BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of the)	Case No. 15-1507-EL-EDI
Market Development Working Group.)	

MOTION TO INTERVENE BY THE OFFICE OF THE OHIO CONSUMERS' COUNSEL

The Office of the Ohio Consumers' Counsel ("OCC") moves to intervene in this case involving costs and consumer protections associated with implementing a program whereby Ohio Power Company ("Ohio Power") would purchase receivables from competitive retail electric service providers ("Marketers"). OCC files this Motion to Intervene on behalf of Ohio Power's approximately 1.3 million residential electric distribution consumers, who would be affected by the program. The reasons why the Public Utilities Commission of Ohio ("PUCO") should grant OCC's Motion are further set forth in the attached Memorandum in Support.

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¹ See R.C. Chapter 4911, R.C. 4903.221, and Ohio Adm. Code 4901-1-11.

Respectfully submitted,

BRUCE J. WESTON (0016973) OHIO CONSUMERS' COUNSEL

/s/ Terry L. Etter

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MEMORANDUM IN SUPPORT

In this case, the PUCO will determine the details of proposed Purchase of Receivables ("POR") program for Ohio Power. Under the POR program, Ohio Power may provide consolidated billing for Marketers, which would include Ohio Power purchasing receivables from Marketers. The PUCO Staff has docketed a report proposing the substance of Ohio Power's POR program.² Issues in the PUCO Staff Report include cost collections and consumer protections. OCC has statutory authority to represent the interests of all 1.3 million residential utility customers of Ohio Power.³

R.C. 4903.221 provides, in part, that any person "who may be adversely affected" by a PUCO proceeding is entitled to seek intervention in that proceeding. The interests of Ohio's residential customers may be "adversely affected" by this case, especially if the customers were unrepresented in a proceeding where Ohio Power's POR program, including cost collection and consumer protections, is being evaluated. Thus, this element of the intervention standard in R.C. 4903.221 is satisfied.

² PUCO Staff Report (November 16, 2015).

³ R.C. Chapter 4911.

R.C. 4903.221(B) requires the PUCO to consider the following criteria in ruling on motions to intervene:

- (1) The nature and extent of the prospective intervenor's interest:
- (2) The legal position advanced by the prospective intervenor and its probable relation to the merits of the case;
- (3) Whether the intervention by the prospective intervenor will unduly prolong or delay the proceeding; and
- (4) Whether the prospective intervenor will significantly contribute to the full development and equitable resolution of the factual issues.

First, the nature and extent of OCC's interest is representing the 1.3 million residential customers of Ohio Power in this case involving the details of cost collection and consumer protections associated with implementing Ohio Power's POR program.

This interest is different than that of any other party and especially different than that of Ohio Power and Marketers, whose advocacy includes the financial interest of shareholders.

Second, OCC's advocacy for residential customers will include advancing the position that rates should be no more than what is reasonable and lawful under Ohio law, for service that is adequate under Ohio law. OCC's position is therefore directly related to the merits of this case that is pending before the PUCO, the authority with regulatory control of public utilities' rates and service quality in Ohio.

Third, OCC's intervention will not unduly prolong or delay the proceedings.

OCC, with its longstanding expertise and experience in PUCO proceedings, will duly allow for the efficient processing of the case with consideration of the public interest.

Fourth, OCC's intervention will significantly contribute to the full development and equitable resolution of the factual issues. In Ohio Power's recent electric security plan case, OCC advanced a number of consumer protections that should be considered in the event a POR program is approved by the PUCO.⁴ OCC will continue to obtain and develop information that the PUCO should consider for equitably and lawfully deciding the case in the public interest.

OCC also satisfies the intervention criteria in the Ohio Administrative Code (which are subordinate to the criteria that OCC satisfies in the Ohio Revised Code). To intervene, a party should have a "real and substantial interest" according to Ohio Adm. Code 4901-1-11(A)(2). As the advocate for residential utility customers, OCC has a very real and substantial interest in this case where cost collection and consumer protections associated with implementing Ohio Power's POR program will be evaluated.

In addition, OCC meets the criteria of Ohio Adm. Code 4901-1-11(B)(1)-(4). These criteria mirror the statutory criteria in R.C. 4903.221(B) that OCC already has addressed and that OCC satisfies.

Ohio Adm. Code 4901-1-11(B)(5) states that the PUCO shall consider "[t]he extent to which the person's interest is represented by existing parties." While OCC does not concede the lawfulness of this criterion, OCC satisfies this criterion in that it uniquely has been designated as the state representative of the interests of Ohio's residential utility customers. That interest is different from, and not represented by, any other entity in Ohio.

(May 6, 2014) at 34-35.

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⁴ In the Matter of the Application of Ohio Power Company for Authority to Establish a Standard Service Offer Pursuant to R.C. 4928.143, in the Form of an Electric Security Plan, Case No. 13-2385-EL-SSO, Direct Testimony of James D. Williams (May 6, 2014) at 22-28; id., Direct Testimony of Matthew I. Kahal

Moreover, the Supreme Court of Ohio confirmed OCC's right to intervene in PUCO proceedings, in deciding two appeals in which OCC claimed the PUCO erred by denying its interventions. The Court found that the PUCO abused its discretion in denying OCC's interventions and that OCC should have been granted intervention in both proceedings.⁵

OCC meets the criteria set forth in R.C. 4903.221, Ohio Adm. Code 4901-1-11, and the precedent established by the Supreme Court of Ohio for intervention. On behalf of Ohio residential customers, the PUCO should grant OCC's Motion to Intervene.

Respectfully submitted,

BRUCE J. WESTON (0016973) OHIO CONSUMERS' COUNSEL

/s/ Terry L. Etter

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⁵ See Ohio Consumers' Counsel v. Pub. Util. Comm., 111 Ohio St.3d 384, 2006-Ohio-5853, ¶13-20.

CERTIFICATE OF SERVICE

I hereby certify that a copy of this *Motion to Intervene* was served on the persons stated below via electronic transmission or First Class U.S. Mail, this 23rd day of February 2016.

/s/ Terry L. Etter
Terry L. Etter
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Summary: Motion Motion to Intervene by The Office of the Ohio Consumers' Counsel electronically filed by Ms. Jamie Williams on behalf of Etter, Terry Mr.