BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In the Matter of DL Winner :

Livestock Express, Inc. : Case No.

Notice of Apparent Violation: 17-780-TR-CVF

and Intent to Assess
Forfeiture.:

PROCEEDINGS

Before Kerry Sheets, Attorney Examiner, held at the Public Utilities Commission of Ohio, 180
East Broad Street, Hearing Room 11-C, Columbus, Ohio, on Thursday, August 24, 2017, at 10:00
A.M.

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                 On behalf of the Staff of the
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 6
                 of Ohio.
 7
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 8
            New Weston, Ohio 45348
 9
                 Appearing Pro se.
10
            ALSO PRESENT:
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            Mr. Steve Plummer
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5 1 Thursday Morning, 2 August 24, 2017. 3 ATTORNEY EXAMINER: The Public 4 5 Utilities Commission of Ohio has set for hearing 6 at this time and place Case No. 17-780-TR-CVF 7 being in the Matter of DL Winner Livestock 8 Express, Inc. 9 My name is Kerry Sheets, I am 10 Attorney Examiner for the Commission and I have 11 been assigned to hear this case. 12 I will now have the appearances of 13 the parties, please, starting with Staff. 14 MR. JONES: Good morning, Your 15 Honor. On behalf of the Commission's Staff, 16 Ohio Attorney General Mike DeWine, Assistant 17 Attorney General John Jones, 30 East Broad 18 Street, Columbus, Ohio 43215. 19 ATTORNEY EXAMINER: And now 20 the Respondent. Give your name and address. 2.1 MR. WINNER: Dan Winner, 6080 State 22 Route 705, New Weston, Ohio 45348.

there any preliminary matters to take care of

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ATTORNEY EXAMINER: Very good. Are

MR. JONES: Yes, Your Honor. I have been informed by the Respondent that not all the charges or violations that where cited by the Staff are being contested in this case, and it's only a portion of those charges are being contested here today.

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And what has been identified, we can put that on the record as to identifying what the scope of the hearing is as to what's being contested. So we just wanted to clarify the record for that purpose, your Honor.

Otherwise the remaining charges, those are not being contested by the Respondent is my understanding from communicating with the Respondent this morning. So, I guess we could do that now, or --

ATTORNEY EXAMINER: Go ahead.

MR. JONES: Okay. Thank you, Your Honor. And I believe that the Respondent also has a statement that he would like to read to help identify that scope as well, and then I will respond after him if that's okay with your Honor.

ATTORNEY EXAMINER: Okay. We need it on the record. Go ahead.

And so those are the remaining

charges for that I believe.

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     charges, Your Honor, that are not being
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     contested here today.
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                 I am sorry, I believe there was one
     other one. 395 --
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                 ATTORNEY EXAMINER: Those are the
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     ones they were fined?
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                 MR. JONES: The last that I read
     into the record are the ones that are not being
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     contested here today. And I did want to clarify
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     when I cited the CFR 395.8 (E) there is two
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     violations for that code section.
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                 And I will let the other side, I
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    believe they want to respond to help clarify
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     that scope.
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                 ATTORNEY EXAMINER: Okay. I will
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     ask the Respondent, is that correct what he
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     said? You agree with what he said about the --
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                 MR. PLUMMER: Yes.
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                 ATTORNEY EXAMINER: Okay. We will
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    proceed.
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                 MR. PLUMMER: I have kind of
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     listed --
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                 ATTORNEY EXAMINER: I am sorry.
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     You are going to have to speak up.
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                 MR. PLUMMER: I have a list here of
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Proceedings 9 what we are contesting kind of like an opening 1 2 statement from our side. 3 ATTORNEY EXAMINER: We will cover that in your testimony. You can hold off on 4 5 that. 6 MR. PLUMMER: Okay. 7 ATTORNEY EXAMINER: Okay. Do you 8 have a witness to present? 9 MR. JONES: Yes, Your Honor. Staff 10 would call Bob Barrett to the stand. 11 (WITNESS SWORN) 12 13 ROBERT BARRETT 14 called as a witness, being first duly sworn, testified as follows: 15 16 ATTORNEY EXAMINER: Be seated. 17 DIRECT EXAMINATION 18 By Mr. Jones: 19 Would you please state your name for Ο. 20 the record, please? 2.1 Α. My name is Robert J. Barrett. I 22 go by Bob.

25 Utilities Commission of Ohio, Transportation

Q. And where are you employed?

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I am employed with the Public

Enforcement Division. And I work out of the western Ohio field office stationed in Wapakoneta, Ohio.

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- Q. How long have you been so employed?
- A. December will be 17 years.
- Q. And what are your job duties and responsibilities?
- A. I am a hazmat specialist with the
 Transportation Enforcement Division, and I
 conduct roadside inspections, I conduct new
 entrants safety audits, compliance reviews,
 respond to hazmat incidents, and spills, and we
 do public outreach presentations.
- Q. Okay. And what is your jurisdiction?
- 16 A. The State of Ohio. I really don't
 17 have any assigned territory or county within the
 18 State of Ohio.
 - Q. And what is your training, your qualifications for your position?
 - A. I have maintained all of the required training and certification to conduct the compliance reviews, conduct new entrants safety audits, to conduct driver vehicle inspections. And there are various levels of

driver vehicle inspections. But I have maintained all of those since my initial employment through the current date.

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- Q. So did you attend any academies or anything to $\ensuremath{\mathsf{--}}$
- A. My compliance review training was
 two weeks in Austin, Texas provided through the
 of FMCSA and the Texas Department of Public
 Safety. I attended hazmat training in
 Massachusetts with the Massachusetts State
 Police, Level 6 radioactive training in Illinois
 with the Illinois State Police.

And then we have had, like I said, some recurrent training that has been conducted here locally at the state level.

- Q. And what equipment is provided to you to help you do your job?
- A. I have a marked State of Ohio vehicle with a light bar and state markings on it. Issued electronic equipped laptop, camera, scanner, printer, uniform to identify us as who we work for.
- Q. And did you have occasion then to do a compliance review of the company named DL Winner Livestock Express, Inc?

A. Yes.

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- Q. And I have what's before you there as Staff Exhibit 1. Could you identify that? Is there any records there?
 - A. No.

6 MR. JONES: Excuse me, your Honor.

7 | May I approach the witness?

ATTORNEY EXAMINER: Yes, you may.

- Q. Now, I have handed you what's been marked as Staff Exhibit 1. Could you please identify that document, please, for the record?
- A. It is a printout of the compliance review Part A, Part B violations, and recommendations as imputed into the Federal software Capri that we use for compliance reviews.
 - Q. Okay. And so any time you conduct a compliance review this documentation has to be provided or generated from your review?
 - A. Yes. It's generated, yes, sir.
- Q. And whose form is this? Is this a form coming from a peculiar agency?
- A. Well, it's from our laptop, state issued laptop, but the software is actually federal software provided by the FMCSA.

Q. Okay. So the information that is provided in Part A or on the front page here, what's it identify?

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- A. Basically logistical description of the carrier's name, address, phone number, DOT number, contact, personal contact number, e-mail, freight, number of drivers, number of trucks. Just basically an overall description logistically of the carrier.
- Q. Okay. And what's the scope of the records that were reviewed for the purpose of your review, the time frame?
- A. Compliance review goes back 12 months from the date that we open at the carrier, and with the exception of drug and alcohol, which goes back two years.
- Q. So, then at the time -- what was the date then that you arrived to begin your review at DL Winner Livestock Express?
- A. I opened on July 18th of 2016. And my scope would have been 12 months to the rear, and then so it would have been the first seven, basically almost eight months of 2016 and all of 2015 for drug and alcohol.
 - Q. And how did you set that review up

with the company? How did you make those arrangements?

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- We typically will schedule a review Α. with the carrier, although that has changed. Now it's preferred that we don't announce, but I had called the carrier by phone and made arrangements. I called I believe on the 15th, which was a Friday, and I told the carrier that I intended to be there, show up there, Monday morning. And the carrier didn't really want me coming at that time, they weren't available or couldn't make themselves available. They were dealing with something with the IRS apparently at that time. But, anyway, it was mutually agreed that I could come around noon and the carrier could be there, Mr. Winner, could be there and I think Mr. Plummer wanted to be there also.
- Q. And did you identify the purpose of your visit to the company; what your intention was?
- A. Yes. That was discussed over the phone that they were in alert in a couple of different categories or basics according to their on road performance, crash, hours of

service and drug and alcohol.

- Q. And so then were you taken to a part of the facility where these records were maintained?
- A. When I arrived there, they have an office located adjacent to or connected to their garage or shop. And in that area I met Mr. Plummer and Mr. Winner there. And that is where I set up my computer and my laptop and began the review. And documents were provided at that location.
- Q. You identified a Mr. Plummer and Mr. Winner. Who are these people?
- A. Dan Winner is the owner or the carrier representative. And Steve Plummer seated to his right across from you is part of Transportation Consultants, Tri-State Transportation Consultants.
- Q. And Mr. Winner is an officer of the company?
- A. Yes. I believe he may be the only officer. I don't recall.
- Q. And are those two people here today?
- 24 A. Yes.
- Q. And why this review? What prompted

the review?

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A. Well, there are seven basics that the FMCSA utilizes based on roadside performance, inspections, crashes. And there are thresholds set in those basics or those categories. And when a carrier breaches those thresholds -- they are basically on the radar and subject to an intervention.

