

BEFORE

THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Commission's Review )  
of Ohio Adm.Code Chapters 4901:5-1, ) Case No. 15-53-GE-ORD  
4901:5-3, 4901:5-5, and 4901:5-7, Regarding )  
Gas and Electric Forecasting Rules. )

ENTRY

The Commission finds:

- (1) R.C. 111.15(B) requires all state agencies to conduct a review, every five years, of their rules and to determine whether to continue their rules without change, amend their rules, or rescind their rules. At this time, the Commission is reviewing the gas and electric forecasting rules contained in Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7.
- (2) R.C. 106.03(C) requires that the Commission determine whether the rules:
  - (a) Should be continued without amendment, be amended, or be rescinded, taking into consideration the purpose, scope, and intent of the statute under which the rules were adopted;
  - (b) Need amendment or rescission to give more flexibility at the local level;
  - (c) Need amendment to eliminate unnecessary paperwork;
  - (d) Incorporate a text or other material by reference and, if so, whether the text or other material incorporated by reference is deposited or displayed as required by R.C. 121.74, and whether the incorporation by reference meets the standards stated in R.C. 121.71, 121.75, and 121.76;
  - (e) Duplicate, overlap with, or conflict with other rules;

- (f) Have an adverse impact on businesses, as determined under R.C. 107.52; and
  - (g) Contain words or phrases having meanings that in contemporary usage are understood as being derogatory or offensive.
- (3) In addition, on January 10, 2011, the governor of the state of Ohio issued Executive Order 2011-01K, entitled "Establishing the Common Sense Initiative," which sets forth several factors to be considered in the promulgation of rules and the review of existing rules. Among other things, the Commission must review its rules to: determine the impact that a rule has on small businesses; attempt to balance the critical objectives of regulation and the cost of compliance by the regulated parties; and amend or rescind rules that are unnecessary, ineffective, contradictory, redundant, inefficient, or needlessly burdensome, or that have had negative, unintended consequences, or unnecessarily impede business growth.
- (4) Additionally, in accordance with R.C. 121.82, in the course of developing draft rules, the Commission must evaluate the rules against the business impact analysis (BIA). If there will be an adverse impact on businesses, as defined in R.C. 107.52, the agency is to incorporate features into the draft rules to eliminate or adequately reduce any adverse impact. Furthermore, the Commission is required, pursuant to R.C. 121.82, to provide the Common Sense Initiative (CSI) office the draft rules and the BIA.
- (5) On March 5, 2015, the Commission held a workshop in this proceeding to enable interested stakeholders to propose revisions to the rules found in Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7 for the Commission's consideration. Representatives of several interested stakeholders attended the workshop, with two stakeholders offering comments.
- (6) Staff evaluated the rules contained in Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7, including consideration of the stakeholders comments from the workshop. Among other minor, nonsubstantive changes throughout the chapters intended to improve clarity or update

cross-references, Staff's more significant proposed changes to Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7 are as follows:

- (a) Staff proposes changes and deletions to Ohio Adm.Code Chapters 4901:5-1 and 4901:5-3 to reflect previous changes made to R.C 4935.04, regarding energy information and reports. Notably, R.C. 4935.04 changed when a public hearing is required. The previous version of the statute required a hearing after, among other things, a "substantial change" occurred in the long-term forecast report. Currently, R.C. 4935.04(D)(3) only requires a hearing upon a "showing of good cause."

Staff's proposal would necessitate the following changes:

- (i) Ohio Adm.Code 4901:5-1-01(L), the definition of "substantial change" would be deleted, because this standard was removed from the statute.
- (ii) Ohio Adm.Code 4901:5-1-02 would be changed to reflect that gas or natural gas companies shall furnish reports every three years, rather than the annual filings previously required by R.C. 4935.04.
- (iii) The previous language in Ohio Adm.Code 4901:5-1-04 would be deleted and new language would be inserted. The previous language required notification of when a "substantial change" occurred, which, under the previous version of R.C. 4935.04, initiated a public hearing. As mentioned, the "substantial change" language was removed from the statute. Therefore, Staff deleted the previous language and inserted new language

outlining the current process for when a public hearing is initiated. The Staff's proposal also describes when a full forecast report must be submitted.

- (iv) Language from Ohio Adm.Code 4901:5-3-01 would be deleted to also reflect that the statute no longer has the "substantial change" language and that the gas and natural gas companies report filings are needed every three years.
- (v) Ohio Adm.Code 4901:5-3-03 would be deleted. This section previously outlined the calculation of forecast rates of change, which was necessary under R.C. 4935.04(D)(3)(c)(i) in the determination of a "substantial change" and when a hearing is necessary. This section of R.C. 4935.04 was deleted and the calculation is no longer necessary, so Staff proposes to delete this rule.
- (b) Similarly, Staff proposes to delete Ohio Adm. Code Chapter 4901:5-5-01(B), the definition of "alternative energy resource," as this term was removed from R.C. 4928.64.
- (c) In Ohio Adm.Code 4901:5-5-04, Staff proposes to move what is currently Ohio Adm.Code 4901:5-5-04(G) to Ohio Adm.Code 4901:5-5-04(A), and edit the language so that when a filing contains critical energy infrastructure information, such information will remain at the premises of the reporting person, subject to inspection and review by Staff when determined necessary.
- (d) In Ohio Adm.Code 4901:5-5-06, Staff proposes to change relevant form requirements given that all of the electric distribution companies are divesting from generation.

- (7) Both Staff's proposed changes to Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7 are attached to this Entry (Attachment A) and the BIA (Attachment B) are posted on the Commission's Docketing Information System website at <http://dis.puc.state.oh.us>. To minimize the expense of this proceeding, the Commission will serve a paper copy of this Entry only. All interested persons are directed to input case number 15-53 into the Case Lookup box to view this Entry, as well as Staff's proposed changes, or to contact the Commission's Docketing Division to request a paper copy.
- (8) The Commission requests comments from interested persons to assist in the review required by R.C. 111.15 and Executive Order 2011-01K. Comments should be filed, via electronic filing or in hard copy, by December 18, 2015. Reply comments should be filed by January 8, 2016.

It is, therefore,

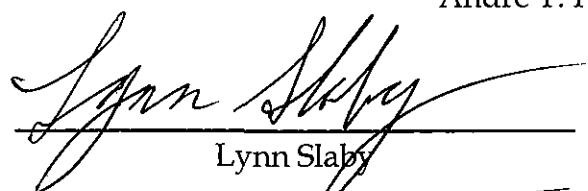

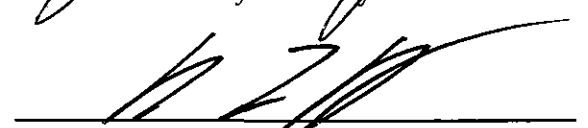
ORDERED, That all interested persons or entities wishing to file comments or reply comments with the Commission regarding the proposed rules do so no later than December 18, 2015, and January 8, 2016, respectively. It is, further,

ORDERED, That a copy of this Entry, with the rules and the BIA, be submitted to CSI in accordance with R.C. 121.82. It is, further,

ORDERED, That a copy of this Entry be sent to the gas-pipeline and electric industry list serves. It is, further,

ORDERED, That a copy of this Entry be served upon all electric distribution companies, gas and natural gas companies, certified competitive retail electric service providers and certified retail natural gas service suppliers, the Ohio Consumers' Counsel, the Ohio Gas Association, the Ohio Petroleum Council, the Ohio Oil and Gas Association, and all interested person of record.

## THE PUBLIC UTILITIES COMMISSION OF OHIO

  
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Andre T. Porter, Chairman  
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Lynn Slaby  
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M. Beth Trombold  
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Asim Z. Haque  
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Thomas W. Johnson

NW/vrm

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**NOV 18 2015**  
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Barcy F. McNealBarcy F. McNeal  
Secretary

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**4901:5-1-01 Definitions.**

As used in Chapters 4901:5-1 to 4901:5-7 of the Administrative Code:

- (A) "Business office" means any office maintained by the reporting person where bills issued by the reporting person may be paid and discussed with its representatives.
- (B) "Commission" means the public utilities commission of Ohio.
- (C) "Electric utility" has the meaning set forth in division (A)(11) of section 4928.01 of the Revised Code.
- (D) "Electric transmission owner" means the owner of a major utility facility as defined in division (A)(1)(a) of section 4935.04 of the Revised Code.
- (E) "Gas distribution line and associated facility" means a pipeline and associated facilities other than gathering or transmission line in a distribution area.
- (F) "Gas gathering line and associated facility" means a pipeline and associated facilities which transport gas from a current production facility to a transmission line or main.
- (G) "Gas or natural gas transmission line and associated facilities" has the meaning set forth in rule 4906-1-01 of the Administrative Code.
- (H) "Long-term forecast report" has the meaning set forth in section 4935.04 of the Revised Code.
- (I) "Major utility facility" has the meaning set forth in division (A)(1) of section 4935.04 of the Revised Code.
- (J) "Person" has the meaning set forth in section 4906.01 of the Revised Code.
- (K) "Reporting person" means any person required to file a long-term forecast report under section 4935.04 of the Revised Code.
- ~~(L) "Substantial change" includes, but is not limited to:~~
  - ~~(1) A change in forecasted peak loads or energy consumption over the forecast period of greater than an average of one half of one per cent per year as calculated in rule 4901:5-3-03 of the Administrative Code.~~
  - ~~(2) Demonstration of good cause to the commission by an interested party.~~

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(LM) "Electric generating facility" means an electric generating plant and associated facilities capable of producing electricity.

