BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

- - -

In the Matter of the

Joint Application for

Approval of an Economic

Development Arrangement : Case No. 17-2132-EL-AEC

Between Ohio Power Company and Acero Junction, Inc.

- - -

PROCEEDINGS

Before Dick Bulgrin, Attorney Examiner, at the Public Utilities Commission of Ohio, 180 East Broad Street, Room 11-C, Columbus, Ohio, called at 9:00 a.m. on Wednesday, March 14, 2018.

- - -

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     APPEARANCES (Continued):
               Bruce J. Weston, Consumers' Counsel
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               Office of the Ohio Consumer's Counsel
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               By Maureen Willis, Esq.
               Senior Regulatory Counsel
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               65 East State Street, 7th Floor
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                    On behalf of the Residential Customers
                    of Ohio Power Company.
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		4
1	INDEX	1
2		
3	WITNESSES: PAGE	
4	M. Howard Petricoff	
5	Direct Examination by Mr. McNamee 8	
6	Steven D. Guzy, Esq. Direct Examination by Mr. McNamee 19	
7		
8	JOINT EXHIBITS IDENTIFIED ADMIT	ΓED
9	1 - Application 7 26	
10	2 - Stipulation 7 26	
11		
12	OCC EXHIBITS IDENTIFIED ADMIT	ΓED
13	1 - 3-14-18 Correspondence 8 26	
14		
15		
16		
17		
18		
19		
20		
21		
22		
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Wednesday Morning Session,

March 14, 2018.

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ATTORNEY EXAMINER BULGRIN: Let's go on the record then.

This is in the Matter of the Application of Acero Junction, Inc. and Ohio Power Company for Approval of a Unique Economic Development Arrangement, Case No. 17-2132-EL-AEC.

My name is Dick Bulgrin, I'm the Attorney-Examiner assigned by the Commission to conduct the hearing this morning.

Let's begin with appearances from the parties. Mr. Nourse.

MR. NOURSE: Thank you, Your Honor. On behalf of Ohio Power Company, Steven T. Nourse, Christen M. Blend, 1 Riverside Plaza, Columbus, Ohio 43215.

ATTORNEY EXAMINER BULGRIN: Just go around the table.

MR. DRESSEL: Thank you, Your Honor. On behalf of the Ohio Manufacturers Association Energy Group, Brian Dressel of the law firm Carpenter, Lipps & Leland, 280 North High Street, Suite 1300, Columbus, Ohio 43215.

MR. DARR: On behalf of Industrial 1 2 Energy Users Ohio, Frank Darr of the law firm McNees, 3 Wallace & Nurick, 21 East State Street, Columbus, Ohio. 4 5 MS. WILLIS: Thank you, Your Honor. 6 behalf of the Residential Customers of the Ohio Power 7 Company, Maureen Willis, Senior Regulatory Counsel, the Office of Consumers' Counsel, Bruce J. Weston, 8 9 Consumers' Counsel, 65 East State Street, Columbus, 10 Ohio 43215. Thank you. 11 MR. KURTZ: Good morning, Your Honor. 12 For Acero, the Applicant, Mike Kurtz and Jody Cohn, 13 Boehm, Kurtz & Lowry, 1510 URS Center, Cincinnati, 45202. 14 15 MR. McNAMEE: On behalf of the staff the 16 Public Utilities Commission of Ohio, I am Thomas W. McNamee, the address is 30 East Broad Street, 16th 17 18 Floor, Columbus, Ohio 43215. 19 ATTORNEY EXAMINER BULGRIN: All right. I think that's everybody. 20 2.1 I don't know that we have any 22 outstanding motions or any of that stuff; so let's 23 begin. 24 MR. McNAMEE: Yes, Your Honor. 25 believe the first thing we should do is mark the

