BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In t	he Matter of	the Fu	el Adjustr	nent
Cla	uses for Col	umbus	Southern:	Power
Con	npany and C	Ohio Po	wer Comi	oanv.

Case No. 09-872-EL-FAC

PUCO PHS: 13

Case No. 09-873-EL-FAC

PUBLIC VERSION

POST-HEARING BRIEF BY THE OFFICE OF THE OHIO CONSUMERS' COUNSEL

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BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Fuel Adjustment)	Case No. 09-872-EL-FAC
Clauses for Columbus Southern Power)	
Company and Ohio Power Company.)	Case No. 09-873-EL-FAC

POST-HEARING BRIEF BY THE OFFICE OF THE OHIO CONSUMERS' COUNSEL

I. INTRODUCTION

In its application in this case, Columbus Southern Power Company and Ohio Power Company ("CSP" and "OP," respectively, and "AEP Ohio" or "Companies", collectively), are seeking to recover from their customers more fuel cost than the law allows. AEP Ohio is attempting to do so by passing on to its customers all of AEP Ohio's costs under while keeping the majority of the benefits, i.e., value, received in those AEP Ohio is prohibited from such action by R.C. 4928.143(B)(2)(a), R.C. 4928.02(A) and Ohio Adm. Code 4901:1-35-03(C)(9)(a)(ii).

Under amended Senate Bill ("S.B") 221, the Public Utilities Commission of Ohio ("PUCO" or "Commission") may authorize an electric utility to recover its cost of fuel used in the generation of electricity. Specifically, Ohio Revised Code ("R.C.") 4928.143(B)(2)(a) provides that an electric utility may recover fuel cost that is prudently incurred. This statutory standard, in addition to Ohio Administrative Code ("Ohio Adm. Code") 4901:1-35-03, which requires electric utilities to report any benefits acquired in

¹ R.C. 4928.143(B)(2)(a).

connection with its fuel costs, obliges the Commission to determine the actual cost of fuel incurred in the generation of electricity when authorizing the recovery of fuel costs. In addition, regulatory policy set forth in R.C. 4928.02(A) mandates that the Commission ensure electric service at reasonable rates.

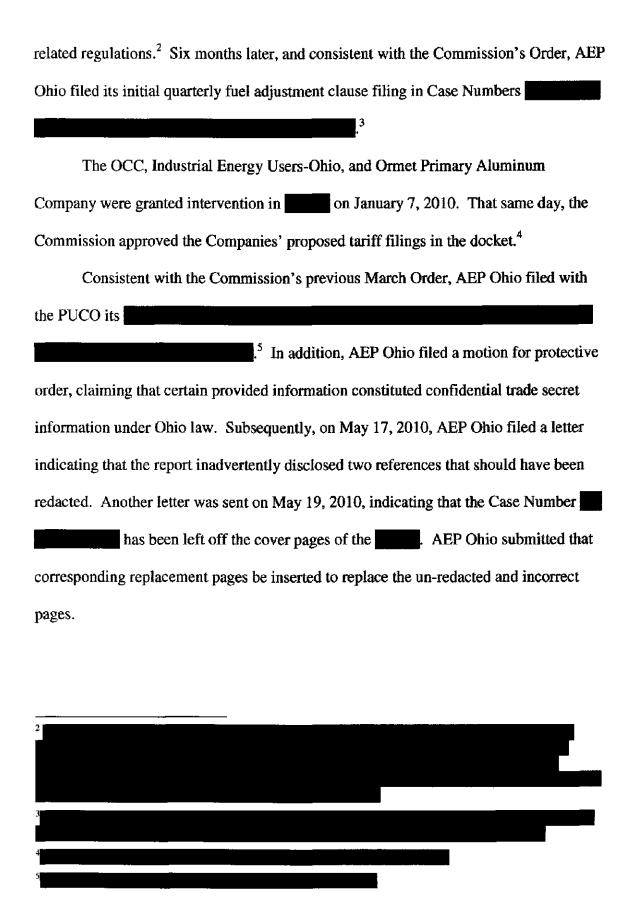
Therefore, the Office of the Ohio Consumers' Counsel ("OCC") recommends that the Commission determine and only authorize for recovery the actual 2009 fuel costs of AEP Ohio in this proceeding. In seeking to determine AEP Ohio's actual cost of fuel in 2009, the Commission should assess both the by AEP Ohio under its long-standing which established the cost of fuel used in 2009. In so doing, the Commission should be mindful of the economic effect of AEP Ohio's on its customers, and seek to ensure that customers appropriately share in the benefits of those

II. BACKGROUND AND PROCEDURAL HISTORY

On March 18, 2009, the Commission issued its Opinion and Order in AEP Ohio's Electric Security Plan ("ESP") cases, Case Numbers

approving the establishment of a fuel adjustment clause ("FAC") mechanism.

