# BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the 2017 Review of the	)	
Delivery Capital Recovery Rider of Ohio	)	Case No. 17-2009-EL-RDR
Edison Company, The Cleveland Electric	)	
Illuminating Company, and The Toledo	)	
Edison Company.	)	

# MOTION TO INTERVENE BY THE OFFICE OF THE OHIO CONSUMERS' COUNSEL

The Office of the Ohio Consumers' Counsel ("OCC") moves to intervene in this case where Ohio Edison Company, The Cleveland Electric Illuminating Company, and The Toledo Edison Company (collectively, "FirstEnergy") is collecting charges from customers through the Delivery Capital Recovery Rider ("DCR Rider") which allows for accelerated collection of certain distribution related investment from customers. This proceeding is an annual audit to determine whether the 2017 charges that have been collected by FirstEnergy are reasonable. OCC is filing on behalf of all the 1.9 million residential utility customers of FirstEnergy. The reasons the Public Utilities Commission of Ohio ("PUCO") should grant OCC's Motion are further set forth in the attached Memorandum in Support

<sup>&</sup>lt;sup>1</sup> See In the Matter of the 2016 Review of the Delivery Capital Recovery Rider Contained in the Tariffs of Ohio Edison Company, The Cleveland Electric Illuminating Company, and the Toledo Edison Company, Compliance Audit of the 2016 Delivery Capital Recovery Riders at 7 (May 1, 2017).

<sup>&</sup>lt;sup>2</sup> Id.

<sup>&</sup>lt;sup>3</sup> See R.C. Chapter 4911.

# Respectfully submitted,

## BRUCE WESTON (0016973) OHIO CONSUMERS' COUNSEL

/s/ Kevin F. Moore
Kevin F. Moore (0089228)
Counsel of Record
Assistant Consumers' Counsel

#### Office of the Ohio Consumers' Counsel

10 West Broad Street, Suite 1800 Columbus, Ohio 43215-3485 Telephone: Moore (614) 387-2965 <a href="mailto:kevin.moore@occ.ohio.gov">kevin.moore@occ.ohio.gov</a> (Will accept service via email)

# BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

)	
)	Case No. 17-2009-EL-RDR
)	
)	
)	
	) ) ) )

#### MEMORANDUM IN SUPPORT

This case involves a charge on customers' bills for the collection of costs from customers for FirstEnergy's DCR Program. OCC has authority under law to represent the interests of all of FirstEnergy's approximately 1.9 million residential electricity customers, pursuant to R.C. Chapter 4911.

R.C. 4903.221 provides, in part, that any person "who may be adversely affected" by a PUCO proceeding is entitled to seek intervention in that proceeding. The interests of Ohio's residential customers may be "adversely affected" by this case, especially if the customers were unrepresented in a proceeding that involves an investigation into the appropriateness of costs FirstEnergy collected from customers. Thus, this element of the intervention standard in R.C. 4903.221 is satisfied.

R.C. 4903.221(B) requires the PUCO to consider the following criteria in ruling on motions to intervene:

- (1) The nature and extent of the prospective intervenor's interest:
- (2) The legal position advanced by the prospective intervenor and its probable relation to the merits of the case;
- (3) Whether the intervention by the prospective intervenor will unduly prolong or delay the proceeding; and

(4) Whether the prospective intervenor will significantly contribute to the full development and equitable resolution of the factual issues.

First, the nature and extent of OCC's interest is representing FirstEnergy's residential customers in this case involving an investigation into the appropriateness of costs FirstEnergy collected from customers. OCC's interest is different than that of any other party and especially different than that of FirstEnergy whose advocacy includes the financial interest of stockholders.

Second, OCC's advocacy for residential customers will include advancing the position that the rates that FirstEnergy's customers should pay are reasonable under Ohio law. OCC's position is therefore directly related to the merits of this case that is pending before the PUCO, the authority with regulatory control of public utilities' rates in Ohio.

Third, OCC's intervention will not unduly prolong or delay the proceedings.

OCC, with its longstanding expertise and experience in PUCO proceedings, will duly allow for the efficient processing of the case with consideration of the public interest.

