RECEIVED-DOCKETING DIV

S

BEFORE THE

PUBLIC UTILITIES COMMISSION OF OHIQDI OCT 17 PM 4:21

PUCO

In the Matter of the Application of)	
Columbus Southern Power Company)	
And Ohio Power Company, Individually)	Case No. 11-351-EL-AIR
and, if Their Proposed Merger is)	Case No. 11-352-EL-AIR
Approved, as a Merged Company	ĵ –	
(collectively AEP Ohio) for an Increase	í –	
in Electric Distribution Rates.)	
In the Matter of the Application of)	
Columbus Southern Power Company)	
and Ohio Power Company, Individually,)	Case No. 11-353-EL-ATA
and if Their Proposed Merger is)	Case No. 11-354-EL-ATA
Approved, as a Merged Company)	
(collectively, AEP Ohio) for)	
Tariff Approval.)	
In the Matter of the Application of)	
Columbus Southern Power Company	{	
and Ohio Power Company, Individually,	{	Case No. 11-356-EL-AAM
and if Their Proposed Merger is	/	Case No. 11-358-EL-AAM
Approved, as a Merged Company	, ,	Case NU, 11-556-EL-AAM
	{	
(collectively, AEP Ohio) for Approval	7	
to Change Accounting Methods.)	

OBJECTIONS TO THE STAFF REPORTS OF INVESTIGATION OF COLUMBUS SOUTHERN POWER COMPANY AND OHIO POWER COMPANY

Pursuant to Section 4909.19 of the Ohio Revised Code, Rule 4901-1-28(3) of the

Ohio Administrative Code and the Attorney Examiner's Entry of September 16, 2011,

Applicants, Columbus Southern Power Company (CSP) and Ohio Power Company

(OPCo) (collectively, "Companies" or AEP Ohio), submit their objections to the Staff

Reports of Investigation ("S.R.") filed in the above-styled proceedings on September 15,

2011 ("Staff Reports", "Staff Report" or "Report" as appropriate in context), specifically identifying areas of controversy with respect to certain findings, conclusions and/or recommendations set forth in the Report, or the failure of the Report to address certain matters. Except as otherwise noted, each objection pertains to both of the Staff Reports and both Companies. As a general, and in addition to the specific objections noted herein, the Company rejects the end result of the Staff Report. The Commission should not rely upon either Staff Report due to the clerical, formula and methodological mistakes throughout the two reports. The Staff Reports include several errors that had a number of revenue requirement impacts exceeding \$5 million each. When added to the other positions reflected in the Staff Reports, the overall impact is an understatement of at least \$30 million for CSP and \$23 million for OPCo. The end result of the Staff's recommendations are that the investors' interests in a fair and reasonable return on and return of property devoted to public use will be confiscated by the adoption of the Staff Report.

The Companies reserve the right to supplement or modify these Objections, or to contest through presentation of evidence and/or cross-examination, any additional findings, conclusions or recommendations of the Commission Staff, or any changes in original positions taken by Staff or the Ohio Supreme Court that occur between the issuance of the Staff Report and the closing of the record. The Companies reserve the right to object to, comment upon by testimony, or otherwise oppose any positions taken by the Staff, which positions are not set forth clearly in the Staff Report, or which represent changes in or modifications of positions taken or recommendations made in the Staff Report.

OBJECTIONS

REVENUE REQUIREMENT

- **<u>OBJ-1</u>** The Staff Reports utilize costs of service that are based on inconsistent data and contain clerical errors.
 - a. The Staff Report erred by using data based on actuals in their adjustments, but did not correspondingly adjust the starting total distribution amounts, resulting in an analysis that improperly subtracts adjustments based on actuals from the as-filed estimated total distribution function in Schedule C-2, Col. C.
 - b. The overall results of the reports are invalid and unreasonable due to the cumulative effect of these errors in methodology resulting in a revenue recommendation which cannot be relied on. The Companies note numerous adjustments which contained errors of a clerical nature.

