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PUCO

Via Hand Delivery

May 15, 2009

Public Utilities Commission of Ohio PUCO Docketing 180 E. Broad Street, 10th Floor Columbus, Ohio 43215

In re: Case No. 08-888-EL-ORD

Dear Sir/Madam:

Please find enclosed an original and twenty (20) copies of the APPLICATION FOR REHEARING OF THE OHIO ENERGY GROUP filed in the above-referenced matter.

Copies have been served on all parties on the attached certificate of service. Please place this document of file.

Respectfully yours,

David F. Boehm, Esq. Michael L. Kurtz, Esq.

min-ekg

BOEHM, KURTZ & LOWRY

MLKkew Encl.

Cc:

Certificate of Service

CERTIFICATE OF SERVICE

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> David F. Boehm, Esq. Michael L. Kurtz, Esq.

BEFORE THE PUBLIC UTILITY COMMISSION OF OHIO

In the Matter of the Adoption of Rules for Alternative and Renewable Energy-Technologies and Resources/ and Emission Control Reporting Requirements, and Amendment of Chapters 4901:5-1,4901:5-3,4901:5-5, and 4901:5-7 of the Ohio Administrative Code, pursuant to Chapter 4928, Revised Code, to Implement Senate Bill No. 221.

Case No. 08-888-EL-ORD

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APPLICATION FOR REHEARING OF THE OHIO ENERGY GROUP

Pursuant to R.C. §4903.10 and OAC §4901-1-35, the Ohio Energy Group (OEG) seeks rehearing of the Commission's Opinion and Order of April 15, 2009 in this matter ("Order") and submits that the Order is unlawful or unreasonable in the following particulars:

- 1. Rule 4901:1-39-08(b)(4) is contrary to law because it excludes mercantile customer sited generation projects from a utility's compliance strategy and calculates energy savings based on comparisons to standards, rather than actual results.
- 2. Rule 4901:1-39-05(d) is contrary to law because it excludes from inclusion in a utility's compliance strategy projects implemented to comply with energy performance standards set by law, regulation or applicable building codes.
- 3. The Commission unreasonably exceeded its statutory authority by requiring adjustments to statutory benchmarks for economic downturns and failing to modify its methodology to calculate the three year rolling average so as to avoid energy savings requirements that exceed those required by law.
- 4. OEG seeks clarification on the requirements for compliance with the demand reduction benchmarks set forth in R.C. 4928.66(a)(1)(b).

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May 15, 2009

COUNSEL FOR THE OHIO ENERGY GROUP

BEFORE THE PUBLIC UTILITY COMMISSION OF OHIO

In the Matter of the Adoption of Rules for Alternative and Renewable Energy-Technologies and Resources/ and Emission Control Reporting Requirements, and Amendment of Chapters 4901:5-1,4901:5-3,4901:5-5, and 4901:5-7 of the Ohio Administrative Code, pursuant to Chapter 4928, Revised Code, to Implement Senate Bill No. 221.

Case No. 08-888-EL-ORD

MEMORANDUM IN SUPPORT

The energy efficiency and demand reduction requirements established by S.B. 221 are stringent. Compliance will be costly. The Commission must enforce those requirements as written. But it would be unreasonable and unlawful to make the stringent statutory requirements even more so by regulation. This rehearing application seeks to restore the balance established through the legislative process. On this issue, we believe that the position of the utilities and their energy intensive industrial customers is consistent.

1. Rule 4901:1-39-08(B)(4) Is Contrary To Law Because It Excludes Mercantile Customer Sited Generation Projects From A Utility's Compliance Strategy And Calculates Energy Savings Based On Comparisons To Standards, Rather Than Actual Results.

Rule 4901:1-39-08(B)(4) provides:

A mercantile customer's energy savings and peak-demand reductions shall be calculated by subtracting the energy [use] and peak demand associated with the customer's projects from the estimated energy use and peak demand that would have occurred if the customer had used industry standard new equipment or practices to perform the same functions in the industry in which the mercantile customer operates. Kilowatt-hours of energy and kilowatts of capacity provided by electric generation sited on a mercantile customer's side of an electric utility's meter shall not be considered energy savings or reductions in peak demand.

