#### BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Commission Review of Capacity Charges of Ohio Power Company	)	Case No. 10-2929-EL-UNC
and Columbus Southern Power Company	)	Cuse 1(0, 10 2)2) EE Of(C
In the Matter of the Application of Columbus	)	
Southern Power Company and Ohio Power	)	
Company for Authority to Establish a Standard	)	Case No. 11-346-EL-SSO
Service Offer Pursuant to Section 4928.143,	)	Case No. 11-348-EL-SSO
Revised Code, in the Form of an Electric	)	
Security Plan	)	
In the Matter of the Application of Columbus	)	
Southern Power Company and Ohio Power	)	Case No. 11-349-EL-AAM
Company for Approval of Certain Accounting	)	Case No. 11-350-EL-AAM
Authority	)	
In the Matter of the Application of Ohio Power	)	
Company to Adopt a Final Implementation	)	Case No. 14-1186-EL-RDR
Plan for the Retail Stability Rider	í	
	,	

DIRECT TESTIMONY OF WILLIAM A. ALLEN ON BEHALF OF OHIO POWER COMPANY

Filed: October 4, 2016

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#### **BEFORE** THE PUBLIC UTILITIES COMMISSION OF OHIO DIRECT TESTIMONY OF WILLIAM A. ALLEN ON BEHALF OF OHIO POWER COMPANY

#### PERSONAL DATA

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2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is William A. Allen, and my business address is 1 Riverside Plaza, Columbus,
4		Ohio 43215.
5	Q.	BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR POSITION?
6	A.	I am employed by the American Electric Power Service Corporation ("AEPSC") as
7		Managing Director of Regulatory Case Management. AEPSC supplies engineering,
8		regulatory, financing, accounting, and planning and advisory services to the electric
9		operating companies of the American Electric Power Co. Inc. ("AEP") system, one of
10		which is Ohio Power Company ("AEP Ohio" or the "Company").
11	Q.	PLEASE DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL
12		BACKGROUND.
13	A.	I received a Bachelor of Science in Nuclear Engineering from the University of
14		Cincinnati in 1996 and a Master of Business Administration from the Ohio State
15		University in 2004.
16		I was employed by AEPSC beginning in 1992 as a Co-op Engineer in the Nuclear
17		Fuels, Safety, and Analysis Department and, upon completing my degree in 1996, was
18		hired on a permanent basis in the Nuclear Fuel Section of the same Department. In
19		January 1997, the Nuclear Fuel Section became a part of Indiana Michigan Power

1 Company ("I&M") due to a corporate restructuring. In 1999, I transferred to the 2 Business Planning Section of the I&M Nuclear Generation Group as a Financial Analyst. 3 In 2000, I transferred back to AEPSC into the Regulatory Pricing and Analysis Section as 4 a Regulatory Consultant. In 2003, I transferred into the Corporate Financial Forecasting 5 department as a Senior Financial Analyst. In 2007, I was promoted to the position of 6 Director of Operating Company Forecasts. In that role, I was primarily responsible for 7 the supervision of the financial forecasting and analysis of the AEP system's operating 8 companies, including AEP Ohio. In 2010, I transferred to the Regulatory Services 9 Department as Director of Regulatory Case Management. I was named to my current 10 position in January 2013.

### 11 Q. WHAT ARE YOUR RESPONSIBILITIES AS MANAGING DIRECTOR OF

#### 12 **REGULATORY CASE MANAGEMENT?**

- 13 A. I am primarily responsible for the supervision, oversight, and preparation of major filings
  14 with state utility commissions and the Federal Energy Regulatory Commission
  15 ("FERC").
- 16 Q. HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY IN ANY REGULATORY
  17 PROCEEDINGS?
- A. Yes. I have previously testified before the Public Utilities Commission of Ohio

  ("Commission") on behalf of AEP Ohio. I have also submitted testimony or testified

  before the Michigan Public Service Commission, the Indiana Utility Regulatory

  Commission, the Kentucky Public Service Commission, the West Virginia Public Service

  Commission, and the Virginia State Corporation Commission on behalf of various other

  electric operating companies of the American Electric Power system.

#### PURPOSE OF TESTIMONY

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#### Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

3 A. The purpose of my testimony is to: (1) describe the history of the proceedings leading up 4 to this filing; (2) demonstrate that, on remand from the Ohio Supreme Court's decision in 5 In re Commission Review of Capacity Charges of Ohio Power, 2016-Ohio-1607 ("Capacity Charge Appeal"), the appropriate energy credit to be applied to the 6 7 Company's cost-based capacity charge is \$47.46/MW-day, resulting in a net capacity cost of \$288.83/MW-day (as opposed to the original \$188.88/MW-day rate); (3) 8 9 demonstrate that the Company's cost of providing capacity to competitive retail electric 10 service ("CRES") providers under the State Compensation Mechanism from August 8, 11 2012 to May 31, 2015 exceeded the revenues the Company collected from those CRES 12 providers by \$1.02 billion; (4) identify that the retail stability rider ("RSR") collection 13 through May 31, 2015 consisted of \$121 million that originally applied to the deferral 14 balance and a non-deferral portion of \$327 million; (5) provide a calculation showing 15 AEP Ohio's corrected capacity costs, subject to regulatory deferral, based upon a 16 corrected capacity charge of \$288.83/MW-day and application of the non-deferral portion 17 of the RSR consistent with the Court's direction as of the end of May 31, 2015, were 18 \$601 million; and (6) provide a calculation of the updated RSR rates that will provide for 19 recovery of the balance of deferred capacity costs through May 2018.

