BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of Ohio)	
Edison Company, The Cleveland Electric		
Illuminating Company, and The Toledo)	
Edison Company for Authority to)	Case No. 14-1297-EL-SSO
Provide for a Standard Service Offer)	
Pursuant to R.C. 4928.143 in the Form of)	
an Electric Security Plan)	

REBUTTAL TESTIMONY ON REHEARING OF THOMAS N. LAUSE ON BEHALF OF THE OHIO MANUFACTURERS' ASSOCIATION ENERGY GROUP

July 15, 2016

Q. Please state your name, title, and business address.

A. My name is Thomas N. Lause and I am employed by Cooper Tire & Rubber

Company (Cooper Tire). My title is Vice President, Treasurer and my business

4 address is 701 Lima Avenue, Findlay, Ohio, 45840.

Q. Have you provided written testimony before in this proceeding?

A. Yes, I provided written direct testimony on rehearing on June 23, 2016. My testimony addressed how the Modified Rider RRS Proposal is a virtual power purchase agreement (Virtual PPA) that continues to support the Companies' unregulated affiliate, FirstEnergy Solutions (FES), and other affiliates.

I explained that the Modified Rider RRS Proposal or Virtual PPA is unreasonable, unjust, harmful to manufacturers, and not a financial hedge for electric consumers. The Modified Rider RRS Proposal will also have a significant impact on the business decisions of many manufacturers in Ohio as manufacturers will be subject to increased electric costs and decreased certainty regarding their electric service.

I recommended that the Public Utilities Commission of Ohio (Commission) reject the Modified Rider RRS Proposal as bad public policy that does not benefit the public interest.

¹ Direct Testimony on Rehearing of Thomas N. Lause at 7-8 (June 23, 2016).

² Id. at 11-12.

³ Id. at 4, 12.

Q. What is the purpose of your rebuttal testimony in this proceeding?

The purpose of my rebuttal testimony on rehearing is to respond to the Commission Staff's rehearing testimony, address the new rider proposed by Staff of the Commission to provide credit support for FirstEnergy Corp. to maintain investment grade by the credit rating agencies (Staff's Proposal), and address whether it is an appropriate alternative to the Companies' Proposal that the Commission should consider. I agree with Staff that the Commission should deny the Modified Rider RRS Proposal.⁴ I disagree with Staff's Proposal to provide credit support to FirstEnergy Corp. by charging Ohio customers \$131 million per year for three years with an opportunity to extend for two more years and do not believe that the Commission should consider it as a viable alternative.

Α.

My testimony will show that Staff's Proposal amounts to nothing more than a bailout of FirstEnergy Corp. by Ohio's manufacturers, who will then become less competitive in the global marketplace as they are exposed to additional costs associated with their electric service needs. Staff's Proposal also sends an inappropriate and anticompetitive message to businesses looking to initiate or expand operations in the state of Ohio, as the bailout favors one Ohio company (FirstEnergy Corp.) over all others.

⁴ Staff witness Choueiki Rehearing Testimony at 13 (June 29, 2016) (Choueiki Rehearing Testimony).

Q. Are you familiar with Staff's Proposal?

A. I have reviewed the testimony of Staff witnesses Buckley, Turkenton, and
Choueiki and believe that I have a general understanding of the intent and
objective of Staff's Proposal.

A.

Q. Can you describe the difference between the Modified Rider RRS Proposal and Staff's Proposal?

The Modified Rider RRS Proposal or Virtual PPA is based on projected costs of FES' generating facilities netted against revenues received from projected generation output from the FES' generating facilities and capacity that is projected to clear multiplied by the actual energy and capacity prices in the PJM markets. The difference between the projected costs and the calculated revenue would be passed onto the Companies' customers through a non-bypassable rider.

Under Staff's Proposal, there is no reliance on the projected costs or projected output of FES' generation facilities, but the impact on customers is the same. Staff's Proposal provides credit support for the parent company and its unregulated subsidiaries, (including FES) at the expense of customers for at least three years. Both proposals are a corporate bailout of FirstEnergy Corp. in the form of a subsidy by Ohio consumers, which adds costs to consumers and all other Ohio businesses, making those businesses less competitive in the global economy.

Q. What is Staff's stated rationale for providing at least \$393 million to the Companies from Ohio customers?

A. Staff witness Buckley states that the revenues are needed to provide "support for [FirstEnergy Corp.] to maintain investment grade by the major credit rating

5 agencies."⁵

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Q. Do you support Staff's Proposal?