Fourth, OCC's intervention will significantly contribute to the full development and equitable resolution of the factual issues. OCC will obtain and develop information that the PUCO should consider for equitably and lawfully deciding the case in the public interest.

OCC also satisfies the intervention criteria in the Ohio Administrative Code (which are subordinate to the criteria that OCC satisfies in the Ohio Revised Code). To intervene, a party should have a "real and substantial interest" according to Ohio Adm. Code 4901-1-11(A)(2). As the advocate for residential utility customers, OCC has a very real and substantial interest in this case in which the PUCO must address whether FirstEnergy is providing adequate service under Ohio law

In addition, OCC meets the criteria of Ohio Adm. Code 4901-1-11(B)(1)-(4). These criteria mirror the statutory criteria in R.C. 4903.221(B), which OCC already has addressed and which OCC satisfies.

Ohio Adm. Code 4901-1-11(B)(5) states that the PUCO shall consider the "extent to which the person's interest is represented by existing parties." While OCC does not concede the lawfulness of this criterion, OCC satisfies this criterion in that it uniquely has been designated as the state representative of the interests of Ohio's residential utility customers. That interest is different from, and not represented by, any other entity in Ohio.

Moreover, in deciding two consolidated appeals regarding OCC's right to intervene, the Supreme Court of Ohio has confirmed that "intervention ought to be liberally allowed." In those cases, OCC explained in its motion to intervene that the proceeding could negatively impact residential consumers, and OCC established that the interests of consumers would not be represented by existing parties. Because there was no evidence disputing OCC's position, nor any evidence that OCC's intervention would unduly delay the proceedings, the Supreme Court found that the PUCO could not deny OCC the right to intervene.

OCC meets the criteria set forth in R.C. 4903.221, Ohio Adm. Code 4901-1-11, and the precedent established by the Supreme Court of Ohio for intervention. On behalf of Ohio residential customers, the PUCO should grant OCC's Motion to Intervene.

<sup>&</sup>lt;sup>4</sup> See Ohio Consumers' Counsel v. Pub. Util. Comm., 111 Ohio St. 3d 384, 2006-Ohio-5853, ¶ 20 (2006).

<sup>&</sup>lt;sup>5</sup> Id. ¶¶ 18-20.

<sup>&</sup>lt;sup>6</sup> Id. ¶¶ 13-20.

# Respectfully submitted,

### BRUCE WESTON (0016973) OHIO CONSUMERS' COUNSEL

/s/ Kevin F. Moore
Kevin F. Moore (0089228)
Counsel of Record
Assistant Consumers' Counsel

## Office of the Ohio Consumers' Counsel

10 West Broad Street, Suite 1800 Columbus, Ohio 43215-3485 Telephone: Moore (614) 387-2965 <a href="mailto:kevin.moore@occ.ohio.gov">kevin.moore@occ.ohio.gov</a> (Will accept service via email)

#### **CERTIFICATE OF SERVICE**

I hereby certify that a copy of this Motion to Intervene was served on the persons stated below via electronic transmission, this 3<sup>rd</sup> day of November 2017.

/s/ Kevin F. Moore
Kevin F. Moore
Assistant Consumers' Counsel

#### **SERVICE LIST**

William Wright
Public Utilities Commission of Ohio
30 W. Broad St., 16<sup>th</sup>
Columbus, OH 43215
William.wright@ohioattorneygeneral.gov

Carrie M. Dunn
FirstEnergy Service Company
76 South Main Street
Akron, OH 44308
cdunn@firstenergycorp.com

**Attorney Examiners:** 

Megan.addison@puc.state.oh.us Gregory.price@puc.state.oh.us This foregoing document was electronically filed with the Public Utilities

**Commission of Ohio Docketing Information System on** 

11/3/2017 4:38:19 PM

in

Case No(s). 17-2009-EL-RDR

Summary: Motion Motion to Intervene by the Office of the Ohio Consumers' Counsel electronically filed by Ms. Deb J. Bingham on behalf of Moore, Kevin F. Mr.