BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In the Matter of the Commission Review of the Capacity Charges of Ohio Power Company and Columbus Southern Power Company

Case No. 10-2929-EL-UNC

DIRECT PREPARED TESTIMONY OF TERESA L. RINGENBACH ON BEHALF OF THE RETAIL ENERGY SUPPLY ASSOCIATION

April 4, 2011

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OUALIFICATION OF THE WITNESS 1 2 Q1. Please state your name and business address. 3 My name is Teresa Ringenbach. My business address is 9605 El Camino Lane, A1. Plain City, Ohio. 4 5 By whom are you employed and in what capacity? 6 Q2. I am the Senior Manager of Government and Regulatory Affairs for the Midwest 7 A2. for Direct Energy Services, LLC. I am also the Ohio Retail Energy Supply 8 9 Association ("RESA") representative for electricity. 10 How long have you been employed in your current position? 11 Q3. I have been employed in my current position with Direct Energy Services, LLC 12 A3. 13 since 2009. 14 Please explain the job responsibilities and duties in your current position. 15 **Q4**. I am responsible for monitoring, advocating and defending regulatory and 16 A4. legislative activities which affect Direct Energy Services, LLC's ability to serve 17 customers in Pennsylvania, Ohio, Illinois, Kentucky and Michigan. My 18 responsibilities cover electric, natural gas, and home services issues for all levels 19 of customers from residential to large industrial. As the RESA Ohio electric 20 representative, my responsibilities include advocating the RESA guiding 21 principles for open, fair and transparent markets in the retail electric markets. 22

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Q5. Please describe your educational background and relevant work experience prior to joining Direct Energy Services, LLC.

I hold a Bachelor of Business Administration with a concentration in International 3 A5. Business from the University of Toledo. I started in the energy industry in 2001 4 with Integrys Energy Services, Inc., formerly WPS Energy Services, Inc., as a 5 Customer Service and Marketing Specialist promoting and managing the recently 6 opened Ohio residential and small commercial electric offers. In 2002, I accepted 7 the position of Account Manager - Inside Sales where I sold and managed the 8 Government Aggregation Programs for both gas and electric. In 2005, I accepted 9 10 the position of Regulatory Specialist. In this position I was responsible for regulatory compliance and state registrations throughout the United States and 11 Canada. In 2006, I accepted the position of Regulatory Affairs Analyst - East 12 13 covering New England, New York, New Jersey, Ohio and Pennsylvania gas and electric issues. In the spring of 2008, I accepted the Regulatory Affairs Analyst 14 position for the Midwest region covering Ohio, Michigan, Illinois, Indiana, 15 Kentucky, and all of Canada. In this position, I directed the regulatory and 16 legislative efforts affecting Integrys Energy's gas and electric business. In August 17 2009, I joined Direct Energy Services, LLC as the Manager of Government and 18 Regulatory Affairs for the Midwest. In June 2011 I was promoted to Senior 19 Manager of Government and Regulatory Affairs for the Midwest. As stated above 20 21 this position advocates, protects and monitors regulatory and legislative activities 22 affecting the gas, electric and home services business interests of Direct Energy 23 Services, LLC.

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Q6. Have you ever testified before a regulatory agency?

A6. Yes. I have testified before the Connecticut Department of Public Utility Control,
the Pennsylvania Public Utility Commission, the Public Utilities Commission of
Ohio, the Illinois Commerce Commission and the Public Service Commission of
Kentucky.

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Q7. Please describe your experience with the introduction of electric competition in Ohio.

10 During the market development period established under Senate Bill 3, I was the A7. Ohio Customer Service and Marketing Specialist for Integrys Energy Services. In 11 that capacity, I was responsible for the administration and sales of electric 12 government aggregation programs in Ohio. This role required an understanding 13 of the electric government aggregation rules, an understanding of residential and 14 small commercial pricing, coordination with FirstEnergy Supplier Support, PUCO 15 Ι staff, City governments, customer service and consumer education. 16 implemented the internal policies of Integrys Energy to ensure compliance with 17 all rules and regulations. I also created a newsletter and reviewed call center 18 scripts to ensure customers were educated and aware of the latest information 19 affecting the programs. My role included drafting the Plan of Operation and 20 Governance plans, participation in public meetings, community events and 21 charitable contributions in the communities we served. In addition, I acted as the 22 23 liaison between our communities, pricing and legal for contract renewals and

