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BEFORE

## THE PUBLIC UTILITIES COMMISSION OF OHIO

Consolidated Duke Energy Ohio, Inc.,	)	Case Nos.	03-93-EL-ATA
Rate Stabilization Plan Remand, and	)		03-2079-EL-AAM
Rider Adjustment Cases	)		03-2081-EL-AAM
	)		03-2080-EL-ATA
	)		05-725-EL-UNC
	)		06-1069-EL-UNC
	)		05-724-EL-UNC
	)		06-1085-EL-UNC
	)		06-1068-EL-UNC

## SUPPLEMENTAL TESTIMONY OF

WILLIAM DON WATHEN, JR.

ON BEHALF OF

DUKE ENERGY OHIO

\_\_\_\_ Management policies, practices, and organization  
\_\_\_\_ Operating income  
\_\_\_\_ Rate base  
\_\_\_\_ Allocations  
\_\_\_\_ Rate of return  
\_\_\_\_ Rates and tariffs  
  x   Other – Supplemental Testimony

February 28, 2007

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## **I. INTRODUCTION**

1   **Q.   PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2   A.   My name is William Don Wathen, Jr. My business address is 139 East Fourth  
3       Street, Cincinnati, Ohio 45202.

4   **Q.   ARE YOU THE SAME WILLIAM DON WATHEN, JR., WHO FILED**  
5       **DIRECT TESTIMONY IN CASE NUMBER 06-1085-EL-UNC, ONE OF**  
6       **THE ABOVE CAPTIONED CONSOLIDATED CASES?**

7   A.   Yes, I am.

8   **Q.   WHAT IS THE PURPOSE OF YOUR SUPPLEMENTAL TESTIMONY?**

9   A.   I am providing supplemental testimony to provide some historical context to the  
10       Annually Adjusted Component ("Rider AAC") of the Company's Market-Based  
11       Standard Service Offer ("MBSSO") that was approved in Case No. 03-93-EL-  
12       ATA.

## 13                   **II. RIDER AAC CALCULATION**

14   **Q.   PLEASE DESCRIBE THE EVOLUTION OF THE ANNUALLY**  
15       **ADJUSTED COMPONENT OF THE COMPANY'S MARKET-BASED**  
16       **STANDARD SERVICE OFFER.**

17   A.   On May 19, 2004, the Company filed a Stipulation and Recommendation  
18       (Stipulation) in the MBSSO case, which was signed by most of the parties to the  
19       case, including the Commission Staff. This Stipulation contained a non-  
20       bypassable Provider of Last Resort (POLR) charge comprised of two components:  
21       the Rate Stabilization Charge (RSC) and the Annually Adjusted Component. The

1 RSC was to be 15% of the generation charge known as little g.<sup>1</sup> Rider AAC  
2 consisted of a return on and recovery of costs associated with the following:  
3 Emission Allowances, Reserve Margin, Environmental Compliance, Homeland  
4 Security and Tax Changes.

5 **Q. DID THE STIPULATION SEEK RECOVERY OF THE ENTIRE**  
6 **AMOUNT OF THE POLR CHARGE?**

7 A. No. The Stipulation contained a gradual increase in Rider AAC, beginning with a  
8 non-residential charge set at 8% of little g in 2005 with automatic annual  
9 increases of a minimum of 6% of little g, or annual increases of up to 8% if the  
10 Company provided sufficient support for the increase. The residential Rider AAC  
11 would be set at 6% of little g in 2006 with a maximum increase of 7% in 2007 and  
12 8% in 2008. Stipulation Exhibit 1 demonstrated a calculation for Rider AAC that  
13 would produce a charge of over 14% of little g based on data for the twelve  
14 months ended of June 2004.

15 **Q. DID THE COMMISSION APPROVE THE STIPULATION AS FILED?**

16 A. No. In addition to other changes, the Commission in its Opinion and Order  
17 reduced the amount to be recovered through Rider AAC in 2005 from the amount  
18 reflected in the Stipulation, \$60,172,267, to \$53,757,267 in its Order. Further,  
19 Rider AAC was to be 100% bypassable by all consumers.

