

BEFORE

THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of Duke)
Energy Ohio, Inc., for Approval of an) Case No. 19-0791-GA-ALT
Alternative Form of Regulation.)

DIRECT TESTIMONY IN SUPPORT OF THE STIPULATION

OF

MARTIN P. PETCHUL,

ON BEHALF OF DUKE ENERGY OHIO, INC.

January 6, 2020

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I. INTRODUCTION AND PURPOSE

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Martin P. Petchul, and my business address is 4720 Piedmont Row
3 Drive, Charlotte, North Carolina 28210.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am employed by Duke Energy Business Services LLC (DEBS), as General
6 Manager, Gas Asset Management and Engineering. DEBS provide various
7 administrative and other services to Duke Energy Ohio, Inc., (Duke Energy Ohio
8 or Company) and other affiliated companies of Duke Energy Corporation (Duke
9 Energy).

10 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATION AND**
11 **PROFESSIONAL EXPERIENCE.**

12 A. I graduated from The University of Virginia in 1983 with a B.S. in Mechanical
13 Engineering and in 1988 I completed studies to achieve a Masters in Engineering
14 Administration from George Washington University. I acquired my Professional
15 Engineering license in 1994 and am currently registered in numerous states. In 1998
16 I became a Certified Energy Manager.

17 I have worked in the energy industry in various capacities since 1984. I
18 started my career at Washington Gas as a Measurement Engineer and held
19 progressive positions until I moved to Pittsburgh in 1989 to become the Managing
20 Director of Interior Piping Systems Inc. – the first U.S. manufacturer of Corrugated
21 Stainless Steel Tubing (CSST) gas piping. From there I joined the National
22 Association of Homebuilders Research Center as a Program Manager leading

1 Natural Gas Research and Development efforts sponsored by the Gas Research
2 Institute (GRI). In the mid-nineties I became the Manager of Codes and Standards
3 for Columbia Gas providing technical and regulatory support to service territories
4 in Ohio, Kentucky, Pennsylvania, Virginia and Maryland.

5 I joined Piedmont Natural Gas in 2001 and have held various positions over
6 the last 19 years managing and directing numerous teams and divisions (Codes &
7 Standards, Operator Qualifications (OQ), Technical Training, Field Measurement,
8 Compression, SCADA, Gas Control, Engineering Design, Technical Support,
9 Geographic Information Systems (GIS), Data Analytics, System
10 Modeling/Planning, Major Projects, Pipeline Safety Management, Distribution
11 Integrity Management, Transmission Integrity Management, Capital
12 Project/Program Development, *etc.*) I am currently the General Manager of Asset
13 Management and Engineering.

14 **Q. PLEASE DESCRIBE YOUR DUTIES AS GENERAL MANAGER, GAS**
15 **ASSET MANAGEMENT AND ENGINEERING.**

16 A. I am responsible for the following areas: Engineering and Asset Planning (EAP);
17 Asset Data Quality (ADQ); Asset Risk Management (ARM); and Asset and
18 Technology Planning for Piedmont Natural Gas, Duke Energy Ohio and Duke
19 Energy Kentucky, Inc.

20 The EAP team provides technical and engineering support for the design,
21 construction, operating & maintenance and emergency activities of the Natural Gas
22 Business Unit (NGBU). This is accomplished via teams of engineers, technologists
23 and technicians who provide construction design drawings and bills of materials;

1 analyze the pipeline systems pressure and capacity needs; review and authorize
2 field hydraulic changes; and evaluate and update procedures, etc.

3 The ADQ team supports the NGBU by maintaining quality GIS data, asset
4 records, and providing interactive mapping solutions. The team is responsible for
5 updating data in GIS based on applicable documentation, maintaining asset records
6 in the Document Management System, performing spatial analysis services, and
7 defining data capture requirements. This includes ensuring that asset data and
8 records processes meet the “know your system” and reliable, traceable, verifiable,
9 and complete (RTVC) regulatory requirements. In addition, the team plans and
10 executes a risk based roadmap for historical data and records enhancement
11 initiatives.

