# BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of Co- )	
lumbia Gas of Ohio, Inc. for Approval of )	Case No. 17-2202-GA-ALT
an Alternative Form of Regulation.	

# PREPARED DIRECT TESTIMONY OF DIANA M. BEIL ON BEHALF OF COLUMBIA GAS OF OHIO, INC.

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December 1, 2017

## PREPARED DIRECT TESTIMONY OF DIANA M. BEIL

1	I.	INTRODUCTION
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3	Q.	Please state your name and business address.
4	A.	Diana Beil, 290 W. Nationwide Blvd., Columbus, Ohio 43215.
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6	Q.	By whom are you employed?
7	A.	I am employed by Columbia Gas of Ohio, Inc. ("Columbia").
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9	Q.	Please state briefly your educational background and experience.
10	A.	I graduated from Miami University where I majored in Accounting with a
11		minor in Management Information Systems and received a Bachelor of Sci-
12		ence Degree in Business in May 2007. In August 2007, I joined the account-
13		ing firm Crowe Horwath (formerly Crowe Chizek) as an auditor and be-
14		came a licensed certified public accountant ("CPA") in the state of Ohio in
15		2009. From 2010 to 2015, I was employed by NiSource Inc. in its SEC Finan-
16		cial Reporting Department, where I most recently held the position of Man-
17		ager of SEC Reporting. I was hired by Columbia in December 2015 as Reg-
18		ulatory Affairs Manager and became Director of Regulatory Affairs effec-
19		tive May 1, 2017. I am currently a member of the Ohio Society of CPAs, as
20		well as a member of the American Institute of CPAs.
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22	Q.	What are your job responsibilities as Director of Regulatory Affairs?
23	A.	As Director of Regulatory Affairs, my primary responsibilities include the
24		planning, supervision, preparation and support of all Columbia regulatory
25		filings before the Public Utilities Commission of Ohio ("Commission").
26		These responsibilities include the preparation of exhibits, proposed tariff
27		changes and testimony filed by Columbia in support of the establishment
28		of the proposed Capital Expenditure Program ("CEP") Rider.
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30	Q.	What is the purpose of your testimony?
31	A.	My testimony supports the reasonableness of Columbia's request for the
32		establishment of a CEP Rider. I will describe the exhibits I am sponsoring

in support of Columbia's proposed CEP Rider (Exhibits G and I). I will also

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address the development of the proposed maximum CEP Rider rates to be charged to customers.

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#### II. APPLICATION AND PROPOSED MAXIMUM CEP RIDER RATE

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- Q. Why has Columbia filed the current Application?
- 7 A. The Application has been filed to establish a CEP Rider that provides for 8 recovery of deferred expenses authorized in Case Nos. 11-5351-GA-UNC, 9 et al., as continued by Case Nos. 12-3221-GA-UNC, et al., which authorized 10 Columbia to implement a capital expenditure program regulatory asset 11 ("CEP Deferral") to defer depreciation expense, property taxes, and post-12 in-service carrying costs ("PISCC") associated with certain types of capital 13 investments. The CEP Rider would also provide for the return on and of the 14 investments upon which these deferrals were calculated. These certain cap-15 ital investments fall within four categories: (1) Replacement/Public Im-16 provement/Betterment; (2) Growth; (3) Support Services; and (4) Infor-17 mation Technology. Ms. Thompson further describes the specific types of 18 capital investments in her testimony.

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- Q. Please summarize the various types of costs for which Columbia seeks recovery through the CEP Rider.
- 22 A. The CEP Rider mechanism for which Columbia requests Commission approval in this proceeding provides for a return on and of its investments in the four capital investment categories referenced above, and related expenses for deferred depreciation expense, deferred property taxes, and PISCC.

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- Q. Why has Columbia included in its development of the CEP Rider a return on and of the investments upon which CEP deferrals are calculated?
- A. This request is being made in an effort to mitigate the impact on our customers. Beginning recovery now saves customers money by reducing future CEP deferrals and provides Columbia with the means to introduce recovery on a gradual basis.

- 35 Q. How will the Net CEP Investment and revenue requirement for the CEP 36 Rider be computed?
- A. Columbia proposes to use the same formulas and accounting for determining the CEP Rider net investment and revenue requirement that it used to develop Columbia's Infrastructure Replacement Program ("IRP") rider ("Rider IRP").

- Q. What types of costs will be capitalized and included in Net CEP Investment?
- 3 A. The development of Net CEP Investment used for the calculation of pretax return is included in Exhibit I (page 2 of 13). Capitalized costs such as con-4 5 tract labor and associated expenses, materials and supplies, internal labor 6 and associated overheads, and AFUDC are examples of the types of costs 7 included in Net CEP Investment. The plant additions are capitalized at Co-8 lumbia's actual cost and captured in Net CEP Investment as projects are 9 placed in service. The associated accumulated reserve for depreciation is 10 shown as a reduction to Net CEP Investment. Each of the components is 11 based on the cumulative investment made by Columbia since the inception 12 of Columbia's CEP Deferral.

