

**OCC EXHIBIT NO. \_\_\_\_\_**

**BEFORE  
THE PUBLIC UTILITIES COMMISSION OF OHIO**

In the Matter of the Application Seeking	)	
Approval of Ohio Power Company's	)	Case No. 14-1693-EL-RDR
Proposal to Enter into an Affiliate Power	)	
Purchase Agreement for Inclusion in the	)	
Power Purchase Agreement Rider	)	
	)	
In the Matter of the Application of Ohio	)	
Power Company for Approval of Certain	)	Case No. 14-1694-EL-AAM
Accounting Authority	)	

**(PUBLIC VERSION)**

**SUPPLEMENTAL DIRECT TESTIMONY  
OF  
JAMES F. WILSON**

**On Behalf of  
The Office of the Ohio Consumers' Counsel**  
*10 West Broad Street, Suite 1800  
Columbus, Ohio 43215-3485*

**DECEMBER 28, 2015**

## TABLE OF CONTENTS

	PAGE
I. INTRODUCTION .....	1
II. SUMMARY .....	2
III. THE AFFILIATE PPA AS REVISED REMAINS VERY COSTLY TO AEP OHIO'S CUSTOMERS .....	7
IV. COMMENTS ON OTHER PROVISIONS OF THE STIPULATION .....	16

## EXHIBITS

Exhibits JFW-1 to JFW-3

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*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1    **I.       INTRODUCTION**

2

3    ***Q1.    PLEASE STATE YOUR NAME, POSITION AND BUSINESS ADDRESS.***

4    ***A1.***    My name is James F. Wilson. I am an economist and principal of Wilson Energy  
5           Economics. My business address is 4800 Hampden Lane Suite 200, Bethesda,  
6           MD 20814.

7

8    ***Q2.    HAVE YOU PREVIOUSLY TESTIFIED IN THIS PROCEEDING?***

9    ***A2.***    Yes. I submitted direct testimony on behalf of the Office of the Ohio Consumers'  
10          Counsel ("OCC") on September 11, 2015, revised on October 15, 2015. That  
11          testimony described my experience and qualifications, and identified my previous  
12          testimony before the Public Utilities Commission of Ohio ("PUCO").

13

14    ***Q3.    ON WHOSE BEHALF ARE YOU NOW TESTIFYING IN THIS***  
15          ***PROCEEDING?***

16    ***A3.***    I am again testifying on behalf of OCC.

17

18    ***Q4.    WHAT IS THE PURPOSE AND SCOPE OF YOUR SUPPLEMENTAL***  
19          ***TESTIMONY?***

20    ***A4.***    The applicant in this proceeding, Ohio Power Company ("AEP Ohio"), and other  
21          parties filed a Joint Stipulation and Recommendation ("Stipulation") on  
22          December 14, 2015, supported by the direct testimony and work papers of

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*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1 William A. Allen. The Stipulation makes certain changes to the proposed power  
2 purchase agreement (“PPA” or “Affiliate PPA”) and PPA Rider covering the  
3 output of certain generation units (“PPA Units”) that I had evaluated in my direct  
4 testimony.

5  
6 My assignment was to review the Stipulation, supporting testimony, work papers,  
7 and additional discovery, and to update my estimate of the cost to customers  
8 under the proposed PPA and PPA Rider as revised by the Stipulation. I also  
9 respond to some of the rebuttal testimony of AEP Ohio’s witness Karl. R.  
10 Bletzacker filed on October 27, 2015, with respect to my analysis. Finally, I was  
11 also asked to comment on the extent to which other changes under the Stipulation  
12 change the benefits and risks to customers under the PPA and PPA Rider.

13  
14 **II. SUMMARY**

15  
16 ***Q5. PLEASE SUMMARIZE THE PRINCIPAL CONCLUSIONS OF YOUR***  
17 ***DIRECT TESTIMONY IN THIS PROCEEDING.***

18 **A5.** My direct testimony first explained that resource adequacy is in good shape in the  
19 PJM region, and specifically in Ohio, contrary to the testimony of various AEP  
20 witnesses. Through PJM’s three-year-forward Reliability Pricing Model  
21 (“RPM”) capacity construct, reserve margins well above target levels have been  
22 maintained, with capacity commitments now in place through May 31, 2018. I

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*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1       noted that a large wave of retirements has been absorbed, with the retiring  
2       capacity being replaced by a mix of new gas-fired power plants, uprates to  
3       existing units, demand response, energy efficiency, imports from adjacent areas,  
4       wind, and other types of resources.

5  
6       My direct testimony evaluated AEP Ohio's estimates of the cost to customers of  
7       the proposed PPA and PPA Rider. I concluded that AEP Ohio's analysis, based  
8       on forecasts prepared in 2013, rested upon forecast energy prices [REDACTED]  
9       than the consensus of market participants' expectations as reflected in recent  
10      forward market prices for energy and natural gas. In addition, AEP Ohio's  
11      analysis assumed that energy and capacity prices will [REDACTED] in the  
12      coming years, which is illogical and contrary to market dynamics, because these  
13      two revenue sources are substitutes (capacity prices only provide the "missing  
14      money"). Consequently, I concluded that the net cost to customers of the  
15      proposed PPA Rider would likely be much greater than suggested by AEP Ohio's  
16      PPA Rider forecast.

17  
18      My direct testimony provided three alternative scenarios of the estimated cost to  
19      customers of the PPA Rider, concluding that it would be costly to customers. I  
20      also evaluated other alleged benefits of the PPA and PPA Rider.

