BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of:

Edgar G. Combs,)

Notice of Apparent) Case No. 18-1092-TR-CVF

Violation and Intent to)

Assess Forfeiture.)

- - -

PROCEEDINGS

Before Stacie Cathcart, Attorney Examiner, at the Public Utilities Commission of Ohio, 180 East Broad Street, Hearing Room 11-C, Columbus, Ohio, on Thursday, December 13, 2018, at 10:00 a.m.

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              On behalf of the Staff of the
              Public Utilities Commission
 7
              Of Ohio.
 8
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         Michael J. Yemc
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              On behalf of the Respondent.
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		3		
1	INDEX TO WITNESSES			
2				
3	STAFF WITNESSES DIRECT CROSS			
4				
5	Phillip Haskins 6/12/24 10/25			
6				
7	DEGDONDENELG MIENEGGEG			
8	RESPONDENT'S WITNESSES			
9	Edgar G. Combs 13 20			
10				
11				
12				
13				
14				
15				
16				
17				
18				
19				
20				
21				
22				
2324				
25				
۷ ک				

			4		
1		INDEX TO EXHIBITS			
2					
3	STAFF'S EXHIBITS IDENTIFIED				
4	1	Driver/Vehicle Examination Report 9			
5		Report 9			
6					
7	DFC	DONDENT'S FYUTDITS			
8		RESPONDENT'S EXHIBITS			
9	A	DOT Inspection Form (1/2) 17			
10	В	DOT Inspection Form (2/2) 22			
11					
12					
13					
14					
15					
16					
17					
18					
19					
20					
21					
22					
23					
24					
25					

1 Thursday Morning, 2 December 13, 2018. 3 4 ATTORNEY EXAMINER: The Public Utilities 5 Commission of Ohio has assigned for hearing at this 6 time and place Case No. 18-1092-TR-CVF being in the 7 matter of Edgar G. Combs Notice of Apparent 8 Violation and Intent to Assess Forfeiture. 9 My name is Stacy Cathcart, I am the 10 Attorney Examiner assigned by the Commission to hear this case. At this time, I would like to take 11 12 appearances of the parties, beginning with Staff. 13 MR. LINDGREN: On behalf of the Commission 14 Staff Ohio Attorney General Mike Dewine, by Thomas 15 G. Lindgren, Assistant Attorney General at 30 East 16 Broad Street, 16th floor, Columbus, Ohio 43215. 17 ATTORNEY EXAMINER: Thank you. 18 MR. YEMC: Good morning. On behalf of the 19 Respondent Michael Yemc, address is 600 South Pearl 20 Street, Columbus, Ohio. Thank you. 2.1 ATTORNEY EXAMINER: Thank you. Staff, are 22 you ready to proceed? 23 MR. LINDGREN: Yes. Your Honor, thank 24 you. The staff calls Phil Haskins to the stand.

(WITNESS WAS SWORN)

Proceedings

6 1 2 PHILLIP HASKINS 3 called as a witness, being first duly sworn, testified as follows: 4 5 DIRECT EXAMINATION BY MR. LINDGREN: 6 Good morning, sir. 7 Q. 8 A. Good morning. 9 Ο. Could you please state your full name for 10 the record? 11 Phillip Haskins. Α. 12 And what is your business address? Q. 13 Α. My business address is, 180 East Broad 14 Street, 12th floor, Transportation Department, Columbus, Ohio, 43215. 15 16 Thank you. Where are you employed? Ο. 17 Α. Public Utilities Commission of Ohio, 18 Transportation Department. And what is your position there? 19 20 I am employed as a hazardous materials 21 inspector, for 32 years. 2.2 Thank you. And what are your duties in Q. 23 that position? 24 My duties include conducting inspections 25 to verify compliance with the Federal Motor Carrier

- Safety Regulations and the Federal Hazardous Materials Regulations on motor carriers and shippers in the State of Ohio.
- Q. Thank you. What training have you received for this position?
- A. Extensive training with annual certifications required to be able to complete these inspections.
- Q. Thank you. Do you recall inspecting a vehicle driven by the Respondent, Edgar Combs, on May 1st of 2018?
- 12 A. I do.

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- Q. And what was the reason for this inspection?
 - A. I conducted a hazardous materials inspection on the vehicle after I observed the vehicle failing to stop at a railway crossing.
 - Q. And where was this railway crossing?
 - A. It was in Hamilton County, on US Route 50, at the intersection of Valley Junction Road.
 - Q. And where were you when you observed the vehicle not stop at this crossing?
 - A. I was parked on the railroad property of the Central Indiana Railroad Company's property.
 - Q. Thank you. Could you describe this

crossing and the road, please?