## 20 Q. ARE YOU SPONSORING ANY EXHIBITS AS A PART OF YOUR 21 TESTIMONY?

- 22 A. Yes. I am sponsoring the following exhibits:
- 23 Exhibit WAA-REM1 Market Price Comparison

1	Exhibit WAA-REM2 –	Fuel Cost	Comparison

- 2 Exhibit WAA-REM3 Heat Rate Comparison
- 3 Exhibit WAA-REM4 Summary of Capacity Regulatory Deferrals
- 4 Exhibit WAA-REM5 Calculation of Retail Stability Rider

#### **HISTORY OF PROCEEDINGS**

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#### 6 Q. PLEASE IDENTIFY THE CASES AND TOPICS THAT THE COMPANY IS

#### 7 ADDRESSING IN THIS FILING.

8 A. This filing is addressing several interrelated cases that span a number of years beginning 9 in late 2010. The first of these is Case No. 10-2929-EL-UNC (the "Capacity Charge" proceeding), which addressed AEP Ohio's capacity charges to CRES providers that were 10 11 using the Company's capacity to serve shopping customers. The second of these is Case 12 Nos. 11-346-EL-SSO et al. (the "ESP II" proceeding), which addressed the Company's 13 second Electric Security Plan ("ESP") covering the period August 2012 through May 14 2015. The next is Case Nos. 14-1186-EL-RDR et al. (the "RSR Implementation Plan" 15 proceeding), which established a rider to collect the balance of deferred capacity costs 16 resulting from the Capacity Charge and ESP II proceedings. Each of these sets of cases 17 addressed various aspects of the recovery of the Company's capacity-related costs, either 18 from CRES providers, standard service offer ("SSO") customers, or all customers.

#### 19 Q. PLEASE DISCUSS THE HISTORY OF THE CAPACITY CHARGE CASE.

20 A. On November 1, 2010, AEP Ohio filed an application with FERC in FERC Docket No.
21 ER11-1995-000. On November 24, 2010, at the direction of FERC, AEP Ohio refiled its
22 application in FERC Docket No. ER11-2183-000. As a Fixed Resource Requirement
23 ("FRR") entity, AEP Ohio proposed to implement an existing clause within the PJM

Reliability Assurance Agreement ("RAA") to change the basis of compensation for use of its capacity by CRES providers to an AEP Ohio cost-based method.

AEP Ohio had self-supplied its capacity as an FRR entity since the inception of PJM's Reliability Assurance Agreement ("RAA") in June 2007, thus opting out of the PJM RPM auction market for purposes of meeting its load obligations each year through planning year 2014/2015. Since the RPM auction inception, AEP Ohio had been compensated at the adjusted PJM RPM auction price for supplying capacity associated with load lost to CRES providers who chose not to self-supply their own capacity. The CRES providers who chose not to self-supply merely acted as middle-men on capacity flowing from AEP Ohio and really were competing for customers based on short-term energy pricing. It is important to note that CRES providers had the ability to self-supply capacity under AEP Ohio's FRR plan throughout this period but chose not to commit capacity resources to serve customers and instead purchased capacity from AEP Ohio.

In its November 2010 FERC application, AEP Ohio proposed cost-based formula tariffs that were based on AEP Ohio's <sup>1</sup> 2009 FERC Form 1 filings. In response to AEP Ohio's November 2010 application to the FERC, the Commission represented to FERC that, as of December 8, 2010, it was "adopt[ing] as the state compensation mechanism for [AEP Ohio] the current capacity charges established by the three-year capacity auction conducted by PJM," which is the PJM RPM auction price. At the same time the Commission initiated a proceeding, the *Capacity Charge* case, to determine what changes

<sup>&</sup>lt;sup>1</sup> For simplicity, I use the term "AEP Ohio" here to refer to Ohio Power Company and Columbus Southern Power both before and after their merger.

to the current state compensation mechanism ("SCM") were appropriate and to determine AEP Ohio's FRR capacity charges to CRES providers.

On August 31, 2011, AEP Ohio filed testimony in the *Capacity Charge* case to support a cost-based capacity charge that would remedy the situation where CRES providers were receiving a subsidy for their use of the Company's capacity due to the use of RPM auction prices. That testimony included a cost-based formula rate to determine the appropriate compensation for CRES use of the Company's capacity. Based upon 2010 cost data, the Company supported a cost-based capacity rate of \$355.72/MW-day. A settlement in the Capacity Case was approved by the Commission on December 14, 2011, and subsequently rejected on February 23, 2012.

Testimony was then filed by various parties, including testimony on behalf of the Commission Staff, and a lengthy evidentiary hearing was undertaken. On July 2, 2012, the Commission issued an Opinion and Order ("Capacity Charge Opinion and Order") finding that a cost-based capacity charge of \$188.88/MW-day was appropriate. The capacity charge of \$188.88/MW-day was based upon a cost of capacity of \$342.95/MW-day, an offset for ancillary service revenues of \$6.66/MW-day, Staff's proposed energy credit of \$152.41/MW-day, and an adjustment to reflect AEP Ohio's full requirements contract with Wheeling Power Company of \$5.00/MW-day.

Capacity Charge Adopted in *Capacity Charge* Opinion and Order (pp. 34-35)

	(\$/MW-day)
Filed Cost of Capacity	355.72
Commission Cost of Service Adjustments	(12.77)
Ordered Cost of Capacity	342.95
Ancillary Service Revenues	(6.66)
Staff's Proposed Energy Credit	(152.41)
Wheeling Power Contract Offset	5.00
Ordered Capacity Charge with Energy Credit	188.88

The *Capacity Charge* Opinion and Order also directed the Company to modify its accounting procedures to defer the difference between the adjusted RPM rate and the Company's incurred capacity costs, but only up to the Commission-approved Capacity Charge of \$188.88/MW-day. The Opinion and Order also indicated that recovery of the deferral would be addressed in the *ESP II* proceeding.

#### Q. PLEASE DISCUSS THE HISTORY OF AEP OHIO'S ESP II.

A.

On January 7, 2011 AEP Ohio filed its second ESP. This ESP proposed the continuation of several elements from the first ESP as well as new benefits for AEP Ohio's customers. The case was consolidated with several other cases, including the *Capacity Charge* proceeding, and parties filed a Stipulation and Recommendation on September 7, 2011. The Stipulation was modified and approved by the Commission on December 14, 2011, but was later rejected by the Commission on February 23, 2012.

On March 30, 2012, AEP Ohio filed an application to modify its ESP II application for the period of June 1, 2012 through May 15, 2015. This modified application included newly proposed components, including highly discounted capacity charges and a newly proposed RSR. The proposed RSR was to encourage customer shopping through discounted capacity prices while retaining reasonable rates for SSO customers and to ensure that AEP Ohio was not financially harmed as it transitioned toward a competitive auction for SSO supply. This case involved over forty-five intervenors, many of them filing testimony, and several weeks of evidentiary hearings with over seventy witnesses testifying.

