#### BEFORE THE OHIO POWER SITING BOARD

In the Matter of the Application of	)	
South Field Energy LLC for a	)	
Certificate of Environmental	)	
Compatibility and Public Need to	)	<b>Case No. 15-1716-EL-BGN</b>
Construct an Electric Generating	)	
Facility in Columbiana County, Ohio	)	
	)	
In the Matter of the Application of	)	
South Field Energy LLC for a	)	
Certificate of Environmental	)	<b>Case No. 15-1717-EL-BTX</b>
Compatibility and Public Need for a	)	
345kV Transmission Line in	)	
Columbiana County, Ohio	)	

## DIRECT TESTIMONY OF LYNN GRESOCK

- 1 Q.1. Please state your name, title and business address.
- 2 A. My name is Lynn Gresock. I am Vice President Energy Program with Tetra
- Tech, Inc., 2 Lan Drive, Suite 210, Westford, MA 01886.
- 4 Q.2. What are your duties as Vice President Energy Program?
- 5 A. Tetra Tech is a provider of consulting, engineering, construction and technical
- 6 services focused on resource management and infrastructure. In my role at Tetra Tech, I
- 7 coordinate the company's national practice for the conventional generation market, and
- 8 provide consulting services for a broad range of energy projects. That work has included
- 9 supporting project development from early definition phases, through obtaining licensing
- approvals, construction oversight, operational compliance support, and transactional due
- diligence.

## Q.3. What is your educational and professional background?

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2 A. I have a B.S. degree from the University of Massachusetts in Landscape 3 Architecture and Regional Planning, and over 32 years of professional experience 4 providing environmental permitting and compliance services. I have supported a wide 5 range of projects nationwide, including permitting over 20,000 megawatts of energy 6 facilities. Through this work, I have gained a strong knowledge of the range of related 7 issues and work closely in directing technical experts to provide strategic, technical, and 8 regulatory support for facility development and operations. My work includes Ohio 9 Power Siting Board permitting for ten generating facilities either successfully approved 10 or currently in process.

## 11 Q.4. On whose behalf are you offering testimony?

12 **A.** I am testifying on behalf of the Applicant, South Field Energy LLC ("SFE").

## 13 Q.5. What is the purpose of your testimony?

- 14 **A.** The purpose of my testimony is to describe certain studies undertaken and directed by Tetra Tech on behalf of the Applicant and summarize the results of those studies.
- Q.6. What studies did you and your firm undertake on behalf of the Applicant to support the Application?
- 19 **A.** I am the lead environmental consultant for the South Field Energy project, which 20 includes:

1		• The 86.5-acre "Generating Facility Site," within which power generating
2		equipment, an on-site switchyard, and other ancillary facilities ("Generating
3		Facility") will be located on about 30 acres; and,
4		• The 13-acre "Construction Laydown Site" located southeast of and adjacent to the
5		Generating Facility; and,
6		• The "Interconnection Facilities," which include the approximately 3.9 mile
7		preferred and alternate rights of way ("ROWs") over one of which SFE will
8		construct a 345-kilovolt "Transmission Line" and a 38-acre site ("Switchyard
9		Site") where the "Switchyard" will be constructed to connect the Transmission
10		Line to the existing First Energy Highland-Sammis 345-kV circuit.
11		I have managed, been directly involved and am familiar with the full range of
12		environmental assessments completed for the all aspects of the project. Written studies
13		and documentation prepared under my direction are attached to the Generating Facility
14		Application as Appendices D, E, G, H, I, K and L and to the Interconnection Facilities
15		Application as Appendices F, G, H and I.
16		In addition, Tetra Tech supported obtaining the air permit for the Facility including air
17		emission modeling, and reviewed and integrated other contributions to the Ohio Power
18		Siting Board application.
19	Q.7.	Please describe and summarize the study of subsurface conditions included in the
20		Generation Facility Application.
21		<b>A.</b> Tetra Tech was contracted by SFE to conduct a preliminary geotechnical
22		exploration at the location of the Generating Facility. The purpose of the exploration was

to 1) determine the generalized subsurface conditions to the depth penetrated by the

