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### BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In the Matter of the Commission's Consideration of Telephone Safety Valve Requests and Other Number Resource Related Filings

Case No. 10-884-TP-UNC

### WINDSTREAM WESTERN RESERVE, INC.'S MOTION FOR REVIEW OF DECISION OF NEUSTAR – POOLING ADMINISTRATOR

Pursuant to 47 CFR § 52.15(g)(3)(iv), Windstream Western Reserve, Inc. ("Windstream") hereby moves the Public Utilities Commission of Ohio ("Commission") to review a decision of the Pooling Administrator ("PA" or "NeuStar") denying Windstream's request for numbering resources in one Ohio rate center. For the reasons set forth below, Windstream respectfully requests that the Commission overturn the PA's decision and direct it to assign the requested one thousand number block to Windstream.

Windstream recently submitted a request to NeuStar for a one thousand number block in accordance with current guidelines, including the months-to-exhaust ("MTE") certification procedures established in the Central Office Code Assignment Guidelines. Windstream is deploying a new packet switch to support a new VOIP product offering called Unified Communications. Windstream needs a one thousand number NXX block to establish the local routing number for the new switch. It does not have any one-thousand number blocks available in inventory to be moved to the new switch.

Windstream's request for the additional numbers from NeuStar was denied because Windstream does not meet the utilization threshold necessary in order to obtain numbering

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resources. The Federal Communication Commission ("FCC") requires a MTE of six months or less and Windstream is now at 84.261.

The FCC's rules set forth the instant procedure for state commission review of a denial of a numbering resource request. 47 CFR § 52.15(g)(3)(iv). The FCC's rules allow a state commission to, "... overturn the NANPA's decision to withhold numbering resources from the carrier based on its determination that the carrier has demonstrated a verifiable need for numbering resources and has exhausted all other available remedies." 47 CFR § 52.15(g)(4). The FCC Report and Order adopting this rule elaborates as follows:

> We therefore clarify that states may also grant relief if a carrier demonstrates that it has received a customer request for numbering resources in a given rate center that it cannot meet with its current inventory. Carriers may demonstrate such a need by providing the state with documentation of the customer request and current proof of utilization in the rate center. States may not accommodate requests for specific numbers (i.e., vanity numbers), but may grant requests for customers seeking contiguous blocks of numbers.

Third Report and Order and Second Order on Reconsideration, Numbering Resource Optimization, FCC 01-362, CC Docket Nos. 96-98 and 99-200, ¶ 64 (December 28, 2001).

This Commission has the authority to overturn the PA's decision when a carrier demonstrates that it cannot meet a customer need for a contiguous block of numbers from its current inventory. Windstream does not have the inventory for one thousand consecutive numbers in the Madison rate center to be able to offer this new service. Copies of the thousandblock application, the MTE certification, and NeuStar's denial are attached and incorporated herein. For the reasons set forth herein, Windstream respectfully requests that the Commission overturn NeuStar's denial and direct NeuStar to allocate to Windstream the requested additional one thousand number block.

Respectfully submitted,

William A. Adams, Counsel of Record BAILEY CAVALIERI LLC 10 West Broad Street, Suite 2100 Columbus, OH 43215-3422 (614) 229-3278 (telephone) (614) 221-0479 (fax) <u>William.Adams@baileycavalieri.com</u> Attorneys for Windstream Western Reserve, Inc.