**4901:5-1-02 Form of long-term forecast report filing required.**

Except for electric services companies exempted pursuant to division (A)(1) of section 4928.05 of the Revised Code, each person owning or operating a major utility facility within this state, or furnishing gas, natural gas, or electricity directly to more than fifteen thousand customers within this state shall ~~annually~~ furnish a long-term forecast report to the commission for its review, ~~in compliance with the rules set forth in this chapter. The report shall be furnished annually, except that for a gas or natural gas company the report shall be furnished every three years, in compliance with the rules set forth in this chapter.~~

**4901:5-1-03 Form of long-term forecast reports additional requirements.**

- (A) All long-term forecast reports shall be submitted pursuant to the requirements set forth in Chapter 4901:5-3 of the Administrative Code.
- (B) All hard copies of long-term forecast reports must be bound. The binding may include either a hard or soft cover so long as it adequately secures the pages.
- (C) All long-term forecast reports shall contain a listing of the libraries to which a letter of notification has been mailed, stating where available copies may be obtained.
- (D) Each long-term forecast report shall include ~~a statement~~ an affidavit, signed by the person responsible for the filing, that the document is true and correct to the best of his or her knowledge and belief.
- (E) All long-term forecast reports shall contain a certificate of service, signed by the person responsible for its filing, stating that the requirements of paragraphs (F) to (I) of this rule will be met.
- (F) On the same date a long-term forecast report is filed with the commission, the reporting person shall deliver or mail a copy of the long-term forecast report to the office of the consumers' counsel at their offices in Columbus, Ohio.
- (G) Within three days of filing with the commission, a letter of notification shall be delivered or sent by first class mail by the reporting person to:

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- (1) The main public library of each county in Ohio which the reporting person services.
- (2) The main public library of each county in Ohio in the area in which any portion of a major utility facility is to be located during the forecast period.
- (H) The reporting person shall keep at least one copy of the person's current long-term forecast report at the person's principal business office in Ohio for public inspection during office hours.
- (I) The reporting person shall provide or cause to be provided a copy of the person's long-term forecast report to any person upon request at cost to cover the expenses incurred.

**4901:5-1-04 Notice of substantial changeConditions for Hearing and Submission of Full Forecast Report.**

- (A) ~~If the long term forecast report to be furnished under division (C) of section 4935.04 of the Revised Code will contain a "substantial change" as defined in division (D)(3)(c) of section 4935.04 of the Revised Code, the reporting person shall file a notice of substantial change with the commission forty five days prior to the filing date of the long term forecast report or as soon thereafter as the reporting person knows of the substantial change~~Conditions for hearing.
  - (1) Upon a demonstration of good cause by any interested party, a hearing shall be held pursuant to section 4935.04(D)(3) of the Revised Code.
  - (2) A hearing shall be required in years in which an integrated resource plan is submitted pursuant to 4901:5-5-06(B) of the Administrative Code.
- (B) ~~Notice of substantial change shall consist of a letter, signed by the person responsible for filing the long term forecast report, stating that a substantial change will be reflected in the forthcoming long term forecast report and identifying the provision of division (D)(3)(c) of section 4935.04 of the Revised Code which is applicable~~Conditions for submission of a full forecast report.
  - (1) A full forecast report shall be submitted in any year in which a hearing is granted.

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- (2) If the Commission issues a letter to a reporting electric transmission owner or electric utility pursuant to 4901:5-5-03(C)(2) of the Administrative Code, the reporting utility shall submit a full forecast report in that year.
- (3) In all other years, electric transmission owners or electric utilities shall file only the forms specified in 4901:5-5 of the Administrative Code in satisfying the requirements of this rule, and gas utilities shall file only the forms specified in 4901:5-7 of the Administrative Code.

**4901:5-3-01 Long-term forecast report due dates.**

- (A) All electric transmission owners or electric utilities required by section 4935.04 of the Revised Code to file a long-term forecast report must file annually on or before April fifteenth. ~~For years in which their forecast does not show substantial change, the electric transmission owner or the electric utility may file only the forms specified in Chapter 4901:5-5 of the Administrative Code in satisfying the requirements of this rule. In any year that a hearing is required under division (D)(3) of section 4935.04 of the Revised Code, the electric transmission owner or electric utility must file a complete long-term forecast report.~~
- (B) All gas and natural gas distribution companies required by section 4935.04 of the Revised Code to file a long-term forecast report must file annually every three years on or before June first. ~~On alternating years, each gas utility may file only the forms specified in Chapter 4901:5-7 of the Administrative Code in satisfying the requirements of this rule. In any year that a hearing is required under division (D)(3) of section 4935.04 of the Revised Code, the reporting utility must file a complete long-term forecast report.~~
- (C) On or before December thirty-first of each year, the commission shall notify each electric transmission owner or electric utility of the number of copies of its long-term forecast report it shall be required to submit at the next filing. On or before February fifteenth of each the year in which each gas or natural gas distribution company is required to file, the commission shall notify each gas or natural gas distribution company of the number of copies of its long-term forecast report it shall be required to submit at the next filing. In the event that no notice is sent by the commission, the company shall submit the same number of copies of the long-term forecast report submitted with the previous year's filing.

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- (D) Notwithstanding the requirements of paragraphs (A) and (B) of this rule, the commission may grant an extension of the filing deadline for good cause shown.

**4901:5-3-02 Fees.**

- (A) Fees for electric transmission owners or electric utilities shall be submitted annually to the commission on or before May first.
- (B) Fees for gas and natural gas distribution companies shall be submitted ~~annually~~ every three years to the commission on or before September fifteenth.
- (C) All fee payments shall be made by check, payable to "~~the public utilities commission of Ohio~~ Treasurer, State of Ohio." All payments shall be sent to: Treasurer State of Ohio, L-3603, Columbus, Ohio 43260-3603. A copy of the invoice shall accompany the payment.
- (D) The commission shall annually determine the fee each utility must pay, and shall notify each utility as to that amount at least thirty days prior to the date payment is due.
- (E) Fees for electric transmission owners or electric utilities will be based on:
- (1) For electric transmission owners, the fee shall be two and one-half mills per megawatt hour delivery based upon the energy deliveries for loads connected to the system inside Ohio for the most recent year for which actual data is reported on the most recently filed form FE-T1 column twelve.
  - (2) For electric utilities, the fee shall be two and one-half mills per megawatt-hour delivery based upon the net energy for load for the most recent year for which actual data is reported on the most recently filed form FE-D1 column eight.
- (F) Fees for gas and natural gas distribution companies will be based on two factors:
- (1) In-state total number of meters in December of the preceding year, as reported to the commission on form SG-1.

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- (2) Total in-state sales for the most recent calendar year for which actual data are reported to the commission on the most recently filed form SG-1.
- (G) Annual fees for gas and natural gas distribution companies shall be the sum of the following charges:
  - (1) One hundred mills per meter.
  - (2) Two hundred ninety-seven mills per million cubic feet.

**4901:5-3-03 — Calculation of forecast rates of change.**

- ~~(A) — For the purposes of division (D)(3)(c)(i) of section 4935.04 of the Revised Code, the change in the average annual rate of change in the forecasted electric peak loads or energy delivery shall be calculated by comparing the average annual compound rate of change of the previous year's long term forecast with the average annual rate of change of the current year's long term forecast. The average annual compound rate of change shall be calculated as the rate of change occurring between year zero and year ten.~~
- ~~(B) — The average annual compound rate of change in electric energy delivery for a given forecast shall be calculated as the rate of change occurring between year zero and year ten. For electric utilities, the rate of change shall be calculated based upon the net energy for load on form FE-D1, column eight.~~
- ~~(C) — The average annual compound rate of change in electric peak loads for a given forecast shall be calculated as the rate of change occurring between year zero and year ten. The greater of winter or summer internal load shall be used to determine average annual compound rate of change. For electric utilities, the rate of change shall be based upon the electric utility's forecast of its seasonal peak load demand in Ohio as reported on form FE-D3.~~
- ~~(D) — For the purposes of division (D)(3)(c)(i) of section 4935.04 of the Revised Code, the change in the average annual rate of change in the forecasted gas consumption shall be calculated by comparing the average annual compound rate of change of the previous year's long term forecast with the average annual compound rate of change of the current year's long term forecast. The average annual compound rate~~

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of change shall be calculated as the rate of change occurring between year zero and year ten.

- ~~(E) The average annual compound rate of change in gas consumption for a given forecast shall be calculated as the rate of change occurring between year zero and year ten, as reported in the sum of column ten, total consumption, of form FG1-1 plus column four, total volumes transported by respondent for on-system customers, of form FG1-6.~~

**4901:5-5-01 Definitions.**

- (A) "ATC" means available transfer capability as defined by the regional reliability organization standards.
- ~~(B) "Alternative energy resource" has the meaning set forth in division (A)(1) of section 4928.64 of the Revised Code.~~
- (B) "Alternative energy resource" means an advanced energy resource or renewable energy resource, as defined in 4928.01 of the Revised Code.
- (C) "Available system capability" means the installed capability of all generating units on the utility system plus firm purchases.
- (D) "Capability" means the net seasonal demonstrated rating of generating equipment, as defined by the regional reliability organization reliability standards.
- (E) "Certified territory" means the service area established for an electric supplier under sections 4933.81 to 4933.90 of the Revised Code.
- (F) "Demand-side management" means those programs or activities that are designed to modify the magnitude and/or patterns of electricity consumption in a utility's service area by means of equipment installed or actions taken on the customer's premises.
- (G) "Electric transmission owner" means the owner of a major utility facility as defined in section 4935.04 of the Revised Code.

