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THE PUBLIC UTILITIES	- 	A, PA,
In the Matter of the Commission Review of the Capacity Charges of Ohio Power and Columbus Southern Power Company.) Case No. 10-2929-EL-UNC)	ે સ્થ

THE OHIO SCHOOLS' MEMORANDUM CONTRA OHIO POWER COMPANY'S MOTION TO STRIKE

Even the most casual observer is aware of the deep economic recession that has gripped this state, its effect on the state's operating budget, and the resulting impact to Ohio's schools. School districts have been required to bear major burdens in balancing the state budget and the loss of federal stimulus dollars. Because they were blindsided by the enormous rate increases caused by the previous stipulated resolution of this case, the Ohio Schools¹ intervened to protect their interests, and to inform Ohio Power Company ("AEP Ohio") that they simply can't afford increases to their electricity rates. The Ohio Schools accepted AEP Ohio's invitation to listen to concerned consumers at the public forum held March 23, 2012, and followed up by explaining their plight in the testimony of Mark Frye filed April 4, 2012. Regrettably, AEP Ohio has stopped listening and, by motion of April 12, 2012, moved to strike portions of Mr. Frye's testimony that explained the schools' hardships, claiming such hardships were beyond the scope of this case and irrelevant.

The Ohio Schools, through counsel and pursuant to Rule 4901-1-12(B)(1), Ohio Admin. Code, oppose AEP Ohio's motion to strike. At issue is the emphasized portion of Mr. Frye's testimony set for below, and Exhibits MF-2 and MF-3 referred to therein.

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Joint intervenors Ohio Association of School Business Officials, Ohio School Boards Association, Buckeye Association of School Administrators, and Ohio Schools Council are referred to herein as the "Ohio Schools,"

- Q. All shopping customers could experience significant increases under AEP-Ohio's capacity application, are schools' circumstances any different?
- It is difficult for all customers to absorb rate increases; however, Α. schools are in a unique position. Unlike business enterprises, schools cannot voluntarily increase their price for services to pass through the rate increase to consumers. Instead, schools must rely on scarce taxpayer funds at the state and local levels for support. The massive \$780 million cuts in state funding to primary and secondary schools in this biennium has been widely reported by The Columbus Dispatch, a copy of which I offer as Exhibit MF-2. In addition, the passage of new operating levies at the local level has not fared well recently. A review of the Ohio Secretary of State's website of election results for the November 8, 2011, general election shows that 81 of the 108 local school issues seeking an increase in property or income taxes failed. [Footnote link to Ohio Secretary of State website omitted.] I offer a summary of those results, attached as Exhibit MF-3. The drastically increased capacity charges proposed by AEP-Ohio will only add to the Schools' plight caused by the lack of traditional revenue sources, likely leading to funding cuts affecting the levels of teachers, staff, materials and programs.

Frye Testimony, filed April 4, 2012, page 10, lines 7-14 (emphasis supplied.)

I. THE DISPUTED TESTIMONY IS RELEVANT

Unfortunately, AEP Ohio is attempting to narrow the scope of this proceeding to a mechanical determination of the appropriate methodology to calculate the level of capacity charges, choosing to divorce itself from the practical impact of the calculations on consumers. However, the Ohio Revised Code requires the Public Utilities Commission of Ohio ("Commission") to ensure that consumers' rates are reasonable. See, e.g., Sections 4928.02(A) and 4928.143, Ohio Rev. Code. Indeed, the Commission adhered to this very principle in overturning the prior stipulation in this proceeding, once it learned how the mechanics of riders MTR and LFR operated to dramatically increase GS-2 customer rates. See February 23, 2012 Entry on Rehearing, at 11 ("...the actual impacts suffered by a significant number of GS-2

customers appear to have vastly exceeded AEP-Ohio's representations at hearing. Since we issued the Opinion and Order, numerous customers have filed, in the case record of this proceeding, actual bills containing total bill rate increases disproportionately higher than the 30 percent predicted by AEP-Ohio. The disproportionate rate impacts indicated by these bills undermine the evidence presented by the signatory parties that the MTR and LFR provide rate certainty and stability pursuant to Section 4928.143(B)(2)(d), Revised Code.") The Commission cannot divorce the mechanics of rate setting methodologies from their practical impact.

The capacity charges proposed in this proceeding range from the June 2012 Reliability Pricing Model's approximate \$20/MW-day to AEP Ohio's proposed approximate \$355/MW-day. It is the Ohio School's position that the magnitude of the rate proposed by AEP Ohio is unreasonable, and the Ohio Schools have supported the unreasonableness of the rate, in part, on their inability to afford it due to massive budget cuts and the failure of school operating levies.

