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         BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO
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     In the Matter of D&J
     Transport Co., Inc.,
    Notice of Apparent : Case No. 10-2968-TR-CVF Violation and Intent to :
 4
     Assess Forfeiture.
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                           PROCEEDINGS
 8
     before Mr. Kerry K. Sheets, Hearing Examiner, at the
9
     Public Utilities Commission of Ohio, 180 East Broad
10
     Street, Room 11-C, Columbus, Ohio, called at 10:00
11
     a.m. on Thursday, April 21, 2011.
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2 1 APPEARANCES: 2 Mike DeWine, Ohio Attorney General William Wright, Section Chief 3 Public Utilities Section By Mr. Werner L. Margard III Mr. Steven L. Beeler 4 Mr. Devin D. Parram 5 Assistant Attorneys General 180 East Broad Street, 6th Floor Columbus, Ohio 43215-3793 6 7 On behalf of the staff of the Public Utilities Commission of Ohio. 8 Mr. James Thacker 9 16586 U.S. Route 68 Mount Orab, Ohio 45154 10 Pro se. 11 12 13 14 15 16 17 18 19 20 21 22 2.3 24 25

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Thursday Morning Session,
April 21, 2011.

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EXAMINER SHEETS: The Public Utilities

Commission of Ohio has set for hearing at this time

and place case number 10-2968-TR-CVF, In the Matter

of D&J Transport Co., Inc. My name is Kerry Sheets.

I'm an attorney examiner for the Commission, and I

have been assigned to hear this case.

May I now have the appearances of the parties, please, starting with staff.

MR. MARGARD: Thank you, your Honor. On behalf of the Transportation staff of the Public Utilities Commission of Ohio, Michael DeWine, Attorney General, William Wright, Section Chief, Public Utilities Section, by Assistant Attorneys General Werner Margard, Steven Beeler, and Devin Parram, 180 East Broad Street, 6th floor, Columbus, Ohio.

EXAMINER SHEETS: Very good.

Is the respondent present?

MR. THACKER: Yes, sir.

EXAMINER SHEETS: Have a seat at the table if you would. Do you want to give your name and address.

5 1 MR. THACKER: James Thacker, 16586 U.S. 2 Route 68, Mt. Orab, Ohio. 3 EXAMINER SHEETS: Thank you. 4 Do we have any preliminary matters to 5 take care of today? 6 MR. MARGARD: I don't believe so, your 7 Honor. 8 EXAMINER SHEETS: Do you have witnesses 9 to call? 10 MR. MARGARD: I do, your Honor, thank you. Your Honor, my first witness would be Inspector 11 12 Tad Rumas, please. 13 EXAMINER SHEETS: Raise your right hand. 14 (Witness sworn.) 15 EXAMINER SHEETS: Be seated. 16 17 INSPECTOR TAD RUMAS being first duly sworn, as prescribed by law, was 18 19 examined and testified as follows: 20 DIRECT EXAMINATION 21 By Mr. Margard: 2.2 Q. Can you state your name for us, please. 23 Tad Rumas. Α. 24 And by whom are you employed? Ο. 25 The Public Utilities Commission of Ohio. Α.

Q. And at what address?

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- A. At 180 East Broad Street, Columbus, Ohio, 3 43215.
  - Q. And what is your job position?
  - A. My job position is employed as the section chief or the supervisor of the New Entrant section in the Transportation division of the Public Utilities Commission.
    - O. What is that section?
  - A. What the section entails is a background investigation on all motor carriers who apply for and receive a U.S. DOT number. Subsequent to January 1st, 2003, the United States has mandated that all such carriers who operate in interstate commerce must undergo a federal safety audit, and I manage the staff and the program that handles that.
    - Q. Can -- I'm sorry. Please continue.
    - A. Please, go ahead.
  - Q. Can you give us a brief description of your background and work experience, please.
  - A. Certainly. I have a college education in chemistry, I served in the United States Marine Corps and I function -- my job function was nuclear, biological, and chemical warfare instructor. After exiting the Marine Corps I applied for and went to

schooling to become a police officer. I graduated from the academy and served as a police officer prior to arriving at the Public Utilities Commission.

Since arriving at the Commission my job duties were as a hazardous materials specialist and then promoted to the current position I currently have.

- Q. When were you promoted to your current position?
  - A. November of 2004.

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- Q. In that position do you have occasion to conduct roadside inspections?
- A. I do indeed. I am required by the Commission and by the FMCSA to maintain my certification and have done so for the last seven years. In doing so I'm required to conduct roadside inspections that include bulk transportation of hazardous materials, placarded amounts of hazardous materials in interstate and intrastate commerce.
- Q. You mentioned to maintain your certification.
  - A. Yes, sir.
  - Q. What certification is that, please?
- A. The FMCSA requires that anyone that is to conduct a roadside inspection and enter interstate

commerce must complete at minimum 32 roadside inspections in the federal fiscal year.

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- Q. Do you have any other specialized training or certifications other than the background that you've already outlined?
- A. I do. I attended, as per the direction of the Public Utilities Commission for the job specification, I attended the North American Standard Level 1 both A and B, the general hazardous materials course, the Level 6 radioactive shipment course, the bulk transport of hazardous materials course, and I am currently certified as a HM technician by the state of Ohio as well.
- As part of your duties were you conducting roadside inspections on September 3rd of 2010?

Excellent. Thank you.

A. T was.

Q.

- Q. And do you recall what your specific job assignment was on that date?
- A. I was conducting roadside inspections at the Fisher Road Marathon facility on the west side of Columbus, sir.
- Q. And on that date did you have the opportunity to inspect a vehicle driven by a Roy

Morgan on behalf of D&J Transport Company?

A. I did.

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- Q. As you sit here and testify today do you have an independent recollection of that inspection?
  - A. I do.
- Q. Very good. Can you briefly describe to us what you recall from your inspection on that date?
- A. Based on recollection and based on the inspection that I wrote, the inspection wasn't awfully bad. As far as the mechanical soundness of the vehicle, it was fine. The only violation that was noted at the time of the inspection was a HM violation of shipping papers.
- Q. Now, you indicated a written report. You prepared a written report as a result of your examination?
  - A. I am, and I am required to do so, sir.

    MR. MARGARD: May I approach, your Honor?