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- (H) "Energy-price relationships" means the calculated or observed effect on peak load, load shape, or energy consumption resulting from changes in the retail price of electricity or other fuels.
- (I) "Forecast year," "year of the forecast," or "year zero" means the year in which the forecast is filed.
- (J) "Forecast period" means year zero through year ten.
- (K) "Integrated operating system" means a group of electric transmission owners or electric utilities who are members of a jointly or commonly operated system as a single entity.
- (L) "Integrated resource plan" means that plan or program, established by a person subject to the requirements of this chapter, to furnish electric energy services in a cost-effective and reasonable manner consistent with the provision of adequate and reliable service, which gives appropriate consideration to supply- and demand-side resources and transmission or distribution investments for meeting the person's projected demand and energy requirements.
- (M) "Internal load" of a system means the summation of the net output of its generators plus the net of interconnection receipts and deliveries.
- (N) "Interruptible load" means load that can be curtailed or reduced at the supplier's discretion or in accordance with a contractual agreement.
- (O) "Load" means the amount of power needed to be delivered at a given point on an electric system.
- (P) "Load modification" means the impact of a demand-side management, energy efficiency, demand reduction, price responsive demand, or demand response program designed to influence customers' patterns of electricity use in order to modify the utility's load shape.
- (Q) "Load shape" means the distribution of a utility's total electricity demand measured over time, usually expressed as a curve which plots megawatts supplied against time of occurrence, and illustrates the varying magnitude of the load during that time period.
- (R) "Native load" of a system means the internal load minus interruptible loads.

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- (S) "Nonutility generation" means any source of electricity which is interconnected with a utility's system, but is not exclusively owned by an electric utility.
- (T) "Peak demand" or "peak load" means the electric transmission owner's or electric utility's maximum sixty-minute integrated clock hour predicted or actual load for the year.
- (U) "Price responsive demand" means the predictable response to changes in wholesale electricity prices of electricity demand by consumers who are served at retail rates or prices that can vary based on wholesale electricity prices or market conditions.
- (V) "Renewable energy resource" has the meaning set forth in division (A)(3537) of section 4928.01 of the Revised Code.
- (W) "Reporting person" means any person required to file a long-term forecast report under section 4935.04 of the Revised Code.
- (X) "Supply-side resources" mean those resources that directly increase the amount of electricity available for consumption in a utility's certified territory.
- (Y) "Transfer capability" means the ability of the transmission owner's system to move power over its system to another interconnected transmission system or distribution utility while meeting all national standard reliability requirements.
- (Z) "TTC" means total transfer capacity as defined by the regional reliability organization standards and is the measure of the ability of the interconnected electric systems to reliably move or transfer power from one area to another over all transmission lines or paths within the interconnected electric systems.

**4901:5-5-02 Purpose and scope.**

- (A) This chapter specifies the reporting requirements for long-term forecast reports filed by electric utilities and transmission owners pursuant to Chapter 4901:5-1 of the Administrative Code.
- (B) Unless otherwise directed by the commission, all reports shall be filed using such forms as may be posted on the commission's web site. Such forms may be changed without further commission entry and each reporting person ~~should check the~~

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~~commission's web site to obtain the current forms before filing a report~~shall obtain the most current version of the forms prior to filing via the commission's website.

- (C) The commission may, upon an application or a motion filed by a party, waive any requirement of this chapter, other than a requirement mandated by statute, for good cause shown.

**4901:5-5-03 Forecast report requirements for electric utilities and transmission owners.**

- (A) Summary of the long-term forecast report.

The long-term forecast report shall contain a summary describing the electric utility's forecast of loads and the resource plan to meet that load, and shall include at a minimum:

- (1) The planning objectives.
- (2) A summary of its forecasts of energy and peak load demands and the key assumptions or projections underlying these forecasts.
- (3) A description of the process by which the energy and peak load forecasts were developed.

- (B) General guidelines. The following guidelines shall be used in the preparation of the forecast:

- (1) The forecast must be based upon independent analysis by the reporting electric transmission owner or electric utility.
- (2) The forecast may be based on those forecasting methods that yield the most useful results to the electric transmission owner or electric utility.
- (3) Where the required data have not been calculated directly, relevant conversion factors shall be displayed.

- (C) Special subject areas.

- (1) The following matters shall specifically be addressed:

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- (a) A description of the extent to which the reporting electric transmission owner or electric utility coordinates its load and resource forecasts with those of other systems such as affiliated systems in a holding company group, associated systems in an integrated operating system or other coordinating organizations, or other neighboring systems.
  - (b) A description of the manner in which such forecasts are coordinated, and any problems experienced in efforts to coordinate forecasts.
  - (c) A brief description of any polls, surveys, or data-gathering activities used in preparation of the forecast.
- (2) No later than six months prior to the required date of submission of the forecast, the commission may supply the reporting electric transmission owner or electric utility:
- (a) Copies of appropriate commission or other state documents or public statements that include the state energy policy for consideration in preparation of the forecast.
  - (b) Such current energy policy changes or deliberations, which, due to their immediate significance, the commission determines to be relevant for specific identification in the forecast (including but not limited to new legislation, regulations, or adjudicatory findings). The reporting person shall provide a discussion of the impacts of such factors and how it has taken these factors into account.
- (3) Existing energy efficiency, demand reduction, and demand response programs and policies of the reporting person, which support energy conservation and load modification, shall be described along with an estimate of their impacts on energy and peak demand and supply resources.
- (4) Energy-price relationships:
- (a) To the extent possible, identify the relationship between price and energy consumption and describe how such changes are accounted for in the forecast.

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- (b) To the extent possible, specify a demand function that will or can be used to identify the relationship between any dynamic retail prices and peak load, which captures the impact of price responsive demand.
  - (c) A description of, and justification for, the methodologies employed for determining such energy-price relationships shall be included.
- (D) Forecast documentation. The purpose of the documentation section of the report is to permit a thorough review of the forecast methodology and test its validity. The components of the forecast documentation include:
  - (1) A description of the forecast methodology employed, including:
    - (a) Overall methodological framework chosen.
    - (b) Specific analytical techniques used, their purpose, and the forecast component to which they are applied.
    - (c) The manner in which specific techniques are related in producing the forecast.
    - (d) Where statistical techniques have been used:
      - (i) All relevant equations and data.
      - (ii) The size of the standard error of the estimate, and the size of the forecasting error, associated with each relevant forecasting model equation, this information shall be included for each forecast at the bottom of forms FE-D1 to FE-D6.
      - (iii) A description of the technique.
      - (iv) The reason for choosing the technique.
      - (v) Identification of significant computer software used.
    - (e) An explanation of how controllable and interruptible loads are forecasted and how they are treated in the total forecast.

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- (f) An identification of load factors or other relevant conversion factors and a description of how they are used within the forecast.
  - (g) Where the methodology for any sector has changed significantly from the previous year, a discussion of the rationale for the change.
- (2) Assumptions and special information. The reporting person shall:
- (a) For each significant assumption made in preparing the forecasts, include a discussion of the basis for the assumption and the impact it has on the forecast results. Give sources of the assumption if other than the reporting person.
  - (b) Identify special information bearing on the forecast (e.g., the existence of a major planned industrial expansion program in the area of service or other need determined on a regional basis).
- (3) Database documentation. The responsibilities of the reporting person with regard to its forecast database are as follows:
- (a) The reporting person shall provide or cause to be provided:
    - (i) A brief description of all data sets used in making the forecast, both internal and external, input and output, and a citation to the sources.
    - (ii) The reasons for the selection of the specific database used.
    - (iii) A clear identification of any significant adjustments made to raw data in order to adapt them for use in the forecast, including, to the extent practicable:
      - (a) The nature of the adjustment made.
      - (b) The basis for the adjustment made.
      - (c) The magnitude of the adjustment.
  - (b) If a hearing is to be held on the forecast in the current forecast year, the reporting person shall provide to the commission in electronic formats or other medium as the commission directs, all data series,

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both input and output, raw and adjusted, and model equations used in the preparation of the forecast.

- (c) The reporting person shall provide to the commission, on request:
  - (i) Copies of all data sets used in making the forecasts, including both raw and adjusted data, input and output data, and complete descriptions of any mathematical, technical, statistical, or other model used in preparing the data.
  - (ii) A narrative explaining the data sets and any adjustments made with the data to adapt it for use in the forecast.

