

## BEFORE THE OHIO POWER SITING BOARD

<b>In the Matter of the Application of</b>	)	
<b>AEP Ohio Transmission Company, Inc.</b>	)	
<b>For a Certificate of Environmental</b>	)	<b>Case No. 18-279-EL-BTX</b>
<b>Compatibility and Public Need for the</b>	)	
<b>Glencoe-Speidel 138 kV</b>	)	
<b>Transmission Line Rebuild Project.</b>	)	

---

### STIPULATION AND RECOMMENDATION

---

#### I. INTRODUCTION

AEP Ohio Transmission Company, Inc. (“AEP Ohio Transco” or the “Applicant”), and the Staff of the Ohio Power Siting Board (“OPSB Staff”) (at times, collectively referred to as the “Parties”) submit and recommend this Stipulation and Recommendation (“Stipulation”) for adoption by the Ohio Power Siting Board (“Board”). This Stipulation is intended by the Parties to resolve all matters pertinent to Applicant’s proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project (“Project”).

AEP Ohio Transco plans to rebuild 12.7 miles of the existing Glencoe-Speidel 69 kilovolt (kV) electric transmission line as an upgraded 138 kV line in Belmont County, Ohio. The proposed project involves the installation of a new 138 kV overhead electric transmission line between the Glencoe Substation and the Speidel Substation. A 100-foot right-of-way is proposed by the Applicant for the transmission line, which would incorporate steel poles for support. Near the Village of Bethesda, where residential structures have been built near the 69 kV line over the years, the Applicant is proposing a 50-foot right-of-way adjacent to those residences.

The existing 69 kV line has been in service since the 1940s and has deteriorated to a level that requires rebuilding. Rebuilding the line from a 69 kV line to a 138 kV line will eliminate overloading risks and enhance reliability for area customers. It will also resolve issues associated with the deterioration of the line and bring the line up to current design standards. The proposed Project will improve local service for customers, decrease power interruptions, improve resiliency of the system, and speed recovery of local service when outages do occur. This will allow the lines to carry more current and help meet customers' increased demand for power and support future economic development in the area. Figure 02-1 in the June 13, 2018 Application ("Application") shows the Project vicinity, interconnection points, and the Preferred and Alternate Routes identified by AEP Ohio Transco. Additional details can be found in the Application's Review of Need and Schedule, in Section 4906-5-03, which the Parties incorporate by reference herein.

This Stipulation is the product of serious bargaining among capable and knowledgeable parties. The Parties have each participated in negotiations. This Stipulation has been signed by the Applicant and OPSB Staff (collectively, "Signatory Parties"). Each of the Signatory Parties was represented by experienced counsel who regularly practice and participate in proceedings before the Board.

The Stipulation will benefit customers and the public interest. In the Stipulation, the Applicant has made commitments (as more fully described below) to comply with OPSB Staff conditions to minimize adverse impacts associated with the Project. The Stipulation does not violate any important regulatory principle or practice. The Project is more fully described in the Application. This Stipulation results from discussions between the Parties, who agree that it is supported by adequate data and information and is therefore entitled to

Careful consideration by the Board.

Accordingly, the Parties recommend that the Board issue a Certificate of Environmental Compatibility and Public Need (“Certificate”) for construction and operation of the Glencoe-Speidel 138 kV Transmission Line Rebuild Project, as identified in the Application, and subject to the conditions set forth in this Stipulation.

## **II. STIPULATIONS**

### **A. Recommended Findings of Fact**

The Signatory Parties agree that the record in this case, which consists of the Application, any supplemental or related information, and the Staff Report of Investigation, contains sufficient probative evidence for the Board to find and determine, as findings of fact, that:

- (1) AEP Ohio Transco is an Ohio corporation and a wholly-owned subsidiary of AEP Transmission Company, LLC, which is a Delaware limited liability company.
- (2) The proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project is a “major utility facility,” as defined in Section 4906.01(B)(1) of the Ohio Revised Code.
- (3) On February 22, 2018, the Applicant filed a pre-application notification letter for the Project pursuant to O.A.C. 4906-3-03(A).
- (4) On March 9 and 12, 2018, the Applicant filed its proof of publication of public notice to property owners and affected tenants of the date of a public informational meeting held pursuant to O.A.C. 4906-3-03(B)(2).

