BEFORE THE OHIO POWER SITING BOARD

In the Matter of the Application of)	
Paulding Wind Farm III LLC to Amend)	
Phase II of the Certificate of)	Case No. 15-2030-EL-BGA
Environmental Compatibility and Public)	
Need Issued in Case No. 10-0369-EL-BGN)	
In the Matter of the Joint Application of)	
Paulding Wind Farm LLC and Paulding)	
Wind Farm III LLC to Amend the)	Case No. 15-2031-EL-BGA
Certificate of Environmental Compatibility)	
and Public Need Issued in Case No. 09-)	
0980-EL-BGN)	

PETITION OF THE CAMPAIGN FOR AMERICAN AFFORDABLE AND RELIABLE ENERGY TO INTERVENE

Pursuant to R.C. 4906.08(A)(3) and O.A.C. 4906-2-12, the Campaign For American

Affordable And Reliable Energy, LLC ("CAARE"), hereby petitions the Ohio Power Siting

Board (the "OPSB") for an order granting its intervention as a party in this proceeding.

This Petition to Intervene is supported by the Memorandum In Support set forth below.

Respectfully submitted,

/s/ John F. Stock John F. Stock (0004921) Orla E. Collier III (0014317) BENESCH, FRIEDLANDER, COPLAN & ARONOFF LLP 41 S. High St., 26th Floor Columbus, Ohio 43215 (614) 223-9300 FAX: (614) 223-9330

Attorneys for the Campaign For American Affordable And Reliable Energy, LLC

MEMORANDUM IN SUPPORT OF PETITION TO INTERVENE OF CAARE

On August 28, 2010, the OPSB issued an Opinion, Order, and Certificate in OPSB Case No. 09-0980-EL-BGN (the "Timber Road I Case"), pursuant to which the OPSB granted to Paulding Wind Farm LLC a certificate of environmental compatibility and public need to construct a wind turbine facility in Paulding County comprised of, *inter alia*, 32 wind turbines, access roads, a collection line system, transformer substation, and related facilities and equipment (together, the "Timber Road I Project").

On November 18, 2010, the OPSB issued an Opinion, Order, and Certificate in OPSB Case No. 10-0369-EL-BGN (the "Timber Road II Case"), pursuant to which the OPSB granted to Paulding Wind Farm II LLC a certificate of environmental compatibility and public need to construct a wind turbine facility in Paulding County comprised of, *inter alia*, 98 wind turbines, access roads, a collection line system, transformer substation, and related facilities and equipment (together, the "Timber Road II Project").

On February 28, 2011, the OPSB issued an Order on Certificate Amendment in Case No. 10-3128-EL-BGA to amend the Timber Road II Project certificate of environmental compatibility and public need. By that Order, the OPSB permitted Paulding Wind Farm II LLC and Paulding Wind Farm III LLC to assign 37 of the 98 certificated wind turbines (now reduced to 95 turbines) in the Timber Road II Case to Paulding Wind Farm III LLC. In addition, the Timber Road II Project was divided into two phases: Phase I, consisting of 55 turbines, to be built by Paulding Wind Farm III LLC, and Phase II, consisting of 37 turbines, to be built by Paulding Wind Farm III LLC.

In July 2011, construction of the 55 turbines for Phase I of Timber Road II Project was completed and that phase became operational.

On December 9, 2015, Paulding Wind Farm III LLC filed an application to amend the certificate granted in the Timber Road II Case (No. 10-0369) for Phase II of Timber Road II Project. That application is the subject of current Case No. 15-2030-EL-BGA.

On December 9, 2015, Paulding Wind Farm LLC and Paulding Wind Farm III LLC filed an application to amend the certificate granted in the Timber Road I Case (No. 09-0980). That application is the subject of current Case No. 15-2031-EL-BGA.

Pursuant to these current applications to amend, Paulding Wind Farm LLC and Paulding Wind Farm III, LLC seek to, *inter alia*, obtain OPSB approval for revised grid interconnection points, access roads, collection line system designs, and to add an additional turbine model for the Timber Road I Project and Phase II of the Timber Road II Project (together, the "Amended Timber Road Projects").

CAARE seeks to intervene in this these cases, Nos. 15-2030 and 15-2031, to oppose the requested amendments. CAARE is a non-profit corporation formed under the laws of the state of Ohio. CAARE's principal office is located in Cleveland, Ohio.