**4901:5-5-04 Forecasts for electric transmission owners.**

- (A) General guidelines To the extent the information sought from Electric Transmission Owners in this rule contains critical energy infrastructure information, such information shall remain at the reporting person's premises, but subject to inspection and review at the request of the commission's staff, unless the commission staff determines it necessary to take possession.
- (B) General Guidelines. The electric transmission owner shall provide or cause to be provided data on the use of its transmission lines and facilities.
  - (1) The forecast shall include data on all existing transmission lines and associated facilities of one hundred twenty-five kilovolts (kV) and above as defined by the commission, for year zero to year ten.
  - (2) The forecast shall include data on all planned transmission lines and associated facilities of one hundred twenty-five kilovolts (kV) and above as well as substantial planned additions to, and replacement of existing facilities, as defined by the commission for year zero to year ten.
  - (3) The reporting electric transmission owner shall be prepared to supply to the commission on demand, additional data and maps of transmission lines and facilities.
- (BC) Transmission energy data and peak demand forecast forms.

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The electric transmission owner's forecast shall be submitted in an electronic form prescribed by the commission or its staff.

- (1) Electric transmission owners shall file energy delivery forecast (megawatt hours/year) data: Actual and forecast as shown on form FE-T1. The electric transmission owner shall indicate the total energy it received from all generating sources connected to their transmission system within Ohio as well as the total energy received from all generating sources connected to their system. They shall indicate the total energy received at interconnections with other electric transmission owners within Ohio as well as the total energy received from all its interconnections. The electric transmission owner shall report the total energy deliveries to interconnections within Ohio as well as to all its interconnections. The electric transmission owner shall report the total energy deliveries for loads within Ohio as well as to all load deliveries.
- (2) Electric transmission owners shall file system seasonal peak load demand forecasts: Actual and forecast system peak demand levels for summer and winter seasons as displayed on form FE-T2, covering both native and internal loads, as defined in the form.
- (3) Monthly data of energy and peak loads. The electric transmission owner shall specify in detail the methodology employed to produce monthly forecasts of energy and peak load for the current year and one year in the future. The reporting electric transmission owner shall provide or cause to be provided monthly information as required on the following forms:
  - (a) "Total monthly energy forecast" forecast information concerning monthly energy forecasts shall be provided for two years on form FE-T3.
  - (b) "Monthly internal peak load forecast" forecast information concerning monthly peak load forecasts shall be provided for two years on form FE-T4.
  - (c) "Monthly energy transaction" the reporting electric transmission owner shall provide or cause to be provided monthly data on all energy received and delivered for the twelve months of the most

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recent year for which actual data is reported on the forms FE-T5 and FE-T6:

- (i) On form FE-T5 part A, the electric transmission owner shall provide or cause to be provided monthly data on all energy received under firm contract and nonfirm contract:
  - (a) From power plants directly connected to their transmission system.
  - (b) From other sources.
  - (c) The total energy received from all sources for the month.
- (ii) On form FE-T5 part B, the electric transmission owner shall provide or cause to be provided monthly data on energy delivered under firm and nonfirm contract for the total system and for delivery points located in Ohio:
  - (a) The amount of power delivered to affiliated electric utilities.
  - (b) The amount of power delivered to other nonaffiliated investor-owned electric utilities.
  - (c) The amount of power delivered to cooperatively owned electric utilities.
  - (d) The amount of power delivered to municipally owned electric utilities.
  - (e) The amount of power delivered to federal and state electric agencies.
  - (f) The amount of power delivered for nondistribution service.
  - (g) The total amount of power delivered.
- (iii) On form FE-T5 part C, the electric transmission owner shall provide or cause to be provided monthly data on system losses

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and/or unaccounted for energy by firm and nonfirm transmission service.

- (4) The reporting electric transmission owner shall provide the following data on the operating conditions of transmission owner's system at the time of the system's monthly peak for each month during the most recent year on form FE-T6:
- (a) The date and time of peak.
  - (b) The peak MWs.
  - (c) Any scheduled transmission outages on the system.
  - (d) Any unscheduled transmission outages on the system.
  - (e) Any emergency operating procedures in effect.

(ED) The existing transmission system.

- (1) The reporting electric transmission owner shall provide or cause to be provided a brief narrative description of the existing electric transmission system and identify any transmission constraints and critical contingencies with and without the power transfers to the neighboring companies detailed in forms FE-T7 and FE-T8:
- (a) A summary of the characteristics of existing transmission lines shall be shown as indicated in form FE-T7, characteristics of existing transmission lines.
  - (b) A separate listing of substations for each line included in form FE-T7 shall be shown as indicated in form FE-T8, summary of existing substations.
- (2) Each reporting electric transmission owner shall provide or cause to be provided maps of its electric transmission system as follows:
- (a) One schematic map of the transmission network.
  - (b) A map showing the actual, physical routing of the transmission lines, geographic landmarks, major metropolitan areas, and the location of

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substations and generating plants, interconnects with distribution, and interconnections with other electric transmission owners.

- (c) Two copies of the map described in paragraph (C)(2)(b) of this rule, for commission use, on a 1:250,000 scale. The electric transmission owners may jointly provide one set of maps to meet this requirement. Participation in the commission's joint mapping project will meet this requirement.

(DE) The planned transmission system.

The reporting electric transmission owner shall provide or cause to be provided a detailed narrative description of the planned electric transmission and identify any transmission constraints and critical contingencies with and without the power transfers to the neighboring companies and a description of the plans for development of facilities for years zero through ten as follows:

- (1) Specifications of planned transmission lines shall be provided on form FE-T9, specifications of planned electric transmission lines for:
  - (a) New lines requiring new rights-of-way.
  - (b) Lines in which changes of capacity, either in terms of current, voltage, or both, are scheduled to take place.
  - (c) Other changes in transmission lines or rights-of-way, which would be considered as substantial additions, as defined in rule 4906-1-02 of the Administrative Code.
- (2) A listing of all proposed substations shall be provided in form FE-T10, summary of proposed substations.
- (3) The transmission forecast shall include maps of the planned transmission system as follows:
  - (a) An overlay to each of the maps required in paragraph (ED) of this rule showing the planned transmission lines, substation, and generating plants as they will tie into the existing system; planned lines shall be shown and identified as such and keyed into form FE-T9, to provide as complete a picture of the system as is possible.

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Combined maps showing both existing and proposed facilities may be substituted for the overlays. Where planning horizons make it impractical to comply fully with the data requirements of this rule, as many data as are available shall be provided along with the estimated date on which additional data will be available.

- (b) Two copies of the above overlay, for commission use, on a scale of 1:250,000. The electric transmission owners may jointly provide one set of overlays to meet this requirement. Participation in the commission's joint mapping project will meet this requirement.

(EF) Substantiation of the planned transmission system.

The reporting electric transmission owner shall submit a substantiation of transmission development plans, including:

- (1) Description and transcription diagrams of the base case load flow studies of the transmission owner's transmission system in Ohio, one for the current year and one as projected either three or five years into the future, and provide base case load flow studies on computer disks in PSSE or PSLF format along with transcription diagrams for the base cases.
- (2) A tabulation of and transcription diagrams for a representative number of contingency cases studied along with a brief statements concerning the results.
- (3) Analysis of proposed solutions to problems identified in paragraph (EF)(2) of this rule.
- (4) Adequacy of the electric transmission owner's transmission system to withstand natural disasters and overload conditions.
- (5) Analysis of the electric transmission owner's transmission system to permit power interchange with neighboring systems.
- (6) A diagram showing the electric transmission owner's import and export transfer capabilities and identifying the limiting element(s) during each season of the reporting period. In addition, the reporting electric transmission owner will provide a listing of transmission loading relief

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(TLR) procedures called during the last two seasons for which actual data are available. That listing may include only those TLRs called as a result of a transmission limit on the reporting electric transmission owner's transmission system. For each TLR event, the listing shall include the maximum level, and the duration at the maximum level, and the magnitude (in MW) of the power curtailments.

- (7) A description of any studies regarding transmission system improvement, including, but not limited to, any studies of the potential for reducing line losses, thermal loading, and low voltage, and for improving access to alternative energy resources.
- (8) A switching diagram of the transmission network.

(FG) Regional and bulk power requirements.

To avoid the inefficiencies associated with having each electric transmission owner report this data, the electric transmission owners may have the regional transmission system operator submit a single report on their behalf. This information shall be provided as soon as it becomes available. Data provided to the commission concerning the electric transmission owner's existing and planned bulk power transmission system (two hundred thirty kV and above) shall include the following:

- (1) The most recent regional power existing facilities and an authorized map.
- (2) A plan on the bulk power transmission network of the region in service (total certified territory of the companies in the region including out-of-state certified territories) at the time of the report, including interfaces with adjoining regions.
- (3) Regional transmission system power interchange matrix.
- (4) A transmission diagram and a summary of the load flow base case studies of the bulk power network of the region as it now exists at the time of reporting.
- (5) A plan of the bulk power transmission network of the region (including interties with adjoining regions) and the general routing of facilities

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committed or tentatively projected for service within ten years, including identification of principal substations, operating voltages, and projected in-service dates.

- (6) A list and diagram showing transmission constrains of the bulk power transmission network, including interconnections.

~~(G) To the extent that information sought in this rule contains critical energy infrastructure, the reporting person shall provide such information to the commission's staff but redact all such information before filing in the case docket.~~

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**4901:5-5-05 Energy and demand forecasts for electric utilities.**

(A) General guidelines.

- (1) The reporting person shall provide or cause to be provided data on the use of the electric utility's distribution lines and facilities.
- (2) The reporting person shall specify in detail the methodology employed to produce monthly forecasts of energy and peak load for the current year and one year in the future.
- (3) The reporting person shall, upon request, supply to the commission with additional data and maps of distribution lines and facilities.

