BEFORE

THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of Duke Energy Ohio, Inc., for an Increase in Electric Distribution Rates.)) Case No. 12-1682-EL-AIR)
In the Matter of the Application of Duke Energy Ohio, Inc., for Tariff Approval.)) Case No. 12-1683-EL-ATA)
In the Matter of the Application of Duke Energy Ohio, Inc., for Approval to Change Accounting Methods.)) Case No. 12-1684-EL-AAM)

DIRECT TESTIMONY OF

WILLIAM DON WATHEN JR.

ON BEHALF OF

DUKE ENERGY OHIO, INC.

	Management policies, practices, and organization		20	RE
	Operating income		2012 JUL	RECEIVED
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X	Other: Rate Case Drivers		10	<

July 20, 2012

This is to certify that the images appearing are an accurate and complete reproduction of a case file document delivered in the regular course of business rechnician _____ Date Processed ______

TABLE OF CONTENTS

PAGE

I.	INTRODUCTION AND PURPOSE	1
П.	BACKGROUND AND DRIVERS FOR REQUESTED RATE INCREASE	3
III.	DUKE ENERGY OHIO'S PROCESS AND METHODOLOGY FOR PREPARATION OF ITS RATE CASE	6
IV.	NEW TARIFF PROPOSAL	11
V.	DEFERRAL REQUESTS	13
VI.	CONCLUSION	15

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I. INTRODUCTION AND PURPOSE

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

- A. My name is William Don Wathen Jr., and my business address is 139 East Fourth
 Street, Cincinnati, Ohio 45202.
- 4

Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

A. I am employed by Duke Energy Business Services LLC (DEBS) as Director of
Rates and Regulatory Strategy for Ohio and Kentucky. DEBS provides various
administrative and other services to Duke Energy Ohio, Inc., (Duke Energy Ohio or
Company) and other affiliated companies of Duke Energy Corporation (Duke
Energy).

10Q.PLEASEBRIEFLYSUMMARIZEYOUREDUCATIONAL11BACKGROUND AND PROFESSIONAL EXPERIENCE.

I received Bachelor Degrees in Business and Chemical Engineering, and a Master of 12 Α. 13 Business Administration Degree, all from the University of Kentucky. After 14 completing graduate studies, I was employed by Kentucky Utilities Company as a 15 planning analyst. In 1989, I began employment with the Indiana Utility Regulatory Commission as a senior engineer. From 1992 until mid-1998, I was employed by 16 17 SVBK Consulting Group, where I held several positions as a consultant focusing 18 principally on utility rate matters. I was hired by Cinergy Services, Inc., in 1998 as 19 an Economic and Financial Specialist in the Budgets and Forecasts Department. In 20 1999, I was promoted to the position of Manager, Financial Forecasts. In August 2003, I was named to the position of Director - Rates. On December 1, 2009, I took 21 22 the position of General Manager and Vice President of Rates, Ohio and Kentucky.

 Ohio and Kentucky. Q. PLEASE SUMMARIZE YOUR RESPONSIBILITIES AS DIRECT RATES AND REGULATORY STRATEGY FOR OHIO AND KENT A. As Director of Rates and Regulatory Strategy for Ohio and Kentuck responsible for all state and federal rate matters involving Duke Energy O Duke Energy Kentucky, Inc. Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE F UTILITIES COMMISSION OF OHIO? A. Yes. I previously testified in a number of cases before the Public Commission of Ohio (Commission) and other regulatory commissions. Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN PROCEEDINGS? A. On behalf of Duke Energy Ohio, I am submitting this testimony to sup reasonableness of the Company's request to increase its base electric dis revenues; its requests for certain tariff modifications; and its requests for accounting authority related to the overall request. I discuss the backgreenerge 	1		On July 3, 2012, as a result of the merger between Duke Energy and Progress
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19 Duke Energy Ohio's requested rate increase and the drivers for Duke	17		revenues; its requests for certain tariff modifications; and its requests for certain
	18		accounting authority related to the overall request. I discuss the background of
20 Ohio's current revenue deficiency.	19		Duke Energy Ohio's requested rate increase and the drivers for Duke Energy
	20		Ohio's current revenue deficiency.

