BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In the Matter of the Commission's Review of the Ohio Power Company's Distribution Investment Rider Work Plan Resulting from Commission Case No. 11-346-EL-SSO et al.

Case No. 13-2394-EL-UNC

MOTION TO INTERVENE BY THE OFFICE OF THE OHIO CONSUMERS' COUNSEL

The Office of the Ohio Consumers' Counsel ("OCC") moves to intervene in this case where the proposed distribution infrastructure investment ("DIR") Work Plan, for which the Ohio Power Company ("AEP-Ohio" or "Utility") will ask to collect \$186 million¹ from customers, will be reviewed.² OCC is filing on behalf of the 1.3 million residential utility customers of AEP-Ohio. The reasons the Public Utilities Commission of Ohio ("Commission" or "PUCO") should grant OCC's Motion are further set forth in the attached Memorandum in Support.

Respectfully submitted,

BRUCE J. WESTON OHIO CONSUMERS' COUNSEL

<u>/s/ Joseph P. Serio</u> Joseph P. Serio, Counsel of Record Assistant Consumers' Counsel **Office of the Ohio Consumers' Counsel** 10 West Broad Street, Suite 1800 Columbus, Ohio 43215-3485 Telephone: Direct – 614-466-9565 (Serio) <u>serio@occ.state.oh.us</u>

¹ Workplan at 5.

² See R.C. Chapter 4911, R.C. 4903.221 and Ohio Adm. Code 4901-1-11.

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MEMORANDUM IN SUPPORT

This case will include the review of the 2014 Distribution Investment Rider Work Plan ("DIR Work Plan") that AEP-Ohio is proposing and for which AEP Ohio will charge customers. The DIR Work Plan relates to the investments that the Utility plans to make pursuant to the Commission Order in Case 11-346-EL-SSO to maintain or improve reliability.³ By Entry dated December 17, 2013, interested parties were required to file a Motion to Intervene by January 9, 2014, Comments by January 16, 2014, and reply comments by January 31, 2014. OCC has authority under law to represent the interests of all the approximately 1.2 million residential utility customers of AEP-Ohio, pursuant to R.C. Chapter 4911.

R.C. 4903.221 provides, in part, that any person "who may be adversely affected" by a PUCO proceeding is entitled to seek intervention in that proceeding. The interests of Ohio's residential customers may be "adversely affected" by this case, especially if the customers were unrepresented in a proceeding that includes review of projects and costs that ultimately will be collected from residential customers. This is of particular

³ In the Matter of the Applications of Ohio Power Company for Authority to Establish a Standard Service Offers Pursuant to Section 4928.143, Revised Code, in the Form of an Electric Security Plan, Case No. 11-346-EL-SSO.

importance in this case where the Commission has prescribed certain criteria concerning the types of DIR investments recoverable from customers through the DIR. Thus, this element of the intervention standard in R.C. 4903.221 is satisfied.

R.C. 4903.221(B) requires the Commission to consider the following criteria in ruling on motions to intervene:

- (1) The nature and extent of the prospective intervenor's interest;
- (2) The legal position advanced by the prospective intervenor and its probable relation to the merits of the case;
- (3) Whether the intervention by the prospective intervenor will unduly prolong or delay the proceeding; and
- (4) Whether the prospective intervenor will significantly contribute to the full development and equitable resolution of the factual issues.

First, the nature and extent of OCC's interest is representing the residential customers of AEP-Ohio in this case involving a review of the Utility's proposed DIR Work Plan. This interest is different than that of any other party and especially different than that of the utility whose advocacy includes the financial interest of stockholders.

Second, OCC's advocacy for residential customers will include advancing the position that residential customers should receive quantifiable reliability improvements associated with the additional money they are required to pay for the DIR rider. OCC's position is therefore directly related to the merits of this case that is pending before the PUCO, the authority with regulatory control of public utilities' rates and service quality in Ohio.