On August 8, 2012, the Commission issued an Opinion and Order in the *ESP II* case ("*ESP II* Opinion and Order") approving, among other things, the RSR. The

Commission found that the RSR promotes stable retail electric service and ensures customer certainty regarding retail electric service. The Commission set the RSR recovery amounts through May of 2015 and ordered that \$1/MWh of the amount collected be allocated toward AEP Ohio's capacity deferral recovery, as ordered in the *Capacity Charge* case. Any remaining balance of the capacity deferral that remained at the conclusion of the modified ESP period was to be amortized and collected over a three year period. Following the Commission's directive to establish a means of recovering the remaining *Capacity Charge* deferral following the completion of *ESP II*, AEP Ohio filed Case No. 14-1186-EL-RDR (the "*RSR Implementation Plan*" case). On April 2, 2015, the Commission, through its order in the *RSR Implementation Plan* proceeding, confirmed that AEP Ohio should continue to assess the RSR at a rate of \$4.00/MWh until the complete *Capacity Charge* deferral balance was recovered.

#### ENERGY CREDIT

- 14 Q. DID YOU PROVIDE TESTIMONY IN THE CAPACITY CHARGE CASE?
- 15 A. Yes. I offered direct and rebuttal testimony in the *Capacity Charge* case.
- 16 Q. HAVE YOU REVIEWED THE OHIO SUPREME COURT'S OPINION IN CASE
- 17 NOS. 2012-2098 AND 2013-0228?
- A. Yes. I have been advised by counsel that the Court remanded the determination of the energy credit to the Commission to substantively address AEP's input arguments.

  Specifically, the Court noted that AEP Ohio had raised numerous substantive objections to the energy credit, including, among other things, that the model used by Energy Ventures Analysis ("EVA") "(1) was not properly calibrated, which resulted in overstated
- gross energy margins by more than 200 percent, (2) wrongly incorporated traditional off-

system-sales margins, (3) failed to properly reflect AEP's System Interconnection Agreement ('pool agreement') for off-system sales, (4) overstated forecasted market prices, (5) understated fuel costs for coal units, and (6) understated heat rates for generation facilities." *In re Commission Review of Capacity Charges of Ohio Power*, 2016-Ohio-1607, ¶ 52 ("Capacity Charge Appeal"). The Court found that the Commission had erred by "approv[ing] the staff's proposed energy credit without specifically addressing any of AEP's challenges to the inputs used in EVA's methodology." *Id.* ¶ 53. Thus, the Court "reverse[d] this part of the order and direct[ed] the commission on remand to substantively address AEP's input arguments." *Id.* ¶ 57.

Of the six items identified in the Court's opinion, my testimony specifically addresses the last three items – (4) overstated forecasted market prices, (5) understated fuel costs for coal units, and (6) understated heat rates for generation facilities. The first item – related to the model not being properly calibrated – is addressed by my proposed corrections to items four through six. The second item – related to wrongly incorporated traditional off-system-sales margins – results in "phantom" off-system sales ("OSS") margins from non-shopping customers being improperly included as a component of the OSS margins used to calculate the energy credits. While correcting for this error would reduce the energy credit below the level I have proposed, I have not calculated the impact of correcting this error. The third item – related to the failure to properly reflect AEP's System Interconnection Agreement ("Pool Agreement") for off-system sales – is not being addressed in my testimony. The Pool Agreement was terminated at the end of 2013. Addressing the impact of the Pool Agreement for the first half of the period would have further reduced the energy credit of \$47.46/MW-day that I am supporting.

#### 1 Q. CAN YOU DESCRIBE WHAT AN ENERGY CREDIT IS IN THE CONTEXT OF

#### **A CAPACITY CHARGE?**

A.

A. In the PJM "market," a power plant obtains revenue from two primary sources – sales of capacity and sales of energy. An energy credit is an approach to reduce the overall cost of capacity to reflect potential margins that a power plant could obtain from sales of energy. A cost-based capacity charge developed with an appropriate energy credit allows a power plant to earn revenues from the sale of capacity and energy that are sufficient to cover its full cost of providing capacity and energy. If the capacity charge is developed with an energy credit that is overstated, the power plant will be unable to collect its full cost of providing capacity.

# Q. DID YOU ADDRESS OVERSTATED FORECASTED MARKET PRICES, UNDERSTATED FUEL COSTS FOR COAL UNITS, AND UNDERSTATED HEAT RATES FOR GENERATION FACILITIES IN YOUR REBUTTAL TESTIMONY IN THE CAPACITY CHARGE CASE?

Yes. I addressed each of these items in my rebuttal testimony in the *Capacity Charge* case. In that testimony I demonstrated that these three input errors resulted in an overstatement in the Staff's proposed energy credit of \$99.95/MW-day. This <u>overstated</u> energy credit resulted in <u>understated</u> costs for AEP Ohio to provide capacity to load served by CRES providers of approximately \$470 million over the period August 2012 through May 2015.

	(\$/MW-day)
Medine's Energy Credit	152.41
Correction to Address Wheeling Power Contract	(5.00)
Approved Energy Credit	147.41
Additional Input Errors	

Understated Fuel Costs for Coal Units	(70.10)
Understated Heat Rate for Gas Units	(1.87)
Overstated Market Prices	(50.42)
Cross Impact of Fuel and Market	22.44
<b>Total Impact of Input Errors</b>	(99.95)
<b>Corrected Energy Credit</b>	47.46

#### Q. WERE THESE THE ONLY ERRORS THAT YOU IDENTIFIED IN THE STAFF

#### **CONSULTANT'S PROPOSED ENERGY CREDIT?**

No, but they are the ones that relate to the scope of this remand proceeding. In the Capacity Charge case, the Staff employed an outside party, EVA, to evaluate the energy credit and to present testimony on behalf of the Staff. EVA presented an analysis attempting to calculate an energy credit to be used in developing a capacity charge to be applied to load served by CRES providers who were using the Company's capacity. EVA initially presented the testimony of Ryan Harter. My initial review of Mr. Harter's analysis identified a number of significant errors. Further errors were brought out during Mr. Harter's extensive cross examination at the hearing. Mr. Harter attempted to revise his analysis to correct these errors and submitted an updated analysis in the hearing phase of the proceeding. Upon further review, this updated analysis included "significant, inadvertent errors in estimating the energy credits,"<sup>2</sup> and a third analysis was prepared by EVA and presented by Emily S. Medine. As described in my rebuttal testimony and the rebuttal testimony of Company witness Nelson, this final analysis continued to include numerous and substantive errors – in terms of assumptions, methodology and inputs. The errors in Mr. Harter's and Ms. Medine's testimony began with elements as fundamental