1		borings; 2) evaluate the engineering characteristics of the subsurface materials; and 3)
2		provide preliminary geotechnical information and recommendations to assist in designing
3		the proposed Generating Facility.
4		The subsurface conditions appear to be satisfactory for the proposed Generating Facility
5		based on investigation. The investigation included a review of published geologic and
6		soils information, drilling eight standard test borings, laboratory soil testing, and a
7		geotechnical engineering evaluation of the test results. Test boring locations were
8		selected to be representative of the geotechnical conditions on the site at the proposed
9		locations of structures. The test boring locations and depths were approved by SFE prior
10		to mobilizing to the site.
11		The geotechnical characteristics of the site encountered during the investigation appear to
12		be satisfactory for the proposed Facility. More complete details of the study are in
13		Appendix D to the Generating Facility application.
14	Q.8.	Please describe and summarize the study of wetlands, streams and other waters
15		within the project area.
16		A. Tetra Tech subcontracted with EnviroScience to perform a delineation of
17		wetlands and other waters for the project sites. For the Generating Facility application,
18		the delineation was performed in April 2015 (Generating Facility) and August 2015
19		(Construction Laydown Site). Delineation was performed for the Interconnection
20		Facilities Application in April 2015 and November 2015.
21		Wetland areas and other waters, including streams, were delineated on site using
22		methodology enumerated in the United States Army Corps of Engineers ("USACE")

Wetland Delineation Manual (Environmental Laboratory, 1987) (1987 Manual) and the Eastern Mountains and Piedmont Regional Supplement (USACE, 2012) (Regional Supplement), as well as the Ohio Rapid Assessment Method ("ORAM") for wetlands (Mack, 2001). Headwater Streams were evaluated using the Field Evaluation Manual for Ohio's Primary Headwater Streams (Ohio EPA, 2012) or Ohio EPA's Headwater Habitat Evaluation Index as well as the USACE Jurisdictional Determination Form Instruction Guidebook (USACE and USEPA, 2007).

Secondary literature sources were reviewed to identify known wetlands and other significant ecological resources and areas with high potential for wetlands in or near the project area. A field inspection was then conducted to identify major plant communities and potential wetlands and other waters. Wetlands and other waters were surveyed using a global positioning system ("GPS") unit as well as aerial photography and topographic figures.

## **Generating Facility Application**

Although the Generating Facility will be located on approximately 30 acres, the study area included the entire 86.5-acre Generating Facility site and 13-acre Construction Laydown Site. The study area contains active agricultural areas as well as forest, scrub/shrub, old field, open field and maintained lawn communities.

No wetlands, open water, or streams were identified within the Construction Laydown Site. Within the Generating Facility Site, there are nine small wetlands that total 0.783 acres. Eight of these (W-2 through W-9) were classified as a Category 1, being of the lowest quality and generally lacking diversity of plant species or available habitat and

1 having limited potential to perform major wetland functions. The remaining wetland (W-2 1) was classified as a Modified Category 2, which means it has potential to be restored to 3 higher quality but is presently of lower quality or degraded. 4 Portions of six streams were also identified during field investigations, generally along 5 the edge of the property. All are low to moderate quality and are generally small in size, 6 being 0 to 4 inches deep and 0.105 acres in total. There are no open water aquatic 7 resources on the Generating Site. 8 The project area was also studied for suitable habitat for state and federal listed species. 9 Agency correspondence confirmed that there are no ecological sites, geologic features, 10 animal assemblages, scenic rivers, state wildlife areas, state natural preserves, state or 11 national parks, state or national forest, national wildlife refuges or other protected natural 12 areas within the project area. No listed species were observed and most of the project 13 area habitat is not suitable for listed species. There are approximately 15 acres of forest 14 on the Generating Facility site, a minority of which contain suitable habitat for listed bat 15 species. No impact or adverse effects are anticipated, although any tree removal may be 16 limited to approved winter clearing limits from October 1 to March 31 if there is habitat 17 suitable for listed bat species. 18 In my opinion, based on my experience and the results of the studies conducted under my 19 direction, the ecological impact of the Generating Facility and Construction Laydown 20 will be minimal.

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#### Interconnection Facilities Application

Within the Interconnection Sites, six upland communities exist, including agricultural land, maintained lawn, open field, old field, scrub-shrub, and forest, some of which is located within former strip mines.

Four open water ponds occupy about 0.470 acres of the project area and are located on the shared portion of the Transmission Line route. These are associated with inactive strip mine sites and are located at the bottoms of steep gorges and rocky slopes. No impacts are anticipated to these resources.