CAARE's purposes include the following:

- To meet the need for consistent advocacy for affordable and reliable American energy;
- To protect, preserve and promote America's affordable and reliable coalfired electricity generation, transmission and distribution and the Coal Industry that supports it, including coal production, transportation and supply and labor;
- To challenge unworkable and artificial renewable energy portfolio standards and financial and tax incentives for alternative energy sources on both a state and federal level;
- To participate in state and federal siting certification, licensing and permitting proceedings to ensure that alternate energy sources fully comply with all applicable standards and regulations including impact on the community, environment and natural wildlife resources;

• To participate in state and federal legislative and rule-making proceedings that impact America's energy future, environment and natural wildlife resources. To support and promote public awareness and education concerning America's energy future, environment and natural wildlife resources.

CAARE's membership includes a number of operating coal production, transportation and logistics and manufacturing companies located in Ohio, West Virginia and the region. To the extent located in Ohio, these companies are property owners of facilities in Ohio, Ohio taxpayers, and Ohio electric ratepayers served by electric distribution companies in Ohio.

In compliance with R.C. 4906.08(A)(3) and O.A.C. 4906-2-12(B)(1), CAARE submits that it has real and substantial interests in these proceedings and that disposition of these proceedings may, as a practical matter, impair or impede its ability to protect those interests.

CAARE further submits that it meets all requirements for intervention in this proceeding as set forth in R.C. 4903.08(A) and O.A.C. 4906-2-12(B)(1). The Board may consider the following when determining petitions to intervene:

- (a) The nature and extent of the person's interest;
- (b) The extent to which the person's interest is represented by existing parties;
- (c) The person's potential contribution to a just and expeditious resolution of the issues involved in the proceeding; and
- (e) Whether granting the requested intervention would unduly delay the proceeding or unjustly prejudice an existing party.

O.A.C. 4906-2-12(B)(1). See also *In the Matter of the Application of Clean Energy Future*— *Lordstown, LLC,* No. 14-2322-EL-BGN, slip op. at 2, ¶5 (Ohio Power Siting Bd. July 28, 2015) (setting forth factors Board considers in resolving motions to intervene); *In the Matter of the Application of Columbus Southern Power Co.,* No. 01-2153-EL-BTX, slip op. at 3, ¶8 (Ohio Power Siting Bd. Jan. 29, 2004) (same). The Ohio Supreme Court has interpreted this rule as providing that '[a]ll interested parties may intervene in [Board] proceedings upon a showing of good cause." *State, ex rel. Ohio Edison Co. v. Parrott,* 73 Ohio St.3d 705, 708 (1995) (citation omitted).

1. CAARE Has A Real And Substantial Interest In This Matter

The construction of the Amended Timber Road Projects, and the integration of those projects into the PJM interconnection grid, present substantial problems for the preservation of affordable, reliable, safe, and secure supplies of electricity for all consumers in Ohio, including, but not limited to:

- **Irregular Intermittency.** A fundamental problem with wind power is irregular intermittency wind turbines do not produce electricity when the wind is not blowing. The problem of irregular intermittency is exacerbated by the fact that wind farms do not have the capability to effectively <u>store</u> the electricity that has been generated so that it can be distributed when the wind is not blowing. For these reasons, wind energy is not (a) sufficiently reliable to meet the cyclical demands for energy of Ohio's electricity consumers; and (b) economically competitive with other methods of electricity generation that power the PJM interconnection grid.
- **Destabilization of the PJM Grid.** The irregular and unexpected surges of electricity into the PJM interconnection grid caused by wind turbine facilities destabilize the grid. Surges of electricity caused by wind turbine facilities have been known to cause power outages in electric grids.
- **Subsidies to Out-of-State Producers.** The 130th Ohio General Assembly's Sub.S.B. 310 eliminated the requirement of former R.C. 4928.64 that electric distribution companies and electric services companies purchase one-half of their renewable energy resources from facilities located in Ohio. With the elimination of that in-state requirement, the cost of electricity from renewable resources paid by Ohio consumers may include costs for the development and operation of such facilities <u>outside</u> the state of Ohio. In short, Ohio consumers would be subsidizing the cost of renewable energy resources in other states. Such subsidies are not in the best interest of Ohio consumers.
 - **Protection of Wildlife.** The sixty-nine (69) wind turbines in the Amended Timber Road Projects threaten protected migratory birds and endangered bird and bat species and their habitat subject to the protection of the federal Migratory Bird Treaty Act and the Endangered Species Act. It is

well established that wind farms can adversely impact protected species and their habitat.