Proceedings

That

7 1 application, which I don't have. Ask to have marked 2 as Joint Exhibit 1 the application filed in this case. And Ms. Kyler Cohn has that, I believe. 3 ATTORNEY EXAMINER BULGRIN: Are we going 4 5 to mark this Joint Exhibit 1? 6 (EXHIBIT MARKED FOR IDENTIFICATION.) 7 MR. McNAMEE: Okay. Then I would also ask to have marked for identification as Joint 8 9 Exhibit 2 the stipulation filed in this case. 10 ATTORNEY EXAMINER BULGRIN: All right. 11 MR. McNAMEE: I believe copies have been 12 provided to everybody of both of these, at least I 13 hope so. 14 ATTORNEY EXAMINER BULGRIN: I think I've 15 got one. 16 (EXHIBIT MARKED FOR IDENTIFICATION.) 17 MR. McNAMEE: Then I believe, 18 Ms. Willis, did you want to --19 MS. WILLIS: Yes, Your Honor. OCC would 20 like to have marked for identification purposes as 2.1 OCC Exhibit No. 1 the correspondence filed this morning in the docket explaining OCC's position. I 22 23 will note that the date on the letter is in error, it

ATTORNEY EXAMINER BULGRIN: Okay.

says March 14th, 2017. I believe it should be 2018.

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8 will be so noted and so marked. 1 2 (EXHIBIT MARKED FOR IDENTIFICATION.) 3 MS. WILLIS: Thank you. MR. McNAMEE: At this point, Your Honor, 4 the staff would call to the stand Mr. Howard 5 Petricoff. 6 ATTORNEY EXAMINER BULGRIN: Mr. Petricoff, 7 8 first time. 9 MR. PETRICOFF: Much different 10 perspective from this part of the room. 11 ATTORNEY EXAMINER BULGRIN: Would you 12 raise your hand? 13 (Witness placed under oath.) 14 THE WITNESS: I do. I do. 15 ATTORNEY EXAMINER BULGRIN: Please be 16 seated. 17 18 M. HOWARD PETRICOFF, 19 being first duly sworn, as hereinafter certified, 2.0 deposes and says as follows: 2.1 DIRECT EXAMINATION 22 BY MR. McNAMEE: 23 Mr. Petricoff, could you state and spell 0. 24 your name for the record, please? 25 Α. Yes. My name is M. Howard Petricoff,

P-e-t-r-i-c-o-f-f, and my business address is 180
East Broad Street, Columbus, Ohio.

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- Q. By whom are you employed and in what capacity?
- A. Okay. I am employed by the Public
 Utilities Commission of Ohio, I am the chief analyst,
 and I oversee the professional staff in the
 development of Commission policy -- Commission staff
 policy.
- Q. Okay. Mr. Petricoff, let me call your attention to what's been marked for identification as Joint Exhibit 2, that being the stipulation in the case.
 - A. Yes. I am familiar with that document.
- Q. You're familiar with that document, good.
 - Were you involved in the negotiations that led to the creation of that document?
 - A. Yes, I was.
 - Q. Okay. Are you familiar with the parties who were involved in the negotiations surrounding the creation of that document?
 - A. Yes, I was.
- Q. Are they all knowledgeable and informed individuals who are sophisticated and aware of

utility practice?

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- A. They are experienced veterans who I've worked with before.
- Q. And you, yourself, are an experienced veteran, are you not?
 - A. Spent many years here.
- Q. How many years -- not here specifically. How many years have you been involved in the practice --
 - A. About 40.
- 11 Q. -- of regulatory law. Pardon?
- 12 A. About 40.
- Q. Forty, okay.

Turning to the details of what's presented in what's been marked for identification as Joint Exhibit 2. Would the adoption of that Joint Exhibit 2 resolve all the issues in this case?

- A. I believe so.
- Q. Okay. Would the adoption of that -- what's been marked for identification as Joint Exhibit 2 violate any regulatory policy or practice?
 - A. Not to my knowledge.
- Q. Okay. Would the adoption of what's been marked for identification as Joint Exhibit 2 benefit the public?