    EXAMINER SHEETS: You may.
- Q. Inspector, I have handed you a copy of a two-page document that I've marked for purposes of identification as Staff Exhibit No. 1. Do you recognize this document?
  - A. I do indeed.
    - Q. And is this the written report to which

you were referring earlier?

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- A. It is, sir.
- Q. And this was prepared by you, correct?
- A. It is. It's a facsimile, but it is.
- Q. Thank you.

In that regard I note that there are some handwritten notations on this particular copy. Were those your notations?

- A. No, sir, they were not.
- Q. With the exception of those notations and the marking of this as a staff exhibit for purposes of this hearing is it otherwise an accurate facsimile of the report that you prepared?
  - A. It is.
- Q. Now, it indicates that you conducted a Level 1 or full inspection. Can you briefly describe what that entails, please?
- A. A full inspection entails both the driver and the vehicle, ensuring that the driver is properly licensed and the vehicle is properly maintained including all paperwork to operate safely on the streets of Ohio, the highway.
- Q. Now, you've already indicated that you found no mechanical issues with the vehicle; is that correct?

A. Based on my inspection that is correct, sir.

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- Q. Okay. Let me direct your attention to the section of Staff Exhibit No. 1 labeled

  Violations. There are a number of different columns there, the first is for a section code that indicates a 177.817(e). Is that a number that you put into the report yourself?
  - A. It is indeed. Part of the software that's utilized to conduct a roadside inspection and produce this document gives the inspector the ability to enter that information in, but yes, the inspectors are required to understand where the code cite is for violations noted.
- Q. Very good. So that's a number that you put in yourself.
  - A. I did indeed.
  - Q. Very good. In the final column labeled Violation Description it says "Shipping paper accessibility." Is that section populated automatically, or is that something that you put in manually?
    - A. It is populated automatically.
- Q. Is there any portion of this description that you put in manually or is this --

A. There is.

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- Q. Which portion did you add to this report?
- A. Specifically, "Shipping paper was inside of a plastic folder in between other delivery paperwork."
- Q. Now, do you recall what that plastic folder was or looked like?
- A. I do. It was an opaque folder with various paperwork, pieces of paperwork in it.
  - Q. Now, you said "plastic" and "opaque."
  - A. Yes.
  - Q. Could you see through this folder at all?
- A. By the definition, you couldn't make -distinguish things through it, but you could see
  through it, but not where you could -- you could
  actually see what was behind and inside the folder.
  You could see that something was there, but couldn't
  distinguish it.
  - Q. Thank you.

The respondent today has brought a folder with him. Have you had an opportunity to observe that folder in the room today?

- A. I have not.
- Q. The respondent also has provided copies of those documents to the staff.

- MR. MARGARD: Your Honor, may I approach?

  EXAMINER SHEETS: You may.
- Q. Inspector Rumas, I've handed you a one-page document marked for purposes of identification as Staff Exhibit No. 2. Does this appear to be the opaque folder to which you are referring?
- A. Except, to the best of my recollection, there was no writing on the outside of the folder.
- Q. At the time of your inspection you don't recall any writing identifying these as HM, presumably HazMat, shipping papers.
  - A. I do not.
  - Q. Thank you.
- Do you have a recollection of the documents that were contained within that folder?
- A. I do.

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- MR. MARGARD: Your Honor, may I approach?

  EXAMINER SHEETS: You may.
- Q. Inspector, I've handed you two documents, one marked for purposes of identification as Staff Exhibit No. 3 that has in the upper left-hand corner the notation "Delivery Bill" and one marked for purposes of identification as Staff Exhibit No. 4, located immediately below that marking is "Loading"

Ticket/Bill of Lading." Have you seen these documents before, sir?

A. I have.

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- Q. To the best of your recollection, are these documents that were contained within the folder that you've identified?
  - A. They are.
- Q. Can you briefly describe, to the best of your knowledge, what these documents are?
- A. One meets the definition found in the Code of Federal Regulations in Title 49 of a shipping paper and one does not.
  - O. And which one meets that definition?
  - A. The one marked Staff Exhibit No. 4.
- Q. And can you please explain to me why you believe that meets the statutory definition or the definition of the rule?
- A. Title 49 of the Code of Regulations in section 172.202 provides that a shipping envelope must contain the following: A proper shipping name, a hazard class, an ID number, a packing group, and unit of measure when transported in intrastate or interstate commerce. The second form does not include those pieces of identification and, therefore, cannot be considered as a shipping paper.

- Q. Very good. Can you help us identify those items on these two documents, please?
  - A. I can, but they're kind of --
  - Q. To the best of your ability.
- A. If you look under Information, about halfway down, you can barely make out, where it says "PG" and then two Is.
  - O. I see that.

- A. That's referred to as a packing group which indicates to the inspector the type of volatility or how dangerous something can be within its class. You can see to the right, where it says "Gallons 8506," that is a unit of measure that's commonly accepted on a roadside inspection. I cannot make out the rest of it, however, during the inspection that was -- those other items that I can't see were present.
- Q. Very good. Can you please describe to us why Staff Exhibit No. 3 does not meet those same criteria?
- A. Because, as previously stated, the regulations provide that a shipping paper must contain the proper shipping name, the hazard class, the ID number, and the packing group, as well as a unit of measure, and none of which are on what's

- referred to as a delivery bill.
- 2 Q. I do see the same 8506 notation.
  - A. Uh-huh.

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- Q. Would that constitute the unit of measure?
- A. That could be a unit of measure, yes, sir.
  - Q. But the other elements that you described are missing; is that your opinion?
    - A. That's correct.
  - Q. Okay. Now, to the best of your recollection, let me ask you first of all, do you recall which order these documents were in in the envelope?
- 15 A. I do.
- 16 Q. In what order did they appear?
- A. Staff Exhibit No. 3 was on top and Staff
  Exhibit No. 4 was underneath.
- Q. And it's your understanding of the regulations that Staff Exhibit No. 4 was required to be on top?
  - A. It is what the regulations state.
- Q. Let me just go back to the day of the inspection. As you approached the vehicle, was the driver seated in the driver's seat in the vehicle?