And in this particular case
the carrier was in alert in three of those
areas. And Chris May, my supervisor here at the
office, assigned the carrier to be reviewed as a
focus review, meaning we weren't looking at the
entire scope of the regulations, but just the
areas that they were proven to be deficient or
in alert.

MR. JONES: Your Honor, may I approach again?

ATTORNEY EXAMINER: You may.

MR. JONES: Thank you.

- Q. Officer Barrett, I have handed you what is marked as Staff Exhibit 1A. Could you identify that document for the record, please?
- A. Yes. Part 1A is Part C of the review. Basically it's a Word document.

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It's a summary of the review from the time it was opened until it was completed.
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- Q. So it's really an extension of Staff Exhibit 1?
- 5 A. Yes.
- 6 ATTORNEY EXAMINER: This is Exhibit
- 7 | 2, you said?

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- 8 MR. JONES: That was Staff Exhibit
- 9 | 1A, your Honor.
- 10 ATTORNEY EXAMINER: Okay.
- MR. JONES: An extension of Staff
- 12 Exhibit 1, yes.
- Q. As so Staff Exhibit 1A, that is a
- 14 | complete log of information as to from the
- 15 | beginning of the investigation to the
- 16 investigation was closed as to your involvement
- 17 | with the review?
- 18 A. Yes. The FMCSA has a template for
- 19 uniformity, and we simply plug in from carrier
- 20 to carrier the appropriate information into the
- 21 template.
- 22 Q. And so you prepared the information
- 23 | both in Staff Exhibit 1 and Staff Exhibit 1A;
- 24 is that correct?
- 25 A. Yes.

- Q. And you generated this information from your compliance review of the company?
 - A. That's correct.
- Q. Okay. And also have then Staff
 Exhibit 2. Could you identify what Staff
 Exhibit 2 is, please, for the record?

 (EXHIBIT MARKED FOR THE PURPOSE OF

IDENTIFICATION)

2.1

- A. Staff Exhibit 2 is records that I had scanned in that were provided by the carrier and by Mr. Plummer to use to support my violations or part of the drug and alcohol violations in Part B of Staff Exhibit 1.
- Q. And let's see. Staff Exhibit 3. Could you please identify what those records are, please?

(EXHIBIT MARKED FOR THE PURPOSE OF IDENTIFICATION)

A. Staff Exhibit 3 includes a couple of logs to support violations that are not being contested, but it also includes a driver's list that was prepared by and provided to me by the carrier. And there are two pages on that driver's list.

The first one was provided to me by

the carrier that showed the drivers currently employed as of 7-15 of 2016. And the page underneath of that was really a duplicate.

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But at the bottom of the second page there were drivers identified on the profile as having been employed by the carrier, but were excluded from the initial drivers list. Those drivers were no longer employed, but they weren't on record on list No. 1 or the copy of No. 1.

- Q. So for purposes of identification the pool of employees subject to the random document testing that is required, that pool would consist of who would be on the driver's list; is that correct?
- A. It would consist of all drivers employed during January through July of '16 and all of '15.
- Q. And so I see then you referenced the last two pages of Staff Exhibit 3 being two pages of the drivers list. I see that the second to the last page is a drivers list that contains nine names. And then I see the last page of that Staff Exhibit 3 has it looks like a photocopy of that, but there is information

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added at the bottom of that page; is that correct?

> Α. Yes.

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- And then the information that was added at the bottom starting at Line 10 on down to the rest of the page, who provided that information?
- Like I said those were drivers that Α. I was aware were on record as having operated a 10 commercial vehicle for the carrier, for Mr. Winner, but they weren't included on the profile 12 or on the drivers list. And I needed to 13 determine when they were hired and when they 14 were terminated to determine if they fell within the scope of this review.

And so to my best recollection I identified verbally these individuals and the dates were provided verbally. And I wrote the information. Line 11 down through the bottom, that's my writing. I wrote that at the bottom.

I see. Okay. And again those are records that were recovered from DL Winner Livestock Express during your compliance review; that is correct?

A. Yes.

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(EXHIBIT MARKED FOR THE PURPOSE OF IDENTIFICATION)

- Q. And Staff Exhibit 4, could you please identify the records making up Staff Exhibit 4?
- A. Staff Exhibit 4, the first page is a copy of the crash portion of the carrier's profile which indicates the four drivers or four crashes within the previous 24 months. And then underneath of that is the Indiana crash report and charges filed against the carrier that was involved in the one crash that occurred within the 12 months within the scope of my compliance review.
- Q. So, let's try to understand the first page that has a list of crashes for the 24 months you identified, and then how that relates to the pages that follow after the first page.
- A. As I previously said, the carrier was in alert in the crash basic or category, I guess we call it basic, but you could refer to it as category. That encompasses any accidents that they have been involved in in 24 months.

So, that is why those are drawn out

on that profile, realizing within 12 months of when I initiated the review there was only one crash that occurred in that scope.

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So the three, one that occurred 1-29 of '15, 12-29 of '14, 12-12 of '14 were included in the basic which caused it to be elevated, but not included during this review. They weren't examined during this review.

- Q. So we are only concerned then with the first crash that's listed on Page 1 listed there for the date of April 22, 2016; is that correct?
 - A. Yes, that's correct.
- Q. So all the records that follow the first page involve the records that you obtained in relation to that crash?
 - A. That's correct.
- Q. Okay. Because that is the only one that is relevant to your 12-month review?
 - A. Correct.
- Q. And how did you obtain those records that follow the first page?
- A. I ended up contacting the Indiana

 State Police to get a copy of the crash report

 and corresponding documents.

Q. Is this something you would ordinarily do as part of your investigation and review?

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A. The crash report, the typical standard crash report, is typically on file at the carrier, not always, more often not. And I don't honestly recall if this one was obtained from the carrier or I got it. But everything else underneath of there, yes, I obtained from Indiana.

The last review I was at we had to contact South Carolina. So that is pretty common. In order to fully investigate the crash we have to have all the information. And if the carrier doesn't have it then we have to seek out the investigating agency to try to fill in the gaps.

Q. All right. Well, let's go back to Staff Exhibit 1, and go to Page 3. Actually it would be Page 3 of Staff Exhibit 1.

ATTORNEY EXAMINER: What exhibit are you on?

MR. JONES: Staff Exhibit 1.

ATTORNEY EXAMINER: Exhibit 1.

Q. Page 3 that's entitled Part B,

violations. Do you see that?

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- A. Yes. We are at the bottom is it

 Page 1 of 3? Is that what you are referring to?
- Q. Yes. I know it's a little confusing. But, yes.
 - A. I wanted to make sure.
 - Q. So, let's start there with the first violation that is noted. And this would be the Code of Federal Regulations 382.305 (B)(1). This is one of the charges being contested here today.
 - Could you please for the record give the description of this violation?
 - A. Yes. As I previously said, we were looking at drug and alcohol testing for January through the current date in July when I was there. And then the previous 12 months which would be calendar year 2015.
 - This particular violation that you are referring to occurred during calendar year 2015. It was determined that the carrier failed to conduct random alcohol testing at the annual rate of 10 percent the average number of drivers as required.
- 25 Q. Okay.

A. They should have done two -- I am sorry, they should have done two alcohol tests which is under discover there. Shows 2, checked 2. There was no record of any alcohol tests that had been conducted.

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Q. And here I want you to reference Staff Exhibit 2 as a tie in to support. And let's talk about not only the alcohol testing but the drug tests as well. So we are going to talk about, from Staff Exhibit 1, we are going to talk about the first and second violations there.

The first one dealing with alcohol under 382.305 (B)(1) and the second one being 382.305 (B)(2). The first one is alcohol, the second one is substance abuse.

And could you then walk us through
Staff Exhibit 2 as to talking about the pool and
how that wasn't properly done?

A. Well, it was determined that the carrier was utilizing Tri-State Transportation

Consulting as their consortium or third party to administer their random drug and alcohol testing program, which meant the carrier played no part in the selection of drivers. It was done by

Tri-State Transportation.

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If a carrier is enrolled in a consortium we are only looking to determine were all drivers employed by the carrier in the pool during each selection period, so they had an equal chance of being picked.

Did the selected drivers or were the selected drivers tested as required and within the time frame.

And did the consortium test at the appropriate percentages for that calendar year in both the alcohol and the controlled substances.

And the first page in Staff Exhibit 2, what you were referring to, is a copy of the 2015 summary of the third party administrator's program for calendar year 2015. When I look at that it indicates that the average number of drivers in that testing pool not employed by the carrier, but by multiple employers within that pool, the average number of drivers was 555 for the calendar year, January 1 through December 31, of '15.

And they conducted, according to the summary, the consortium completed 277 random

controlled substance tests and 55 random alcohol tests.

During 2015 the average or the testing percentages was 50 percent of the average number of drivers for controlled substances and 10 percent for alcohol.

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So by utilizing the summary that was provided the testing pool only -- they missed their number by one. They should have done 278 random controlled substance tests and they should have done 56 random alcohol tests.

Because if you divided, we have half of a driver, 277.5, we have to round up because you can't test half of a driver. The summary doesn't meet the requirements.

So the pool itself failed to meet the requirements. So we can't use this to verify the carrier's compliance with random drug testing. And we don't regulate the PUCO, we don't regulate third party administrators, or drug and alcohol testing consortiums. The Federal government, the FMCSA, does.

