BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

| In the Matter of the Application of Vectren |) | |
|---|---|------------------------|
| Energy Delivery of Ohio, Inc. for Approval |) | Case No. 20-640-GA-RDR |
| of an Adjustment to its Energy Efficiency |) | |
| Funding Rider Rate. |) | |

COMMENTS BY THE OFFICE OF THE OHIO CONSUMERS' COUNSEL

In considering Vectren's proposal to set its energy efficiency program charges to customers for 2020, the PUCO should amend Vectren's proposed energy efficiency programs to address the coronavirus pandemic and its terrible impact on Ohioans. As a result of lost wages, unemployment, and other financial hardships resulting from the coronavirus, customers need assistance now. This is especially so where 32% of Dayton residents suffer from poverty, and 17% of Montgomery County residents face food insecurity.

The best way to help Ohio utility consumers now is through bill payment assistance, not energy efficiency programs. And consumers need help now. Energy efficiency programs typically deliver benefits to consumers over a period of years (sometimes as many as 20-25 years). Moreover, the payback of energy efficiency for gas consumers is diminished due to the competitive gas market producing historically low gas prices for Ohioans in recent years. Further, Vectren's weatherization programs have been put on hold by the PUCO's emergency order to adhere to social distancing guidelines.¹

Given the new pressing financial concerns of many customers related to the health emergency, the PUCO should deny Vectren's application to charge its customers nearly \$6

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¹ Case No. 20-591-AU-UNC, Entry (Mar. 20, 2020).

million for natural gas energy efficiency programs in 2020. Instead, money for Vectren's weatherization programs should be repurposed and used for bill payment assistance. And the proposed budgets for Vectren's programs other than weatherization should be reduced to reflect the suspension or reduction of many of these programs that the PUCO has already ordered during the coronavirus pandemic.

I. RECOMMENDATIONS

A. To protect consumers, the PUCO should require Vectren to repurpose the remainder of 2020 weatherization and multi-family direct install program funding and instead use it for bill payment assistance.

Natural gas energy efficiency can help customers save money in the long run. But many customers need relief now, not later. The best way to get those customers relief now is not through energy efficiency, but through bill payment assistance for those in need.

Under the PUCO's recent emergency order, utilities are not allowed to continue "in-home energy efficiency audits" and "weatherization programs" at this time.² This includes suspension of Vectren's low-income weatherization program and multifamily direct install program, both of which require interaction with customers inside their homes. Despite these programs being suspended for the duration of the state of emergency, customers continue to pay for these programs through Vectren's energy efficiency rider.³ That doesn't make sense; instead, this money should be put to better use.

Any such funds should be used to provide bill payment assistance to low-income and lower-income consumers throughout Vectren's service area. One group of particularly vulnerable customers would be the working poor who earn between 175% and 300% of the

1a. ₁10

² *Id*. ¶ 10.

federal poverty guidelines. These Ohioans are not generally eligible for bill payment assistance through the low-income home energy assistance program (HEAP), which has a 175% cutoff. But their utility bills are typically a higher percentage of their total income compared to other customers, thus making their energy burden substantial, especially during times of economic downturn. Vectren's energy efficiency funds would help fill the gap for this group of vulnerable customers.

B. Vectren's projected program costs for 2020 are unreasonable, which would result in unreasonably high rates to customers.

Vectren proposes that residential customers pay \$0.01630 per Ccf for its energy efficiency programs in 2020 (\$1.63 per month for a typical customer using 100 Ccf per month).⁴ This rate includes \$3.6 million in projected costs for non-low-income programs and \$2.3 million in projected costs for low-income programs for 2020.⁵ The PUCO Staff recommended that the PUCO approve these charges. But the PUCO Staff's analysis was limited to verifying the accuracy of calculations—it did not include a review to "evaluate prudency or appropriateness for recovery." Vectren's proposed charges are not appropriate because its projections are unreasonably high based on a review of the current status of the programs and reasonable estimates of future spending. They should be lowered to reduce the rates that customers pay.

As discussed above, several of Vectren's programs are currently suspended or reduced.