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Parts	,		

November 21, 2003 ATIS-0300066.at3			Attachment 3
	ng Administrator's Res		
	TBPAG Par	13	
Tracking Number :	440-MADISON-OH- 440599		
Date of Application:	05/04/2011	Effective Date:	
Date of Receipt:	05/04/2011	Date of Response:	05/04/2011
Service Provider Name:	WINDSTREAM WES	STERN RESERVE, IN	N <u>C.</u>
(Telcordia <sup>™</sup> LERG <sup>™</sup> Routing Guide ) OCN:	0666		
NPAC SOA SPID :			
Pooling Administrator Co Diane Calhoun	ontact Information: Phone:		925-363-7656
Signature of Pooling Admir		÷	
Diane Calhoun	Fax:		925-363-7655
Name (print)		,	
Email:	diane.c	alhoun@neustar.biz	<u>r</u>
		\$	
NPA-NXX or NPA- NXX-X :		Block Assigned	:
		Block Reserved	1:
		Block Reservati Expiration Date :	
		Block/Code Mo	dified :
		Block/Code Disconnected :	
Block Contaminated()	(es or No) : er of TNs contaminated	J:	
Switch Identification(S	witch Entity/POI): 1	MDSNOHXAP	S0
Rate Center:		MADISON	
Rate Center Sub Zone			
X Form Complete, requ	lest denied.		
Explanation:			

DR-57: You do not meet the MTE and/or Utilization requirements, therefore this request for a new code is denied. You may proceed with requesting a State Waiver from the appropriate state commission using this Part 3 denial. If you are in disagreement with the disposition of this request, please refer to the Thousands'Block Number (NXX-X) Pooling Administration Guidelines for the appeals process.

\_\_\_ Request withdrawn. Explanation:

Assignment activity suspended by the administrator.

Explanation:

Remarks:

<sup>1</sup> This is an eleven-character descriptor provided by the owning entity for the purpose of routing calls. This must be the CLLI <sup>TM</sup> Location Identification code of the switching entity/POI shown on the Part 1A form (Telcordia,LERG ROUTING Guide and CLLI are trademarks of Telcordia Technologies,Inc.)

### Central Office Code (NXX) Assignment Request Part 1 December 9, 2005

Tracking Number:

440-MADISON-OH-440599

<u>Full</u> NXX: LRN

Type of Application: Rew 1 Delete

# **1.0 GENERAL INFORMATION**

1.1 Contact Information:

Code Applicant: Company/Entity WINDSTREAM WESTERN RESERVE, INC. Name: Headquarters 4001 Rodney Parham Rd Address: City, State, Zip: Little Rock ,AR ,72212 Contact Name: Paula Hustead Contact 10005 Monroe Rd, B1F01 Address: City,State,Zip: Matthews, NC, 28105 704-845-7489 FAX: E-Phone: mail: paula.hustead@windstream.com Code Administrator:<sup>2</sup> Name: Michael Ortega Address: 46000 Center Oak Plaza City,State,Zip: Sterling ,VA ,20166 Phone: 571-434-5348 FAX:<u>571-434-5502</u> NXX:<sup>3</sup> LATA: 320 1.2 NPA: <u>440</u> OCN: <sup>4</sup> 0666 Parent Company's OCN(s) G118 Switching Identification(Switch Entity/POI)<sup>5</sup> MDSNOHXAPS0 Rate Center: <sup>6</sup> MADISON Locality/City/Wire Center: Tandem Homing Homing Tandem Operating Co: <sup>7</sup> CLLI WINDSTREAM <sup>8</sup>:ASHTOHXA02T

1.3 Dates: Date of

Application:<u>05/04/2011</u> Request Effective Date: <sup>9 10</sup> \_\_\_\_\_07/11/2011\_

By selecting this checkbox, I acknowledge that I am requesting the earliest possible effective date the Administrator can grant. Please note that this only applies to a reduction in the Administrator's processing time, however the request will still be processed in the order received.

Request Expedited Treatment? Yes \_\_\_\_\_No \_\_X\_\_\_

1.4 a) Type of company/entity requesting the code: <u>Incumbent Local</u> <u>Exchange Carrier (ILEC)</u> (LEC, IC, CMRS, Other)

<sup>b)</sup> Types of service: <u>Wireline</u> (e.g., Cellular - Type 2)

c) Code Assignment Preference (Optional)

d) Codes that are undesirable, if any \_\_\_\_\_

e) Type of change(Mark <u>all</u> that apply)

Tandem Homing CLLI

 $\overline{\mathbb{R}}$  OCN-Inter-company <sup>12</sup>  $\overline{\mathbb{R}}$  Effective Date  $\overline{\mathbb{R}}$  LATA  $\overline{\mathbb{R}}$  Extend Reservation

1.5 Type of Request (Initial, growth, etc.) <u>Growth</u>

If an initial code, attach(1) evidence of certification and (2) proof of ability to place code in service within 60 days. If a growth code, attach months to exhaust worksheet.

