BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In the Matter of the Adoption of Rules for Alternative and Renewable Energy Technologies and Resources, and Emission Control Reporting Requirements, and Amendment of Chapters 4901:5-1, 4901:5-3, 4901:5-5, and 4901:5-7 of the Ohio Administrative Code, Pursuant to Chapter 4928, Revised Code, to Implement Senate Bill No. 221. Case No. 08-888-EL-ORD

THE KROGER CO.'S MEMORANDUM CONTRA APPLICATION FOR REHEARING

Pursuant to Ohio Administrative Code ("OAC") 4901-1-35(B), The Kroger Co. submits this Memorandum Contra applications for rehearing filed in this proceeding.

I. <u>INTRODUCTION</u>

On April 14, 2009, the Public Utilities Commission of Ohio ("Commission") issued an Opinion and Order ("April 14 Order") approving rules to implement the requirements of SB 221. On May 15, 2009, several interested parties in this proceeding, including The Kroger Co., applied for rehearing on a number of rules approved by the Commission. The Kroger Co. will not restate its arguments for rehearing in this Memorandum Contra. However, The Kroger Co. respectfully requests that the Commission consider The Kroger. Co.'s comments on the Applications for Rehearing filed by other parties. Comment on an issue discussed herein does not necessarily indicate The Kroger Co.'s opposition to a rehearing on the issue.

II. <u>RESPONSE TO REQUEST FOR REHEARING</u>

A. Recovery for Transmission and Distribution Upgrades

In its Application for Rehearing, OCEA requests rehearing on OAC 4901:1-39-07(A)(2), which allows a mercantile customer to opt-out of the energy efficiency and demand reduction cost recovery mechanism ("DSM Rider") with the Commission's approval. Upon rehearing, OCEA requests that the Commission amend the rule to require that mercantile customers opting-out of the DSM Rider pay for lost distribution revenues.¹

Before discussing OCEA's proposed amendment to OAC 4901:1-39-07(A)(2), The Kroger Co. reiterates its objection to an electric distribution utility ("EDU") recovering lost revenues for demand reduction and energy savings initiatives ("EE").² An EDU should not be able to recover lost revenues that result from the implementation of a new technology or system upgrade unless an EDU is willing to forgo additional revenue caused by demand increases that result from technological innovation.³ It is asymmetrical to allow an EDU to recover lost revenues from more efficient technology, without requiring them to forego revenues that result from demand increasing technologies.

However, if a mercantile customer that opts-out of the DSM Rider must pay for lost distribution revenues, the allocation of lost distribution revenues must have a demand component. Most lost distribution revenues will result from a reduction in peak demand.

¹ OCEA Application for Rehearing at p. 13-14.

² See The Kroger Co. Reply Comments at 3-4 (arguing an EDU should not be allowed to recover costs associated with lost distribution revenues).

³ For example, if an EDU recovers lost revenue that results from the installation of more efficient light bulbs, an EDU should return revenue generated from customers increased usage as a result of electronic picture frames or any other technology that increase customer electric usage.

A higher percentage of peak demand reduction is attributable to low load-factor customers, because low load factor customers have the highest percentage of demand to reduce.

OCEA asserts that R.C. 4928.141(A) requires an EDU to provide consumers "on a comparable and nondiscriminatory basis within its service territory, a standard service offer." According to OCEA's own logic, the Commission must not discriminate when applying the rate recovery mechanism for lost distribution revenues. Because lost distribution revenues are attributable to peak demand reduction, a demand component must be used to allocate lost distribution revenues. To do otherwise would be discriminate against high load factor customers and violate R.C. 4928.141(A).