12 The ARM team is responsible for managing the Transmission Integrity
13 Management Program (TIMP) and Distribution Integrity Management Program
14 (DIMP). The ARM Team is also responsible for developing and implementing our
15 Damage Prevention Program.

16 The Asset & Technology Planning team oversees the NGBU capital charter
17 budgeting process to perform short and long term planning and strategy for physical
18 pipeline and facility assets. In addition, the team supports oversight, planning, and
19 future road mapping of applications and technologies that support the NGBU. The
20 team incorporates input from various capital category owners and utilizes
21 prioritization and risk ranking methodologies to develop a comprehensive five-year
22 capital pipeline asset plan.

1 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE PUBLIC**
2 **UTILITIES COMMISSION OF OHIO?**

3 A. No.

4 **Q. WHAT IS THE PURPOSE OF YOUR SUPPLEMENTAL TESTIMONY IN**
5 **THESE PROCEEDINGS?**

6 A. The purpose of my testimony is to support the Stipulation and Recommendation
7 filed on November 16, 2020, in these proceedings (Stipulation). In doing so, I
8 discuss the types of investments that were addressed in the Stipulation and are
9 subject to the negotiated Rider CEP revenue requirement caps for residential
10 customers. Finally, I will briefly describe the Company's forecasted investments
11 beginning in 2021, which will be subject to the negotiated Rider CEP residential
12 revenue requirement cap beginning in 2021 and subsequent years thereafter. I
13 explain why these investments are necessary and the current estimated cost of these
14 investments.

II. **OVERVIEW OF THE COMPANY'S NATURAL GAS SYSTEM AND**
 CAPITAL PLAN INVESTMENTS

15 **Q. PLEASE BRIEFLY DESCRIBE THE DRIVERS OF THE COMPANY'S**
16 **NATURAL GAS CAPITAL EXPENDITURES UNDER ITS CEP**
17 **PROGRAM.**

18 A. Duke Energy Ohio has been providing reliable natural gas distribution service to
19 our customers in southwest Ohio for over 180 years. The Company's natural gas
20 capital investments fall into several categories, but are primarily driven by customer
21 growth, government-driven relocations, replacing aging infrastructure (*i.e.*
22 Measurement and Regulation), system infrastructure improvements, and

1 investments required to meet existing and emerging state and federal regulatory
2 requirements for distribution and transmission integrity management.

3 **Q. PLEASE BRIEFLY EXPLAIN HOW CUSTOMER GROWTH AND AGING**
4 **INFRASTRUCTURE DRIVE NATURAL GAS SYSTEM INVESTMENTS.**

5 A. Since its inception, Duke Energy Ohio's natural gas delivery system has expanded
6 over time to serve the organic growth in our communities. Accordingly, the natural
7 gas delivery system comprises infrastructure installed at varying points of time,
8 including infrastructure that is now nearing the end of its useful life. For example,
9 over a third of the Company's natural gas mains were put into service over 30 years
10 ago. As a result, the Company is continually analyzing its system to make necessary
11 improvements to continue to safely operate and maintain its system.

12 Additionally, as new load locates in our service territory, system upgrades
13 and expansions become necessary, especially in areas toward the eastern part of our
14 service area that are prime for economic development expansion. The Company
15 must be able to keep up with the pace of development to support jobs in our
16 communities and to ensure our system continues to provide reliable, safe, and
17 efficient natural gas service.

18 **Q. PLEASE EXPLAIN HOW GOVERNMENT RELOCATIONS DRIVE**
19 **INVESTMENT.**

20 A. As the category implies, the Company must respond to our communities that
21 require relocations of existing infrastructure located in the local right-of way. This
22 is typically done as part of road improvement and widening projects. The Company
23 must respond to these requests in accordance with local ordinances and unless the

1 Company has an actual property right, such as through a private easement, the costs
2 of the relocation are not chargeable directly back to the municipality requiring the
3 relocation.