Third, OCC's intervention will not unduly prolong or delay the proceedings. OCC, with its longstanding expertise and experience in PUCO proceedings, will duly allow for the efficient processing of the case with consideration of the public interest.

Fourth, OCC's intervention will significantly contribute to the full development and equitable resolution of the factual issues. OCC will obtain and develop information that the PUCO should consider for equitably and lawfully deciding the case in the public interest.

OCC also satisfies the intervention criteria in the Ohio Administrative Code (which are subordinate to the criteria that OCC satisfies in the Ohio Revised Code). To intervene, a party should have a "real and substantial interest" according to Ohio Adm. Code 4901-1-11(A)(2). As the advocate for residential utility customers, OCC has a very real and substantial interest in this case where the Utility's DIR Work Plan will be reviewed.

In addition, OCC meets the criteria of Ohio Adm. Code 4901-1-11(B)(1)-(4). These criteria mirror the statutory criteria in R.C. 4903.221(B) that OCC already has addressed and that OCC satisfies.

Ohio Adm. Code 4901-1-11(B)(5) states that the Commission shall consider the "extent to which the person's interest is represented by existing parties." While OCC does not concede the lawfulness of this criterion, OCC satisfies this criterion in that it uniquely has been designated as the state representative of the interests of Ohio's residential utility customers. That interest is different from, and not represented by, any other entity in Ohio.

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Moreover, the Supreme Court of Ohio confirmed OCC's right to intervene in PUCO proceedings, in deciding two appeals in which OCC claimed the PUCO erred by denying its interventions. The Court found that the PUCO abused its discretion in denying OCC's interventions and that OCC should have been granted intervention in both proceedings.⁴

OCC meets the criteria set forth in R.C. 4903.221, Ohio Adm. Code 4901-1-11, and the precedent established by the Supreme Court of Ohio for intervention. On behalf of Ohio residential customers, the Commission should grant OCC's Motion to Intervene.

Respectfully submitted,

BRUCE J. WESTON OHIO CONSUMERS' COUNSEL

<u>/s/ Joseph P. Serio</u> Joseph P. Serio, Counsel of Record Assistant Consumers' Counsel

Office of the Ohio Consumers' Counsel 10 West Broad Street, Suite 1800 Columbus, Ohio 43215-3485 Telephone: Direct – 614-466-9565 (Serio) serio@occ.state.oh.us

⁴ See Ohio Consumers' Counsel v. Pub. Util. Comm., 111 Ohio St.3d 384, 2006-Ohio-5853, ¶¶13-20 (2006).

CERTIFICATE OF SERVICE

I hereby certify that a copy of this Motion to Intervene was served on the persons

stated below via electronic transmission this 9th day of January 2014.

/s/ Joseph P. Serio

Joseph P. Serio Assistant Consumers' Counsel

SERVICE LIST

Werner Margard Public Utilities Commission of Ohio 180 E. Broad St., 6th St. Columbus, OH 43215 <u>Werner.margard@puc.state.oh.us</u>

Richard L. Sites General Counsel & Senior Director of Health Policy Ohio Hospital Association 155 East Broad Street, 15th Floor Columbus, OH 43215-3620 ricks@ohanet.org

Thomas J. O'Brien Bricker & Eckler LLP 100 South Third Street Columbus, OH 43215-4291 tobrien@bricker.com Matthew J. Satterwhite Steven T. Nourse AEP Service Corp. 1 Riverside Plaza, 29th Floor Columbus, OH 43215 <u>mjsatterwhite@aep.com</u> <u>stnourse@aep.com</u> This foregoing document was electronically filed with the Public Utilities

Commission of Ohio Docketing Information System on

1/9/2014 12:06:08 PM

in

Case No(s). 13-2394-EL-UNC

Summary: Motion Motion to Intervene by the Office of the Ohio Consumers' Counsel electronically filed by Ms. Deb J. Bingham on behalf of Serio, Joseph P. Mr.