# BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In The Matter of the Application of Duke	)	
Energy Ohio, Inc. for Authority to Defer	)	
Energy Efficiency and Peak Demand	)	Case No. 17-349-EL-AAM
Reduction Program Costs and Lost	)	
Distribution Revenue.	)	

# MOTION TO INTERVENE BY THE OFFICE OF THE OHIO CONSUMERS' COUNSEL

Duke Energy Ohio's energy efficiency programs were approved through the end of 2016, and the PUCO has not approved new programs for 2017. Through a settlement in its energy efficiency portfolio case, Duke seeks to continue its 2016 programs in 2017 prior to approval of a new portfolio. It also seeks to charge customers for the costs that it incurs running the unapproved programs. In this deferral case, Duke seeks to defer those costs.

To protect Duke's 600,000 residential consumers from paying too much for Duke's energy efficiency programs, the Office of the Ohio Consumers' Counsel ("OCC") moves to intervene in this case. The PUCO should grant OCC's motion to intervene for the reasons set forth in the attached Memorandum in Support.

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<sup>&</sup>lt;sup>1</sup> Case No. 16-576-EL-POR.

<sup>&</sup>lt;sup>2</sup> Stipulation & Recommendation, Case No. 16-576-EL-POR (Jan. 27, 2017).

# Respectfully submitted,

## BRUCE WESTON (0016973) OHIO CONSUMERS' COUNSEL

/s/ Christopher M. Healey
Christopher M. Healey (0086027)
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#### Office of the Ohio Consumers' Counsel

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#### MEMORANDUM IN SUPPORT

In this proceeding, Duke seeks to defer costs that it incurs for energy efficiency programs that the PUCO has not approved. OCC has authority under law to represent the interests of Duke's residential utility customers under R.C. Chapter 4911.

R.C. 4903.221 provides, in part, that any person "who may be adversely affected" by a PUCO proceeding is entitled to seek intervention in that proceeding. The interests of Ohio's residential customers may be "adversely affected" by this case, especially if the customers were unrepresented in a proceeding where the Utility will defer the energy efficiency costs that it seeks to charge customers. The deferral is the prelude to increasing rates to customers to collect the costs deferred. So customers may be adversely affected in this proceeding. Thus, this element of the intervention standard in R.C. 4903.221 is satisfied.

R.C. 4903.221(B) requires the PUCO to consider the following criteria in ruling on motions to intervene:

- (1) The nature and extent of the prospective intervenor's interest:
- (2) The legal position advanced by the prospective intervenor and its probable relation to the merits of the case;

- (3) Whether the intervention by the prospective intervenor will unduly prolong or delay the proceeding; and
- (4) Whether the prospective intervenor will significantly contribute to the full development and equitable resolution of the factual issues.

First, the nature and extent of OCC's interest is representing the residential customers of Duke in this case where Duke will defer energy efficiency costs that it charges customers for programs that the PUCO has not approved. This interest is different than that of any other party and especially different than that of the utility whose advocacy includes the financial interest of stockholders.

Second, OCC's advocacy for residential customers will include advancing the position that the rates consumers pay for electric service (including charges for energy efficiency) should be no more than what is reasonable and lawful under Ohio law. OCC's position is therefore directly related to the merits of this case that is pending before the PUCO, the authority with regulatory control of public utilities' rates and service quality in Ohio.

Third, OCC's intervention will not unduly prolong or delay the proceedings.

OCC, with its longstanding expertise and experience in PUCO proceedings, will duly allow for the efficient processing of the case with consideration of the public interest.

Fourth, OCC's intervention will significantly contribute to the full development and equitable resolution of the factual issues. OCC will obtain and develop information that the PUCO should consider for equitably and lawfully deciding the case in the public interest.

OCC also satisfies the intervention criteria in the Ohio Administrative Code (which are subordinate to the criteria that OCC satisfies in the Ohio Revised Code). To

intervene, a party should have a "real and substantial interest" according to Ohio Adm.

Code 4901-1-11(A)(2). As the advocate for residential utility customers, OCC has a very real and substantial interest in this case involving the Utility's costs for its energy efficiency programs, which affect the rates residential customers pay for electric service.

In addition, OCC meets the criteria of Ohio Adm. Code 4901-1-11(B)(1)-(4). These criteria mirror the statutory criteria in R.C. 4903.221(B) that OCC already has addressed and that OCC satisfies.

Ohio Adm. Code 4901-1-11(B)(5) states that the PUCO shall consider the "extent to which the person's interest is represented by existing parties." While OCC does not concede the lawfulness of this criterion, OCC satisfies this criterion in that it uniquely has been designated as the state representative of the interests of Ohio's residential utility customers. That interest is different from, and not represented by, any other entity in Ohio.

Moreover, in deciding two consolidated appeals regarding OCC's right to intervene, the Supreme Court of Ohio has confirmed that "intervention ought to be liberally allowed." In those cases, OCC explained in its motion to intervene that the proceeding could negatively impact residential consumers, and OCC established that the interests of consumers would not be represented by existing parties. Because there was no evidence disputing OCC's position, nor any evidence that OCC's intervention would unduly delay the proceedings, the Supreme Court found that the PUCO could not deny OCC the right to intervene.

<sup>&</sup>lt;sup>3</sup> See Ohio Consumers' Counsel v. Pub. Util. Comm., 111 Ohio St. 3d 384, 2006-Ohio-5853, ¶ 20 (2006).

<sup>&</sup>lt;sup>4</sup> *Id.* ¶¶ 18-20.

<sup>&</sup>lt;sup>5</sup> *Id.* ¶¶ 13-20.

OCC meets the criteria set forth in R.C. 4903.221, Ohio Adm. Code 4901-1-11, and the precedent established by the Supreme Court of Ohio for intervention. On behalf of Ohio residential customers, the PUCO should grant OCC's Motion to Intervene.

Respectfully submitted,

BRUCE WESTON (0016973) OHIO CONSUMERS' COUNSEL

/s/ Christopher M. Healey Christopher M. Healey (0086027) Counsel of Record

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### **CERTIFICATE OF SERVICE**

I hereby certify that a copy of this Motion to Intervene was served on the persons stated below via electronic transmission, this 6th day of March 2017.

/s/ Christopher M. Healey
Christopher M. Healey
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Summary: Motion Motion to Intervene by the Office of the Ohio Consumers' Counsel electronically filed by Ms. Deb J. Bingham on behalf of Healey, Christopher Mr.