4 **Q. PLEASE EXPLAIN WHY SYSTEM INFRASTRUCTURE**
5 **IMPROVEMENTS ARE NECESSARY.**

6 A. New infrastructure investments are necessary to improve the overall reliability of
7 the natural gas delivery system. These investments may or may not be driven
8 directly by customer growth or replacement of aging infrastructure, but may
9 support both of those categories. Examples of new infrastructure investments could
10 be for purposes of achieving a better balance of the system, adjusting operating
11 pressures of existing systems, or to increase reliability.

12 **Q. PLEASE EXPLAIN HOW DISTRIBUTION AND TRANSMISSION**
13 **INTEGRITY MANAGEMENT DRIVE NATURAL GAS INVESTMENTS?**

14 A. Integrity management is an overall approach to ensure the safety of the gas
15 distribution and transmission system. Investments are driven by existing and
16 emerging state and federal regulations in the industry. These regulations impose
17 upon the Company an obligation to continuously evaluate the reliability of its
18 natural gas distribution and transmission system and to maintain and improve its
19 safety and performance.

1 **Q. PLEASE DESCRIBE DUKE ENERGY OHIO’S CURRENT**
2 **DISTRIBUTION INTEGRITY MANAGEMENT PROGRAM (DIMP).**

3 A. Duke Energy Ohio’s DIMP meets all the requirements of CFR 192 Subpart P – Gas
4 Distribution Pipeline Integrity Management and follows the following seven
5 elements outlined in the regulation:

- 6 1) Knowledge of the gas distribution system;
- 7 2) Identify threats;
- 8 3) Evaluate and rank risk;
- 9 4) Identify and implement measures to address risks;
- 10 5) Measure performance, monitor results, and evaluate effectiveness;
- 11 6) Periodic evaluation and improvement; and
- 12 7) Report results.

13 These elements support the basis of the DIMP and provide direction in evaluating
14 initiatives and projects to reduce risks in the distribution system. The DIMP process
15 is a continual improvement program. Duke Energy Ohio identifies, evaluates, and
16 ranks risks in its distribution system and prioritizes measures to address these risks
17 based on a relative risk model, that takes into consideration threats to the system,
18 as defined in CFR 192.1007, which include corrosion, natural forces, excavation
19 damage, material, weld or joint failure, incorrect operation, and other concerns that
20 would threaten the integrity of the pipeline.

21 Some of the current DIMP initiatives include the following Replacement
22 Programs (Aldyl -A Pipe, Service Lines, Farm Taps and High Pressure Meter Sets,
23 Normac Couplings); Historic Pipeline Data Management (HPDM) Program; and

1 Shorted Casing Replacement Program. These initiatives comprise a significant
2 portion of the CEP-related investments and the associated deferrals for the period
3 January 2013 through December 2018, as well as investments made in calendar
4 years 2019 and 2020 to date. These DIMP-related investments will continue to
5 drive investments going forward.

6 **Q. PLEASE EXPLAIN THE TRANSMISSION INTEGRITY MANAGEMENT**
7 **PROGRAM (TIMP).**

8 A. Duke Energy Ohio's TIMP meets all the requirements of CFR 192 Subpart O – Gas
9 Transmission Pipeline Integrity Management. TIMP consists of seven main steps:

- 10 1) High Consequence Area (HCA) identification;
- 11 2) Data integration;
- 12 3) Risk analysis;
- 13 4) Assessment;
- 14 5) Repair;
- 15 6) Minimize risk; and
- 16 7) Improve.

17 As a whole, this is a continuous evaluation and assessment process. As stated in 49
18 CFR 192, "An operator's initial integrity management program begins with a
19 framework and evolves into a more detailed and comprehensive integrity
20 management program, as information is gained and incorporated into the program.
21 An operator must make continual improvements to its program."

1 **Q. WILL THOSE DIMP AND TIMP PROJECTS CONTINUE GOING**
2 **FORWARD?**

3 A. Yes. As previously discussed, the Company continually evaluates its natural gas
4 system under the DIMP and TIMP to identify and respond to system risks. To the
5 extent additional programs are identified and capital expenditures are necessary to
6 address those risks identified through the DIMP and TIMP processes, the Company
7 will make those investments.