Under the approved FAC, AEP Ohio can recover prudently incurred costs associated with fuel, including consumables related to environmental compliance, purchased power costs, emission allowances, and costs associated with carbon-based taxes and other carbon-



By Entry on June 29, 2010, the attorney examiner found all of AEP Ohio's claims and requests in connection with AEP Ohio's motion for protective order to be reasonable.⁶ Additionally, the attorney examiner set the matter for hearing on August 23-24, 2010.

A Stipulation and Recommendation ("Stipulation") was filed by all parties to the docket on August 23, 2010.⁷ In the Stipulation, the parties stipulated that the collection of deferrals and carrying charges associated with the Ormet Interim Agreement in are the subject of a pending case before the Commission.⁸ The parties also stipulated that a determination on the collection of deferrals and carrying charges that are associated with the Ormet Interim Agreement will be addressed in the context of Case No. and any other cases affecting collection under the Ormet interim agreement. The Parties further stipulated pursuant to Ohio Adm. Code 4901-1-30 that no party to the proceedings in the instant case shall be prejudiced regarding their positions on the Ormet Interim Agreement and associated deferrals by the absence of developing a record or by not arguing these issues in Case Nos.

III. STANDARD OF REVIEW AND BURDEN OF PROOF

The Standard of Review in this case is set forth in R. C. 4928.143(B)(2)(a), which provides that the Commission may authorize an electric distribution utility to recover from customers the utility's prudently incurred cost of fuel used in the generation of

7 8 electricity.⁹ In addition, R.C. 4928.02 mandates that the Commission should ensure that the cost of electric service for AEP Ohio's customers is reasonable. Within the environment of competitive retail electric service, the Commission's authorization of the recovery of AEP Ohio's prudently incurred and actual fuel cost must be consistent with the state policy enumerated in R.C. 4928.02.

The burden of proof in this case is set forth in R.C. 4928.143(C)(1), which provides that the burden of proof in an ESP proceeding shall be on the electric utility. ¹⁰ Because the origin of this case is AEP Ohio's ESP case, the burden of proof remains with the electric utility. Thus, AEP Ohio bears the burden of proving that the fuel costs it seeks in its application are prudently incurred and reasonable.

IV. ARGUMENT

A. AEP Ohio Is Seeking To Collect More Fuel Cost From Its Customers Than AEP Ohio Is Allowed By Law.

In its Application, AEP Ohio is attempting to pass on to its customers all of AEP Ohio's costs under , while keeping the majority of the benefits , thereby causing its customers to pay more fuel cost than allowed under the law. AEP Ohio is prohibited from such action by R.C. 4928.143(B)(2)(a), R.C. 4928.20(A) and Ohio Adm. Code 4901:1-35-03(C)(9)(a)(ii).

⁹ R.C. 4928.143(B)(2)(a).

¹⁰ R.C. 4928.143(C)(1).

1. Under R.C. 4928.143(B)(2)(a), AEP Ohio may recover only its actual fuel cost.

R.C. 4928.143(B)(2)(a) provides that an electric utility may recover through the FAC the cost of fuel that is prudently incurred in the generation of electricity. To authorize the recovery of the fuel cost, the Commission must determine (1) the actual cost of fuel incurred, and (2) that the cost was prudently incurred. Both determinations are appropriate and in accordance with reasonable regulatory policy, but a determination of the actual cost of fuel incurred by AEP Ohio is crucial to a just result for AEP Ohio's customers and a proper disposition of this case.

