BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Review of the Alternative Energy Rider Contained in the Tariffs of Ohio Edison Company, The Cleveland Electric Illuminating Company, and The Toledo Edison Company

Case No. 11-5201-EL-RDR

MEMORANDUM CONTRA OF OHIO EDISON COMPANY, THE CLEVELAND ELECTRIC ILLUMINATING COMPANY AND THE TOLEDO EDISON COMPANY TO DIRECT ENERGY'S MOTION FOR LEAVE TO FILE AN APPLICATION FOR REHEARING

I. INTRODUCTION

In its Motion for Leave to File an Application for Rehearing, Direct Energy Services, LLC and Direct Energy Business, LLC (collectively, "Direct Energy"), request that the Commission grant Direct Energy leave to file an application for rehearing in this proceeding. Direct Energy, however, cannot meet the basic requirements imposed by Ohio law for such motions. Specifically, Direct Energy has not shown just cause for its failure to enter an appearance in this proceeding prior to the issuance of the Commission's Opinion and Order on August 7, 2013. Further, the interests of Direct Energy are already adequately represented by a party to this proceeding. These defects prove fatal. As demonstrated below, Direct Energy's motion should thus be denied.

II. STANDARD OF REVIEW

In order for the Commission to grant a motion for leave to file an application for rehearing, the movant must satisfy the two-pronged test mandated by Section 4903.10 of the Ohio Revised Code. Section 4903.10 provides:

Leave to file an application for rehearing shall not be granted to any person, firm, or corporation who did not enter an appearance in the proceeding unless the commission first finds:

- (A) The applicant's failure to enter an appearance prior to the entry upon the journal of the commission of the order complained of was due to just cause; *and*,
- (B) The interests of the applicant were not adequately considered in the proceeding.¹

R.C. § 4903.10 (emphasis added).

The Commission routinely denies such motions when the movant fails to satisfy both prongs of Section 4903.10. See, e.g., In the Matter of the Application of the City of Hamilton and American Municipal Power, Inc., for a Certificate of Environmental Compatibility and Public Need for the Construction of a Substation in Franklin and Washington Townships, Case No. 10-2439-EL-BSB, 2012 Ohio PUC LEXIS 84, 2-4* (Jan. 23, 2012) (denying motion for leave to file application for rehearing for failure to satisfy either prong of Section 4903.10); In the Matter of the Application of FirstEnergy Corp. on Behalf of Ohio Edison Company, The Cleveland Electric Illuminating Company, and The Toledo Edison Company for Approval of Their Transition Plans and for Authorization to Collect Transition Revenues, Case No. 99-1212-EL-ETP, *20-21 (Sept. 13, 2000) (same); In the Matter of the Application of Cincinnati Bell Telephone Company for Authority to Revise its General Exchange Tariff PUCO No. 8 to Establish Regulations, Rates, and Charges for Custom Calling PLUS Services, Case No. 91-1648-TP-ATA, 1992 Ohio PUC LEXIS 884, *7-8 (Oct. 6, 1992) (same).

R.C. § 4903.10 (emphasis added).

III. ARGUMENT

In its motion, Direct Energy does not satisfy either prong of Section 4903.10. As demonstrated below, Direct Energy has not shown just cause for its failure to make an appearance prior to issuance of the Commission's Opinion and Order in this proceeding.

Likewise, Direct Energy's claim that its interests have not been adequately represented does not pass muster. Therefore, the Commission should deny Direct Energy's request.

A. Direct Energy Has Failed To Show Just Cause.

On August 7, 2013, the Commission issued its Opinion and Order in the instant proceeding. On September 6, 2013, Direct Energy filed its Motion for Leave to File an Application for Rehearing. Section 4903.10 requires that a party seeking leave to file an application for rehearing show just cause for its failure to make an appearance in this proceeding prior to the issuance of a final order by the Commission. Direct Energy has not made this showing.

Direct Energy claims that it failed to make a timely appearance because it had "little notice....to participate prior to the Commission's Opinion and Order."² There is no substantive basis to this claim. Direct Energy admits that it was aware of the Exeter Report, filed on the docket in this proceeding on August 15, 2012, almost 13 months ago.³ Direct Energy further admits that it was aware that the Exeter Report had recommended a possible disallowance or refund.⁴ Direct Energy then claims that because the Exeter Report did not indicate the

² Direct Energy Mot. At 3.

³ *Id*.

⁴ *Id*.

mechanics of any refund, Direct Energy had no idea "how any disallowance [would] be handled."⁵

This argument rings hollow at best. Presumably, given the possibility of a disallowance, the mechanics thereof would be subject to Commission determination. Direct Energy was, at a minimum, on "constructive notice" that a disallowance might be ordered and that it should have intervened in these proceedings in timely fashion to make its desired voice so heard.⁶

Indeed, Direct Energy provides no explanation as to why it waited until September 6, 2013, approximately 10 months after the deadline for intervention and seven months after the close of hearing, to seek to participate in these proceedings. Interstate Gas Supply, Inc. ("IGS"), a fellow CRES provider, filed a timely motion for intervention on October 9, 2012.⁷ (IGS also has sought to raise the very issues that Direct Energy seeks to introduce.) Likewise, Direct Energy fails to explain why it did not seek late intervention pursuant to Rule Rule 4901-1-11(F).⁸ In any event, Direct Energy pursued neither course, even though it was on notice of the pertinent issues in this proceeding well prior to the deadline for intervention. Direct Energy simply has failed to provide just cause to explain its failure to make either a timely appearance in this matter

⁵ *Id*.

