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BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of Ohio Edison Company, The Cleveland Electric Illuminating Company, and	:	Case No. 12-1230-	EL-SS	5 0	
The Toledo Edison Company for Authority to	:				
Provide for a Standard Service Offer pursuant to	:			~->	R
Section 4928.143, Revised code, in the Form of an	:			2012	CE.
Electric Security Plan.	:			MAY	RECEIVED
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PREFILED TESTIMONY OF ROBERT B. FORTNEY Rates and Tariffs/Energy & Water Division Public Utilities Commission of Ohio

STAFF EX.

This is to certify that the images appearing are an accurate and complete repreduction of a case file locument delivered in the regular source of business technician. Arrite Date Processed MAY 0.7 2012

May 7, 2012

1	1.	Q.	Please state your name and your business address.
2		A.	My name is Robert B. Fortney. My business address is 180 E. Broad
3			Street, Columbus, Ohio 43215.
4			
5	2.	Q.	By whom are you employed and in what capacity?
6		A.	I am employed by the Public Utilities Commission of Ohio (PUCO) as a
7			Public Utilities Administrator 3 in the Rates and Tariffs Division of the
8			Utilities Department.
9			
10	3.	Q.	Please outline your educational background and work experience.
11		A.	I received a Bachelor of Science Degree in Business Administration from
12			Ball State University, Muncie, Indiana, in 1971. I received a Master of
13			Business Administration Degree from the University of Dayton, Dayton,
14			Ohio, in 1979. I have been with the Commission staff for 26 years,
15			involved in all aspects of electric utility rates, rules and regulations.
16			
17	4.	Q.	What is the purpose of your testimony in this proceeding?
18		А.	On April 13, 2012, Ohio Edison Company, The Cleveland Electric
19			Illuminating Company, and The Toledo Edison Company (the companies)
20			applied for what I will call an "extension" (ESP 3) to the Electric security
21			Plan currently in place as a result of the Commission's orders in Case No.
22			10-388-EL-SSO. The application included a Stipulation and Recom-

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1			mendation (Stipulation) signed by various parties. Also included in the
2			application was the direct testimony of William R. Ridmann on behalf of
3			the companies which addresses the provisions contained in the Stipulation
4			and explains why the terms and conditions of ESP 3 are more favorable to
5			customers in the aggregate than the expected results that would otherwise
6			apply under a market rate offer (MRO). WRR Attachment 1 to Mr.
7			Ridmann's testimony is a present value analysis of the benefits of ESP 3 to
8			an MRO. The main purpose of my testimony today is for Staff to offer a
9			different perspective on Mr. Ridmann's analysis.
10			
11	5.	Q.	What is that different perspective?
12		A.	Mr. Ridmann's analysis includes a credit to the cost of ESP 3 to reflect the
12 13		A.	Mr. Ridmann's analysis includes a credit to the cost of ESP 3 to reflect the estimated "RTEP" costs that will not be recovered from customers. Simply
		А.	
13		Α.	estimated "RTEP" costs that will not be recovered from customers. Simply
13 14		A.	estimated "RTEP" costs that will not be recovered from customers. Simply put, Staff believes that the benefit of this credit was a result of the Commis-
13 14 15		Α.	estimated "RTEP" costs that will not be recovered from customers. Simply put, Staff believes that the benefit of this credit was a result of the Commis- sion's decisions in Case No. 10-388-EL-SSO (ESP 2) and is not a direct
13 14 15 16		Α.	estimated "RTEP" costs that will not be recovered from customers. Simply put, Staff believes that the benefit of this credit was a result of the Commis- sion's decisions in Case No. 10-388-EL-SSO (ESP 2) and is not a direct benefit of ESP 3, thus should not be reflected in the ESP 3 vs. MRO analy-
13 14 15 16 17	6.	А. Q.	estimated "RTEP" costs that will not be recovered from customers. Simply put, Staff believes that the benefit of this credit was a result of the Commis- sion's decisions in Case No. 10-388-EL-SSO (ESP 2) and is not a direct benefit of ESP 3, thus should not be reflected in the ESP 3 vs. MRO analy-
13 14 15 16 17 18	6.		estimated "RTEP" costs that will not be recovered from customers. Simply put, Staff believes that the benefit of this credit was a result of the Commis- sion's decisions in Case No. 10-388-EL-SSO (ESP 2) and is not a direct benefit of ESP 3, thus should not be reflected in the ESP 3 vs. MRO analy- sis.
13 14 15 16 17 18 19	6.	Q.	estimated "RTEP" costs that will not be recovered from customers. Simply put, Staff believes that the benefit of this credit was a result of the Commis- sion's decisions in Case No. 10-388-EL-SSO (ESP 2) and is not a direct benefit of ESP 3, thus should not be reflected in the ESP 3 vs. MRO analy- sis. Did Staff perform its own analysis?