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<sup>&</sup>lt;sup>2</sup> Memorandum in Support of Staff's Expedited Motion for Extension of Procedural Schedule and to Accept Testimony, filed May 1, 2012 in Case No. 10-2929-EL-UNC..

as a failure to identify the correct generating units to include in their analysis. My rebuttal testimony related to the energy credit was primarily focused on errors in assumptions and inputs. In the remainder of this testimony, I will focus on the input errors that the Supreme Court required the Commission to address on remand.

A.

## 5 Q. PLEASE DESCRIBE THE INPUT ERRORS ASSOCIATED WITH 6 OVERSTATED FORECASTED MARKET PRICES.

A. Ms. Medine's energy credit calculation included an overstated forecast of market prices, which in turn resulted in an overstated energy credit. When I compared the forecasted market prices used in Ms. Medine's testimony to the then-current forward market prices for the three-year period the rate would be in effect, I determined that the forecasted market prices were overstated by \$4.31/MWh on average or 13%<sup>3</sup>.

## Q. HAVE YOU COMPARED ADDITIONAL FORWARD MARKET PRICES TO THE FORECASTED MARKET PRICES PRESENTED BY MS. MEDINE?

Yes, I have. In order to determine whether Ms. Medine's forecasted market prices reasonably reflected prices that a generator could have expected to receive, I have compared her prices to the forward prices that existed on the December 31 just prior to the calendar year in question. Forward market prices represent the price at which willing buyers and sellers have agreed to transact in the market. For 2012, I continue to use the April 25, 2012 forwards for comparison purposes, since those were current as of the time of filing my original rebuttal testimony. Review of the data shows that throughout the forecast period, Ms. Medine's forecasted market prices were significantly higher than

<sup>&</sup>lt;sup>3</sup> Case No. 10-2929-EL-UNC Rebuttal Testimony of William A. Allen filed on May 11, 2012, Exhibit WAA-R4

1	forward market prices. In fact, her forecasted prices exceeded the updated forward
2	market prices in each of the thirty-six months included in her forecast. Ms. Medine's
3	forecasted market prices exceeded the updated forward market prices by an average of
4	\$5.24/MWh or 16.1% as reflected in Exhibit WAA-REM1.

#### 5 Q. HAVE YOU SIMILARLY COMPARED THE UPDATED FORWARD MARKET

#### PRICES THAT OCCURRED TO THE FORWARD MARKET PRICES THAT

#### YOU PRESENTED IN YOUR REBUTTAL TESTIMONY?

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- A. Yes. In contrast to the significantly overstated market prices presented by Ms. Medine,
  the forward market prices presented in my rebuttal testimony align very closely with the
  updated forward market prices. The forward market prices presented in my rebuttal
  testimony were only \$0.93/MWh or 2.8% higher than the updated forward market prices.
  This confirms that the forward market prices presented in my rebuttal testimony were a
  more appropriate input to use in the analysis of an energy credit than Ms. Medine's
  forecasted market prices. I have provided this comparison as Exhibit WAA-REM1.
- 15 Q. PLEASE DESCRIBE THE INPUT ERRORS ASSOCIATED WITH
  16 UNDERSTATED FUEL COSTS FOR COAL UNITS.
- In reviewing the fuel costs data used in Mr. Harter and Ms. Medine's analysis, I observed that the fuel cost data for certain AEP Ohio generation facilities was very low compared to historical data, and use of fuel costs that were too low resulted in an overstated energy credit. As an example, the forecasted fuel costs used in EVA's analysis for the two 1,300 MW Gavin units were between \$13/MWh and \$15/MWh, well below the level that I would expect. On cross examination during the *Capacity Charge* case hearing, Ms. Medine admitted that the projected costs for the Gavin units used in her analysis were

"certainly aggressive." To put these values in perspective, the actual fuel costs for the Gavin units in 2011, the year just prior to the filing of Ms. Medine's analysis, were \$20.2/MWh. In reviewing the fuel costs for the other coal units listed in the final workpapers of Staff witness Medine, I observed that the analysis included similar understatements of fuel costs. I estimated that the impact of these understated fuel costs, based on actual 2011 fuel costs, was an overstatement of the energy credit of \$70.10/MWh. 6

## 9 PLANTS TO THE FUEL COSTS USED BY MS. MEDINE OR THOSE 10 PRESENTED IN YOUR REBUTTAL TESTIMONY?

A. Yes. A comparison of actual fuel costs to those used by Ms. Medine shows that her analysis used significantly understated fuel costs. Focusing first on the Gavin units, the actual fuel costs for Gavin exceeded those used by Ms. Medine by over \$7/MWh in each year from 2012 to 2015. Ms. Medine used fuel costs for the Gavin plant in the range of \$13.1/MWh to \$14.7/MWh, when the actual fuel costs were in the range of \$22.4/MWh to \$24.7/MWh. In my rebuttal testimony, I had suggested that a conservative approach to future fuel costs for the coal plants was to use actual fuel costs for 2011.<sup>7</sup> For the Gavin plant, actual fuel costs for 2011 were \$20.2/MWh, which is much closer to the actual fuel

<sup>&</sup>lt;sup>4</sup> Case No. 10-2929-EL-UNC Tr. Vol. X, at 2288- 2289 (May 9, 2012).

<sup>&</sup>lt;sup>5</sup> Case No. 10-2929-EL-UNC, IEU Ex. 120.

<sup>&</sup>lt;sup>6</sup> Case No. 10-2929-EL-UNC, AEP Ohio Ex. 142, Rebuttal Testimony of William A. Allen (May 11, 2012), Exhibit WAA-R1.