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*Supplemental Direct Testimony of James F. Wilson*  
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*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1   ***Q6. ARE THERE NEW DEVELOPMENTS WITH RESPECT TO RESOURCE***  
2       ***ADEQUACY THAT YOU WOULD NOTE AT THIS TIME?***

3   ***A6.*** I will just note a few. In the short period of time since my direct testimony was  
4       filed, an application has been filed for yet another new power plant for Ohio  
5       (South Field Energy, in Columbiana County; dual fuel combined cycle, 1,105  
6       MW).<sup>1</sup> The fact that several new gas-fired power plants are coming to Ohio  
7       should be no surprise, as the nation's fastest-growing new source of low-cost  
8       natural gas is the Utica shale formation, located primarily in eastern Ohio.<sup>2</sup>

9  
10      In addition, PJM is finalizing its 2016 load forecast, which shows a steep  
11      reduction in forecast peak demand compared to earlier forecasts.<sup>3</sup> So AEP Ohio's  
12      case for the PPA is not supported by any looming shortage of generating capacity.  
13      According to a recent statement, PJM also believes its markets have "succeeded  
14      in providing reliable, competitively priced wholesale electricity" to Ohio.<sup>4</sup>

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<sup>1</sup> Case No. 15-1716-EL-BGN, *Application to the Ohio Power Siting Board for a Certificate of Environmental Compatibility and Public Need*, submitted by South Field Energy LLC, December 7, 2015.

<sup>2</sup> U.S. Energy Information Administration, *Drilling Productivity Report*, December 2015 (showing month over month growth in natural gas production of 197 Mcf/d in the Utica Region, compared to 128 Mcf/d in the Marcellus Region and lower values in all five other regions).

<sup>3</sup> PJM, *Draft PJM Load Forecast Report, January 2016* (showing a 3.5% decline for 2019 compared to the 2015 forecast); available at <http://www.pjm.com/~media/committees-groups/subcommittees/las/20151130/20151130-item-07-preliminary-load-report.ashx>

<sup>4</sup> PJM Interconnection LLC, *PJM Statement to the Markets and Reliability Committee on State Initiatives to Sponsor Particular Generation Types*, December 17, 2015, available at <http://www.pjm.com/~media/committees-groups/committees/mrc/20151217/20151217-pjm-statement-to-mrc-on-state-initiatives.ashx>

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*Supplemental Direct Testimony of James F. Wilson*  
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*PUCO Case Nos. 14-1693-EL-RDR, et al.*

**Q7. HAVE YOU UPDATED YOUR ESTIMATE OF THE COST TO CUSTOMERS OF THE PROPOSED AFFILIATE PPA AND PPA RIDER?**

**A7.** Yes. I updated my estimate based on the provisions in the Stipulation, and current market conditions. My updated estimate of the cost to customers through the PPA Rider is a cumulative \$1.9 billion, or \$1.5 billion on a net present value basis. These results are shown in Table 1, with additional detail in Exhibit JFW-1. These values are slightly lower than the estimates from my direct testimony (\$2.0 billion, \$1.6 billion net present value). While the time period has been shortened and a credit offered (which reduce the cost to customers), forward prices have continued to decline (which increases the estimated cost). There are losses and costs passed through to customers in every year of the arrangement, as shown in Table 1 and Exhibit JFW-1. Over the eight year and five month period, compared to an average total market revenue of \$74.3/MWh, the average cost of the generation covered by the PPA Rider is \$107.3/MWh.

**Table 1: Updated PPA Cost Estimate**

Updated based on Stipulation (time period 1/1/16 - 5/31/24; revised ROE and capacity cost; revised RPM transition auction revenues; forward prices from 11/30/15).

(\$ in millions)	2016	2017	2018	2019	2020	2021	2022	2023	2024 (5 mo)	TOTAL (\$ bil.)	NPV (\$ bil.)
Net Generation (000 Gwh)	12.1	11.2	8.5	6.1	5.5	6.6	2.9	3.4	1.5	57.8	
Total Revenue	590	569	498	454	468	540	445	506	228	\$4.3	\$3.5
Total Capacity Costs	482	491	507	528	534	534	539	537	237	4,389	\$3.5
Total Energy Costs	335	317	261	195	183	226	144	174	80	1,915	\$1.6
Total Costs	817	809	768	723	717	760	682	711	317	\$6.3	\$5.1
Revenues Minus Costs	(227)	(240)	(271)	(269)	(249)	(220)	(237)	(205)	(90)	(\$2.0)	(\$1.6)
Credit Commitment						10	20	30	40	\$0.1	\$0.1
Net Cost with Credits	(227)	(240)	(271)	(269)	(249)	(210)	(217)	(175)	(50)	(\$1.9)	(\$1.5)
Total Revenue per MWh	48.7	51.0	58.6	74.6	84.8	81.3	153.8	148.2	147.6	74.3	
Total Cost per MWh w/Credits	67.5	72.4	90.5	118.8	130.0	114.4	235.9	208.3	205.8	107.3	

*PUBLIC VERSION*  
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*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1   ***Q8. PLEASE SUMMARIZE YOUR CONCLUSIONS REGARDING OTHER***  
2   ***PROVISIONS OF THE STIPULATION.***

3   ***A8.***   My direct testimony found that the PPA and PPA Rider resulted in no incentive  
4           for AEP Ohio or its affiliate to contain costs or to maximize market revenues,  
5           since net costs are simply passed through to customers. I also found that the PPA  
6           and PPA Rider contained no risk-sharing, which the PUCO had required. The  
7           Stipulation does not correct these flaws. A \$100 million “credit” offered by the  
8           Stipulation simply reduces the cost to customers, without changing the fact that  
9           marginal net cost is passed through to customers at 100%, so it has no impact on  
10          incentives. Nor do any other provisions of the Stipulation address these and other  
11          flaws, or improve the PPA Rider as a hedge to benefit consumers.

