# BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of The Dayton

Power and Light Company for Approval of its

Electric Security Plan.

In the Matter of the Application of The Dayton

Power and Light Company for Approval of

Revised Tariffs.

In the Matter of the Application of The Dayton

Power and Light Company for Approval of

Certain Accounting Authority.

In the Matter of the Application of The Dayton

Power and Light Company for the Waiver of

Certain Commission Rules.

In the Matter of the Application of The Dayton

Power and Light Company to Establish Tariff

Riders.

Case No. 12-426-EL-SSO

Case No. 12-427-EL-ATA

Case No. 12-428-EL-AAM

Case No. 12-429-EL-WVR

Case No. 12-672-EL-RDR

# **REDACTED**

# PREFILED TESTIMONY OF SHAHID MAHMUD

CAPITAL RECOVERY AND FINANCIAL ANALYSIS DIVISION
UTILITIES DEPARTMENT
PUBLIC UTILITIES COMMISSION OF OHIO

Staff Exhibit

March 11, 2013

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PUCO

- 1 1. Q. Please state your name and your business address.
- A. My name is Shahid U. Mahmud. My business address is 180 East Broad
- 3 Street, Columbus, OH 43215.

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- 5 2. Q. By who are you employed?
- A. I am employed by the Public Utilities Commission of Ohio.

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- 8 3. Q. What is your current position with the Public Utilities Commission of Ohio9 and what are your duties?
- A. My current position is Senior Utility Specialist in the Capital Recovery and
  Financial Analysis Division of the Utilities Department. My duties include
  processing: (1) applications to issue securities, (2) applications for
  certifications of providers of Competitive Retail Electric and Gas Service
  (3) applications for emergency rate increases, (4) application to increase
  rates, (5) applications for transfer of assets, (6) applications to issue bonds
  to securitize certain types of deferred assets, and (7) participating in other

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19 4. Q. Would you briefly state your educational background and work experience?

inter-divisional reviews and projects.

A. I have an undergraduate degree in Accounting and a Masters Degree in

Business Management from the University of Chittagong, Bangladesh. I

have a Masters Degree in Business Administration (International Business)

from the Ohio State University, Columbus, Ohio and a Masters Degree in

Development Studies (International Affairs) from Ohio University, Athens,

Ohio. I have been awarded the professional designation "Certified Rate of

Return Analysts" ("CRRA") by the Society of Utility and Regulatory

Financial Analysts. This designation is based upon education, experience

and the successful completion of a comprehensive written examination.

I was employed by this Commission as a Utility Rate Analyst in the Performance Analysis Division of the Utilities Department in May 1990 and became a Utility Rate Analyst Coordinator in September 1996. In February 1999, I became a Utility Specialist in the Electricity Division. In December 2008, I became a Senior Utility Specialist in the Capital Recovery and Financial Analysis Division. During the course of my employment with PUCO, I have undergone several training courses and have attended many utility regulatory seminars and conferences.

- 18 5. Q. What are your responsibilities in this proceeding?
- A. My responsibility in this proceeding is to provide two estimates of a

  Service Stability Rider (SSR) charge for a period of three years (2013 –

  2015) which will result in an average Return on Equity (ROE) for DP&L

  (Company) for the Commission to consider. My estimates for the SSR are

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Q.

A. Before addressing the issue of the determination of the projected ROEs for the Company I will have to address the methodology I have used to arrive at that determination. I have adopted the Second Revised WJC-3.B presented by Company witness William J. Chambers (Dr. Chambers).

What methodology have you used to arrive at your calculated ROE?

WJC-3.B starts with CLJ-2, (presented by Company witness Craig L. Jackson) and it applies a pro forma debt adjustment, and removes the switching tracker. Dr. Chambers' Second Revised schedules marked as WJC-3.A and WJC-3.B are the basis for my calculation of the projected ROE. These two schedules were based on the Pro Forma Debt Adjustment scenario with No Switching Tracker but with an estimated annual SSR. I have applied the adjustments recommended by Staff witness Timothy Benedict on the wholesale side, and I then removed all financial projections in years four and five to be consistent with Staff witness Choueiki

recommendation of a three-year Electric Security Plan (ESP).