<sup>&</sup>lt;sup>7</sup> Case No. 10-2929-EL-UNC, AEP Ohio Ex. 142, Rebuttal Testimony of William A. Allen (May 11, 2012), at 6:1-7.

costs incurred in 2012 through 2015 – and, in fact, quite conservative. My review of 2 actual fuel costs for all of the coal plants shows similar results. I have provided a comparison for each of the coal plants as Exhibit WAA-REM2. This exhibit confirms 3 4 that the historical fuel prices presented in my rebuttal testimony were a more appropriate 5 input to use in the analysis of an energy credit than Ms. Medine's fuel costs.

#### 6 Q. **PLEASE DESCRIBE** THE **INPUT ERRORS ASSOCIATED** WITH 7 UNDERSTATED HEAT RATES FOR GENERATION FACILITIES.

A. Ms. Medine's energy credit calculation included understated heat rates for several generating units, and use of heat rates that were too low resulted in understated fuel consumption and costs and an overstated energy credit. The impact of understated heat rates for any of the coal units was captured in the fuel cost discussion above. In my rebuttal testimony, I showed that the understated heat rates for the gas plants that Ms. Medine used in her analysis resulted in an energy credit that was overstated by \$1.87/MW-day.<sup>8</sup>

#### 15 HAVE YOU COMPARED THE ACTUAL HEAT RATES FOR THE GAS Q. 16 PLANTS TO THE HEAT RATES USED BY MS. MEDINE OR THOSE 17 PRESENTED IN YOUR REBUTTAL TESTIMONY?

18 Yes. The most egregious error in heat rates used in Ms. Medine's analysis was the use of A. 19 a 9,000 BTU/kWh heat rate for the Darby Generating Station. In my rebuttal testimony, I pointed out that a more appropriate heat rate to use would have been the actual 2011 20 21 value of 12,429 BTU/kWh. In reviewing the actual heat rates for 2012 through 2015, I

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<sup>&</sup>lt;sup>8</sup> Case No. 10-2929-EL-UNC, AEP Ohio Ex. 142, Rebuttal Testimony of William A. Allen (May 11, 2012), Exhibit WAA-R3, at 4.

- 1 confirmed that the heat rate for the Darby Generating Station was approximately 12,000
- 2 BTU/kWh. A comparison of Ms. Medine's modeled inputs to the actual heat rates of the
- gas plants is provided as Exhibit WAA- REM3.
- 4 Q. HAVE YOU CALCULATED THE CAPACITY CHARGE THAT WOULD HAVE
- 5 RESULTED FROM THE CORRECTIONS TO INPUTS AND ASSUMPTIONS IN
- 6 MS. MEDINE'S ENERGY AS IDENTIFIED IN YOUR REBUTTAL
- 7 TESTIMONY?
- A. Yes. The errors in inputs and assumptions resulted in Ms. Medine's energy credit being overstated by \$99.95/MW-day. Correcting for these errors results in an adjusted energy credit of \$47.46/MW-day and a corrected capacity charge of \$288.83/MW-day.

	(\$/MW-day)
Cost of Capacity	342.95
Ancillary Service Revenues	(6.66)
Adjusted Energy Credit	(47.46)
<b>Corrected Capacity Charge</b>	288.83

#### 11 BASE GENERATION RATES

- 12 Q. DID THE OVERSTATEMENT OF THE ENERGY CREDIT HAVE AN IMPACT
- 13 ON BASE GENERATION RATES FOR NON-SHOPPING CUSTOMERS?
- 14 A. Yes. In its November 13, 2013, Opinion and Order in Case No 12-3254-EL-UNC, the
  15 Commission ordered AEP Ohio to blend base generation rates with the cost-based
  16 capacity rate determined in the *Capacity Charge* case in a proportion equal to the amount
  17 of energy procured through auctions (e.g. 10%, 60%, 100%). The overstatement of the
  18 energy credit by \$99.95/MW-day resulted in reduced revenue from non-shopping
  19 customers of approximately \$78 million during the term of ESP II. This resulted in an
  20 additional financial harm to AEP Ohio from the overstated energy credit. I am not

proposing that this \$78 million of reduced revenue be recovered from customers in this filing, but the Commission should be aware that the substantial errors in Ms. Medine's energy credit calculation caused harm beyond the capacity deferral balance at issue here.

#### **DEFERRED CAPACITY COSTS**

- Q. PLEASE DESCRIBE HOW THE COMPANY HAS CALCULATED DEFERRED

  CAPACITY COSTS (UP TO THE COMMISSION APPROVED CAPACITY

  CHARGE OF \$188.88/MW-DAY) SINCE THE COMMISSION ISSUED ITS

  AUGUST 8, 2012 OPINION AND ORDER IN THE ESP II PROCEEDING.
- 9 A. To determine the level of deferred capacity costs, AEP Ohio has taken the incurred 10 capacity cost (up to the Commission-approved capacity charge of \$188.88/MW-day) for 11 capacity provided to CRES providers serving shopping customers and subtracted the 12 actual capacity revenue received from CRES providers based upon the PJM RPM rate for 13 the Rest of RTO. AEP Ohio then applied \$1/MWh of the RSR revenues during the term 14 of ESP II to reduce the level of the deferred balance. Carrying costs were applied to the 15 monthly balance of the deferral. Beginning in June 2015, 100% of the revenues 16 recovered through the RSR have been used to reduce the level of the deferred balance.
- 17 Q. ABOVE YOU JUSTIFY A CORRECTED CAPACITY CHARGE OF \$288.83/MW-DAY. HAVE YOU CALCULATED THE DIFFERENCE BETWEEN THE 18 19 INCURRED CAPACITY COSTS FOR CAPACITY PROVIDED TO CRES 20 PROVIDERS USING THE CORRECTED \$288.83/MW-DAY CAPACITY 21 CHARGE AND THE ACTUAL CAPACITY REVENUES RECEIVED FROM 22 CRES PROVIDERS FOR THE PERIOD AUGUST 8, 2012 THROUGH MAY 31, 23 2015?

