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### BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Joint Application Of Ohio Edison Company, The Cleveland Electric Illuminating Company, and The Toledo Edison Company for Approval Of a Generation Charge Adjustment Rider	) ) )	Case No. 05-704-EL-ATA
		·
In the Matter of the Application of Ohio	)	
Edison Company, The Cleveland Electric	)	
Illuminating Company, and The Toledo	)	Case No. 05-1125-EL-ATA
Edison Company for Authority to	í	05-1126-EL-AAM
Modify Certain Accounting Practices	j	05-1127-EL-UNC
And for Tariff Approvals	í	

**REBUTTAL TESTIMONY** 

OF

**WILLIAM D. BYRD** 

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1	Q.	Please state your name and address for the record.
2	A.	My name is William D. Byrd and my business address is 76 South Main
3		Street, Akron, Ohio 44308.
4		
5	Q.	Are you the same William D. Byrd that previously filed direct
6		testimony in this proceeding?
7	A.	Yes.
8		
9	Q.	What is the purpose of your rebuttal testimony in this proceeding?
10	A.	The purpose of my testimony is to address, and correct in certain
11		instances, and respond to selected points raised in the testimonies of
12		witnesses Smith, on behalf of Constellation Energy Commodities Group
13		Inc., and Brock, on behalf of Constellation NewEnergy, Inc., filed or
14		November 8, 2005 in this proceeding.
15		
16	Q.	Please describe your general observations regarding these
17		testimonies.
18	A.	It appears that the purpose of these testimonies is to increase the price
19		charged to retail customers by Ohio Edison, Cleveland Electric
20		Illuminating, and Toledo Edison ("Companies"), thereby creating the
21		opportunity for competitive suppliers to charge customers a higher price
22		for generation. Mr. Smith does so through advocating increases in the

Commission-determined "price to beat" in the competitive bid process.

Mr. Brock does so in two ways, first by advocating immediate increases to customers that will also have the effect of increasing the shopping credit for competitive suppliers, and second, by eliminating the shopping credit caps established in the previously-approved rate stabilization plan.

**Q**.

A.

# Are you criticizing Mr. Smith and Mr. Brock for seeking higher prices for customers as you described above?

No, as employees of competitive suppliers, they are simply seeking ways to enhance their profit margins, which their recommendations would allow them to do. The Rate Certainty Plan, however, was designed to allow customers to avoid increases in electricity prices during the plan period, in light of the substantial increases in natural gas and oil prices. If Constellation's recommendations are adopted, customers will see immediate increases in the amount they pay for generation from the Companies, and, due to inflating the "price to beat," will pay more than they otherwise would have if the auction results are accepted.

1 Q. Turning to Mr. Smith's testimony, has he correctly characterized the
2 increased fuel costs being passed through to Companies' customers
3 under the fuel recovery mechanism in the RCP?

No. In reference to Mr. Smith's testimony (page 4, lines 22-24), his comparison is incorrect. While Mr. Smith correctly states that the \$303,904,000 is the change in total fuel expense between the 2002 baseline and 2006, it is not the amount of fuel costs recoverable from the Companies' customers under the RCP. The \$303,904,000 amount is the expected total increase in fuel cost for all of FirstEnergy generation. But only that fraction of that total cost associated with usage by the Companies' retail customers will be recoverable from those customers. The RCP proposes that \$75 million of increased fuel costs will be recovered in 2006 through a fuel recovery mechanism. In 2007, the amount is \$77 million, and in 2008 the amount is \$79 million. To the extent actual increased fuel costs exceed those amounts, the Companies will defer the excess amount. To the extent actual increased fuel costs are less than those amounts, Distribution Deferrals will be reduced. This critical component of the RCP allows customers to avoid increases during the RCP period.