12

13   ***Q9. HOW IS THE REMAINDER OF YOUR TESTIMONY ORGANIZED?***

14   ***A9.***   The next section presents my updated analysis of the cost to customers. The final  
15          section discusses a few other provisions of the Stipulation.



*PUBLIC VERSION*  
*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

**III. THE AFFILIATE PPA AS REVISED REMAINS VERY COSTLY TO AEP OHIO'S CUSTOMERS**

***Q10. DID AEP OHIO PROVIDE A REVISED ESTIMATE OF THE DOLLAR AMOUNTS THAT WOULD BE COLLECTED FROM CUSTOMERS UNDER THE PROPOSED PPA RIDER, TO REFLECT THE PROVISIONS OF THE STIPULATION?***

***A10.*** Yes. However, the revised estimate reflects only the necessary changes for consistency with the Stipulation and recent RPM auction results. The revised estimate is still based on Mr. Bletzacker's price forecasts from 2013.<sup>5</sup>

The revised estimate, provided in Witness Allen's testimony and work papers, reflects only the following changes:<sup>6</sup>

- i. The time period of the PPA and PPA Rider was updated to January 1, 2016 through May 31, 2024;
- ii. The capacity cost forecast was updated to reflect a revised Return on Equity ("ROE");
- iii. The RPM capacity revenue forecast was updated based on recent auction results.

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<sup>5</sup> Direct Testimony of Karl R. Bletzacker in Support of AEP Ohio's Amended Application, May 15, 2015, p. 4.

<sup>6</sup> Settlement Exhibit WAA-2.

*PUBLIC VERSION*  
*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1    ***Q11. WHAT IS THE ESTIMATED COST TO CUSTOMERS DURING THIS***  
2    ***PERIOD UNDER AEP OHIO'S REVISED PPA RIDER FORECAST?***

3    ***A11.*** Under the revised estimate, the total cost to customers is \$690 million, under the  
4    Lower Load Forecast scenario. As described in my direct testimony, AEP Ohio  
5    includes three scenarios, and all three assume prices well above recent forward  
6    price levels. The Lower Load Forecast scenario is the least unrealistic of the  
7    three, as the other two have even higher price forecasts. AEP Ohio's other two  
8    scenarios suggest a net credit to customers.

9  
10   ***Q12. HOW DO MR. BLETZACKER'S FORECASTS NOW COMPARE TO***  
11   ***FORWARD PRICES FOR ENERGY?***

12   ***A12.*** His energy price forecasts are [REDACTED] current forward prices, as  
13    shown in Exhibit JFW-2. This exhibit compares the annual averages of Mr.  
14    Bletzacker's forecast hourly electricity prices for peak periods to the  
15    corresponding peak period forward prices for the AEP Dayton ("AD") Hub point  
16    accessed on November 30, 2015. Mr. Bletzacker's forecasts are [REDACTED] the  
17    updated AD Hub forward prices.

18  
19    Exhibit JFW-3 shows that in its latest monthly update (Short Term Energy  
20    Outlook, December 2015), EIA's forecasts of natural gas prices for 2015 and  
21    2016 are down sharply from the forecast in its Annual Energy Outlook 2015  
22    released several months ago.

*PUBLIC VERSION*  
*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

**Q13. PLEASE DESCRIBE HOW YOU PREPARED YOUR UPDATED  
ALTERNATIVE ESTIMATE OF THE POTENTIAL COST TO CUSTOMERS  
OF THE PROPOSED AFFILIATE PPA AND PPA RIDER.**

**A13.** For my direct testimony, I prepared an alternative estimate based on AEP Ohio's PPA Rider forecast, Low Load scenario, making only a very few changes. Specifically, I changed the assumed hourly electricity price assumptions based on recent forward prices, and reflected this in updated generation estimates. I also updated a few of the capacity price assumptions based on recent auction results. For my estimate I accepted all other assumptions from AEP Ohio's PPA Rider forecast, despite concerns about some of those assumptions.

For the revised estimate I am presenting in this supplemental testimony, I made only a few changes to reflect the Stipulation, and to update the price assumptions. Specifically, my updated analysis reflects the following changes:

- i. The time period of the PPA and PPA Rider was updated to January 1, 2016 through May 31, 2024 (101 months), consistent with the Stipulation;
- ii. The capacity cost forecast was updated based on the values in Mr. Allen's work papers, that reflect a revised ROE;
- iii. The RPM transition auction revenue values were updated, adopting the values from Mr. Allen's work papers, which were slightly different from my earlier estimates;

*PUBLIC VERSION*  
*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1           iv.       The \$100 million credit commitment provided by the  
2                    Stipulation for the last four years of the period was  
3                    reflected;

4           v.       I updated my analysis based on recent forward prices  
5                    (accessed November 30, 2015).