RATE BASE

- **OBJ-2)** The OPCo Staff Report unreasonably and improperly adjusts plant account 365 down for capitalized labor booked after the date certain. The S.R. improperly stated that such amounts were in ratebase at date certain and adjusted them out. It is unreasonable and improper because the S.R. erroneously associated activity posted after the date certain as having been posted prior to the same.
- **<u>OBJ-3</u>** The Staff Reports unreasonably and improperly disallow the balance of miscellaneous working capital (Prepayments and materials and supplies inventory) from ratebase for both Companies because of the lack of a lead-

lag study. The Standard Filing Requirements state that the lead-lag study is only required when an applicant requests an allowance for inclusion of cash working capital in ratebase.

OPERATING INCOME

Current Adjustments:

Rider Revenue and Expenses:

OBJ-4) The Staff Report adjusted the Companies' cases by using known actual rider revenue and expense amounts for the test year and subtracting them from the actual/projected values that the Companies based their filings upon. The Companies object to this methodology because the Staff Reports do not make the necessary corresponding adjustments to the total Distribution revenue and expense amounts, resulting in a misstatement of the Companies operating income. The Staff Reports contain errors (such as excluding necessary accounts or designing the adjustment such that the answer was wrong) that resulted in a misstatement of those adjustments.

Annualize Pole Attachment Revenues:

OBJ-5 The Staff Report for CSP makes an unreasonable and improper adjustment to increase pole attachment revenues for the stimulus funds received in relation to the gridSMART[®] project. This adjustment has already been included as an offset in the cost of service. This credit is a reimbursement for certain in-kind and payroll costs for gridSMART[®] that are not included in the rider. As a reimbursement, this amount would be booked as a credit to the

account where the in-kind costs and payroll were recorded, so they have already been included as a credit to the cost of service.

<u>OBJ-6</u> The Staff Report for CSP unreasonably and improperly used the wrong amount for gridSMART[®] reimbursements. Even if it were appropriate to make the adjustment to increase pole attachment revenues in relation to the gridSMART[®] project, the amount used was for calendar year 2010, and the adjustment should have been based on the test year amount.

Severance Amortization:

<u>OBJ-7</u> The Staff Reports unreasonably and improperly disallowed half of the requested severance cost amortization because they characterized it as a partial benefit to shareholders. The severance program will benefit customers in the form of reduced O&M reflected in corresponding rates in future periods. The severance program was a prudent action to manage costs for the benefit of customers, so they should incur the offsetting costs.

Annualization of Pension & OPEB Expense:

<u>OBJ-8</u> The Staff Reports improperly adjusted expense to reflect the most current actuarial reports. The adjustment did not reflect the necessary step of adjusting the starting expense to actual before applying the adjustment based on the actuarial report.

Depreciation Rate:

<u>OBJ-9</u> The Companies do not object to the adjustment in the Staff Reports, to the extent the Commission recognizes the necessity and benefit of utilizing

merged depreciation rates reflected following the consummation of the requested merger instead of the single company rates.

Budget Adjustment:

OBJ-10 The Staff Reports unreasonably and improperly made an adjustment to remove elements of the Companies' projected test year O&M expenses, as-filed. The Staff Reports unreasonably make adjustments to the projected test year data without any support that the data was improper as-filed. In addition, the change to use of the actual O&M expenses for CSP, as opposed to the as-filed basis, should have rendered the adjustment moot.

Adjustment to Actual:

- <u>**OBJ-11</u>** The Staff Reports unreasonably and improperly reflect actual activity in their costs of service. The Companies object to this unreasonable and improper adjustment because:</u>
 - a) The adjustment posted for CSP only adjusted O&M expense (not other elements such as revenue and load) to actual. However, the adjustment was flawed in its methodology because it did not go far enough. The result of the adjustment should have included an offsetting adjustment to revenues to ensure that the base distribution operating income reflected the Company's actual results for the test year, and not a pseudo-return that consists of actual expenses subtracted from the estimated revenue.

- b) The use of actual data fails to account for the test year impact of weather and requires the application of a traditional weather normalization adjustment.
- c) The adjustment to actuals should have also included different tax expenses. The adjustment is improper and unreasonable because the Staff did not request the actual tax numbers with the proper functional, jurisdictional and out of period adjustments necessary to reflect the starting point for the actual test year. Hence, tax adjustments on the Staff Report also reflect a mismatch caused by subtracting actual expense from estimated amounts
- d) While the OPCo Staff Report used actual data for adjustments, it still made the adjustments to the projected test year. This method of using actual data to adjust a projected starting point improperly applied changes.