8 **Q. CAN YOU PLEASE BRIEFLY EXPLAIN THE CHANGES IN STATE OR**
9 **FEDERAL REGULATIONS THAT HAVE OCCURRED IN RECENT**
10 **YEARS?**

11 A. In December 2011, Congress passed the Pipeline Safety, Regulatory Certainty, and
12 Job Creation Act of 2011, an amendment of Title 49 United States Code 60101
13 (Pipeline Safety Act of 2011). The resulting federal regulations required more
14 stringent safety and reliability protocols for both Department of Transportation and
15 Owners/Operators. Among other things, the Pipeline Safety Act of 2011, and
16 advisory bulletins by PHMSA clarified expectations of requirements for operators
17 of gas transmission lines to verify accuracy of records of their system which
18 includes providing traceable, verifiable, and complete documentation to support
19 Maximum Allowable Operating Pressure (MAOP).

20 More recently, the new Transmission regulation - (§192.710) “Mega Rule”
21 was split into three separate rules. The first part of the Mega Rule was adopted in
22 October 2019 with an effective date of July 2020 which focused on Safety of Gas
23 Transmission Pipelines, MAOP Reconfirmation, Expansion of Assessment

1 Requirements, *etc.* The other two rules are pending with anticipated release dates
2 of 2021 and beyond.

3 Among other things, the newly adopted Mega Rule includes expanded and
4 ongoing assessment requirements in specifically identified areas. Additionally, the
5 new rule reconfirms requirements for maintaining traceable, verifiable and
6 complete records for confirming MAOP. The rule requires 50% MAOP re-
7 confirmation be completed by July 2028 and 100% completion by July 2035.
8 MAOP reconfirmation program documentation and associated procedures must be
9 completed by July 2021. Finally, the new rule also contains a requirement for
10 operators to validate pipeline component material specifications under various
11 conditions in accordance with new regulations (Material Validation Program).
12 Those documentation and associated procedures must be completed by July 2021.
13 This will be an ongoing program with no end date.

14 These new regulations have greatly expanded the scope of impacted
15 pipelines, in terms of overall miles of pipes, that are now subject to these
16 regulations. Also, the reconfirmation of MAOP via pressure test records and
17 material documentation will be an extensive effort that may result in component
18 and pipeline replacements. The ongoing, never ending “Opportunistic” material
19 verification effort will also impact operational costs and processes. As a general
20 statement, the new regulatory posture is guiding operators to utilize Inline
21 Inspection (ILI) as an assessment tool going forward. To accomplish this, most
22 pipelines must be retrofitted or replaced to accommodate the ILI tools.

1 Looking forward, there are additional regulations on the horizon that will
2 likely necessitate additional investments. There is a Notice of Proposed Rule
3 Making that will require more remote control valves on transmission systems. Also,
4 there are proposed regulations and an overall regulatory trend to limit the use of
5 Direct Assessment (DA) for evaluating pipelines. This will drive operators to utilize
6 ILI more and incur capital costs associated with retrofitting pipelines to accept ILI
7 tools. Also, since the “Mega Rule” was split into three separate rules, the true
8 impact of Rules #2 and #3 will not be fully understood until they are released.

9 **Q. DO THOSE TIMP AND DIMP PROGRAMS AND OTHER CEP**
10 **INVESTMENTS RESULT IN NET OPERATIONAL SAVINGS?**

11 A. The assumption that the CEP program has resulted in operational savings has not
12 and cannot be verified. In fact, in some instances, operational and maintenance
13 expense has increased as the Company is having to investigate records and conduct
14 the various ongoing inspections. The program encompasses different types of
15 assets, many of which are completely new or relate to an expansion of our service
16 territory, and these assets may actually increase our operation and maintenance
17 expenses over time. Any operational savings that do occur will happen over time.
18 Customers will experience those savings, to the extent they do occur, when the
19 Company files its next natural gas base rate case proceeding, which per the
20 Stipulation in this case will be much sooner than it otherwise could have been
21 absent the settlement.