6  
7   ***Q14. WHAT IS THE COST TO CUSTOMERS OF THE PPA RIDER BASED ON***  
8   ***YOUR ANALYSIS?***

9   ***A14.*** Under these assumptions, the cost to customers through the PPA Rider over the  
10       101-month period would be a cumulative \$1.9 billion, or \$1.5 billion on a net  
11       present value basis. These results are shown in Table 1 and Exhibit JFW-1  
12       presented earlier. There are losses and costs passed through to customers in every  
13       year of the arrangement, ranging from \$50 million (for five months in 2024) to  
14       \$271 million (in 2018). Over the entire period, compared to an average total  
15       market revenue of \$74.3/MWh, the PPA Units' average cost is \$107.3/MWh, as  
16       shown in Table 1. The output of these units [REDACTED] compared to  
17       AEP Ohio's forecasts, because under my assumptions, the units are assumed to  
18       not operate during hours when energy prices are below variable cost, and,  
19       accordingly, [REDACTED].

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*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

**Q15. WHAT WOULD BE THE COST UNDER THE PPA RIDER FOR A TYPICAL RESIDENTIAL CUSTOMER?**

**A15.** A typical residential customer, assumed to consume 1,000 KWh per month on average, would bear over \$700 in additional cost due to the PPA Rider, and as much as \$99 per year, as shown in Table 2.

Table 2: Cost of the PPA Rider for a typical residential customer											5 mo	Total
Value	source	2016	2017	2018	2019	2020	2021	2022	2023	2024		
Total PPA Rider cost, \$ mil.	JFW WP 4	\$(227.0)	\$(239.6)	\$(270.5)	\$(269.2)	\$(249.4)	\$(210.3)	\$(217.4)	\$(174.9)	\$( 49.6)		
Residential share (Demand Alloc.)												
Residential share (\$ mil.)												
Forecast residential KWh	OCC-INT-S1-032	14,341	14,338	14,255	14,190	14,158	14,123	14,098	14,093	5,876		
Kwh charge \$/KWh												
Monthly charge (1,000 KWh/mo)												
Annual charge - 1,000 KWh/mo residential customer		\$ 82.62	\$ 87.22	\$ 99.05	\$ 99.00	\$ 91.95	\$ 77.72	\$ 80.47	\$ 64.79	\$ 18.36		\$701.2

**Q16. IN HIS REBUTTAL TESTIMONY (AT 4), MR. BLETZACKER ASSERTS THAT FORWARD PRICES “DO NOT REPRESENT THE ECONOMIC PRINCIPLES OF DEMAND, SUPPLY AND THE RESULTING PRICE.” ARE FORWARD PRICES DISCONNECTED FROM MARKET FUNDAMENTALS?**

**A16.** No. Forward prices are not a forecast of future prices, as I have testified repeatedly, but they reflect a consensus of market participants' expectations of future prices, reflecting their expectations and forecasts of supply, demand and price. Market participants, including buyers, sellers, and financial participants, pursue a range of objectives through future transactions. However, their hedging actions will reflect and represent their expectations and forecasts of prices in the

*PUBLIC VERSION*  
*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1 coming months and years, because the futures contract is simply an alternative to  
2 paying those prices.

3  
4 ***Q17. MR. BLETZACKER ALSO ASSERTS (REBUTTAL TESTIMONY, P. 3)***  
5 ***THAT BOTH SIDES OF A FUTURES TRANSACTION ARE NOT***  
6 ***CONCERNED WITH THE ACTUAL FUTURE PRICE OF ENERGY. DOES***  
7 ***THIS MEAN MARKET PARTICIPANTS ARE NOT BOTHERING TO***  
8 ***UNDERSTAND AND FORECAST FUTURE PRICES?***

9 ***A17.*** Not at all. Both parties to a futures transaction have engaged in the transaction  
10 precisely because they are concerned about future price levels. The transaction  
11 allows them to protect themselves from undesirable price movements, at least for  
12 that portion of their sales or purchases covered by the transaction. Both parties  
13 likely evaluated future market conditions very carefully before entering into the  
14 transaction.

15  
16 Financial participants may engage in a transaction because they believe prices  
17 will move in one or another direction; they too are taking a position based on their  
18 evaluation of future market conditions.

*PUBLIC VERSION*  
*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1   ***Q18. MR. BLETZACKER ALSO TESTIFIES (REBUTTAL TESTIMONY AT 6) TO***  
2       ***A “GLARING EXCLUSION OF FUTURE CO2 EMISSION COSTS FROM***  
3       ***FUTURES CONTRACT PRICES”, AND ASSERTS THAT THIS***  
4       ***EXCLUSION “PROVIDES STRONG EVIDENCE THAT NATURAL GAS***  
5       ***AND ELECTRIC POWER FUTURES MARKET PARTICIPANTS HAVE NO***  
6       ***ABILITY TO ACCURATELY FORECAST ACTUAL ENERGY VALUES.” IS***  
7       ***HE CORRECT THAT CO2 EMISSIONS COSTS ARE EXCLUDED FROM***  
8       ***FUTURES MARKET PRICES?***

9   ***A18.*** This is incorrect. First, there is no way Mr. Bletzacker (or anyone else for that  
10       matter) can determine the extent to which futures prices do or do not reflect a  
11       particular anticipated policy change. So his claim of “exclusion” is baseless.  
12       Second, CO2 policy has been under discussion for a very long time, and it is now  
13       clear that it is coming in some form. Mr. Bletzacker provides no argument for  
14       why futures market participants would ignore the potential impact of CO2 policy  
15       in their decisions to engage in transactions, and the prices at which they are  
16       willing to transact. Ignoring these potential impacts would be irrational. Again,  
17       futures prices reflect market participants’ consensus regarding a fair price for  
18       future deliveries, and will reflect their expectations of future prices based on all  
19       relevant supply and demand factors, including CO2 policy, if they consider it  
20       relevant.