Income Taxes:

<u>OBJ-12</u> The CSP Staff Report unreasonably and improperly applies the federal tax results determined on Schedule C-4, when accumulating the values shown on schedule C-2.

Taxes Other Than Income Taxes:

<u>OBJ-13</u> The Staff Reports make improper KWH Tax Rider adjustments. Related to the adjustment to reflect actual revenue and expense, the Staff Reports did not update to actual the total revenues or tax expense from which the revenue items were adjusted.

- **<u>OBJ-14</u>** The Staff Reports make improper adjustments for FICA taxes, because the Reports used the incorrect employee withholding rate of 4.2% instead of the proper employer rate of 6.2%
- <u>OBJ-15</u> The Staff Reports make improper exclusions of payroll taxes related to the generation and transmission function severance payments in the calculation of the annualized distribution payroll tax adjustment, including FICA expense.
- **<u>OBJ-16</u>** The Staff Reports improperly uses inappropriate payroll allocation factors for some tax calculations. In these instances total Company functional allocators (the relationship of generation, transmission and distribution to total Company) were applied to distribution only amounts.

Storm Damage Adjustment:

- OBJ-17The Staff Reports unreasonably and unlawfully proposed decreases in the
major storm damage basis to a level proposed by Commission Staff in
11-346-EL-SSO et al. cases. The adjustment is unreasonable and
unlawful because the lower suggested base-line relies upon a false
premise that the Companies exposure to major storms has decreased due
to aggressive right-of-way clearing.
- **<u>OBJ-18</u>** The Staff Reports unreasonably and unlawfully make an adjustment to the storm damage level because the Staff Report did not reflect the actual basis for O&M storm damages incurred during the test year.

Formula Error:

OBJ-19The OPCo S.R. incorrectly understates the O&M adjustments to operating
expenses because Schedule C-3 contains formula errors on lines
13 through 17. This results in an overstatement of operating income.

RATE OF RETURN

Capital Structure:

<u>OBJ-20</u> The Staff Reports unreasonably and unlawfully reflect improper capital structures. The Companies' capital structures should be revised to remove the balance of debt equivalent to the balance of the regulatory asset(s) to which it is been assigned.

Cost of Common Equity:

OBJ-21The Staff Reports unreasonably and unlawfully rely upon assumptions
used in the development of their return on equity studies that create
results that are biased towards an environment that is less risky than the
Companies face resulting in an inappropriate return on equity
recommendation. The Staff Report's proxy group is artificially
constrained undermining the reliability of the quantitative results, almost
one-half of the utilities in Staff's proxy group are rated single-A, which
implies less risk and a lower rate of return than what is necessary to
compensate for the risks of AEP Ohio's "BBB" rating, and AEP Ohio's
parent, American Electric Power Company, Inc. ("AEP"), was
erroneously excluded from Staff's analysis, even though it meets the

selection criteria and is the Company's only source of investor-supplied equity capital.

- **<u>OBJ-22</u>** The Staff Reports are unreasonable and unlawful because the use of historical data violates the assumptions of the CAPM approach and fails to reflect current capital market requirements, yields on medium-term Treasury notes are irrelevant in estimating the required return for common equity, which is a long-term asset, and the application in the Staff Reports ignored adjustments to correct for differences in firm size that were quantified and explained in the same data source on which their CAPM was based.
- **OBJ-23** The Staff Reports unreasonably and unlawfully recommend a return on equity too low for the Companies to adequately compensate investors and are too low when compared to those approved in other jurisdictions.
- <u>OBJ-24</u> The Staff Reports unreasonably and unlawfully rely upon studies to determine the return on equity with faulty assumptions used in the design of the studies and are not reasonable given the type of study being performed.
- **OBJ-25** The Staff Reports unreasonably and unlawfully rely on studies to determine the return on equity that fail to recognize the realities and behaviors of the capital markets in which the Companies compete for funds.
- OBJ-26The Staff Reports are unreasonable and unlawful because the DiscountedCash Flow results are biased downward because the methodology

incorrectly assumes that investors receive dividend payments at the end of the year, instead of through periodic payments.

<u>OBJ-27</u> The Staff Reports are unreasonable and unlawful because the reports fail to overcome the evidence in direct testimony that supports the reasonableness of the recommended ROE for the Companies within the range of 10.55 percent to 11.55 percent.