A. He was.

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- Q. Was he restrained at the time?
- A. He was.
- Q. And did you ask him for the shipping papers?
  - A. I did.
- Q. And do you recall where those shipping papers were located within the vehicle?
- A. I do believe that they were on the seat at the time of the inspection.
  - Q. On the passenger seat next to him?
  - A. The passenger seat.
- Q. Okay. Were you able to see this opaque envelope on the top of whatever else was on that seat?
- A. I was not.
  - Q. Do you recall where it was on the seat?
  - A. At the point of inspection, based on the size of the vehicle, once the driver reached for it I stood up on the stoop to see, by the time I had, it was in the driver's hand.
- Q. So you're not sure, it very well could have been on the top of whatever else was on that seat.
- A. There was nothing else on the seat, to

the best of my recollection, other than that.

- Q. But this envelope was within the driver's reach?
  - A. It was.

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Q. Okay. Thank you.

To the best of your knowledge, would this envelope have been readily visible to somebody entering the driver's compartment of the vehicle?

- A. It would have been.
- Q. Would it have been readily identifiable as the shipping papers?
  - A. It would not have been.
- Q. Was there anything else on the shipping paper, a tab for instance, that would have identified it as the shipping papers --
  - A. There was not.
- Q. -- to somebody looking at this envelope? There was not.

Do you recall any conversation that you had with the driver about the shipping paper at the time of your inspection?

- A. I do not.
- Q. You prepared a copy of the report that's identified as Staff Exhibit No. 1 and provided that to the driver; is that correct?

A. I did.

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- Q. Did he at the time that he received a copy of that report, to the best of your recollection, complain to you about your findings or make any comment to you about your findings?
- A. To the best of my recollection, I don't remember any commentary being offered at the time of the inspection.
- Q. Is there anything else about this inspection that you think is important for the Commission to know in making its decision in this case?
- 13 A. No.
- MR. MARGARD: Thank you, your Honor. I have no further questions for Inspector Rumas.
- 16 EXAMINER SHEETS: Does the respondent
- 17 have any questions?
- 18 MR. THACKER: Yes, I do.
- 19
- 20 CROSS-EXAMINATION
- 21 By Mr. Thacker:
- Q. Mr. Rumas, you said you've been on the PUCO unit for how long?
- A. I have been employed here at this facility for seven years.

- Q. That's good. And you're in training.

  Can you tell me how many inspections that you done in this particular year?
  - A. In this year?
  - Q. No. In the --
  - A. Or the year of this?
  - Q. Yeah. Do you know?
    - A. I do not know.
    - Q. Roughly.
- 10 A. I would guess somewhere in the range of 40 to 50.
- 12 Q. Forty --

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- A. At that point.
- Q. Okay. So that's 40 or 50 out of 365 days out of the year. So your normal job is training, right?
- 17 A. I'm not sure what your --
- Q. You're training other HazMat people, from my understanding, to do this job.
  - A. My duties include roadside inspections.
  - Q. Mr. Rumas, I got a question. Have you ever been to an accident scene involving a gasoline tanker laying on its side?
    - A. I have.
- Q. Were you the first one there?

A. I was not.

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- Q. So given that information, in the event of an accident, it is the PUCO's job to protect the public, right?
  - A. It is.
- Q. Very important. Mr. Rumas, I've done this for 31 years, too, so I'm kind of familiar with it too. I've been to several accidents and actually cleaned up several accidents. Would it be important if that truck was loaded or empty?
- A. Would it be important if the truck were loaded or empty? Based on the flammability of -- we're talking about gasoline?
  - Q. Yes.
- 15 A. It would make no difference from the ignition source.
- 17 O. It would make no difference --
  - A. It would not.
- 19 Q. -- from the ignition source.
- 20 A. If it's empty, it's defined as the regulations --
  - Q. I understand.
- 23 A. -- or empty as in purged.
- Q. If you was to leak out 5,000 gallons of product and it was raining 2 inches an hour like it

- did the other night, would it not be important to know how much is on that truck?
- A. Depending on the admissibility of gasoline in the water, I would assume it would enter into the conversation, certainly.
- Q. In other words, it could flow very far downstream and become a hazard. In a 2-inch rain isn't it even possible that the trailer could leak several hundred gallon and end up somewhere and people not even being aware of it?
  - A. I would assume.

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12 Q. Okay. That would be one of my
13 major . . .

Your Exhibit 4, now, I understand what you're saying, it's got the codes and, Mr. Rumas, you did a fine job, I mean, you're doing your job and I understand that. Is that truck loaded or empty?

- A. Based on this shipping -- you're talking about Staff Exhibit No. 4?
- Q. Staff Exhibit No. 4, is that truck loaded or is that truck empty?
- A. It's loaded. Based on Staff Exhibit
  No. 4 it was loaded.
- Q. So, in other words, you have no way of really detecting the amount of responsibility that

truck has at that point. What I'm getting at, if you
was a fire department, wouldn't you want to know if
that was loaded or empty? I mean, I did the cleanup
crew and had to go drill the tanks and get the
product off. Is it not my assumption that they will
not sit a tank up unless it's empty?

A. I'm not sure what you're asking.

Q. What I'm getting at, why is No. 3 -- I realize No. 3 was in this document. Is this the envelope that you're talking about, sir?

MR. THACKER: I don't have three of them, your Honor. I just have three [verbatim].

- A. Based on my recollection this is not the envelope with the current -- in the current state it's in right now.
- Q. Okay. And you're a hundred percent sure of that.
- A. Based on my recollection, that is not the envelope that was provided to me during the time of the inspection.
- Q. Mr. Rumas, I put them in every truck and I specifically do it that way because I've had these inspections before, and I had one truck pulled over within one hour twice, and because he put the PUCO paper that you filled out on top of it he was in

compliance, and I did have to pay that \$600.

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So at that point in time, which was long before this, I had to come up with something that would make it accessible and if a truck is on its side -- I guess my question would be to you if it's laying on the seat or it's in the driver's door, say a United Dairy Farmers Prescott tank flipped over, rolled three times, are you likely to find onion paper in a door or a seat?

- A. Based on that information you've provided to me, and I have responded to an incident, I would feel uncomfortable responding if the driver was deceased. If the placards were ripped off, the information that you have provided at this time that says "HM Shipping Papers," I would feel uncomfortable because the first paper I would come to would not be a shipping paper which would make me feel as if they weren't truly shipping papers.
- Q. But if it's a manila envelope, where are you going to look for it?
- A. That would be the first place I would look.
- Q. In the passenger seat? The driver's door?
  - A. They're required to be maintained in

certain places in the vehicle, yes.