A. It is the belief of the staff that after review of this, it would.

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- Q. Okay. And what would those benefits be?
- A. Basically we would have both economic development, assuming that the project is built as described in the application. There would also be a unique arrangement which better addresses the costs and risks of providing service to this customer.
- Q. Okay. What was the focus of the staff's review of the application?
 - A. I'm sorry, I didn't hear the question.
 - O. Should be familiar with it.

What was the focus of the staff's review of the application?

A. Yes. The -- the staff basically sought to verify seven key facts needed to meet the criteria for economic development and unique arrangements as that appears in the Commission's Rule 4901:1-38, Subsections 3 to 5.

The seven key factual findings that we sought to review were whether the Applicant's business is acutely energy intensive or has a distinct energy profile; two, whether the Applicant has made a commitment to investing in Ohio either in a new investment or support of a new industry; three,

whether the economic impact of the Applicant's project on the region will be significant and meets the minimum requirements of Ohio Revised Code Section 4901:1-38-03, that's the economic development rule; whether the Applicant has --

- Q. If I might interrupt you just for one second. I think you said Ohio Revised Code.
- A. Oh, no, I'm sorry, Ohio Administrative Code. Thank you.
 - Q. I'm sorry. Go ahead.

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Α. Four, whether the Applicant has explored or taken advantage of other opportunities for operational savings such as a basic budgetary management, shopping for or self-generating electricity, energy efficiency, and participation in utility or regional transmission organizations conservation or reliability programs; five, whether the fees paid to the utility cover all incremental costs of service and contribute to the payment of fixed costs; six, whether the benefits to the community and the project outweigh the costs imposed on other retail customers because of the reasonable arrangement; and, seven, whether the program in the application is for a set term which will allow the project to consider -- to continue after that without

subsidies.

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- Q. Please describe the review of the application that was conducted by the Commission staff on the joint Acero application.
- A. Prior to the filing of the joint application, the Commission staff was contacted by JobsOhio who had been working with Acero to reopen the electric arc furnace at Mingo Junction. The proposed operation is situated on the Ohio River, and for decades it had been a center of steel making and had been an economic keystone for the surrounding area.

Since the electric energy is a major expense for the proposed arc furnace, JobsOhio had inquired of the staff what programs were available that could be incorporated in a development package for Acero. In addition to meeting with JobsOhio officials, the Commission staff met several times with Acero's management team, many of whom I might note were former executives or executives with the former steel operations at that site.

The discussion focused on both tariff offerings and the unique usage factors that the proposed arc furnace would make were it to be put back into service.

Q. Mr. Petricoff, could you explain the types of reasonable arrangements which are available under the Commission's rules?

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A. Yes. The Commission has separate rules for economic development arrangements -- let me go back.

First we have the basic statute, which is Revised Code Section 4905.31, which allows for reasonable arrangements. And the Commission's rules, which are Ohio Administrative Code 4901:1-38-03 through 05, allow for three types: There is economic development, that's Subsection 03; energy efficiency, Subsection 04; and unique arrangements, 05. And this application we believe involves 03 and 05.

The economic development rule provides for a minimum number of full-time jobs or full-time job equivalents and has wage parameters. The unique arrangement rule provides for custom made rates and service terms to address customers' electric uses that do not fit established tariff patterns, most retail tariffs that do have prescribed usage patterns like minimum kilowatt-hours of -- minimum kilowatts of demand, voltage levels, time of use or other usage considerations.

If a customer has a pattern or equipment

that does not fit any of the available tariffs, then basically under Revised Code Section 4905.31 and Ohio Administrative Code 4901:1-38-05, the Commission can authorize a special arrangement to address those unique factors.