Pooling Indicator: <sup>13</sup> 😿 Yes

No No

1.6 NPA Jeopardy Criteria Apply: 🛛 🖾 Yes 🖾 No

1.7 Code request for new service (Explain):

1.8 It is the code applicant's responsibility to arrange input of Part 2

information into BIRRDS. The 45-calendar day nationwide minimum interval cutover for BIRRDS will not begin until input into BIRRDS has been completed.

#### Comments:

## <u>Need an LRN for new packet switch deployment for new product offering not</u> available on our legacy switch(es)

I hereby certify that the above information requesting an NXX code is true and accurate to the best of my knowledge and that this application has been prepared in accordance with Central Office Code (NXX) Assignment Guidelines posted to the ATIS Web Site (http://www.atis.org/atis/clc/inc/incdocs.htm) as of the date of this application; <sup>14</sup>

Paula Hustead	<u>CODE</u> ADMINISTRA	<u>TION 05/04/2011</u>
Signature of Code Applicant	Title	Date

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<sup>1</sup> Identify type and reason for change(s) in Section 1.4(e).

 $^{2}$  A list of the current Code Administrator(s) who can provide assistance in completing this form is available upon request from NANPA.

 $^{3}$  The NXX field is required for any code request in which there is a change or the NXX is being returned.

<sup>4</sup> Operating Company Number (OCN) assignments must uniquely identify the applicant. Relative to CO Code assignments, NECA-assigned Company Codes may be used as OCNs. Companies with no prior CO Code or Company Code assignments may contact NECA (800-228-8597) to be assigned a Company Code (s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignment should direct questions regarding appropriate OCN usage to the Telcordia <sup>TM</sup> Routing Administration (TRA) on 732-699-6700.

<sup>5</sup> This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the eleven-character Telcordia <sup>TM</sup> COMMON LANGUAGE CLLI <sup>TM</sup> Location Identification of the applicant's switch or POI. (Telcordia and CLLI are trademarks and COMMON LANGUAGE is a registered trademarks of Telcordia Technologies, Inc.)

<sup>6</sup> Rate Center name must be a tariffed Rate Center associated with toll billing.

<sup>7</sup> Applies to any code applicant connecting to the Public Switched Telephone Network via a tandem owned by a different carrier.

<sup>8</sup> This is an eleven-character descriptor provided by the owning entity for the purpose of routing calls. This must be the CLLI <sup>TM</sup> Location Identification Code of the switching entity/POI, and is the same on Part 2, Form 1, Page 2 of 2.

<sup>9</sup> Code applicants should request an effective date that is at least 66 calendar days from the submission of this form. It should be noted that interconnection arrangements and facilities need to be in place prior to activation of a code. Such arrangements are outside the scope of these guidelines.

<sup>10</sup> Requests for code assignment shall not be made more than six months prior to the requested effective date.

<sup>11</sup> Select if you are the current Code Holder

<sup>12</sup> Select if you are <u>not</u> the current Code Holder

<sup>13</sup> The Applicant will indicate "YES" if the NXX being requested will be used for thousands-block number pooling and will leave this field blank if it is not.

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<sup>14</sup> An incomplete form may result in delays in processing this request.