Q. So --

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- A. But the question you asked me was --
- Q. The only problem we're going to have with this is you're saying, and I respect the fact that they're going to take your word over ours, and my driver no longer works for me, so I'm kind of here on my own recognizance, but as the owner of the company or one of the owners of the company I know how I give each driver and I give him the paperwork.

Now, as the owner of the company I have no way of sitting in that truck with him and making sure that he does everything properly, and he's not the one that gets the ticket, correct?

- A. Correct.
- Q. Right. So I'm wanting to establish the fact that was this truck loaded or empty when it pulled into Marathon?
- A. Based on the information provided to me at the time of the inspection it was loaded with 8,506 gallons of fuel.
- Q. Isn't it predominant in your field that the delivery bill, even though you say it doesn't have, but it does tell you how many compartments is on that trailer?

- A. I'm sorry. I don't understanding what you're asking me.
- Q. This bill of lading, your No. 4, does that tell you how many compartments is on the trailer? Does that tell you the construction of the trailer? You're the inspector.
  - A. The delivery bill tells me that -- I'm sorry.
    - Q. No. 4.
    - A. No. 4.

- Q. How many compartments is on that trailer?
- A. It appears to be -- I can't -- it appears to be four. I can't see if it's a -- I can't see it. It's a cargo tank with 8,500 gallons. I can't see -- you're asking me is it commonly held if they are compartmentalized fuel trucks?
  - Q. Right.
- A. Yes, it's commonly held. That does commonly happen. There are compartmentalized 406s and 306s.
- Q. But the bill of lading, it doesn't say that, does it?
- A. It does not tell me the compartmentalized that I can see.
  - Q. Right. Wouldn't it be helpful for you to

have the delivery bill? Would not the delivery bill 1 2 show you that the truck is empty, that your threat is 3 less likely, because it shows the compartments on 4 your Staff Exhibit No. 3 -- does it not show what's 5 in each compartment? How many gallons in each 6 compartment? Does it not say it's no-lead gasoline? 7 And with these two put together does that not give 8 you a perfect idea what's in that truck?

- A. Are you asking me if it's helpful that the delivery bill is included?
  - O. Yes.

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- A. Certainly it would be helpful.
- Q. Then why would the driver be hurting the safety of the public? He's giving the information. See, I'm the one that designed these so I guess I'm the bad guy here.
  - A. Okay.
- Q. But it just seems to me one way or the other all the information I could get on an accident scene to help me distinguish if I've got a rupture in number 1 or a rupture in number 2 or a rupture in number 3, the first thing they're going to ask me is how many gallons are on the truck and what compartment it's in.
  - A. To answer your question, it's commonly

held in response of a flammable liquid that the fumes are what ignite. So to me, which I have been on and, as you've stated, you have been on, I honestly could care less how much is on there at the point when I'm making entry because the ignition source is what I'm concerned with, and the citizens around.

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It's commonly held they are flammable liquids, but the fumes are what ignite. So in any way if the tank has not been purged, it will ignite, and under pressure it will detonate, for lack of better words, if it has 1 gallon or if it has 8,506 gallons.

The second question you asked me was would it be helpful. I'm sure it will be helpful. However, 177.817(e) of Title 49 provides that the shipping paper, which is a proper shipping paper, must be tabbed or on top. The fact that it's helpful I won't dispute. The fact that it's in violation I will.

- Q. Okay. All I can tell you is this is what was in the truck.
  - A. Understood.
- Q. Did you tell the driver that you wanted it paper clipped to the outside of this folder?
  - A. I did not.

Q. Well, I can't prove that because he's not here.

If that's in the passenger seat, our only argument here is going to be whether it said "Shipping Papers" or it didn't say "Shipping Papers." That was the only thing in the seat, correct?

Nothing in the door.

- A. To the best of my recollection.
- Q. Okay.

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- A. However, having an envelope that has "HM Shipping Papers" on it does not meet the definition of being tabbed or on top.
  - Q. Now, why --
- A. Let me -- if included inside of that envelope are various paperwork, whether they're helpful or not, the definitions of the Code of Federal Regulations clearly state that the shipping paper, not the envelope that it's contained within, the shipping paper itself must be tabbed or on top.
- Q. Shipping papers -- let me -- must be readily visible to someone entering the driver's truck or in a holder mounted inside the door.

23 EXAMINER SHEETS: Excuse me. What are 24 you reading from?

MR. THACKER: Sir, I'm reading from the

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HazMat book.
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EXAMINER SHEETS: Okay. What section of that are you reading from?

MR. THACKER: This would be the section in regards -- page No. 53. I mean, he's quoting it right, any hazardous material shipping papers must be clearly within -- with any other papers it must be clearly distinguished either by tabbing or having it appear first.

EXAMINER SHEETS: What is your question?

MR. THACKER: I don't know what I have a question for, your Honor. I'm just trying to establish the fact that I don't feel that it's in the best regards of public safety to squabble over whether the delivery bill which says you're dealing with an empty truck, I did it too many times --

THE WITNESS: Sir, I'm not here to squabble.

EXAMINER SHEETS: You'll have a chance later on to testify.

MR. THACKER: Okay.

EXAMINER SHEETS: Do you have any more questions for this witness?

MR. THACKER: No. That would be it.

25 That would be it. He done -- he told the truth.

31 1 EXAMINER SHEETS: Do you have any 2 follow-up questions? 3 MR. MARGARD: Just for clarification 4 sake, if I can, your Honor. 5 6 REDIRECT EXAMINATION 7 By Mr. Margard: 8 Q. Inspector, you've been shown an envelope. 9 I have. Α. 10 And you indicated that the envelope, at Q. 11 least as you see it today, is not at least in the 12 same condition as the envelope you saw on the day of 13 the inspection? 14 Α. I am. 15 Does it appear that it could be the same Q. 16 envelope? Do you remember if it was purple? 17 Α. It could very well be. Okay. But it was an envelope like this? 18 Q. 19 It could very well -- to my best Α. 20 recollection, it could be. 21 Okay. Very good. Ο. 2.2 Would an envelope like this with papers inside and the shipping paper on top but not tabbed 23 24 have met the regulations, in your opinion?

It would not.

Α.