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- Q. Okay. What steps did the staff take to review the merits of the joint Acero reasonable arrangement application?
- A. Well, in addition to the two management interviews, which I previously discuss in our meetings with JobsOhio, the staff did require Acero to file a detailed questionnaire, and then also serve separate interrogatories and discovery requests which were aimed at verifying certain claims that were made in the application.
- Q. What was the staff's first factual finding?
- A. The staff found that the arc furnace, if brought online, will be a major power consumer, will take a transmission level voltage, and further that the products -- that in the products produced, that the final cost of those products, that energy will be a significant portion.
- Q. Does Acero have a distinctive energy profile?

A. Yes, it does. It has both -- it's both energy intensive and has a unique use pattern which I'll discuss later.

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- Q. Okay. Based on staff's review, does the joint Acero application have a commitment to investing in Ohio?
- A. Yes. Acero is going to reopen the -the -- an Ohio facility. Actually it is reopened.

 It will reopen the electric arc furnace, which, you
 know, permits a different type of -- of production.

 It will -- it will hire a number of employees, enough
 to meet more than the minimum called for in the
 rules, and the wages will exceed the requirements
 also in the rule.
- Q. Based on the staff's review, will the joint Acero application have significant economic impact in the region?
- A. Yes. The staff reviewed the proposed hirings, the projected tax payments, the purchase of local goods and services, and because this is a type of service which would fit the economic definition of a -- of having a multiplier effect, what the effect would be on the surrounding area.
- Q. What other advantage to the community would the Acero project produce?

A. In addition to the economic development, Acero has the capability to quickly shut down its power use and is willing to participate in an interruptible power program which is now -- approval of which is now pending before the -- before the Commission. The ability to quickly interrupt in order to support firm service customers does provide a service to other customers and it also would lower the cost of providing utility service to Acero.

2.1

- Q. Based on staff's review, does the joint Acero application cover its incremental costs?
- A. If the information supplied in the application and in the discovery requests in the questionnaire is correct, it should more than cover the incremental costs of service.
- Q. Okay. Has the staff -- staff reviewed the impact of the application on other retail customers of Ohio Power?
- A. It has, and we've looked at the -- at the special arrangements and the cost impact on -- on other customers and calculated what we think that impact would be.
- Q. So is it true that customers will not be at risk for developmental -- development costs?
 - A. Well, I think it is fair to say that the

- benefits that will flow from the project will outweigh the costs.
 - Q. Okay. Has staff reviewed the term of the proposed agreement?
- A. It has. The application is for a set term, it does not automatically renew. And if the facts that are in the application -- the proposed terms and the projected facts come to pass, it should be economically viable.
- Q. Based on the staff's review of the joint Acero application, does staff have a recommendation?
- A. Yes. Staff suggests that the Commission accepts the joint application as submitted.
 - Q. Thank you, Mr. Petricoff.
- 15 MR. McNAMEE: Staff his no further
- 16 | questions.
- 17 ATTORNEY EXAMINER BULGRIN: Thank you,
- 18 | sir.

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- MR. NOURSE: No questions.
- 20 MR. DARR: No questions, Your Honor.
- MR. KURTZ: No questions.
- 22 ATTORNEY EXAMINER BULGRIN: You may step
- 23 down.
- 24 THE WITNESS: Thank you.
- 25 ATTORNEY EXAMINER BULGRIN: Would you

Proceedings 19 raise your right hand? 1 2 (Witness placed under oath.) 3 THE WITNESS: Yes. 4 ATTORNEY EXAMINER BULGRIN: Please be 5 seated. Mr. McNamee. 6 7 STEVEN D. GUZY, 8 being first duly sworn, as hereinafter certified, 9 deposes and says as follows: 10 DIRECT EXAMINATION 11 BY MR. MCNAMEE: 12 Mr. Guzy, could you state and spell your Ο. 13 name for the record, please? It's Steven, S-t-e-v-e-n, Guzy, G-u-z-y. 14 15 Q. But by whom are you employed? Acero Junction, Incorporated, 1500 16 Α. 17 Commercial Avenue, Mingo Junction, Ohio. 18 And what is your job title? Q. 19 Α. I'm general manager. 20 Q. Okay. And what are your duties as 2.1 general manager? 2.2 Α. All the operations of the plant,

Okay. Mr. Guzy, let me draw your

environmental, safety, operating, employment.