Lest there be any doubt that the affordability of the capacity charge is within the scope of this proceeding, the Ohio Schools direct the Commission to the pre-filed testimony of AEP-Ohio witness Richard E. Munczinski, who testified that AEP Ohio's cost-based capacity charge should be adopted because it "represents a long-term view of *affordable* and reliable capacity..." Munczinski Testimony, page 10, line 3 (emphasis supplied).

AEP-Ohio, itself, placed affordability in issue. The Commission should find that Mr. Frye's testimony at issue, on page 10, lines 7-14, should not be stricken.

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II. EXHIBITS MF-2 AND MF-3 ARE ADMISSIBLE

AEP Ohio also seeks to strike Exhibit MF-2, an article in *The Columbus Dispatch* reporting on a \$780 million state budget cut to schools, and Exhibit MF-3, a summary of the results of school operating levies appearing on the November 8, 2011 ballot compiled from the Ohio Secretary of State's official website. AEP-Ohio claims that each exhibit constitutes impermissible hearsay under the Ohio Rules of Evidence. Although the documents clearly are admissible under Ohio's evidentiary rules, as set forth below, the Ohio Schools must note that the Commission "is not strictly confined by the Rules of Evidence." See *Cincinnati Bell Tel. Co. v. Pub. Util. Comm.* (1984), 12 Ohio St. 3d 280. Commission proceedings are not tried before a jury, but before an Attorney Examiner who has broad discretion in the conduct of proceedings and the expertise to provide proper weight the evidence admitted.

A. Exhibit MF-2, The Columbus Dispatch Article

Apparently, AEP Ohio misunderstands the purpose for which the Dispatch article is being offered. It is not being offered to prove the truth of the assertions made by individuals quoted or referred to in the article (see Ohio Rule of Evidence 801(C)); but, as Mr. Frye states, to show that the *Dispatch* had widely reported on the massive budget cut to schools. The article clearly is admissible for that purpose.

Moreover, the Commission can take administrative notice of the widely reported \$780 million budget cut, considering that the fact that the budget cuts occurred will have been introduced at hearing and AEP-Ohio will have had an opportunity to rebut that fact. See *Allen v. Pub. Util. Comm.* (1988), 40 Ohio St.3d 184; *Forest Hills Util. Co. v. Pub. Util. Comm.* (1974), 39 Ohio St.2d 1. The Ohio Schools urge the Commission to do so.

B. Exhibit MF-3, The Secretary of State Summary

Exhibit MF-3 is a summary of the results of school operating levies appearing on the November 8, 2011 ballot. The summary is derived from the Ohio Secretary of State's official website,² the link to which Mr. Frye provided in his testimony. Ohio Rule of Evidence 803(8) excepts from the hearsay rule:

Records, reports, statements, or data compilations, in any form, of public offices or agencies, setting forth (a) the activities of the office or agency, or (b) matters observed pursuant to duty imposed by law as to which matters there was a duty to report...

The Secretary of State is responsible for compiling and publishing election statistics in Ohio. Section 111.12, Ohio Rev. Code. See SFJV 2005, LLC v. Ream (2010), 187 Ohio App. 3d 715 (Ohio Ct. App., Champaign County) (documents kept by the Ohio Secretary of State fall within the exception to Ohio Rule of Evidence 803(8)). Clearly, the election statistics maintained by the Ohio Secretary of State on its official website is not hearsay. Mr. Frye may testify regarding the accuracy of the summary, prepared by him or under his supervision, through his personal knowledge. See Ohio Rule of Evidence 602. AEP Ohio will have the opportunity to cross examine Mr. Frye on the accuracy of the summary prepared from the official records, if it so chooses.

Moreover, Ohio Rule of Evidence 1006 permits summaries to be made of voluminous writings which cannot be conveniently examined in court, provided the originals are made available for examination. See, e.g., *State v. Edwards* (2004), 2004 Ohio 4015(Ohio Ct. App., Marion County). The Ohio Secretary of State's election reports are cumbersome to review. Reducing the reports to summary form is intended to aid the Commission and the parties in their review. Mr. Frye has complied with the requirements of Ohio Rule of Evidence 1006. His summary is not hearsay.

² http://www.sos.state.oh.us/sos/elections/Research/electResultsMain/2011results/20111108local.aspx

III. CONCLUSION

For the foregoing reasons, the Ohio Schools respectfully request that the Commission find that Mr. Frye's testimony at page 10, lines 7-14, is relevant and not beyond the scope of this proceeding; that Exhibits MF-2 and MF-3 do not constitute hearsay; and that AEP Ohio's motion to strike should be denied.

Respectfully submitted,

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CERTIFICATE OF SERVICE

The undersigned hereby certifies that a true copy of the foregoing the *Ohio Schools'* Memorandum Contra Ohio Power Company's Motion to Strike was served by electronic mail this 18th day of April 2012, upon the following.

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