#### BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In the Matter of the 2015 Review of the Delivery Capital Recovery Rider Contained in the Tariffs of Ohio Edison Company, The Cleveland Electric Illuminating Company, and the Toledo Edison Company.

Case No. 15-1739-EL-RDR

# MOTION TO INTERVENE BY THE OFFICE OF THE OHIO CONSUMERS' COUNSEL

The Office of the Ohio Consumers' Counsel ("OCC") moves to intervene in this case where Ohio Edison Company, The Cleveland Electric Illuminating Company, and The Toledo Edison Company (collectively, "FE") is collecting charges from customers through the Delivery Capital Recovery Rider ("DCR Rider"). OCC is filing on behalf of all the 1.9 million residential utility customers of FE.<sup>1</sup> The reasons the Public Utilities Commission of Ohio ("PUCO") should grant OCC's Motion are further set forth in the attached Memorandum in Support.

<sup>&</sup>lt;sup>1</sup> See R.C. Chapter 4911, R.C. 4903.221, and Ohio Adm. Code 4901-1-11.

Respectfully submitted,

BRUCE J. WESTON (0016973) OHIO CONSUMERS' COUNSEL

<u>/s/ Ajay Kumar</u> Jodi Bair, (0062921) Counsel of Record Ajay Kumar (0092208) Assistant Consumers' Counsel

Office of the Ohio Consumers' Counsel 10 West Broad Street, Suite 1800 Columbus, Ohio 43215-3485 Telephone: Bair – (614) 466-9559 Telephone: Kumar – (614) 466-1292 Jodi.bair@occ.ohio.gov (will accept service via email) Ajay.kumar@occ.ohio.gov (will accept service via email)

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### **MEMORANDUM IN SUPPORT**

This case involves a rider on customers' bills for the proposed collection of charges from customers for FirstEnergy's DCR Program. OCC has authority under law to represent the interests of all of FirstEnergy's approximately 1.9 million residential electricity customers, pursuant to R.C. Chapter 4911.

R.C. 4903.221 provides, in part, that any person "who may be adversely affected" by a PUCO proceeding is entitled to seek intervention in that proceeding. The interests of Ohio's residential customers may be "adversely affected" by this case, especially if the customers were unrepresented in a proceeding that involves an investigation into the appropriateness of costs FE collected from customers. Thus, this element of the intervention standard in R.C. 4903.221 is satisfied.

R.C. 4903.221(B) requires the PUCO to consider the following criteria in ruling on motions to intervene:

- (1) The nature and extent of the prospective intervenor's interest;
- (2) The legal position advanced by the prospective intervenor and its probable relation to the merits of the case;
- (3) Whether the intervention by the prospective intervenor will unduly prolong or delay the proceeding; and

(4) Whether the prospective intervenor will significantly contribute to the full development and equitable resolution of the factual issues.

First, the nature and extent of OCC's interest is representing FE's residential customers in this case involving an investigation into the appropriateness of costs FE collected from customers. This interest is different than that of any other party and especially different than that of FE whose advocacy includes the financial interest of stockholders.

Second, OCC's advocacy for residential customers will include advancing the position that FirstEnergy's customers should receive adequate service at a reasonable rate under Ohio law.<sup>2</sup> OCC's position is therefore directly related to the merits of this case that is pending before the PUCO, the authority with regulatory control of public utilities' rates and service quality in Ohio.

Third, OCC's intervention will not unduly prolong or delay the proceedings. OCC, with its longstanding expertise and experience in PUCO proceedings, will duly allow for the efficient processing of the case with consideration of the public interest.

Fourth, OCC's intervention will significantly contribute to the full development and equitable resolution of the factual issues. OCC will obtain and develop information that the PUCO should consider for equitably and lawfully deciding the case in the public interest.

OCC also satisfies the intervention criteria in the Ohio Administrative Code (which are subordinate to the criteria that OCC satisfies in the Ohio Revised Code). To intervene, a party should have a "real and substantial interest" according to Ohio Adm.

<sup>&</sup>lt;sup>2</sup> R.C. 4905.22.

Code 4901-1-11(A)(2). As the advocate for residential utility customers, OCC has a very real and substantial interest in this case in which the PUCO must address whether FirstEnergy is providing adequate service under Ohio law.

In addition, OCC meets the criteria of Ohio Adm. Code 4901-1-11(B)(1)-(4). These criteria mirror the statutory criteria in R.C. 4903.221(B) that OCC already has addressed and that OCC satisfies.

Ohio Adm. Code 4901-1-11(B)(5) states that the PUCO shall consider the "extent to which the person's interest is represented by existing parties." While OCC does not concede the lawfulness of this criterion, OCC satisfies this criterion in that it uniquely has been designated as the state representative of the interests of Ohio's residential utility customers. That interest is different from, and not represented by, any other entity in Ohio.

Moreover, the Supreme Court of Ohio confirmed OCC's right to intervene in PUCO proceedings, in deciding two appeals in which OCC claimed the PUCO erred by denying its interventions. The Court found that the PUCO abused its discretion in denying OCC's interventions and that OCC should have been granted intervention in both proceedings.<sup>3</sup>

OCC meets the criteria set forth in R.C. 4903.221, Ohio Adm. Code 4901-1-11, and the precedent established by the Supreme Court of Ohio for intervention. On behalf of Ohio residential customers, the PUCO should grant OCC's Motion to Intervene.

<sup>&</sup>lt;sup>3</sup> See Ohio Consumers' Counsel v. Pub. Util. Comm., 111 Ohio St.3d 384, 2006-Ohio-5853, ¶¶13-20 (2006).

Respectfully submitted,

# BRUCE J. WESTON (0016973) OHIO CONSUMERS' COUNSEL

<u>/s/ Ajay Kumar</u> Jodi Bair, (0062921) Counsel of Record Ajay Kumar (0092208) Assistant Consumers' Counsel

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### **CERTIFICATE OF SERVICE**

I hereby certify that a copy of this *Motion to Intervene* was served on the persons stated below via electronic transmission, this 17<sup>th</sup> day of December, 2015.

<u>/s/ Ajay Kumar</u> Ajay Kumar Assistant Consumers' Counsel

# SERVICE LIST

William Wright Attorney General's Office Public Utilities Commission of Ohio 180 E. Broad St., 6<sup>th</sup> Fl. Columbus, Ohio 43215 <u>William.wright@puc.state.oh.us</u> James Burk Carrie M. Dunn FirstEnergy Service Company 76 South Main Street Akron, OH 44308 <u>burkj@firstenergycorp.com</u> <u>cdunn@firstenergycorp.com</u>

Attorney Examiners:

Gregory.Price@puc.state.oh.us Mandy.Willey@puc.state.oh.us This foregoing document was electronically filed with the Public Utilities

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Summary: Motion Motion to Intervene by the Office of the Ohio Consumers' Counsel electronically filed by Ms. Deb J. Bingham on behalf of Kumar, Ajay K. Mr.