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- A. I was parked adjacent to Route 50, south of the highway with a unobstructed view of the vehicle and the crossing. As I observed the vehicle driven by the Respondent, I noticed his vehicle transporting hazardous materials, placarded it accordingly, and as it approached the crossing it slowed, the speed slowed, and the driver did activate the hazards signals, however, did not stop at the -- at the intersection of the grade crossing.
- Q. Thank you. And was there anything you observed on the other side of the grade crossing?
- A. Well, the crossing is, it's kind of unique, it's about 60 yards from the -- from the actual grade crossing is a traffic light and traffic does approach the crossing and as I came on to the highway, I got stopped by the traffic light however, the commercial vehicle did not have to stop at the traffic light because it had the green light.
- Q. Thank you. Did the driver make any statement to you? Do you recall?
- A. No. I don't -- not recall any specific statements to the violation.

- Q. Thank you. Did you prepare a report that reflects the results of your inspection?
- A. I did -- I did complete an inspection report.
- 5 MR. LINDGREN: May I approach the witness?
 6 ATTORNEY EXAMINER: You may.
- 7 MR. LINDGREN: Let the record reflect that 8 I am handing the witness what I've marked for 9 identification, as Staff's Exhibit 1.
- 10 ATTORNEY EXAMINER: So marked.
- 11 BY MR. LINDGREN:

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- Q. Mr. Haskins, do you recognizing this document?
- 14 A. I do.
- 15 Q. And what is it?
- A. It is a business replica, copy, of the actual inspection report I completed on the day in question.
- 19 Q. Thank you. Does it accurately reflect the 20 results of you inspection?
- 21 A. It does.
- Q. Thank you. And did you prepare this at the time or soon after your inspection?
- 24 A. I did.
- Q. Thank you. And does it appear to have

been altered in any way since you entered in the information?

A. No.

- Q. And is this a record that's usually, well, regularly, used in the course of your business?
- A. It is.

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- Q. Thank you. And Mr. Haskins, how did you know that this vehicle was carrying hazardous materials?
- 10 A. It displayed warning placards on all four 11 sides of the transport unit.
 - Q. Thank you. And do you know what it was carrying?
- 14 A. It was carrying a poisonous material.

MR. LINDGREN: Thank you. Thank you. I have no further questions for this witness.

17 ATTORNEY EXAMINER: Thank you. Any cross-18 examination?

MR. YEMC: Yes. Thank you.

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21 CROSS-EXAMINATION

22 BY MR. YEMC:

- Q. Now, Officer Haskins, when did you prepare this report? Staff's Exhibit 1?
- A. I prepared it at the time of inspection.

- Q. And did you serve this upon the Respondent?
- A. I provided him a copy of the inspection report.
- Q. You personally served this upon him that day?
 - A. Yes.

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- Q. You're sure you didn't leave this at the quard shack?
- A. At the only faculty where the driver returned, there was further inspection required to the package, and the inspection was continued at the -- facility, and there, I presented the inspection to the driver at the guard shack.
- Q. You presented it to him while he was at the guard shack?
- 17 A. Yes.
- Q. And this is the same report you presented to him that day?
 - A. It is a replica of the inspection report.
- Q. Now the tote the Respondent was hauling, it was empty, correct?
- A. It contained a residue of the hazardous material shipment.
- Q. It was empty, it wasn't fully loaded?

- A. Empty isn't the proper term, residue means it contained the residue of a bulk shipment, so.
- Q. I'm not saying it was scrubbed or cleaned,
 I'm just saying it was empty, it wasn't a full
 load?
- 6 A. It was not fully loaded.

MR. YEMC: I have no further questions.

ATTORNEY EXAMINER: Thank you. Any

9 redirect?

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10 MR. LINDGREN: Thank you, your Honor.

REDIRECT EXAMINATION

BY MR. LINDGREN:

- Q. Mr. Haskins, do you know if a vehicle is required to stop at a railroad grade crossing even though it's carrying residue of a hazardous material?
- A. In this instance, the transportation of a bulk hazardous material requires, placarding and marking which does require it to stop at grade crossings.
- 21 MR. LINDGREN: No further questions.
- 22 ATTORNEY EXAMINER: Thank you.
- MR. YEMC: No re-cross.
- 24 ATTORNEY EXAMINER: Thank you.
- MR. LINDGREN: Your Honor, Mr. Yemc and I