- A. Yes. Using an energy credit of \$47.46/MW-day and a corrected net incurred capacity cost of \$288.83/MW-day, AEP Ohio's actual incurred capacity costs for capacity provided to CRES providers for that period was \$1.36 billion. The capacity revenues received from CRES providers during that period was only \$358 million. This resulted in an actual under-recovery of capacity costs of \$1.02 billion.
- O. IN THE ESP II APPEAL, THE OHIO SUPREME COURT INSTRUCTED THAT

  THE BALANCE OF THE CAPACITY COST DEFERRAL BE ADJUSTED TO

  ELIMINATE THE NON-DEFERRED PORTION OF THE RSR REVENUE

  COLLECTED DURING ESP II. HAVE YOU CALCULATED THE LEVEL OF

  NON-DEFERRED RSR REVENUES THAT WERE COLLECTED FROM

  CUSTOMERS OVER THE PERIOD SEPTEMBER 2012 THROUGH MAY 2015?
- Yes. Over the period September 2012 through May 2015, \$448 million in RSR revenues were collected. This is inclusive of the \$1/MWh that the Commission directed to be applied to reduce the balance of deferred capacity costs in its August 8, 2012 Opinion and Order in the ESP II case. Of the \$448 million of total RSR revenues collected, \$121 million related to the \$1/MWh originally applied to the balance of the capacity cost deferral. Thus, the non-deferred portion of the RSR revenue is \$327 million.
- 18 Q. HAVE YOU DEVELOPED A CALCULATION OF THE CORRECTED
  19 BALANCE OF DEFERRED CAPACITY COSTS TAKING INTO ACCOUNT
  20 ALL OF THE ADJUSTMENTS YOU HAVE DISCUSSED ABOVE?
- A. Yes. I have prepared a calculation of the deferred capacity costs, including carrying costs of \$51 million, through May 31, 2015 based upon an incurred capacity cost of \$288.83/MW-day. This calculation also reflects the application of 100% of RSR

1 revenues being applied against the capacity cost deferral and monthly long-term debt 2 carrying costs beginning in August of 2012 consistent with the directive of the Ohio Supreme Court. This calculation is provided as Exhibit WAA-REM4 and shows total 3 4 corrected deferred capacity costs of \$601 million as of May 31, 2015. The calculation 5 was performed by first updating the incurred capacity costs on a monthly basis to reflect 6 a capacity charge of \$288.83/MW-day and offsetting these costs with actual CRES 7 revenues received and the deferral portion of the RSR revenues. The next step was to 8 offset the balance of the deferred capacity costs by the non-deferred portion of the RSR 9 on a monthly basis. The final step was to calculate a carrying cost on the net balance 10 subject to regulatory deferral.

- Q. WHAT WOULD THE BALANCE OF DEFERRED CAPACITY COSTS HAVE
  BEEN PRIOR TO RECOGNIZING THE CORRECTED CAPACITY CHARGE
- 13 AND APPLYING THE NON-DEFERRAL PORTION OF THE RSR AS AN
- 14 OFFSET TO THE BALANCE?
- 15 A. The balance of deferred capacity costs as of May 31, 2015, would have been \$444 million versus the corrected balance of \$601 million described above.

#### 17 **UPDATED RSR RATES**

- 18 Q. HAVE YOU PREPARED A CALCULATION OF THE RATES THAT WOULD
- 19 PROVIDE FOR RECOVERY OF THE BALANCE OF DEFERRED CAPACITY
- 20 COSTS REFLECTING THE CORRECTED CAPACITY CHARGE OF
- 21 \$288.83/MW-DAY AND THE COURT'S DIRECTIVE WITH REGARD TO THE
- 22 NONDEFERRAL PORTION OF THE RSR?

- 1 A. Yes. Based upon a projected capacity deferral balance of \$412 million as of September
- 2 30, 2016 and new rates effective October 1, 2016, the average RSR rate will be
- 3 \$5.77/MWh as compared to the current rate of \$4.00/MWh. I have provided a
- 4 breakdown of the RSR rates by class as Exhibit WAA-REM5.

#### **CONCLUSIONS**

5

#### 6 Q. DO YOU HAVE ANY RECOMMENDATIONS OR CONCLUSIONS?

- 7 A. Yes, I am recommending that the Commission (1) determine that the appropriate energy
- 8 credit to be used in determining AEP Ohio's cost based capacity was \$47.46/MW-day;
- 9 (2) determine that the appropriate cost-based capacity charge to be used in the calculation
- of AEP Ohio's deferred capacity costs is \$288.83/MW-day; (3) confirm, subject to final
- audit, that the appropriate balance of deferred capacity costs as of May 31, 2015 is \$601
- million; and (4) approve the updated RSR rates to recover the corrected capacity deferral
- balance as set forth in Exhibit WAA-REM5.