(B) Distribution energy data and peak demand forecast forms.

The distribution forecast shall be submitted in an electronic form prescribed by the commission or its staff.

- (1) Each electric utility shall file a certified territory energy forecast (megawatt-hours/year). Each electric utility operating in Ohio shall furnish completed sets of FE-D1 and FE-D2 forms:
  - (a) FE-D1 shall contain data for only the Ohio portion of the reporting electric utility's total certified territory.
  - (b) Electric utilities that are members of an integrated operating system and operated on a system basis shall also file FE-D2 for the integrated system.
- (2) Each electric utility shall file Ohio and system seasonal peak load demand forecasts: Actual and forecast system peak demand levels for summer and winter seasons as displayed on forms FE-D3 and FE-D4, as follows:
  - (a) FE-D3 shall contain data for only the Ohio portion of the reporting electric utility's total certified territory.
  - (b) Electric utilities that are members of an integrated operating system and operated on a system basis shall also file form FE-D4 for the integrated system.

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- (3) Monthly forecasts of energy and peak loads.

The electric utility shall specify in detail the methodology employed to produce monthly forecasts of energy peak load and resources for the current year and one year in the future. The reporting electric utility shall provide or cause to be provided monthly information as required on the following forms:

- (a) From FE-D5, monthly net energy for load forecast.
- (b) Form FE-D6, monthly native and internal peak load forecasts.

- (C) Substantiation of the planned distribution system.

The reporting electric utility shall submit a substantiation of distribution development plans, including:

- (1) Load flow or other system analysis by voltage class of the electric utility's distribution system performance in Ohio, that identifies and considers each of the following:
  - (a) Any thermal overloading of distribution circuits and equipment.
  - (b) Any voltage variations on distribution circuits that do not comply with the current version of the American National Standard Institute (ANSI) standard C84.1, electric power systems and equipment voltage ratings or standard as later amended.
- (2) Analysis and consideration of proposed solutions to problems identified in paragraph (C)(1) of this rule.
- (3) Adequacy of the electric utility distribution system to withstand natural disasters and overload conditions.
- (4) Analysis and consideration of any studies regarding distribution system improvement, including, but not limited to, any studies of the potential for reducing line losses, thermal loading and low voltage or any other problems, and for improving access to alternative resources.

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- (5) A switching diagram of circuits less than one hundred twenty-five kV that are not radial.

**4901:5-5-06 Integrated Resource plans.**

- (A) As part of the long-term forecast report filed pursuant to rule 4901:5-3-01 of the Administrative Code, an electric utility shall include a resource plan as defined in rule 4901:5-5-01 of the Administrative Code, which shall contain a narrative discussion and analysis of the following:
- (1) Anticipated technological changes which may be expected to influence the reporting person's generation mix, use of energy efficiency and peak-demand reduction programs, availability of fuels, type of generation, use of alternative energy resources pursuant to section 4928.64 of the Revised Code or techniques used to store energy for peak use.
  - (2) The availability and potential development of alternative energy resources pursuant to section 4928.64 of the Revised Code for generating electricity.
  - (3) Research, development, and demonstration efforts relating to alternative energy resources, including expenditure information and description of specific investigations, and the nature and timing of anticipated results of these investigations.
  - (4) The impact of environmental regulations on generating capacity, cost, and reliability, including precise quantitative estimates and/or historical data pursuant to division (B)(2)(b) and/or (B)(2)(c) of section 4928.143 of the Revised Code.
  - (5) Textual material not specifically required but of importance to the resource forecast of the reporting utility may be included in the appropriate section.
  - (6) Electricity resource forecast forms. In addition to the foregoing discussion and analysis, an electric utility shall include the following forms as published by the commission:
    - (a) Form FE-R1, "Monthly Forecast of Electric Utility's Ohio Service Area Peak Load and ~~Resources~~ Dedicated Reserves to Meet Ohio Service

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Area Peak Load." Forecast information concerning monthly loads and resources shall be provided for two years on form FE-R1.

- (b) Form FE-R2, "Monthly Forecast of System Peak Load and Resources Dedicated Reserves to Meet System Peak Load." Forecast information concerning monthly loads and resources shall be provided for two years on form FE-R2.
- ~~(c) Existing system description. The reporting person shall provide the existing electric system generating capability both inside and outside Ohio in summary form as indicated in form FE-R3: "Summary of Existing Electric Generation Facilities for the System."~~
- ~~(d) Long term forecast requirements. The reporting person shall provide a ten year forecast which shall identify the electricity resource options (including purchased power) expected to be needed to meet forecast system load levels, as identified in the peak load demand forecast, on the following forms:~~
  - ~~(i) Form FE-R4: "Actual Generating Capability Dedicated to Meet Ohio Peak Load."~~
  - ~~(ii) Form FE-R5: "Projected Generating Capability Changes To Meet Ohio Peak Load." A summary and reconciliation of the information given in form FE-R10 shall be provided by the completion of form FE-R5.~~
- (iii) Form FE-R6: "Electric Utility's Actual and Forecast Ohio Peak Load and Resources Dedicated Reserves to Meet Ohio Peak Load." Actual and forecast information concerning summer seasonal loads and resources shall be provided for years minus five through ten on form FE-R6.
- (iv) Form FE-R7: "Actual and Forecast System Peak Load and Resources Dedicated Reserves to Meet System Peak Load." Actual and forecast information concerning summer seasonal loads and resources shall be provided for years minus five through ten on form FE-R7.

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- (ve) Form FE-R8: "Electric Utility's Actual and Forecast Ohio Peak Load and ~~Resources~~ Dedicated Reserves to Meet Ohio Peak Load." Actual and forecast information concerning winter seasonal loads and resources shall be provided for years minus five through ten on form FE-R8.
  - (vif) Form FE-R9: "Actual and Forecast System Peak Load and ~~Resources~~ Dedicated Reserves to Meet System Peak Load." Actual and forecast information concerning winter seasonal loads and resources shall be provided for years minus five through ten on form FE-R9.
  - ~~(e) Plans for development of facilities in the forecast period. Information regarding new generating capacity shall be provided for each planned facility on form FE-R10: "Specifications of Planned Electric Generation Facilities."~~
    - ~~(i) All information on facilities which will commence operating during the forecast period and facilities on which construction will commence during the forecast period shall be displayed.~~
    - ~~(ii) Each applicable facility shall be keyed to the capacity increases summarized in form FE-R5, indicating the amount and timing of additional generating capability provided.~~
- (B) In the long-term forecast report filed pursuant to rule 4901:5-3-01 of the Administrative Code, the following must be filed in the forecast year prior to any filing for an allowance under divisions (B)(2)(b) and (B)(2)(c) of section 4928.143 of the Revised Code:
- (1) Existing generating system description.
    - (a) The reporting person shall provide a brief summary narrative of the existing electric generating system. If a hearing is to be held on the forecast in the current year, the reporting person shall submit to the commission with its long-term forecast report, the anticipated operating, maintenance, and fuel expense of each unit for each year of the forecast period. The commission may make exceptions to this paragraph for good cause.

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- (b) A summary of the pooling, mutual assistance, and all agreements for purchasing from and selling power and energy to other utilities or nonutility generators, including costs and amounts, shall be provided.
- (2) Need for additional electricity resource options. The reporting person shall describe the procedure followed in determining the need for additional electricity resource options. All major factors shall be discussed, including but not limited to:
  - (a) System load profile.
  - (b) Maintenance requirements of existing and planned units.
  - (c) Number of units, unit size, and availability of existing and planned units.
  - (d) Forecast uncertainty.
  - (e) Electricity resource option uncertainty with respect to cost, availability, commercial in-service dates, and performance.
  - (f) Lead times for construction or implementation of planned electricity resource options.
  - (g) Power interchange with other electric systems, including consideration of the ability to buy and sell power.
  - (h) Price-responsive demand and price elasticity due to the implementation of time-differentiated pricing options and assessments of the value of lost load.
  - (i) Regulatory climate.
  - (j) Reliability criteria, including a discussion and analysis of the reporting person's reliability criteria and factors influencing their selection, including, but not limited to:
    - (i) Reliability measures used and factors including the selection.
    - (ii) Engineering analysis performed.