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1			(thus negating any reference to an RTEP credit and the need for a net pre-
2			sent value analysis) one can determine that the two-year "cost" of the ESP
3			is \$557.4 million (\$238.2 – (\$33.7) + \$246.5 – (\$39.0)). The two year
4			"cost" of an MRO is \$549.8 million (\$264.9 + \$284.9). In this simple anal-
5			ysis, the cost of ESP 3 exceeds the "cost" of an MRO by \$7.6 million.
6			
7	7.	Q.	Was Staff a party to the Stipulation?
8		A.	Yes, it was.
9			
10	8.	Q.	So, are you now implying that the Commission should reject or modify the
11			Stipulation?
12		A.	No, not at all. The remainder of Mr. Ridmann's testimony outlines several
13			"qualitative" benefits to ESP 3 which the Commission should consider, in
14			addition to Staff's simplistic "quantitative" modification to Attachment 1.
15			Included in those benefits are modifying the bid schedule previously
16			approved in Case No. 10-388-EL-SSO so that the bids to occur in October,
17			2012 and January, 2013 will be for a three year product rather than a one-
18			year product. Thus, the current lower market based generation prices will
19			be captured for a longer period of time that would be blended with poten-
20			tially higher market based generation prices, thus providing rate stability.
21			The additional two-year distribution rate increase "stay-out" will provide
22			additional rate certainty, predictability and stability for customers. ESP 3

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1			continues a number of rate options and programs which preserve and
2			enhance the rate options for various customers provided in ESP 2. Finally,
3			Staff has indicated in previous proceedings (the most recent being its com-
4			ments in the Dayton Power and Light Case, No. 12- 0426-EL-SSO) that
5			"although either an electric security plan or a market rate option would ful-
6			fill the obligation under R.C. 4928.141, the electric security plan can offer
7			significant advantages for the Applicant, the ratepayers of the Applicant
8			and the public at large." Staff, therefore, recommends that the Commission
9			conclude that in light of the "qualitative" benefits provided by ESP 3, the
10			application in the instant proceeding should be approved, and the Stipula-
11			tion should be adopted.
12			
12 13	9.	Q.	Is there another perspective that you would like to submit?
	9.	Q. A.	Is there another perspective that you would like to submit? Yes. I believe that it would not be inconsistent with previous Staff analyses
13	9.		
13 14	9.		Yes. I believe that it would not be inconsistent with previous Staff analyses
13 14 15	9.		Yes. I believe that it would not be inconsistent with previous Staff analyses to consider that the costs to consumers of the Delivery Capital Recovery
13 14 15 16	9.		Yes. I believe that it would not be inconsistent with previous Staff analyses to consider that the costs to consumers of the Delivery Capital Recovery (DCR) Rider, which are included in Mr. Ridmann's ESP analysis and the
13 14 15 16 17	9.		Yes. I believe that it would not be inconsistent with previous Staff analyses to consider that the costs to consumers of the Delivery Capital Recovery (DCR) Rider, which are included in Mr. Ridmann's ESP analysis and the costs of a distribution rate case, which are included in Mr. Ridmann's MRO
13 14 15 16 17 18	9.		Yes. I believe that it would not be inconsistent with previous Staff analyses to consider that the costs to consumers of the Delivery Capital Recovery (DCR) Rider, which are included in Mr. Ridmann's ESP analysis and the costs of a distribution rate case, which are included in Mr. Ridmann's MRO analysis would simply be a "wash." The DCR gives the company recovery
 13 14 15 16 17 18 19 	9.		Yes. I believe that it would not be inconsistent with previous Staff analyses to consider that the costs to consumers of the Delivery Capital Recovery (DCR) Rider, which are included in Mr. Ridmann's ESP analysis and the costs of a distribution rate case, which are included in Mr. Ridmann's MRO analysis would simply be a "wash." The DCR gives the company recovery of certain distribution-related costs that they actually incur. If the com-

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1			timing of rate cases and the concept of "date certain," in the long run, the
2			companies would recover the equivalent of the same costs. Plus, in the
3			Commission's O&O of 12/14/11 in the AEP ESP cases (11-346 and 11-
4			348), regarding this same issue, the Commission found "Further, we note
5			that the Non-Signatory Parties concerns about the DIR not being present in
6			the price analysis are unwarranted, because AEP-Ohio would otherwise be
7			entitled to seek an increase in distribution rates pursuant to Section
8			4909.19, Revised Code."
9			
10			If those numbers are removed from Mr. Ridmann's Attachment 1 (along
10			It mose numbers are removed from wit. Ridmann's Autominent I (along
11			with the removal of the RTEP credits) ESP 3 is better in the aggregate than
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11 12			with the removal of the RTEP credits) ESP 3 is better in the aggregate than an MRO by \$21.4 million. Under that perspective, the Commission would
11 12 13	10.	Q.	with the removal of the RTEP credits) ESP 3 is better in the aggregate than an MRO by \$21.4 million. Under that perspective, the Commission would
11 12 13 14	10.	Q. A.	with the removal of the RTEP credits) ESP 3 is better in the aggregate than an MRO by \$21.4 million. Under that perspective, the Commission would not even need to take the "qualitative" benefits of ESP 3 into account.
11 12 13 14 15	10.	•	with the removal of the RTEP credits) ESP 3 is better in the aggregate than an MRO by \$21.4 million. Under that perspective, the Commission would not even need to take the "qualitative" benefits of ESP 3 into account. Does this conclude your testimony?

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PROOF OF SERVICE

I hereby certify that a true copy of the foregoing Prefiled Testimony of Robert B. Fortney submitted on behalf of the Staff of the Public Utilities Commission of Ohio, was served by regular U.S. mail, postage prepaid, hand-delivered, and/or delivered via electronic mail, upon the following parties of record, this 7th day of May, 2012.

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