The low-income weatherization program and multi-family direct install program have been

³ See Case No. 19-779-GA-RDR, Finding & Order (June 19, 2019) (noting that the current rider collects projected costs for the programs, meaning that Vectren collects costs as it incurs them, as opposed to spending the money and then recovering it from customers in the future).

⁴ Application, Ex. A.

⁵ Application, Ex. A.

⁶ Staff Review & Recommendation (May 29, 2020).

suspended.⁷ Vectren's non-low-income home insulation program is largely shut down as well.⁸ And based on the PUCO's most recent ruling in Vectren's emergency case (Case No. 20-649-GA-UNC), it appears that these programs will continue to be suspended for another two months or more. This is because the PUCO ruled that before Vectren can restart such programs, it must work with the PUCO Staff to develop a "comprehensive plan" and then file the plan at least 45 days before programs resume.⁹ The programs were suspended on March 20, so at best, they will have been suspended for five months or more by the time they resume.

Despite programs being suspended for five months or more, Vectren's Application does not project reduced spending for any of these programs. In fact, Vectren is proposing to *increase* the amount spent as compared to 2019. In 2019, Vectren spent \$1,997,930 on low-income weatherization while running the program for the full 12 months. For 2020, Vectren projects an increase to \$2,263,800. Vectren likewise proposes higher costs for non-low-income programs, increasing from \$3,319,541 in 2019 to \$3,614,765 in 2020.

At a minimum, the projected cost for Vectren's programs should reflect the suspension of programs for five months. ¹³ Further, even if weatherization is allowed to resume, it is reasonable to expect that there may be lower demand for weatherization as Ohioans might be wary about the prospect of crews working inside their homes during the coronavirus pandemic (regardless of safety precautions). Vectren's projected budget of \$2,263,800 for weatherization is therefore not

⁷ Vectren Response to OCC-INT-01-004.

⁸ Vectren Response to OCC-INT-01-004 (onsite quality control suspended and "most crews have shut down").

⁹ Case No. 20-649-GA-UNC, Finding & Order ¶ 19, 22, 44 (June 3, 2020).

¹⁰ Application, Ex. A.

¹¹ Application, Ex. A.

¹² Application, Ex. A.

supported by the evidence and is unreasonable. Vectren's proposed budgets for the residential home insulation program (\$976,365) and multi-family direct install program (\$47,585) are likewise unreasonable because they do not reflect the suspension or reduction of these programs. Vectren's proposed budget for its schools program (\$280,783) is also unreasonable both because schools have been closed for months and because DP&L, which runs the program, will not continue the program in the fall. 15

II. CONCLUSION

The PUCO should not approve Vectren's application to charge customers nearly \$6 million for natural gas energy efficiency in 2020. Several programs have been suspended and should remain suspended, and their funds should be repurposed for bill payment assistance. Bill payment assistance will do the most good for the most customers served by Vectren. And Vectren's other energy efficiency program budgets should be reduced to reflect suspension or reduction of programs during the coronavirus pandemic.

¹³ If the PUCO adopts OCC's recommendation above that these costs be repurposed and used for bill payment assistance, then the budget should be eliminated, other than, perhaps, minimal costs for essential health and safety

measures.

¹⁴ Vectren Response to OCC INT-01-003.

¹⁵ Vectren Response to OCC INT-01-003, Vectren Response to OCC INT-01-004.

Respectfully submitted,

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CERTIFICATE OF SERVICE

I hereby certify that a copy of these Comments was served on the persons stated below *via* electronic transmission, this 12th day of June 2020.