# TBPAG Attachment 1 - March 19, 2007

# Thousands-Block Application Form - Part 1A

Tracking <u>440-MADISON-</u> Number: <u>OH-440599</u> <u>Full NXX: LRN</u>

Type of<br/>Application:Image: ChangeImage: ChangeImage: ChangeiDisconnect

#### **GENERAL APPLICATION INFORMATION**

### **1.1 Contact Information:**

Block Applicant:

Company Name:	WINDSTREAM WESTERN RESERVE, INC.						
Headquarters Address:	4001 Rodney Parham Rd						
City, State, Zip:	Little Rock, AR, 72212						
Contact Name:	Paula Hustead						
Contact Address:	<u>10005 Monroe Rd, B1F01</u>						
City,State,Zip	Matthews, NC, 28105						
Phone: <u>704-</u> <u>845-7489</u>	FAX: _ E-mail: <u>paula.hustead@windstream.com</u>						
Pooling Admi	nistrator: <sup>ii</sup>						
Contact Name:	Diane Calhoun						
Contact Address:	1800 Sutter St						
City,State,Zip	: <u>Concord ,CA.94520</u>						
Phone:	<u>925-363-7656</u> FAX: <u>925-363-7655</u>						
E-mail: diane.calhoun@neustar.biz							

# **1.2 General Information:**

Check one : No LRN needed \_\_\_\_\_ LRN needed iii \_\_\_\_X

NPA: <u>440</u> LATA: <u>320</u> OCN: <sup>iv</sup> Parent Company's OCN <u>G118</u>
Number of Thousands-Blocks Requested : 1
Switching Identification(Switch Entity/POI) : <sup>v</sup> MDSNOHXAPS0
City or Wire Center Name : Rate Center: <sup>vi</sup> <u>MADISON</u>
Rate Center Sub Zone:
1.3 Dates:
Date of Application: viiRequested Block Effective Date: viii05/04/201107/11/2011

By selecting this checkbox, I acknowledge that I am requesting the earliest possible effective date the Administrator can grant. Please note that this only applies to a reduction in the Administrator's processing time, however the request will still be processed in the order received.

Request Expedited Treatment? (See Section 8.6) Yes \_\_\_\_\_No \_\_\_X\_\_\_

# 1.4 Type of Service Provider Requesting the Thousands-Block :

a) Type of Service Provider :\_\_\_<u>Incumbent Local Exchange Carrier (ILEC)</u> (LEC, IXC, CMRS, Other)

b) Primary type of service Blocks to be used for : Wireline

c) Thousands-Block(s) (NXX-X) assignment Preference (Optional)

d) Thousands-Block(s) (NXX-X) that are undesirable for this assignment, if any \_\_\_\_\_

e) If requesting a code for LRN purposes, indicate which block(s) you will be keeping(the remainder of the blocks will be given to the pool) <u>440-xxx-0</u>,

# 1.5 Type of Request:

Initial block for rate center : Yes \_\_\_\_\_\_ If Yes , attach evidence of authorization and proof of capability to provide service within 60 days.

Growth block for rate center : Yes <u>X</u> If Yes , attach months to exhaust worksheet

By selecting this checkbox, I acknowledge that I am willing to accept a block in red and explicitly understand that the underlying CO code may not yet be activated in the PSTN and loaded in the NPAC on the block effective date.

Type of change(Mark <u>all</u> that apply)

III OCN:Intra-company ix III Switching Id III Part 1B

OCN:Inter-compare	ny x 📓 Effective Date	
Change block : Yes	_If Yes , list NPA-NXX-X	-

# 1.6 Block Return :

- a) Is this block Contaminated Yes \_\_\_\_\_ No \_\_\_\_\_
- b) If Yes how many TNs are NOT available for assignment :\_\_\_\_\_
- c) Have all new Intra SP ports been completed in the NPAC Yes \_\_\_\_\_ No \_\_\_\_\_
- d) Has this block been protected from further assignment Yes \_\_\_\_\_ No \_\_\_\_\_

Disconnect block : Yes \_\_\_\_\_ If Yes , list NPA-NXX-X \_\_\_\_\_

# Remarks: <u>Need an LRN for new packet switch deployment for new product offering not</u> available on our legacy switch(es)

I hereby certify that the above information requesting an NXX-X block is true and accurate to the best of my knowledge and that this application has been prepared in accordance with the Thousands-Block (NXX-X) Pooling Administration Guidelines(ATIS-0300066) available on the ATIS web site (http://www.atis.org/inc) or by contacting inc@atis.org as of the date of this application.