Q. If an envelope like this with the various documents inside, the shipping paper on top specifically tabbed to indicate that it was the shipping paper, would that have met the regulations?

- A. Would you please repeat the question?
- Q. Absolutely. If the documents that we have seen today, Staff Exhibits No. 3 and 4, had been included inside the envelope that you have seen today with Staff Exhibit 4 on top or indeed anywhere inside that envelope but with a tab on this document that indicated that it was the shipping paper, would that have met the regulations, in your opinion?
- A. It would. If it was tabbed or on top, whether in that envelope or not, it would have met specifically what Title 49 states should pretty much be used in accessing.
- Q. So, in your opinion, the reason we have a violation here today is because, one, the shipping paper was not on top of everything including the envelope, or, in the alternative, two, that the shipping paper was not tabbed within this envelope.
- A. No. It's a common occurrence on a roadside inspection that if you have a stack of papers, that there's got to be some way to hold them. Paper clip. A folder. The regulations provide in

177.817 that if -- however it's transported, as long as it's transported in the correct manner, that the shipping paper, specifically the shipping paper as provided in 172.202 of Title 49, is either tabbed or on top.

So to me, to answer your question, it wouldn't matter to me if it was in an envelope that said "HM," was blank, was a manila envelope, clear or opaque. As long as it's tabbed and on top and clearly accessible in conformance with the regulations it would not be a violation.

- Q. Now let me back up a little bit because I want to be clear about that. If this envelope had not been marked as Staff Exhibit 2 was, HM Shipping Papers, if there had been no marking --
  - A. Yes.

- Q. -- on it, but there were documents inside and the shipping paper was tabbed inside, would that have satisfied the regulations?
  - A. It would have.
- Q. Even though you would not have necessarily known to look in the envelope to find that shipping paper there.
  - A. It would have if it was tabbed.
  - Q. Okay. But in this case the shipping

paper, Staff Exhibit 4, was neither on top nor tabbed; is that correct?

A. That is correct.

MR. MARGARD: That's all I have. Thank you, your Honor.

MR. THACKER: Can I ask?

- - -

## RECROSS-EXAMINATION

By Mr. Thacker:

- Q. Are you familiar with Brent Kiser?
- A. I am familiar with Brent Kiser.
- Q. The day in question I was going through a full-scale audit in my office and when you were inspecting him and Sonny had called me with the information. I walked up to where I keep all these folders and laid it on the desk. You know, the only information I can get is from you guys. So if I've got Brent Kiser, would he be respectable in this business?
- A. I'm sorry. You said the only information you receive is from us guys. I'm not sure what you mean.
- Q. Well, that's not the only information.

  But in that particular day I laid this down in front

  of another PUCO investigator who was doing a

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     full-scale audit in my office and he said that if I
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    did that right there, which was on it at the time,
    just by having this containing the information that
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     the shipping papers are inside -- and can you see
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    through this, Mr. Rumas?
                 I'd have to see something inside of it,
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7
    but presumably I could see into it.
8
            Q.
                 Okay. I just want to clarify,
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    Mr. Rumas --
10
            A. Certainly.
11
            Q. -- if you can see through it.
12
            Α.
                 I can.
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                 MR. THACKER: Okay. No further
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    questions.
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                 EXAMINER SHEETS: You're excused.
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                 (Witness excused.)
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                 EXAMINER SHEETS: Do you have another
    witness?
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                 MR. MARGARD: I do, your Honor. Staff
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    would call Mr. John Canty to the stand, please.
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                 (Witness sworn.)
2.2
                 EXAMINER SHEETS: Be seated.
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                           JOHN CANTY
    being first duly sworn, as prescribed by law, was
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examined and testified as follows:
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## DIRECT EXAMINATION

## By Mr. Margard:

- Q. Please state your name.
- A. John Canty, C-a-n-t-y.
  - Q. And by whom are you employed?
  - A. The Public Utilities Commission of Ohio.
  - Q. And at what address, please?
    - A. 180 East Broad Street, Columbus, Ohio,
- 10 43215.

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- 11 Q. And in what capacity are you so employed?
- 12 A. I'm the assistant chief of the Compliance
  13 division.
  - Q. What are your duties and responsibilities in that position?
    - A. Among other duties I am responsible for supervising the employees who send out the various notices such as the notice of apparent violation and intent to assess a forfeiture from roadside inspections which would advise the proper respondent that they have been cited for a violation and the intent to assess them a civil penalty.
    - Q. How long have you been performing those duties?
      - A. Approximately 19 years.

Q. Thank you, sir.

In the course and scope of your duties and in preparation for your testimony here today have you had an opportunity to review the Commission's file with respect to this inspection?

A. Yes.

- Q. Have you had an opportunity to inspect the documents that have been previously marked as Staff Exhibits 1 through 4, the report of inspection, the copy of the envelope, the delivery paper, and the shipping paper?
- A. Not all of those, but most of those documents, yes.
  - Q. Okay. The inspection report at least?
  - A. Yes.
  - Q. Thank you.

Can you explain to us how forfeitures are determined in cases involving violations of the hazardous materials regulations?

A. Yes. In the Compliance division we have a penalty chart which lists the various categories of violations, divides them by severity and by category and by respondent, it assigns a point value to those violations. We then take those point values and put them on an Excel spreadsheet along with other factors

such as respondent culpability, extenuating
circumstances, the type of hazardous material, the
amount of hazardous material, all of those have
numerical values which comes down to simple math.
You put it in a spreadsheet and at the bottom of the
column it comes up with a number and that is the
amount of the civil forfeiture.

Q. Thank you.

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This is the procedure that you use for all hazardous materials violations; is that correct?

A. That is correct.

MR. MARGARD: May I approach, your Honor? EXAMINER SHEETS: You may.

- Q. Mr. Canty, I've handed you a multi-page document that I've marked for purposes of identification as Staff Exhibit No. 5. Do you recognize this document?
  - A. Yes.
- Q. You indicated that you assign points to the different violations; is that correct?
  - A. Yes.
- Q. And is this the document that determines what points are assigned for the various violations?
  - A. Yes, it is.
    - Q. Can you tell me based on the violation

found by Inspector Rumas what points are associated based on this document?

- A. On the second page under Hazardous

  Communications, shipping paper, it would be a point
  about, oh, a couple of paragraphs from the top, a

  3-point violation for a shipping paper violation.
- Q. Is it the Shipping paper/ER information not accessible? Is that the reference?
  - A. Yes.