/s/ Christopher Healey
Christopher Healey
Assistant Consumers' Counsel

The PUCO's e-filing system will electronically serve notice of the filing of this document on the following parties:

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March 2020 Scorecard - Vectren Ohio

| VECTOEN | Measures Implemented | | | | Gross CCF Savings | | | | Program Expenditures | | | | |
|---|--------------------------|--------|------------------|-----------|--------------------------|---------|------------------|--------------|--------------------------|------------|------------------|------|--|
| VECTREN A CenterPoint Energy Company | Current Month (March) | YTD | Planning Goal | % to Goal | Current Month (March) | YTD | Planning Goal | % to Goal | Current Month (March) | YTD | Planning Goal | % to | |
| Residential Programs | | | | | | | | | | | | | |
| Residential Prescriptive Program | | | | | | | | | | | | | |
| Boiler 95% | 1 | 6 | 33 | 18% | 90 | 620 | 6,433 | 10% | 1 | | | | |
| Furnace 95% | 116 | 416 | 1,800 | 23% | 15,428 | 55,328 | 239,367 | 23% | | | | | |
| Furnace 97% | 51 | 143 | 600 | 24% | 7,713 | 21,627 | 90,731 | 24% | | | | | |
| Wi-Fi (Basic) Thermostat | 52 | 128 | 1,041 | 12% | 2,995 | 7,372 | 59,932 | 12% | | | | | |
| Wi-Fi (Smart) Thermostat | 76 | 252 | 2 | 4=0/ | 4,377 | 14,513 | 2=2 454 | 1.00/ | 1 | | | | |
| Wi-Fi (Smart) Thermostat Online Store * | 132 | 374 | 3,762 | 17% | 8,894 | 25,200 | 253,461 | 16% | | | | | |
| Residential Prescriptive Subtotal | 428 | 1,319 | 7,236 | 18% | 39,497 | 124,659 | 649,924 | 19% | \$ 216,515 | \$ 451,560 | \$ 1,091,167 | 419 | |
| DP&L Multifamily Direct Install * | 0 | 1,267 | 4,375 | 29% | 0 | 10,584 | 29,238 | 36% | \$ 1,164 | \$ 3,485 | \$ 47,585 | 79 | |
| Bath Aerator | 0 | 283 | 2,244 | 13% | 0 | 775 | 6,145 | 13% | | | | | |
| Kitchen Aerator | 0 | 475 | 590 | 81% | 0 | 3,696 | 4,585 | 81% | | | | | |
| Showerhead | 0 | 509 | 1,541 | 33% | 0 | 6,113 | 18,508 | 33% | | | | | |
| Residential Behavioral * | 0 | 34,000 | 34,000 | 100% | 24,310 | 97,239 | 243,100 | 40% | \$ 935 | \$ 92,251 | \$ 101,652 | 919 | |
| Residential Home Insulation | | | | | | | | | | | | | |
| Wall Insulation | 11 | 46 | 263 | 17% | 2,543 | 10,634 | 60,702 | 18% | | | | | |
| Attic Insulation | 26 | 94 | 555 | 17% | 3,096 | 11,611 | 71,562 | 16% | | | | | |
| Air Sealing | 26 | 96 | 578 | 17% | 2,644 | 9,763 | 58,748 | 17% | | | | | |
| Residential Home Insulation | 63 | 236 | 1,395 | 17% | 8,283 | 32,008 | 191,012 | 17% | \$ 51,763 | \$ 184,908 | \$ 976,365 | 19 | |
| DP&L EE Kits * | 1,308 | 8,019 | 15,000 | 53% | 9,836 | 60,303 | 112,800 | 53% | \$ 67,751 | \$ 59,857 | \$ 137,182 | 449 | |
| Schools * | 0 | 0 | 9,000 | 0% | 0 | 0 | 84,141 | 0% | \$ 15,834 | \$ 36,105 | \$ 280,783 | 139 | |
| Total Residential | 1,799 | 44,841 | 71,005 | 63% | 81,926 | 324,793 | 1,310,215 | 25% | \$ 353,963 | \$ 828,166 | \$ 2,634,735 | 319 | |
| Commercial Programs | | | | | | | | | | | | | |
| Commercial Prescriptive Program | | | | | | | | | | | | | |
| Boiler - Commercial Prescriptive | 5 | 6 | 25 | 24% | 8,706 | 8,994 | 22,303 | 40% | | | | | |
| Boiler Tune-Up | 1 | 1 | 8 | 13% | 3,139 | 3,139 | 1,320 | 238% | | | | | |
| Combi Oven | 0 | 0 | 8 | 0% | 0 | 0 | 5,288 | 0% | | | | | |
| Convection Oven | 0 | 0 | 3 | 0% | 0 | 0 | 789 | 0% | | | | | |
| Dishwasher | 0 | 0 | 4 | 0% | 0 | 0 | 2,228 | 0% | | | | | |
| Furnace 95% | 0 | 4 | 62 | 6% | 0 | 727 | 8,763 | 8% | | | | | |
| Gas Fryer | 0 | 0 | 2 | 0% | 0 | 0 | 1,010 | 0% | | | | | |
| | | 1 . | | | _ | 1 . | 1 | | | | | | |