savings updates. My role grew to include participation and support for any 1 2 company regulatory proceedings affecting our customers and providing the 3 detailed information to support our regulatory efforts in Ohio. I participated in the drafting and lobbying of Senate Bill 221 on behalf of Integrys. I testified before 4 5 the legislature on SB 221. Subsequently, I have participated in rulemaking proceedings to implement SB 221. I have also testified in the FirstEnergy market 6 rate option ("MRO") and electric security plan ("ESP") proceedings, participated 7 in Duke ESP I and MRO proceeding and in AEP Ohio's first ESP proceedings. 8 9 As part of RESA, I have participated in workshops and assisted with filings 10 concerning the Renewable Portfolio Standard established by SB 221. Finally, on behalf of RESA I appeared as a witness in AEP Ohio's second ESP proceeding in 11 12 Case No. 11-346-EL-SSO ("ESP II") which for purposes of trial was consolidated with this proceeding on the proper capacity charge for competitive retail electric 13 service providers ("CRES"). 14

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Q8. On whose behalf do you appear today?

A8. I appear on behalf of RESA who just recently intervened in this proceeding. I
also appear for Direct Energy Services, LLC and Direct Energy Business, LLC
(collectively "Direct Energy") who intervened in this proceeding in December of
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2010.

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23 PURPOSE OF TESTIMONY

24 Q9. What is the purpose of your testimony?

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A9. My testimony seeks to present the comments of RESA and Direct Energy as to the proper State Compensation Mechanism which AEP Ohio should employ when charging CRES for retail customers located in the AEP Ohio service area.

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6 Q10. Please describe the Retail Energy Supply Association (RESA).

7 A10. RESA is a broad and diverse group of retail energy suppliers who share the 8 common vision that competitive retail energy markets deliver a more efficient, 9 customer-oriented outcome than regulated utility structure. Several RESA 10 members are certificated as competitive retail electric service providers and active 11 in the Ohio retail market. Specifically, some of RESA's members currently 12 provide CRES service to both residential and commercial retail customers in the 13 Columbus Southern Power and Ohio Power service area. The testimony that I am presenting may represent the position of RESA as an organization, but may not 14 15 represent the views of any particular RESA member. RESA's members include: 16 Champion Energy Services, LLC; ConEdison Solutions; Constellation 17 NewEnergy, Inc.; Direct Energy Services, LLC; Energetix, Inc.; Energy Plus 18 Holdings LLC; Exelon Energy Company; GDF SUEZ Energy Resources NA, 19 Inc.; Green Mountain Energy Company; Hess Corporation; Integrys Energy 20 Services, Inc.; Just Energy; Liberty Power; MC Squared Energy Services, LLC; 21 Mint Energy, LLC; NextEra Energy Services; Noble Americas Energy Solutions 22 LLC; PPL EnergyPlus, LLC; Reliant; TransCanada Power Marketing Ltd. and 23 TriEagle Energy, L.P.

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1	Q11.	What documents have you reviewed in preparing this testimony?
2	A11.	I have reviewed the Application previously filed in this proceeding, as well as the
3		testimony of Richard Munczinksi, Frank Graves, Kelly Pearce, Dana Horton and
4		William Allen filed on March 23, 2012.
5		
6	Q12.	Can you summarize the position of RESA and Direct Energy in this
7		proceeding?
8	A12.	Yes, RESA and Direct Energy (collectively "Suppliers") believe the State
9		Compensation Mechanism for capacity, as determined by the Commission, should
10		be set at the PJM Regional Transmission Organization ("PJM") Reliability Pricing
11		Model ("RPM") capacity price for the Locational Deliverability Area ("LDA")
12		that includes the AEP Ohio Zone - currently the "Rest of RTO" LDA. The
13		Suppliers believe that a competitive market system for electric service requires
14		market competition and pricing for capacity as well as energy. PJM provides
15		competitive capacity pricing via RPM and runs both real-time and day-ahead
16		energy markets. As of January 1, 2012, all electric distribution utilities ("EDUs")
17		in Ohio are part of PJM. Currently, CRES are subject to the RPM capacity price
18		in all other Ohio EDUs. Therefore, CRES should be subject to the RPM capacity
19		price in the AEP Ohio service territory as well.
20		
21	Q13.	Does the fact that capacity in the AEP Ohio Zone will be served under the
22		PJM Fixed Resource Requirement ("FRR") until June 2015 influence the
23		Suppliers' position?