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The \$75 million figure Mr. Smith uses in calculating his 25% value at page 4 of his testimony should have been based upon usage associated only

with the Companies' customers. But he mistakenly based his calculation on the 81,315,785 MWh usage level, and thereby the \$303,904,000 amount, which in turn led to his erroneous conclusion that only one-fourth of the pass through amount was actually being passed through to customers. Confusing the total cost with that portion associated with the Companies' customers' usage grossly understates what Mr. Smith represents as "25% of the actual increase" (page 4, line 23). Mr. Smith's suggestion to include the total increase in cost, some \$300 million dollars, to only the Companies' customers would be highly inappropriate and should not be adopted by the Commission.

Q.

A.

Do you agree with Mr. Smith's recommendation (page 6, line 2) that the Stipulation be revised to require the Commission to adopt a specific formula to be used in the competitive bidding process to reflect increased fuel costs?

No, the Companies disagree with Mr. Smith's recommendation that the Stipulation be revised to impose a specific "price to beat" calculation on the Commission. As the Stipulation recognizes, that determination is within the discretion of the Commission. The RCP stipulation offers its own recommendation for a "price-to-beat," which is supported by the Companies and other signatory parties, that will maintain comparability between RSP pricing and auction pricing. That proposal would increase

the "price to beat" by \$77 million for 2007 and the actual level of increases that occurred in 2007 would be used to increase the "price to beat" in 2008. Keep in mind, the amount that the Companies would be authorized under the RCP to recover as increased fuel costs during the 2007-2008 period is a total of \$156 million (\$77 million in 2007 and \$79 million in 2008).

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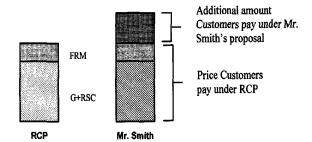
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Q. Please provide your observations related to Mr. Smith's proposal to use actual fuel costs for the competitive bidding price for both 2007 and 2008, and the impact of his proposal on the Companies' customers.

12 A. If Mr. Smith's proposal were to be accepted by the Commission,
13 customers will end up paying more for generation than under the RCP
14 during the plan period. As an example, under the RCP proposal for the
15 competitive bid auction, the "price-to-beat" is defined as the g + RSC
16 charges plus the fuel recovery mechanism ("FRM") revenues for 2007. If
17 Mr. Smith's proposal were adopted, the "price to beat" will be higher, as
18 illustrated in the following chart.



Under the RCP, customers will pay the price represented by "g+RSC"+"FRM". (Of course under the RCP, the FRM amount is completely offset by a decrease in the RTC rate component.) However, Mr. Smith proposes to add an additional amount to this price. If the auction resulted in a price less than the amount represented by the bar on the right, but greater than the bar on the left, the Commission may well feel compelled to accept that price, and customers would end up paying more than they will pay under the RCP. While this outcome may benefit winning bidders, it could only result in a higher generation price for customers.

Q.

A.

Do you agree with Mr. Brock that the Commission should reject the RCP and, instead, accept the Generation Charge Adjustment Factor?

No, I believe the Commission should approve and adopt the RCP Stipulation and Supplemental Stipulation as filed by the Companies and Signatory Parties. The Companies acknowledge Mr. Brock's support for

treatment for the recovery of costs. As explained in my previous testimony, the RCP is "designed to provide customers with lower, more certain, and more stable rate levels during the plan period than would otherwise be available under the RSP" (page 2, lines 19-21). The GCAF would raise customers' bills and lead to "varying levels of rates otherwise expected to occur" (page 3, lines 1-2) because of three different GCAF charges in three years. Further, rejection of the RCP would also cause all of the additional benefits of the RCP to be lost. Such benefits, by way of example, include the continuation of the existing distribution rate levels, extension of residential rate credits, and demand side management programs.

A.

## Q. Is Mr. Brock's proposal to modify the shopping credit, as proposed in the RCP, acceptable to the Companies?

No. Mr. Brock believes that the total actual fuel costs should be added to the shopping credits, which will raise the level of the shopping credits. His rationale for this proposal is that it will help competition in Ohio. But if the increase in the shopping credit is simply passed through to customers, then that will provide no encouragement for new suppliers to enter the market. If the supplier retains the increase in the shopping credit, which occurs if the supplier uses a percent off of the shopping credit as its price

structure, then that will provide no incentive for more customers to shop.