II. BACKGROUND AND DRIVERS FOR **REQUESTED RATE INCREASE**

1 Q. WHEN DID THE COMMISSION APPROVE DUKE ENERGY OHIO'S 2 **CURRENT ELECTRIC DISTRIBUTION RATES?**

3 A. Duke Energy Ohio's current electric distribution rates were approved by this Commission pursuant to an Order dated July 8, 2009, in Case No. 08-709-EL-4 5 AIR, et al. The test period in that proceeding was the twelve months ended December 31, 2008, and the date certain was March 31, 2008. The rates went 6 7 into effect on or about July 13, 2009.

8 WHY DOES DUKE ENERGY OHIO BELIEVE A DISTRIBUTION RATE О. 9 **INCREASE IS NECESSARY AT THIS TIME?**

10 A. Since March 31, 2008, the date certain used in the prior rate case, Duke Energy 11 Ohio has invested approximately \$450 million in capital additions and improvements to provide safe and reliable electric distribution service. Duke 12 13 Energy Ohio's current rates are not sufficient to recover the costs associated with 14 the investments made. In addition, distribution-related operation and maintenance 15 (O&M) expenses have increased. For example, as explained in the Direct 16 Testimony of Richard D. Harrell, the Company has implemented a number of programs (e.g., the ground-line inspection program) since the previous rate case to 17 18 increase reliability. The increased investment and operating costs prevent Duke 19 Energy Ohio from earning a reasonable return on its distribution business, absent 20 an increase in its current rates.

21 Duke Energy Ohio electric distribution operations are projected to earn a 22 3.18 percent return on its rate base during the twelve-month test period ended

December 31, 2012. Although the most recent electric distribution case was 1 approved without specifying a return, the return for the test year in the current 2 case is well below the 9.10 percent return on rate base requested by the Company 3 in that case and is also well below the Staff's recommended range of 8.34 percent 4 to 8.87 percent.¹ More importantly, the 3.18 percent projected return on rate base 5 is substantially below the 8.13 percent return on rate base being proposed in these 6 proceedings. In order to earn a fair return of 8.13 percent, Duke Energy Ohio's 7 8 electric distribution rates must be increased to generate approximately \$86.6 9 million in incremental annual revenue to satisfy a total base electric distribution revenue requirement of approximately \$447 million, exclusive of all riders. 10

11 Q. HOW DOES THE COMPANY'S ONGOING GRID MODERNIZATION 12 PROGRAM IMPACT THE INCREASE BEING REQUESTED IN THESE 13 PROCEEDINGS?

14 A. It has no direct impact. Of the \$450 million in capital expenditures made since 15 March 31, 2008, approximately \$138 million has been for grid modernizationrelated projects. As part of a settlement in Case No. 10-2326-GE-RDR (approved 16 by the Commission on June 13, 2012), the Company will continue recovering 17 18 implementation costs for the grid modernization via a separate rider, namely, Rider DR-IM. Another condition of the approved settlement is that the Company 19 will file for new base rates around 2015 to incorporate the grid modernization 20 21 investment into base rates after full deployment of the grid modernization program. Consequently, the revenue requirement being proposed in this electric 22

¹ In the Matter of the Application of Duke Energy Ohio, Inc., for an Increase in Electric Distribution Rates, Case No. 08-709-EL-AIR, et al., Opinion and Order (July 8, 2009) and Staff Report (January 27, 2009).

1		distribution rate case excludes any recovery directly related to grid modernization.
2		Duke Energy Ohio witness Peggy A. Laub addresses the adjustments required to
3		accommodate the conditions of the June 13, 2012, order in the grid modernization
4		case.
5	Q,	WHAT ARE THE PRIMARY DRIVERS FOR THIS EARNINGS
6		ATTRITION?
7	A.	The primary drivers of the proposed \$86.6 million rate increase include:
8		• \$17.6 million is attributable to return on incremental plant investment;
9 10		 \$14.9 million is attributable to lower retail sales and reduced customer count;
11		• \$22.4 million is attributable to increased operating costs;
12 13		 \$18.8 million is attributable to higher property and other non-income related taxes; and
14 15		 \$18.1 million is attributable to increased depreciation and amortization expense.
16		Factors offsetting these rate increase drivers include:
17		\circ \$2.0 million is attributable to lower debt financing costs; and
18		 \$3.2 million higher miscellaneous revenue.
19		The balance of the increase is from miscellaneous other factors.
20	Q.	WHAT RATE RELIEF IS DUKE ENERGY OHIO REQUESTING IN
21		THESE PROCEEDINGS?
22	A.	In its July 9, 2012, application, Duke Energy Ohio specifically requested that the
23		Commission issue an Order:
24		• To increase base rates by \$86.6 million;