So, our guidance from the FMCSA is if the consortium fails to meet the minimum testing percentages we are required to look at

the carrier itself as an individual pool. If they conducted all their own drug and alcohol testing, did they test enough drivers.

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And the carrier in combination with Mr. Winner provided a summary for the carrier specific to DL Winner Livestock for the same period, January 1 through December 31 of '15.

And they indicate that there were eight drivers, average number of drivers for the calendar year of eight.

- Q. What are you referring to now?
- A. I am on the second page of Staff Exhibit 2. And that same page also says that the carrier conducted eight random controlled substance tests for 2015 and two random alcohol tests for 2015.
- Q. Okay. So now when you see that there was eight for the pool here both for the alcohol and drug testing, how did you find an error with that number, number eight?
- A. Well, utilizing the carrier's drivers list and the roster that the consortium provided by quarters -- flip to a different page here. Excuse me
- Q. So let me ask you, you are referring

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- now to the last page of Staff Exhibit 3, the driver list?
- A. Sorry. I have to get my exhibits right here. Yes, that's correct.
- 5 Q. Okay. So I am sorry, I didn't mean 6 to interrupt
 - A. That is okay.

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- Q. I just want to give a reference here.
- 10 A. I determined that the carrier

 11 actually during the four quarters of 2015 and

 12 the first quarter had 13 drivers. The second

 13 quarter they had 12. The third quarter they had

 14 10, and the fourth quarter they employed 11.
 - So I added those up, I got 46 and I divided it by four quarters to get an average number of drivers of 11.5, which we would round up to 12. In order to meet the testing percentages for calendar year 2015 they had to test 50 percent of the 12 so they had to have done at least six for controlled substances, and at least two for alcohol.
 - Q. So let me slow you down here just for a second. You are referring to Staff
 Exhibit 2, and I believe it's, the pages aren't

marked, but I believe it's Page 10, if you were to walk back through these pages from the front. I see there is a calculation in the margin here where you just testified to numbers for each quarter; is that correct?

- A. Yes. Page 10, you are correct.
- Q. So you show your calculation in the margin here for each quarter and how then you get the total number for all those quarters, and then you divided by four is how you came up then with -- I am sorry, I will let you speak to your calculation there. I believe that is what you testified to; correct?
- A. Yes. It was 11.5 which required round up to the next whole driver which was 12.
- Q. And so then based on your calculations there it should be 12 instead of 8 for the pool, then the percentages that would be required for the drug testing being 50 percent then the number 6; is that correct?
 - A. Yes.
- Q. And then for the alcohol testing the 10 percent that is required of that pool, that would be the No. 2; is that correct?
- 25 A. Yes.

2.1

- Q. So referring back then to the second page of Staff Exhibit 2, if you look at the Roman Numeral II on that page there is a box to the right-hand side of the page that has 8 in it; is that correct?
- A. Yes.

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- Q. What number should be reflected there?
- A. It should be at least 6. I realize that 8 is more than 6, but the carrier only conducted two.
- Q. When you came up with it should be
 13 12 employees in the pool, where should that be
 14 reflected on Page 2 of Staff Exhibit 2?
- 15 A. The 12 should be under Roman Numeral 16 II, Letter C.
- 17 Q. Okay.
- 18 A. Employee category from FMCSA would 19 be 12.
- Q. 12. Okay. All right. And now why
 don't you refer then to each quarter. I noticed
 in this exhibit, Staff Exhibit 2, there are
 records that support what was provided for each
 quarter. Could you walk us through those
 records for each quarter?

A. Yes. As we previously determined the annual summary on Page No. 2 shows that the career conducted eight random controlled substance tests for 2015, and they conducted two alcohol tests.

2.1

Page 3 in that same exhibit is a selection notification for the first quarter of 2015 which would encompass January, February and March. You will notice in the box in the middle of that page there was one driver selected for a controlled substance test.

I would also just like to note that test selection actually according to the documentation was made prior to the beginning of calendar year 2015. This is dated 12-29 of '14.

Realizing that the carrier or consortium probably just got a little anxious to get started, I gave that -- I didn't give that any further consideration. I gave the credit for that testing period.

But the next page, Page 3, you will notice it's a MRO drug and alcohol or a controlled substance test result which would coincide with the selected driver on Page 3. So that test was in fact completed as it was

- required. So that is one controlled substance test for 2015.
- Q. That's on Page 4, the drug test result is on Page 4 relating back to Page 3?
 - A. Correct.
 - Q. Okay.

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- A. Page 5 is the second quarter selection, April, May, June. Again we have one driver selected.
- The subsequent page is again the MRO report that shows there was a sample collected, it was analyzed. So that is the second test completed during calendar year 2015.
 - Q. Okay.
- A. The subsequent page to that is the third quarter selection, July, August,

 September. You will notice there were no drivers selected. If no driver was selected there was no test done.
 - In the following page to that is the fourth quarter. Again no drivers selected during that testing or that selection period.

 So that wraps up calendar year 2015. We only had two drivers selected. We needed to test at least six. They said they tested 8, plus two

alcohol tests. We got two drug tests. That doesn't meet the requirements.

2.1

- Q. So you asked for all the records in these categories and this is all the records you received from the company, and this is what those records show; is that correct?
- A. Right. The selection notification is generated by the Tri-State Consulting which is then sent to the carrier for the carrier to notify the driver and the selection process begins. And if no driver is selected during two quarters and only two drivers were selected in the first two quarters, I am not sure how the eight were tested.

And there were no documents to indicate any other tests were done. No selection forms, no results, MRO reports.

- Q. Okay.
- A. That is how violation one and two were determined.
- Q. So referring back then to Staff
 Exhibit 1, Page 3, those first two violations
 noted under Part B under violations, the first
 one being the alcohol testing violation and
 the second one being the controlled drug

testing, No. 2, the records you just went through with us in Staff Exhibit 2 support your violations, is that correct, for those two?

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A. That's correct. No record. And violation 1 they should have done two alcohol tests. We have no record of any alcohol tests.

Violation No. 2 they should have done six random drug tests or urine, controlled substance tests. We had two done. So we are still missing four to meet the minimum testing requirements.

- Q. And that is what your numbers reflect in those boxes, is that what you are describing?
- A. Right. Checked is how many should have been there. Discover is how many weren't.
- Q. I see. So then your third box then on Page 3 of Staff Exhibit 1 under Part B violations, what does this indicate then for that third box?
 - A. The violation No. 3?
- Q. No. For the first two violations you have a box that is entitled drivers/vehicles and violation checked. Is that just the summary then?

A. Well, you may have -- you have two drivers in violation. We only had two that should have been tested, so we only have two that would have been in violation.

2.1

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On violation No. 2 you, and you got the same drivers actually picked twice within a year, so sometimes those numbers are not 4 and 6 and 4 and 6. In this case because we didn't have anything they simply carried over from discover to checked to violations and checked.

- Q. Okay. Got you. Let's move on then to the third violation here for the Code of Federal Regulations 382.303 (A). And can you describe that violation, please?
- A. That violation, carrier failed to conduct post-accident alcohol test on a driver following a reportable crash.

There was one crash that the driver was required to be tested and wasn't. So that's the one checked and one discovered.

Q. Now, sorry, let me back up one second before we move on to the third violation. I just want to make sure for the record, for the first two violations, you talked about requirements of 10 percent and 50 percent of

what needed to be tested for a pool of the employees, random employees. Where do those requirements, where do they come from?

- A. They come from the CFR, the Federal Motor Career Safety regulations, Part 382.
- Q. So that is spelled out in the Code of Federal Regulations, those percentages need to be tested of the pool of employees?
- A. During that year that is what was in place. They have since changed in calendar year '16 and currently in '17.
- Q. But that was what was required for 2015?
- 14 A. Yes.

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- Q. Those percentages?
- 16 A. Right.
- 17 Q. Okay.
- 18 A. Yes.
- Q. Let's move back then to the third violation here for the post-accident testing here. And, I am sorry, to interrupt you.

 What's going on there for the third violation, and what you have to support that?
 - A. I am not sure --
- 25 O. The third violation had to deal with

the post-accident. Where did you get that information from?

2.

2.1

- A. Well, I knew on the profile
 the carrier had one crash that we already
 referred to on the profile, the first one 4-22
 of '16 which occurred in the State of Indiana.
 That involved injury, or excuse me, it involved
 at least tow away which meet the definition of a
 reportable crash if one or more vehicles is
 towed due to disabling damage. No one is
 killed, nobody is injured it meets the
 definition of a reportable crash.
- Then if the driver is at fault, in this case the carrier's driver, Keith Delzeith, I don't know how you say that, was charged as a result of the crash, he is required at that point to be post-accident tested for alcohol and controlled substances.
- Q. And you got this information from Staff Exhibit 4; is that correct?
- A. Started, yes. That's where it began.
- Q. Okay. And so then all the records
 that are part of Staff Exhibit 4 relate to a
 description of that crash?

A. Yes. It's not uncommon that we find crash on the profile that may not belong there, but when we look at the crash information we can rule it out that it did not meet the required criteria to be a reportable crash.

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Sometimes we find one that is not on there that should be. And in this case the profile indicated that there was a tow away, no one was killed and no one was injured. So right away I need to go there to determine if that was in fact a reportable crash. And we start with the police report.