The RCP was designed to balance increasing fuel costs, RTC recovery periods, accelerated application of regulatory liabilities, and delaying distribution rate proceedings in an effort to avoid increases for customers during the plan period. Increasing shopping credits are part of the RCP as well -- they will increase by \$75 million in 2006 alone.

A.

Q. What is your response to Mr. Brock's testimony about suspending the shopping credit caps to help offset the "competitive disadvantage" that the CRES will have offering generation?

The shopping credit caps have already been established by the Commission in the Companies' previous rate stabilization plan, Case No. 03-2144-EL-ATA. The shopping credit caps were approved in recognition of the Companies' RSP to stabilize generation rates and in recognition of historic ratemaking treatment. The shopping credit caps are not part of the RCP filing or Stipulations. Therefore, suspending or adjusting the shopping credit caps to offset Mr. Brock's so-called "competitive disadvantage" would amount to a substantial modification to the Commission's carefully crafted and balanced decision in the RSP case.

#### Q. Does this conclude your rebuttal testimony at this time?

22 A. Yes, it does.

#### **CERTIFICATE OF SERVICE**

I hereby certify that a copy of the foregoing Rebuttal Testimony of William D.

Byrd was delivered via regular U.S. Mail to the following this 15<sup>th</sup> day of November,

Ann M. Hotz Larry Sauer Assistant Consumers' Counsel 10 W. Broad St., Suite 1800 Columbus OH 43215-3485

2005:

Glenn S. Krassen Bricker & Eckler 1375 East Ninth Street, Suite 1500 Cleveland Ohio 44114

David C. Rinebolt Ohio Partners for Affordable Energy 231 West Lima Street P.O. Box 1793 Findlay OH 45839-1793

William T. Zigli Chief Assistant Director of Law City of Cleveland 601 Lakeside Ave., Room 106 Cleveland OH 44114-1015

John W. Bentine Bobby Singh Chester, Willcox & Saxbe, LLP 65 East State Street, Suite 1000 Columbus OH 43215-4213

Ivan L. Henderson WPS Energy Services 600 Superior - Suite 1300 Cleveland OH 44114 Samuel C. Randazzo
Daniel Neilsen
McNees Wallace & Nurick LLC
Fifth Third Center, 17th Floor
21 East State Street
Columbus OH 43215-4228

Joseph J. Allotta Justin D. Burnard Allotta, Farley & Widman Co., LPA 2222 Centennial Road Toledo OH 43617

Julia R. Bates Lance M. Keiffer Assistant Prosecuting Attorney Lucas County Courthouse 700 Adams St., Suite 250 Toledo OH 43624-1680

Evelyn R. Robinson Manager, Government Affairs Green Mountain Energy Company 5450 Frantz Road, Suite 240 Dublin Ohio 43016

M. Howard Petricoff Vorys, Sater, Seymour & Pease LLP 52 East Gay Street P.O. Box 1008 Columbus Ohio 43216-1008

Leslie A. Kovacik Kerry Bruce City of Toledo Department of Law One Government Center, Suite 2250 Toledo OH 43604 Joseph P. Meissner Legal Aid Society of Cleveland 1223 W. Sixth St. Cleveland OH 44113

Craig I. Smith 2824 Coventry Road Cleveland OH 44120

Phyllis Vento Assistant Director of Law City of Euclid 585 East 222nd Street Euclid OH 44123-2099

Duane E. Luckey Chief Public Utilities Section 180 East Broad Street, 12th Floor Columbus OH 43266-0573 Judith B. Sanders Bell, Royer & Sanders Co., LPA 33 S. Grant Ave. Columbus OH 43215-3900

Larry Tscherne IBEW Local 245 P.O. Box 122 Oak Harbor OH 43449

Joseph P. Haefner Law Director - City of Stow 3760 Darrow Road Stow OH 44224

Helen L. Liebman