#### 14 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

15 A. Yes.

#### **Market Price Comparison**

	Time Period	EVA AEP Zone Projection (\$/MWh)	Allen AEP Gen Hub Projection (\$/MWh)	AEP Gen Hub Forwards (\$/MWh)	EVA Variance (\$/MWh)	Allen Variance (\$/MWh)
	2012_06	\$33.32	\$28.38	\$28.38	\$4.94	\$0.00
	2012_07	\$35.81	\$31.74	\$31.74	\$4.07	\$0.00
	2012_08	\$35.72	\$31.74	\$31.74	\$3.98	\$0.00
	2012_09	\$32.16	\$27.16	\$27.16	\$5.00	\$0.00
	2012_10	\$30.95	\$28.43	\$28.43	\$2.52	\$0.00
	2012_11	\$32.30	\$28.43	\$28.43	\$3.87	\$0.00
	2012_12	\$32.11	\$28.43	\$28.43	\$3.68	\$0.00
2012 Average Price		\$33.19	\$29.19	\$29.19	\$4.00	\$0.00
	2013_01	\$40.55	\$32.55	\$38.40	\$2.15	(\$5.85)
	2013_02	\$40.83	\$32.55	\$32.68	\$8.15	(\$0.13)
	2013_03	\$37.89	\$31.58	\$31.51	\$6.38	\$0.07
	2013_04	\$35.12	\$31.58	\$30.91	\$4.21	\$0.67
	2013_05	\$35.78	\$31.75	\$30.83	\$4.95	\$0.92
	2013_06	\$38.21	\$33.51	\$31.35	\$6.86	\$2.16
	2013_07	\$41.00	\$36.43	\$36.28	\$4.72	\$0.15
	2013_08	\$41.64	\$36.43	\$35.41	\$6.23	\$1.02
	2013_09	\$37.55	\$32.30	\$30.70	\$6.85	\$1.60
	2013_10	\$36.25	\$31.78	\$31.84	\$4.41	(\$0.06)
	2013_11	\$37.29	\$31.78	\$32.04	\$5.25	(\$0.26)
_	2013_12	\$38.91	\$31.78	\$31.23	\$7.68	\$0.55
2013 Average Price		\$38.42	\$32.84	\$32.76	\$5.66	\$0.08
	2014_01	\$42.57	\$35.28	\$37.35	\$5.22	(\$2.07)
	2014_02	\$42.20	\$35.28	\$35.21	\$6.99	\$0.07
	2014_03	\$37.89	\$35.28	\$34.45	\$3.44	\$0.83
	2014_04	\$35.51	\$35.28	\$32.35	\$3.16	\$2.93
	2014_05	\$36.87	\$35.28	\$30.91	\$5.96	\$4.37
	2014_06	\$39.03	\$35.28	\$32.50	\$6.53	\$2.78
	2014_07	\$42.23	\$35.28	\$38.87	\$3.36	(\$3.59)
	2014_08	\$42.22	\$35.28	\$35.75	\$6.47	(\$0.47)
	2014_09	\$38.26	\$35.28	\$30.69	\$7.57	\$4.59
	2014_10	\$37.24	\$35.28	\$30.13	\$7.11	\$5.15
	2014_11	\$37.97	\$35.28	\$31.33	\$6.64	\$3.95
	2014_12	\$40.57	\$35.28	\$32.82	\$7.75	\$2.46
2014 Average Price		\$39.38	\$35.28	\$33.53	\$5.85	\$1.75
	2015_01	\$43.25	\$37.37	\$40.12	\$3.13	(\$2.75)
	2015_02	\$43.89	\$37.37	\$38.19	\$5.70	(\$0.82)
	2015_03	\$38.35	\$37.37	\$33.81	\$4.54	\$3.56
	2015_04	\$35.75	\$37.37	\$32.23	\$3.52	\$5.14
	2015_05	\$36.58	\$37.37	\$30.83	\$5.75	\$6.54
2015 Average Price		\$39.56	\$37.37	\$35.03	\$4.53	\$2.34
Total Period Average		\$37.88	\$33.57	\$32.64	\$5.24	\$0.93

#### **Fuel Cost Comparison**

(\$/MWh)

	2011		2012			2013			2014			2015	
Plant	Actual	EVA	Actual	Variance									
Cardinal 1	20.18	14.03	19.75	(5.72)	15.01	20.26	(5.25)	15.99	17.90	(1.91)	16.37	21.55	(5.18)
Conesville 3, 5, 6	28.24	26.22	33.72	(7.50)	27.04	27.07	(0.03)	27.95	27.45	0.50	28.22	28.94	(0.72)
Conesville 4	39.58	23.92	50.03	(26.11)	24.57	47.42	(22.85)	25.59	42.74	(17.15)	25.95	31.01	(5.06)
Gavin	20.16	13.14	23.37	(10.23)	13.52	24.75	(11.23)	14.33	24.29	(9.96)	14.68	22.43	(7.75)
Kammer	35.59	26.62	38.41	(11.79)	26.59	39.33	(12.74)	28.38	36.28	(7.90)	29.39	33.76	(4.37)
Muskingum River	26.69	24.41	34.02	(9.61)	29.79	37.97	(8.18)	N/A	33.10	N/A	30.36	31.69	(1.33)
Stuart	29.11	23.70	30.78	(7.08)	23.59	25.51	(1.92)	24.54	25.98	(1.44)	25.38	26.76	(1.38)
Zimmer	26.88	15.95	31.98	(16.03)	16.52	23.13	(6.61)	17.06	26.06	(9.00)	17.26	23.78	(6.52)

#### **Heat Rate Comparison**

	Heat Rate (BTU/kWh)								
	EVA Input	Actual							
	All Years	2011	2012	2013	2014	2015			
Waterford CC	7,000	7,308	7,196	6,954	7,218	7,064			
Darby CT	9,000	12,429	12,105	11,959	11,965	12,172			
Lawrenceburg CC	7,000	7,190	7,074	7,245	7,236	7,045			

Waterford & Darby- Ohio Power FF1 for 2011-2013, AEPGR FF1 for 2014, GADS for 2015 Lawrenceburg- AEG FF1 all years