A determination of AEP Ohio's actual fuel cost is also in keeping with the Commission's Opinion and Order authorizing AEP Ohio's ESP, which states, "As proposed by the Companies and supported by others, the FAC mechanism includes a quarterly reconciliation to *actual* FAC costs incurred, which will establish the new charge for the subsequent quarter." (Emphasis added.) Further, such a determination is consistent with how the Electric Fuel Component Rate ("EFC") functioned in the pre-S.B. 3 era, when actual acquisition and delivery costs of fuel consumed and used to generate electricity were determined and permitted to be recovered in the fuel clause. ¹³

In this case, only the accrual cost of fuel prudently "incurred," in addition to the cost of purchased power and other specific miscellaneous expenses as approved in the AEP Ohio ESP order, can be collected from customers through the FAC. And any value acquired by AEP Ohio as a result of

¹¹ R.C. 4928.143(B)(2)(a).

¹² PUCU Case Nos. Opinion and Order (March 18, 2008) at 15.

¹³ Chapter 4901;1-11 established the enabling rules for the EFC. Specifically, Rule 4901:1-11-1(O) defined fuel costs as "actual acquisition and delivery costs of fuel consumed, including the amortized costs of nuclear fuel expended, to generate electricity..." (rescinded).

must be included and properly accounted for in calculating the actual cost of fuel incurred by AEP Ohio. Otherwise, customers will be required to pay a fuel cost that has little relation to the actual cost of fuel incurred by the utility under those contracts.

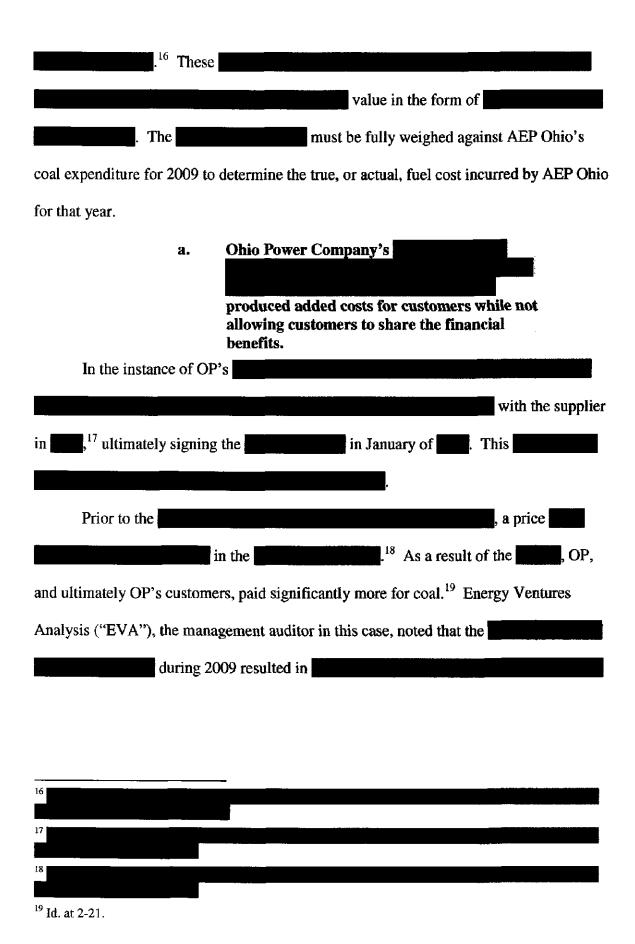
2. Under Ohio Adm. Code 4901:1-35-03(C)(9)(a)(ii), the value AEP Ohio must be balanced against the purchase price of the fuel.