A total of 23 wetlands were identified. Combined, these wetlands total 3.674 acres of the 240-acre Interconnection Facilities sites. None of the identified wetlands are Category 3 wetlands, which are wetlands of the highest quality. Of the 23 wetlands, 14 are located within the shared portion of the Interconnection Facilities, 6 of them only occur within the Preferred ROW, and 3 of them only occur within the Alternate ROW. No wetlands are proposed to be impacted by either the Preferred or Alternate configuration. Only 3 of the wetlands are classified as palustrine forested, indicating that the ROW could result in conversion from forest to scrub-shrub in association with clearing for the overhead transmission lines; of these, one is in the shared configuration and two would be within the Preferred ROW.

There also are 25 streams within the Interconnection Facilities sites. All of the streams within the Interconnection Facilities sites (including both the Alternate and Preferred Routes) flow south and eventually into the Little Yellow Creek. None of the streams are high quality or waters of special concern. Two of these (Alder Lick Run and Bailey Run)

are perennial streams that flow through former strip mine areas and are located within the shared Transmission Line ROW. The remaining 23 streams are either ephemeral (meaning they are most often dry) or intermittent (meaning they have dry periods). A total of 10 of these stream or stream segments are located within shared portions of the Interconnection Facilities. A total of 6 and 7 stream or stream segments are located within the Preferred ROW or Alternate ROW only, respectively. No impact to streams is proposed due to placement of structures. With use of either the Preferred or Alternate ROW, one intermittent stream (S-19) will require 0.002-acre of impact associated with the access road. If the Alternate ROW is selected, an additional 0.007-acre of impact associated with access road impacts to small portions of three intermittent or ephemeral streams (S-7, S-9, and S-10) would be required. These levels of impact are consistent with authorization under a U.S. Army Corps of Engineers nationwide permit. Agency correspondence has confirmed that there are no ecological sites, geologic features, animal assemblages, scenic rivers, state wildlife areas, state natural preserves, state or national parks, state or national forest, national wildlife refuges or other protected natural areas within the project area (including both the Alternate and Preferred Transmission Routes). Federal and state agencies were consulted regarding presence or habitat of listed species. Tree removal may be limited to approved winter clearing limits from October 1 to March 31 if there is habitat suitable for listed bat species. In my opinion, based on my experience and the reviews conducted under my direction, no impact or adverse effects are anticipated as a result of the construction of the Interconnection Facilities regardless of whether the Transmission Line is constructed on the Alternate Route or the Preferred Route.

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## Q.9. Did you direct a sound survey and, if so, what was the result of the survey?

A. Tetra Tech completed a Sound Survey and Analysis Report for South Field Energy in December 2015. A true and accurate copy is attached to the Generating Facility Application as Appendix H. The study involved documenting the baseline acoustic environment, then modeling the impacts of mitigated construction and operational sounds using state of the art equipment and industry standards. Ambient sound levels surrounding the facility site were representative of sound sources within their area-specific environment and ranged from 41 dBA to 64 dBA during the daytime and from 26 dBA to 37 dBA at nighttime.

Construction of the Generating Facility is expected to be typical of other power generating facilities. Construction sound levels are predicted to range from 37 to 58 dBA Leq, although overall sound levels should generally be lower because of attenuation and the trend toward quieter construction equipment than the equipment from which USEPA data was developed. Due to the temporary nature of the construction noise, and reasonable mitigation efforts, no adverse or long-term effects are expected.

Although 50 dBA is an oft-used standard at residential receivers, the project uses a more conservative exterior noise level design goal of 45 dBA at the nearest non-participating residences during full load normal operation. Even without mitigation, Generating Facility sound levels as modeled were not unreasonable and all expected levels will be less than the commonly used 50-dBA Leq goal. When mitigated, noise levels at all residences are expected to be well below the 45dBA design goal for all but one location. At the remaining location, sound levels are projected to be 48 dBA which is still below the commonly used 50 dBA Leq goal. My understanding is that SFE has reached

- agreements on a sound easement (otherwise known as a "good neighbor agreement")
- with landowners for this remaining location.

- Based on my experience, which includes work on many other generation facilities,
- 4 operational noise from the Generation Facility should pose minimal impact on
- 5 surrounding residences and will be properly mitigated as presented in the application.