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     have agreed to stipulate that the appropriate
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     forfeiture for this violation would be $500, in the
     event that the Commission finds that the Respondent
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     committed the violation.
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              MR. YEMC: That is correct, your Honor.
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              ATTORNEY EXAMINER: Thank you. Would you
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     like to move your exhibit?
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              MR. LINDGREN: Yes, your Honor. We'll
     move for admission of Staff Exhibit 1.
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              ATTORNEY EXAMINER: Any objection?
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              MR. YEMC: No.
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              ATTORNEY EXAMINER: So moved.
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              MR. LINDGREN: Your Honor, Staff rests its
     direct case.
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              ATTORNEY EXAMINER: Thank you. Mr. Yemc,
    would you like to call your first witness?
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              MR. YEMC: Yes. Thank you. We'll call
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     the Respondent to the stand.
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              (WITNESS WAS SWORN)
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                       EDGAR G. COMBS
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     called as a witness, being first duly sworn,
    testified as follows:
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                     DIRECT EXAMINATION
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     BY MR. YEMC:
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- Q. Can you please state your name and address for the record, please?
- A. Yes. Edgar Combs, Stillwell Beckett, Oxford, Ohio. I recently moved, it's now 2737 Chapel Road, Okeana, Ohio.

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- Q. Mr. Combs, what is your occupation?
- A. I'm a chemical hauler for Hazmat Environmental out of Buffalo, New York.
- Q. Okay. How long have you been hauling hazardous material?
 - A. This year -- this month makes 40 years.
- Q. Okay. And on May 1st of 2018, this year, were you in the State of Ohio hauling a load?
- A. Yes, I was returning from a customer in
 Augustus, South Carolina, returning a tote to the
 shipper.
 - Q. And where was this shipper located at?
 - A. North Bend, Ohio on Brower Road.
 - Q. And could you described for this tribunal what happened that day?
 - A. Well, I parked -- I was parked at a Kroger parking lot because I run out of time to make it to the shipper. And that's where I took my break which, they allow truck parking, and I left and was headed to the shipper. There's railroad tracks by

Kilby Road, I stopped at the railroad tracks, then crossed the tracks. About the length of the truck and trailer, is this red light. I waited at the red light and when it turned green, I proceeded down the road.

Q. How do you know you stopped at those crossings?

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- A. I turned my four-ways on, I slowed down,
 I had to stop because that's regulations, and there
 were cars sitting in front of me at the red light.
- Q. And then what happened after you waited for the red light to cycle?
- A. I went through the light when it turned green and proceeded down the road, west on Route 50, and then the PUCO officer pulled me over on the side of the road.
- Q. How long was that after you went over the railroad crossing, did he pull you over?
- A. He pulled me over by that south -- it was about two miles down the road, on the right, before the traffic light.
 - Q. And what happened after the stop?
- A. He walked back to my truck, he asked me for my hazardous waste manifest which I didn't haul hazardous waste, and he asked for my bills, I

showed him my bills, he took the bills, went to the back of the trailer, opened up the doors, climbed in the trailer, inspected the tote, got out, went to his car, got his camera, then climbed back in the trailer, and took pictures of the tote.

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Then he asked me if he can -- where the shipper was at, and I told him right down the road, and he asked if he can go to the shipper and talk to the shipper.

- Q. And what happened after you proceed to the shipper?
- A. He met with Frank Harden and Henry Sparks of Veolia. He was concerned about some kind of inspection on the tank -- the tote, and they had to provide documentation saying they were grandfathered in from the Federal Government that they didn't have -- need an inspection, as he claimed. I went inside the plant and was loading it and going to Michigan.
- Q. Okay. What happened after you came out of the plant?
- A. The other security guard, Captain Carl, called me on the phone and said that the PUC officer left a letter there for me, and when I got back from Michigan, I seen what the letter was

about.

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- Q. Okay, so when you left the facility, you didn't know about this violation?
- A. No. He was talking to the people from Veolia.
- Q. So when you got back what did you receive?
 You recall?
 - A. What do you -- you mean, I got that -- that --
 - Q. You stopped at the guard shack, correct?
 - A. Yeah, they -- you have to, every time you pull in there they inspect you, but yeah, they called me and told me he left that there for me, and I got it when I got back from Michigan.
 - MR. YEMC: Now if -- your Honor, if I may approach the witness. I'm going to apologize, I didn't expect to have to use this as an exhibit so I did not make copies. I'll be happy to do so, if somebody can point me in the direction -- of what my client received after he stopped back at the guard shack.
 - ATTORNEY EXAMINER: I think, Donny says he's willing to make copies.
- MR. YEMC: Man, you're the best.
- 25 (OFF THE RECORD)

BY MR. YEMC:

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Q. Sir, I'm going to hand you what's going to be marked as Respondent's Exhibit A, as in apple, so we can keep it clear and different.