No. While FRR allows a Load Serving Entity ("LSE") in PJM, to remove its load 1 A13. from the RPM capacity auction and meet its capacity obligations through 2 specifically designated generation assets, it does not confer the right to charge 3 CRES and their customers excessive capacity rates derived through "black box" 4 5 processes or formulas. It also does not eliminate the LSE's obligation to obtain capacity at the lowest possible price for its customers. The Suppliers maintain 6 that competitive markets are viable only when based on transparent, market-based 7 prices. Initially, AEP Ohio agreed with that position when it charged CRES RPM 8 9 prices for capacity from 2007 to 2011. It was not until those transparent RPM 10 capacity and energy market prices dropped far enough that AEP Ohio customers could realize significant cost savings through competitive supply that AEP Ohio 11 12 sought to raise the capacity price charged to CRES to levels far above RPM. While the Suppliers applaud AEP Ohio's decision to exit FRR for the PJM RPM 13 14 auction for capacity service starting in June of 2015, the current FRR construct 15 that governs AEP Ohio's capacity obligations does not outweigh the fundamental 16 requirement that markets must have access to transparent, market-based pricing.

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18 Q14. Can you please provide background on the competitive market in Ohio that 19 is relevant to this proceeding?

A14. Yes. Commencing in 1999 with the passage of Senate Bill 3, Ohio began its
 transition to a competitive market for electric service. The goal of that transition
 was for retail customers to have the ability, on a nondiscriminatory basis, to
 purchase their electricity in the competitive market from a supplier other than the

incumbent EDU. Under this model, the EDU retains monopoly control over 1 noncompetitive services, the most notable of which is the distribution wire 2 service. The EDUs also retain the responsibility of supplying default electric 3 generation service as a backstop for those that do not choose a CRES. Senate Bill 4 221 provides EDUs the option of supplying such electric generation service under 5 an electric security plan ("ESP") or by going directly to the market via the market 6 rate option. Senate Bill 221 did not, however, reinstitute monopoly electric 7 8 service in Ohio.

Today, Cleveland Electric Illuminating, Toledo Edison, Ohio Edison, 9 Duke Energy Ohio and Dayton Power and Light charge CRES capacity based on 10 the RPM price. Even under a FRR capacity construct, Ohio Power Company and 11 Columbus Southern Power Company charged CRES the RPM price for capacity 12 from 2007 through 2011. In November of 2010, AEP Ohio filed an application at 13 the Federal Energy Regulatory Commission ("FERC") to change its CRES 14 capacity charge to a cost of service rate based on information in the FERC Form 15 One. In response by Entry on December 8, 2010, the Ohio Commission opened 16 this docket and established the RPM price as the State Compensation Mechanism 17 for the capacity price to be charged to CRES in Ohio. 18

As previously stated, all CRES in Ohio pay the RPM price for capacity to supply shopping customers with one exception—AEP Ohio. That exception was the product of a Stipulation accepted with modifications by the Commission in its December 14th Opinion and Order in AEP Ohio's ESP II (Case Nos. 11-346-EL-SSO *et al*). The Stipulation provided for a temporary, transitional two-tier

capacity pricing system in which customers shopping before September 7, 2011 1 2 together with additional governmental aggregation groups with approved ballot programs having access to RPM priced capacity. Each year additional shopping 3 customers would be given RPM pricing (called Tier One in the Stipulation) until 4 5 June 2015 when once again all shopping customers would have access to RPM Customers who did not qualify for Tier One capacity pricing received 6 pricing. Tier Two pricing and as such their CRES would be charged \$255 per Megawatt-7 Day (MW-day). The December 14th Opinion and Order was subsequently rejected 8 9 on February 23, 2012. However, rather than return to RPM pricing immediately, by Entry issued March 7, 2012 the Commission temporarily reinstituted a two-tier 10 capacity price for two billing months through May 31, 2012. 11

This history of capacity charges in Ohio is important for it shows that from 12 the inception of shopping in Ohio, with the exception of AEP Ohio's recent efforts 13 14 at the FERC and at this Commission to charge significantly higher prices, CRES and their customers have been assessed the RPM price for capacity. The 15 Suppliers believe that given Ohio is an open access state, a market-based capacity 16 cost is the proper method of assessing capacity charges to shopping customers. 17 18 Further, creating different capacity charges just for AEP Ohio, for a limited period of time, and only to a limited number of shopping customers, is inefficient, will 19 confuse the public, and will harm retail market development. 20

The Commission should simply put all CRES serving AEP Ohio customers back on RPM-priced capacity. The Suppliers believe that RPM is the appropriate price for capacity as it is consistent with Ohio's open access policies,

it provides for statewide consistency and efficiency in capacity pricing, and it
 provides predictability and certainty for shopping customers within AEP Ohio's
 service territory.