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- To establish a deferral mechanism to track storm costs against a base amount; and
- To establish a Facilities Relocation Mass Transportation Tariff (Rider FRT).

III. <u>DUKE ENERGY OHIO'S PROCESS AND METHODOLOGY</u> FOR PREPARATION OF ITS RATE CASE

5 Q. WHAT IS THE OVERALL GOAL OF THE RATEMAKING PROCESS?

The overall goal of the ratemaking process is to give the regulated utility the 6 A. opportunity to recover all of its prudently incurred operating expenses and to earn 7 a fair return on its capital invested in the business. The Ohio Revised Code 8 9 succinctly recognizes traditional ratemaking. In particular, R.C. 4905.22 states 10 that all charges for service shall be just and reasonable and not more than allowed by law or by order of the Commission. That is precisely the objective of the 11 normal ratemaking process and such a goal is to be achieved by charging rates 12 13 that fairly assign the cost of service to the various customer classes.

14 Q. HOW DOES DUKE ENERGY OHIO PREPARE AN ELECTRIC 15 DISTRIBUTION RATE CASE?

A. The lengthy and often complicated electric distribution rate case preparation process essentially consists of three primary steps: (1) determine the annual electric distribution revenue requirement; (2) develop a cost of service study that assigns and allocates the electric distribution revenue requirement to each retail rate schedule based on the applicable cost to serve; and (3) design the retail rates and rate schedules to yield the necessary retail revenue requirement.

WILLIAM DON WATHEN JR. DIRECT

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PLEASE GIVE AN OVERVIEW OF THE REVENUE REQUIREMENT 1 Q.

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DETERMINATION PROCESS EMPLOYED BY DUKE ENERGY OHIO.

3 A. Duke Energy Ohio's revenue requirement process focuses on determining: (1) the 4 current level of capital invested in the electric distribution business; (2) the appropriate capital structure and cost of capital to finance the investment; and (3) 5 the ongoing level of annual expenses related to operating and maintaining the 6 electric distribution business. Duke Energy Ohio witness Laub supports the 7 8 determination of Duke Energy Ohio's jurisdictional revenue requirement.

9 0. PLEASE GIVE AN OVERVIEW OF THE RETAIL COST OF SERVICE 10 STUDY PROCESS EMPLOYED BY DUKE ENERGY OHIO.

11 The electric distribution cost of service study assigns each component of revenue A. 12 requirement formula to the various retail rate schedules. The components are 13 directly assigned, or allocated, based on operational and/or accounting data with 14 the objective being to allocate costs to customers in a manner that reflects the 15 costs the Company incurs to serve them. The testimony of Duke Energy Ohio witness James E. Ziolkowski discusses Duke Energy Ohio's electric distribution 16 cost of service study. 17

18 Q. WHAT ARE THE OBJECTIVES OF THE RATE DESIGN PROCESS?

19 The primary objectives of the rate design process are to develop rates that: (1) Α. 20 provide the utility with the opportunity to recover its annual revenue requirement; 21 and (2) distribute the revenue recovery among customers within each retail rate schedule in a manner that is consistent with the cost of providing electric 22 distribution service. Duke Energy Ohio witness James A. Riddle supports Duke 23

Energy Ohio's proposed rate design.

1

Q. MR. STEPHEN DE MAY SPONSORS DUKE ENERGY OHIO'S
CONSOLIDATED CAPITAL STRUCTURE AS OF MARCH 31, 2012.
WHY DO YOU RECOMMEND USING DUKE ENERGY OHIO'S
CAPITAL STRUCTURE FOR ESTABLISHING RATES IN THIS
PROCEEDING?