#### 6 Q.10. Please summarize the air modeling undertaking for the Generation Facility.

- A. As noted in the Application, atmospheric dispersion modeling was performed to predict maximum concentrations of air emissions as a result of operating the Generation Facility over a range of operating conditions. The modeling confirmed that the Generation Facility impacts will be lower than all NAAQS and Prevention of Significant Deterioration ("PSD") Increments imposed by the Federal Clean Air Act and the USEPA. The air quality dispersion model accounts for emission rates, stack heights, exhaust parameters, meteorological conditions (wind speed, direction, atmospheric stability, and temperature), the topography around the Generation Facility Site, and proposed building dimensions.
- The air pollution controls proposed for the Generation Facility are proven technologies that are considered Best Available Control Technologies ("BACT") as defined by the 1990 Amendments to the Clean Air Act and Best Available Technology ("BAT") by the Ohio Environmental Protection Agency ("Ohio EPA") (Ohio Administrative Code ["OAC"] Rule 3745-31-01(T)). In addition, emissions from the Generation Facility will be continuously tracked using a Continuous Emissions Monitoring System ("CEMS").

- Q.11. Please describe and summarize the Phase I archaeological surveys of the areas in and around the project facility sites.
- A. Tetra Tech conducted Phase I Archaeological Surveys relative to the project sites in Madison Township and Yellow Creek Township, Columbiana County, Ohio during June 2015, October 2015, and November 2015. Each survey included an archaeological literature review utilizing resources available on file at the Ohio State Historic Preservation Office ("SHPO") in Columbus, Ohio, as well as county atlases, histories and maps in addition to searchable databases of the Ohio Archaeological Inventory, the National Park Service, the Ohio Department of Transportation, the Ohio Department of Natural Resources, and other accessible websites. Fieldwork was conducted for each survey area.

### **Generating Facility**

In June 2015, a Phase I archaeological investigation was completed of the Generating Site as well as within a 5-mile radius of the Generating Site. Archaeological sites were not indicated by the literature review and prehistoric and historic cultural materials do not seem likely based on the literature review. Field shovel probing and visual inspection were conducted on the Generating Site in areas with steeply sloping conditions, severe existing or prior disturbance, and previous surveys. In addition, 403 shovel test units were excavated in field, scrubland and woods within the Generating Site. Two archaeological sites were identified – two flakes of Upper Mercer chert. Both sites, however, lack integrity and neither is a significant archaeological deposit. No further work is recommended and the planned work at the Generating Site will not affect any significant archaeological sites.

In October 2015, a Phase I archaeological investigation was completed of the Laydown Site as well as within a 1,000-foot radius of the Construction Laydown Site. The literature review identified no archaeological or other resources within the Construction Laydown Site study area other than the two finds on the Generating Facility Site. The field investigation included visual inspection as well as 230 shovel test units. No archaeological sites were identified during these systematic investigations.

#### **Interconnection Facility**

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In November 2015, both a literature review and pedestrian survey were conducted of the Transmission Line ROWs (both the Alternate Route and Preferred Route). No archaeological or architectural sites were identified in the literature review. Much of the ROW area (both the Alternate and Preferred Route) is considered to have low archaeological sensitivity due to prior disturbances, including coal mining and construction of roadways and driveways, as well as steeply sloped conditions. Additional field investigation has been subsequently conducted that indicated only one isolated find along the shared portion of the Transmission Line ROWs, and recommends no further assessment; once this reporting is finalized it will be submitted to the SHPO and OPSB. Also in November 2015, an investigation was conducted of the 38-acre Switchyard Site as well as within a 1,000-foot radius. The investigation included an archaeological literature review, field investigation and visual inspection of the Area of Potential Effects ("APE"). The literature review did not indicate any archaeological sites within the Switchyard study area. The majority of the Switchyard Site was subject to surface collection, shovel probing, or visual inspection, according to the topographic and

geologic features of the Switchyard Site and accounting for existing disturbance. Only one archaeological site was identified as having potential importance and National Register of Historic Places ("NRHP") eligibility – a disturbed, low density historic domestic site in dilapidated condition (Site 33CO993). However, the site is outside the Switchyard Site and needs no further archaeological work relative to the South Field Energy project.

#### Q.12. Will the project adversely impact cultural historic resources?

A. No. For all aspects of the project including both the Alternate and Preferred Routes for the Transmission Line, cultural historic investigations were conducted in accordance with the guidelines from the SHPO and Ohio Administrative Code Section 4906-13(D). Given the type and location of the project, however, the SHPO agreed that while all architectural resources 50 years of age or older should be surveyed within a one-mile radius of the project, only those resources listed on, or eligible for listing on, the NRHP should be surveyed within a five-mile radius of the project.