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5 Q15. In describing the current capacity charge in AEP Ohio's service territory, 6 you indicated that "some or all" currently shopping customers will pay the 7 RPM price. Will all shopping customers paying for capacity at the RPM 8 price prior to the Commission's March 7th Order continue to pay RPM-9 priced capacity?

10 That remains unclear. It would be reasonable for the Commission, especially A15. while this proceeding is being considered, to maintain the capacity rates of all 11 shopping customers as they were set by the December 14th Opinion and Order in 12 Case Nos. 11-346-EL-SSO et al and prior to the Commission's March 7th Order. 13 Unfortunately, AEP Ohio has selected an unreasonable interpretation of the 14 Commission's intent and is moving forward with a plan to institute a revised Tier 15 One limited to just 21% of each class. AEP believes that the Commission Entry 16 of February 23, 2012 which increased Tier One capacity pricing for at least 21% 17 for all classes of customers should be read to limit during 2012 all classes to just 18 21%. Since both the commercial and industrial class exceeded 21% percent 19 shopping on September 7, 2011, under the Stipulation more than 21% of 20 commercial customers received Tier One pricing under the Stipulation. AEP Ohio 21 now is preparing to roll an unknown number of those commercial and industrial 22 shopping customers who were receiving Tier One RPM-priced capacity to the 23

higher Tier Two (\$255 MW-day) price for the two months of the March 7th Entry
stay period. As of this time, CRES have not been provided a list of the existing
customers that will be charged the higher rate. This lack of transparency is a real
problem for the Suppliers, given that we do not know what to charge our
customers, and cannot answer the basic question of "what will my electric service
cost this month?"

RESA filed a rehearing petition on March 14, 2012 in this case explaining the effect of a straight 21% limit and asking the Commission to clarify that the March 7th Entry was intended to expand the residential class to at least 21% for 2012 and freeze the capacity charges as they were applied prior to March 7th for the commercial and industrial shopping customers. RESA asks that the Commission make clear that it does not intend to move shopping customers receiving Tier One rates to Tier Two.

14The current experience of capacity price uncertainty is a good illustration15of why a uniform RPM capacity price is preferable. Today, no Ohio retail16customer, competitive retail electric supplier, or even the Commission knows for17sure what commercial or industrial customers are or will be paying this summer18for the state regulated capacity service.

19

20 NEED FOR RPM PRICING FOR CAPACITY

Q16. Please explain why you believe charging a price for capacity other than the
 RPM price harms development of a robust retail market for electric service?

To make a retail sale, be it electric service or any other consumer good, you must 1 A16. 2 provide the customer with what they want. What customers want is a value 3 proposition that they can understand. For electric service customers in the Ohio Edison, Toledo Edison, Cleveland Electric Illuminating, Dayton Power and Light 4 5 and Duke Energy Ohio service territories, the capacity cost is going to be the 6 capacity price set by the PJM base residual auction (RPM). That is true whether the electric service comes from a competitive retail electric service provider or the 7 default tariff service. Having the EDU charge the RPM capacity price gives 8 9 shopping and non-shopping customers price transparency and allows them to 10 make an informed decision about whether to shop.

11 AEP Ohio seeks to set the capacity charge for CRES at a rate that is based 12 on a cost calculation that is ill defined, and different from the rest of the Ohio electric distribution companies or most PJM. Further, while AEP Ohio requests a 13 14 substantial increase in capacity fees for shopping customers in this proceeding, no 15 similar increase is requested for tariff customers in this or the AEP ESP II 16 proceeding (Case No. 11-346-EL-SSO). AEP Ohio's request harms the 17 development of a robust retail market for competitive service not only because it 18 assesses shopping customers a non-transparent capacity price, but AEP Ohio is 19 effectively diminishing the advantages of shopping by raising capacity costs only 20 for shopping customers.