<u>Paula Hustead</u>	<u>CODE</u> <u>ADMINISTRATION</u> 05/04/2011			
Signature of Block Applicant	Title	Date		

# Instructions for filling out each Section of the Part 1A form:

Section 1.1 Contact information requires that Service Providers supply under "Block Applicant" the company name, company headquarters address, a contact within the company, an address where the contact person may be reached, in addition to the correct phone, fax, and e-mail address. The Pooling Administrator section also requires the Service Provider to fill in the Pooling Administrator s name, address, phone, fax and e-mail.

Section 1.2 Service Providers who need a thousands-block assignment or for an Location Routing Number (LRN) are required to fill in this section. If needed for an LRN, a CO Code Application needs to also be submitted to the PA. The Service Provider should supply the Numbering Plan Area (NPA); the Local Access Transport Area (LATA), which is a three-digit number that can be found in the Telcordia<sup>TM</sup> LERG<sup>TM</sup> Routing Guide. The Operating Company Number (OCN) assigned to the service provider and the OCN its parent company. An OCN is a four-character alphanumeric assigned by Telcordia<sup>TM</sup> Routing Administration (TRA). In addition, the number of thousands-blocks requested should be supplied. The Switch Identification as well as the city or wire center name, rate center, rate center sub zone, homing tandem and CLLI<sup>TM</sup> tandem of the facilities based provider <sup>xi</sup>. Explanations of these terms may be found in the footnotes. Section 1.3 The date the Service Provider completes the application should be entered in this section, as well as the Effective Date of the requested thousands-block.

Section 1.4 Service Providers should indicate their type, e.g., local exchange carrier, competitive local exchange carrier, interexchange carrier, CMRS. The also indicate the primary type of business in which the numbering resource is to be used. Service Providers also may indicate their preference for a particular thousands-block, e.g., 321-9XXX, or indicate any thousands-blocks that may be undesirable, e.g., 321-6XXX.

Section 1.5 Service Providers indicate the type of request. Initial requests are for first applications for thousands-blocks in a rate center, growth for additional thousands-blocks in a rate center in which the applicant already has numbering resources, and provide the required evidence as ordered by the FCC.

Section 1.6 Service Providers must indicate the updated/current information in regards to contaminated TNs on the block they are returning to the pool. Blocks with over 10% contamination (101 TNs or more) shall not be returned to the pool unless they meet criteria outlined in section 9.1.2 of these Guidelines. If the block being returned is over 10% contaminated the PA shall seek a new block holder. If question c and/or d have a response of No, the request for return shall be denied. The thousands-block applicant certifies veracity of this form by signing their name, and providing their title and date.

# Foot Notes :

<sup>i</sup> Identify the type of change(s) in Section 1.5.

<sup>ii</sup> The Pool Administrator is available to assist in completing these forms.

<sup>iii</sup> A CO Code application will also need to be submitted to the PA.

<sup>iv</sup> Operating Company Number (OCN) assignments must uniquely identify the applicant. Relative to CO Code assignments, NECA-assigned Company Codes may be used as OCNs. Companies with no prior CO Code or Company Code assignments should contact NECA (800 524-1020) to be assigned a Company Code(s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignments should direct questions regarding appropriate OCN usage to (TRA) (732-699-6700).

<sup>v</sup> This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the 11 character CLLI<sup>TM</sup> code of the switch /POI.

<sup>vi</sup> Rate Center name must be a tariffed Rate Center.

<sup>vii</sup> Acknowledgment and indication of disposition of this application will be provided to applicant within seven calendar days from the date of receipt of this application. An incomplete form may result in delays in processing this request.

viii Please ensure that the NPA-NXX of the LRN to be associated with this block(s) is/will be active in the network prior to the effective date of the block(s).