*PUBLIC VERSION*  
*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1 ***Q19. IF MARKET PARTICIPANTS BELIEVED MR. BLETZACKER'S***  
2 ***FORECAST OF ELECTRICITY PRICES, HOW WOULD THIS BE***  
3 ***REFLECTED IN FORWARD PRICES?***

4 ***A19.*** As I explained in my direct testimony, if market buyers believed Mr. Bletzacker's  
5 forecast, they would consider current forward prices [REDACTED], and seek to  
6 [REDACTED]. This [REDACTED] would [REDACTED]  
7 [REDACTED], as reflected in the forecast.

8  
9 Similarly, if sellers believed Mr. Bletzacker's forecast, they would be [REDACTED]

10 [REDACTED], and they would [REDACTED]

11 [REDACTED]. This behavior too would cause [REDACTED]

12 [REDACTED] on forward prices.

13  
14 ***Q20. MR. BLETZACKER ALSO ASSERTS (REBUTTAL, P. 4) THAT LONG-***  
15 ***TERM NATURAL GAS FUTURES ARE "TETHERED" TO CURRENT***  
16 ***SPOT MARKET PRICES, DUE TO STORAGE. IS THIS CORRECT?***

17 ***A20.*** No, this is nonsense. While storage is used to shift purchases between summer  
18 and winter periods, it is not used to protect against possible price increases in  
19 future years; storage is far too valuable and costly to be used in that manner.  
20 Natural gas storage is cycled on an annual basis. It connects winter prices to  
21 summer prices to some extent, but it does not connect prices in future years to  
22 current prices.



*PUBLIC VERSION*  
*Supplemental Direct Testimony of James F. Wilson*  
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*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1 ***Q21. MR. BLETZACKER ALSO CLAIMS (REBUTTAL, P. 8) THAT BY USING***  
2 ***FORWARD PRICES, YOU ARE “PREMATURELY DISMISSING***  
3 ***CREDIBLE UPSIDE THREATS TO US NATURAL GAS PRICES.” IS THIS***  
4 ***CORRECT?***

5 ***A21.*** No. Many futures market participants are buying forwards specifically because  
6 they are concerned about such threats, and the resulting futures market prices  
7 reflect their views on the likelihood of such threats. As an example, following the  
8 “polar vortex” period in 2014, electricity futures prices for coming winter months  
9 rose substantially in some regions, as market participants revised their  
10 expectations of the potential for winter price spikes.

11  
12 ***Q22. THE STIPULATION ALSO CALLS FOR AEP OHIO TO MAKE A COST***  
13 ***RECOVERY FILING TO COLLECT FROM CUSTOMERS THE COSTS TO***  
14 ***CONVERT CONESVILLE UNITS 5 AND 6 TO NATURAL GAS CO-FIRING.***  
15 ***DID YOU REFLECT THIS POTENTIAL INVESTMENT IN YOUR***  
16 ***ANALYSIS?***

17 ***A22.*** No. No information was provided on the potential cost of this investment, or its  
18 potential impact or market value. Nor did Mr. Allen reflect the proposed  
19 investment in his revised PPA Rider estimate.

*PUBLIC VERSION*  
*Supplemental Direct Testimony of James F. Wilson*  
*On Behalf of the Office of the Ohio Consumers' Counsel*  
*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1 ***Q23. IS YOUR UPDATED ESTIMATE A CONSERVATIVE ESTIMATE OF THE***  
2 ***POTENTIAL COST?***

3 ***A23.*** Yes. I consider my estimate conservative; the cost to customers could be much  
4 higher, for a number of reasons.

5 i. First, I used AEP Ohio's forecast of [REDACTED] capacity  
6 prices. The evidence has been that current capacity prices  
7 attract more than enough new entry.

8 ii. Second, I accepted the pattern reflected in AEP Ohio's  
9 energy price forecast of [REDACTED] energy prices [REDACTED]

10 [REDACTED].  
11 iii. Third, I accepted AEP Ohio's plant fixed cost assumptions,  
12 despite concerns that, under the proposed arrangement, the  
13 AEP companies would have no incentive to control these  
14 costs.

15  
16 ***IV. COMMENTS ON OTHER PROVISIONS OF THE STIPULATION***

17  
18 ***Q24. DO OTHER PROVISIONS OF THE STIPULATION AFFECT THE***  
19 ***POTENTIAL IMPACT ON CUSTOMERS OF THE PPA AND PPA RIDER?***

20 ***A24.*** No. In my direct testimony, I criticized the arrangement for the poor incentives it  
21 creates, and the lack of any risk-sharing provisions. These problems are not  
22 addressed by the Stipulation.

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*PUCO Case Nos. 14-1693-EL-RDR, et al.*

1   ***Q25. THE STIPULATION CALLS FOR AN “ADDITIONAL PPA RIDER CREDIT***  
2           ***COMMITMENT” OF UP TO \$100 MILLION OVER THE LAST FOUR***  
3           ***YEARS OF THE PPA. DID YOU REFLECT THIS COMMITMENT IN***  
4           ***YOUR UPDATED ESTIMATE OF THE COST TO CUSTOMERS?***

5   ***A25.*** Yes, this provision is shown in my Table 1 and Exhibit JFW-1, and it reduced my  
6           estimate of the total cost to customers by a total of \$100 million.

