#### BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In the Matter of the Annual Adjustment of the Non-Solar Alternative Compliance Payment for 2018 Pursuant to Section 4928.64(C)(2)(b), Revised Code

Case No. 18-0730-EL-ACP

## **REVIEW AND RECOMMENDATION**

SUBMITTED ON BEHALF OF THE STAFF OF THE PUBLIC UTILITIES COMMISSION OF OHIO

#### I. Statutory Background

Ohio Revised Code (R.C.) 4928.64 establishes specific annual percentage benchmarks for kilowatt hours from renewable and solar energy resources sold by electric distribution utilities and electric service companies (Companies) for years beginning in 2009 and thereafter. R.C. 4928.64(C)(2)(b) creates a compliance payment pertaining to the non-solar<sup>1</sup> renewable energy resource benchmarks that is equal to the number of additional renewable energy credits (RECs) that the Companies would have needed to comply with the applicable benchmark in the period under review, multiplied by an amount of at least \$45.00 initially and adjusted annually by the Commission to reflect any change in the consumer price index as defined in R.C. Section 101.27.

R.C. 101.27(C)(1) defines consumer price index to mean the consumer price index prepared by the United States bureau of labor statistics (U.S. city average for urban wage earners and clerical workers: all items, 1982-1984=100), or, if that index is no longer published, a generally available comparable index.

### II. Rule Background

In Ohio Administrative Code (Ohio Adm.Code) 4901:1-40, the Commission adopted rules to implement the renewable portfolio standard (RPS) established by R.C. Section 4928.64. Ohio Adm.Code 4901:1-40-08, effective December 10, 2009, addresses alternative compliance payments (ACPs). Paragraph (A)(2)(b) of this rule, which specifically focuses on the Commission's annual adjustment of the non-solar renewable energy resource compliance payment, provided the following methodology for determining the non-solar ACPs:

Beginning in the year 2010, the per MWh payment for renewable energy resources will be adjusted annually to reflect the annual change to the consumer price index as defined in Section 101.27 of the Revised Code. Such adjustment shall be performed by staff no later than June first of each calendar year. This annual adjustment shall be calculated using the following formula:

((CPIYR2/CPIYR1) \* current per MWh payment)

<sup>&</sup>lt;sup>1</sup> Staff uses "non-solar" in this context to refer to the renewable energy resources, excluding the solar energy resources for which there is a separate compliance payment pursuant to R.C. 4928.64(C)(2)(a).

#### III. Historical Non-Solar ACPs

The non-solar ACP for the initial compliance year (2009) of the RPS requirements was specifically set by statute. For subsequent years, the non-solar ACP was calculated using the methodology as specified in Ohio Adm.Code 4901:1-40-08(A)(2). The historical non-solar ACPs, and a reference to their respective derivations, are provided in the table below.

Compliance Year	\$/MWh	Source Reference			
2009	\$45.00	ORC 4928.64(C)(2)(b)			
2010	\$45.00	Case 10-0469-EL-ACP			
2011	\$45.93	Case 11-2399-EL-ACP			
2012	\$47.56	Case 12-1486-EL-ACP			
2013	\$48.56	Case 13-0995-EL-ACP			
2014	\$49.22	Case 14-0746-EL-ACP			
2015	\$49.96	Case 15-0461-EL-ACP			
2016	\$49.75	Case 16-0714-EL-ACP			
2017	\$50.24	Case 17-0531-EL-ACP			

#### IV. Staff Review

Staff extracted relevant Consumer Price Index data from the U.S. Bureau of Labor Statistics available at <u>https://www.bls.gov/cpi/</u>. The U.S. city average for urban wage earners and clerical workers: all items, 1982-1984=100, 2008 – 2018 is attached (Attachment 1) to the Staff filing. Using this CPI data, and specifically the annual data for 2016 and 2017, the result of the calculation described in Ohio Adm.Code 4901:1-40-08(A)(2)(b) for 2018 is \$51.31.<sup>2</sup>

The statute also enables the Commission to increase the alternative compliance payments in the event that Companies are defaulting to the ACPs rather than pursuing the requisite renewable resources as detailed below:

The commission shall use the results of this study to identify any needed changes to the amount of the renewable energy compliance payment specified under divisions (C)(2)(a) and (b) of this section. Specifically, the commission may increase the amount to ensure that payment of compliance payments is not used to achieve compliance with this section in lieu of actually acquiring or realizing energy derived from qualifying renewable energy resources.<sup>3</sup>

The companies' compliance status reports for the 2017 compliance year were due by April 15, 2018.<sup>4</sup> Staff has performed a preliminary review of the filed status reports for the 2017 compliance year, and based on its initial review, Staff did not observe a significant trend in favor of defaulting to the ACPs.

<sup>&</sup>lt;sup>2</sup> ((239.051/234.076)\*\$50.24) = \$51.31

<sup>&</sup>lt;sup>3</sup> R.C. 4928.64(C)(5)

<sup>&</sup>lt;sup>4</sup> Ohio Adm.Code 4901:1-40-05

Therefore, Staff concludes that it is not necessary to increase the non-solar ACP that results from the calculation detailed previously in (IV).

## V. Staff Conclusion and Recommendation

The Staff recommends that the non-solar renewable energy resource compliance payment under R.C. 4928.64(C)(2)(b) should be 51.31/MWh for 2018.

# ATTACHMENT 1 (https://data.bls.gov/cgi-bin/surveymost?cw)

### CPI-Urban Wage Earners and Clerical Workers (Current Series) Original Data Value

Series Id:	CWUR0000SA0								
Not Seas	Not Seasonally Adjusted								
Series	All items in U.S. city average, urban wage earners								
Title:	and clerical workers, not seasonally adjusted								
Area:	U.S. city average								
Item:	All items								
Base	1982-84=100								
Period:									
Years:	2008 to 2017								

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
2008	206.744	207.254	209.147	210.698	212.788	215.223	216.304	215.247	214.935	212.182	207.296	204.813	211.053
2009	205.700	206.708	207.218	207.925	208.774	210.972	210.526	211.156	211.322	211.549	212.003	211.703	209.630
2010	212.568	212.544	213.525	213.958	214.124	213.839	213.898	214.205	214.306	214.623	214.750	215.262	213.967
2011	216.400	217.535	220.024	221.743	222.954	222.522	222.686	223.326	223.688	223.043	222.813	222.166	221.575
2012	223.216	224.317	226.304	227.012	226.600	226.036	225.568	227.056	228.184	227.974	226.595	225.889	226.229
2013	226.520	228.677	229.323	228.949	229.399	230.002	230.084	230.359	230.537	229.735	229.133	229.174	229.324
2014	230.040	230.871	232.560	233.443	234.216	234.702	234.525	234.030	234.170	233.229	231.551	229.909	232.771
2015	228.294	229.421	231.055	231.520	232.908	233.804	233.806	233.366	232.661	232.373	231.721	230.791	231.810
2016	231.061	230.972	232.209	233.438	234.436	235.289	234.771	234.904	235.495	235.732	235.215	235.390	234.076
2017	236.854	237.477	237.656	238.432	238.609	238.813	238.617	239.448	240.939	240.573	240.666	240.526	239.051

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Summary: Staff Review and Recommendation electronically filed by Mr. Stuart M Siegfried on behalf of PUCO Staff