate, I challenged them that what can you guys do to replace this? You can't raise enough taxes to replace it. You can't legislate. So this is, I believe, our once in a lifetime opportunity to change these rural communities in a good way for a long, long period of time.

When you're looking at the solar farms, it's like the CRP, Conservation Reserve Program, you're setting aside the ground temporarily and you could just pull back out. It still stays in my family, I get the farmland back, and it's productive again.

But also the solar farms, one lady on here testified about the agricultural strength of Ohio, the ag dollars, that's correct, 100 percent correct. Most farmers are like two bad weather years

away from going bust. Two bad weather years in a row and they will go broke; whereas, this provides us an opportunity to put in part of our farm, consistent income. Regardless of whether a storm comes along, we will survive. We will survive. The changes made on SB 52 I think were good, right. I don't think we need anything else. I'm trying to make this less complex for you guys.

2.1

Now, just this morning, Tesla announced they're leaving California and going to Texas. Texas is a more tax friendly state. Texas is a more manufacturing friendly state. So what's going to happen in California? Now they're going to have to raise more taxes on the people working there to make up for the Tesla. Then the people are going to leave because they can't afford the taxes and you create this vicious cycle.

The debate to stop progress has been going on since the beginning of time. Go back as far as the blacksmiths against the auto industry. You can talk about State Route 32 in Ohio, when that went through, I'm old enough to remember when that went through. All the farmers were up in arms, they're cutting our farm fields in two, this shouldn't happen, they was all against it, but now they're the

same ones that hop on 32 and shoot to the Eastgate Mall for Christmastime.

2.1

Close to my farm is a gravel pit. I didn't want no gravel pit. Nobody came and asked me. I didn't get to debate it; it just came in. Didn't like it, but that's their business, that's their land. They did it. Now when I need gravel, I just drive down the street and get the gravel from them.

It takes years on these solar projects to get this done, an enormous amount of public input.

Dozens of studies have already been done, reports of technical experts, and that's a good thing. That's what we want. Like I said, I want it done right. We all want it done right.

But what we don't want to do in my humble opinion is run the solar people out of Ohio. If you run them out of Ohio, they're just going to go someplace else and some other rural communities will benefit.

The school that I just told you about that's building the track and the soccer facilities, it wasn't that many years ago there was talk of closing that whole school system down. Of course the community was all upset and that. This is their savior, this is their savior, and it snowballs

throughout the community, all the community benefits.

2.1

For example, AEP just came out recently, wanted to put new power lines across our farms out in this area. None of the farmers wanted these big electric poles. They usually erect big metal poles really tall because of the fires of the utility company out in California. They've got -- Eventually you get all wood poles, they've got to move the wires higher.

None of the farmers wanted it. Of course we all relented, the poles are up, the power is there and now the people that move in down the street and down the next county, they'll have plenty of power for their homes without even knowing the sacrifice that we made to create that.

So I'm going to make it real simple and make it light. What's the moral of the story?

Here's what you guys are up against, it's real simple, the blacksmiths and the old west rebelled against the auto industry. The blacksmith and Tombstone ran the auto industry out of Tombstone.

The auto industry went to Dodge City;

Dodge City boomed. A lot of the business owners from

Tombstone moved to Dodge City. The blacksmith in

Tombstone went out of business because nobody could

afford a blacksmith anymore.

2.1

Moved to Dodge City, opened up a bar and retired happily ever after. So basically that's what you're looking at. Yes, you've got to work through the details, God loves you guys for doing it, but the bottom line is I think this is a gift from heaven for the State of Ohio, and I think we should embrace it as best as we can. I'll take questions.

ALJ WILLIAMS: Mr. Crow, I don't have any questions. I do appreciate your comments in favor of status quo as the Board continues to advance relative to the consideration of its rules. Thank you very much.

MR. CROW: Thank you so much.

ALJ WILLIAMS: Our last presenter this morning is Scott Higgins.

MR. SCHMIDT: Mr. Higgins, you've been promoted, if you can enable your audio and video.