7  
8   ***Q26. AEP OHIO WITNESS ALLEN ASSERTS THE CREDIT COMMITMENT IS***  
9           ***“TO PROVIDE AN ASSURANCE OF AEP OHIO’S COMMITMENT TO***  
10          ***EXERCISE ITS CONTRACTUAL RIGHTS UNDER THE REVISED***  
11          ***AFFILIATE PPA IN A MANNER THAT ENSURES THE PPA UNITS ARE***  
12          ***MANAGED EFFICIENTLY, COST-EFFECTIVELY, AND WITH***  
13          ***MAXIMUM MARKET PROFITABILITY.” P. 3. WILL THIS PROVISION***  
14          ***HAVE THIS EFFECT?***

15   ***A26.*** No, this provision will not have that effect. Under my analysis, as shown in Table  
16           1, the cost to customers under the PPA Rider is greater than the maximum credit  
17           amount each year, so the full credit is always applied. As long as it is clear that  
18           the cost to customers will be greater than the maximum credit amount, as I expect  
19           it will be, the credit will have no impact at all on AEP Ohio’s lack of incentive to  
20           manage the PPA Units effectively or to maximize market value. At the margin,  
21           AEP Ohio will still pass all incremental costs, revenues and net costs through to  
22           customers.

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1       Only under circumstances where the net cost in a year could be less than the  
2       maximum credit would the credit provide any incentive to minimize cost and  
3       maximize revenue. I consider that unlikely to occur.

4  
5       ***Q27. IN YOUR DIRECT TESTIMONY YOU STATED THAT IF THE AFFILIATE***  
6       ***PPA AND PPA RIDER ARE APPROVED, AN ALTERNATIVE PLAN TO***  
7       ***ALLOCATE RISK, WHICH WAS REQUIRED BY PUCO ORDER, WOULD***  
8       ***BE CRUCIAL. DOES THE STIPULATION PROVIDE THE REQUIRED***  
9       ***RISK ALLOCATION?***

10      ***A27.*** No it does not. All costs of the PPA Units, net of market revenues, would be  
11      passed through to customers through the PPA Rider, after the offered “credit.”  
12      Thus, after the total credit amount, all risk is imposed on customers.

13  
14      ***Q28. THE STIPULATION INCLUDES A SECTION ON “FEDERAL ADVOCACY”***  
15      ***THAT CALLS ON AEP OHIO TO ADVOCATE FOR A “LONGER-TERM***  
16      ***CAPACITY PRODUCT.” WOULD A LONGER-TERM CAPACITY***  
17      ***PRODUCT BE A GOOD THING?***

18      ***A28.*** No. PJM stakeholders have at least four times over several years considered this  
19      idea, at the urging of one or another stakeholder, and have four times rejected it.  
20      RPM is fundamentally a short-term capacity construct. To acquire capacity  
21      through auctions, a standard capacity product must be defined. Numerous issues  
22      arise when a multi-year product is considered, such as the duration of the product;

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1 the fraction of the total capacity requirement to acquire under the long-term  
2 product; whether sellers are allowed to offer to provide both the long-term and/or  
3 short-term product; how to clear indivisible offers for the long-term product;  
4 whether the long-term product is available to all sellers or only to certain types of  
5 sellers, such as new entrants; how capacity cleared under the long-term product is  
6 represented in the capacity auctions in subsequent years; how to mitigate seller  
7 and buyer market power in offers for the long-term product; what happens if a  
8 seller is unable to perform; and the allocation of costs, to name a few of the  
9 issues. Long-term capacity commitments are more appropriately negotiated  
10 between willing buyers and sellers on a bilateral basis, and within such  
11 negotiations (in contrast to an auction), the many different attributes of the subject  
12 capacity can be considered and valued.

13  
14 ***Q29. PLEASE SUMMARIZE YOUR COMMENTS ON THE STIPULATION.***

15 ***A29.*** The PPA Rider, as modified by the Stipulation, would be very costly to  
16 customers, and result in AEP Ohio and the owners of the PPA Units having no  
17 incentive to manage costs or maximize revenues. Ohio is now at the center of the  
18 growing North American natural gas boom, which is presently centered on the  
19 Utica shale. Moreover, costs continue to decline for wind and solar resources.  
20 Ohio consumers should not be burdened with the PPA Units.

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1    ***Q30. DOES THIS COMPLETE YOUR SUPPLEMENTAL TESTIMONY?***

2    ***A30.***    Yes it does. However, I understand that I may be asked to update or supplement  
3           my testimony based on new information that may become available.

## **CERTIFICATE OF SERVICE**

I hereby certify that a true copy of the foregoing *Supplemental Direct Testimony of James F. Wilson, PUBLIC VERSION, on Behalf of the Office of the Ohio Consumers' Counsel* was served via electronic transmission this 28<sup>th</sup> day of December 2015 upon the parties below.

