BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of) Akron Thermal, Limited Partnership) for an Emergency Increase it its) Rates and Charges for Steam and) Hot Water Service) Case No. 09-453-HT-AEM

SUMMIT COUNTY'S BRIEF IN OPPOSITION TO AKRON THERMAL, L.P. APPLICATION FOR EMERGENCY RATE INCREASE

I. STATEMENT OF FACTS

On May 29, 2009, Akron Thermal, L.P. ("Akron Thermal") filed with The Public Utilities Commission of Ohio ("Commission") an Application for Emergency Rate Increase ("Application for Rate Increase"). Akron Thermal states that its contract with its largest steam customer, the University of Akron, expired on April 30, 2009. Akron Thermal further states the sales to Akron University accounted for 29.9 percent of Akron Thermal's total steam sales volume. (See Application for Rate Increase, ¶ 8.)

Akron Thermal now seeks a rate increase to \$54.78 per Mlb (an overall increase of 47.8 percent) to be applied to all tariff customers and to certain contract customers (Children's Hospital Medical Center of Akron and Canal Place) or, if the Commission determines, a rate increase to \$81.49 per Mlb (an overall increase of 71.6 percent) to be applied only to the steam and hot water tariff customers.

The County of Summit, Ohio ("County"), is an Ohio political subdivision. The County was granted a right to intervene in this proceeding by the Commission pursuant to Ohio Revised Code § 4903.221 ("O.R.C.") and the Ohio Administrative Code § 4901-1-11 ("O.A.C.").

II. LAW AND ARGUMENT

A. <u>It is Imprudent to Grant the Rate Increase when the Management of Akron</u> Thermal has Failed to Prove It's Viability in Accordance with R.C. § 4909.154

Pursuant to R.C. § 4909.154, the Commission shall not allow operating and maintenance

expenses incurred by management policies or administrative practices that the Commission

considers imprudent.

R.C. § 4909.154 Consideration of Management

In fixing the just, reasonable, and compensatory rates, joint rates, tolls, classifications, charges, or rentals to be observed and charged for service by any public utility, the public utilities commission shall consider the management policies, practices, and organization of the public utility. The commission shall require such public utility to supply information regarding its management policies, practices, and organization.

If the commission finds after a hearing that the management policies, practices, or organization of the public utility are inadequate, inefficient, or improper, the commission may recommend management policies, management practices, or an organizational structure to the public utility.

In any event, the public utilities commission shall not allow such operating and maintenance expenses of a public utility as are incurred by the utility through management policies or administrative practices that the commission considers imprudent.

The testimony of the Commission staff indicate that Akron Thermal is currently in a

precarious financial position. There is no indication of any improvement in the near future.

According to the testimony of Shahid Mahmud, the Commission has determined:

"Taking the restructured debt service cost into consideration, Akron Thermal's cash flow projections for 2009 under its proposed rates appear to make Akron Thermal *likely* to be able to meet its debt service obligations for approximately

\$440,869 in 2010. Akron Thermal's request for Commission approval of the restructured debt obligations is dependent upon Commission granting the requested emergency rate relief. Absent requested rate relief, Akron Thermal will not even be able to service the restructured debt in 2010." (See Mahmud, Surrebuttal Testimony, Page 2, Lines 16-21, Page 3, Lines 1-2)

The testimony of Stephen Puican further indicates the Commission's concerns with the

viability of Akron Thermal and the negative impact the rate increase will have on its customers.

"It does not. Although the Company may be able to survive a while longer with the increase, I do not believe it changes the overall prospects for the long-term viability of Akron Thermal. The likelihood that the proposed rates will generate the required revenues is dependent on the stability of the current customer base such that any further loss of customers will require additional rate increases. As discussed in my pre-filed testimony, if the proposed emergency rates are approved, tariff customers would be facing extremely large rate increases in the midst of one of the worst recessions since the Great Depression. A rate increase of this magnitude would almost certainly cause customers to reevaluate the economics of staying with Akron Thermal vs. other alternatives. Some business customers without alternative may even be forced to close. In either case, the long-term stability of the current customer base is questionable at best. Given this uncertainty as to Akron Thermal's long-term viability, the Commission should not approve the proposed emergency surcharge. That would at least have the benefit of sparing Akron Thermal's customers from burdensome rate increases that do not in any event ensure the survival of Akron Thermal."