B. Mercantile Customer Application to Integrate Energy Savings

In its Application for Rehearing, Dayton Power and Light Company ("DP&L") requested rehearing on OAC 4901:11-39-08 which requires a mercantile customer to file an application with the Commission to integrate its energy efficiency and demand reduction ("EE") with an EDU. DP&L argues that the application for reasonable arrangements and the subsequent reporting requirements are too complex, burdensome and intrusive for mercantile customers.⁴ The Kroger Co. supports DP&L's request for rehearing on this issue. Requiring over burdensome, costly and unnecessary application and reporting requirements could deter a mercantile customer from applying for reasonable arrangements. This is even more so if the reporting requires disclosure of confidential and proprietary information. As noted in The Kroger Co.'s Application for Rehearing, allowing customers to opt-out of utility EE programs encourages a customer

⁴ DP&L Application for Rehearing at 24-25.

to invest in cost effect energy efficiency and demand response measures on its own.⁵ For these reasons, the Commission must order a rehearing to reduced and or eliminate many costly and unnecessary requirements of OAC 4901:11-39-08.

C. **One Time Payment to Mercantile Customers That Commit Energy Savings**

In its Application for Rehearing, AEP proposes to amend OAC 4901:11-39-08 to allow an EDU to make a one-time incentive payment to a mercantile customer that commits its EE to an EDU.⁶ The Kroger Co. generally agrees with including more options for a mercantile customer to commit its EE with that of an EDU. Flexibility to commit EE enables mercantile customers and EDUs to precisely tailor EE programs in a way that achieves maximum energy savings and demand reduction.

However, the availability of a one-time payment to mercantile customers must not supplant the ability of a mercantile customer to avoid a DSR Rider all together. In this brief, and in several other pleadings filed in this proceeding, The Kroger Co. demonstrated the importance of allowing a mercantile customer to opt-out of an EDU's EE program. Therefore, The Kroger Co. supports AEP's proposal to include the option to give incentive payments to mercantile customers, but cautions that this measure must supplement, not substitute, the other measures used by EDU's and mercantile customers to obtain energy savings and demand reduction.

⁵ The Kroger Co. Application for Rehearing at 12. ⁶ AEP Application for Rehearing at 16-18.

III. <u>CONCLUSION</u>

The Kroger Co. respectively requests that the Commission consider the matters discussed herein, if rehearing is ordered in this proceeding.

Respectfully submitted,

John W. Bentine, Esq. (0016388) E-Mail: jbentine@cwslaw.com Direct Dial: (614) 334-6121 Mark S. Yurick, Esq. (0039176) E-Mail: myurick@cwslaw.com Direct Dial: (614) 334-7197 Matthew S. White, Esq. (0082859) E-Mail: mwhite@cwslaw.com Direct Dial: (614)334-6172 Chester, Willcox & Saxbe LLP 65 East State Street, Suite 1000 Columbus, Ohio 43215-4213 (614) 221-4000 (Main Number) (614) 221-4012 (Facsimile)

Attorneys for The Kroger Co.

CERTIFICATE OF SERVICE

The undersigned hereby certifies that a copy of the foregoing Application for Rehearing and Memorandum in Support of The Kroger Company was served via by first-class, postage prepaid U.S. mail, and, where indicated, electronic on this 27th day of May, 2009 upon the following:

SEE ATTACHED LIST

Attorney at Law

Kenneth R. Alfred, Executive Director Ohio Fuel Cell Coalition 737 Bolivar Road Cleveland, OH 44115

Langdon D. Bell Bell & Royer Co., LPA 33 South Grant Avenue Columbus, OH 43215 <u>Lbell33@aol.com</u> Attorney for Norton Energy Storage

Mary W. Christensen Christensen Christensen Donchatz Kettlewell & Owens, LLP 100 East Campus View Blvd., Suite 360 Columbus, OH 43235 <u>mchristensen@columbuslaw.org</u> Attorney for Great Lakes Energy Development Task Force

Dale R. Arnold, Director, Energy Services Ohio Farm Bureau Federation 280 North High St. P.O. Box 182383 Columbus, OH 43218 darnold@ofbf.org

David Caldwell, Legislative Coordinator United Steelworkers, District 1 777 Dearborn Park Lane - J Columbus, OH 43085