- Q. And from your review of the police report you determined that it was a reportable crash for purposes of meeting the requirements for then to see if the testing was done; is that correct?
 - A. That's correct.
- Q. So what information did you collect as to whether a test was done?
- A. Through a lot of phone tag back and forth with Indiana and various officers who worked different shifts I was able to determine that the driver was charged for a traffic infraction; that he was custodially arrested at

the time of the crash for being impaired; that the law enforcement administered a breathe alcohol test which tested zero indicating no alcohol was present.

2.1

2.2

And then he was -- the driver provided a blood sample to be tested for controlled substances at the direction or request of the Indiana State Police.

- Q. And so here the obligation is on the company to secure a test of their driver who is involved in a reportable crash within a certain time limitation; is that correct?
- A. Yes. Post-accident alcohol test is required to be given within two hours of the crash, no later than 8. So you actually have two time frames there. If it's administered within eight hours obviously everything is fine.

The urinalysis for controlled substances is immediately after the crash, no later than 32 hours after the crash.

Q. Okay. And is there anything here that would substitute for the company, DL Winner, from actually performing the test? Is there any other test that would satisfy this requirement?

- A. According to the Federal Motor

 Carrier Safety regulations a test administered at the direction or discretion of law enforcement is able to be used to meet this requirement for the carrier.
- Q. Okay. And so did DL Winner have records showing that they either conducted the test of this driver or obtained the test results from another county or state agency as to a test being done on their driver within those time frames?
 - A. No records were provided.
 - Q. Did you request those records?
 - A. Yes.

2.1

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- Q. And that request was not just for alcohol but for drug as well?
- A. You know, I don't recall. I know the alcohol test, we already know that it was zero. It's included in the Indiana State Police report. So I would think we are only talking, my best recollection, is only the urinalysis for the controlled substances.
- Q. So for your report here, the Part B violation, and particularly these two violations that were noted by you for No. 3 and No. 4, that

page, for alcohol and drug testing

post-accident, you provided the example of Mr.

Delzeith as being the driver here that was

involved in a reportable crash and testing

should have been done in the time frames you

described; is that correct?

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7 A. Yes. He was the driver employed by

the motor carrier at the time of the crash.

- 9 Q. And again you marked your boxes
 10 going to the right of the page for those
 11 violations 3 and 4. Again would you describe
 12 what you are doing there marking numbers in
 13 those boxes?
 - A. Well, there was one crash subject to review, one crash in which testing was required, which was the one checked. One test under each violation. Violation 3 and 4 was not conducted.
 - So, again, it's one of one, and one of one. We are only referring to one crash and one driver.
 - Q. Okay. And again this is a crash that occurred on April 22, 2016; correct?
 - A. Yes, that's correct.
- Q. And this involves a compliance review that you conducted in July of 2016,

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     beginning in July of 2016; correct?
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 2
            Α.
                Yes.
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                 MR. JONES: Your Honor, can I just
     have a second, please?
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                 ATTORNEY EXAMINER: You may.
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                 MR. JONES: Your Honor, based on
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     the scope of what we are here, what's being
     contested, Staff would have no further questions
 8
     of Officer Barrett. Staff has covered the first
9
     four violations of Staff Exhibit 1. And so I
10
11
     have no further questions
12
                 ATTORNEY EXAMINER: Nothing further
13
     for this witness?
                 MR. JONES: That's correct, your
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15
    Honor.
16
                 ATTORNEY EXAMINER: You are excused.
17
     Go ahead. Do you have any other witnesses?
18
                 MR. JONES: Yes. I have Rod Moser,
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    please.
20
                 (WITNESS SWORN)
2.1
22
                        ROD MOSER
23
     called as a witness, being first duly sworn,
24
     testified as follows:
25
                 ATTORNEY EXAMINER: Be seated.
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DIRECT EXAMINATION

2 | By Mr. Jones:

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- Q. Could you please state your name for the record, please?
 - A. My name is Rod Moser.
 - Q. And where are you employed?
 - A. I am employed with the Public
 Utilities Commission of Ohio, 180 East Broad
 Street, Columbus, Ohio.
- Q. And what is your job title and
- A. I am the Chief of Compliance in the
 Transportation section of the Public Utilities
 Commission. My duties include supervising
 compliance officers who conduct conferences over
 inspections and compliance reviews. And then
 also managing the administrative hearing process
 for our section.
- MR. JONES: Your Honor, may I approach, please?
- 21 ATTORNEY EXAMINER: You may.
- MR. JONES: Thank you.
- 23 (EXHIBIT MARKED FOR THE PURPOSE OF
- 24 IDENTIFICATION)
- Q. Mr. Moser, I am going to hand

- you what has been marked as Staff Exhibit 5.

 Could you please identify that document for
 the record, please?
- A. Sure. This is a Notice of Preliminary Determination.

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- O. And what does it refer to?
- A. It's referring to the compliance review of DL Winner Livestock Express.
- Q. Okay. And how is it then that your department received the documentation from what was conducted by Officer Barrett from his compliance review of DL Winner?
- A. That information was uploaded through the federal system, and once it's approved it comes to Chris May, the supervisor for Mr. Barrett's section. Once they have reviewed it it gets uploaded into Safety Net.

Provided there are violations it then goes on and gets assigned to a compliance officer.

Q. And the Notice of Preliminary

Determination, which is Staff Exhibit 5, it

provides notice then of information related to

the violations that were noted from the

compliance review; is that correct?

- A. Yes, sir. It details the violations.
- Q. And in addition to that then there is also a forfeiture that looks like it was applied for each one of those violations; is that correct?
 - A. Yes, sir.

2.1

- Q. And was that done by your department?
- 10 A. It was done by in this case
 11 compliance officer Mark Banks in my department,
 12 yes.
 - Q. And how was that done? How is that determined?
 - A. He looks at the individual violations, and the fine amounts are set according to what kind of violation it is.

 These are all considered critical violations which are not the most severe.
 - For a single violation sometimes there is no fine. In other cases the minimum fine would be \$400 per violation per the initial violation, and then \$100 additional for each subsequent of the same violation.
- Q. Okay. And what distinguishes a

critical violation?

2.1

A. There is acute and critical. Acute are things which are deemed to be so serious it needs to have corrective action right now.

Critical violations are more of a management issue, something that is a control issue for management.

- Q. All right. And as far as what is being contested here today, you see the charge under Code of Federal Regulations 382.305 (b), and I see a forfeiture there of \$500; is that correct?
- A. That's correct. There were two violations of that CFR, the first being 400 and the second is 100 for a total of \$500.
- Q. Okay. And that calculation is made consistent with the standards that would apply to any carrier or driver in similar circumstances having the same violations?
 - A. Yes, sir.
- Q. And those guidelines that you were going off of, are they provided by the state or by the federal government or who?
- A. They are provided -- the PUCO has the authority to set them, but we generally set

- them according to guidelines of the Commercial
 Vehicle Safety Alliance.
- Q. Okay. So this calculation here is consistent with the Commercial Vehicle Safety
 Alliance?
- A. Yes, sir, it is.

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- Q. And likewise then for the violation 382.305 (b)(2) the calculation being \$700.
- A. Yes. In that case there were four violations, the first being 400 then each subsequent violation an additional \$100 for the total of \$700.
- Q. Okay. And then for the third violation being under Code of Federal Regulations 382.303 (a) it looks like there is a forfeiture calculation \$400?
- 17 A. Yes, sir. One violation.
- Q. And again that is consistent with the Commercial Motor Vehicle Safety Alliance?
- 20 A. Yes, sir.
- Q. And then finally the fourth
 violation of 382.303 (b). And that being a
 forfeiture of \$400.
- 24 A. Yes, sir.
- 25 Q. How was that --

- Α. Again, just one violation.
- 2 Just one violation. And again that Q. 3 is consistent with the Commercial Vehicle Safety Alliance?
 - Α. Yes, sir.

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- And are these then, the forfeitures Ο. that are -- the Staff is recommending to the Commission to impose in this case?
 - Α. Yes, sir, we are.
- 10 Ο. In addition to the other noted forfeitures for the other violations that are 11 12 not being contested?
 - Α. There are, yes, the forfeiture amounts, those are zero, but we still recommend conviction on those as well.
 - Okay. So, for Staff Exhibit 5 then, Ο. this is a Notice of Preliminary Determination that was sent to who?
 - It was sent to the carrier, DL Α. Winner Express, I think in care of their consultant, Mr. Plummer.
- 2.2 And again this is a follow-up then 23 based on the compliance review that was done by 24 Officer Barrett, and this again provides those 25 violations and the forfeitures then that

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the Staff of the Commission would be recommending in conjunction with those violations?
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- A. Yes, sir.
- Q. And all these records that you have, you know, as to all these different parts of the compliance review, being Staff Exhibit 1, Staff Exhibit 1 A, Staff Exhibit 5, all these records are records that were kept by your department as a business record?
- 11 A. Yes, sir.
- MR. JONES: Your Honor, I have no further questions.
- 14 ATTORNEY EXAMINER: You are excused.
- 15 MR. JONES: Your Honor, with that,
- 16 | the Staff would rest its side of the case. I
- would like to move for the admission of
- 18 | the Staff exhibits at this time.
- 19 ATTORNEY EXAMINER: All Staff
- 20 Exhibit are admitted into evidence at this
- 21 time.