(See Puican Surrebuttal Testimony, Page 2, Lines 10-22, Page 3, Lines 1-2)

B. <u>Akron Thermal's Proposed Rate Increase is Not Just and Reasonable and is In</u> <u>Violation of R.C. § 4905.22</u>

In accordance with R.C. § 4905.22, Akron Thermal is required to charge a rate that is just

and reasonable.

<u>R.C.</u> § 4905.22 Service and Facilities Required; Unreasonable Charge Prohibited Every public utility shall furnish necessary and adequate service and facilities, and every public utility shall furnish and provide with respect to its business such instrumentalities and facilities, as are adequate and in all respects just and reasonable. All charges made or demanded for any service rendered, or to be rendered, shall be just, reasonable, and not more than the charges allowed by law or by order of the public utilities commission, and no unjust or unreasonable charge shall be made or demanded for, or in connection with,

any service, or in excess of that allowed by law or by order of the commission.

As evidenced by Akron Thermal's Attorney Examiner-Ordered Exhibit attached hereto and incorporated herein as <u>Exhibit 1</u>, Akron Thermal failed to obtain the Commission's approval for the rates it charges to three of its contract customers (Summa Health System, Rogers Industrial and O'Neils Parking Condo Customers). Certain customers are charged a rate as determined solely by Akron Thermal. The proposed rate increase is not just and reasonable because the Commission was not given the opportunity to approve all rates currently charged for all of Akron Thermal's customers. Until the Commission approves all rates, it is unknown if all of Akron Thermal's customers are being charged fair and reasonable rates.

The amount of the proposed rate increase is not just and reasonable. In order for the County to heat its buildings, Akron Thermal is demanding that the County pay a 47.8 percent increase (\$54.78 per Mlb) or a 71.6 percent increase (\$81.49 per Mlb). In accordance with Exhibit 1, based on 38,151.57 Mlbs used by the County in 2008, an increase from \$25.55 to \$54.78 per Mlb would increase the County's costs from \$974,749.87 to approximately \$2,089,943; and the increase from \$25.55 to \$81.49 would increase the County's costs from \$974,749.87 to approximately \$3,108,971.44. The County does not have the funds available and therefore can not appropriate nor certify the amount Akron Thermal is demanding to be paid as required by the State's appropriation laws (R.C. §5705.41).

C. <u>Akron Thermal has Failed to Prove that an Emergency Exists and has Failed to</u> <u>Meet the Requirements of R.C. § 4909.16</u>

Pursuant to R.C. § 4909.16, the Commission shall determine if an emergency exists on behalf of Akron Thermal. The Commission may also deem it necessary to prevent injury to the public.

R.C. § 4909.16 Power to Amend, Alter, or Suspend Schedule of Rates

When the public utilities commission deems it necessary to prevent injury to the business or interests of the public or of any public utility of this state in case of any emergency to be judged by the commission, it may temporarily alter, amend, or, with the consent of the public utility concerned, suspend any existing rates, schedules, or order relating to or affecting any public utility or part of any public utility in this state. Rates so made by the commission shall apply to one or more of the public utilities in this state, or to any portion thereof, as is directed by the commission, and shall take effect at such time and remain in force for such length of time as the commission prescribes.

The County is a steam tariff customer and is subject to either the 47.8 percent or 71.6 percent proposed rate increase. Akron Thermal is the sole source of steam heat for several County-owned buildings including the Courthouse (Common Pleas Court and Clerk of Courts), the Safety Building (main headquarters of the Sheriff's Office), the Department of Job & Family Services (main headquarters for social and welfare services), the Ohio Building (main headquarters for social and welfare services and a storage building. The County's duty to provide for police protection and the safety and welfare of its citizens is directly related to the County's ability to keep these buildings heated and open to the public.

Pursuant to O.R.C. § 4909.16, Akron Thermal requests that the Commission prevent injury to its business or interests by determining that an emergency exits as the result of the termination of its contract with the University of Akron.