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- (iii) Economic analysis performed.
  - (iv) Any judgments applied.
- (3) Integrated Resource plan.
  - (a) This paragraph shall include the electric utility's projected mix of resource options to meet the base case projection of peak demand and total energy requirements.
  - (b) A discussion of the electric utility's projected system reliability shall be presented. It shall include:
    - (i) A discussion of the future adequacy of the electric utility's projected system in both the short- and long-term.
    - (ii) A discussion of the future adequacy of fuel supplies in both the short- and long-term. Additionally, the reporting person shall provide, for the forecast period, a description of its overall fuel procurement policies and procedures. A description of the system's fuel requirements, the system's geographic source of fuel supply, and the percentage of fuel supply under contract shall be included.
  - (c) The electric utility shall demonstrate the cost-effectiveness of the plan through a comparison over the ten-year forecast horizon of the revenue requirement and rate impacts of the selected plan and alternative plans evaluated. The selection of the plan shall demonstrate adequate consideration of the risks, reliability, and uncertainties associated with the person's selected plan and alternative plans, and of other factors the electric utility deems appropriate.
  - (d) The methodology for arriving at the plan must be fully explained and described. The description must be sufficiently explicit, detailed, and complete to allow the commission and other knowledgeable parties to understand how the assessment was conducted. This description shall also include:

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- (i) A general discussion of the decision-making process, criteria, and standards employed by the electric utility as it relates to the development of the resource plan.
  - (ii) A discussion of how the plan is consistent with the overall planning objectives of paragraph (A) of rule 4901:5-5-03 of the Administrative Code.
  - (iii) A discussion of key assumptions and judgments used in development of the resource plan.
- (e) The reporting person shall provide information sufficient for the commission to determine the reasonableness of the resource plan, including:
  - (i) The adequacy, reliability, and cost-effectiveness of the plan.
  - (ii) Whether the methodology used to develop the plan evaluates demand-side management programs and nonelectric utility generation on both sides of the meter in a manner consistent with electric utility's generation and other electricity resource options. At a minimum, the total resource cost test as defined in rule 4901:1-39-01 of the Administrative Code, should be used to determine the cost-effectiveness of demand-side management programs.
  - (iii) Whether the plan gives adequate consideration to the following factors:
    - (a) Potential rate and customer bill impacts of the plan.
    - (b) Environmental impacts of the plan and their associated costs.
    - (c) Other significant economic impacts and their associated costs.
    - (d) Impacts of the plan on the financial status of the company.

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- (e) Other strategic considerations including flexibility, diversity, the size and lead time of commitments, and lost opportunities for investment.
  - (f) Equity among customer classes.
  - (g) The impacts of the plan over time.
  - (h) Such other matters the commission considers appropriate.
- (f) Electricity resource forecast forms. In addition to the foregoing discussion and analysis, an electric utility shall include the following forms as published by the commission:
- (i) Existing system description. The reporting person shall provide the existing electric system generating capability both inside and outside Ohio in summary form as indicated in form FE-R3: "Summary of Existing Electric Generation Facilities for the System."
  - (ii) Long-term forecast requirements. The reporting person shall provide a ten-year forecast which shall identify the electricity resource options (including purchased power) expected to be needed to meet forecast system load levels, as identified in the peak load demand forecast, on the following forms:
    - (a) Form FE-R4: "Actual Generating Capability Dedicated to Meet Ohio Peak Load."
    - (b) Form FE-R5: "Projected Generating Capability Changes to Meet Ohio Peak Load." A summary and reconciliation of the information given in form FE-R10 shall be provided by the completion of form FE-R5.
  - (iii) Plans for development of facilities in the forecast period. Information regarding new generating capacity shall be

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provided for each planned facility on form FE-R10:  
"Specifications of Planned Electric Generation Facilities."

(a) All information on facilities which will commence  
operating during the forecast period and facilities on  
which construction will commence during the forecast  
period shall be displayed.

(b) Each applicable facility shall be keyed to the capacity  
increases summarized in form FE-R5, indicating the  
amount and timing of additional generating capability  
provided.

**4901:5-7-01 Definitions.**

- (A) Unless otherwise specified, all terms used in Chapter 4901:5-7 of the Administrative Code are the same as those found in the fourth edition "Glossary For The Gas Industry" published by the planning and analysis group of the "American Gas Association."
- (B) "Energy-price relationships" means the calculated or observed effects on gas demand resulting from changes in the customer price of gas or other fuels. It consists of both energy conservation effects which reduce customer energy use directly and effects which cause customers to switch to or from utility-provided gas.
- (C) "Forecast year," "year of the forecast," or "year zero" means the year in which the forecast is filed.
- (D) "Energy conservation" means the effect upon gas demand resulting from customer adoption and use of measures, standards, equipment, or techniques designed, at least in part, to decrease gas consumption or to increase efficiency of gas use. Energy conservation may include the result of increases in price, but does not include price-induced fuel switching.
- (E) "Self-help gas and other transported gas" means natural or synthetic gas owned by or acquired on behalf of an end-user or owned by another person which was developed independently or acquired from a third party, but which requires the use of one or more company or utility to transport the gas to the end-user.

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- (F) "Forecast period" means year zero through year ten.
- (G) "Reporting period" means year minus five through year ten.
- (H) "Service area" means the geographic area within Ohio in which the company renders service to wholesale and retail consumers of gas.
- (I) "Fuel switching" means the substitution of one energy source for another in a particular end use or process, as a result of changing relative prices or technologies.

**4901:5-7-02 Purpose and scope.**

- (A) This chapter specifies the reporting requirements for long-term forecast reports filed by gas distribution companies pursuant to Chapter 4901:5-1 of the Administrative Code.
- (B) Unless otherwise directed by the commission, all reports shall be filed using such forms as may be posted on the commission's web site. Such forms may be changed without further commission entry and each reporting ~~utility should check the commission's web site to obtain the current forms before filing a report~~ person shall obtain the most current version of the forms prior to filing via the commission's website.
- (C) The commission may, upon an application or a motion filed by a party, waive any requirement of this chapter, other than a requirement mandated by statute, for good cause shown.

**4901:5-7-03 Gas and natural gas demand forecasts for gas distribution companies serving more than fifteen thousand customers.**

- (A) General guidelines. The following guidelines shall be used in the preparation of the demand forecast:
  - (1) The demand forecast must be based upon independent analysis by the reporting utility.

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- (2) The demand forecast may be based on those forecasting methods which yield the most useful results to the utility.
  - (3) Where the required data have not been calculated directly, relevant conversion factors shall be displayed.
  - (4) All gas volumes shall be reported at 14.73 psia.
- (B) Special subject areas.
- (1) The following matters shall specifically be addressed:
    - (a) A description of the extent to which the reporting utility coordinates its load forecasts with those of other systems such as affiliated systems in a holding company group, or other neighboring systems and, if the reporting utility is a combination utility, a description of the coordination of its gas load forecast with its electric load forecast.
    - (b) A description of the manner in which such forecasts are coordinated, and any problems experienced in efforts to coordinate load forecasts.
    - (c) A brief description of any computer modeling, demand forecasting, polls, surveys, or data-gathering activities used in preparation of the forecast.
  - (2) No later than six months prior to the required date of submission of the forecast, the commission shall supply reporting utilities:
    - (a) Copies of appropriate commission or other state documents or public statements that include the state energy policy for consideration in preparation of the forecast.
    - (b) Such current energy policy changes or deliberations which, due to their immediate significance, the commission determines to be relevant for specific identification in the forecast (including but not limited to new legislation, regulations, or adjudicatory findings). It is the commission's intent that such additional factors be limited to issues of current policy which may influence the forecast, but which otherwise may not have been specifically identified by the reporting utility. The reporting utility shall, to the extent possible, provide either

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a discussion of the impacts of such factors on the forecast or demonstrate how it has taken these factors into account in its forecast. The reporting utility need not adopt such factors as a part of its forecast.

- (3) Energy efficiency, demand reduction, and demand response programs and policies of the reporting utility, which support energy conservation and load modification, shall be described along with an estimate of their impacts on energy and peak demand and supply resources.
- (4) Energy-price relationships:
  - (a) To the extent possible, identify changes during the forecast period in energy demand and identify and describe how such changes are accounted for in the forecast.
  - (b) Describe the methodologies for determining such energy-price relationships, including justification for the methodologies employed.
- (C) Forecast documentation. The purpose of the documentation section of the report is to permit a thorough review of the forecast methodology and test its validity. The components of the forecast documentation shall include:
  - (1) A description of the forecast methodology employed, including:
    - (a) Overall methodological framework chosen.
    - (b) Specific analytical techniques used, their purpose, and the forecast component to which they are applied.
    - (c) The manner in which specific techniques are related in producing the forecast.
    - (d) Where statistical techniques have been used.
      - (i) All relevant equations.
      - (ii) The results of appropriate statistical tests.
      - (iii) A description of the technique.

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- (iv) The reason for choosing the technique.
    - (v) Identification of significant computer software used.
  - (e) An explanation of how interruptibles, curtailables, and other non-firm requirements are forecast, how they are treated in the total forecast and an identification of demand volumes subject to interruption or curtailment and other non-firm demand.
  - (f) An identification of customer usage factors and a description of how they are used within the forecast.
  - (g) Where the methodology for any major customer class has changed significantly from the previous year, a discussion of the rationale for the change.
- (2) Assumptions and special information. The reporting utility shall:
- (a) For each significant assumption made in preparing the forecasts include a discussion of the basis for the assumption and the impact it has on the forecast results. Give sources of the assumption if other than the reporting utility.
  - (b) Identify special information bearing on the forecast (e.g., the existence of a major planned industrial expansion program in the area of service).
- (3) Data base documentation. The responsibilities of the reporting utility with regard to its forecast data base are as follows:
- (a) The reporting utility shall provide:
    - (i) A brief description of all data sets used in making the forecast, both internal and external, input and output, and a citation to the sources.
    - (ii) The reasons for the selection of the specific data base used.