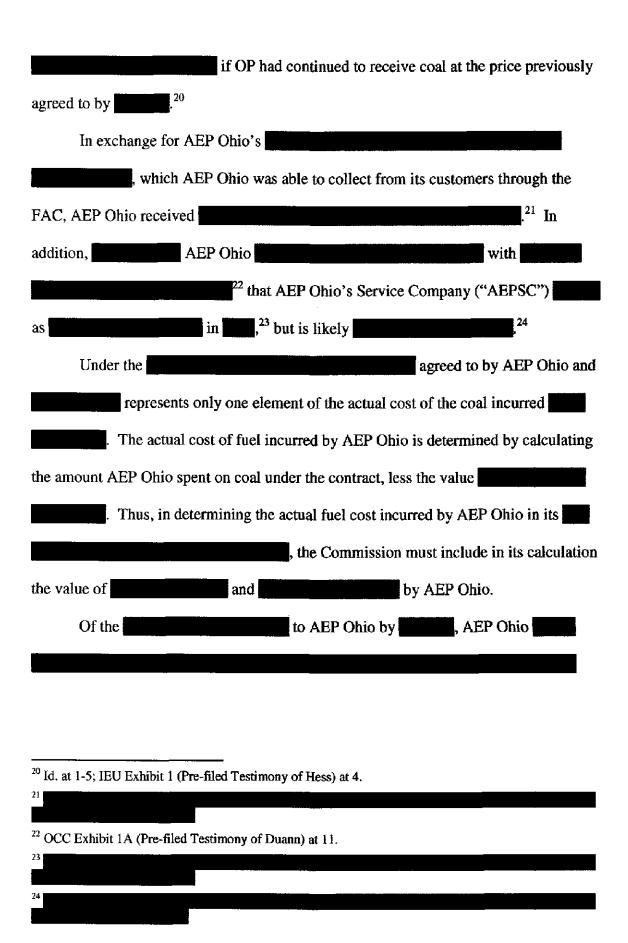
To assist the Commission in determining the actual cost of an electric utility's fuel, Ohio Adm. Code 4901:1-35-03(C)(9)(a)(ii) provides that an application by an electric utility seeking to recover its fuel costs must include "any benefits available to the electric utility as a result of or in connection with such costs including but not limited to profits from emission allowance sales and profits from resold coal contracts." This practice was common before S.B. 3 in the context of EFC cases and generation rate cases. Thus, in authorizing an electric utility's recovery of its cost of fuel, the Commission must balance for customers any benefits available to the electric utility as a result of, or in connection with, such cost, and thereby determine the actual fuel cost incurred by the utility.

In the instant case, AEP Ohio's actual fuel cost incurred for the 2009 FAC period was established by its

¹⁴ Ohio Adm. Code 4901:1-35-03(C)(9)(a)(ii).

¹⁵ See In the Matter of the Regulation of The Electric Fuel Component Contained Within the Rate Schedules of Cincinnati Gas & Electric Company and Related Matters, PUCO Case No. 98-103-EL-EFC, Entry (December 22, 1998) at 3; See also In the Matter of the Regulation of The Electric Fuel Component Contained Within the Rate Schedules of Columbus Southern Power Company and Related Matters, PUCO Case No. 98-102-EL-EFC, Order (November 24, 1998) at 3 (In these EFC cases, customers were credited benefits obtained as a result of assets paid for by customers.).





25		.26 AEP Ohio has not
allowed its customers to share	e any of the value of	, which was
		to be worth between
.27		
In determining and au	thorizing actual fuel cos	t incurred by AEP Ohio, the
Commission should subtract	the value of	
. Just as the actual co	ost of an automobile is le	ess than the sales price when the
purchaser receives a manufac	turer's rebate, the actual	cost incurred by AEP Ohio for the
coal delivered	is	considerably less than the contract
price for the coal. Rather, the	e actual fuel cost is the	coal
Thus, AEP Ohio is se	eking to collect from its	customers more than it is allowed
under law. And the PUCO sl	hould act to provide AEI	Ohio's customers their proper
benefits and protections unde	er the law.	
ъ.	AEP Ohio's produces added costs allowing customers to	for customers while not
In the instance of AE	P Ohio's coal procureme	ent with the
	AEPSC	
²⁵ Company Exhibit 1 (Pre-filed Te	estimony of Dooley) at 3.	
²⁶ OCC Exhibit 1A (Pre-filed Testi		
²⁷ Tr. Vol. I at 37-38 (Medine); Se	· ·	ed Testimony of Hess) at 5;

			²⁸ Unde
the State	effective	AEPSC also	
	. Addit	ionally, the	AEPSC
with			
	29		
The	,,	was designed to	o provide a benefit to AEP
Ohio for its		AEP	Ohio has
	•••		
through the FAC	C. The		
As a resi	ult of AEP Ohio's		, customers are paying the
added cost of th	e <u> </u>		
	the	e current FAC period.	Thus AED Ohio's
customers will h	nave paid more for coal		Thus, ALT Onto s
	ave para more for coar		. This is contrary to
²⁸ IEU Exhibit 1 (P	re-filed Testimony of Hess)	at 10.	
29			

Ohio Adm. Code 4901:1-35-03(C)(9)(a)(ii).	In addition, because this
and the associated accounting treatme	ent does not allow AEP Ohio's customers to
share in the	, it causes customers to pay more than the
actual fuel cost incurred by AEP Ohio under	the contract, in violation of R.C.
4928.143(B)(2)(a). Further, the result is inhe	rently unreasonable as customers of are
being made to pay a higher price of retail serv	vice than justified.