21 I began by stating that all customers want a value proposition, instituting a 22 charge for capacity that is above the market price is not a value proposition.

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Q17. You indicated that a value proposition requires the ability of the customer to test the value by shopping. Could you please explain that answer?

In the matter at bar, AEP Ohio requests the right to charge CRES and shopping 3 A17. customers a price for capacity that significantly exceeds any price ever set in an 4 5 RPM auction. Further, they are asking to utilize a pricing methodology that lacks transparency. AEP Ohio's tariff prices do not have a discrete capacity price 6 component or a discrete energy price component. As a result, a small commercial 7 customer cannot look at the Commission's Apples to Apples chart and determine 8 9 whether a competitive offer for energy is more or less than the tariff rate for energy. Residential customers may have a price to compare on their bill, but that 10 11 price is based on historic data and given that fuel adjustment and other riders for 12 the tariff rate change frequently. Larger customers can be more sophisticated and often ask for capacity pass through products. However, even a large customer in 13 14 Ohio with multiple locations in various service territories may not understand why that capacity pass through product is significantly different in AEP than 15 FirstEnergy, Dayton Power And Light or Duke Energy Ohio. 16

17 Setting the State Compensation Mechanism capacity price at RPM will not 18 only assure that at least for shopping customers a value proposition is available, 19 but these customers will have price transparency and market consistency as to 20 what capacity costs across the state. In its application in this matter, AEP Ohio is 21 basing its capacity charge for shopping customers on its 2011 FERC Form One. 22 The same is not true for its tariff customers. For the tariff customers, capacity is 23 not a separate component of the tariff, and consists of an undivided amount

1 attributed for both energy and capacity. Further, this undivided capacity and 2 energy cost component is based on its 1999 Electric Transition Plan filing as 3 modified by its Rate Stabilization Plan, and then its first Electric Security Plan. Today, the capacity charge for a shopping customer in AEP Ohio's service 4 5 territory is roughly \$146 per MW day. If AEP Ohio receives the amount requested in this application that price would balloon to \$355 per MW day. That 6 7 price is a one and a half fold increase and would add several cents to a residential 8 or low load factor customer's cost per kWh. No similar increase, or for that 9 matter any increase, in capacity cost would be charged non-shopping residential 10 customers.

Not only does this unequal price increase discourage retail competition, 11 but it prevents CRES from engaging in effective marketing. Lack of price 12 13 transparency, and needlessly complex pricing methods in and of themselves prevent mass marketing and for CRES, mass marketing is essential to bringing 14 small customers into the market. AEP Ohio has one and a half million customers, 15 most of whom are residential and small commercial customers. 16 It is cost 17 prohibitive to sit down and explain complex pricing mechanisms with numerous In the other Ohio service territories, where the prices are 18 small customers. 19 transparent, CRES are able to send a flyer, or an internet advertisement that states a comparable price, and such is the case in the non AEP Ohio service areas today. 20

Finally, if the Commission would adopt a state compensation mechanism that was truly statewide, it would permit statewide offers from CRES. Today, a small commercial or industrial customer with sites in FirstEnergy, Dayton Power

and Light and Duke could get a comparative price quote for capacity—which would all be priced at the same RPM price—and then receive an energy quote which could be separate or blended. If the Commission added AEP Ohio to this list, then multisite customers throughout the state could compare similar price components.

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Q18. If the Commission determines that AEP Ohio's embedded cost for the legacy
 generation is so far above market that charging the RPM rate would be
 confiscatory, would that justify implementing a capacity charge significantly
 higher than RPM?

11 No. The Suppliers believe that the RPM price for capacity should still be assessed A18. to CRES and their customers as a transparent, competitively neutral pricing 12 mechanism that does not create barriers to the development of the competitive 13 14 market. However, if the Commission finds that the RPM price fails to adequately compensate AEP Ohio for the prudently incurred costs of its regulated assets that 15 16 are used and useful, that confiscatory nature can be remedied with a non-17 bypassable stabilization charge that is assessed to shopping and non shopping customers alike. A stabilization charge was applied for a three year period in the 18 19 Duke Energy Ohio ESP II proceeding in Case No. 11-3549-EL-SSO.

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Q19. Did RESA support a non-RPM price for capacity for some customers in the
 September 2011 settlement in the AEP Ohio ESP II proceeding and, if so,
 why is RESA no longer taking that position?