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- 22 (EXHIBITS HEREBY ADMITTED INTO
- 23 EVIDENCE)
- 24 ATTORNEY EXAMINER: And Staff has
- 25 nothing further. We will go to the Respondent's

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     side of the case.
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                 MR. JONES: Your Honor, just for
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     clarification, Staff Exhibit 1, Staff Exhibit
     1A, 2, 3 4 and 5 are all admitted into evidence?
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                 ATTORNEY EXAMINER: Yes. All of
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     them.
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                 MR. JONES: Thank you, your Honor.
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                 ATTORNEY EXAMINER: Now you can
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     present your testimony.
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                 MR. PLUMMER: Thank you, your Honor.
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                 ATTORNEY EXAMINER: Please come up
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     and take a seat
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                 (WITNESS SWORN)
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15
                      STEVE PLUMMER
     called as a witness, being first duly sworn,
16
17
     testified as follows:
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                 ATTORNEY EXAMINER: Be seated. Give
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     your name, address for the reporter.
20
                 MR. PLUMMER: Steve Plummer.
21
                 ATTORNEY EXAMINER: Go ahead, speak
22
     up for the reporter.
23
                 MR. PLUMMER: Steve Plummer, 12236
24
    Road 82, Paulding, Ohio.
25
                 ATTORNEY EXAMINER: Be seated. Now,
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     I want you to go ahead and present your
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     testimony in a narrative style. I guess you are
     going to read from that document you have; is
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     that correct?
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                 MR. PLUMMER: I am going to read
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     from this first, and then I have some factual
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     information to present.
                 ATTORNEY EXAMINER: Go ahead.
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                 MR. PLUMMER: Excuse me.
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                 ATTORNEY EXAMINER: Do you want them
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     marked as an exhibit?
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                 MR. PLUMMER: No. This is just more
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     like an opening statement.
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                 ATTORNEY EXAMINER: Proceed.
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                 MR. PLUMMER: Okay. I respectfully
     address this matter to the Public Utilities
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     Commission of Ohio. We have taken this case
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     through all of the steps and are now here at
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     this hearing for a final ruling on this matter.
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                 We thank you for taking this into
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     consideration and would like to start out with
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     this statement.
                 We understand that it is our
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     responsibility to present evidence in support of
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     our contentions regarding the allegation
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violations in this matter. We also understand that since we are not using an attorney at law we can only answer questions of facts only, we cannot examine witnesses, make motions or file legal briefs.

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With that said, we are ready and willing to address the questions at hand and to answer them with facts.

As we have stated in our request for conference and our request for hearing there are four major issues we would like to address.

No. 1, 382.305 (b) (1). Failure to conduct random alcohol tests at the annual rate of not less than the applicable annual rate of the average number of driver positions.

No. 2, 382.303 (b), failure to conduct post-accident testing on drivers for controlled substances.

382.303(a), failure to conduct post-accident alcohol testing on drivers following a reportable accident.

And No. 4, 382.305 (b)(2), failure to conduct random controlled substance testing at an annual rate of not less than the applicable annual rate of the average number of

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driver positions.
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We are ready to enter factual data to prove that each of these four categories we have met the FMCSA requirements, and, therefore, do not feel we are in violation at the time of the audit, nor are we in violation now.

If this review board would please allow us to present the evidence that we have at hand I think we can clear this matter up quite quickly.

Thank you again for your time in considering this matter.

And, so, I would like to present the evidence on the post-accident drug and alcohol, 382.303 (a) and (b).

16 ATTORNEY EXAMINER: Do you have exhibits you want to present?

MR. PLUMMER: Yes.

19 ATTORNEY EXAMINER: Let's show your 20 exhibit to counsel.

MR. JONES: Does he have a copy?

MR. PLUMMER: I do not, but you have
the very same one in your exhibit --

MR. JONES: Exhibit 2, maybe?

MR. PLUMMER: It's the police report

55 from the accident. 1 2 MR. JONES: Exhibit 4? 3 MR. PLUMMER: Yes, Exhibit 4. MR. JONES: Okay. 4 5 MR. PLUMMER: If you would go to 6 Page 2 of your Exhibit 4. 7 ATTORNEY EXAMINER: Staff Exhibit 4, 8 Page 2. MR. PLUMMER: Yes. You will find 9 10 that the officer --11 ATTORNEY EXAMINER: What document do 12 you have there, sir? 13 MR. PLUMMER: This is the same one. 14 MR. JONES: Can we just use the Staff exhibit then? 15 16 MR. PLUMMER: Yes. 17 MR. JONES: We might as well use our exhibit because it's the same information. 18 19 MR. PLUMMER: Staff Exhibit 2, Page 20 2 of the police report. 2.1 ATTORNEY EXAMINER: Is that what you 22 are reading from?

MR. PLUMMER: Yes.

driver 1 was arrested by Sergeant Nathalang for possession of methamphetamine and transported from the accident site, transported to the DeKalb County jail for further investigation on possibly operating vehicle while intoxicated charges.

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Down in the last sentence of that it said it is the opinion of the investigating officer that the primary cause of this crash was following too close and illegal drug use on the part of driver 1, which was this driver of Dan Winner's truck.

The point is that he was taken immediately from the scene to jail and we had no opportunity to perform drug or alcohol test on him. And they would not give us their test results. They said they were part of the Court, were part of the evidence in the Court proceedings against him.

So, in the 7-hour window or the 32-hour window we did not have a chance. We followed the rules and wrote out a statement that the post-accident drug and alcohol tests were not done due to the fact that he was incarcerated and that it was impossible for us

to get a post-accident drug or alcohol test.

2.1

So, that is our basis that we could not do a drug and alcohol test on the driver.

He was in jail, they would not allow us to do that. And they would not give us a copy because we couldn't get it until after he was tried.

And then he went to jail right from there.

So, that is the evidence in that.

The other two are in regards to DL Winner's not meeting the 10 percent or 50 percent drug and alcohol testing requirements.

And the basis that Mr. Barrett used was that the drug and alcohol consortium did not meet the numbers. Had the consortium met its numbers then the fact that DL Winner only did two randoms would have still made him legal by being inside the consortium.

My contention is this: And I have the facts that the consortium in fact did meet the numbers. And if it is anyone's fault it is the consortium's due to the fact that I had an employee that sent out the wrong annual reports and we corrected the reports and have all of the test numbers listed as an example of all the tests run that prove the consortium was indeed

in compliance, which by that being done makes

Mr. Winner in compliance.

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What I had was a disgruntled employee that I terminated, and he did not make new drug test reports for 2015. He just copied 2014, and I terminated him.

And I have all of the drug test results from Quest Diagnostics to back up the numbers that we did indeed do a total of 751 drug tests. 740 negative, 10 verified positive, 1 positive for cocaine.

And alcohol we did 64. 56 of them were random, and 8 were post-accident.

14 ATTORNEY EXAMINER: What are you reading from, sir?

16 MR. PLUMMER: This is the report 17 that Quest Diagnostics -- that is the MRO.

ATTORNEY EXAMINER: Is that your exhibit or Staff?

MR. PLUMMER: That is my exhibit.

21 ATTORNEY EXAMINER: You want that

22 marked as an exhibit?

MR. PLUMMER: Yes. I do.

24 ATTORNEY EXAMINER: Let's let Staff

25 | take a look at this.

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                 MR. JONES: Thank you.
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                 MR. PLUMMER: And that has the
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     backup to it behind it.
                 MR. JONES: Can we go off the record
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 5
     just for a second, your Honor?
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                 ATTORNEY EXAMINER: Yes.
                 (DISCUSSION OFF THE RECORD)
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 8
                 (RECESS TAKEN)
9
                 ATTORNEY EXAMINER: We are ready to
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     go back on the record.
                 MR. JONES: Yes, your Honor.
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12
                 ATTORNEY EXAMINER: You made copies
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    of what?
14
                 MR. JONES: Yes, your Honor, we have
15
     a copy too.
16
                 ATTORNEY EXAMINER: Come on back up
17
    here, Mr. Plummer. You were in the middle of
18
     your testimony about this. You want it marked
     as an exhibit; correct?
19
20
                 MR. PLUMMER: Yes.
2.1
                 ATTORNEY EXAMINER: Respondent's
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    Exhibit 1. Does Staff have any comment?
23
                 MR. JONES: I am not sure he is done
24
     yet with his presentation.
25
                 MR. PLUMMER: No.
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 1
                 (EXHIBIT HEREBY MARKED FOR
 2
     IDENTIFICATION PURPOSES)
 3
                 MR. PLUMMER: This copy was --
                 ATTORNEY EXAMINER: What I have
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 5
    marked Respondent's Exhibit 1?
 6
                 MR. PLUMMER: Yes.
 7
                 ATTORNEY EXAMINER: Go ahead.
                 MR. PLUMMER: Was given to Mr.
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9
     Barrett as soon as we found the discrepancy.
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     So, he had it the second day of the audit. So,
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     he knew that there was a correction made before
     the audit was over, and that we had corrected
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     the error in the report before the audit was
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     over.
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                 The other thing that I wanted to
    mention on -- this I have as Exhibit 3, and I
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17
    have a copy.
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                 ATTORNEY EXAMINER: Staff Exhibit
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     3?
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                 MR. PLUMMER: This is Staff Exhibit
2.1
     4, and this is Respondent's Exhibit 3. Same
22
     thing. May I approach?
23
                 ATTORNEY EXAMINER: I am sorry.
24
     Now, you have --
                 MR. PLUMMER: This is the same page.
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61 ATTORNEY EXAMINER: Staff Exhibit 1. 1 2 Staff Exhibit 4. MR. PLUMMER: Yes. 3 ATTORNEY EXAMINER: And this is 4 Staff Exhibit 1; correct? 5 MR. PLUMMER: This is Staff Exhibit 6 4. There is our Exhibit 3. 7 (EXHIBIT MARKED FOR THE PURPOSE OF 8 9 IDENTIFICATION) 10 ATTORNEY EXAMINER: Your Exhibit 3 which is the same as Staff Exhibit 1? 11 12 MR. PLUMMER: 4. This page. 13 ATTORNEY EXAMINER: Excuse me. Staff Exhibit 1 is the Driver/Vehicle 14 15 Examination Report? MR. JONES: Staff Exhibit 1, your 16 17 Honor, is the compliance review itself, Parts A 18 and B. 19 ATTORNEY EXAMINER: This is from 20 the Indiana State Police. 2.1 MR. PLUMMER: Right. 22 MR. JONES: I think he is referring to a document that is in Staff Exhibit 4, I 23

ATTORNEY EXAMINER: A page from

24

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thought.