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Q. Thank you, sir.

Now, can you tell me where these points come from? How these points are determined.

A. These points were the result of many hours of discussion among staff with input from the industry many years ago when we initially started to assess hazardous materials violations back in 1988 I believe it was, and over the years we occasionally update the chart.

For instance, this one on the fourth page at the bottom of the fourth page it says effective October 1st, 2008. So this chart has been updated approximately every two years just to account for things that may change in the Federal Motor Carrier violations, but it has remained pretty much the same for the past 25 years I guess that's been.

- Q. Are there nationally recognized standards or procedures for making these determinations?
- A. Yes. There is the CVSA, Commercial Vehicle Safety Alliance, which is a national organization which sets standards for assessing violations. We follow those recommendations of CVSA and we are consistent with what the recommendations are.
- Q. Just so I'm clear, these points, they are consistent with their recommendations?
  - A. Yes.

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- MR. MARGARD: May I approach, your Honor? EXAMINER SHEETS: You may.
- Q. Mr. Canty, I've handed you a one-page document marked for purposes of identification as Staff Exhibit No. 6 entitled "Forfeiture Assessment". Do you recognize this document?
  - A. Yes.
- Q. You indicated earlier that you placed this 3-point value that you described for us and a variety of other factors into an Excel spreadsheet. Does this assessment represent that Excel spreadsheet?
  - A. Yes, it does.
  - Q. And can you briefly explain for us how

that works in general and, specifically, how forfeiture was determined for the violation in this case based on Staff Exhibit No. 6?

A. Yes. In this, on Staff Exhibit No. 6, the first column there lists the violation that was cited during the inspection, 177.817(e), shipping paper accessibility. Again, if you turn to the second page, it's several paragraphs down, 3-point violation, shipping paper accessibility. That is a 3-point violation so that goes into that box right there. That's how we come up with the value of 3.

Moving down the column there, Extent of Violation, Actual Harm, and Other Circumstances, all of those are normally 3 unless there's some aggravating circumstances such as a spill, other things, harm that's caused, environmental damage, things like that. In this case there was none of that so all those values are zero.

So the next row in the column, actually that row is labeled (A), Subtotal of Points, that value remains at 3.

The next row down is labeled (B),

Material Hazard, that is taken from the

second-to-last page of our chart, and the value there
that's entered on the spreadsheet is .8. That is

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arrived at because the material, I don't have the inspection report in front of me, but the value for the type of material is 1.1, however, because it is a Packing Group III, if you look under Point Modifiers, it says minus .3. So 1.1 minus .3 comes up with .8. So that's how you get a .8 in that value.
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The next row in the column which is marked (C), Amount of Material, if you turn to the last page, it is .2. Again, I don't have the inspection report in front of me, but apparently the amount of the material would be less than a thousand pounds and so the point value entered in the spreadsheet here is .2.

So then the next row down, row (D), is
Subtotal of Points, and it says what the math is
there. It's B plus C times A. Obviously, B and C
added together is 1, and so 3 times 1 is 1
[verbatim], so the value there is 3. The respondent
culpability, that is always a 1 unless, once again,
are there some aggravating circumstances, which there
was nothing out of the ordinary in this inspection.

The next row down is labeled (F),
Respondent History, there is a value of 2. That can
be either a 1, 2, or 4, depending on the respondent's
history. I did not check, I did not independently

check what the respondent's history was back on September 13th of 2010 when this was assessed, but it was -- the value entered here is 2 which, briefly, means that the respondent has a history of violations that is a bit higher than the average carrier.

An average carrier would be a 1. A 1 would not have any effect on the point value. A 2 would -- it's a multiplier, so that would multiply that value of 3 times 2. Obviously, if the respondent history was worse, if it was a 4, it would be 4 times 3, so that would raise the value higher.

In this case the respondent history was 2, 2 times 3, the previous value, comes up with 6, and that is the value entered in row (G), the Total Points. It says there D times E times F equals row (G), which is the value of 6.

And then the final row at the very bottom, Forfeiture Assessed Amount is G, the value in (G), times \$100, 6 times \$100 is \$600.

Q. Now, Mr. Canty, you indicated that you didn't specifically check this carrier's history, you accepted the value of 2 that was put into this table. What kind of violations would contribute to a history factor of 2 versus a history factor of 1? Would it be any violation at all?

- A. No. It is only hazardous materials violations that are cited against the carrier in the state of Ohio.
- Q. In your opinion, Mr. Canty, was the forfeiture amount accurately calculated in this case?
  - A. Yes.

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- Q. And, in your opinion, is the forfeiture amount reasonable?
  - A. Yes.
- Q. Is the carrier, then, notified of the Commission's determination --
  - A. Yes.
- Q. -- or of the Commission staff's determination?
  - A. Yes, it is.
  - Q. And how is that done, please?
- A. Initially, a notice of intent to assess forfeiture is sent to the carrier, at that point they may either pay the civil forfeiture or they may request a conference. If they request a conference, as they did in this case, a conference is held.

  Following the completion of that conference a notice of preliminary determination is mailed out to the respondent. That notice then informs the respondent whether we are going to maintain the forfeiture at

the set amount or modify that amount.

MR. MARGARD: May I approach, your Honor? EXAMINER SHEETS: You may.

- Q. Mr. Canty, I've handed you two documents, a single-page document marked for purposes of identification as Staff Exhibit No. 7 and a two-page document marked for purposes of identification as Staff Exhibit No. 8. Can you identify these documents for us, please.
- A. Yes. Staff Exhibit No. 7 is the notice of apparent violation and intent to assess forfeiture, it's dated September 15th, 2010, and addressed to D&J Transportation. It references the inspection that was conducted on September 3rd of 2010 and, as I said before, informs the carrier that we intend to assess D&J Company \$600, they may either pay that amount or request a conference.

As I said before, they did request a conference. A conference was held. As a result of that Staff Exhibit 8 is our notice of preliminary determination in the same case addressed to the same company. This is dated November 22, 2010, it references that a conference was conducted. As a result of the conference we still intend to assess the company the original amount assessed, \$600. The

- company may either pay that amount or request an administrative hearing.
- Q. And are these documents part of the Commission file in this case that you reviewed preparing for your testimony today?
  - A. Yes.
- Q. And, Mr. Canty, in your opinion, was the respondent properly served with all required notices in this case?
  - A. Yes.