1	A19.	RESA did support the Stipulation in the AEP Ohio ESP II proceeding which
2		provided for non RPM-priced capacity for some shopping customers. However,
3		that provision was part of a comprehensive program which addressed not only the
4		capacity price, but a long list of actions designed to remove barriers to shopping
5		in the AEP Ohio service area. The Stipulation required AEP Ohio to gradually
6		transition to a model that would be exclusively based on RPM-priced capacity and
7		auction-based energy prices while including important retail market
8		enhancements such as the end of the 90-day customer notice requirement, the
9		removal of the minimum stay obligation, and new data systems that would allow
10		CRES to efficiently identify, price, and enroll customers. With the rejection of
11		the full Stipulation, RESA believes that AEP Ohio should return to full RPM
12		pricing for all shopping customers. If the Commission should decide that AEP
13		Ohio's charging the same capacity cost as the other Ohio EDU would expose
14		them to insufficient revenue, then to the extent deemed necessary, the
15		Commission could adopt an approach similar to what was agreed to in the Duke
16		ESP II settlement. In the Duke settlement a non-byassable stability charge to
17		recoup additional costs.
18		
19	PROF	BLEMS WITH TWO TIERED PRICING METHOD
20	Q20.	Please describe the basic implementation plan to manage the two-tiered
21		capacity charge under the Stipulation.
22	A20.	Under the Stipulation, AEP Ohio was required to build a website that would allow
23		customers to enter a queue for an opportunity to receive RPM-based capacity

1		pricing on a first-come-first-served basis. The website was also meant to provide
2		transparency as to which customers would receive RPM-priced capacity to the
3		CRES and the customers themselves. Further, CRES were supposed to receive
4		electronic notice informing the retail supplier whether or not a particular customer
5		would be billed at RPM-priced capacity or the \$255 per MW day Tier Two price.
6		Managing the queue to insure customers were slotted for RPM-priced capacity in
7		the proper order and providing advanced notice of which price each queued retail
8		customers would receive was fundamental in not only allowing the CRES to
9		calculate accurate contract pricing for the customer but also to equitably
10		implement the fundamental structure of the two-tiered capacity provision of the
11		Stipulation itself.
12		
12 13	Q21.	How has the two-tiered system worked thus far?
	Q21. A21.	How has the two-tiered system worked thus far? The implementation of the two-tiered system for capacity failed to provide
13	-	
13 14	-	The implementation of the two-tiered system for capacity failed to provide
13 14 15	-	The implementation of the two-tiered system for capacity failed to provide transparent, efficient, or effective management of the queue and pricing
13 14 15 16	-	The implementation of the two-tiered system for capacity failed to provide transparent, efficient, or effective management of the queue and pricing processes. The implementation plan, as executed by AEP Ohio, resulted in
13 14 15 16 17	-	The implementation of the two-tiered system for capacity failed to provide transparent, efficient, or effective management of the queue and pricing processes. The implementation plan, as executed by AEP Ohio, resulted in confusion and delays regarding which customers were eligible for RPM-pricing
13 14 15 16 17 18	-	The implementation of the two-tiered system for capacity failed to provide transparent, efficient, or effective management of the queue and pricing processes. The implementation plan, as executed by AEP Ohio, resulted in confusion and delays regarding which customers were eligible for RPM-pricing and which were subject to the Tier Two capacity rate. AEP Ohio used email to
13 14 15 16 17 18 19	-	The implementation of the two-tiered system for capacity failed to provide transparent, efficient, or effective management of the queue and pricing processes. The implementation plan, as executed by AEP Ohio, resulted in confusion and delays regarding which customers were eligible for RPM-pricing and which were subject to the Tier Two capacity rate. AEP Ohio used email to process notices for thousands of customers instead of EDI. This mechanism
13 14 15 16 17 18 19 20	-	The implementation of the two-tiered system for capacity failed to provide transparent, efficient, or effective management of the queue and pricing processes. The implementation plan, as executed by AEP Ohio, resulted in confusion and delays regarding which customers were eligible for RPM-pricing and which were subject to the Tier Two capacity rate. AEP Ohio used email to process notices for thousands of customers instead of EDI. This mechanism required manual, back office work for CRES to transfer information from the

1 to the CRES that only showed a total load amount and a total amount due. The 2 invoice did not include a breakdown between customers receiving RPM pricing and those receiving capacity at \$255 MW-day and provided no means for a 3 4 supplier to verify that the invoicing was accurate. Lacking the proper detail, 5 CRES were forced to search for each individual customers' capacity price and 6 manually recalculate the capacity invoices. The gross inefficiencies inherent in 7 AEP Ohio's implementation of the two-tiered system have made it extremely 8 difficult and costly for CRES to serve their customers and to accurately bills their 9 customers for that service.