III. STIPULATION AND RECOMMENDATION

1 **Q. CAN YOU PLEASE EXPLAIN HOW THE SETTLEMENT IMPACTS THE**
2 **COMPANY’S NATURAL GAS SYSTEM INVESTMENTS?**

3 A. As explained to me by Company Witness Brown, the Stipulation resolves the
4 Company’s recovery of the return on and of CEP-related investments through
5 December 31, 2018. It also addresses how the recovery of the return on and of
6 capital investments made during calendar years 2019 and 2020 (while this
7 application was pending) will be treated, as well as future investments.

8 The Staff of the Commission (Staff) and the external auditor have both
9 examined the Company’s investments through December 31, 2018. These
10 investments were reviewed for prudence, reasonableness, and verification of their
11 being in-service. The Stipulation resolves those issues, deferring to the external
12 audit report in nearly all instances. Those investments are recommended for
13 recovery.

14 Perhaps the most significant portion of the Stipulation, as it relates to CEP-
15 related investments and customer rates, is the agreed-upon Rider CEP revenue
16 requirement caps for the residential revenue requirement. These caps were carefully
17 negotiated by the parties. Rider CEP caps on the residential revenue requirement
18 have been negotiated and are established at a level that provides the Company an
19 opportunity, but not a guarantee, for recovery of a return on and of its CEP-related
20 investments made in 2019 and 2020.

1 **Q. PLEASE BRIEFLY DESCRIBE THE NATURAL GAS PROJECTS**
2 **ALREADY COMPLETED IN 2019 AND TO DATE IN 2020.**

3 A. These projects will be subject to audit and review for prudence with the Company's
4 next Rider CEP filing in 2021. Given that these investments were already made or
5 in the process of being made while the current proceeding was under review,
6 important provisions regarding eligibility for recovery of these investments, subject
7 to audit, were addressed in the Stipulation via the agreed-upon Rider CEP
8 residential revenue requirement caps. The investments were in the same categories
9 I previously discussed and were driven primarily by replacement of aging
10 infrastructure, customer growth, governmental relocations, and integrity
11 management. In 2019 we placed approximately \$141 million of capital in-service.
12 In 2020 we are projecting to place approximately \$161 million of capital in-service.

13 **Q. PLEASE EXPLAIN WHY THE 2019 AND 2020 RIDER CEP REVENUE**
14 **REQUIREMENT CAPS DO NOT GUARANTEE RECOVERY OF THESE**
15 **INVESTMENTS?**

16 A. The Company's 2019 and 2020 CEP-related investments will still be subject to
17 audit by the Staff and, if necessary, a third-party auditor. These costs will still be
18 examined for determination of prudence, in-service status, and reasonableness. The
19 negotiated Rider CEP revenue requirement caps will provide a limitation on the
20 amount of CEP-related investments that are eligible for recovery through Rider
21 CEP for those two years. Because the Company had already made these
22 investments while this matter was pending before the Commission, it was
23 reasonable to negotiate Rider CEP revenue requirement caps at a level that reflected

an opportunity for the Company to recover its costs, particularly when the Company had not yet reached the initial \$1.50 deferral cap that was initially established. These Rider CEP revenue requirement caps provide a limitation on what the Company is able to recover in its next Rider CEP filing.

Similarly, for investments made beginning in 2021, the Company has agreed to an even lower Rider CEP revenue requirement cap to mitigate future rate increases to customers.