7 In addition to the long-standing precedent in Ohio for using the operating company's Α. 8 capital structure rather than the capital structure of the parent, I believe the Duke 9 Energy Ohio consolidated capital structure is the appropriate capital structure to use 10 as the basis for setting Duke Energy Ohio's electric distribution rates. The use of an 11 alternative capitalization, such as Duke Energy's capital structure, would cause the rates in these proceedings to be impacted by a number of factors unrelated to Duke 12 13 Energy Ohio's electric distribution operations. For instance, Duke Energy's 14 capitalization reflects the practices and events of its regulated operations in Indiana, 15 North Carolina, and South Carolina; its non-regulated domestic and international 16 operations; and the spin-off of the gas pipeline businesses. It would be inappropriate 17 to allow the capitalization practices and events in these affiliate activities to impact 18 Duke Energy Ohio's electric distribution rates.

19 Q. IS THE COMPANY MAKING ANY ADJUSTMENTS TO DUKE ENERGY 20 OHIO'S CONSOLIDATED CAPITAL STRUCTURE FOR RATE 21 SETTING PURPOSES?

A. Yes. As described in the testimony of Company witness Daniel J. Reilly, Duke
 Energy Ohio's consolidated capital structure has been adjusted to eliminate the

impact of: (1) purchase accounting recorded pursuant to the Duke Energy/Cinergy 1 $Corp (Cinergy)^2$ merger; and (2) equity associated with Duke Energy North 2 America generating assets acquired by Duke Energy Ohio in the 2006 Duke 3 4 Energy/Cinergy merger (*i.e.*, the DENA assets). Although the DENA assets were 5 transferred from being directly owned by Duke Energy Ohio to a subsidiary, there was no immediate impact on Duke Energy Ohio's consolidated balance sheet as 6 7 these assets are still under the Duke Energy Ohio corporate structure and, 8 therefore, should be removed.

9 Q. ARE THE ADJUSTMENTS TO THE CAPITAL STRUCTURE BEING 10 PROPOSED HERE NEW?

11 A. No. Duke Energy Ohio has filed two retail rate cases since the Duke 12 Energy/Cinergy Merger was consummated; one for electric distribution (Case No. 13 08-709-EL-AIR, et al.) and one for gas distribution (Case No. 07-589-GA-AIR, et 14 al.). The capital structure adjustments being proposed in the current case are the 15 same as adjustments made, and accepted by the Commission, in these two prior 16 cases. It is worth noting that the impact of all these adjustments is to reduce the 17 Company's equity ratio and, consequently, reduce the Company's jurisdictional 18 revenue requirement.

Q. DESCRIBE THE IMPLICATIONS OF THE COMPANY'S COMMITMENT TO TRANSFER ITS LEGACY GENERATION ASSETS TO AN AFFILIATE, AS IT RELATES TO THIS RATE APPLICATION.

² In the Matter of the Joint Application of Cinergy Corp., on Behalf of the Cincinnati Gas & Electric Company, and Duke Energy Holding Corp. for Consent and Approval of a Change of Control of The Cincinnati Gas & Electric Company, Case No. 05-732-EL-MER, et al., Finding and Order (December 21, 2005).

1 As part of the Commission-approved stipulation in the Company's most recent A. 2 standard service offer application, Case No. 11-3549-EL-SSO, et al., Duke Energy Ohio agreed to transfer its direct ownership interest in all of its Legacy 3 Generation fleet to an affiliate or subsidiary, by December 31, 2014.³ As 4 5 discussed by Company witness De May, the asset transfer will result in some 6 recapitalization; however, as of the date of this filing, there is insufficient 7 information upon which to base any adjustments to the Company's March 31, 8 2012, date certain capital structure to be used in this case. Consequently, the 9 impending asset transfer has no impact on the rates being proposed in this rate 10 application.