- (5) On March 15, 2018, the Applicant held a public informational meeting regarding the Project.
- (6) On June 13, 2018, the Applicant filed the Glencoe-Speidel 138 kV Transmission Line Rebuild Project Application.
- (7) On June 15 and July 20, 2018, the Applicant filed supplemental information in support of the Application.
- (8) On August 13, 2018, the Director of Rates and Analysis for the Public Utilities Commission of Ohio issued a letter of compliance regarding the Application to the Applicant. On September 19, 2018, the Applicant filed proof of service of the certified application pursuant to O.A.C. 4906-3-07.
- (9) On September 27, 2018, the Administrative Law Judge issued an Entry setting the effective date for the Application to September 24, 2018, scheduling local public and adjudicatory hearings in this matter, ordering AEP Ohio Transco to notice the hearings, and establishing a procedural schedule for the filing of lists of issues and testimony.
- (10) On November 14, 2018, OPSB Staff filed its Report of Investigation (“Staff Report”).
- (11) On November 15, 2018, the Applicant filed proof of notice and regarding the date, time, and location of the public hearing and adjudicatory hearing, including proof of notice of the public hearing and adjudicatory hearing to affected property owners and elected officials, in substantial compliance with O.A.C. 4906-3-09(A).

- (12) On November 29, 2018, a local public hearing was held at the Ohio University Eastern Campus in St. Clairsville, Ohio.
- (13) Adequate data on the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project has been provided to the Board and OPSB Staff to determine the basis of the need for the proposed facility, as required by Section 4906.10(A)(1) of the Ohio Revised Code.
- (14) Adequate data on the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project has been provided to the Board and OPSB Staff to determine the nature of the probable environmental impact of the proposed facility, as required by Section 4906.10(A)(2) of the Ohio Revised Code.
- (15) Adequate data on the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project has been provided to the Board and OPSB Staff to determine that the Preferred Route contained in the Application, as filed by the Applicant on June 13, 2018, if conditioned in the Certificate as recommended by the Parties, represents the minimum adverse environmental impact, considering the available technology and nature and economics of the various alternatives, and other pertinent considerations, as required by Section 4906.10(A)(3) of the Ohio Revised Code.

- (16) Adequate data on the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project has been provided to the Board and its Staff to determine that construction of the Project located on Applicant's Preferred route is consistent with plans for expansion of the regional power grid and that it will serve the interests of electric system economy and reliability, as required by Section 4906.10(A)(4) of the Ohio Revised Code.
- (17) Adequate data on the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project has been provided to the Board and OPSB Staff to determine that the Project will comply with Chapters 3704, 3734, and 6111, of the Ohio Revised Code and all rules and standards adopted under Sections 1501.33, 1501.34 and 4561.32 of the Ohio Revised Code, as required by Section 4906.10(A)(5) of the Ohio Revised Code.
- (18) Adequate data on the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project has been provided to the Board and OPSB Staff to determine that the proposed facility will serve the public interest, convenience and necessity, as required by Section 4906.10(A)(6) of the Ohio Revised Code.
- (19) Adequate data on the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project has been provided to the Board and OPSB Staff to determine the proposed facility's impact on the viability as agricultural land of any land in an existing agricultural district established under Chapter 929 of the Ohio Revised Code that is located within the Preferred Route of the proposed Project, as required by Section 4906.10(A)(7) of the Ohio Revised Code.

- (20) Adequate data on the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project has been provided to the Board and OPSB Staff to determine that the facility incorporates maximum feasible water conservation practices, considering available technology and the nature and economics of the various alternatives, under Section 4906.10(A)(8) of the Ohio Revised Code. Due to the fact that the facility will not require the use of water for operation, Section 4906.10(A)(8) of the Ohio Revised Code is not applicable to certification of the Project.
- (21) The information, data and evidence in the record of this proceeding provide substantial and adequate evidence and information to enable the Board to make an informed decision on the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project.