DISTRIBUTION INVESTMENT RIDER (DIR)

- OBJ-28The Staff Reports unreasonably and unlawfully recommends that the
decision on the Companies' DIR proposal be addressed in the 11-346-
EL-SSO et al, standard service offer cases currently pending before the
Commission because the recommendation seeks to remove an
appropriate request and there is no guarantee that the Companies
proposal in the SSO case will be approved as filed.
- OBJ-29The Staff Reports unreasonably and unlawfully recommend that the
Commission use the net plant levels as of 2000 for the DIR until a
decision has been rendered in these cases. The recommendation also fails
to recognize that once rates are set in this case the DIR would only
collect the return on net investment since August 31, 2010, the date
certain in these cases upon which the new base distribution rates would
be set.

TARIFF ANALYSIS

Section 3 – Conditions of Service:

OBJ-30 The Staff Reports unreasonably and unlawfully remove a sentence in the tariff that reads: "The Company reserves the right to specify the service characteristics, including the point of delivery and metering." This language is necessary to prevent situations where the customer requests an installation that results in additional expense for which they will only bear 40% of the cost.

Section 9 – Service Connections:

<u>OBJ-31</u> The Staff Reports unreasonably and unlawfully disallowed language to allow the Company to charge a trip fee when, after a second trip, a scheduled installation cannot be performed because the customer was not prepared per CSP's tariff. The language will ensure that the cost of multiple trips is borne by the responsible customer, and not the general ratepayer.

Section 14 – Interval Metering Installations:

OBJ-32 The CSP Staff Report proposes tariff language changes that are unreasonable and unlawful that would require the customer to pay repair costs instead of replacement costs for parts of electronic meters when in most cases, replacement is the better option than trying to make repairs in the field.

Section 24 – Denial or Discontinuation of Service:

<u>OBJ-33</u> The Staff Reports propose tariff language that, in the case of tampering, will not permit the customer to have power restored until it pays an estimate of the unmetered power and actual damages due to the tampering. The language is unreasonable and unlawful because it often takes some time to

determine the actual damages to equipment. Adoption of this language could create a longer shut-off period until the actual costs are known.

- **<u>OBJ-34</u>** The Staff Reports propose tariff language to allow the Companies to collect a trip charge if a disconnection is not performed because the customer paid the delinquency. The recommendation is unreasonable to the extent that there could be extenuating circumstances that may allow a continuation of service.
- **OBJ-35** The Staff Reports propose tariff language to remove language that would allow for the collection of a fee if, between November 1 and April 15, the Company has to make a second trip for a delinquency. The language change is unreasonable and unlawful because this language permits the collection of a fee in situations where the billing system will not be triggered to send out a shut-off notice by mail. This language will provide the Company flexibility to address those situations.

MISCELLANEOUS CHARGES

Combined Company Rates for Miscellaneous Charges:

OBJ-36 The Staff Reports unreasonably and unlawfully recommend the use of individual Company charges instead of charges based on the merged Companies. Use of a single charge based on the merger of both Companies would provide administrative savings due to avoiding duplicate records. Additionally, the Company would benefit from one set of Terms and Conditions of Service for its combined Ohio service area.

Collection Charge:

<u>OBJ-37</u> The Staff Reports unreasonably and unlawfully recommend a blended rate for collection charges, in direct conflict with its other recommendation for stand-alone rates versus the blended rates.

RATE AND REVENUE ANALYSIS

Revenue and Rate Distribution:

<u>OBJ-38</u> The Staff Reports unreasonably and improperly neglect to recognize the pending merger of the Companies and requires a stand-alone rate structure.

MANAGEMENT AND OPERATIONS REVIEW

Procedures for Project Review:

<u>OBJ-39</u> The Staff Reports unreasonably and unlawfully recommend procedures related to review of project approvals, cost tracking, completions and analysis that are already in place to keep costs low and complete with Sarbanes-Oxley requirements.

OBJ-40 The Staff Reports unreasonably and unlawfully recommends additional procedures related to review of project approvals, cost tracking, completions and analysis that do not include any support for how they would benefit customers or any funding to offset the additional administrative cost.