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- MR. MARGARD: Your Honor, I have no further questions for Mr. Canty. Thank you.
- EXAMINER SHEETS: Do you have any questions?
- MR. THACKER: Just a couple small ones.

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## 17 CROSS-EXAMINATION

18 | By Mr. Thacker:

- Q. Your name again?
- 20 A. John Canty.
- Q. John. Hey, John, you come up with the very last page of your thing. Did you not state that it had less than a thousand pounds on your very last page?
- MR. MARGARD: Are you referring to Staff

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Exhibit 5?
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2 MR. THACKER: The one you just presented.

3 EXAMINER SHEETS: Which document are you

4 referring to?

MR. THACKER: No. 5, yes, sir.

- A. Staff Exhibit 5, okay.
- Q. Yes.
- A. Gotcha. I don't have the inspection report in front of me. The way it is normally assessed, the way it should be assessed, is you would look at the inspection report and see how much product, how much material, was on the vehicle, the weight of the product. You would refer to the chart here. And since I don't have the inspection report in front of me I'm assuming that the amount was less than a thousand pounds or was a residue because the

MR. MARGARD: Your Honor, may I provide
the report to the witness?

20 EXAMINER SHEETS: Excuse me?

value that was entered here is .2.

MR. MARGARD: May I provide the

22 | inspection report to the witness?

23 EXAMINER SHEETS: You may.

24 MR. MARGARD: I just thought it might

25 help.

A. It does help. I know there's not a question on the table, but I'll answer it anyway. In looking at Staff Exhibit 1, gross weight says "Residue." So that, on the last page of Staff Exhibit 5, residue, the point value is .2. So that is where that came from. I had looked at Staff Exhibit 1 a couple days ago but honestly did not recall what the weight was.

- Q. I'm going to use your bill of lading.

  MR. THACKER: Is that fair enough?

  EXAMINER SHEETS: Okay.
- Q. That's the only thing considered this officer needs to see, is that residue or is that gallons? I mean, I understand I'm getting by cheaper by saying residue, but . . .
- A. This, well, it doesn't have a Staff exhibit on it, but this is a loading ticket/bill of lading for I assume the vehicle in question on the date in question, and it does indicate that there was product on the cargo tank at the time.

21 EXAMINER SHEETS: We're looking at 22 another inspection?

MR. THACKER: No. This is his. This is

Mr. Rumas's inspection. This is the load that was on

the truck, supposedly, at the time.

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THE WITNESS: What I'm looking at, your Honor, it says Marathon Oil Company, LLC, Bill of Lading.
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MR. MARGARD: If I can just take a look at it very quickly just to make sure.

EXAMINER SHEETS: Let's identify it for the record.

MR. MARGARD: Yes, your Honor. That appears to be Staff Exhibit No. 4.

MR. THACKER: Yes, Exhibit No. 4. I'm sorry, your Honor.

- Q. (By Mr. Thacker) Based on that information how would there be a residue in it without the knowledge of Staff Exhibit No. 3?
- A. At the time of the assessment, which is indicated -- I'm sorry, the date of the assessment of this violation, which is indicated on Staff Exhibit 6, date assessed September 13th, 2010, the date of that assessment, I don't believe that the compliance officer who assessed this had either of these exhibits in front of him and would have gone strictly on Staff Exhibit 1 which says "Gross weight residue." Does that answer your question, sir?
  - Q. Yes, it does.
    So if the driver was dead, say this was a

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rollover, then we would have to assume that the tank had the 8,500 gallons, correct?
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- A. A lot of assumptions in there, but I'll go with you on that, yes.
- Q. Okay. Safety rating; that is what you was assessing as a number 2? That would have been on your second page or --
- A. That's not the safety rating. That's called the history factor.
  - Q. Okay.
- 11 A. That's something that we maintain 12 internally here. That's independent --
  - Q. Has that changed since then?
- A. I don't know.
- 15 Q. Okay. I do.
- MR. THACKER: No further questions.
- 17 EXAMINER SHEETS: Do you have any
- 18 | questions?

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- MR. MARGARD: Can I follow up, yes, just
- 20 | briefly, your Honor.
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- 22 REDIRECT EXAMINATION
- 23 | By Mr. Margard:
- Q. With respect to the amount of material,
- 25 if, in fact, there had been 8,000 gallons on board

- and the characterization of residue was in error, would the forfeiture in this case be more or less?
  - A. It would have been significantly higher, yes.
    - Q. Okay. Thank you.

So any error in this instance would work to the respondent's favor, correct?

- A. Yes, it would.
- Q. What's the difference between a Packing Group II and a Packing Group III?
- A. A Packing Group II, let me get this right, I believe the Packing Group II is -- there's Packing Group I, II, and III, and I believe that a I, II, and III indicates the level of the hazard, and the hazard decreases as the number decreases.
  - O. As the number decreases?
- A. As the number decreases. I believe that a Packing Group I has a higher risk factor than a Packing Group II or a Packing Group III. I believe that a Packing Group III is the lowest of the risk factors.
- Q. And if I ask you to refer to Staff
  Exhibit 5, page 5 where the point modifiers are
  indicated there, PGI, II, and III at the bottom of
  the page --

A. Yes.

- Q. -- that would indicate that the Packing Group I would carry a higher point modifier than a Packing Group II, which would then carry a higher point modifier than Packing Group III; is that correct?
- A. That is correct. And I may have misstated my testimony. It was a Packing Group II.

  In looking at the inspection report that I now have in front of me, it is a Packing Group III and that is the modifier of the minus .3.
- Q. And, I'm sorry, you got the Packing Group II from where, please?
- A. That is on Staff Exhibit 1, close to the bottom, Locally Defined Fields, there's a box that has a lot of data in that. Let's see, it would be the second line, about the -- well, almost all the way to the right of the second line, Packing Group A, then it has Roman numeral III there, so that's Packing Group III.
- Q. Do you still have the document that Mr. Thacker had handed to you which we identified as Staff Exhibit No. 4?
  - A. The bill of lading?
  - Q. Yes, sir.