A. No. Speaking on behalf of OMAEG and its manufacturing members, such as

Cooper Tire, we do not agree with the premise or intent of Staff's Proposal. We

are opposed to providing any credit support and subsidies to FirstEnergy Corp.,

and its subsidiaries, that are not regulated by the Commission and which result in

additional costs to manufacturing customers.

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Q. Why do you disagree with customers providing credit support to FirstEnergy Corp. and its subsidiaries under Staff's Proposal?

A. Staff's Proposal is a corporate bailout of an unregulated parent, FirstEnergy

Corp., and its subsidiaries that will impact Ohio manufacturers by increasing their

electric costs. Cooper Tire, as well as other manufacturers, operates in

competitive markets that require manufacturers to produce high quality products

at competitive costs so that the products can be sold into the markets at

competitive prices. We compete against manufacturers from other states and

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⁵ Staff witness Buckley Rehearing Testimony at 2 (June 29, 2016) (citation omitted) (Buckley Rehearing Testimony).

from low-cost countries. Therefore, if our costs increase, it makes it difficult to sustain, much less grow, our businesses.

I think it is important to note that Cooper Tire operates the only full scale light vehicle tire manufacturing plant in the state of Ohio. All of our competitors' light vehicle tire plants have been closed, mainly due to being cost-uncompetitive. Staff's Proposal results in additional costs to Ohio manufacturers, thereby impeding their ability to remain competitive in their own industries.

This credit support proposed by Staff, which is paid for by customers, sends an inappropriate message to all businesses in the state of Ohio and to those businesses who are considering starting operations in Ohio. By approving this corporate bailout, the Commission would, in essence, be picking winners and losers of businesses and industries operating in Ohio. Approval would also incent FirstEnergy Corp. to take large, unfounded risks in their unregulated businesses because the risks are being insured by captive ratepayers who are forced to pay costs associated with keeping FirstEnergy Corp. at an investment grade credit rating. Competitive market forces deliver a much more efficient and accurate outcome, which is good for economic growth and Ohio's consumers.

Q. Will Staff's Proposal provide diversity of supply and suppliers as stated by Staff witness Turkenton?⁶

No. The state policy referenced by Staff regarding diversity of supply and A. suppliers is to "[e]nsure diversity of electricity supplies and suppliers, by giving consumers effective choices over the selection of those supplies and suppliers and by encouraging the development of distributed and small generation facilities."⁷ The corporate bailout proposed by Staff will actually diminish diversity of supply and suppliers and limit consumers' effective choices over the selection of those supplies and suppliers over the longer term. If other generation companies see evidence that the Commission will provide large sums of money to support and sustain FirstEnergy Corp., 8 and its subsidiaries, new entrants to the generation supply market will be deterred as FirstEnergy Corp. and its competitive subsidiaries are receiving a significant competitive advantage. The Commission should allow the competitive markets to work and not provide competitive advantages to certain generators. Currently, it is my understanding that there are significant new generation resources scheduled to come online and a healthy capacity reserve margin in the PJM market; therefore, there is no need to raise funds to support one generator's business over another.

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⁶ Staff witness Turkenton Rehearing Testimony at 4 (June 29, 2016); Choueiki Rehearing Testimony at 14.

⁷ Section 4928.02(C), Ohio Revised Code.

⁸ Buckley Rehearing Testimony at 2.

Q. Does Staff's Proposal and stated conditions⁹ promote economic development in the state of Ohio?

No. Granting a bailout to one company, FirstEnergy Corp., has a much greater negative impact on the state of Ohio. An additional charge to customers only increases companies' manufacturing costs and prohibits companies from taking advantage of competitive market rates. Further, an additional charge to electricity prices will create increased costs for manufacturing companies, which will either be borne by customers or cause the companies to move production out of Ohio or go out of business as they cannot recover their costs. This could deter new business development in the state of Ohio as new companies looking to invest may choose to go elsewhere in light of increased or high electricity prices that are above market.

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Q. Do you believe Staff's Proposal will support investment in distribution grid modernization initiatives?

