# **BEFORE**

### THE PUBLIC UTILITIES COMMISSION OF OHIO

in the Matter of the Application of	)	
Columbus Southern Power Company	)	
and Ohio Power Company for Authority	)	Case No. 11-346-EL-SSO
to Establish a Standard Service Offer	)	Case No. 11-348-EL-SSO
Pursuant to §4928.143, Ohio Rev. Code,	)	
in the Form of an Electric Security Plan.	)	
In the Matter of the Application of	)	
Columbus Southern Power Company	)	Case No. 11-349-EL-AAM
and Ohio Power Company for Approval	)	Case No. 11-350-EL-AAM
of Certain Accounting Authority.	)	

# MEMORANDUM CONTRA REHEARING OF DUKE ENERGY COMMERCIAL ASSET MANAGEMENT AND DUKE ENERGY RETAIL SALES

Come now Duke Energy Retail Sales, LLC, (DER) and Duke Energy Commercial Asset Management, Inc., (DECAM) and, pursuant to O.A.C. 4901-1-35(B), hereby submit this memorandum in opposition to the Applications for Rehearing of Ohio Power Company (AEP Ohio), Ohio Energy Group (OEG), Industrial Energy Users-Ohio (IEU-Ohio), and, jointly, the Office of the Ohio Consumers' Counsel (OCC) and the Appalachian Peace and Justice Network (APJN). Although this memorandum focuses only on certain aspects of the Applications for Rehearing of the referenced parties, such limited scope should not be read as agreement with the remainder of the arguments made therein.

# I. Recovery of Deferred Amounts Created by Implementation of Ohio's State Compensation Mechanism.

OEG, IEU-Ohio, the OCC, and the APJN all claim that the Public Utilities Commission of Ohio (Commission) unreasonably and unlawfully authorized AEP Ohio to recover from retail customers in its territory the deferred amounts created by the implementation of Ohio's state compensation mechanism. These entities instead contend that AEP Ohio should seek recovery of the amounts authorized under the state compensation mechanism only from competitive retail electric service (CRES) providers. This argument is improperly included in these proceedings, which do not address the creation and implementation of the state compensation mechanism.

The Commission has established a state compensation mechanism in Case No. 10-2929-EL-UNC (hereinafter the Capacity Case). And in its Opinion and Order issued on July 2, 2012 (Capacity Order), the Commission determined that it would implement the state compensation mechanism through a combination of market-based charges for capacity to CRES providers and the creation of a regulatory asset to defer, for future recovery from customers, the difference between AEP Ohio's costs under the state compensation mechanism and market. This issue of the CRES providers' obligation is subject to rehearing in the Capacity Case, having been fully briefed. And it is now improper for OEG, IEU-Ohio, the OCC, and the APJN – all parties in the Capacity Case – to attempt additional argument of that same issue here. Whether the Commission's decision to impose upon CRES providers market-based charges for capacity under the state compensation mechanism is lawful, just, and reasonable will, and should, be decided only in the Capacity Case. These proceedings should not be unduly complicated with or confused by issues that are clearly outside of the pleadings.

<sup>&</sup>lt;sup>1</sup> OEG Application for Rehearing (September 7, 2012), at 8-9; IEU-Ohio Application for Rehearing (September 7, 2012), at 67-69; OCC and APJN Application for Rehearing (September 7, 2012), at 68-70.

In a related argument, AEP Ohio suggests that the Commission create a "backstop" plan in the event its decision to properly impose market-based charges upon CRES providers is possibly reversed or vacated on appeal. But this issue should have been timely raised by AEP Ohio in an application for rehearing in the Capacity Case. The manner in which the Commission structured the charges under the state compensation mechanism is not at issue in these proceedings. Rather, these proceedings concern *only* the recovery of deferred amounts previously authorized by the Commission under R.C. 4905.13.