20 **Q. WHAT WAS THE COMPANY'S RESPONSE TO THE COMMISSION'S**  
21 **OPINION AND ORDER?**

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<sup>1</sup> "Little g" is the term used to describe the net unbundled generation rate remaining after the regulatory transition charge is deducted.

1 A. The Company filed an Application for Rehearing asserting a number of  
2 assignments of error. In addition, the Company requested that the Commission  
3 reinstate the Stipulation, as filed and without modification, or adopt an  
4 Alternative Proposal attached to the Request for Rehearing.

5 **Q. DID THE COMPANY PROPOSE CHANGES TO THE RIDER AAC**  
6 **CALCULATION IN ITS ALTERNATIVE PROPOSAL?**

7 A. Yes. The Company suggested removing the cost of emission allowances from the  
8 Rider AAC calculation and, instead, recover these costs through the Fuel and  
9 Purchased Power Tracker ("Rider FPP"). It also proposed recovering the Reserve  
10 Margin component through two separate riders: (i) the System Reliability Tracker  
11 (SRT) to recover the cost of purchasing capacity in the market to meet a 15%  
12 planning reserve margin and (ii) the Infrastructure Maintenance Fund (IMF) to  
13 compensate it for committing its generation capacity to serve MBSSO consumers  
14 through 2008. Residential consumers would not be subject to the IMF or the  
15 AAC in 2005. In addition, the Alternative Proposal would make Rider AAC  
16 bypassable for some consumers who switch suppliers, up to the first 50% of non-  
17 residential consumers and up to the first 25% of residential consumers.

18 **Q. WAS THE SUBJECT OF CONSTRUCTION WORK IN PROGRESS**  
19 **(CWIP) ADDRESSED IN THE MBSSO CASE?**

20 A. Yes. In his initial Direct Testimony, filed on April 15, 2004, Company witness  
21 John P. Steffen included, as an Attachment, an illustration of the formula to be  
22 used to calculate the Rider AAC, using a revenue requirement type calculation.  
23 Attachments JPS-2 through JPS-7 were included in the May 19, 2004, Stipulation

1 as Stipulation Exhibit 1. The Commission's Staff extensively reviewed these  
2 calculations and did not dispute the accuracy of the figures presented or the  
3 methodology used. That formula, initially called the "POLR Charge  
4 Calculation," included a provision for a return on the entirety of its investment in  
5 environmental compliance plant, including CWIP (See Attachments JPS-4, in  
6 Case No. 03-93-EL-ATA, *et al.*).

7 **Q. IN THE MBSSO CASE, DID ANY PARTY OBJECT TO THE INCLUSION**  
8 **OF CWIP IN THE RIDER AAC REVENUE REQUIREMENT**  
9 **CALCULATION?**

10 A. Yes. The Ohio Consumers' Counsel (OCC) did object to including CWIP in  
11 Rider AAC. In its Request for Rehearing, OCC asserted one assignment of error  
12 related to the establishment of the procedure to increase Rider AAC, asserting that  
13 the calculation does not meet the requirements of the Ohio Revised Code. OCC  
14 contended that any changes to Rider AAC required a full traditional rate case  
15 review pursuant to the Ohio Revised Code, under which CWIP is only permitted  
16 under certain circumstances.

17 **Q. DID THE COMMISSION ADDRESS OCC'S ISSUE IN THE MBSSO**  
18 **CASE?**

19 A. Yes. In its November 23, 2004, Entry on Rehearing, the Commission directly  
20 addressed OCC's objection to the Rider AAC calculation. Responding to OCC's  
21 objection, the Commission wrote, beginning on page 19 of the Entry on  
22 Rehearing, that "competitive retail electric services, including a firm supply of  
23 electric generation service, shall be provided to customers at market-based rates,

1       rather than establishing such services through the traditional rate-based  
2       approach...”