However, the County questions whether such circumstances warrant the finding of an emergency when the County also incurred a financial emergency in 2009. The County has incurred a loss of \$1,800,000 in sales and use taxes, a loss of \$2,700,000 in property transfer taxes, a loss of \$500,000 in interest income, a loss of \$1,200,000 in intergovernmental receipts and a loss of \$1,000,000 in service charges, fines and miscellaneous. The general fund expenditures also have a loss of \$1,600,000. The 2009 forecast has a loss in County revenues and funds resulting in a budget deficit of \$12,800,000. It is detrimental to the County to incur

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either a 47.8 percent increase or a 71.6 percent increase in its costs to heat its buildings. In order to prevent injury to the public, the County's buildings must be kept heated in order to provide the public with services including police protection, welfare services and courthouse services.

III. CONCLUSION

Akron Thermal has failed to prove that it is entitled by law to have the Commission approve its Application for Emergency Rate Increase. The vicarious financial position of Akron Thermal is recognized by the Commission. Akron Thermal provided no evidence of a long-term plan to become solvent. As the Commission staff recognized, customers of Akron Thermal should be spared the burdensome rate increases that do not ensure the viability of Akron Thermal.

Respectfully submitted,

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Certificate of Service

A copy of the foregoing Brief in Opposition has been served on this 28th of July, 2009 by

First Class U.S. Mail, prepaid postage and e-mail to the parties of record listed below.

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[EXHIBIT	
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BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of Akron Thermal, Limited Partnership for Approval of Revised Tariffs.	: : :	Case No. 09-315-HT-ATA
In the Matter of the Application of Akron Thermal, Limited Partnership for Authority to Issue Three (3) Promissory Long-Term Notes.	:	Case No. 09-414-HT-AIS
In the Matter of the Application of Akron Thermal, Limited Partnership for Approval of an Arrangement with an Existing Customer.	:	Case No. 09-441-HT-AEC
In the Matter of the Application of Akron Thermal, Limited Partnership for Approval of a Modification to an Existing Arrangement.	: : :	Case No. 09-442-HC-AEC
In the Matter of the Application of Akron Thermal, Limited Partnership for an Emergency Increase in its Rates and Charges for Steam and Hot Water Service.	: : :	Case No. 09-453-HT-AEM

AKRON THERMAL, LIMITED PARTNERSHIP ATTORNEY EXAMINER-ORDERED EXHIBIT

Pursuant to the July 20, 2009 directive of the presiding attorney examiner during the hearing in these matters, Akron Thermal, Limited Partnership ("Akron Thermal") hereby submits the attached spreadsheet showing the 2008 revenues derived from its tariff and contract customers, the percentage of total steam and hot water revenues these revenues represent, and, for contract customers, whether the contract was filed with the Commission, and, if so, the date the contract was filed with the Commission. The spreadsheet also shows the 2008 revenues derived by Akron Thermal from its billings for steam service to Akron Thermal Cooling, LLC. Finally, the spread sheet shows the annualized impact of the modification to the Canal Place, Ltd. ("Canal Place") contract in February 2009 on the average rate charged to Canal Place, as well as the annualized impact of moving those customers served pursuant to contract in 2008 to tariff in 2009.

Respectfully submitted,

/s/

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CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing was served upon the following parties by electronic mail this 21st day of July 2009.

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AKRON THERMAL, LP 2008 CUSTOMER REVENUE