MR. HIGGINS: Thank you very much. I appreciate the opportunity to address the group.

Thank you, your Honor. I will be submitting my comments as soon as I am finished.

Let me introduce myself. I'm Scott
Higgins. I'm the CEO for the Ohio Dairy Producers

Association. I really appreciate the opportunity to participate in your workshop today.

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By way of background, the Ohio Dairy
Producers Association is a grassroots, legislative
research and producer education organization
representing dairy farmers throughout Ohio regardless
of farm size, breed or production strategy, marketing
preference or political affiliation. We are their
advocacy organization.

In Ohio, we have 252,000 cows that live on 1,600 farms and produce over 630 million gallons of milk annually. It's valued at about a billion dollars and dairy farmers create an impact in Ohio in excess of 4 billion.

Ohio is 11th in the dairy industry in the United States in terms of milk production. We're fifth in the processing and receiving plants throughout the state and we contribute -- the dairy industry contributes a \$23.8 billion economy representing over 115,000 jobs for Ohioans. As a matter of fact, this is a fun fact, Ohio is the number one Swiss cheese and sour cream production facility -- or manufacturer in the United States.

Now, agriculture, as has been said earlier, agriculture is the state's number one

industry contributing nearly \$124 billion annually. And over 40 percent of that comes from the sales from livestock and poultry facilities. Some of the economic contributions are from individual industries in Ohio, so just to point those out. We have a number of member farmers who are participating in utility-scale solar projects, and many who have been working and training on these projects for years.

2.1

2.2

The Ohio Dairy Producers Association participated in the Senate Bill 52 hearings and stakeholder discussions. And while we remained opposed to Senate Bill 52, along with numerous agricultural organizations representing farmers, the legislature had an abundant amount of public discussion and deliberation and chose not to deal with issues such as setbacks.

If the legislator did not consider this, then the PUCO should not either. We believe that farmers and landowners should have the greatest flexibility to manage their land. Each project is unique and should be treated as such.

A farmer's property and farming assets are a critical part of their financial stability, retirement and estate planning. PUCO should not overstep its authority and take actions that take

those rights away which would prohibit farmers from participating in the ever growing clean energy generation system.

2.1

Thank you for your opportunity to be with you today and for allowing me to share my perspective on behalf of our farmer landowners.

ALJ WILLIAMS: Mr. Higgins, thank you for your comments again that appear to be in support of status quo relative to the analysis consideration of the modifications. Have a great day.

Micah, I'll just do a quick check with you before I close. Anything else I need to know in terms of your hosting?

MR. SCHMIDT: Not from my end. I believe we are through the list.

ALJ WILLIAMS: Thank you, and thank you for your support today. So in closing, I want to emphasize that the Board does appreciate all those who took the time to present in our workshop today. The Board's consideration of these rules is a large undertaking and impacts many stakeholders. The Board values the input that it receives in this pursuit.

Now, as for next steps, I want to remind that the Board will open this case for further formal comments pursuant to an upcoming entry. Please

continue to follow the docket, Case No. 21-902-GE-BRO in this case as to that comment period, as the Board encourages the public to participate further in this rule consideration process through the formal comments in this case. With that, this concludes today's workshop and we are adjourned. Thank you everyone. Off the record. (The public hearing was concluded at 11:54 a.m.) 

CERTIFICATE I do hereby certify that the foregoing is a true and correct transcript of the proceedings taken by me in this matter on Friday, October 8, 2021, and carefully compared with my original stenographic notes. Cynthia L. Cunningham 

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Case No(s). 21-0902-GE-BRO

Summary: Transcript October 8th 2021 In the Matter of the Ohio Power Siting Board's Review of Ohio Administrative Code Chapters 4906-1, 4906-2, 4906-3, 4906-4, 4906-5, 4906-6 and 4906-7. electronically filed by Mr. Ken Spencer on behalf of Armstrong & Okey, Inc. and Cunningham, Cindy