ATTORNEY EXAMINER: As so marked.

BY MR. YEMC:

- Q. And sir, could you describe what this is?
- A. It's the DOT inspection form.
- Q. Now is -- sir, is this the form that you got when you stopped back at the guard shack? When you got back into Ohio?
- A. Yes, that's what Carl handed me when I pulled in, to check back in, to go inside the plant.
 - Q. Okay. So now on the examination report that you received from Carl, at the plant, was that the next day or a couple of days after? What was it?
 - A. It was the next day cause I had to deliver that morning in Michigan, in Kalamazoo.
- Q. Okay. Now, about the center of that
 examination report, how many violations do you see?
- A. Just one.
- Q. Okay. Now, I'm going to hand you a copy
 of what was marked as Staff's Exhibit 1. Now, this

is purported to be the same examination report that you were personally served that day which you indicated you were not. How many violations are on the report, sir?

A. Two.

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- Q. Okay. Have you ever seen that report prior to today?
- A. No. All I've ever seen is this one, what the guard at Veolia handed me.
- Q. Thank you, sir. Sir, you heard Officer
 Haskins testify that you did not stop at the
 railroad crossing and were not detained by the red
 light; is that accurate?
- A. No, I turned my emergency four-ways on, slowed down, stopped at the railroad tracks, went across the tracks and was sitting at the red light waiting for it to turn green, with the rest of the traffic.
- Q. And you heard Officer Haskins state that he personally served you with a copy of this report on the day of the alleged offense; is that accurate?
 - A. No, it is not.
- MR. YEMC: Thank you, very much. I have no further questions.

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              ATTORNEY EXAMINER: Thank you. Any cross-
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     examination?
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              MR. LINDGREN: Yes. Thank you, your
     Honor.
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                     CROSS-EXAMINATION
     BY MR. LINDGREN:
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         Q. Mr. Combs, on Respondent's Exhibit A, do
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     you see the notation at the top that says, P 2/2?
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         Α.
              I don't know -- I don't see it, where I'm
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     looking.
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             Upper right corner.
         Q.
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         A. On this one?
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         Q. Yes. Does it -- in the upper right
     corner, does it say P 2/2?
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         Α.
             I'm sorry, if you can point it out to me.
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              MR. LINDGREN: May I approach the witness?
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              ATTORNEY EXAMINER: You may.
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              THE WITNESS: Oh. Okay, yeah.
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              MR. LINDGREN: Thank you.
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              THE WITNESS: I'm sorry, I thought you
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    were saying "T".
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    BY MR. LINDGREN:
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         Q. No, I'm sorry. So do you understand that
24
     to mean that this is page two, out of two?
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         A. Not 'til you just told me, sir.
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- Q. Okay. Well, is it possible that there was another page that was supposed to go with this?
- A. Maybe, sir. But this is the only one that the Veolia guard gave me when I got back.
- Q. Thank you. I believe you testified that you took a break, in the Kroger parking lot, shortly before you were stopped; is that right?
- A. Yes. I had to take my 10 hour break cause my 14 hours was up.
- Q. And so were you sleeping while you were in the parking lot?
- 12 A. Yes, sir.

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- Q. Thank you. How much before this time, did you wake up?
- 15 A. Well, about an hour.
- 16 O. An hour.
- A. I had to do my 15 minute inspection and stuff before I could leave the parking lot.
- Q. Thank you. And there was a traffic light on the other side of this grade crossing; is that correct?
- 22 A. Yes, sir.
- Q. Thank you. So is it possible you were in a hurry to get over this grade crossing, to make the green light on the other side?

A. No, sir, I mean -- well, when I got up to the railroad tracks the light was red; so I couldn't have went through the tracks to get through the light. I wasn't going to run a red light.

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- Q. And where did you say you were delivering this load too?
- A. I was taking the empty tote back to the shipper. I picked it up at the shipper and delivered in Halocarbon and Augustus, South Carolina that prior morning, and was returning it back to the shipper.
- Q. Thank you. And was the shipper expecting this tote back at a certain time?
- 15 A. No, it was whenever I got back.
- 16 MR. LINDGREN: Thank you. Thank you. I
 17 have no further questions.
- 18 ATTORNEY EXAMINER: Thank you. Any 19 redirect?
- MR. YEMC: I do but can we take another break for one more copy, again?
- 22 ATTORNEY EXAMINER: Donny, would you mind?
- MR. YEMC: It goes to the page. It's
- 24 | silly but I just want to clarify.
- 25 ATTORNEY EXAMINER: Okay. Thank you.