3. Reasonably priced electric service mandated under R.C. 4928.02(A) further requires that the Commission balance with the costs imposed on customers under

R.C. 4928.02(A) provides that consumers shall be ensured of reasonably priced electric service.³⁰ Reasonably priced electric service does not result when an electric utility is allowed to recover from customers more than its actual fuel cost incurred in the generation of electricity.³¹ Thus, in authorizing the recovery of AEP Ohio's fuel cost incurred in 2009, R.C. 4928.02(A), as well R.C. 4928.143(B)(2)(a), requires that the Commission authorize only the actual fuel cost of AEP Ohio.

To ensure that AEP Ohio's customers pay only the actual fuel cost incurred by

AEP Ohio and therefore, receive reasonably priced electric service, the Commission

should thoroughly assess the effects of AEP

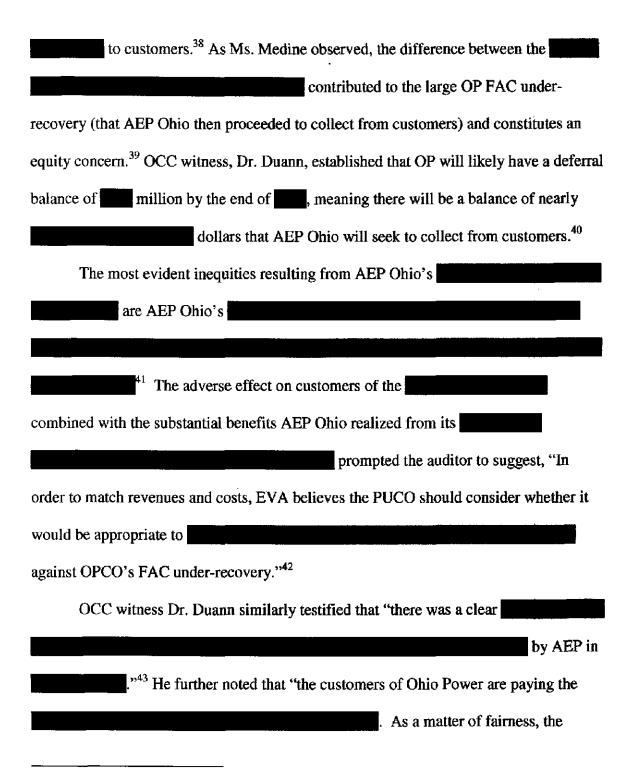
which established AEP Ohio's fuel cost for the 2009 FAC period. In

particular, the Commission should consider the

³⁰ R.C. 4928.02(A).

³¹ R.C. 4928.02(A).

In the AEP Ohio passed on to customers a sharply increased
little of the benefits under the AEP Ohio claimed
as the lion's share of
, and all of the AEP Ohio in the
deal, as customers of OP have not received any part of the value of the
to date. ³²
As addressed in both the second secon
management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor, Emily Medine, ³⁴ the adverse affect of the management auditor and the management and t
Ohio's customers, especially the lack of for customers, creates a concern
about equitable treatment for customers. 35 First, as Ms. Medine noted at hearing, the
ratepayers through the ESP period had there not been
36
When AEP Ohio customers lost the benefit of
and did not receive the realized value of
coincidentally, the when AEP Ohio could
³² OCC Exhibit 1A (Pre-filed Testimony of Duann) at 11-12; AEP Ohio Exhibit 1A (Pre-filed Testimony of Dooley) at 3-4.
33
³⁴ Tr. Vol. I at 28-31 (Medine).
³⁵ Tr. Vol. I at 30 (Medine).
³⁶ Tr. Vol. I at 30-32 (Medine); Note: the Ms. Medine does not believe that
³⁷ Tr. Vol. I at 31 (Medine).



³⁸ Tr. Vol. I at 29 (Medine).

³⁹ Tr. Vol. I at 31 (Medine).

⁴⁰ OCC Exhibit 1A (Pre-filed Testimony of Duann) at 16.

⁴¹ Id. at 2-21.

⁴² Id. at 2-21, 1-6; Tr. Vol. I at 29 (Medine); Tr. Vol. I at 30 (Medine).