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- 14 Q. Are expenses deferred through Columbia's CEP Deferral included in Net CEP Investment?
- 16 A. Yes. Deferred depreciation expense, deferred property tax expense, and de-17 ferred PISCC are included in Net CEP Investment. In general, expenses are 18 deferred beginning with the month the plant goes in service or the month 19 the expense is incurred until Columbia begins earning a return on its in-20 vestment through rates.

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- Q. Were these deferred expenses calculated in accordance with provisions of the Commission's Finding and Order issued in Case Nos. 11-5351-GA-UNC, et al.?
- 25 A. Yes.

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- 27 Q. Why are deferred taxes shown as a reduction to Net CEP Investment?
- A. Deferred taxes are a non-investor source of funds, resulting from a tax treatment of expense that is different from the book treatment. Recognition of deferred taxes properly measures Columbia's net investment. These non-investor sources of funds, which are reflected as an offset to Net CEP Investment, include deferred taxes resulting from the use of higher tax depreciation and the recognition of the tax deduction available to Columbia related to deferred PISCC and property taxes.

- Q. Why did Columbia use the pre-tax rate of return of 10.95% in developing the revenue requirement upon which the CEP Rider rates are determined?
- A. The use of this pre-tax rate of return is consistent with the return used by Columbia in its Rider IRP. It is the most recent rate of return approved by

the Commission; and it is also the same rate of return used by Columbia to calculate the impact of deferrals on customers as required in Case Nos. 11-5351-GA-UNC, et al. in determining the potential to exceed the \$1.50 rate cap. For further background regarding the \$1.50 rate cap, please refer to Ms. Thompson's testimony.

### Q. Has Columbia reached the \$1.50 threshold on the CEP Deferral?

A. No. Based on projected deferrals through December 31, 2017, the impact of the CEP Deferral on the estimated Small General Service ("SGS") class¹ rate is \$0.75. See Exhibit I (page 13 of 13) for a detailed calculation.

# Q. What types of operating expenses are included in the CEP Rider revenue requirement calculation?

A. Annualized depreciation expense, annualized property tax expense, and annualized amortization of deferred expenses are included in the CEP Rider revenue requirement calculation.

# Q. Please explain the annualized amortization of deferred expenses calculation.

A. Deferred expenses, such as deferred depreciation, property taxes, and deferred PISCC, are amortized over the life of the associated assets using the current depreciation rate. Amortization does not start until Columbia commences recovery through rates and is calculated based on the cumulative deferral date balance.

# Q. How does the property tax calculation provided in this filing compare to the calculations used in Rider IRP filings?

A. The calculation methodology is identical to the methodology used in current Rider IRP filings and prescribed by the Ohio Department of Taxation.

# Q. Is it proper to include these expenses in developing the CEP Rider revenue requirement?

33 A. Yes. These expenses should be included because they are prudent and nec-34 essary business expenses incurred by Columbia on an ongoing basis.

<sup>&</sup>lt;sup>1</sup> Small General Service includes Small General Sales Service, Small General Schools Sales Service, Small Gas Transportation Service, Small General Schools Transportation Service, Full Requirements Small General Transportation Service, and Full Requirements Small General Schools Transportation Service.

- Q. What data sources did Columbia use in developing the CEP revenue requirement study?
- 3 A. The information comes from Columbia's General Ledger and supporting sub-ledgers.

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- 6 Q. How will the revenue requirement be spread over Columbia's customer 7 base?
- A. Columbia will utilize the billing determinants from its last base rate case,
  Case Nos. 08-72-GA-AIR, et al. The revenue requirement will be allocated
  by customer rate class based on cost occurrence reported in the Class Cost
  of Service Study filed as Schedule E-3.2-1 in that case. Next, the allocated
  revenue requirement will be converted to a monthly fixed charge based on
  the class-specific average number of projected bills for the applicable recovery period.

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- Q. What is the balance of CEP deferrals projected to be booked by Columbia for the period October 2011 through December 31, 2017?
- 18 A. The total balance of deferred expenses, projected through December 31, 2017, is \$148.3 million. Further details of the specific annual deferrals are included in Exhibit I (pages 10, 11, and 12 of 13).

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- Q. What is the balance of CEP capital investments made by Columbia during the period October 2011 through December 31, 2017?
- A. The total CEP capital investment, projected through December 31, 2017, is \$666.4 million. Further details of the annual CEP investments are included in Exhibit I (page 3 of 13).

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- Q. Does the application provide for the implementation of a Rider rate based on Columbia's total investment as of December 31, 2017, upon issuance of an order in this case by the Commission?
- A. No. The application provides for a gradual phase-in that allows for a lower initial rate and ultimately reduces the requested recovery as a result of lower deferrals. See further discussion on the gradual approach below.