(OFF THE RECORD)

REDIRECT EXAMINATION

BY MR. YEMC:

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- Q. Sir, I'm going to hand you what's been marked as Respondent's Exhibit B. In the upper right hand corner, can you describe what is
 - A. Do you mean the P 1/2?
- 9 Q. That's exactly what I mean. Now, sir, is
 10 that P 1/2, does that go -- was that the first page
 11 of P 1/2 and P 1/ -- P 2-2? Is that a fax that you
 12 sent my office?
 - A. Yes, sir.

located up there?

- Q. Okay. So that's -- there was no
 additional page to the report that you received at
 the guard station, correct?
- 17 A. No.
- 18 MR. YEMC: Thank you. That's all the clarification I wanted to make.
- 20 ATTORNEY EXAMINER: Thank you. You may be 21 excused.
- MR. YEMC: There's no further witnesses.
- 23 | I'll just move to have exhibits, Respondent's
- 24 Exhibits A and B, admitted into evidence.
- 25 ATTORNEY EXAMINER: Any objections?

24 1 MR. LINDGREN: No objections. 2 ATTORNEY EXAMINER: Exhibit's A and B, 3 will be moved into the record. Are there any other matters that need to be addressed? 4 5 MR. LINDGREN: Your Honor, may we -- Staff 6 have a moment? 7 ATTORNEY EXAMINER: Yes. 8 MR. LINDGREN: Thank you. Your Honor, are we still on the record? 9 10 ATTORNEY EXAMINER: We are. MR. LINDGREN: The staff would like to 11 12 recall Phil Haskins to the stand on rebuttal. 13 (WITNESS WAS SWORN) 14 15 PHIL HASKINS called as a witness, being first duly sworn, 16 17 testified as follows: 18 REDIRECT EXAMINATION BY MR. LINDGREN: 19 20 Q. Hello, again, Mr. Haskins. Could you 2.1 explain why the driver would have received a copy 22 of the inspection report that only reflected one violation while Staff Exhibit 1, lists two 23 24 violations? Can you explain that difference? 25 A. Yes, the second violation, dealing with

25 the package, required further investigation. 1 2 That's why I followed the vehicle to the shippers' location, to further inspect the packaging because 3 it wasn't -- it wasn't corrosive gas and poison 4 5 gas. 6 I wanted to take the necessary steps to be safe 7 and follow the vehicle to the consignment, to where the inspection could further be completed on the 8 9 package, therefore, I discovered that the marking 10 was not proper on the package, after further 11 inspection, and added the second violation later, 12 after I documented and took photos of the package, 13 at the shippers' facility -- at the receivers' 14 facility. 15 Q. Thank you. Mr. Haskins, would the second violation concerning the package markings apply to 16 17 the driver? 18 No, it would not. Α. 19 MR. LINDGREN: Thank you. I have no 20 further questions. 2.1 ATTORNEY EXAMINER: Thank you. Any 2.2 re-cross examination? 23 MR. YEMC: Yes. Thank you. 24

RE-CROSS EXAMINATION

BY MR. YEMC:

2.1

- Q. Now, Officer Haskins, why weren't you able to serve this new report upon the Respondent?
- A. It required further investigation of the regulations, and these regulations, on the old portal tanks, aren't maintained at any volume so I had to return to my office and verify that section number was accurate, later that afternoon.

MR. LINDGREN: Thank you.

ATTORNEY EXAMINER: Any redirect?

MR. LINDGREN: None, your Honor.

ATTORNEY EXAMINER: Thank you. You may be excused. Any rebuttal, Mr. Yemc? No? So are there any other matters that need to be addressed at this time?

MR. LINDGREN: No, your Honor.

MR. YEMC: No, your Honor.

ATTORNEY EXAMINER: Hearing none, this case is submitted on the record and this hearing is adjourned.

(At 10:29 a.m. the hearing was concluded)

CERTIFICATE

I do hereby certify that the foregoing is a true and correct transcript of the proceedings taken by me in this matter on December 13, 2018, and carefully compared with my original stenographic notes.

Romaine James Court Reporter

This foregoing document was electronically filed with the Public Utilities

Commission of Ohio Docketing Information System on

12/28/2018 10:55:37 AM

in

Case No(s). 18-1092-TR-CVF

Summary: Transcript In the Matter of Edgar G. Combs, Notice of Apparent Violation and Intent to Assess Forfeiture, hearing held on December 13, 2018. electronically filed by Mr. Ken Spencer on behalf of Armstrong & Okey, Inc. and James, Romaine