⁴³ OCC Exhibit 1A (Pre-filed Testimony of Duann) at 7.

customers of OPC should also receive all the proceeds from the
the by
Ms. Medine observed that most of the
did not flow through to the customers and certainly did not offset the fact that
there would be during the ESP period. 45
The auditor was further concerned about AEP Ohio's use of a "
or which produced a
.47 By design or effect, AEP Ohio's very
would limit the to be shared with Ohio
consumers.
In 2008, OP booked the value of the
,48 but customers received no value from the the think t
The is a valuable asset with an
The indicates that
50 According to the
the
⁴⁴ Id. At 12.
⁴⁵ Tr. Vol. I at 33-34 (Medine).
⁴⁶ Id. at footnote 8 on p. 2-21.
⁴⁷ Tr. Vol. I at 36 (Medine).
49
50

, the value of the
The auditor testified that "obviously, felt strongly
enough about the fact that was more reasonable than AEP's because it
actually had are using AEP's are using AEP's
Under R.C. 4928.02(A), which provides that the cost of electric service must be
reasonable for Ohio consumers, the Commission is obligated to ensure that AEP Ohio
does not benefit, at the expense of its customers, from
. AEP Ohio recognizes and agrees to the need for
53 but AEP Ohio
to the customers of OP, instead seeking to
. This violates the basic
regulatory principle of matching costs and proceeds. ⁵⁴
Under AEP Ohio's customers will pay the
on the second of coal second in the
and AEPSC will receive a
the current FAC period. Thus, AEP Ohio's customers wil
during the FAC period, but will not share in under
the Contract
Because the affected AEP Ohio's cost
of fuel that it is seeking to collect from customers, the Commission's determination and
⁵¹ Tr. Vol. I at 36-37 (Medine).
⁵² Tr. Vol. I at 37 (Medine).
⁵³ AEP Ohio Exhibit 1A (Pre-filed Testimony of Dooley) at 3-4.

authorization of AEP Ohio's fuel cost must follow a thorough analysis of these matters so that customers are made to bear only AEP Ohio's actual fuel cost incurred in the generation of electricity. The Commission must not allow AEP Ohio, through to realize an unreasonable and inequitable share of the entire financial burden under the and receive little or no benefit.

B. To Prevent AEP Ohio From Recovering More Fuel Cost From Its Customers Than AEP Ohio Should Under Law, The Commission Should Order That AEP Ohio's Customers Receive From AEP Ohio's

As demonstrated by the record in this case, AEP Ohio's customers have not shared the benefits of AEP Ohio's fuel. To prevent this unjust result, the Commission should order AEP Ohio to immediately share with customers the benefits from AEP Ohio's from a credits to AEP Ohio's enormous FAC deferral balance. This course of action would be consistent Ohio Supreme Court instructions in a 2007 FirstEnergy Corporation case where a fuel-recovery mechanism collected revenues in excess of actual fuel costs. In that case, the Court stated, "If actual increased fuel costs are less than the revenues

⁵⁵

⁵⁶ Elyria Foundry Company et al., v. Pub. Util. Comm. (2007), 114 Ohio St.3d 305, 314, 2007 Ohio 4164, 871 N.E.2d 1176.

generated through the fuel-recovery mechanism, the excess revenues will be applied to reduce the distribution-expense deferrals "57

1. The Commission should immediately credit to the FAC deferral balance the form of the factor of th

Subsequent to the establishm	ent of AEP Ohio's
with AEP Ohio	FAC only
	AEP Ohio to
their .	As a result, AEP Ohio kept
.58 This result was an injustic	ce to customers. To rectify this unreasonable result,
the Commission should order AEP (Ohio to immediately credit the
	. This position is
supported by the testimony of OCC	witnesses Dr. Duann ⁵⁹ and IEU witness Edward
Hess. ⁶⁰ Importantly, it is also	for the Commission's
consideration as	61

⁵⁷ Id.

⁵⁸OCC Exhibit 1A (Pre-filed Testimony of Duann) at 10-11; IEU Exhibit 1 (Pre-filed Testimony of Hess) at 6.

⁵⁹ OCC Exhibit 1A (Pre-filed Testimony of Duann) at 5, 12.