Q. PLEASE DESCRIBE THE TYPES AND LEVEL OF NATURAL GAS CAPITAL INVESTMENTS FORECASTED FOR 2021 AND BEYOND.

A. The main categories of capital investments include: Customer growth (New Service), Government Mandated Relocations, Aging Infrastructure (*i.e.* Measurement and Regulation), Integrity Management (DIMP, TIMP, Casings, *etc.*) and System Infrastructure Improvements. The Company estimates the following total capital investments are necessary, encompassing all categories, for the next three years:

	2021*	2022*	2023*
Integrity Management	\$41	\$37	\$97
Government Mandated Relocations	\$6	\$6	\$6
Measurement & Regulation	\$20	\$42	\$40
Customer Growth	\$27	\$27	\$27
System Infrastructure Improvements	\$193	\$83	\$94
Other	\$1	\$1	\$0
	\$288	\$196	\$263

* In millions

1 M&R work included in the plan is primarily the result of a field safety survey of
2 existing stations by an external engineering firm that was conducted in 2020. The
3 firm identified M&R stations that needed capital improvements based upon safety
4 and operational considerations. The stations were risk ranked and a multi-year year
5 plan to correct the deficiencies was developed. Most of the stations in question have
6 been in service for decades, represent aging infrastructure, and need to be improved
7 upon or replaced to ensure the safety of our employees, the public, and the
8 environment.

9 The upcoming DIMP include projects identified via leak data from the field
10 in concert with a risk model. It is focuses on reducing system risk by replacing
11 obsolete materials that are prone to higher leak rates, replacing vintage steel pipe
12 that cannot be adequately cathodically protected, and or implementing new
13 improved installation methods.

14 The upcoming TIMP includes projects to retrofit exiting pipelines to allow
15 ILI tools to help mitigate risk from manufacturing and construction defects, and
16 replace pipelines constructed with higher risk pipe (*e.g.*, spiral wound, hard spots,
17 Low Frequency Electric Resistance Weld). Investments are also necessary to
18 address new regulatory requirements (New Gas Transmission Rule) and include
19 projects for MAOP Reconfirmation to validate Traceable, Verifiable and Complete
20 (TVC) pressure test and material records. Casing remediation is an ongoing
21 program to identify and correct pipeline casings that are no longer performing as
22 designed and thus, creating potential safety concerns. In most cases the casing is in
23 contact with the carrier pipe creating a short circuit and must be replaced.

1 The upcoming System Infrastructure includes projects necessary to ensure
2 pressure and flow are maintained to all customers during our highest demand
3 periods. This is done by evaluating customer equipment demands during extreme
4 cold conditions against the available pipeline facilities. As the pipeline system is
5 fully utilized and is projected to fall below design minimum requirements during
6 these analyzed conditions, additional infrastructure projects are proposed to ensure
7 service can be maintained.

8 **Q. WILL THE LOWER RIDER CEP REVENUE REQUIREMENT CAP**
9 **ASSOCIATED WITH CAPITAL INVESTMENTS PLACE IN SERVICE**
10 **BEGINNING IN 2021 IMPACT THE COMPANY’S ABILITY TO**
11 **PROVIDE SAFE AND RELIABLE NATURAL GAS SERVICE?**

12 A. The Company will continue to make the necessary investments for all of the reasons
13 I have discussed. The agreed upon caps to the Rider CEP revenue requirement
14 means that the potential Rider CEP customer rate increases associated with the
15 necessary investments will be limited. However, the Company will continue to
16 make investments it deems necessary to serve its customers, as it would without the
17 CEP process. Any capital investments made resulting in a revenue requirement in
18 excess of those negotiated Rider CEP revenue requirement caps would be included
19 for recovery in the Company’s next natural gas base rate case, just not in the CEP
20 rider.

1 **Q. HOW DO THOSE FORECASTS COMPARE TO THE NEGOTIATED \$1.00**
2 **RIDER CEP RESIDENTIAL RATE REVENUE REQUIREMENT CAP?**

3 A. As Witness Brown explains, the revenue requirement calculated on these
4 investments would be significantly higher than the revenue requirement that will
5 be recovered by the Company through the stipulated Rider CEP residential rate caps
6 associated with investments placed in service beginning in 2021.

IV. CONCLUSION

7 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

8 A. Yes.

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in

Case No(s). 19-0791-GA-ALT

Summary: Testimony Direct Testimony of Marty Petchul electronically filed by Mrs. Debbie L Gates on behalf of Duke Energy Ohio Inc. and D'Ascenzo, Rocco O. Mr. and Vaysman, Larisa