**B. Recommended Conclusions of Law**

The Signatory Parties further agree that the record in this case contains sufficient probative evidence for the Board to find and determine, as conclusions of law, that:

- (1) Applicant, AEP Ohio Transco, is a “person” pursuant to Section 4906.01(A) of the Ohio Revised Code.
- (2) The proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project is a “major utility facility” as defined by Section 4906.01(B)(2) of the Ohio Revised Code. Applicant’s Application, filed on June 13, 2018, complies with the requirements of Ohio Adm. Code 4906-5-01, *et seq.*

- (3) The record establishes the need for the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project as required by Section 4906.10(A)(1) of the Ohio Revised Code.
- (4) The record establishes the nature of the probable environmental impact from construction, operation and maintenance of the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project as required by Section 4906.10(A)(2) of the Ohio Revised Code.
- (5) The record establishes that the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project, if conditioned in the Certificate as recommended by the Parties, represents the minimum adverse environmental impact, considering the state of available technology and the nature and economics of the various alternatives, and other pertinent considerations, as required by Section 4906.10(A)(3) of the Ohio Revised Code.
- (6) The record establishes that the proposed Preferred Route for the Glencoe-Speidel 138 kV Transmission Line Rebuild Project is consistent with plans for expansion of the regional power system, and serves the interests of electric system economy and reliability, as required by Section 4906.10(A)(4) of the Ohio Revised Code.



- (7) The record establishes that the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project, if conditioned in the Certificate as recommended by the Parties, will comply with Chapters 3704, 3734 and 6111 of the Ohio Revised Code, and all rules and regulations adopted under those chapters, and under Sections 1501.33, 1501.34 and 4561.32 of the Revised Code, all as required by Section 4906.10(A)(5) of the Ohio Revised Code.
- (8) The record establishes that the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project, if conditioned in the Certificate as recommended by the Parties, will serve the public interest, convenience and necessity, as required by Section 4906.10(A)(6) of the Ohio Revised Code.
- (9) The record establishes the impact of the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project on the viability as agricultural land of any land in an existing agricultural district established under Chapter 929 of the Ohio Revised Code that is located within the Preferred Route of the proposed Project as required by Section 4906.10(A)(7) of the Ohio Revised Code.
- (10) The record establishes that the proposed Glencoe-Speidel 138 kV Transmission Line Rebuild Project incorporates maximum feasible water conservation practices as determined by the board, considering available technology and the nature and economics of the various alternatives required by Section 4906.10(A)(8) of the Ohio Revised Code.

**C. Recommended Conditions of the Certificate of Environmental Compatibility and Public Need**

- (1) The facility shall be installed on the Applicant's Preferred Route, utilizing the equipment, construction practices, and mitigation measures as presented in the application filed on June 13, 2018, and further clarified by recommendations in the Staff Report of Investigation.
- (2) The Applicant shall conduct a preconstruction conference prior to the start of any construction activities. Staff, the Applicant, and representatives of the prime contractor and/or subcontractors for the project shall attend the preconstruction conference. The conference shall include a presentation of the measures to be taken by the Applicant and contractors to ensure compliance with all conditions of the certificate, and discussion of the procedures for on-site investigations by Staff during construction. Prior to the conference, the Applicant shall provide a proposed conference agenda for Staff review to ensure compliance with this condition. The Applicant may conduct separate preconstruction conferences for each stage of construction.

- (3) At least 30 days before the preconstruction conference, the Applicant shall submit to Staff one set of detailed engineering drawings of the final project design, including the facility, temporary and permanent access roads, construction staging areas, and any other associated facilities and access points, so that Staff can determine that the final project design is in compliance with the terms of the Certificate. The final project design shall be provided in hard copy and as geographically referenced electronic data. The final design shall include all conditions of the Certificate and references at the locations where the Applicant and/or its contractors must adhere to a specific condition in order to comply with the Certificate.
- (4) Within 60 days after the commencement of commercial operation, the Applicant shall submit to Staff a copy of the as-built specifications for the entire facility. The Applicant shall provide as-built drawings in both hard copy and as geographically referenced electronic data.
- (5) The certificate shall become invalid if the Applicant has not commenced a continuous course of construction of the proposed facility within five years of the date of journalization of the certificate.
- (6) As the information becomes known, the Applicant shall provide to Staff the date on which construction will begin, the date on which construction was completed, and the date on which the facility begins commercial operation.

- (7) At least 30 days prior to the preconstruction conference, the Applicant shall provide to Staff a complaint resolution procedure to address potential public grievances resulting from project construction and operation. The resolution procedure must provide that the Applicant will work to mitigate or resolve any issues with those who submit either a formal or informal complaint and that the Applicant will immediately forward all complaints to Staff.
- (8) At least 30 days prior to the preconstruction conference, the Applicant shall provide to Staff a copy of its public information program that informs affected property owners and tenants of the nature of the project, specific contact information of Applicant personnel who are familiar with the project, the proposed timeframe for project construction, and a schedule for restoration activities. The Applicant shall give notification to property owners and tenants at least 7 days prior to work on the affected property.
- (9) Prior to the commencement of construction activities in areas that require permits or authorizations by federal or state laws and regulations, the Applicant shall obtain and comply with such permits or authorizations, including any permits necessary for aviation clearance. The Applicant shall provide copies of permits and authorizations, including all supporting documentation, to Staff within seven days of issuance or receipt by the Applicant. The Applicant shall provide a schedule of construction activities and acquisition of corresponding permits for each activity at the preconstruction conference.