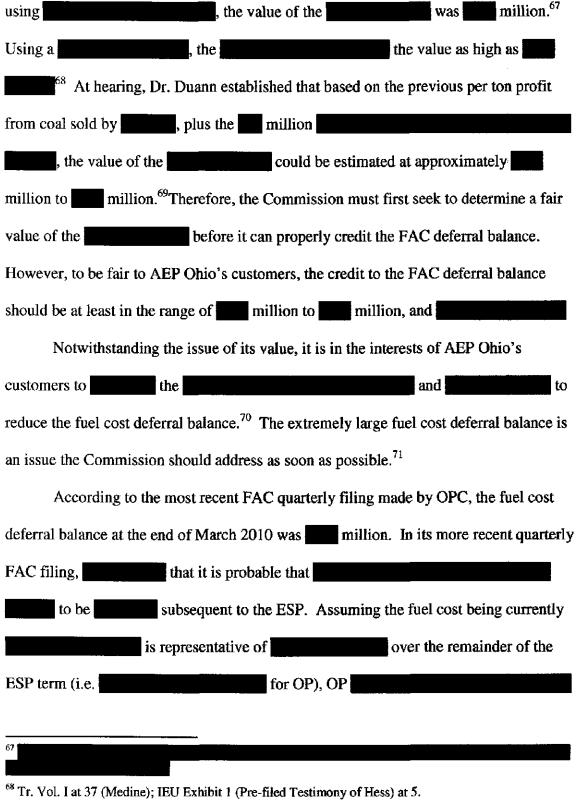
⁶⁰ IEU Exhibit 1 (Pre-filed Testimony of Hess) at 8-9.

⁶¹

2. The Commission should credit to AEP Ohio's fuel cost deferral balance the AEP Ohio

As recommended in the testimony of Dr. Duann, the Commission should direct AEP Ohio to immediately credit the against the OP FAC under-recovery⁶² in order to the benefits of the against the cost. To date, OP's customers have not received any of the value of the although it was for AEP Ohio's that consumers have been asked to pay. 63 Before the Commission can credit AEP Ohio's customers for the must be established. , a reasonable of the AEP Ohio originally its value in as that is very addition, the auditor testified at hearing that AEP Ohio Using its own price forecast, the AEP Ohio that the value of the reserve on a determined in 62 OCC Exhibit 1A (Pre-filed Testimony of Duann) at 7, 13. 63 OCC Exhibit 1A (Pre-filed Testimony of Duann) at 10; ⁶⁴ OCC Exhibit 1A (Pre-filed Testimony of Duann) at 11.

⁶⁶ Tr. Vol. I at 35 (Medine).



⁶⁹ Tr. Vol. II at 220-221 (Duann).

⁷⁰ OCC Exhibit 1A (Pre-filed Testimony of Duann) at 14.

⁷¹ OCC Exhibit 1A (Pre-filed Testimony of Duann) at 16.

million at the million at the AEP Ohio can be expected to seek the collection of the deferrals from customers.

It is contrary to reasonable regulatory policy to allow AEP to hold onto a that provides no benefits to AEP Ohio's customers, and at the same time, allow the fuel cost deferral balance at a rapid rate. Further, by not requiring the allow OP to essentially equivalent to the difference between the and the actual cost of financing the fuel cost deferral. Further, AEP Ohio's customers should not be required to incur and ultimately pay a FAC deferral balance any greater than absolutely necessary. Accordingly, to remove the disincentive for AEP Ohio to in a timely manner, a for the accrual of carrying charges should be imposed, as set forth in Dr. Duann's testimony.

The credit to customers of the value of the would be a one-time credit that would only reduce the balance of the fuel cost deferral.⁷⁵ Thus, it would not affect the rate paid by OP customers, OP's current income, or its cash flow.⁷⁶ It would not require any new borrowing or internal funding needs by OP, as the existing fuel cost deferral balance has already reflected the absence of any proceeds from the possible

.⁷⁷ Therefore, the implementation of the regulatory

⁷² ld.

⁷³ OCC Exhibit 1A (Pre-filed Testimony of Duann) at 15.

