BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

| In the Matter of the Annual Application of Duke Energy Ohio, Inc., for an Adjustment to Rider AMRP Rates. |))) | Case No. 18-1452-GA-RDR |
|-----------------------------------------------------------------------------------------------------------------|-------------|-------------------------|
| In the Matter of the Application of Duke Energy Ohio, Inc. for Tariff Approval. |)) | Case No. 18-1453-GA-ATA |

MOTION TO INTERVENE BY THE OFFICE OF THE OHIO CONSUMERS' COUNSEL

The Office of the Ohio Consumers' Counsel ("OCC") moves to intervene in this case where Duke Energy Ohio, Inc. ("Duke" or the "Utility") has filed a Pre-Filing Notice of its proposal to adjust its accelerated mains replacement rider program ("AMRP") charges for 2018 actual costs. Under Rider AMRP, customers are charged for the replacement of cast iron and steel mains and metallic service lines with plastic mains and service lines throughout Duke's service territory.

OCC represents the interests of Duke's 390,000 residential gas utility customers.¹ The PUCO should grant OCC's motion to intervene for the reasons set forth in the attached memorandum in support.

¹ See, R.C. Chapter 4911, R.C. 4903.221 and Ohio Adm. Code 4901-1-11.

Respectfully submitted,

Bruce Weston (0016973) Ohio Consumers' Counsel

<u>/s/ Amy Botschner O'Brien</u> Amy Botschner O'Brien (0074423) Counsel of Record Ambrosia E. Logsdon (0096598) Assistant Consumers' Counsel

Office of the Ohio Consumers' Counsel

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MEMORANDUM IN SUPPORT

Duke's Pre-Filing notice alerts the Public Utilities Commission of Ohio (PUCO) that it will be filing for a decrease in rates of approximately \$1.8 million for Rider AMRP for Duke's gas distribution service, to be effective May 2019.² While Duke has completed the replacement of all cast iron and steel mains with plastic mains in its distribution system,³Duke has been authorized to file for annual rate changes to charge customers for the cost of this replacement program.⁴ OCC has statutory authority to represent the interests of Duke's 390,000 residential gas utility customers under R.C. Chapter 4911.

R.C. 4903.221 provides, in part, that any person "who may be adversely affected" by a PUCO proceeding is entitled to seek intervention in that proceeding. The interests of Ohio's residential customers may be "adversely affected" by this case, especially if the customers were unrepresented in a proceeding regarding charges to consumers under Duke's AMRP Rider. Thus, this element of the intervention standard in R.C. 4903.221 is satisfied.

² Duke's Pre-Filing Notice at 5-2, November 28, 2018.

³ Id.

⁴ In the Matter of the Application of Duke Energy Ohio, Inc for an Increase in Rates, Case No. 12-1685-GA-AIR, Stipulation and Recommendation approved November 13, 2013.

R.C. 4903.221(B) requires the PUCO to consider the following criteria in ruling on motions to intervene:

- (1) The nature and extent of the prospective intervenor's interest;
- (2) The legal position advanced by the prospective intervenor and its probable relation to the merits of the case;
- (3) Whether the intervention by the prospective intervenor will unduly prolong or delay the proceedings;
- (4) Whether the prospective intervenor will significantly contribute to full development and equitable resolution of the factual issues.

First, the nature and extent of OCC's interest is representing the residential customers of Duke in this case investigating the reasonableness of Duke's charges to customers under the utility's AMRP Rider. This interest is different from that of any other party and especially different from that of the utility whose advocacy includes the financial interest of shareholders.

Second, OCC's advocacy for residential customers will include advancing the position that Duke should charge customers no more than what is just and reasonable under Ohio law. OCC's position is therefore directly related to the merits of this case that is pending before the PUCO, the authority with regulatory control of public utilities' rates and service quality in Ohio.

Third, OCC's intervention will not unduly prolong or delay the proceedings. OCC, with its longstanding expertise and experience in PUCO proceedings, will duly allow for the efficient processing of the case with consideration of the public interest.

Fourth, OCC's intervention will significantly contribute to full development and equitable resolution of the factual issues. OCC will obtain and develop information that

the PUCO should consider for equitably and lawfully deciding the case in the public interest.

OCC also satisfies the intervention criteria in the Ohio Administrative Code (which are subordinate to the criteria that OCC satisfies in the Ohio Revised Code). To intervene, a party should have a "real and substantial interest" according to Ohio Adm. Code 4901-1-11(A)(2). As the advocate for residential utility customers, OCC has a very real and substantial interest in this case where the PUCO will determine whether the utility is providing adequate service for the amount it charges customers under Ohio law.

In addition, OCC meets the criteria of Ohio Adm. Code 4901-1-11(B)(1)-(4). These criteria mirror the statutory criteria in R.C. 4903.221(B) that OCC already has addressed and that OCC satisfies.

Ohio Adm. Code 4901-1-11(B)(5) states that the PUCO shall consider "The extent to which the person's interest is represented by existing parties." While OCC does not concede the lawfulness of this criterion, OCC satisfies this criterion in that it uniquely has been designated as the state representative of the interests of Ohio's residential utility customers. That interest is different from, and not represented by, any other entity in Ohio.

Moreover, the Supreme Court of Ohio ("Court") confirmed OCC's right to intervene in PUCO proceedings, in deciding two appeals in which OCC claimed the PUCO erred by denying its interventions. The Court found that the PUCO abused its discretion in denying OCC's interventions and that OCC should have been granted intervention in both proceedings.⁵

⁵ See Ohio Consumers' Counsel v. Pub. Util. Comm., 111 Ohio St.3d 384, 2006-Ohio-5853, ¶¶13-20.

OCC meets the criteria set forth in R.C. 4903.221, Ohio Adm. Code 4901-1-11,

and the precedent established by the Court for intervention. On behalf of Ohio residential

customers, the PUCO should grant OCC's Motion to Intervene.

Respectfully submitted,

Bruce Weston (0016973) Ohio Consumers' Counsel

<u>/s/ Amy Botschner O'Brien</u> Amy Botschner O'Brien (0074423) Counsel of Record Ambrosia E. Logsdon (0096598) Assistant Consumers' Counsel

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CERTIFICATE OF SERVICE

I hereby certify that a copy of this Motion to Intervene was served on the persons stated below via electronic transmission, this 8th day of January 2019.

<u>/s/ Amy Botschner O'Brien</u> Amy Botschner O'Brien Counsel of Record

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Summary: Motion Motion to Intervene by the Office of the Ohio Consumers' Counsel electronically filed by Ms. Deb J. Bingham on behalf of Botschner-O'Brien, Amy