Joseph M. Clark Lisa G. McAlister McNees Wallace & Nurick, LLC 21 East State Street, 17th Floor Columbus, OH 43215 jclark@mwnemh.com Imcalister@mwncmh.com Attorneys for Industrial Energy Users-Ohio Paul A. Colbert, Associate General Counsel
Elizabeth H. Watts, Assistant General Counsel
Rocco O. D'Ascenzo, Senior Counsel
Amy B. Spiller, Associate General Counsel
Duke Energy Ohio, Inc.
139 East Fourth Street
P.O. Box 960
Cincinnati, OH 45201

Mark S. Fleiner, President Rolls-Royce Fuel Cell Systems, Inc. 6065 Ship Avenue NW North Canton, OH 44720

Amy Gomberg, Program Director Environment Ohio 203 East Broad Street, Ste 3 Columbus, OH 43215

Mark A. Hayden Firstenergy Service Company 76 South Main Street Akron, OH 44308 <u>haydenm@firstenergycorp.com</u> Attorney for Ohio Edison Company, the Cleveland Electric Illuminating Company and the Toledo Edison Company

Chester Jourdman, Jr., Executive Director Erin Miller, Director, Center for Energy & Environment Mid-Ohio Regional Planning Commission 111 Library Street, Suite 100 Columbus, OH 43215 emiller@morpc.org

Christine M. Falco PJM Interconnection, LLC 965 Jefferson Avenue Norristown, PA 19403 <u>falcoc@pjm.com</u>

P. Flem, President Retco Molded Products 4425 Appleton St. Cincinnati, OH 45209 Gary S. Guzy, General Counsel John Melby, President APX, Inc. 5201 Great America Parkway #522 Santa Clara, CA 95054 <u>gguzy@apx.com</u> jmelby@apx.com

Jon A. Husted Speaker, Ohio House of Representatives 77 South High Street Columbus, OH 43215 <u>District37@ohr.state.oh.us</u>

Rodger A. Kershner Howard & Howard Attorneys PC 39400 Woodward Avenue, Suite 100 Bloomfield Hills, MI 48304 <u>rak@h2law.com</u> Attorney for LS Power Associates, LP

Joseph P. Koncelik Frantz Ward LLP 2500 Key Center 127 Public Square Cleveland, OH 44114 jkoncelik@frantzward.com Attorney for Vertus Technologies Industrial, LLC

Steve Lankenau American Ag Fuels 815 Greenler Street Defiance, OH 43512

Michael K. Lavanga Garrett A. Stone Brickfield, Burchette, Ritts & Stone, P.C. 1025 Thomas Jefferson Street, N.W. 8th Floor, West Tower Washington D.C. 20007 <u>mkl@bbrslaw.com</u> <u>gas@bbrslaw.com</u> Attorneys for Nucor Steel Marion, Inc. David Marchese Haddington Ventures, LLC 2603 Augusta, Suite 900 Houston, TX 77057

Steve Millard, President and Executive Director The Council of Smaller Enterprises The Higbee Building 100 Public Square, Suite 210 Cleveland, OH 44113

Michael L. Kurtz David F. Boehm Boehm, Kurtz & Lowry 36 East Seventh Street, Suite 1510 Cincinnati, OH 45202 <u>mkurtz@BKLlawfirm.com</u> <u>dboehm@BLKlawfirm.com</u> Attorneys for Ohio Energy Group

Connie L. Lausten New Generation Biofuels 4308 Brandywine St. NW Washington, D.C. 20016 <u>cllausten@newgenerationbiofuels.com</u>

Dwight N. Lockwood, Group Vice President Global Energy, Inc. 312 Walnut Street, Suite 2300 Cincinnati, OH 45202 <u>dnlockwood@globalenergyinc.com</u>

Ann McCabe, Midwest Regional Director The Climate Registry 1543 W. School St Chicago, IL 60657 ann@theclimateregistry.org