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Staff Exhibit 4 which is the same as
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     Respondent's Exhibit 3. Do you want --
                 MR. JONES: Did that come out of
 3
     Staff Exhibit 4?
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 5
                 MR. PLUMMER: There is no need to
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     mark it separately, I mean, unless you want to.
 7
     The only thing I want to show here is this one
     is unsigned, this one is signed. And then it
 8
 9
     says not available because he was jailed, which
10
     gives credence to my thing that I was unable to
     give him a drug and alcohol test.
11
12
                 MR. JONES: Your Honor, he needs to
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    mark that as his own exhibit if that is
     different than what's in Staff's exhibit.
14
15
                 MR. PLUMMER: That is what I did.
16
                 ATTORNEY EXAMINER: He says it's a
17
     little bit different because it has a signature.
18
                 MR. JONES: But there is yet another
19
     exhibit that came out of Staff -- that was the
20
     exact same exhibit. So, I guess right now we
2.1
     have marked as Staff Exhibit 1 the document I
22
     went and copied, right, that is the document I
23
     copied.
24
                 MR. PLUMMER: I have got it marked as
25
     3.
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 1
                 MR. JONES: Wouldn't that be 2?
 2
                 MR. PLUMMER: I got another one that
 3
     is 2.
                 ATTORNEY EXAMINER: He has another
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 5
     exhibit he has marked 2.
                 (EXHIBIT MARKED FOR THE PURPOSE OF
 6
 7
     IDENTIFICATION)
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                 MR. PLUMMER: And this is the
 9
     letter in his file stating why we could not --
10
                 ATTORNEY EXAMINER: Do you want to
11
     see that?
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                 MR. JONES: I haven't seen this.
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                 MR. PLUMMER: I have got copies of
14
    both of them, so those are yours. But
     the bottom of that shows --
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16
                 MR. JONES: Do you want copies, your
17
     Honor?
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                 ATTORNEY EXAMINER: Yes. I don't
19
     see why that needs -- it's different -- his
20
     Exhibit 3 is different from the page in Staff
2.1
     Exhibit 4. And this is a letter from --
2.2
                 MR. JONES: Who is the letter from?
23
                 MR. PLUMMER: From Dan. That is
24
     what we put in his file. It's a letter from Dan
25
     why we could not do the drug and alcohol tests,
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which is what the FMCSA says we have to do if we
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 2
     are unable to perform it.
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                 ATTORNEY EXAMINER: Let's go off the
     record.
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 5
                 (DISCUSSION OFF THE RECORD)
 6
                 (RECESS TAKEN)
 7
                 ATTORNEY EXAMINER: Let's go back
     on the record. I think you explained a bit
 8
     about Respondent's Exhibit 1. Now I would like
9
10
     you to talk a little bit more about Exhibit 2.
11
     Explain what that is for the record.
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                 MR. PLUMMER: According to FMCSA it
13
     says if you are unable to do a drug or alcohol
14
     test you are to write out the reason why and to
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    put that in the file in place of the actual drug
16
     or alcohol tests. And that is what we did here
17
     was that he was incarcerated and we are not
18
     allowed to get a drug or alcohol test.
19
                 ATTORNEY EXAMINER: This is a letter
20
     from who to who?
2.1
                 MR. PLUMMER: Just --
22
                 ATTORNEY EXAMINER: Did you write
     this?
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24
                 MR. PLUMMER: Dan Winner wrote it.
25
     Dan wrote this to put in the file.
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                 ATTORNEY EXAMINER: That was your
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     employee wrote this?
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                 MR. PLUMMER: Dan, the owner of the
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     company.
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                 ATTORNEY EXAMINER: He is an
 6
     employee of the company?
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                 MR. PLUMMER: He is the owner of the
 8
     company.
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                 ATTORNEY EXAMINER: Okay.
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                 MR. PLUMMER: And he wrote it and
11
     put in it in the file because he was unable to
12
     get a drug or alcohol --
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                 ATTORNEY EXAMINER: So this is from
14
     your file, the company's files?
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                 MR. PLUMMER: Yes.
16
                 ATTORNEY EXAMINER: Okay. Now, go
17
     to Respondent's Exhibit 3. Explain what that
18
     is.
                 MR. PLUMMER: No. 3, I noticed when
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     looking through Staff Exhibit 4 that their
2.1
     police report was unsigned and ours is signed.
2.2
     And at the bottom where Keith would have signed
23
     it says NA jail.
24
                 So, he wasn't even allowed to sign
25
     the examination report which just shows that he
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     went directly to jail which gave us no chance to
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     do a drug or alcohol post-accident testing on
 3
     him.
                 ATTORNEY EXAMINER: Okay. So this
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     is from your files, the company's files?
                 MR. PLUMMER: Yes. This is the
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 7
     police report that we were given, and was signed
     by the police officer and in places where Keith
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     would have signed they put NA jailed.
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                 ATTORNEY EXAMINER: So that is
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     Respondent's Exhibit 3.
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                 MR. PLUMMER: Right, which is not in
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     Staff Exhibit 4.
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                 ATTORNEY EXAMINER: Okay.
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                 MR. PLUMMER: So that is what those
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     were.
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                 ATTORNEY EXAMINER: Does that
18
     conclude your testimony?
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                 MR. PLUMMER: Yes, your Honor.
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                 ATTORNEY EXAMINER: Okay. Do you
2.1
     have any questions for this witness?
2.2
                 MR. JONES: Yes, your Honor. Thank
23
     you.
24
                    CROSS-EXAMINATION
25
     By Mr. Jones:
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Q. Mr. Plummer, as it pertains to
Respondent's Exhibit 1, this is a different
report than what was provided in Staff Exhibit 2
that Officer Barrett collected at the time of
the compliance review; is that correct?

2.1

- A. It is different than the first one he was given.
- Q. Yes. So, are you the one that gave Officer Barrett the records for the compliance review?
- A. Dan pulled this, the first report, out of his compliance box and gave it to Bob.

 Bob said this doesn't add up. I looked at it, said this can't be right.

Went back to the office, spent half of the night figuring out what was wrong, found it, brought back this one the next morning with the supporting documentation.

- Q. But isn't it true, Mr. Plummer, that this discovery that was made between you and Mr. Winner was much later than when Officer Barrett was on the scene doing the investigation?
- A. No. We made it right then. I found out what happened right away because I knew we were in compliance. And I just couldn't figure

- it out without doing a check of all these records. And that is what we did.
- Q. Well, let's look at Respondent's

 Exhibit 1. There is no date there for the date
 being certified. Do you see that on the first
 page?
 - A. Yes, I do.

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- Q. Whereas the one that is provided in Staff Exhibit 2 is in fact certified as February 2nd, 2016. Do you see that? Do you recognize that?
 - A. Yes. Certified by Joe Higgins.
- Q. Yes. Okay.
- A. He is the employee that I terminated.
 - Q. And then Respondent's Exhibit 2, do you know when this entry was made, what date?
 - A. I do not know what date this letter was written. I know that we did not -- this was not in his drug and alcohol file, it was in his confidential file when Bob was there. It was in his confidential file instead of his drug and alcohol file.
- Q. Let me understand. So this
 confidential file, is this a file that Officer

Barrett had access to for his compliance review?

2.1

A. We run a 3-file system. Driver qualification file, a driver confidential file which would be like his long form, his physical, his writeups and stuff like that. And then a drug and alcohol file.

They are all right there together, and he has access to any of them. The confidential would have his background checks, stuff like that in it, because the driver qualification file only has 11 pieces of paper in it.

And so that is how they are filed, and then everything with the drug and alcohol is kept in a separate file.

- Q. When did Mr. Winner bring this to your attention, this Respondent's Exhibit 2?
- A. We found it when we started going through everything trying to figure out where it was because he knew that he had written it down and just swore up and down he had it. So we started going through the files and that is when we found it after the audit.
 - O. After the audit?
 - A. It was after, yes. It was only a

two-day audit

2.1

2.2

- Q. Is after the time that Mr. Winner was noticed with the violations from the Commission Staff?
- A. No. This was like the same week of the audit, because I wanted to find out what happened because it makes me look very bad that we would have missed doing it properly because I am on top of the accidents myself and I am usually talking to the clients and making sure that either we get the tests done or they write letters or what is needed.
- Q. Mr. Plummer, do you recall being involved in a closing interview with Officer Barrett with the compliance review after the audit is completed and they have a final interview that's conducted, that was conducted with you?
 - A. I am sure I was, yes.
- Q. Okay. And at that time at no time was there any discussion about any discrepancies with either the consortium information pool or this letter, the claim was in the file, this was not produced at that final interview; where the final interview was where Officer Barrett had

disclosed or noticed the company as to what violations he found from his compliance review; isn't that correct?