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Q22. Based on the experience thus far, do the Suppliers' believe that the Commission should continue the two-tiered approach?

13 No, for the many reasons highlighted in this testimony, the two-tiered system A22. 14 should be discontinued and replaced with RPM pricing to create a standard 15 compensation mechanism across the state. If the Commission decides to continue 16 the use of the two-tiered system, the Suppliers respectfully request that it require 17 AEP Ohio to convene a CRES working group within one week of the effective 18 date of this order to develop the requirements for the processes and tools 19 necessary to manage the two-tiered capacity system in line with what was 20 expected under the Stipulation and to avoid the uncertainty and inefficiencies 21 caused by the previous failed implementation. The Suppliers further request that 22 the Commission require AEP Ohio to provide a report on the progress of the 23 implementation plan within a month of the CRES workshop and contemplate

penalties for AEP Ohio and/or recourse for the CRES in the event that the implementation plan is not managed effectively.

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Q23. You indicated that a decision by the Commission not to apply RPM pricing
would have a harmful effect on the development of the retail market. How
would it affect customers who are shopping now?

7 If AEP is granted their request to receive \$355 MW-day for capacity, all shopping A23. 8 customers, including schools, small commercial customers, and those in 9 governmental aggregation, would see an immediate increase in their electric bills 10 and may be forced to break their contract with the CRES. It should be noted that 11 the bill increase would be caused by a capacity price higher than any that have 12 ever resulted from RPM. Even more disconcerting, these customers chose CRES supply expecting to receive RPM pricing and almost assuredly built that 13 14 expectation into their budgets. For example, for a GS-2 customer with a 35% load factor, the capacity rate in June of 2012 will increase from \$16.75 per MW day to 15 16 \$355 per MW day. That amounts to a staggering increase of some \$.04027 per 17 kWh. The Suppliers hope that the Commission does not promulgate an Order that 18 has the effect of punishing customers for simply planning on and budgeting for the 19 capacity pricing the Commission approved in its December 14, 2011 Opinion and 20 Order instead of the excessive rate proposed here by AEP.

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1 CONCLUSION

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Q24. Please summarize your advice to the Commission on the subject of capacity pricing for the AEP Ohio service territory.

A24. RESA strongly urges the Commission to expressly adopt the RPM price for the 4 appropriate LDA as the State Compensation Mechanism for the remainder of 5 AEP Ohio's term as an FRR entity. If the Commission is concerned that AEP 6 Ohio should receive additional revenue for its generation assets, it can follow the 7 approach adopted in Duke's ESP II and allow AEP Ohio to collect additional 8 costs through a stability charge, rather than raise the capacity price far above any 9 rate ever set by RPM. Finally, should the Commission elect to extend the two-10 tiered approach with a glide path similar to the Stipulation, the Suppliers 11 recommend that the Commission also: 1) enforce AEP Ohio's move from FRR to 12 RPM by June 2015; 2) keep all customers who were shopping prior to September 13 7th in Tier One; 3) require AEP to create an EDI notification for customers so that 14 CRES and customers (should they choose to switch suppliers) know who qualifies 15 for RPM pricing, who no longer is receiving RPM pricing and when the cut off 16 occurred, who is receiving a charge other than RPM and when that charge went 17 into effect; and 4) require AEP Ohio's breakdown the load in its capacity bills 18 between the RPM price and the second tier price. 19

- 20
- 21 Q25. Does this conclude your testimony?
- 22 A25. Yes.

CERTIFICATE OF SERVICE

I certify that a copy of the foregoing document was served this 4th day of April, 2012 via electronic mail on the following persons.

mtCent

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Case No(s). 10-2929-EL-UNC

Summary: Testimony Direct Prepared Testimony of Teresa L. Ringenbach on Behalf of the Retail Energy Supply Association electronically filed by M HOWARD PETRICOFF on behalf of Retail Energy Supply Association