0%

0

0

4

3

0

0

1,264

444

0

0

0%

0%

Infrared Heater

Steam Cooker

March 2020 Scorecard - Vectren Ohio

| 1 | VECTREN |
|---|------------------------------|
| | A CenterPoint Energy Company |

| VECTREN | Measures Implemented | | | Gross CCF Savings | | | Program Expenditures | | | | | | |
|---------------------------------------|--------------------------|--------|------------------|-------------------|--------------------------|---------|----------------------|--------------|--------------------------|-------------|------------------|--------------|--|
| A CenterPoint Energy Company | Current Month (March) | YTD | Planning Goal | % to Goal | Current Month (March) | YTD | Planning Goal | % to Goal | Current Month (March) | YTD | Planning Goal | % to Goal | |
| Unit Heater - Condensing <300 MBH | 0 | 0 | 1 | 0% | 0 | 0 | 266 | 0% | | | | | |
| Wi-Fi (Smart) Thermostat | 0 | 2 | 16 | 13% | 0 | 506 | 3,922 | 13% | | | | | |
| Wi-Fi (Smart) Thermostat Online Store | 0 | 0 | 10 | 13/6 | 0 | 0 | 3,922 15% | | | | | | |
| Commercial Prescriptive Subtotal | 6 | 13 | 136 | 10% | 11,845 | 13,366 | 47,597 | 28% | \$ 35,282 | \$ 63,670 | \$ 188,424 | 34% | |
| Commercial Custom * | | | | | | | | | | | | | |
| < 7500 Therms | 0 | 0 | 5 | 0% | 0 | 0 | 17,500 | 0% | | | | | |
| >=7500 Therms | 0 | 0 | 2 | 0% | 0 | 0 | 22,000 | 0% | | | | | |
| Total Commercial Custom | 0 | 0 | 7 | 0% | 0 | 0 | 39,500 | 0% | \$ 5,604 | \$ 29,204 | \$ 131,125 | 22% | |
| Total Commercial | 6 | 13 | 143 | 9% | 11,845 | 13,366 | 87,097 | 15% | \$ 40,885 | \$ 92,874 | \$ 319,549 | 29% | |
| Total Residential & Commercial | 1,805 | 44,854 | 71,148 | 63% | 93,771 | 338,160 | 1,397,312 | 24% | \$ 394,848 | \$ 921,040 | \$ 2,954,284 | 31% | |
| Program Outreach and Education | | | | | | | | | \$ 6,033 | \$ (15,947) | \$ 350,000 | -5% | |
| Online Tool Licensing Fees | | | | | | | | | \$ - | \$ 82,246 | \$ 82,246 | 100% | |
| Contact Center | | | | | | | | | \$ - | \$ - | \$ 35,000 | 0% | |
| Evaluation | | | | | | | | | \$ - | \$ - | \$ 193,234 | 0% | |
| Portfolio Total | 1,805 | 44,854 | 71,148 | 63% | 93,771 | 338,160 | 1,397,312 | 24% | \$ 400,881 | \$ 987,339 | \$ 3,614,764 | 27% | |