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- Joint Exhibit 1. That's the -- that's the application. Were you involved in the creation of that document?
 - A. Yes, sir.
- Q. Are the contents of that true to the best of your knowledge and belief?
 - A. Yes.

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- Q. Is there anything that you'd change in it now? Any corrections?
- A. The only thing is is we said 270 employees. That number looks to be, when the electric arc furnace is started, closer to 375.
 - Q. Really?
- 14 A. Yes.
- Q. Oh, wow. That's very good news. I like that change.
- 17 A. The number of contractors may decrease 18 slightly, but not to the extent -- it's not an even 19 offset.
- 20 Q. Okay.
- A. As we've gone through and evaluated, you know, our needs, it appears closer to 375.
- Q. Okay. With that being noted, the

 contents of what's been marked for identification as

 Joint Exhibit 1 are true to the best of your

knowledge and belief?

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- A. Yes.
- Q. Okay. Now, let's turn to Joint Exhibit 2. First let me ask you a question about yourself: How long have you been involved in the steel industry?
 - A. Forty years.
 - Q. Forty years, okay.

Would you say that you're a sophisticated individual about the production of steel and the usage of energy in that production?

- A. Yes.
- Q. Okay. Could you describe for me some of the economic benefits of the approval of the proposed stipulation in this case? What would reopening this plant do?
- A. Sure. Well, first off, Mingo Junction's located in Jefferson County, Ohio on the eastern border. I believe that in the 2010 census, the average income -- household income in Jefferson County was in the \$37,000 range, okay. We are going to --
 - Q. That's per household?
- A. Per household.
- Q. Really. Okay.
- 25 A. I believe that was in the economic

study, okay, or maybe it was per capita. But anyhow, we propose, you know, upwards of 375 jobs; and at full production when the incentive rates and whatnot kick in, it's going to be approximately \$81,000 per employee, that's including benefits; also, approximately \$375 million annually in purchases, whether MRO energy, whatever; the creation of 1,200 additional jobs other than the ones we have, satellite jobs, so to speak, in the Steubenville, Jefferson County area, as well as 3,100 additional jobs in the state of Ohio.

Q. Okay. Very good.

The Mingo Junction site has previously been used for steel production in the past, has it not?

A. Yes, sir.

2.1

- Q. Do you have any idea how long it was used for steel production?
- A. Well, yeah. It actually was part of the Carnegie, Illinois prior to being --
 - Q. Really?
- A. Yeah, prior to being acquired by at the time Wheeling Steel. The Steubenville complex is made up of -- was made up of three different mills; the one in Steubenville, Ohio, and Follansbee, West

Virginia was the coplant. Those two facilities were part of the LaBelle Iron Works that dates back before the turn of the century. As a matter of fact, I know that there are drawings that are dated in the 1900, 1901 range in the drawing files. Mingo Junction was probably in the same timeframe, maybe a little later, but the entire facility I should say was pretty much rebuilt in the mid '60s with the addition of a basic oxygen furnace and an 80-inch hot strip mill; then in 1983, continuous caster; and then in 2004, with the electric arc furnace.

- Q. Okay. What will the -- the premise, I guess, of what's been marked for identification as Joint Exhibit 2 here is to allow the startup of the electric arc furnace.
 - A. Yes, sir.
- Q. What will the startup of the electric arc furnace mean for Acero's operations?
- A. The electric arc furnace has a capacity of approximately one-and-a-half million tons of raw steel.
 - Q. Annually?
- 23 A. Yes.