- **Damage to Infrastructure.** The construction and operation of the Amended Timber Road Projects will adversely impact the roads and other public infrastructure in the areas surrounding those projects and in other areas of the state.
 - **Environmental Degradation.** The wind turbines in the Amended Timber Road Projects will cause substantial noise pollution and changes in barometric pressure that are likely to have adverse effects for protected wildlife species as well as human residents. Moreover, the proposed substantial number of wind turbines will cause an adverse aesthetic impact on the rural landscape of Paulding County.
- **Community Impacts.** The construction and operation of the Amended Timber Road Projects at the sites will adversely impact property values in the area, and will interfere with enjoyment and use of that property.

2. CAARE's Interests Are Not Already Adequately Represented

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CAARE's interests are not adequately represented by the existing parties in these cases.

No existing party to these actions has a direct interest in comprehensively addressing the effects that the construction and operation of the Amended Timber Road Projects will have for the preservation of affordable, reliable, safe, and secure electricity supplies for Ohio's consumers. It is the very purpose of non-profit CAARE to advocate for protecting such energy resources in an informed and independent manner. CAARE has a vital interest in seeking appropriate protection for Ohio's energy resources for Ohio's consumers. Absent intervention, CAARE will have no effective means to protect their interests in this matter.

3. CAARE Will Contribute To A Just And Expeditious Resolution Of Issues

CAARE's intervention will contribute to a just and expeditious resolution of the issues in these proceedings. CAARE has a unique, independent perspective on the implicated energy issues to offer the Board, which will prove advantageous to an informed, fair disposition in these proceedings.

4. CAARE's Intervention Will Neither Delay These Proceeding Nor Prejudice Parties

CAARE's intervention will neither unduly delay these proceedings nor unjustly prejudice any existing party. CAARE will abide by all Board deadlines in these cases and present its information in a clear and succinct manner. No date has been set for any hearing nor has any specific deadline been established by the Board in these proceedings. This motion to intervene is timely and will not unduly prejudice any existing party.

"Regarding procedural matters, the Power Siting Board 'has the discretion to decide how * * * it may best proceed to manage and expedite the orderly flow of its business, avoid undue delay and eliminate unnecessary duplication of effort."" *In re Application of American Transmission Systems, Inc.*, 125 Ohio St.3d 333, 336, 2010-Ohio-1841 at ¶17 (citations omitted). R.C. 4906.08 generally governs the right to intervene in proceedings before the Power Siting Board.¹

The Power Siting Board has allowed intervention for a variety of reasons. In several cases, the Board granted motions to intervene where the proposed intervenors have argued that the proposed construction and operation of wind turbines may affect the operation of their businesses:

• In the Matter of the Application of Hardin Wind Energy LLC, No. 11-3446-EL-BGA, slip op. at 2-3, ¶¶8-11 (Ohio Power Siting Bd. July 29, 2011) (granting the motions to intervene of a "member-owned distribution electric utility" and a "wireless communications company" operating in the county in which the project

¹"'Pursuant to R.C. 4906.12, [the Supreme Court] must apply the same standard of review to Power Siting [Board] determinations as we apply to orders by the Public Utilities Commission.' R.C. 4903.13 applies to board proceedings pursuant to R.C. 4906.12 and provides that an order 'shall be reversed, vacated, or modified by this court only when, upon consideration of the record, the court finds the order to be unlawful or unreasonable.'" *In re Application of American Transmission Systems, Inc.*, 125 Ohio St.3d 333, 336, 2010-Ohio-1841 at ¶17 (citations omitted).

was to be sited and which asserted that the proposed wind turbines may interfere with microwave radio signals used in their businesses).