3   **Q.   UNDER ITS TRADITIONAL REGULATED RATE MAKING**  
4       **PARADIGM, THE COMMISSION ONLY PERMITTED CWIP IN RATE**  
5       **BASE IN CERTAIN CIRCUMSTANCES. WHY DO YOU BELIEVE THE**  
6       **COMMISSION ALLOWED CWIP EXPENDITURES IN THE MARKET-**  
7       **BASED POLR CHARGE?**

8   **A.**   Admittedly, it has been difficult to reshape the mindset of regulators, advocates,  
9       and even utilities away from the traditional concepts of establishing retail  
10      generation prices. However, with the passage of Senate Bill 3, the traditional  
11      regulatory framework no longer applies to the establishment of prices for  
12      generation in Ohio. The applicability of traditional ratemaking regulations, such  
13      as the limit on CWIP at issue here, must be set aside because we are not dealing  
14      with traditional cost based regulation – instead, we have a “new” formula to  
15      determine a market price, just as the Commission wrote on page 19 of its Entry on  
16      Rehearing. The Rider AAC formula has been explicitly defined, and extensively  
17      litigated, throughout the record of the MBSSO case and specifically included a  
18      provision for CWIP.

19           Electric generation in Ohio is deregulated. The MBSSO price can be  
20      based on factors not necessarily included, or even considered, in traditional rate-  
21      making regulation, as long as the price is not discriminatory or set below cost for  
22      the purpose of destroying competition.

1                                   **III.    TRUE-UP OF 2007 RIDER AAC**

2   **Q.    IS THE COMPANY CURRENTLY COLLECTING RIDER AAC**  
3   **REVENUE?**

4   A.    Yes. The Commission issued an Order in these cases, on December 20, 2006,  
5       allowing the Rider AAC to continue at the current rate (*i.e.*, the rate for 2006).

6   **Q.    IS THERE A PROVISION FOR A TRUE-UP OF THE 2007 RIDER AAC?**

7   A.    Yes. The Commission specifically provided for a true-up in its December 20,  
8       2006, Order.

9   **Q.    IS THE COMPANY REQUESTING ANY ADDITIONAL RELIEF?**

10  A.    Yes. First, DE-Ohio asks that the Commission order that any true-up of Rider  
11       AAC revenue be measured from January 1, 2007, to the time the new Rider AAC  
12       prices are approved and effective. Second, the Company requests that the  
13       Commission order that such true-up be calculated with a carrying cost computed  
14       at the Company's long-term debt cost rate approved in its distribution rate case,  
15       Case No. 05-059-EL-AIR.

16  **Q.    IS THE PROPOSAL TO INCLUDE CARRYING COSTS AN UNUSUAL**  
17  **REQUEST?**

18  A.    No. In fact, the Company currently computes a carrying cost on over- and under-  
19       recovery of Rider TCR revenues using the same carrying cost rate.

**IV.    CONCLUSION**

20  **Q.    WHAT IS YOUR RECOMMENDATION TO THE COMMISSION ON**  
21  **THIS MATTER?**

1 A. The Commission has to look no further than its own November 23, 2004, Entry  
2 on Rehearing in the MBSSO case to establish the validity of the Company's Rider  
3 AAC calculation, including the recovery of a return on all of its environmental  
4 CWIP. In my opinion, traditional regulation should not apply to market-based  
5 formula rates and, consequently, any attempt to impose traditional regulatory  
6 rules on the Rider AAC calculation, or to any part of the MBSSO formula for that  
7 matter, is misguided and should be rejected by the Commission. The Company's  
8 Rider AAC revenue requirement calculation follows the pricing formula approved  
9 by the Commission in its November 23, 2004 Entry on Rehearing, and, therefore,  
10 should be approved.

11 It is worth noting that the Company has made substantial new investment  
12 in environmental compliance equipment even since the time of the initial POLR  
13 proposal. The investment in CWIP has increased by over \$70 million; similarly,  
14 net plant has increased by over \$70 million as well.

15 Also, the Commission should allow the Company to true-up Rider AAC  
16 revenues for 2007 beginning January 1, 2007, with a carrying cost.

17 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

18 A. Yes.

19  
20