11 Q. AFTER ADJUSTING THE ACTUAL CAPITAL STRUCTURE TO

12 ELIMINATE THE IMPACT OF PURCHASE ACCOUNTING AND TO

13 ELIMINATE THE EQUITY ASSOCIATED WITH THE MIDWEST GAS

14 ASSETS, WHAT IS THE CAPITALIZATION OF DUKE ENERGY OHIO

15 FOR PURPOSES OF THESE PROCEEDINGS?

A. Duke Energy Ohio's consolidated capital structure at March 31, 2012, as
adjusted, is approximately 46.70 percent debt and 53.30 percent common equity.
This is shown on Schedule D-1.

19It should be noted that the capital structure underlying the Company's20requested revenue requirement is well above the limits established by the Federal21Energy Regulatory Commission (FERC) and this Commission. The FERC and

³ In the Matter of the Application of Duke Energy Ohio, Inc., for Authority to Establish a Standard Service Offer Pursuant to Section 4928.143, Revised Code, in the Form of an Electric Security Plan, Accounting Modifications, and Tariffs for Generation Service, Case No. 11-3549-EL-SSO, et al., Stipulation and Recommendation (October 24, 2011).

this Commission imposed a minimum limit on the equity ratio of 30 percent. The limit reflects the FERC orders that approved the Duke Energy/Cinergy merger⁴ and the Commission orders that approved an accounting modification to address the impact of required accounting treatment for the purchase accounting associated with the Duke Energy/Cinergy merger from 2006.⁵

IV. <u>NEW TARIFF PROPOSAL</u>

6 Q. PLEASE DESCRIBE THE SIGNIFICANT NEW RATE AND TARIFF THE 7 COMPANY IS PROPOSING IN THESE PROCEEDINGS.

8 Α. As part of its application in these proceedings, the Company is proposing to create 9 a new tariff for relocating its facilities, Rider FRT, Facility Relocation – Mass 10 Transportation. Duke Energy Ohio witness Harrell discusses the operational 11 issues involved in the new tariff but, generally, the tariff seeks to ensure that the 12 principles of cost causation are aligned with cost recovery. Traditional ratemaking necessarily involves a level of socialization for certain costs incurred 13 14 by a utility. Utilities frequently have to relocate electric and gas facilities for private and public construction programs and, often, the cost is simply 15 16 incorporated into base rates and recovered over all distribution rates. Other times, the cost to relocate is paid for directly by the party requesting the relocation and 17 the utility's other customers have no burden for that cost. 18

19Rider FRT focuses on recovery of the costs of relocations due to certain20projects required by governmental subdivisions. In particular, Rider FRT will be

⁴ Cincinnati Gas and Electric Company d/b/a Duke Energy Ohio and Union Light, Heat and Power Company, d/b/a Duke Energy Kentucky, FERC Order, EL06-66-000.

⁵ In the Matter of Duke Energy Ohio's Application for Change in Accounting Methods, Case No. 09-620-GE-AAM and Case No. 11-5985-GE-AAM.

1 a means for the Company to recover the cost of relocations associated with mass transportation projects initiated by governmental subdivisions. The rider is 2 3 designed to give the governmental subdivision the option of paying the Company 4 directly for the cost of relocation or, alternatively, to charge only those customers 5 residing within its governmental boundaries for the cost of the project. For example, the city of Cincinnati (City) is requesting that Duke Energy Ohio 6 relocate facilities, at considerable expense, to accommodate its proposed streetcar 7 project. Under Rider FRT, the City will have the option either to pay for the cost 8 directly to Duke Energy Ohio either in lump sum or over time (Option 1) or to 9 10 allow the Company to collect, via a charge on the customers' bills, only from customers located within the city of Cincinnati, the cost of relocation over a 11 period of time (Option 2). The charge under either option would be sufficient to 12 13 pay for the cost of relocating the facilities, plus a carrying charge at the weightedaverage cost of capital established in these proceedings. 14

15 Q. IS THE COMPANY PROPOSING RATES FOR RIDER FRT AT THIS 16 TIME?

17 A. No. The tariff has not yet been approved by the Commission; consequently, no 18 governmental entity has had the opportunity to utilize this tariff. Upon approval 19 of this tariff, when an eligible governmental entity seeks the second option under 20 the tariff, Duke Energy Ohio will submit its calculations to the Commission for its 21 review and approval before implementing the charges. The Company will accrue 22 carrying costs on any unrecovered balance of the eligible relocation cost until 23 recovery is completed.