STEAM TARIFF REVENUE

Customer	Customer	2005	2008 - Total	Ave.	*6 of	Service	Filed	Date	
Number	Name	MIbs	S	Rate	Total	Type	w/PUCO?	Filed	atoZ
									21017
1300	1300 AT&T Services	5,055.00	S 128,661.70	\$ 25.45	0.83%	Tariff			
1501	501 Bowery Management	55.00	2,184,17	39.71	0.01%	Tariff			
1602	1602 Bowery Management	2,294.00	63,040.53	27.48		Tariff			
2200	2200 St. John's - St. Paul's	821.66	23,835.07	29.01	0.15%	Tariff	-		
2300	2300 Akron Public Schools	3,247.00	85,440.96	26.31	0.55%	Tariff.			
2800	2800 Inventure Place	3,224.52	51,303.84	15,91	0.33%	Tariff			
2801	2801 National Inventors Hall of Fame School	1,413.30	29,327.11	20.75	0.19%	Tariff			
3603	3603 Akron Area YMCA	1,242.12	27,017.04	21.75	0.17%	Tariff			
3604	3604 Testa Management	519.01	15,059,17	29.02		Tanff			
4102	University of Akron	1	388.71	NA		Tariff			
7300	7300 Zion Lutheran Church	2,099.54	57,739.49	27.50		Tariff			
8000	8000 Access	225.00	6,630.25	29.47		Tariff			
10601	10601 Chemstress Courtyard Mgmt.	1,845.63	52,909,99	28.67	0.34%	Tariff			
11400	l 1400 First Merit Real Estate Mgmt.	10,783.80	265,170.03	24.59	1.71%	Tariff			
12000	12000 Akron Main Place Development	2,034.16	55,438.66	27.25	0.36%	Tariff			
12503	12503 RCM, Inc.	00'591	5,027.12	30.47		Tariff			
12551	12551 RCM, Inc.	468.94	13,604,81	29.01	0.09%	Tariff			
13003	13003 RCM, Inc.	14.00	576.49	41.18	%00.0	Taniff			
13201	13201 Bowery Management	5,082.00	134,965.88	26.56	0.87%	Tariff			
14900	14900 Community Hall Foundation	3,190.00	86,559.64	27.13	0.56%	Tariff			
15001	15001 Community Hall Foundation	293.00	8,485.87	28.96	0.05%	Tariff			
16500	16500 Malone Properties, Inc.	1,092.00	34,711.06	31.79	0.22%	Tariff			
17800	17800 Owner's Management	9,425.11	238,336.75	25.29	1.54%	Tariff			
21401	21401 Cross Roads Land Co.	369.00	10,302.42	27.92	0.07%	Tariff			
22104	22104 Akron Incubator	9,747.60	220,521,94	22.62	1 43%	Tariff			
22106	22106 Valley Rubber Mixings, Inc.	1,153.79	37,468.14	32.47	0.24%	Tariff			
26701	26701 University of Akron	*	1,504.75	ΝA	%10.0	Tariff			
27101	27101 Ladalow Enterprises, Inc.	4,622.40	110,824.06	23.98	0.72%	Taríff			
27102 Model	Model	1,446.51	36,324.44	25.11	0.23%	Tariff			
27300	Board of Education	1,814.60	50,231.14	27.68	0.32%	Tariff			
28501	AT&T	4,901.87	138,047.86	28.16	%68.0	Tariff			
28800	28800 Hope Academics	882.00	24,001.37	27.21	0.16%	Tariff			
28850	28850 St Bernard's Church	1,119.00	32,115.63	28.70	0.21%	Tariff			
All	All City of Akron	16,239.08	436,817,92	26.90	2.82%	Tariff			
All	All Summit County	38,151.57	974,749.87	25.55	6.30%	Tarifî			
	Total Steam Tariff Revenue	135.037.21	S 3.459.323.88	S 25.62	20 3.0 20				
		-	ł	I			-		

Note: Average rates differ by tariff customer due primarily to the difference in demand level/charges.

HOT WATER TARIFF REVENUE

	Note				
Duta	Filed				
Ethod	w/PUCO2				
Service	Tyne		Taniff		
∿, of	Total		0.04%		0.04%
Avg.	Rate		\$ 23,57		S 23.57
- Total	S		\$ 6,589.39		\$ 6,589.39 \$
2008 - 1	Mmbtu's		279.61	0	279.61
Customer	Name		223 / 9 Stadium Restaurant Canal Park		Total Hot Water Tariff Revenue
Customer	Number	CLCCC	N/ 677		

STEAM CONTRACT REVENUE

				ľ					
Customer	Customer	2008	2008 - Total	Avg.	% of	Service	Filed	Date	
Number	Name	MIbs	s	Rate	Total	Tvnc	w/PUCO?	Filed	Sick
									1001
3300	3300 Childrens Hospital Medical Center	119,814.54	\$ 2,226,096.62	\$ 18.58	14.40%	Contract	<u>}</u>	5/26/2009	
4200	4200 Akron Public Schools	7,806.74	73,222.63	9.38	0.47%	Contract	NA	1004	Contract rejected 2/20/00: new trait?
7501	7501 Ohio Building Authority	2,414.57	40,988,49	16.98	0.26%	Contract	AN		Contract express 0/08, want off weetow 11/00
20801	20801 Akron Professional Baseball	2,188.00	52,822.70	24.14	0 34%	Contract	NA		Contract reported 2/20/00: now textf
22850	22850 Akron Art Museum	252.22	5,155.86	20.44	0.03%	Contract	NA NA		Contract rejected 2/20/00: sour failur
23750	23750 Summa Health System	139,733.02	1.910,439.13	13.67	12 36%	Contract	z		CONTRACT 14 PERCENT 2/ 2010/2 110W 101111
22107	22107 Rogers Industrial	19.48	5,360.76	275.19	0.03%	Contract	: z		
22132	22132 Canal Place Linuted	53,295.75	694,191.34	13.03	4.49%	Contract	; 	5/26/2009	
30600	30600 Akron General Mcdical Center	131,627.75	2,414,828,18	18.35	15.62%	Contract	NA		Contract expired 3/31/09
	Total Steam Contract Revenue	457,152.07	S 7,423,105.71 S	S 16.24	48.00%				
				The second secon	And a second sec				