2.1

- A. That is correct. And we did not -- we did not have that.
- Q. Those records you have today you didn't have?
- A. And we did not find it in the other file until after Bob had left. But we did strongly object to, in that interview, the violation of both of these because we had produced the corrected numbers for the -- showing that the consortium was in compliance which made Mr. Winner's company in compliance.

But, Mr. Barrett went with the first paper he was shown and stuck with that. And so in these two points we have strongly protested from that closing argument to today as a matter of principle, I guess, that we are trying to do things right, we were trying to be in compliance, and we just feel that we are being wrongfully penalized for situations that are out of DL Winner's Livestock control.

Q. Just for clarification, so you are saying that Respondent's Exhibit 2 was not

produced at that time, at the time of the closing interview?

- A. We did not have it. And I would not sit here and lie and say that we did. Bob and I are too good of friends to do that.
- Q. But you are saying that Respondent Exhibit 1 had been produced to Officer Barrett by that time?
 - A. I brought it in the next morning.
 - Q. You physically gave it to him?
- A. I brought it in and produced it that day.
- 13 Q. That day of the closing interview?
- 14 A. Yes.

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- Q. Okay. You are qualified to conduct a urine test; are you not?
- A. I am a certified collector,

 certified as a trainer, certified as a alcohol

 tester and trainer.
- Q. And let me see, you were, at
 the time of April 22, 2016, you were the safety
 consultant for the company?
- 23 A. Yes.
- Q. Did you receive a call from Mr.
- 25 Winner in regards to the accident by his

employee on that date?

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- Α. What was the date again?
- April 22, 2016, the accident that's Q. described in Staff Exhibit 4 of the employee Keith Delzeith.
 - What was --Α.
 - Did you receive a call regarding Q. that accident from Mr. Winner?
 - What was the location? Α.
 - Q. That was in Indiana, Interstate 69.
- 11 Yes. Yes, I did. Α.
- 12 And DeKalb County? Q.
- 13 Α. Yes. Just south of Fort Wayne.
- 14 Were you asked to respond to the Ο. 15 scene of that accident to conduct a test of that 16 employee?
- 17 No. He explained it to me and told Α. 18 me the guy was incarcerated already.
- So based on that information you 0. made no attempt to try to go to the incarcerated facility to see if you could get access to your 22 employee to have that test or obtain a test that was done by the authorities?
- 24 I did not. I have done that many 25 times, and I know their response is always the

same.

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- Q. But you made no attempt?
- A. No, I did not that day. I called the following day if he had made bond and they said no.
- Q. He was shortly released on bond; was he not?
 - A. I did not check any further. So, after that, after the 32 hours were up I did not do any follow-up.
 - Q. Is it your testimony, Mr. Plummer, that Mr. Delzeith was incarcerated for 32 hours?
 - A. Yes. That is my understanding.
 - Q. Do you know that as a matter of fact?
- A. I do not know exactly what time in
 the morning they put him in, or processed him.

 But it was more than a day later that I called,
 so that -- if it had happened in the morning it
 would have exceeded the 32 hours.

And the other thing is that according to our drug and alcohol policy he was already terminated from DL Winner immediately for testing positive and being arrested for drug possession, not that that made any difference on

the fact that he still needed a post-accident test.

2.

2.1

But our policy is zero tolerance.

If he gets a DUI or a drug arrest you are
terminated immediately. We don't wait for a
trial.

- Q. When did Mr. Winner express to you that this employee was terminated?
- A. When he called me about the accident, and he told me what had happened and that, you know, neither one of us could believe it. This was a good driver, and one of the few I would not have expected anything like this from, and that he still had the crack pipe sitting on the passenger seat when the cop came up to the door.
 - Q. Mr. Plummer, you are familiar with the Federal Motor Carrier Safety Regulations; right?
 - A. Yes, sir.
 - Q. And in particular you are familiar with the regulations concerning a company using a third party provider such as Tri-State for conducting these tests, alcohol and drug tests; correct?

- A. Third party consortium?
- 2 Q. Yes.

2.1

2.2

- A. Yes.
- Q. Yes, that's correct. Are you familiar with Section 40.15 that talks about the responsibilities and compliance of that relationship?
- A. Not verbatim. I couldn't quote it for you. But, I know pretty much what it says. The carrier is still ultimately responsible for what the consortium does. It always falls back to the carrier to be in compliance.
- Q. In fact, Mr. Plummer, it says as an employer and the carrier it says you are responsible for ensuring that the service agents you use meet the qualifications set forth in this part. You don't dispute that; right?
- A. No, I do not. That is the way I understand it also.
- Q. And as pertains to, and that was 40.15, Part B, there is also a Part C that talks about you remain responsible for compliance.
- And that part reads "Your good faith use of a service agent is not a defense in an enforcement action initiated by a DOT agency in

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     which your alleged non-compliance with this part
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     or a ODOT agency drug and alcohol regulation may
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     have resulted from these service agents'
     conduct." You recognize that is the wording of
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     that?
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            A. Yes, sir. I understand it to read
 7
     that way.
                 MR. JONES: Your Honor, that is all
 8
     I have.
9
10
                 ATTORNEY EXAMINER: Let's go off the
11
     record a minute.
12
                 (DISCUSSION OFF THE RECORD)
13
                  (WITNESS SWORN)
14
15
                     DANIEL L. WINNER
     Called as a witness, being first duly sworn,
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17
     testified as follows:
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                       EXAMINATION
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     By the Hearing Officer:
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            Q. I just want your testimony about
     this Exhibit 2. Okay? So go ahead and have a
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22
     seat. Now, you wrote Exhibit 2?
23
            Α.
                Yes.
24
            Q. And you agree with what Mr. Plummer
25
    has testified about Exhibit 2?
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- A. Exhibit 2, we couldn't find Exhibit 2 the day of the audit because it was not in the correct file.
 - Q. Okay.
- A. It was not in the file we were looking at.
 - Q. Okay.

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- A. But I did have Exhibit 3.
- Q. You agree with his testimony?
- 10 A. Yes.
- 11 ATTORNEY EXAMINER: Okay. Do you
- 12 have any questions for him about this?
- 13 CROSS-EXAMINATION
- 14 By Mr. Jones:
- 15 Q. Mr. Winner, you stated that
- 16 Respondent Exhibit 2 was not in the correct file
- 17 | at the time the compliance review was conducted;
- 18 | is that true?
- 19 A. Yes. We had it -- everything
- 20 | wasn't -- all the accident information was not
- 21 all in the same file. And we talked about it
- 22 | during the audit, he knew that it was not all in
- 23 the same file.
- O. Officer Barrett didn't have access
- 25 to this document then; right?

- A. He didn't see that document, but he seen documents, Exhibit 3, and it says jail right on the bottom of the document. And I stressed that during the audit. And he seen it, and for some reason that document is not in Exhibit 4. It's a different document without the signatures.
- Q. Let me ask you about Exhibit 2.

 There is no date on this as to when you authored this. You are saying you authored Exhibit 2; is that correct? You wrote Exhibit 2?
 - A. I wrote Exhibit 2.
 - Q. That is your handwriting?
 - A. Yes, sir.

2.1

- Q. But there is no date on Exhibit 2, correct, reflecting the date that this was written?
- A. No. The date on top was the date that -- 4-13-17 in type was the date Steve requested me to send him copies of everything I had concerning that. And at that point I sent him copies of Exhibit 2 and Exhibit 3. If you can see on top one minute or two minutes apart I faxed them to him that day in April 13th of '17.
- Q. So you --

- Α. That date on there is just the accident date, and I wrote it up, throwed it in probably the drawer, got in the file. The audit was four months later, three or four months later. I don't know exactly when the audit was.
 - Q. Okay.

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- I mean --Α.
- Ο. The fax on here is April 13, 2017. 10 The audit was done in 2016.
 - Yes. But, the hearing that we had Α. to have the papers ready for wasn't until the 17th. That is what Steve requested, just send everything back to him. So that is when I faxed both those to him for the phone hearing. I think that is what it's for.
 - Q. So, it's fair to say around April 13th is when you discovered this document?
 - I would say before that. It was probably in the file, the one with everything else before that date.
- 22 Q. So I guess it's fair to say that you don't know what date --23
- 24 I don't know exactly when it was in 25 there exactly. But, I mean, to me it's a

document, yes. You write a document down to
remind yourself. Hey, this guy was
incarcerated. I talked to the officer while the
truck was still in the interstate, the officer
contacted me. I was on the phone with him for
framework the told me what was going on. I
knew right away what was going on.

2.1

He faxed me a copy of the violations and it says his signature, jailed. I mean, I had it all right there. And I presented it at the audit.

It's cut and try. This guy was doing drugs, there was an accident, could not get to him to get the drug results. He was -- I don't think he was released until Monday. The accident happened on Friday afternoon, and he didn't get out until Monday.

And I was in contact with this officer over the weekend. I mean, I remember everything about this.

And I stressed at the audit, and I still don't understand why we were written a violation for something that I showed this document, Exhibit 3, to Mr. Barrett and showed him the police -- I mean, he had everything

there and still went ahead and wrote
the violation.

2.1

I am not trying to hide nothing.