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- (iii) A clear identification of any adjustments made to raw data in order to adapt them for use in the forecast, including for each adjustment, to the extent practicable:
    - (a) The nature of the adjustment made.
    - (b) The basis for the adjustment made.
    - (c) The magnitude of the adjustment.
  - (b) If a hearing is to be held on the forecast in the current forecast year, the reporting utility shall provide to the commission in electronic formats or other medium as the Commission directs all data series, both input and output, raw and adjusted, and model equations used in the preparation of the forecast.
  - (c) The reporting utility shall be prepared to provide to the commission on request:
    - (i) Copies of all data sets used in making the forecasts, including both raw and adjusted data, input and output data, and complete descriptions of any mathematical, technical, statistical, or other model used in preparing the data.
    - (ii) A narrative explaining the data sets, and any adjustments made with the data to adapt it for use in the forecast.
- (D) Demand forecast forms. The demand presentation shall include the following elements presented on the indicated forms supplied by the commission.
  - (1) Service area natural gas demand: actual and forecast Ohio service area natural gas demand (MMCF/year) displayed by major customer class as indicated in form FG1-1.
  - (2) Monthly gas sendout: a month-by-month forecast of gas sendout in the service area for the current year and the following two years, as indicated on form FG1-3 (this sendout shall conform to the most likely growth scenario).
  - (3) Range of forecasts: a range of forecasts provided on form FG1-4 for natural gas sales volumes by residential, commercial, and industrial sector and total

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sales volumes. The range of forecasts shall consist of, at a minimum, three scenarios (highest, lowest, and most likely growth). The methodology for the range forecast shall be determined by the reporting utility and may be based on confidence intervals, different assumptions, or whatever techniques the reporting utility finds appropriate.

- (4) Peak and forecast design day requirements: historical peak requirements and forecast design day requirements (MMCF) as indicated on form FG1-5.
- (5) Self-help and other transported gas: historical and forecast self-help gas volumes as transported and anticipated to be transported by the reporting utility as indicated on form FG1-6.
- (6) Gas distribution companies serving more than one hundred thousand customers should also include service area natural gas demand by industrial sectors: actual and forecast natural gas demand in Ohio only (MMCF/year) by industrial sectors displayed for each of the standard industrial classification (SIC) codes indicated on form FG1-2.

**4901:5-7-04 Gas and natural gas supply forecasts for gas distribution companies serving more than fifteen thousand customers.**

- (A) General guidelines. The supply estimates used in these forecasts must be based upon the reporting utility's independent analysis of alternative sources of gas as well as its current sources. When data is based on material received from current or prospective suppliers, the reporting utility must show that it has made an independent review of such data and arrived at its own analysis of the probable future availability and price of gas from the source in question.
- (B) Special subject area. The forecast shall contain a description of the reporting utility's policies and activities involving the procurement of Ohio gas, the impact of such procurement upon the reliability of the reporting utility's gas supply, and the compatibility of such policies and activities with a least-cost procurement plan.
- (C) Gas and natural gas supply forecast discussion. A narrative shall be prepared which includes a general description of the methods and procedures used to develop the reporting utility's forecast of:

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- (1) Gas supply, by source.
  - (2) Gas supply prices, by source.
  - (3) Natural gas storage facilities.
- (D) Projected sources of gas. A narrative shall be prepared which includes the following:
- (1) A description of the projected sources of gas for the forecast period. This description shall include the following:
    - (a) A list of the projected sources of gas for the forecast period.
    - (b) A description of the role of company-owned gas in the future supply mix.
    - (c) A description of the anticipated use of storage facilities in the future supply mix.
    - (d) The anticipated use of firm and interruptible transportation to obtain gas for system supply and the effect of state and federal policies toward the transportation of natural gas on the reporting utility's supply mix.
  - (2) A description of those factors which may have an impact on the reporting utility's projected natural gas supplies and its future construction of additional facilities, including but not limited to interconnections with alternate supplies.
- (E) Reliability of gas sources. A narrative shall be prepared which includes the following:
- (1) The reporting utility's working definition(s) of gas supply reliability.
  - (2) A description of the methods used by the reporting utility to quantitatively or qualitatively measure gas supply reliability.
  - (3) The reliability of gas sources over the past five years and the anticipated reliability of each of the reporting utility's gas sources over the forecast period.

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- (F) Analysis of system peak and winter season planning. The reporting utility shall provide an analysis of its ability to meet peak requirements under design weather conditions throughout the forecast period and shall also provide a description of supply projections for meeting winter season requirements.
- (G) Supply forecast forms. The supply presentation shall include the following elements presented on the indicated forms supplied by the commission.
  - (1) Gas supplies: actual and forecast gas supply volumes (MMCF/year) by source, as indicated in form FG2-1.
  - (2) Gas prices: actual and forecast gas supply prices (annual average dollars/MCF) by source, as indicated in form FG2-2.
  - (3) Peak and design day supply: historical and forecast peak day supplies (MMCF) by source, as indicated in form FG2-3.
  - (4) Natural gas storage facilities: a list of wholly or jointly owned or leased storage facilities, existing and planned over the forecast period, as indicated in form FG2-4.
  - (5) Propane facilities: a list of existing facilities and those planned over the forecast period, as indicated in form FG2-5.
  - (6) Other peaking facilities: a list of other sources of peaking gas supplies not included in paragraphs (G)(4) and (G)(5) of this rule, as indicated in form FG2-6.

**4901:5-7-05 Resource forecasts and site inventories of transmission facilities for gas distribution companies serving more than fifteen thousand customers.**

- (A) General guidelines.
  - (1) The forecast shall include data on all existing and planned transmission lines and associated facilities, planned additions to, and replacement of, existing facilities, as defined by section 4906.01 of the Revised Code and rule 4906-1-02 of the Administrative Code, as well as any such gas lines leased or acquired.

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- (2) The reporting utility shall be prepared to provide the commission, on request, additional maps of transmission facilities.
- (B) Specific requirements for gas distribution companies serving more than one hundred thousand customers.
  - (1) The existing transmission system.
    - (a) The reporting utility shall provide a brief narrative description of the existing gas transmission system which is detailed in form FG3-1.
    - (b) Each reporting utility shall provide maps of the gas transmission system within Ohio through which the reporting utility provides service as follows:
      - (i) A map showing the actual, physical routing of the transmission lines, pumping stations, city gates, storage facilities, system interconnections, geographic landmarks, major interstate and intrastate pipelines, major metropolitan areas, and major highways.
      - (ii) One copy of the map described in paragraph (B)(2)(a) of this rule, for commission use, on a 1:250,000 scale. The utilities may jointly provide one set of maps to meet this requirement. Participation in the commission's joint mapping project will meet this requirement.
  - (2) The planned transmission system. The transmission forecast shall include maps of the planned transmission system as follows:
    - (a) An overlay to each of the maps required in paragraph (B) of this rule showing the planned transmission lines and associated facilities as they will tie into the existing system; planned lines shall be shown and identified as such and keyed into form FG3-2 to provide as complete a picture of the system as is possible. Combined maps showing both existing and proposed facilities may be substituted for the overlays. Where planning horizons make it impractical to comply fully with the data requirements of this rule, as many data as are available shall be

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provided along with the estimated date on which additional data will be available.

- (b) Two copies of the above overlay, for commission use, on a scale of 1:250,000 participation in the commission's joint mapping project will meet this requirement.
- (3) Transmission forecast forms. The reporting utility shall provide, on forms supplied by the commission:
  - (a) A summary of the characteristics of existing transmission lines as indicated in Form FG3-1, "Characteristics of Existing Transmission Lines."
  - (b) Specifications of planned transmission lines as indicated in form FG3-2, "Specifications of Planned Gas Transmission Lines."
- (C) Specific requirements for gas distribution companies serving fifteen thousand to one hundred thousand customers.
  - (1) Existing transmission system.
    - (a) The reporting utility shall provide a brief narrative description of the existing gas transmission system which is detailed in form FG3-1.
    - (b) The reporting utility shall provide a summary of the characteristics of existing transmission lines as indicated in form FG3-1, "Characteristics of Existing Transmission Lines."
    - (c) Upon request, the reporting utility shall provide a map of its service area and other information as may be required by the commission.
  - (2) The planned transmission system. If applicable, the reporting utility shall submit a ten-year resource forecast of all gas transmission facilities to be constructed, leased, or acquired with location of such facilities indicated on the map referenced in paragraph (C)(1)(c) of this rule.

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**4901:5-7-06 Gas and natural gas information filing for gas distribution companies serving fewer than fifteen thousand customers.**

- (A) General.
  - (1) All gas volumes shall be reported at 14.73 psia.
  - (2) The names, addresses, and telephone numbers of the utility and responsible individuals shall be provided in the information filing.
- (B) Forms. Each reporting utility shall submit one completed copy of form FG-S, "Small Gas Distribution Company Information Form."

CSI - Ohio  
The Common Sense Initiative

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**Business Impact Analysis**

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Agency Name: Public Utilities Commission of Ohio (PUCO)  
Attention: Angela Hawkins, Legal Director  
Phone: 614-466-0122 Fax: 614-728-8373  
Angela.Hawkins@puc.state.oh.us

Regulation/Package Title: Forecasting

Rule Number(s): Chapters 4901: 5-1; 4901: 5-3; 4901: 5-5; 4901:5-7

Date: June 3, 2015

**Rule Type:**

☐ New                      X 5-Year Review                      ☐ No Change  
X Amended                      ☐ Rescinded

The Common Sense Initiative was established by Executive Order 2011-01K and placed within the Office of the Lieutenant Governor. Under the CSI Initiative, agencies should balance the critical objectives of all regulations with the costs of compliance by the regulated parties. Agencies should promote transparency, consistency, predictability, and flexibility in regulatory activities. Agencies should prioritize compliance over punishment, and to that end, should utilize plain language in the development of regulations.