HOT WATER CONTRACT REVENUE

d Date		Contract expired 4/36/09	Contract rejected 2/20/00- now tariff				
e Filed	Ň	Ct NA		NA			
Service	Type	25.98% Contract	0.39% Contract	Contract			
%, of	Total		0.39%	%60 0	0.29%	26.95%	
Avg.	Rate	S 15.13	12.47	12.37	NA	S 15.21	
Total	S	4,018,854.30 \$	60,663.72	44.453.68	44,472.60	4,168,444.30 \$	
2008 - Tota	Mmbtu's	265,680.25 \$	4,866.41	3,592.80		274,139.46 S	
Customer	Name	3200 University of Akron	22380 O'Neils Bldg. Condo. Assoc.	22400 City of Akron - O'Neils Parking	Condo Customers	Total Hot Water Contract Revenue	
Customer	Number	3200 U	22380 C	22400 C	c	I.	

Note: No volume for the condo customers is recorded above since the Mmbtu's are not metered.

STEAM REVENUE - AKRON THERMAL COOLING

Customer	Customer	2002	2008 - Total	Ave.	Jo %
Number	Name	Mlbs	S	Rate	Total
	Cooling - BFG	78,965.40	S 137,824.48	\$ 1.75	0 89%
	Cooling - Downtown	74,127.96	277,754.60	3.75	1.80%
	Total Steam - Akron Thermal Cooling	153,093.36	S 415,579.08 S	S 2.71	2.69%

Note: ATLP bills ATC for steam used in the production of chilled water as well as for electric and labor allocations. These billings are reflected in ATLP's income statement as revenue (for steam) and reduced expenses (for utilities and labor). The total of all billings amount to approximately 85% of ATCs 2008 revenues from its customers. The remaining 15% is retained by ATC to pay its own direct expenses.

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	15,473,042.3	
┝	~	
	TOTAL REVENUE	

ANNUALIZED STEAM REVENUE - AMENDED/REJECTED/EXPIRED CONTRACTS

Customer	Customer			Ave.	Service
Number	Name	2008 MIbs	643	Rate	Type
4200	4200 Akron Public Schools	7,806.74	\$ 149,276.87	149,276,87 \$ 19.12	Tariff
20801	20801 Akron Professional Baseball	2,188.00	64,130,17	29.31	Tariff
22850	22850 Akron Art Museum	252.22	8,040,74	31.88	Tariff
22132	22132 Canal Place Limited	53,295,75	884,709.45	16.60	Contract
30600	80600 Akron General Medical Center	131,627.75	2,187,748,39	16.62	Tariff
	Total Steam Revenue	195,170.46 \$	\$ 3,293,905.62		

ANNUALIZED HOT WATER REVENUE - REJECTED CONTRACTS

Customer	Customer			Ave.	Service
Number	Name	2008 Mimbtu's	s	Rate	Type
22380	22380 O'Neils Bldg. Condo. Assoc.	4,866.41	s	96,252.67 \$ 19.78	Tariff
22400	22400 City of Akron - O'Neils Parking	3,592.80	74,063.10	20 61	Tariff
	Total Hot Water Revenue	8,459.21	S 170,315.77		

This foregoing document was electronically filed with the Public Utilities

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in

Case No(s). 09-0453-HT-AEM

Summary: Brief Summit County's Brief in Opposition to Akron Thermal LP Application for Rate Increase electronically filed by Ms. Linda Murphy on behalf of Akron Thermal Limited Partnership and Canal Place Ltd and Children's Hospital of Akron and City of Akron and Community Hall Foundation