- In the Matter of the Application of Buckeye Wind LLC, No. 08-666-EL-BGN, slip op. at 1, ¶¶2 (Ohio Power Siting Bd. Oct. 30, 2009) (granting motion to intervene of the Champaign Telephone Company which asserted that "the proposed location of wind turbines in Champaign County may interfere with broadband and pointto-point signals sent to provide digital subscriber line (DSL) service from the Telephone Company's tower").
- In the Matter of the Application of Buckeye Wind LLC, No. 08-666-EL-BGN, slip op. at 1-2, ¶¶3 & 5 (Ohio Power Siting Bd. Sept. 1, 2009) (granting motions to intervene of the owner and operator of "a country club in the area of Champaign County where the Buckeye wind project is proposed to be located" and which "wind project may create temporary or permanent disruption in golf course operations and may limit access to the property by its club members").
- In the Matter of the Application of the City of Hamilton and American Municipal Power, Inc., ., Nos. 10-2439-EL-BSB & 10-2440-EL-BTX, slip op. at 2, ¶5 (Ohio Power Siting Bd. Oct. 4, 2011) (granting motion to intervene of farmer who asserted that construction of two transmission line towers on his property would "interfere with his farming and [topsoil sale] business operation").
- In the Matter of the Application of Champaign Wind, LLC, No. 12-160-EL-BGN, slip op. 2-3, ¶¶5-6, 8 (Ohio Power Siting Bd. Oct. 22, 2012) (granting motion to intervene of "member-owned electric distribution cooperative" which asserted that the "proposed turbines will interfere with its microwave systems").
- In the Matter of the Application of American Transmission Systems, No. 04-264-EL-BTX, slip op. at 1-2, ¶¶4-5 (Ohio Power Siting Bd. Nov. 23, 2004) (granting motion to intervene of the owner and operator of a landfill because the location of the proposed transmission line was in an area where the Ohio EPA had previously issued a permit for landfill expansion).

The Board has also regularly allowed nonprofit organizations to intervene in its proceedings. For example, the Board has granted numerous motions of the Ohio Farm Bureau Federation to intervene in cases involving wind energy projects. The Federation is a statewide non-profit organization with resident, farm, and small business members in each of the state's counties, and the Federation asserts that its local members "have an interest in effective wind energy development, wind leasing agreements, and assurances that project construction activities adhere to applicable soil and water conservation and air quality standards, as well as other

environmental considerations." In the Matter of the Application of 6011 Greenwich Windpark,

LLC, No. 13-990-EL-BGN, slip op. at 1-2, ¶¶3-4 (Ohio Power Siting Bd. March 10, 2014).²

For the foregoing reasons, CAARE requests the Board to grant this Motion To Intervene.

Respectfully submitted,

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²See also *In the Matter of the Application of Black Fork Wind Energy, LLC*, No. 10-2865-EL-BGN, slip op. at 1-2, ¶¶2-4 (Ohio Power Siting Bd. May 3, 2011); *In the Matter of the Application of Hardin Wind LLC*, No. 13-1177-EL-BGN, slip op. at 1-2, ¶¶2-4 (Ohio Power Siting Bd. Aug. 26, 2013); *In the Matter of the Application of Buckeye Wind LLC*, No. 08-666-EL-BGN, slip op. at 2-3, ¶¶4-5, 7 (Ohio Power Siting Bd. July 31, 2009); *In the Matter of the Application of JW Great Lakes Wind, LLC*, No. 09-277-EL-BGN, slip op. at 5, ¶8 (Ohio Power Siting Bd. Sept. 18, 2009); *In the Matter of the Application of Paulding Wind Farm, LLC*, No. 09-980-EL-BGN, slip op. at 5, ¶8 (Ohio Power Siting Bd. Feb. 23, 2010); *In the Matter of the Application of Hog Creek Wind Farm, LLC*, No. 10-654-EL-BGN, slip op. at 3, ¶9 (Ohio Power Siting Bd. Sept. 21, 2010); *In the Matter of the Application of Champaign Wind, LLC*, No. 12-160-EL-BGN, slip op. 5-6, ¶¶24-25 (Ohio Power Siting Bd. Aug. 2, 2012); *In the Matter of the Application of Northwest Ohio Wind Energy*, No. 13-197-EL-BGN, slip op. at 4, ¶¶12-13 (Ohio Power Siting Bd. Aug. 22, 2013).

CERTIFICATE OF SERVICE

The undersigned hereby certifies that a true and correct copy of the foregoing Motion To Intervene was served, via regular U.S. mail, postage prepaid, this 28th day of January, 2016, upon all parties listed in the attached Exhibit A.

> /s/ John F. Stock John F. Stock

EXHIBIT A

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Summary: Petition Petition of the Campaign for American Affordable and Reliable Energy to Intervene electronically filed by John F Stock on behalf of Campaign for American Affordable and Reliable Energy