I showed him everything I had. What I knew,
terminated him. I showed him the company rules
on our drug policies, everything. We don't
tolerate this.

And then we get a violation for it. And I am sitting here wondering what's going on, you know.

- Q. Well, Mr. Winner, the regulation as you know, you know the regulation as well as I, that requires that this test be done within a certain period of time --
 - A. I realize that.
- Q. -- following a crash, reportable crash. And from what Mr. Plummer testified to that he made no attempt to go to where he was incarcerated to try to get the test done, or to get whatever tests were done by the people, by the authorities that had this employee or past employee incarcerated. And you made no such attempt either; did you?
- A. I talked to the officer and he told me right on the scene they had the evidence

there. They were going to put him in jail and he wouldn't get out until Monday. I mean, what am I supposed to do? I mean, I can't go there and give him this test. The time is gone, you know.

Q. Well, you know Mr. Plummer is someone who is certified to go and do --

2.1

- A. I am certified to do it too.
- Q. But there was no attempt by either you or Mr. Plummer at your direction to attempt to have that done where he was incarcerated, or to get tests that were already done by the authorities who had him incarcerated in that time frame.
- A. It's my understanding that the sheriff's department was going to do a test because they had drugs. So, you know, going to treat it like an OVI. But, I wasn't, you know, in contact with them. I was in contact with them during the weekend. But, I guess, you know, I tried to get the drug test results from other accidents later on, they wouldn't release stuff like that to me.
- I have done this. This isn't the first time that I tried to get a post-accident

drug test result from either a sheriff or a hospital where they took them. I just can't never get them.

2.1

I mean, there is privacy laws now that you cannot get what you need. And they don't care what the rules are that we have to abide by. You just -- I don't know how a guy is supposed to do something when the other side doesn't work with you to allow you to do what you got to do.

- Q. The difference between this situation involving this particular driver and those other times you are referring to is that you didn't even make the attempt to, whereas you made attempts in the other situations; isn't that correct?
- A. I made an attempt when I was in contact with the sheriff over the weekend, but, you know, how long are you supposed to try?

 Every day? I mean, I don't know.

I mean, it would have been great if they would have just sent it. But, you know, it didn't happen. And several months later if they get the results back, yes, it would be okay to have them in the file, but what good is it going

1 | to do when we terminated the guy immediately?

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I mean, I guess it would have made the file look letter. I don't know. The driver was terminated. I mean --

- Q. Since this case has been initiated with the Commission, when it turned into a formal case here with the Commission, did at any time you try to provide your Exhibit 2 to anybody, or make it part of the record before today?
 - A. Who would I have provided it to?
- Q. Well, you have filed things in the docket, right, the docket of this case?
- A. I am not really familiar with how this stuff works. I mean, we got a letter, you know, we show up. I mean --
- Q. That is fine.
- A. Kind of a get to the point kind of a deal, and I don't know all the rules of what you are talking about, getting dockets and this and that.
- MR. JONES: Your Honor, I have no further questions.
- 24 ATTORNEY EXAMINER: You are excused.
- Now, does that complete the Respondent's side

of the case? Are you done?

2.1

MR. PLUMMER: Yes, Your Honor.

ATTORNEY EXAMINER: Okay.

MR. JONES: Your Honor, I would object to the Exhibits 1, 2 and 3. No. 1, you know, again this is not certified, not a certified record according to Mr. Plummer who prepared it. It's something that contradicts the record that they provided as part of the compliance review. It wasn't provided in a timely manner, and relevant to the investigation and review or audit of the business for these records.

Same thing with Respondent's Exhibit

2. As we heard from the testimony of Mr. Winner
and Mr. Plummer, nobody knows when this
statement was made relevant to this case, or to
the date of incarceration of their former
driver, employee.

So, the fact that it's a statement made, we don't know when it was made. And it was something that also was admittedly not provided any time during the course of the compliance review. You heard Mr. Plummer testify at the time of the closing interview

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     this was not something that was, you know, a
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     record that they didn't know they had.
                 So, also Respondent's Exhibit 3,
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     there is nothing really new here.
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                                          The
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     information that is being referenced here about
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     the incarceration of Mr. Delzeith, well, that
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     was already covered in the Staff Exhibit 4.
     That same information was provided in our
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     records, that second page -- well, second page
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     of that same report which is included in the
     reports provided in Staff Exhibit 4.
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                 It also states that he was
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     incarcerated at the DeKalb County jail.
                                              So
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     really there is nothing new here.
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                 So, I guess, I would just object to
     those three exhibits on the basis that I argued.
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                 ATTORNEY EXAMINER: Well, I think
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     the Commission can decide what weight to give
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(EXHIBITS HEREBY ADMITTED INTO
EVIDENCE)

ATTORNEY EXAMINER: Now, you said
something about recalling the officer.

into evidence over your objection.

those exhibits. And I am going to admit them

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MR. JONES: I do, your Honor. I

1 | would call Officer Barrett back.

2 ATTORNEY EXAMINER: You are still

3 under oath.

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OFFICER BARRETT: Yes, sir.

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6 OFFICER ROBERT BARRETT

7 Recalled as a witness, being first duly sworn,

8 | testified as follows:

FURTHER DIRECT EXAMINATION

10 By Mr. Jones:

- 11 Q. Office Barrett, you have heard
- 12 | the testimony of Mr. Plummer and Mr. Winner here
- 13 | today; correct?
- 14 A. Yes.
- 15 Q. Okay. Now, there was a discussion
- 16 about using a third party consortium and that
- 17 | the responsibilities remain with the company in
- 18 | regards to that relationship, and also in
- 19 regards to their compliance with the Federal
- 20 Motor Carrier Safety Regulations; is that
- 21 | correct?
- 22 A. Yes.
- 23 Q. And are you familiar with
- 24 | the provisions that outline the terms of the
- 25 | relationship in terms of compliance and

responsibilities?

2.1

A. I know it's in the Part 40, and again as Mr. Plummer said, I can't dictate it per line. But I know ultimately the carrier is ultimately responsible for anybody that they contract to provide the service to them in the furtherance of compliance.

MR. JONES: May I approach, your Honor?

ATTORNEY EXAMINER: You may.

- Q. If you want to read those provisions that are provided and cite where you are reading from and the source you are reading from for the record, please.
- A. 49 CFR Part 40, Subpart 15. Subpart b. "As an employer you are responsible for ensuring that the service agency you use meets the qualifications set forth in this part," which would be this book, or this part of Part 40.

And then small letter c just talks about good faith use of the service agent is not a defense in an enforcement initiated by the DOT agency in which you are alleged in non-compliance with this part or a DOT agency

drug and alcohol violation may have resulted from a service agent's conduct.

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- Q. So, the testimony that we heard from Mr. Plummer about the disgruntled employee in skewing the information from 2014 to 2015, that is not a defense here to these violations; is that correct?
- A. Based on the way that regulation is cited I don't believe it is.
- Q. And were you given Respondent's Exhibit 1 during your review at the business when you were there in the summer of 2016?
- A. We have had a lot of different exhibits. Can you provide me or show me what one we are talking about?
- MR. JONES: Your Honor, may I approach?
- 18 ATTORNEY EXAMINER: You may.
 - Q. I am handing you what's been marked as Respondent's Exhibit 1. And that is the document I am referring to.
- A. Okay. That's the annual summary for 23 2015. I had a verbal conversation with Mr. Plummer on the phone after the review. Don't have a time date stamped in memory other than

the fact that it was completed.

2.1

He told me that he found that there was an error with the numbers related to Mr.

Higgins, but I did not, and I don't recall, ever receiving this document. It was mentioned verbally, I can recall that it was mentioned verbally, that he had it.

- Q. Do you remember when it was mentioned verbally that he had it?
 - A. I don't. It was 13 months ago.
- Q. But is it possible that it was mentioned while you were doing your review?
- A. I don't recall that I was provided this document while the review was still open and active. I remember referring him to due process because it had already been put into the system. That much I do recall of that conversation. And it was on the phone.
 - Q. And Respondent's Exhibit 2, was that ever -- is that up there?
 - A. 2? Yes.
- Q. Okay. Were you provided that at any time?
- A. No. I have never seen it before today.

- Q. So this is the first time you have seen that Respondent's Exhibit 2?
 - A. That's correct.
- Q. Let me ask you I guess, Respondent's Exhibit 1, is today the first day you have seen that one as well?
 - A. Yes.

2.1

2.2

Q. And Officer Barrett, you have heard the testimony of both Mr. Plummer and Mr. Winner about being certified to conduct these drug tests and alcohol tests, and that no attempt was made to either go to the facility or obtain tests that were done at the facility on this former driver.

Is that in your professional opinion a violation of the sections that you cited for having these post-tests done after a crash?

A. It is. The guidance that we are given from FMCSA is that if the carrier does not complete the required testing the violation is to be cited. That's our standard guidance in relation to this cite during a compliance review.

MR. JONES: I have no further questions, your Honor.

CERTIFICATE I do hereby certify that the foregoing is a true and correct transcript of the proceedings taken by me in this matter on August 24, 2017, and carefully compared with my original stenographic notes. Michael O. Spencer, Registered Professional Reporter.

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Summary: Transcript In the Matter of DL Winner Livestock Express, Inc. Notice of Apparent Violation and Intent to Assess Forfeiture, hearing held on August 24, 2017. electronically filed by Mr. Ken Spencer on behalf of Armstrong & Okey, Inc. and Spencer, Michael O. Mr.