⁶ See In the Matter of the Application by Hardin Wind Energy, LLC, for a Certificate of Environmental Compatibility and Public Need for the Hardin Wind Farm, Case No. 09-479-EL-BGN, 2010 Ohio PUC LEXIS 735, *6-7 (July 15, 2010) (holding that "constructive notice" of wind projects entailed that applicant could not establish just cause for failure to make an appearance and denying motion for leave to file an application for rehearing).

⁷ See Case No. 11-5201-EL-RDR, Motion for Leave to Intervene of Interstate Gas Supply, Inc. (Oct. 9, 2012).]

⁸ Rule 4901-1-11(F), O.A.C. provides: "A motion to intervene which is not timely will be granted only under extraordinary circumstances."

or, at the very least, to seek late intervention prior to issuance of a final order. Given Direct Energy's failure to show just cause, its motion should be denied.⁹

In turn, the cases relied on by Direct Energy regarding just cause are readily distinguishable. For example, Direct Energy cites *In the Matter of the Joint Application of Cinergy Corp., on Behalf of the Cincinnati Gas & Electric Company, and Duke Energy Holding Corp. for Consent and Approval of a Change of Control of The Cincinnati Gas & Electric Company, Case No. 05-732-EL-MER, 2006 Ohio PUC LEXIS 92, (Feb. 6, 2006), to stand for the proposition that lack of notice satisfies the just-cause prong of Section 4903.10. <i>Cinergy*, however, is not factually on point with the instant proceeding. In that case, the Commission did not hold a hearing, the information that prompted the motions for leave to file an application for rehearing was not "obvious," and the information at issue only became available three weeks before the issuance of the final order. ¹⁰ In contrast, in the instant matter, a five-day hearing was held in February 2013 and the sufficiently obvious information at issue, the possibility of a disallowance/refund, became known at least as of the start of the hearing, if not many months before then.

Direct Energy also points to *In the Matter of the Adoption of Rules for Alternative and*Renewable Energy Technologies and Resources, and Emission Control Reporting Requirements,
and Amendment of Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7 of the Ohio
Administrative Code, Pursuant to Chapter 4928, Revised Code, to Implement Senate Bill No.
221, Case No. 08-888-EL-ORD, Entry on Rehearing, (June 10, 2009). In that case, however, the

⁹ See In the Matter of the Application of the City of Hamilton and American Municipal Power, Inc., for a Certificate of Environmental Compatibility and Public Need for the Construction of a Substation in Franklin and Washington Townships, Case No. 10-2439-EL-BSB, 2012 Ohio PUC LEXIS 84, 2-4* (Jan. 23, 2012) (denying motion for leave to file application for rehearing for failure demonstrate just cause pursuant to Section 4903.10).

¹⁰ Id. at *9-11.

Commission granted leave to file an application for rehearing to a utility's nuclear generating affiliates because the language of a final rule implementing a new regulatory scheme only became apparent after the Commission's issuance of a final order. Thus, neither of the cases relied upon by Direct Energy are on all-fours with the instant proceeding.

B. Direct Energy Has Failed To Demonstrate That Its Interests Have Not Been Adequately Represented.

Pursuant to the second prong of Section 4903.10, Direct Energy has also failed to demonstrate that its interests have not been adequately considered by other parties to this proceeding. Direct Energy claims that as a "retail market participant" its interests have not been adequately represented because "the Commission's decision to utilize the AER mechanism to refund any disallowance...artificially depress[es] the price to compare." As demonstrated below, this claim falls flat.

Conspicuously absent from Direct Energy's Motion for Leave is any discussion of the timely participation of IGS in these proceedings. As noted, IGS, a fellow CRES provider, i.e., "a retail market participant," filed a timely motion to intervene on October 9, 2012. IGS also participated in the hearing for these proceedings and filed post-hearing briefs. Most tellingly, on August 30, 2013, IGS filed an application for rehearing in the instant matter. In its

¹¹ See id. at 2; see also, Case No. 08-888-EL-ORD, Motion for Leave to Intervene and Application for Rehearing of FirstEnergy Solutions Associates, at 2-4 (May 15, 2009).

¹² Direct Energy Mot. at 4.

¹³ See Docket, Case No. 11-5201-EL-RDR.

¹⁴ See Case No. 11-5201-EL-RDR, Application for Rehearing of Interstate Gas Supply, Inc. (Aug. 30, 2013).

may be distributed and its potential effect on competition in the retail electric market.¹⁵ As such, Direct Energy cannot plausibly claim that its interests are not being adequately represented in these proceedings. The Commission should deny Direct Energy's motion accordingly.¹⁶

IV. CONCLUSION

For the foregoing reasons, the Commission should deny the Motion for Leave to File an Application for Rehearing of Direct Energy

¹⁵ *See id.* at 5-7.

¹⁶ See In the Matter of the Application of Cincinnati Bell Telephone Company for Authority to Revise its General Exchange Tariff PUCO No. 8 to Establish Regulations, Rates, and Charges for Custom Calling PLUS Services, Case No. 91-1648-TP-ATA, 1992 Ohio PUC LEXIS 884, *7-8 (Oct. 6, 1992) (denying motion for leave to file application for rehearing because applicant's interests adequately represented in the subject proceeding).

DATED: September 16, 2013

Respectfully submitted,

/s David A. Kutik

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