- (10) Prior to the commencement of construction, the Applicant shall finalize coordination of the assessment of potential effects of the proposed facility on cultural resources, if any, with Staff and the Ohio Historic Preservation Office (OHPO). If the resulting coordination discloses a find of cultural or archaeological significance, or a site that could be eligible for inclusion in the National Register of Historic Places, then the Applicant shall submit a modification or mitigation plan to Staff. Any such mitigation effort, if needed, shall be developed in coordination with the OHPO and submitted to Staff for review that it complies with this condition.
- (11) Prior to construction, the Applicant shall provide a copy of any floodplain permit required for construction of this project, or a copy of correspondence with the floodplain administrator showing that no permit is required.
- (12) The Applicant shall adhere to seasonal cutting dates of October 1 through March 31 for removal of any trees greater than or equal to three inches in diameter, unless coordination efforts with the Ohio Department of Natural Resources (ODNR) and the U.S. Fish and Wildlife Service (USFWS) allows a different course of action.
- (13) The Applicant shall coordinate with USFWS regarding potential disturbance to Indiana bat or northern long-eared bat hibernacula such as caves or abandoned mines to determine if fall or spring portal surveys are warranted.

- (14) The Applicant shall contact Staff, the ODNR, and the USFWS within 24 hours if state or federal threatened or endangered species are encountered during construction activities. Construction activities that could adversely impact such plants or animals shall be halted until an appropriate course of action has been agreed upon by the Applicant, Staff, and the ODNR in coordination with the USFWS. Nothing in this condition shall preclude agencies having jurisdiction over the facility with respect to threatened or endangered species from exercising their legal authority over the facility consistent with law.
- (15) The Applicant shall provide a construction access plan for review prior to the preconstruction conference. The plan shall consider the location of streams, wetlands, wooded areas, and sensitive plant species, as identified by the ODNR Division of Wildlife, and explain how impacts to all sensitive resources will be avoided or minimized during construction, operation, and maintenance. The plan shall include the measures to be used for restoring the area around all temporary access points, and a description of any long-term stabilization required along permanent access routes.
- (16) Prior to commencement of construction activities that require transportation permits, the Applicant shall obtain all such permits. The Applicant shall coordinate with the appropriate authority regarding any temporary or permanent road closures, lane closures, road access restrictions, and traffic control necessary for construction and operation of the proposed facility.

- (17) General construction activities shall be limited to the hours of 7:00 a.m. to 7:00 p.m., or until dusk when sunset occurs after 7:00 p.m. Impact pile driving, hoe ram, and blasting operations, if required, shall be limited to the hours between 10:00 a.m. to 5:00 p.m., Monday through Friday. Construction activities that do not involve noise increases above ambient levels at sensitive receptors are permitted outside of daylight hours when necessary. The Applicant shall notify property owners or affected tenants of upcoming construction activities including potential for nighttime construction activities.
- (18) The Applicant shall remove all construction staging area and access road materials after completion of construction activities, as weather permits, unless otherwise directed by the landowner. Impacted areas shall be restored to preconstruction conditions in compliance with the Ohio Environmental Protection Agency (Ohio EPA) General National Pollutant Discharge Elimination System permit(s) obtained for the project and the approved Stormwater Pollution Prevention Plan created for this project.
- (19) The Applicant shall not dispose of gravel, or any other construction material, during or following construction of the facility by placing such material on agricultural land. All construction debris and all contaminated soil shall promptly be removed and properly disposed of in accordance with Ohio EPA regulations.