V. <u>DEFERRAL REQUESTS</u>

1 Q. IS THE COMPANY MAKING ANY NEW PROPOSALS REGARDING 2 STORM COSTS?

Yes. As recent experience has shown, storm costs can be quite volatile and can 3 Α. 4 have a significant impact on the Company's earnings. Duke Energy Ohio is proposing to establish a regulatory asset account to defer storm costs over a base 5 amount to be established in the test year revenue requirement in these 6 proceedings. To the extent storm costs are less than the amount in base rates, 7 there will be a credit to the same account. Any monthly positive or negative 8 9 balance in this deferral account would accrue a carrying cost at the Company's 10 long-term cost of debt as approved in these proceedings. At the time of the 11 Company's next base rate case, the balance of the regulatory asset, positive or negative, will be amortized over a period to be proposed by the Company and 12 13 recovered in base rates to be set at that time.

14 Q. WHAT IS THE BENEFIT OF THIS PROPOSAL FOR CUSTOMERS

15

AND/OR SHAREHOLDERS?

A. Storm costs are volatile. In 2008, Duke Energy Ohio's storm costs were over \$30 million but, for the last four years, such costs have trended around \$5 million, excluding the Hurricane Ike event in 2008. For the test year used in these proceedings, the amount of storm costs to be recovered in base rates is about \$4.4 million. The test year is comprised mostly of budgeted data; so, it is reasonable that the storm cost in base rates should be fairly representative of the Company's expected storm costs and that the figure is fairly close to recent history supports

that argument. There will be years when storm costs are lower than the amount
 being recovered in base rates and there will be years when storm costs are higher
 than the amount being recovered in base rates.

4 Storm costs can have a significant impact on the Company's ability to maintain the reliability of its distribution system. Although the Company includes 5 an amount in its annual budgeting process to cover the cost of storms, a major 6 7 storm event can create a challenge for the Company to fund other operating and 8 capital needs of the utility in a given year. Allowing the Company to defer 9 excessive storm costs in a given year (and offset the deferral when the storm costs are less than normal) is an equitable and sensible way of ensuring that the 10 11 Company is not faced with an economic challenge to fund normal spending 12 requirements to maintain its safe and reliable distribution system.

Q. HAS THE COMMISSION APPROVED THIS TYPE OF MECHANISM IN PRIOR CASES?

15 Α. Yes. The Commission has recognized the importance of this type of mechanism 16 in at least two prior electric cases. In Case No. 07-553-EL-AAM, et al., the Commission approved a storm deferral mechanism for the First Energy operating 17 18 companies and, more recently, in Case No. 11-346-EL-SSO, et al., the 19 Commission initially approved a stipulation that included a similar storm damage 20 deferral mechanism request made by Ohio Power Company and Columbus 21 Southern Power Company (now, collectively known as AEP Ohio) and supported by the Commission Staff. 22

VI. <u>CONCLUSION</u>

1	Q.	HAVE YOU REVIEWED DUKE ENERGY OHIO'S APPLICATION IN
2		THESE PROCEEDINGS?
3	A.	Yes. I have also reviewed the testimony and exhibits of all witnesses. I believe
4		that the Company's total electric distribution revenue requirement is properly
5		computed, the costs of service are properly allocated to customer classes, and the
6		rate design is equitable.
7	Q.	DO YOU HAVE AN OPINION REGARDING WHETHER DUKE
8		ENERGY OHIO'S RATE REQUEST IS REASONABLE?
9	A.	Yes.
10	Q.	PLEASE STATE YOUR OPINION.
11	A.	Duke Energy Ohio's rate request is fair and reasonable. The date certain in Duke
12		Energy Ohio's last rate case was March 31, 2008, and the date certain for this
13		case is March 31, 2012. Despite the four years of inflationary pressures and
14		substantial continuing capital investment in its distribution system, Duke Energy
15		Ohio is requesting an overall increase in rates that will result in an approximate
16		5.1 percent over the total electric rates that customers now pay. Through
17		aggressive cost management practices, the Company has been able to hold its
18		increase request to a reasonable level.
19	Q.	DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?
20	A.	Yes.