BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In the Matter of the Application of Ohio Edison Company, The Cleveland Electric Illuminating Company and The Toledo Edison Company for Authority to Provide for a Standard Service Offer Pursuant to R.C. § 4928.143 in the Form of an Electric Security Plan.

Case No. 12-1230-EL-SSO

REPLY BRIEF OF THE CITY OF AKRON

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June 29, 2012

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On April 13, 2012, Ohio Edison Company ("OE"), The Cleveland Electric Illuminating Company ("CEI"), and The Toledo Edison Company ("TE") (collectively, "FirstEnergy") filed an Application to establish a standard service offer ("SSO") in the form of an electric security plan ("ESP"). Concurrently with the filing of the Application, FirstEnergy and several signatory parties filed a Stipulation and Recommendation ("Stipulation") to set forth their understanding and agreement and to recommend approval of the Stipulation.

The Commission held hearings on the Application from June 4, 2012 to June 8, 2012. The Attorney Examiner ordered that Initial Briefs be filed on June 22, 2012 and Reply Briefs be filed on June 29, 2012.

The City of Akron ("Akron") is one of the signatories to the Stipulation and files this Reply Brief to address certain incorrect statements regarding the application of the three-part test as it is applied to settlements like the Stipulation.¹ More specifically,

¹ Akron's failure to address a position raised in this proceeding should not be interpreted as acceptance or support of that position.

Akron files this Reply Brief to address the positions of the Northeast Ohio Public Energy Council ("NOPEC") and Northwest Ohio Aggregation Coalition ("NOAC"), Office of the Ohio Consumers' Counsel ("OCC"), and AEP Retail Energy Partners LLC ("AEP Retail") (collectively, "Non-Signatory Parties"). The Initial Briefs filed by the Non-Signatory Parties contain a common flaw — they claim that the Stipulation was not the product of serious bargaining because no "residential party" signed the Stipulation. This argument misstates the first prong of the three-part test the Commission has long applied to evaluate settlements like the Stipulation.

As mentioned above, the Public Utilities Commission of Ohio ("Commission") reviews settlements under a three-part test. Under the three-part test, the Commission must determine whether the settlement: (i) is product of serious bargaining among capable, knowledgeable parties: (ii) benefits ratepayers and the public interest; and (iii) violates any important regulatory principles or practices.² Under the first prong, the Commission evaluates the quality of the process through which settlement was reached. This quality assessment is not dependent upon determinations regarding which parties did or did not sign the settlement.

In *Time Warner AXS v. Pub. Util. Comm.*, 75 Ohio St.3d 229, 241 (1996), the Supreme Court of Ohio indicated that a settlement is not the product of serious bargaining if an entire customer class is excluded from settlement negotiations. But the Non-Signatory Parties do not claim that the residential class was excluded from settlement negotiations, nor can they make that claim. OCC, NOPEC, and NOAC were

² Office of Consumers' Counsel v. PUCO (1992), 64 Ohio St.3d 123, 125-126. The Ohio Supreme Court has endorsed the Commission's analysis using these criteria to resolve issues in a manner economical to ratepayers and public utilities.

each contacted prior to execution of the settlement and given the opportunity to review and provide input regarding the proposed settlement before it was finalized and submitted to the Commission.³ They and the other parties who have participated in this proceeding have been involved in many cases before the Commission, including a number of cases involving ESPs. Rather than claiming they were excluded, the Non-Signatory Parties claim that because OCC, NOPEC, and NOAC did not sign the Stipulation, the Stipulation is not a product of bargaining among knowledgeable parties. Such an interpretation of the first prong of the three-part test cannot be reconciled with precedent. Like other knowledgeable parties, the evidence shows that OCC, NOPEC, and NOAC had a meaningful seat at the table during negotiations and that is what matters for purposes of the first prong of the three-part test.

Regardless, the Non-Signatory Parties overplay their claim regarding residential support for the Stipulation. First, as NOPEC/NOAC witness Frye admitted, municipalities may represent residential customers.⁴ In fact, NOPEC and NOAC would not have any connection to residential and other non-mercantile customers but for their agency relationship with units of local government.⁵ Akron, as a charter city with home rule authority, directly represents the interests of its citizens, including those who are residential electric customers. Unlike OCC, NOPEC and NOAC, Akron also has the authority to set rates and charges for utility service provided by investor-owned utilities within the City of Akron. Additionally, Akron has actively participated in utility rate

³ Tr. Vol. III at 25, 26, 101.

⁴ Tr. Vol. III at 27-29.

⁵ *Id*.

proceedings affecting the interests of residential and commercial customers that live or reside within Akron.⁶

Akron does not seek to diminish or foreclose the opportunity for OCC, NOPEC, and NOAC to exercise their rights as Non-Signatory Parties. But, there is no legitimate basis for the Non-Signatory Parties to claim that Akron's support of the package contained in the Stipulation causes the Non-Signatory Parties to become the only representatives of residential customers or entitles them to more relief than the merits would otherwise allow.⁷

Akron urges the Commission to approve the Stipulation which, among other things, is the product of serious bargaining among knowledgeable parties.

Respectfully submitted,

/s/ Joseph E. Oliker

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⁶ See In the Matter of the Application of Akron Thermal, Limited Partnership for an Emergency Increase in its Rates and charges for Steam and Hot Water Service, Case Nos. 09-453-HT-AEM, et al., Opinion and Order (September 2, 2009); In The Matter of the Application of Ohio Edison Company, The Cleveland Electric Illuminating Company, and The Toledo Edison Company for Authority to Establish A Standard Service Offer Pursuant to Section 4928.143, Revised Code, in the Form of an Electric Security Plan, Case No. 10-388-EL-SSO, Opinion and Order (August 25, 2010).

⁷ Akron would also note the recent corrections that the Non-Signatory Parties made to their public claims regarding the effect of the Stipulation on residential customers suggest that the Non-Signatory Parties' understanding of the Stipulation may still be evolving.

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Reply Brief of the City of Akron was

served upon the following parties of record this 29th day of June 2012, *via* hand-delivery,

electronic transmission, or first class mail, U.S. postage prepaid.

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