**Regulatory Intent**

1. Please briefly describe the draft regulation in plain language. Please include the key provisions of the regulation as well as any proposed amendments.

The proposed revisions to the rules in Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7 are in accordance with the state of Ohio's 5-year rule review procedures. R.C. 111.15 requires all state agencies to conduct a review, every five years, of their rules, and to determine whether to continue their rules without change, amend their rules, or rescind their rules. The rules in Chapters 4901:5-1,

4901:5-3, 4901:5-5, and 4901:5-7 concern forecasting reports for electric utilities and transmission owners, as well as natural gas distribution companies.

The proposed revisions to these chapters were made in accordance to the changes made to R.C. 4935.01 and 4935.04. Notably, R.C. 4935.04 previously required a public hearing when a “substantial change” occurred in a long-term forecasting report. The current version no longer has this standard, and the proposed changes delete or revise provisions regarding the definition, calculation, and notification of a “substantial change.” R.C. 4935.04 also changed when gas or natural gas companies must furnish reports. While previously they needed to be furnished annually, it is now every three years, and the proposed revisions reflect that.

**2. Please list the Ohio statute authorizing the Agency to adopt this regulation.**

Rule	Statutory Authority – Ohio Revised Code
4901:5-1	4935.01 and 4935.04
4901:5-3	4935.01 and 4935.04
4901:5-5	4935.01 and 4935.04
4901:5-7	4935.01 and 4935.04

**3. Does the regulation implement a federal requirement? Is the proposed regulation being adopted or amended to enable the state to obtain or maintain approval to administer and enforce a federal law or to participate in a federal program? If yes, please briefly explain the source and substance of the federal requirement.**

Yes, Ohio Adm.Code 4901:5-5-04(A) is being amended in order for the Commission to adhere to the Critical Infrastructure Information Act of 2002 (“CIIA”), found at 6 U.S.C. §§131 - 134, which regulates the use and disclosure of information submitted to the Department of Homeland Security (DHS) about vulnerabilities and threats to critical infrastructure.

- 4. If the regulation includes provisions not specifically required by the federal government, please explain the rationale for exceeding the federal requirement.**

The proposed revisions to Ohio Adm.Code 4901:5-5-04(A) are written to comply with the CIIA, and do not exceed the federal requirement.

- 5. What is the public purpose for this regulation (i.e., why does the Agency feel that there needs to be any regulation in this area at all)?**

Pursuant to R.C. 4935.01 and 4935.04 the Commission must determine statewide and regional needs for energy for the forthcoming five and ten-year periods. In doing so, the Commission is required to balance requirements of state and regional development, the protection of public health and safety, the preservation of environmental quality, the maintenance of a sound economy, as well as the conservation of energy and material resources. Additionally, the Commission is required to review and comment on the forecasting reports filed under these chapters and adopt rules to: (1) establish criteria for evaluating the long-term forecast reports; (2) conduct hearings; (3) and establish reasonable fees to defray costs of the hearings and forecast report review process.

- 6. How will the Agency measure the success of this regulation in terms of outputs and/or outcomes?**

The rules contained in this chapter govern electric utilities and transmission owners, as well as natural gas distribution companies. The success of the regulation in terms of outputs and outcomes will be measured both by the Commission Staff in its review of the long-term forecast reports, as well as the feedback received from the electric utilities and transmission owners, and natural gas distribution companies, and other stakeholders.

### **Development of the Regulation**

- 7. Please list the stakeholders included by the Agency in the development or initial review of the draft regulation. *If applicable, please include the date and medium by which the stakeholders were initially contacted.***

The Commission conducted a workshop on March 5, 2015, at the offices of the Commission to receive feedback from interested stakeholders and the general public. The case number for the Commission's review for Ohio Adm.Code Chapters 4901: 5-1, 4901: 5-3, 4901: 5-5, and 4901:5-7 is 15-53-GE-ORD. The entry providing notice of the workshop was served upon all investor-owned electric and gas utilities

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in the state of Ohio, all competitive retail electric and gas providers in the state of Ohio, as well as the Ohio Consumers' Counsel, the Ohio Gas Association, the Ohio Petroleum Council, the Ohio Oil and Gas Association, and the gas-pipeline and electric industry list serves. Approximately 20 stakeholders signed the provided sign-in sheet, which included various representatives from electric and gas utilities, as well as the Ohio Consumers' Counsel.

**8. What input was provided by the stakeholders, and how did that input affect the draft regulation being proposed by the Agency?**

While there was limited stakeholder input provided during the workshop, Staff considered all recommendations made at the workshop when drafting the proposed revisions. Among the recommendations made during the workshop were to link the filing of a full long-term forecast report to a showing of "good cause" and the default being a "forms only" filing, as well as a more streamlined process for the "forms only" filings. Staff has taken these recommendations into account and the proposed revisions reflect said recommendations.

**9. What scientific data was used to develop the rule or the measurable outcomes of the rule? How does this data support the regulation being proposed?**

No scientific data was provided or considered. In adopting any changes to these rules, the Commission takes into account all feedback from stakeholders and the general public.

**10. What alternative regulations (or specific provisions within the regulation) did the Agency consider, and why did it determine that these alternatives were not appropriate? If none, why didn't the Agency consider regulatory alternatives?**

No alternative regulations were recommended. As discussed above, however, the Commission will consider any alternative proposals put forth in comments or reply comments filed by stakeholders and the general public.

**11. Did the Agency specifically consider a performance-based regulation? Please explain. *Performance-based regulations define the required outcome, but don't dictate the process the regulated stakeholders must use to achieve compliance.***

No performance-based regulations were considered. The proposed revisions dictate a report filings process which is neither performance-based nor outcome-based.

**12. What measures did the Agency take to ensure that this regulation does not duplicate an existing Ohio regulation?**

The Commission has reviewed other Ohio regulations and found no duplicate, nor has a duplicate been identified by any stakeholder.

**13. Please describe the Agency's plan for implementation of the regulation, including any measures to ensure that the regulation is applied consistently and predictably for the regulated community.**

Upon completion of the rulemaking process, any changes made to Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7 will be attached to the Commission's decision in this case and served upon all electric and gas distribution utilities, all competitive retail suppliers in the state of Ohio, and the Ohio Consumers' Counsel, the Ohio Gas Association, the Ohio Petroleum Council, the Ohio Oil and Gas Association, and the gas-pipeline and electric industry list serves. The regulations set forth in these rules will be applied consistently to all utilities that are required to file forecasting reports, in accordance with the statute.

**Adverse Impact to Business**

**14. Provide a summary of the estimated cost of compliance with the rule. Specifically, please do the following:**

**a. Identify the scope of the impacted business community;**

The scope of the business community impacted by the proposed revisions to Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7 include the electric utilities and transmission owners, as well as the natural gas distribution companies that serve Ohio.

**b. Identify the nature of the adverse impact (e.g., license fees, fines, employer time for compliance); and**

The proposed revisions were drafted in an effort to minimize any adverse impact on business, while promoting the policies of the state of Ohio in R.C. 4935.01 and 4935.04. Specifically, the proposed revisions reflect improvements in the forecast reporting process, which contains a more efficient, streamlined process for the reporting entities.

- c. **Quantify the expected adverse impact from the regulation.** *The adverse impact can be quantified in terms of dollars, hours to comply, or other factors; and may be estimated for the entire regulated population or for a "representative business." Please include the source for your information/estimated impact.*

The Commission does not anticipate any adverse impact due to the proposed revisions to Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7. The proposed revisions do not contain any additional regulations; the proposed revisions merely reflect an updated version of the effective rules in accordance with R.C. 4935.01 and 4935.04. Additionally, the proposed revisions contain a more streamlined process concerning the "forms only" mandate.

- 15. Why did the Agency determine that the regulatory intent justifies the adverse impact to the regulated business community?**

The Commission stresses that business impacts resulting from the proposed revisions are expected to be positive impacts. The Commission believes that the revisions afford a more streamlined and efficient process.

#### **Regulatory Flexibility**

- 16. Does the regulation provide any exemptions or alternative means of compliance for small businesses? Please explain.**

No. Electric and natural gas utilities that serve Ohio are under the exclusive jurisdiction of the Public Utilities Commission of Ohio and may not be exempted from the requirements provided in Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7. However, the rules provide an opportunity for utilities to file for a waiver of any requirement in the rules, other than a requirement mandated by statute, for good cause shown.

- 17. How will the agency apply Ohio Revised Code section 119.14 (waiver of fines and penalties for paperwork violations and first-time offenders) into implementation of the regulation?**

Not applicable.

**18. What resources are available to assist small businesses with compliance of the regulation?**

Electric and natural gas utilities that serve Ohio are the entities that are impacted by Ohio Adm.Code Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7. There are some natural gas utilities that serve a smaller customer base and the Commission Staff regularly works with these small businesses, as well as the larger utilities, to ensure compliance with the rules in all respects. In this rulemaking proceeding, all electric and natural gas utilities, including the small natural gas utilities, as well as other stakeholders and the general public were invited to participate in the workshop to order to provide the Commission Staff with potential revisions to the rules to minimize or eliminate any adverse effects on businesses. Small businesses may contact the Commission at any time and may submit written comments on the proposed revisions during the public comment period once the proposed revisions are filed in the case docket.