/s/ William J. Michael

William J. Michael  
Assistant Consumers' Counsel

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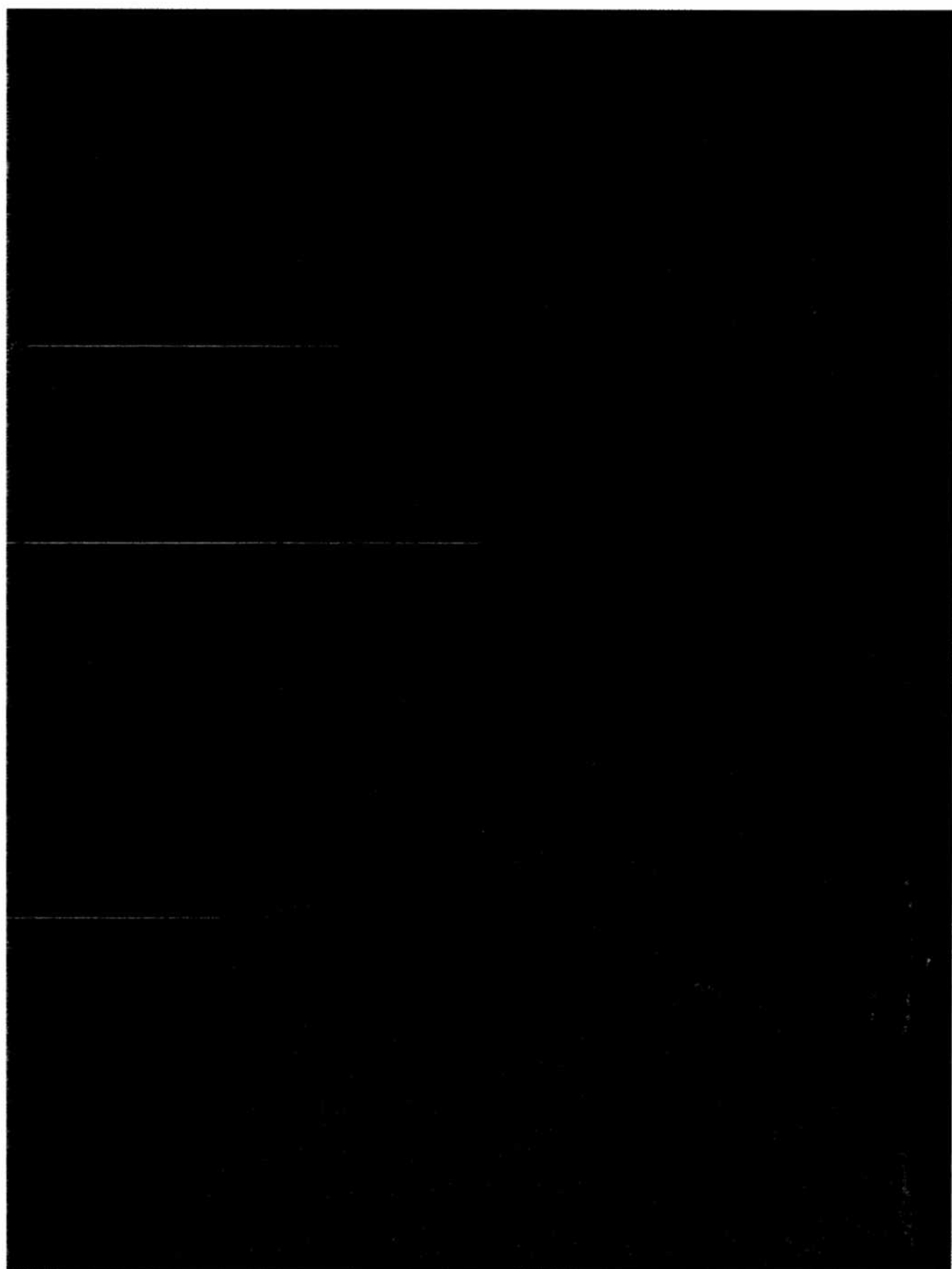
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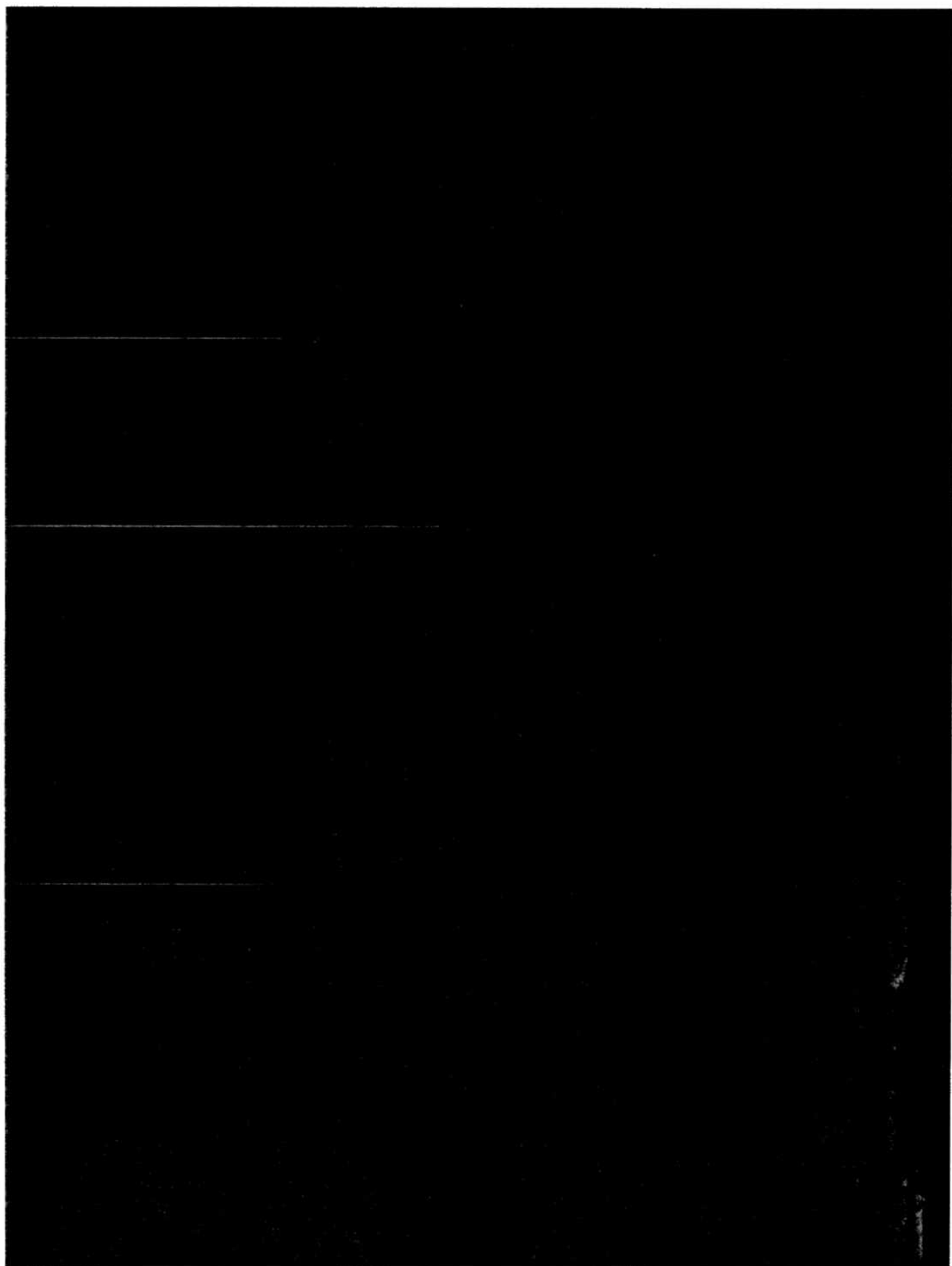