## **Generating Sites**

Even using conservative assumptions regarding the final height of exhaust stacks, which will be the tallest element of the Generating Facility, a GIS-generated viewshed analysis and field visual verification found that the Generating Facility will not be visible at 95 percent of the residential properties within the one-mile radius intensive survey area. There are two properties that will have a direct line of site to the Generating Facility, but neither is eligible for the NRHP. Within the five-mile APE, there are four NRHP listed properties, but these will not be adversely affected by the Generating Facility due to the rugged terrain, the presence of large and mature forested areas, and other existing modern

or industrial disturbances. The SHPO has agreed that the construction of the Generating

Facility will not adversely affect historic properties.

## **Interconnection Sites**

A cultural historic survey was also conducted relative to the Interconnection Facilities and 1,000-foot radius from the Interconnection Facilities. This survey addressed both the Preferred and Alternate Routes for the Transmission Line. Due to the undulating terrain and multiple forested areas, the vast majority of architecture in the study area is shielded from view of the Interconnection Facilities. In addition, the study area includes multiple modern intrusions – including existing transmission, telephone and other lines. The survey determined that only one property 50 years of age or older would have a direct line of sight to the Interconnection Facilities. That property, however, is not listed on, or eligible for listing on, the NRHP. Regardless of whether the Interconnection Facilities are constructed on the Alternate Route or the Preferred Route, they are not expected to adversely affect any historic properties.

# Q.13. Have you reviewed the May 20, 2016 Staff Reports of Investigation issued in this proceeding?

A. Yes.

## Q.14. Do you have observations or responses to any of the conditions listed in the Staff Reports of Investigation?

**A.** Not from an environmental or ecological perspective. However, I understand the Applicant is requesting flexibility on the Transmission Line route selection, which I will address later in my testimony. The Facilities are well sited, taking advantage of open,

agricultural land to minimize the need for clearing, avoid and minimize wetland and stream impacts, and to avoid impacts to threatened or endangered species or significant cultural resources. The Generating Facility has also been designed to meet air quality standards, incorporate significant noise attenuation, and limit Facility-related impacts within Columbiana County.

## Q.15. Are you aware that the Applicant is considering constructing the Transmission Line on the Alternate Route instead of the Preferred Route?

A. Yes, I am.

## 9 Q.16. Do you have any concerns if the Transmission Line is constructed on the Alternate Route?

A. No. Both routes have been fully evaluated and are viable routes from an environmental and ecological perspective. The Alternate and Preferred Routes in this case are mostly shared, with the routes differing for less than a mile. Staff has studied both routes and also stated that both are viable routes. I agree and support the condition revision in Jonathan Winslow's testimony that would allow the Applicant to give the Board a notice as to which route will be used for the Transmission Line. The viability of and limited impacts associated with both routes, especially given the short distance of the non-shared corridor, all support providing the Applicant in this instance with the flexibility to select a route at a later date. As seen in my testimony and expressed in Section 4906-5-04(A)(6) of the Application, while minor attributes of the ROWs vary, they are very comparable and both reflect options that would result in minimal environmental and community impacts.

## Q.17. Why do you believe the short distances are a factor in supporting the requested flexibility in selecting a route?

A. My experience is that the longer the difference in the non-shared route (Preferred versus Alternate), the more differing characteristics that may arise. Differing characteristics could include differences in environmental features, ecological characteristics and housing density. For example, if the difference between an Alternate Route and Preferred Route is 10 miles, I would expect to see significant differences which would lead to a recommendation for one route over the other by a regulatory body like the Board. With respect to the Alternate and Preferred Routes in this case, the differences are minimal between the two routes and the distances for the non-shared portions are under a mile. Thus, the short distance of the routes coupled with the general similarity of characteristics presents a fact-specific situation to the Board that is unique to this project.

#### Q.18. Does this conclude your direct testimony?

**A.** Yes, it does. However, I reserve the right to offer testimony in support of any stipulation reached in this case.

#### **CERTIFICATE OF SERVICE**

The Ohio Power Siting Board's e-filing system will electronically serve notice of the filing of this document on the parties referenced on the service list of the docket and who have electronically subscribed to this case. In addition, I certify that a copy of the foregoing document was served via electronic mail on the following persons this 13<sup>th</sup> day of June, 2016.

s/ William A. Sieck
William A. Sieck

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Summary: Testimony of Lynn Gresock for Applicant South Field Energy LLC electronically filed by Mr. William A Sieck on behalf of South Field Energy LLC