Respectfully Submitted Matthew J. Satterwhite

Anne M. Vogel American Electric Power 1 Riverside Plaza, 29th Floor Columbus, Ohio 43215-2373 Telephone: (614) 716-1608 Facsimile: (614) 716-2950 mjsatterwhite@aep.com amvogel@aep.com

CERTIFICATE OF OF SERVICE

I certify that Columbus Southern Power Company's and Ohio Power Company's foregoing filing was served by First-Class U.S. Mail upon Counsel listed below on this 17th day of October, 2011.

Matthew J. Satterwhite

William L. Wright, Section Chief	John W. Bentine
Thomas McNamee	Mark S. Yurick
Werner L. Margard III	Zachary D. Kravitz
Assistant Attorney General	Chester Willcox & Saxbe, LLP
Public Utilities Section	65 East State Street, Suite 1000
180 East Broad Street	Columbus, Ohio 43215
Columbus, OH 43215	jbentine@cwslaw.com
William.wright@puc.state.oh.us	myurick@cwslaw.com
Thomas.mcnamee@puc.state.oh.us	zkravitz@cwslaw.com
werner.margard@puc.state.oh.us	
Samuel C, Randazzo	Thomas J. O'Brien
Joseph E. Oliker	Lisa G. McAlister
Frank P. Dart	Matthew W. Warnock
McNees Wallace & Nurick	Bricker & Eckler LLP
21 East State Street, 17th Floor	100 South Third Street
Columbus, Ohio 43215	Columbus, Ohio 43215-4291
sam@mwncmh.com	lmcalister@bricker.com
joliker@mwncnih.com	mwarnock@bricker.com
fdarr@mwncmh.com	tobrien@bricker.com
Henry W. Eckhart	Barth Royer
The Sierra Club	Bell & Royer Co LPA
1200 Chambers Road, #106	33 South Grant Avenue
Columbus, OH 43212	Columbus, OH 43215-3927
henryeckhart@aol.com	barthroyer@aol.com

David F. Boehm	Christopher Allwein
Michael L. Kurtz	Williams and Moser
	1373 Grandview Ave., Suite 212
Boehm, Kurtz & Lowry 36 Fast Seventh Street. Suite 1510	-
	Columbus, OH 43212
Cincinnati, Ohio 45202	callwein@williamsandmoser.com
dboehm@bkUawfirm.com	
mkurtz@bkllawfirm.com	Mil ID Col
Maureen R. Grady	Michael R. Smalz
Larry Sauer	Joseph V. Maskovyak
Office of the Ohio Consumers' Counsel	Ohio Poverty Law Center
10 West Broad Street, Suite 1800	555 Buttles Avenue
Columbus, Ohio 43215-3485	Columbus, Ohio 43215
grady@occ.state.oh.us	msmalz@ohiopovertylaw.org
sauer@occ.state.oh.us	jmaskovyak@ohiopovertylaw.org
Richard L. Sites	Mark A. Hayden
Ohio Hospital Association	FirstEnergy Service Company
155 East Broad Street, 15th Floor	76 South Main Street
Columbus, Ohio 43215-3620	Akron. OH 44308
ricks@ohanet.org	haydenm@firstenergycorp.com
Benita Kahn	Colleen L. Mooney
Vorys, Sater, Seymour and Pease LLP	Ohio Partners for Affordable Energy
52 E. Gay Street	231 West Lima Street
Columbus, OH 43215	Findlay, Ohio 45840
bakahn@vorys.com	<u>cmooney2@columbus.rr.com</u>
Clinton A. Vince	James F. Lang
Douglas G. Bonner	Laura C. McBride
Daniel D. Bamowski	N. Trevor Alexander
Emma F. Hand	Calfee, Halter & Griswold LLP
Keith C. Nusbaum	1400 KeyBank Center
SNR Denton US LLP	800 Superior Avenue
1301 K Street NW	Cleveland, OH 44114
Suite 600, East Tower	
Washington, DC 20005	
clinton.vince@snrdenton.com	
doug.bonner@snrdenton.com	
dan.bamowski@snrdenton.com	
emma.hand@snrdenton.com	
keith.nusbaum@snrdenton.com	
John Davidson Thomas	
Hogan Lovells US LLP	
Columbia Square	
555 Thirteenth Street, NW	
Washington DC 2004	