Jennifer Miller, Conservation Program Coordinator Sierra Club Ohio Chapter 131 N. High St., Ste 605 Columbus, OH 43215 Nolan Moser Trent A. Dougherty The Ohio Environmental Council 1207 Grandview Ave., Suite 201 Columbus, OH 43212 <u>nmoser@theOEC.org</u> tdougherty@theOEC.org

Thomas J. O'Brien Bricker & Eckler, LLP 100 South Third Street Columbus, OH 43215 tobrien@bricker.com Attorneys for Northeast Ohio Public Energy Council

Vincent A. Parisi 5020 Bradenton Ave. Dublin, OH 43017 <u>vparisi@igsenergy.com</u> Attorney for Interstate Gas Supply, Inc.

Barth E. Royer Bell & Royer Co., LPA 33 South Grant Avenue Columbus, OH 43215 <u>BarthRoyer@aol.com</u> Attorney for Ohio Environmental Council

Kenneth D. Schisler EnerNOC, Inc. 75 Federal St., Suite 300 Boston, MA 02110 kschisler@enernoc.com

Steven T. Nourse Marvin I. Resnik American Electric Power Service Corporation 1 Riverside Plaza, 29th Floor Columbus, OH 43215 <u>stnourse@aep.com</u> <u>miresnick@aep.com</u> Attorneys for Columbus Southern Power Company and Ohio Power Company Terrence O'Donnell Sally W. Bloomfield Matthew W. Warnock Bricker & Eckler LLP 100 South Third Street Columbus, OH 43215-4291 todonnell@bricker.com <u>sbloomfield@bricker.com</u> <u>mwarnock@bricker.com</u> Attorneys for the American Wind Energy Association, Ohio Advanced Energy, Wind on the Wires, and Environment Ohio

M. Howard Petricoff Vorys, Sater, Seymour and Pease, LLP 52 East Gay St. P.O. Box 1008 Columbus, OH 43216 <u>mhpetricoff@vorys.com</u> Attorney for Constellation NewEnergy, Inc., Direct Energy Services, LLC, and Integrys Energy Services, Inc.

Neil Sater, CEO Greenfield Steam & Electric 6618 Morningside Drive Brecksville, OH 44141

Linda Sekura Conservation Committee Chan-Northeast Ohio Sierra Club 20508 Watson Road Maple Heights, OH 44137 LSekura@aol.com

Jeffrey L. Small, Counsel of Record Office of the Ohio Consumers' Counsel 10 W. Broad St., Suite 1800 Columbus, OH 43215 small@occ.state.oh.us Robert J. Triozzi Steven L. Beeler City of Cleveland Cleveland City Hall 601 Lakeside Avenue, Room 206 Cleveland, OH 44114 <u>RTriozzi@city.cleveland.oh.us</u> <u>SBeeler@city.cleveland.oh.us</u> Attorneys for the City of Cleveland

Charles S. Young, Acting City Manager City of Hamilton, Ohio 345 High Street Hamilton, OH 45011 youngc@ci.hamilton.oh.us

Judi L. Sobecki Randall V. Griffin Dayton Power and Light Company 1065 Woodman Dr. Dayton, OH 45432 judi.sobecki@DPLinc.com randall.griffin@DPLinc.com

Mark A. Whitt Andrew J. Campbell Jones Day 325 John H. McConnell Blvd, Suite 600 P.O. Box 165017 Columbus, OH 43216 <u>mawhitt@jonesday.com</u> <u>ajcampbell@jonesday.com</u> Attorneys for East Ohio Gas Company d/b/a Dominion East Ohio

Thomas E. Lodge Carolyn S. Flahive Kurt P. Helfrich Sarah P. Chambers Thompson Hine LLP 41 South High Street, Suite 1700 Columbus, Ohio 43215-6101 <u>Carolyn.Flahive@thompsonhine.com</u> Attorneys for Buckeye Power, Inc.