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- 24 Q. Okay.
- 25 A. That would be converted, of course, into

slabs for the continuous caster and rolled on a hot strip mill into hot bands or hot rolled coils.

- Q. What will the availability of this electric arc furnace do for Acero that Acero can't do now?
- A. Well, currently you have to purchase slabs in order to roll them on our hot strip mill, which the hot strip mill is running. It was the first phase of the restart. With the recently announced tariffs of 25 percent on imported steel, a rather large savings.
 - Q. Okay.

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- A. And the ability to --
- Q. Where does the steel come from now that your hot strip mill uses?
- A. It has come from several different places; Canada, Brazil, and India.
- Q. Okay. So essentially you'll be substituting American steel for foreign steel as a result of this?
- 21 A. Yes.
- Q. That's all the questions that I have.
- 23 Thank you, Mr. Guzy.
- 24 ATTORNEY EXAMINER BULGRIN: Anything
- 25 | further?

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                  MR. NOURSE: No questions.
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                  MR. KURTZ: Thank you, Mr. McNamee.
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     have no questions.
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                  ATTORNEY EXAMINER BULGRIN: Thank you.
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     You may step down.
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                  MR. McNAMEE: Your Honor, at this time
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     the staff would move for the admission of Joint
     Exhibits 1 and 2.
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                  MR. DARR: One clarification, Your
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     Honor.
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                  ATTORNEY EXAMINER BULGRIN: Yes.
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                  MR. DARR: The reference to these being
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     joint exhibits, there are a number of parties,
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     including IEU Ohio, that is not supporting or
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     opposing the application. I'd just like the record
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     to be clear that the joint -- as to who the joint
    parties are that are sponsoring these exhibits.
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                  MR. McNAMEE: Makes eminent sense, yes.
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     We don't mean to imply anyone's position other than
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     the actual signatories to the documents.
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                  ATTORNEY EXAMINER BULGRIN: Okay. So
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     with that clarification.
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                  MR. McNAMEE: Thought it was clear, but
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     sorry.
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                  ATTORNEY EXAMINER BULGRIN: Any further
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     objections? Okay. They will be so admitted.
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                  (EXHIBITS ADMITTED INTO EVIDENCE.)
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                  MS. WILLIS: Yes. Thank you, Your
     Honor. At this time, OCC would move for the
 4
     admission of OCC Exhibit No. 1.
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                  ATTORNEY EXAMINER BULGRIN: And if
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     there's no objections, that will also be admitted.
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                  (EXHIBIT ADMITTED INTO EVIDENCE.)
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                  MS. WILLIS: Thank you.
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                  ATTORNEY EXAMINER BULGRIN: Anything
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     further --
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                  MR. McNAMEE: Nothing further from
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     staff, Your Honor.
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                  ATTORNEY EXAMINER BULGRIN: -- for the
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     good of the order?
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                  All right then. Thank you all very
17
    much. This case will be submitted to the Commission.
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                  MR. KURTZ: Thank you, Your Honor.
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                  MR. NOURSE: Thank you.
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                  (Thereupon, the hearing was
2.1
                  concluded at 9:26 a.m.)
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CERTIFICATE

I do hereby certify that the foregoing is a true and correct transcript of the proceedings taken by me in this matter on Wednesday, March 14, 2018, and carefully compared with my original stenographic notes.

Carolyn D. Ross, Registered Professional Reporter and Notary Public in and for the State of Ohio.

My commission expires April 3, 2019.

(CDR-86394)



This foregoing document was electronically filed with the Public Utilities

Commission of Ohio Docketing Information System on

3/19/2018 10:23:12 AM

in

Case No(s). 17-2132-EL-AEC

Summary: Transcript In the Matter of the Joint Application for Approval of an Economic Development Arrangement Between Ohio Power Company and Acero Junction, Inc., hearing held on March 14, 2018. electronically filed by Mr. Ken Spencer on behalf of Armstrong & Okey, Inc. and Ross, Carolyn D.