<sup>ix</sup> Select if you are the current Block Holder.

<sup>x</sup> Select if you are <u>not</u> the current Block Holder

x<sup>i</sup> Telcordia, LERG Routing Guide, and CLLI are trademarks of Telcordia Technologies, Inc.

### Appendix 3 May 16, 2008 MONTHS TO EXHAUST and UTILIZATION CERTIFICATION WORK SHEET - TN Level<sup>1</sup> (Thousands-Block Number Pooling Growth Block Request)

Tracking Number: 440	0-MADISON-OH-44	<u>0599</u>	
Date: 05/04/2011	OCN: <u>0666</u>	Company Name: WINDSTREAM WES' RESERVE, INC.	<u>rern</u>
Rate Center: MADIS	<u>ON</u>		
List all Codes NPA(s)	-NXX(s) and Blocks	NPA(s)-NXX-X(s): <u>440-417-0, 1, 9; 440-42</u>	<u>8</u>
Name of Block Applic	cant: <u>Paula Hustead</u>	Signature: <u>Paula Hustead</u>	
Title: <u>CODE ADMIN</u> No.:	<u>ISTRATION</u>	Telephone No.: 704-845-7489	FAX
E-mail: paula.hustea	d@windstream.com	•	
		,	
A. Available Number	s: <u>4845</u>		
B. Assigned Numbers	s: <u>8155</u>		
C. Total Numbering H	Resources: <u>13000</u>		
D. Quantity of number from the Utilization c		st 90 days (increments of 1,000 or 10,000) a	nd excluded
List Excluded			

Code(s) or Block(s):

	Month	Month	Month	Month	Month	Month	Month	Month	Month	Month	Month	Month
	#1	#2	#3	#4	#5	#6	#7	#8	<b>#9</b>	#10	#11	#12
E. Growth History - Previous 6	<u>39</u>	<u>18</u>	1 <u>0</u>	<u>24</u>	<u>15</u>	<u>195</u>						

MTE Block											Pa	age 2 of 2
months <sup>3</sup>												
F. Forecast - Next 12 months <sup>4</sup>	<u>50</u>	<u>53</u>	<u>56</u>	<u>59</u>	<u>62</u>	<u>65</u>	<u>68</u>	<u>71</u>	<u>75</u>	<u>79</u>	<u>83</u>	<u>87</u>
G. Average M	ſonthly	Foreca	ast (Sur	n of mo	onths 1-	6 (Part	F abov	e) divid	led by 6	): <u>57<b>.5</b></u>		
H. Months to Exhaust <sup>5</sup> =	to Exhaust <sup>5</sup> Numbers Available for Assignment to Customers(A)											
	А	verage	Month	ly Fore	cast(G)	)						
		Bloc	<u>k Requ</u> 1	ested		<u>Availa</u>	<u>ible Nu</u> 4845	<u>mbers</u>			<u>s To E</u> 84.261	<u>xhaust</u>
I. Utilization <sup>6 A</sup>	ssigne	<u>d Num</u>	<u>bers(B)</u> ( <u>[</u>	<u>- Excl</u> ))	uded N	umbers	X:100 <u>62.731</u>	=				
	Total N	lumber	ing Res Numbe		(C)-Ex	cluded		19				

Explanation: \_\_\_\_\_

<sup>1</sup>A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document.

<sup>2</sup>Quantity of numbers activated in the past 90 days is based on blocks and/or codes received from the administrator and shall be reported in increments of 1,000 or 10,000 TNs (e. g.: 2 blocks received=2,000 and 1 code received=10,000).

<sup>3</sup>Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.

<sup>4</sup>Forecast of TNs needed in each following month, starting with the most recent month as Month #1.

<sup>5</sup>To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, section 52.15 (g) (3) (iii)).

<sup>6</sup>Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))