* Denotes Integrated DP&L Programs

| | Homes Weatherized | | | | Gross CCF Savings | | | | Program Expenditures | | | |
|--------|--------------------------|-----|------------------|-----------|--------------------------|-------|------------------|--------------|--------------------------|------------|------------------|--------------|
| | Current Month (March) | YTD | Planning Goal | % to Goal | Current Month (March) | YTD | Planning Goal | % to Goal | Current Month (March) | YTD | Planning Goal | % to Goal |
| VWP I | 9 | 19 | 201 | 9% | 1,827 | 3,857 | 40,803 | 9% | \$ 72,369 | \$ 141,595 | \$ 1,223,425 | 12% |
| VWP II | 2 | 4 | 133 | 3% | 432 | 864 | 28,728 | 3% | \$ (5,949) | \$ 28,857 | \$ 1,040,375 | 3% |
| Total | 11 | 23 | 334 | 7% | 2,259 | 4,721 | 69,531 | 7% | \$ 66,419 | \$ 170,452 | \$ 2,263,800 | 8% |

| State | Program | Vendor/Partner | Program Description | Recommendation | Response to COVID |
|-------|--|-----------------------------|---|----------------|--|
| ОН | Energy Efficient Schools | Ohio Energy Project | The program is offered to 5th-12th grade students who attend school within in the VEDO service territory. The goal of the program is to influence and educate students about conservation, the efficient use of natural gas, and to show their families how to be smart energy consumers. Families become involved as students are given energy efficient kits to take-home and the assignment to improve energy use in their own homes. | Modify | 2019-2020 School program has continued via remote learning where possible. DP&L will not be participating in the 2020-2021 School program and we are discussing options with OEP on how to maximize cost effectiveness gas savings. |
| ОН | Residential Prescriptive Rebates | CLEAResult | The Residential Prescriptive Rebate Program is designed to influence customer purchasing decisions when replacing existing or installing new equipment. Financial incentives (online or mail-in rebates) are designed to encourage customers to purchase high efficiency products that would have otherwise purchased standard efficiency products in the absence of the program. | Modify | Onsite quality control inspections have been suspended. |
| ОН | All Commercial Programs | Неару | The Commercial Custom Program offers business customers incentives for qualifying energy efficiency upgrades not covered under the Commercial prescriptive rebate program. This program encourages the purchase and installation of efficient technologies or implementation of process improvements. | Modify | Onsite quality control inspections have been suspended. |
| ОН | Residential Home Insulation | CLEAResult + subcontractors | The Home Insulation and Air Sealing is a trade ally driven market approach to comprehensive energy efficiency projects. The objective of the program is to deliver air sealing and insulation upgrades to serve single family homes in VEDO's territory through a network of participating contractors. | Modify | Onsite quality control has been suspended. This is a prescriptive rebate program and the weatherization contractors do not work for directly for VEDO. Most crews have shut down but a few rebates have been paid. |
| ОН | Multifamily Direct Install (DP&L) | DP&L | VEDO is engaging in a partnership with Dayton Power & Light (DP&L) to purchase natural gas savings from DP&L's multifamily Direct Install Program. This program is designed to produce immediate electric and gas energy savings in multifamily buildings through the direct installation of energy-saving measures. | Suspend | DPL has suspended this program. |
| ОН | Vectren Weatherization Program (VWP) I & II | Miami Valley CAP | Vectren Weatherization Program (VWP) is a low income weatherization program that assists VEDO customers to make energy efficient improvements to their homes. The program is administered by The Community Action Partnership of the Greater Dayton Area (Dayton CAP) and improvements are provided at no cost to the customer. Dayton CAP subcontracts with three smaller CAP agencies in order to deliver services to all of VEDO's service territory. The Ohio Home Weatherization program is divided into two sections based on income eligibility requirements. Program Description: The program focuses on shell measures such as insulation and air sealing, but also includes replacement of non-functioning natural gas furnaces and water heaters, and minor repairs intended to increase the health and safety of the occupants of the home. | Suspend | As of 3/13/2020 Miami Valley Cap insulation crews are no longer going into the field or insulating homes. Health and Safety measures (furnaces and hot water heaters) are still being completed by contractor crews. |

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Summary: Comments Comments by The Office of The Ohio Consumers' Counsel electronically filed by Mrs. Tracy J Greene on behalf of Healey, Christopher