	1	7.	Q.	What is yo	ur projected	ROE
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Α. I have estimated an annual SSR of \$133 million to arrive at the targeted I also have estimated an annual SSR of \$151 million to arrive at the targeted ROE of 7% - a rate that was deemed to be in the range of reasonableness per the Commission's Opinion and Order in Case No. 11-346-EL-SSO. These two ROEs were developed using an adjusted version of the ROE in which the shareholders' equity as the denominator, is changed to average shareholders' equity which reflects the DP&L's performance over a fiscal year. ROEs calculated this way provides a better depiction of the Company's corporate profitability where the value of the shareholders' equity changes during each of the fiscal years as projected in Staff Exhibit SUM -1 and Staff Exhibit SUM -3. Based on my calculation the Staff estimated ROE projections for the years 2013 through 2015 with the Pro forma Debt Adjustment and no Switching Tracker are as follows: An annual SSR of \$133 million for three years results in ROE projections of the following: (2013); (2014); and (2015). These

20 An annual SSR of \$151 million for three years results in ROE projections 21 of the following:

will result in an average ROE of

1 (2013); (2014); and (2015). These will result in an average ROE of 7%.

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8. Q. How have you arrived at such ROE?

I have incorporated adjustments made by the Staff to certain items in my Α. calculation of the Projected Statement of Income as adjusted shown as Staff Exhibits SUM-2 and SUM-4. In those two exhibits I have incorporated the Staff witness Benedict's adjustments to annual General Revenue, Fuel Cost, and Dispatch Cost. I then calculated the estimated SSR to achieve the targeted ROEs which are shown in Staff Exhibit SUM-1 and SUM-3. The resultant ROEs are based on Pro Forma debt adjustments which utilize a capitalization structure based on the industry norm. If the Commission finds that the Company requires a payment to preserve its financial integrity, I recommend that the Commission grant the Company an annual SSR charge of \$133 million for a period of three years. This charge is based on a targeted average ROE of over the three-year ESP period. In the event the Commission opts for a higher than the "as filed" average requested by the Company, I recommend an average ROE of no more than 7% over the three-year ESP period. This would then translate to an average annual SSR of \$151 million for a three-year period. In both the above scenarios the debt to equity ratio has been adjusted to approximately 50/50.

9. Q. Do you think that your targeted ROEs will ensure financial integrity and capital attraction for DP&L?

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This is a question for the Commission to decide. I do not have an opinion but can provide some factors that Commission should weigh. A company's financial integrity includes among other things its business and financial risks. Business risks include considerations such as industry risk, a company's competitive position in the market, its profitability, and regulatory risk. Financial risks include factors such as capital structure leverage, cash flow, profitability, and liquidity. DP&L's financial integrity must be assessed in the context of its risks and uncertainties associated with the Company's performance for the years to come. ROE is one of the important elements but not the only one for the analysis and evaluation of the financial integrity of a company. A company's financial integrity is also related to its overall credit ratings. DP&L's credit rating in April 2012 was considered to be 'investment grade' level indicating a high level of creditworthiness and low likelihood of default. However, in November 2012, S&P lowered the Company's credit rating two notches form BBB- to BB which is a non-investment grade and indicates a weak business. DP&L is currently at risk of a possible overall downgrade, as the Moody's and Fitch rating agencies issued a 'negative watch' for the Company in November 2012. These referenced credit ratings apply to DP&L's longterm senior unsecured debt. A company's ROE is one of the criteria that

1			the rating agencies review, among other things including coverage ratios,
2			when determining a credit rating. No single factor or ratio necessarily
3			determines the ultimate credit rating. As such, using just the projection of
4			ROE alone can not answer the question whether such ROE will ensure the
5			financial integrity and capital attraction for DP&L.
6	10.	Q.	Has Staff investigated the relationship between DP&L and its affiliates?
7		A.	Staff does not have enough information to come to a specific conclusior on inappropriate relationships with affiliates, but is concerned as to the
9			relationship between regulated and unregulated entities.
10	11.	Q.	Doe this conclude your testimony?
11		A.	Yes, it does. However, I reserve the right to submit supplemental testi-
12			mony as described herein, as new information subsequently becomes avail-

able or in response to positions taken by other parties.

#### PROOF OF SERVICE

I hereby certify that a true copy of the foregoing Prefiled Testimony of Victor P. Gallina, submitted on behalf of the Staff of the Public Utilities Commission of Ohio, was served via electronic mail, upon the parties listed below, this 11<sup>th</sup> day of March, 2013.

## /s/ Thomas W. McNamee

### Thomas W. McNamee Assistant Attorney General

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