- Q. What are the proposed maximum monthly SGS CEP Rider rates, and how
   were they determined?
- A. If Columbia were to begin recovering the total plant investments and the total related expenses through December 31, 2017, the proposed maximum SGS CEP Rider rate would be \$5.14 per month. Exhibit I (page 1 of 13) illus-

trates the proposed approach to gradually introduce the charge to customers' bills. This approach would set the initial CEP Rider rate at \$3.28 per month effective August 1, 2018. The CEP Rider rate would then be adjusted biennially as follows: \$4.17 per month effective August 1, 2020 and \$4.92 per month effective August 1, 2022. The proposed \$3.28 rate effective August 1, 2018, is based on an investment date of December 31, 2015, and a deferral date of December 31, 2017. The proposed \$4.17 rate effective August 1, 2020, is based on an investment date of December 31, 2016, and a deferral date of December 31, 2019. The proposed \$4.92 rate effective August 1, 2022, is based on an investment date of December 31, 2017, and a deferral date of December 31, 2021.

### Q. What does the term "deferral date," referenced above, represent?

A. The term deferral date represents the point in time through which deferrals were calculated for including in Net CEP Investment and developing the revenue requirement. The gradual approach described above uses an investment date for the inclusion of plant investments in the developing of Net CEP Investment that differs from the deferral date used to capture the associated deferrals within Net CEP Investment. This variance between investment date and deferral date is summarized in the following table.

Investment Date	Deferral Date
2011-2015	Through 12-31-2017
2011-2016	Through 12-31-2019
2011-2017	Through 12-31-2021

Q.

- Does Columbia believe that the timeline proposed by the Application and in Ms. Thompson's testimony provides the Commission with sufficient time to review and approve its proposed CEP Rider Biennial Adjustment?
- A. Yes. Columbia's proposed process provides for the Commission's completion of an audit of all CEP investments and related deferrals through December 31, 2017, with this Application. Completing the audit of Columbia's CEP investment and associated deferrals through December 31, 2017, eliminates the need for review of most of the major components of the subsequent biennial filings. Review of the biennial filing will then simply require verification of additional deferrals made by Columbia on investments made through December 31, 2017, but not currently included in rates, together with the verification of the accuracy of all calculations set forth in the filing.

#### 1 Does the biennial process provide for the inclusion of a reconciliation Q. 2 adjustment?

Yes. Including the reconciliation adjustment will ensure that implementing A. this Rider will not result in over- or under-collections. 4

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#### III. **CUSTOMER IMPACT**

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#### Q. What percentage adjustment does the proposed CEP Rider represent on customer bills?

Exhibit G to the Application is a bill comparison for all customer classes A. that shows the addition of the CEP Rider is initially projected to adjust a typical residential customer's bill by approximately 5% per month on August 1, 2018, with the subsequent two biennial adjustments adjusting a typical residential customer's bill by less than 1.5% per month. The impact of the CEP Rider on customers' bills is mitigated by the fact that in recent years, Columbia's customers have experienced lower natural gas prices compared to prices at the last base rate case in 2008.

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Additionally, the establishment of the CEP Rider stops future expense deferral on capital investment that would otherwise continue through Columbia's CEP Deferral. Once recovery of these capital investments begins, there will be no further deferral of depreciation expense, property taxes, or PISCC associated with these capital investments. If Columbia allowed the deferred balances to reach the cap of \$1.50 for SGS customers prior to implementing rates, the proposed CEP Rider rate would be higher than the maximum rate requested in this Application.

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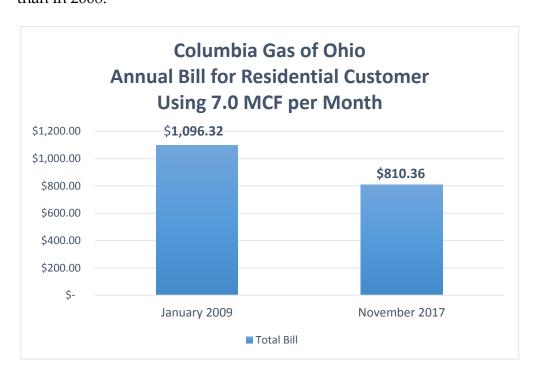
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This impact is further mitigated by the specific formula used to determine the CEP Rider rate. This formula provides for the recovery of deferred costs over the useful life of the assets rather than on a current-year basis. This approach minimizes the immediate impact on customers and further eliminates the risk of excessive rate increases in any given year.

# 1 Q. Are average customer bills higher now than they were when the current base rates were approved?

No. The table below compares a Small General Service customer's bill in January 2009 with a customer's bill in 2017. This comparison demonstrates that a Small General Service customer's bill is more than 25% less today than in 2008. The commodity portion of the bill is nearly 50% less today than in 2008.



9 10 Q. Does this conclude your Prepared Direct Testimony?

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#### **CERTIFICATE OF SERVICE**

The Public Utilities Commission of Ohio's e-filing system will electronically serve notice of the filing of this document on the parties referenced on the service list of the docket card who have electronically subscribed to the case. In addition, the undersigned hereby certifies that a copy of the foregoing document is also being served via electronic mail on the 1st day of December, 2017, upon the persons listed below.

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/s/ Eric B. Gallon

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Case No(s). 17-2202-GA-ALT

Summary: Testimony Prepared Direct Testimony of Diana M. Beil electronically filed by Ms. Melissa L. Thompson on behalf of Columbia Gas of Ohio, Inc.