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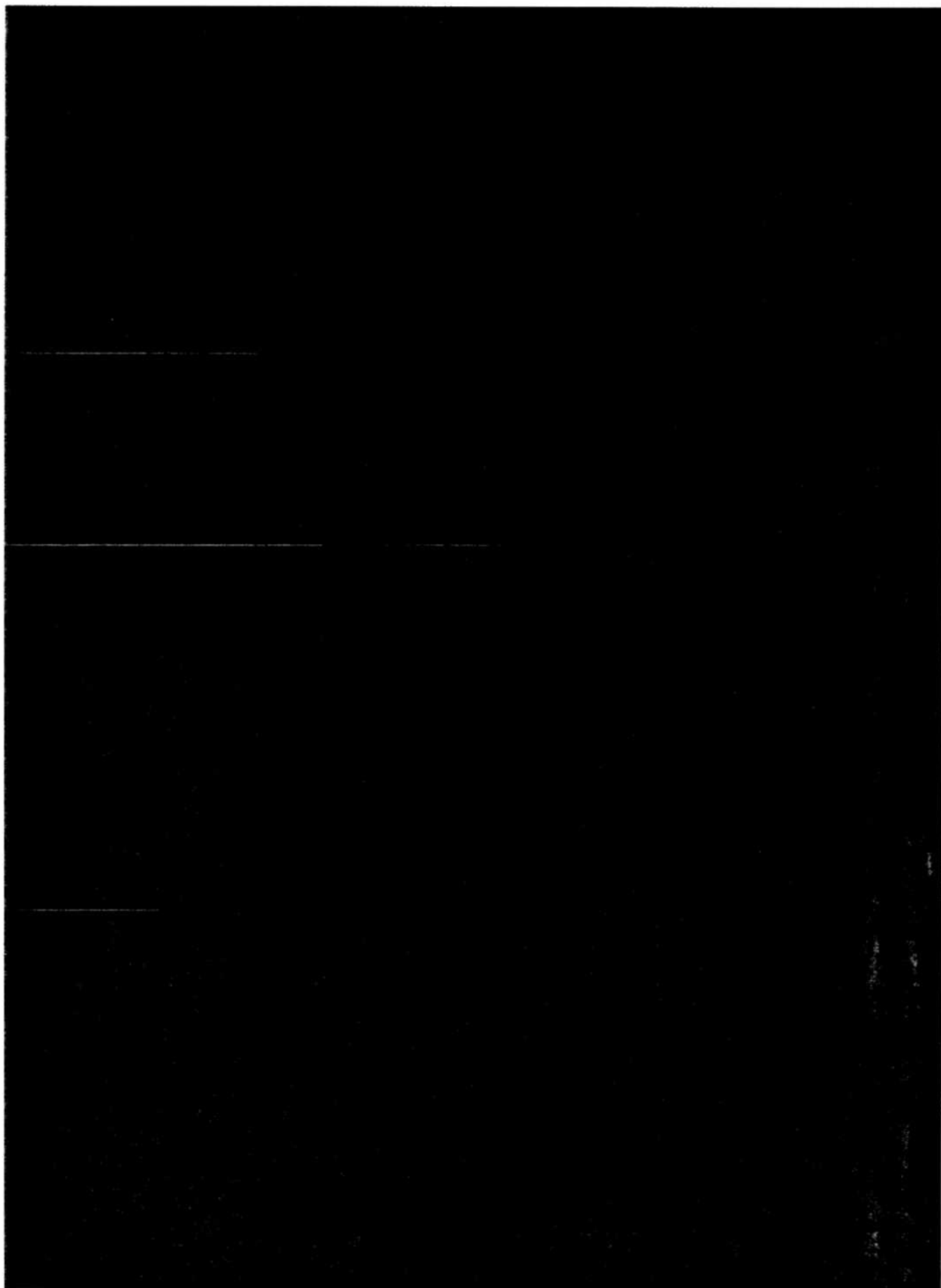
# Exhibits to James Wilson's Supplemental Testimony

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