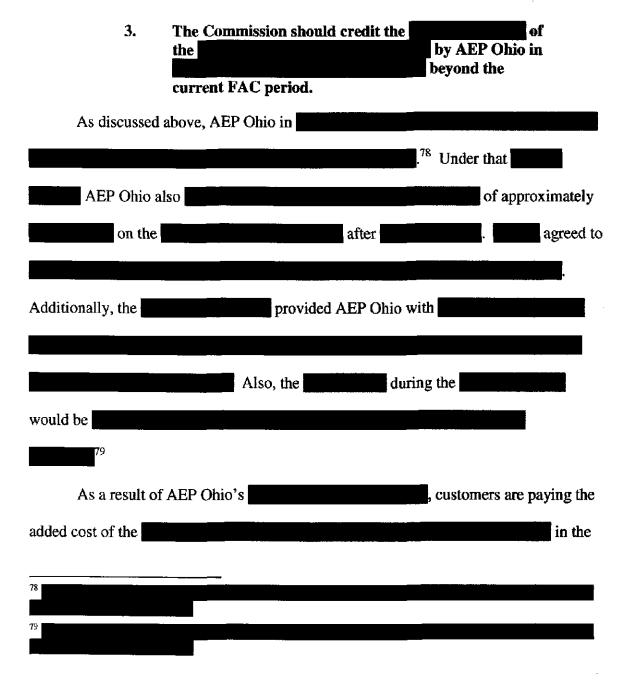
⁷⁴OCC Exhibit 1A (Pre-filed Testimony of Duann) at 19.

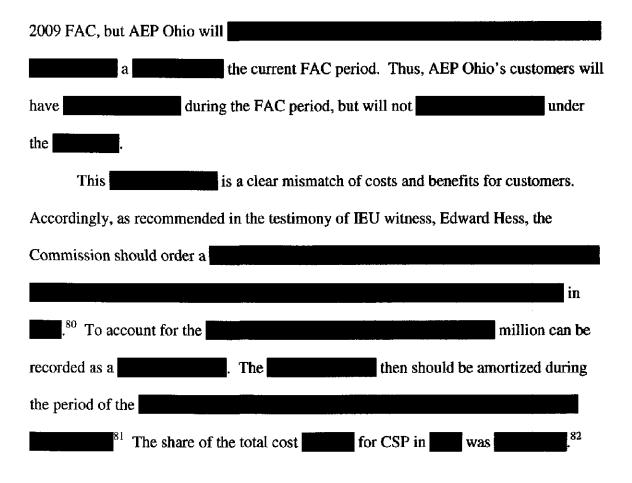
⁷⁵ OCC Exhibit 1A (Pre-filed Testimony of Duann) at 17.

⁷⁶ ld.

⁷⁷ Id.

remedies proposed by OCC will not adversely affect the cash flow and the financial health of AEP Ohio, and the proposal will serve the financial health of Ohio consumers who otherwise will be asked by AEP Ohio to pay the deferrals. These regulatory remedies will significantly reduce the fuel cost deferral balance and provide immediate relief to the customers of Ohio Power.





V. CONCLUSION

As demonstrated above, Ohio law mandates that Ohio's electric utility customers shall receive electric service at a reasonable price and pay only the actual fuel cost incurred by AEP Ohio. The Commission must not allow AEP Ohio, through its to unlawfully and unreasonably enjoy the the price and pay only the actual fuel cost incurred by AEP Ohio. The Commission must not allow AEP Ohio, through its price and pay only the actual fuel cost incurred by AEP Ohio. The Commission must not allow AEP Ohio, through its price and pay only the actual fuel cost incurred by AEP Ohio.

relegating its customers, who bear the entire financial burden under to have little or no benefit.

⁸⁰ IEU Exhibit 1 (Pre-filed Testimony of Hess) at 9-11.

⁸¹ IEU Exhibit 1 (Pre-filed Testimony of Hess) at 9-11.

⁸² Id. at 10.

Accordingly, the Commission should thoroughly review the effects of AEP Ohio's which established AEP Ohio's 2009 fuel costs. Further, the Commission should order a credit to the FAC deferral balance in the full amount of the , specifically the , and the of the . Reasonable regulatory policy requires no less for AEP Ohio's customers. Respectfully submitted, JANINE L. MIGDEN-OSTRANDER CONSUMERS' COUNSEL Michael E. Idzkowski, Assistant Consumers/Counsel, Counsel of Record Office of the Ohio Consumers' Counsel 10 West Broad Street, Suite 1800 Columbus, Ohio 43215-3485 Telephone: (614) 466-8574

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CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Post-Hearing Brief of the Office of the Ohio Consumers' Counsel, Public Version, was served by regular U.S. Mail Service, postage prepaid, and a courtesy copy via electronic transmission to the persons listed below on this 23rd day of September 2010.

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