Furthermore, AEP Ohio's contention should be rejected as inconsistent with established regulatory practice. Indeed, the Commission is charged with the responsibility of establishing rates that are fair, just, and reasonable.<sup>2</sup> As such, and focusing on the discreet deferral mechanism as approved in these proceedings, it should be presumed that such mechanism is fair, just, and reasonable such that the Commission should not qualify its decision to accommodate AEP Ohio's request.

DER and DECAM further submit that the Commission should not accept AEP Ohio's invitation to deviate from precedent and commence a practice of approving alternative standard service offers (SSO). The Commission historically has not approved rates for any utility, subject to a proviso that an alternative would take effect in the event of an unfavorable outcome on appeal. Any certainty in the regulatory process would be greatly undermined by AEP Ohio's proposal. Similarly, the certainty in the competitive market that resulted from the Commission's decision in the Capacity Case would be unnecessarily disrupted if the Commission were to approve a "backstop" plan. Indeed, under such a "backstop" plan, customers participating in

<sup>&</sup>lt;sup>2</sup> See, generally, R.C. 4905.22 ("All charges...for any service rendered...shall be just, reasonable, and not more than the charges authorized by law or by order of the public utilities commission...").

choice would be unfairly exposed to changes in the contractual pricing of their generation service, which would not encourage competition.

### II. Consolidation

AEP Ohio requests, in its Application for Rehearing, that the Commission consolidate these proceedings with the Capacity Case. Such a request is not properly included in an application for rehearing. Rather, consistent with R.C. 4903.10, an application for rehearing is limited to "any matters determined in said proceeding." The Commission did not address the procedural issue of consolidation in its Opinion and Order of August 8, 2012 (ESP Order). Consequently, AEP Ohio's request is misplaced. And it must be conceded that even AEP Ohio recognizes its procedural misstep, given that it has separately filed a motion for consolidation. DER and DECAM expressly reserve the right to respond to that separate motion, consistent with the deadlines applicable thereto. For purposes of this filing, DER and DECAM respectfully request that the Commission deny AEP Ohio's request as procedurally deficient.

### III. Auction Structure

In its Application for Rehearing, AEP Ohio requests clarification and/or reconsideration of the SSO auction features. As AEP Ohio contends, "[t]he auction-related issues are too significant to be left ambiguous and unaddressed until later." DECAM agrees with the proposition that auction-related issues should be addressed here. And in that regard, DECAM requests that the Commission further clarify that the auctions to be conducted during the term of this ESP pertain to full requirements service (*i.e.*, energy, capacity, ancillary services, and non-market based transmission services). Under such a structure, capacity in the SSO auction would be priced at market, consistent with the charges applicable to CRES providers under the state compensation mechanism. And any difference between market-based charges and the cost-based

charge of \$188.88/MW-Day, as established via the state compensation mechanism, could be included in the deferral to be subsequently recovered from all customers. Such an outcome will allow for an efficient migration to auctions for all of the supply needed for AEP Ohio's SSO load, effective June 1, 2015. Moreover, such an outcome mitigates the concern raised by IEU-Ohio, the OCC, and the APJN in respect of alleged duplicative payments for capacity. As a component of non-shopping customers' rates would reflect market-based prices for full requirements service, such rates would be reduced as compared to rates that are fully derived from AEP Ohio's base generation, which includes a cost for capacity that is nearly twice that approved under the state compensation mechanism.

### IV. Conclusion

For the reasons stated herein, Duke Energy Commercial Asset Management, Inc., and Duke Energy Retail Sales, LLC, respectfully request that the Commission deny the claimed errors of Ohio Power Company, Ohio Energy Group, Industrial Energy Users-Ohio, and, jointly, the Office of the Ohio Consumers' Counsel and the Appalachian Peace and Justice Network as set forth in their Applications for Rehearing and as discussed herein.

Respectfully submitted,

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and

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Summary: Memorandum Memorandum Contra Rehearing of Duke Energy Commercial Asset Management and Duke Energy Retail Sales electronically filed by Carys Cochern on behalf of Kingery, Jeanne W Ms.