A. No. Although Staff witness Choueiki states that the credit support provided to the Companies through Staff's Proposal will assist the Companies in receiving more favorable terms when accessing the capital markets, which will in turn allow the Companies to access funds to invest in distribution grid modernization, ¹⁰ there is no requirement that the Companies use the revenues from customers in this way. Forcing customers to provide over \$393 million to the Companies in the hopes that they will then invest in grid modernization initiatives provides no guarantee that the actual investment will occur.

⁹ Id. at 7.

¹⁰ Choueiki Rehearing Testimony at 15.

Q.	In lieu of Staff's Proposal, are there other actions that FirstEnergy Cor	p
	could take to maintain its credit rating at investment grade?	

Yes. FirstEnergy Corp. has failed to take the necessary actions required to manage its business. Management of a public company has the fiduciary responsibility to manage the business in the best interests of its shareholders. This means that if an investment grade credit rating is important to FirstEnergy Corp. (i.e., so it may prevent a possible drop in its stock price), the FirstEnergy Corp. management should be addressing its costs and cash flow issues proactively, similar to what all other public companies must do. Under the Modified Rider RRS Proposal, and now Staff's Proposal, FirstEnergy Corp. has no incentive to exercise fiscally responsible actions, but rather can rely on a strategy of receiving a corporate bailout by charging its customers higher rates (in turn making its customers uncompetitive). This is not only fiscally irresponsible, but also lacks in self accountability.

A.

Rather than receive a bailout from customers under the Staff's Proposal, FirstEnergy Corp., similar to all other public companies, should be required to consider and make financial business decisions that would allow it to sustain an investment grade credit rating. I would expect a public company that received a negative rating action by two credit agencies (as explained by Staff witness Buckley¹¹) to have already developed a plan for improving cash flows.

¹¹ Buckley Rehearing Testimony at 4.

For example, some key areas that could be addressed are Selling General and Administrative (SG&A) costs, including advertising, headcounts, and executive compensation. Other significant cash flow opportunities are curtailing or rationalizing capital spending and possibly reviewing the level of dividend payments being made to shareholders. While painful, some companies need to sell off some assets or curtail a portion of their operations in order to improve future cash flows. These are the types of fiscally responsible actions that public companies should be prepared to take and I would expect these cost saving measures to occur prior to a company seeking a corporate bailout in the form of a subsidy from captive customers.

Q. Do you have additional concerns with Staff's Proposal?

Yes. Similar to concerns regarding the Modified Rider RRS Proposal (Virtual PPA), I have concerns with Staff's Proposal regarding how the proposed funds given to the Companies will be used. Given that all FirstEnergy Corp. entities are in the same tax jurisdiction (i.e., USA Corporate Tax), there is no impediment from a corporate tax perspective to move funds among subsidiaries of a company (as opposed to when companies move funds between foreign entities, which normally triggers cash tax payments). Staff's testimony fails to address how Staff's Proposal will guarantee that the revenue collected from the rider will not be used to support or bolster FES or other unregulated generator affiliates.

- 1 Q. Have your prior recommendations and conclusions with respect to the Modified Rider RRS Proposal by the Companies changed in any way as a result of Staff's Proposal?
- A. No. Regardless of Staff's Proposal, I continue to recommend that the
 Commission reject the Modified Rider RRS Proposal as unjust and unreasonable,
 bad public policy, and not in the public interest. Additionally, I recommend that
 the Commission reject Staff's Proposal for the same reasons.

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- 9 Q. What impact will Staff's Proposal have on manufacturers in the state of Ohio?
- 11 OMAEG and its manufacturing companies firmly believe that if the Commission A. 12 grants any form of a bailout to FirstEnergy Corp., it will have a domino effect as 13 it will cause electric intensive manufacturers to become less competitive in the 14 global marketplace. It will also establish bad public policy by sending a negative 15 message to businesses looking to initiate or expand operations in the state of 16 Ohio. From a statewide economic impact perspective, granting any form of a 17 bailout to FirstEnergy Corp., and its subsidiaries, has a much greater negative 18 impact on the state compared to forcing FirstEnergy Corp. to take the fiscally 19 responsible actions that all other Ohio companies are forced to do.

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- Q. Does this conclude your rebuttal testimony?
- 22 A. Yes, but I reserve the right to supplement my testimony as new information becomes available.

CERTIFICATE OF SERVICE

The undersigned hereby certifies that a true and accurate copy of the foregoing document was served on July 15, 2016 by electronic mail upon the persons listed below.

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