### **III. EXHIBITS**

The Parties agree and stipulate that the following information has been filed in the docket and is to be marked and admitted into the record as exhibits of this proceeding and that cross- examination is waived thereon:

- AEP Ohio Transco Exhibit No. 1: Pre-Application Notification Letter filed on February 22, 2018
- AEP Ohio Transco Exhibit No. 2: Proofs of Notification and Publication filed March 9 and 12, 2018
- AEP Ohio Transco Exhibit No. 3: Application filed June 13, 2018, as supplemented on June 15 and July 20, 2018, and certified as completed by the Board Staff on August 13, 2018
- AEP Ohio Transco Exhibit No. 4: Notice of Compliance filed on September 19, 2018
- AEP Ohio Transco Exhibit No. 5: Proof of Notification and Publication filed on November 15, 2018
- AEP Ohio Transco Exhibit No. 6: Direct Testimony of Ronald M. Howard, Jr.
- Staff Exhibit No. 1: Staff Report of Investigation filed on November 14, 2018.
- Staff Exhibit No. 2: Prefiled Testimony of Jonathan Pawley.
- Joint Exhibit No. 1: This Stipulation.

In deliberating the merits of the Application and reasonableness of this Stipulation, the Signatory Parties encourage the Board to review and consider all evidence and exhibits submitted and admitted in this case.

### **IV. OTHER STIPULATIONS**

- (1) This Stipulation is expressly conditioned upon its acceptance by the Board without material modification. In the event the Board rejects or materially modifies all or part of this Stipulation, or imposes additional conditions or



requirements upon the Parties, each Party shall have the right, within thirty (30) days after the Board's order, to file an application for rehearing with the Board. Upon a grant of rehearing by the Board, each party shall have the right, within ten (10) days after the Board's order granting rehearing, to file a notice of termination and withdrawal of the Stipulation. Upon notice of termination and withdrawal of the Stipulation by any party, pursuant to the above provisions, the Stipulation shall immediately become null and void, and any party to the Stipulation shall be free to petition the Board or the Administrative Law Judge for such additional process as may be necessary to address any of the remaining issues in this case. In such an event, a hearing shall go forward, and the Parties shall be afforded the opportunity to present evidence through witnesses, to cross-examine all witnesses, to present rebuttal testimony, and to file briefs on all issues.

- (2) The Parties agree and recognize that this Stipulation has been entered into only for the purpose of this proceeding. Each of the Parties agrees not to assert against another party in any proceeding before the Board or any court, other than in a proceeding to enforce the terms of this Stipulation, that party's participation in this Stipulation as support for any particular position on any issue. Each of the Parties further agrees that it will not use this Stipulation as factual or legal precedent on any issue, except as may be necessary to support enforcement of this Stipulation. The Parties request that the Board recognize that its use of this Stipulation in any proceeding other than this proceeding is contrary to the intentions of the Parties in entering into this Stipulation.

**WHEREFORE**, based upon the record and the information and data contained therein, the Signatory Parties recommend that the Board issue a Certificate of Environmental Compatibility and Public Need for construction, operation and maintenance of the proposed Glencoe-Speidel 138kV Transmission Line Rebuild Project as described in the Application filed with the Board on June 13, 2018.

Respectfully submitted on behalf of:

**STAFF OF THE OHIO POWER SITING BOARD**

By: /s/ Werner L. Margard III  
Werner L. Margard III (0024858), Counsel of Record  
Assistant Attorney General  
Public Utilities Section  
30 East Broad Street, 16th Floor  
Columbus, Ohio 43215  
Telephone: (614) 995-5532  
E-mail: werner.margard@ohioattorneygeneral.gov

(willing to accept service by email)

**AEP OHIO TRANSMISSION COMPANY, INC.**

By: /s/ Christen M. Blend  
Christen M. Blend (0086881), Counsel of Record  
Hector Garcia (0084517)  
Counsel for AEP Ohio Transmission Company, Inc.  
1 Riverside Plaza, 29th Floor  
Columbus, Ohio 43215  
Telephone: (614) 716-1915  
(614) 716-3410  
E-mail: cmbblend@aep.com  
hgarcia1@aep.com

(willing to accept service by e-mail)

## **CERTIFICATE OF SERVICE**

The undersigned hereby certifies that a true and correct copy of the foregoing has been served upon the individuals listed via electronic mail, this 4th day of December, 2018.

/s/ Christen M. Blend

Christen M. Blend

werner.margard@ohioattorneygeneral.gov  
dan.fullin@puco.ohio.gov

**This foregoing document was electronically filed with the Public Utilities**

**Commission of Ohio Docketing Information System on**

**12/4/2018 9:50:18 AM**

**in**

**Case No(s). 18-0279-EL-BTX**

Summary: Stipulation and Recommendation electronically filed by Ms. Christen M. Blend on behalf of AEP Ohio Transmission Power Company, Inc.