A. Yes.

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- Q. Do you see any notation of the packing group on that document?
  - A. No.
- Q. Mr. Canty, let me direct your attention, if I may, to --
- A. I'm sorry. It's faint, but I do see it now.
  - Q. And what does that document indicate?
- 10 A. PGII.
- Q. PGII. And just for purposes of
  clarification, had this been calculated as a Packing
  Group II violation as opposed to a Packing Group
  III violation, the amount of the violation would be
  greater; is that correct?
  - A. That is correct.
- Q. Once again, any error in the calculation
  of the forfeiture of this case would inure to the
  benefit of the respondent; is that right?
  - A. That's correct.
- 21 MR. MARGARD: I have no further questions 22 for, Mr. Canty.
- Thank you, your Honor.
- 24 EXAMINER SHEETS: Do you have any on
- 25 recross?

54 1 MR. THACKER: No. EXAMINER SHEETS: You're excused. 2 3 (Witness excused.) 4 MR. MARGARD: Your Honor, I have no 5 further witnesses and I would respectfully move for 6 the admission of Staff Exhibits No. 1 through 8 in 7 this case. 8 EXAMINER SHEETS: I'll admit those 9 exhibits into evidence at this time. 10 (EXHIBITS ADMITTED INTO EVIDENCE.) 11 EXAMINER SHEETS: Now, would you like to 12 present any testimony? 13 Your Honor, the only MR. THACKER: testimony I could present would be myself. 14 15 EXAMINER SHEETS: I'm sorry? 16 MR. THACKER: Myself. 17 EXAMINER SHEETS: Yes. Do you want to testify? 18 19 MR. THACKER: I can. You said I would 20 have the opportunity to -- what, do I need to testify 21 or do I need to wait till it's over? 2.2 EXAMINER SHEETS: You can present a 23 narrative testimony if you wish. MR. THACKER: Just a narrative testimony? 24 25 EXAMINER SHEETS: Raise your right hand.

(Witness sworn.)

2 EXAMINER SHEETS: Speak up for the court

3 reporter.

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4 MR. THACKER: Okay. Mr. Rumas, I

5 | appreciate --

EXAMINER SHEETS: Go ahead and present

7 your story.

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## JAMES THACKER

being first duly sworn, as prescribed by law, was examined and testified as follows:

## DIRECT TESTIMONY

MR. THACKER: My story is I'm the owner of D&J Transport, or one of the partial owners of D&J Transport. It is my responsibility to see to it that these trucks have the correct information and they have the correct paperwork, the correct documents, that they can perform their duties safely.

I personally make up all these folders and I put them in the trucks. Each day a driver's given this folder with his load information and when he delivers the load or hauls the load, it goes in this paperwork, which each driver has their own particular file, and it does say "HM Shipping Papers."

Given the fact that I have worked with the police departments, the PUCO, just about every local agency there is, I'm part of Sandy's Towing, part of a cleanup crew that actually goes to an accident when there's a rollover, I've had three of my own in 31 years, I do all Prescott Tank Lines, Lykins Oil, if I'm looking for the shipping papers, I'm going to go to that driver seat or the passenger door.

If a truck's rolled over on its side, the windows are knocked out of it, they may not be found. And if they are found, they possibly could be wet and wouldn't be able to read them. So that's the predominant reason for putting them in something plastic is to protect the paperwork.

The officer's right in the regards that the bill of lading from Texas Eastern Pipeline was underneath the delivery bill, but it was my understanding under the PUCO that we're to help the public, help the firemen, help anybody in charge.

By the last gentleman's testimony, he knew the truck only had residue in it. If I showed up on a job scene and the only thing I went by was that bill of lading, I would have to assume that truck was loaded, therefore, many agencies would have

to be called in to do a cleanup. A loaded truck is more dangerous than an empty truck. If it leaks, it can affect people miles away downstream, creeks, rivers, then the area of responsibility grows larger than where it's at.

My job is to protect the community as the owner of this company, and that's the reason I choose to make a delivery bill. And I choose to let officers and officials and PUCO people and HazMat people know that that truck is either loaded or empty, that it could have lost 5,000 gallons like the United Dairy Farmers just did on Route 75, and I was a part of that cleanup crew and the drilling of the tank.

They will not sit a loaded tank, they will not even sit 500 gallons back up on its wheels until it's empty. So I'm a part of the drilling crew, I'm a part of the HazMat crew that goes and drills it, and the biggest thing I need to know is what's in each compartment. You can't knock on a tank and tell if it's loaded or empty; I'm sorry. You can't open a lid, because it's on its side, if the compartment's full, it's going to run out on the ground.

I have to know what's in each

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compartment. I guess we're guilty of what the officer says, but if it is, it's stupid that it's that way. It just doesn't make good sense to me, I'm sorry.
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Because as far as the shipping papers, they are marked "HM Shipping Papers." I think anybody with any common sense at all can reach up in the truck, grab the paperwork, and figure it out; it wouldn't take them but half a second. And I think that's what happened.

The driver handed the officer the paperwork. The officer refutedly argued with me that he's dead, but he's not dead, and if he was dead, this is the best thing to have it in and the best way to keep it in the truck, whether it be in the door, as long as it's in something that will protect it, and if the law don't see it that way, then I feel sorry for them. That's it.

EXAMINER SHEETS: Does that complete your testimony? Excuse me. Wait a second.

Do you have any questions?

MR. MARGARD: I do not. I thank you, sir.

EXAMINER SHEETS: You're excused.

(Witness excused.)

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                 EXAMINER SHEETS: Any further matters to
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    take care of today?
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                 MR. MARGARD: None, your Honor.
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                 EXAMINER SHEETS: Very well. I thank you
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    all for coming. I'll consider this matter submitted
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 6
    on the record.
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                 (The hearing concluded at 11:07 a.m.)
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## CERTIFICATE

I do hereby certify that the foregoing is a true and correct transcript of the proceedings taken by me in this matter on Thursday, April 21, 2011, and carefully compared with my original stenographic notes.

Maria DiPaolo Jones, Registered Diplomate Reporter and CRR and Notary Public in and for the State of Ohio.

My commission expires June 19, 2011.

11 (MDJ-3831)

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Summary: Transcript Transcript of D&J Transport Co. hearing held on 04/21/11. electronically filed by Mrs. Jennifer Duffer on behalf of Armstrong & Okey, Inc. and Jones, Maria DiPaolo Mrs.