#### **Summary of Capacity Regulatory Deferrals**

	Incurred Capacity		Deferral	Non-Deferral		Cummulative		
	Costs @	CRES Capacity	Portion of RSR	Portion of RSR		Deferred Capacity		
	\$288.83/MW-day	Payments	Revenues	Revenues	Carrying Costs	Costs		
Aug-12	\$ 19,191,518	\$ (1,333,795)		\$ -	\$ -	\$ 17,857,723		
Sep-12	\$ 26,061,486	\$ (1,811,252)		\$ (9,231,650)	\$ 82,155	\$ 29,338,778		
Oct-12	\$ 29,436,242	\$ (2,045,794)		\$ (8,228,644)	\$ 134,957	\$ 45,177,756		
Nov-12	\$ 31,166,698	\$ (2,166,060)		\$ (7,343,490)	\$ 207,816	\$ 64,190,696		
Dec-12	\$ 33,532,470	\$ (2,330,479)		\$ (10,450,222)	\$ 295,249	\$ 81,018,918		
Jan-13	\$ 34,847,302	\$ (2,421,868)		\$ (11,084,436)		\$ 98,440,264		
Feb-13	\$ 32,247,329	\$ (2,241,542)	\$ (3,911,387)	\$ (10,100,854)	\$ 452,583	\$ 114,886,394		
Mar-13		\$ (2,542,304)		\$ (9,844,342)	\$ 546,613	\$ 135,763,570		
Apr-13	\$ 35,983,894	\$ (2,500,850)		\$ (9,399,509)	\$ 597,970	\$ 156,674,656		
May-13	\$ 37,805,392	\$ (2,627,443)		\$ (7,728,358)	\$ 690,861	\$ 181,654,276		
Jun-13		\$ (4,583,014)	\$ (3,694,944)	\$ (9,041,392)		\$ 204,213,353		
Jul-13		\$ (4,807,974)		\$ (10,408,356)		\$ 226,720,598		
Aug-13		\$ (4,872,678)		\$ (9,245,178)	\$ 877,082	\$ 251,366,244		
Sep-13	\$ 40,720,256	\$ (4,775,494)		\$ (9,248,487)	\$ 963,164	\$ 275,348,039		
Oct-13	\$ 42,408,120	\$ (4,973,440)		\$ (8,508,174)	\$ 1,041,396	\$ 301,787,250		
Nov-13	\$ 41,457,177	\$ (4,861,918)		\$ (7,802,883)	\$ 1,143,279	\$ 328,589,454		
Dec-13	\$ 43,110,061	\$ (5,055,760)		\$ (9,895,056)	\$ 1,260,329	\$ 354,169,740		
Jan-14	\$ 43,423,936	\$ (5,092,570)		\$ (11,072,915)	\$ 1,683,397	\$ 378,924,581		
Feb-14	\$ 39,434,558	\$ (4,624,714)	\$ (4,065,798)	\$ (10,812,252)	\$ 1,843,999	\$ 400,700,374		
Mar-14	\$ 43,920,010	\$ (5,150,748)	\$ (3,696,426)	\$ (9,672,549)	\$ 1,819,998	\$ 427,920,659		
Apr-14	\$ 42,873,172	\$ (5,027,979)	\$ (3,356,982)	\$ (8,452,350)	\$ 2,030,689	\$ 455,987,208		
May-14	\$ 44,483,363	\$ (5,216,816)	\$ (3,316,372)	\$ (8,031,131)	\$ 2,163,500	\$ 486,069,751		
Jun-14	\$ 42,799,054	\$ (22,166,758)	\$ (3,481,447)	\$ (10,237,584)	\$ 2,307,157	\$ 495,290,173		
Jul-14	\$ 44,461,137	\$ (23,027,594)	\$ (3,778,824)	\$ (11,473,885)	\$ 2,410,570	\$ 503,881,578		
Aug-14		\$ (23,112,152)			\$ 2,447,928	\$ 513,365,138		
Sep-14		\$ (22,379,947)		\$ (11,270,495)		\$ 521,696,329		
Oct-14	\$ 44,739,264	\$ (23,171,644)		\$ (9,751,809)	\$ 2,557,217	\$ 532,706,506		
Nov-14	\$ 43,378,734	\$ (22,466,989)	\$ (3,002,799)	\$ (9,000,683)	\$ 2,611,934	\$ 544,226,703		
Dec-14	\$ 45,913,962	\$ (23,780,051)	\$ (3,945,829)	\$ (12,080,355)	\$ 2,665,710	\$ 553,000,140		
Jan-15	\$ 45,797,161	\$ (23,719,556)		\$ (13,136,153)	\$ 2,700,677	\$ 560,437,460		
Feb-15	\$ 41,475,410	\$ (21,481,207)	\$ (3,929,530)	\$ (12,298,229)	\$ 2,735,157	\$ 566,939,059		
Mar-15	\$ 46,320,146	\$ (23,900,424)	\$ (3,874,061)	\$ (12,077,003)	\$ 2,764,265	\$ 576,171,984		
Apr-15	\$ 45,295,195	\$ (23,459,575)	\$ (3,310,524)	\$ (9,920,570)	\$ 2,810,581	\$ 587,587,091		
May-15	\$ 46,657,070	\$ (24,164,926)	\$ (3,138,754)	\$ (9,234,802)	\$ 2,926,516	\$ 600,632,195		
Total	\$ 1,354,974,603	\$ (357,895,315)	\$ (120,857,295)	\$ (326,940,161)	\$ 51,350,362	\$ 600,632,195		

#### **Calculation of Retail Stability Rider**

Line <u>No.</u>	<u>Description</u>	<u>Residential</u>	<u>GS-1, FL</u>	GS-2/3/4, SBS, <u>EHG, EHS, SS</u>	<u> </u>	AL/OL, SL	<u>Total</u>
1	5 CP Demand	3,886	127	5,339		-	9,352
2	Allocation Percentage	41.55%	1.36%	57.09%		0.00%	100.00%
3	Class Allocation of Revenue Requirement	\$ 180,003,043	\$ 5,882,755	\$ 247,307,321	\$	-	\$ 433,193,119
4	All Metered kWh	23,293,335,360	1,185,141,933	50,183,788,149	3	53,401,225	75,015,666,667
5	Proposed RSR Rate \$/MWh	7.7277	4.9638	4.9280		0.0000	5.7747
6	Proposed Collection	\$ 180,003,908	\$ 5,882,808	\$ 247,305,708	\$	-	\$ 433,192,423
7	Revenue Verification						\$ 696
8	Current RSR Rate \$/MWh	5.3154	3.4143	3.3897		0.0000	
9	Addition to RSR Rate \$/MWh	2.4123	1.5495	1.5383		0.0000	

Line 1 Average Demand at time of PJM's five highest peak loads for AEP Ohio

Line 2 Class 5 CP Demand (Line 3) Divided by Total 5 CP Demand

Line 3 Retail Stability Rider Revenue Requirement - Estimated Balance to be recovered over 20 months

Line 4 AEP Ohio Forecast Metered kWh - 20 months

Line 5 Line 3 Divided by Line 4

Line 6 Line 4 Times Line 5

Line 7 Line 3 Total Minus Line 6 Total

Line 8 Input

Line 9 Line 5 Minus Line 8

#### **CERTIFICATE OF SERVICE**

In accordance with Rule 4901-1-05, Ohio Administrative Code, the PUCO's efiling system will electronically serve notice of the filing of this document upon the following parties. In addition, I hereby certify that a service copy of the foregoing *Direct Testimony of William A. Allen* was sent by, or on behalf of, the undersigned counsel to the following parties of record this 4<sup>th</sup> day of October 2016, via electronic transmission.

/s/ Steven T. Nourse Steven T. Nourse

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Summary: Testimony - Direct Testimony of William A. Allen electronically filed by Mr. Steven T Nourse on behalf of Ohio Power Company