This provision is contrary to law and must be modified. Not only does the above provision exclude projects expressly permitted by law to be included, but the calculation of savings set forth above directly contradicts that set forth in R.C. 4928.66.

R.C. 4928.66(A)(2)(c) states:

Compliance with [the energy efficiency and demand reduction benchmarks] shall be measured by including the effects of all demand response programs for mercantile customers of the subject electric distribution utility and all such mercantile customer-sited energy efficiency and peak demand reduction programs.... [Emphasis added.]

Based on the above, the legislature intended for *all* mercantile customer projects that contribute to energy efficiency or peak demand reduction to qualify for inclusion in a utility's benchmark compliance strategy. By excluding customer generation projects, the Commission forces utilities to develop additional programs at additional costs to customers.

The Commission also failed to provide any explanation as to why a project must be compared to industry standards rather than actual circumstances when determining energy savings. R.C. 4928.66(A)(2)(c) states that compliance measurements should be based on the *effects* of the project. The effects of the project are determined by comparing energy consumption prior to the implementation of the project with energy consumption under similar conditions after the project has been completed. Comparisons to industry standards, rather than actual conditions, do not properly reflect the *effects* of the project. Therefore, the Commission's requirement to compare consumption after the completion of the project with industry standards is contrary to law and must be modified. Failure to do so will understate actual energy efficiency results, require electric utilities to unlawfully over comply with the S.B. 221 benchmarks, and raise the costs of compliance.

2. Rule 4901:1-39-05(D) Is Contrary To Law Because It Excludes From Inclusion In A Utility's Compliance Strategy Projects Implemented To Comply With Energy Performance Standards Set By Law, Regulation Or Applicable Building Codes.

Rule 4901:1-39-05(D) states:

[a]n electric utility shall not count in meeting any statutory benchmark the adoption of measures that are required to comply with energy performance standards set by law or regulation ... or an applicable building code.

Section 4901:1-39-05(D) unlawfully reduces the number and types of projects that can qualify for inclusion in a utility's compliance strategy. By excluding projects that are put in place to comply with a mandated energy performance standard, the Commission will reduce the number and types of projects for consideration at the same time S.B. 221 mandates will become more stringent. This would create additional costs in excess of those contemplated by the General Assembly.

As an example, in its Order, the Commission indicated that compact lighting program results, which would count today, will not count after the Energy Independence and Security Act of 2007 becomes effective. (Order, p. 20.) Carrying this proposition to its logical conclusion, a utility that implements a program for early replacement of light bulbs that will have energy savings effects well into the future, will not be permitted to continue to count these same energy savings effects once a law is passed that would mandate such a replacement. Under the rules as adopted, the ability to continue counting such savings would stop as of the effective date of the new legislation. Not only does such an outcome create administrative problems in tracking each and every building code, statute and regulation on federal, state, and local levels, but it also leaves the utility with a compounding deficit to overcome in the next year of compliance that would not otherwise exist but for the passage of the new legislation, regulation or building code. As a result, sunk costs for programs that are no longer valid would be lost and new costs for replacement programs would need to be incurred in order to overcome the deficit.

The legislature made it clear that *all* mercantile customer projects that contribute to energy efficiency and/or peak demand reduction may be included as part of a utility's compliance strategy. The direct language of R.C. 4928.66(A)(2)(c) provides that compliance with the benchmarks "shall be measured by including the effects of all" such mercantile projects. Moreover, R.C. 4928.66(A)(2)(d) states:

Programs implemented by a utility may include demand response programs, customer sited programs, and transmission and distribution infrastructure improvements that reduce line losses.

Nowhere are there exclusions for projects implemented "to comply with energy performance standards set by law or regulation ... or an applicable building code" and the Commission is without the authority to create them. Accordingly, Rule 4901:1-39-08(D) is unlawful and unreasonable and should be removed.

3. The Commission Unreasonably Exceeded Its Statutory Authority By Requiring Adjustments To Statutory Benchmarks For Economic Downturns And Failing To Modify Its Methodology To Calculate The Three-Year Rolling Average So As To Avoid Energy Savings Requirements That Exceed Those Required By Law.

In its Order, the Commission acknowledged its authority to adjust both the economic efficiency and demand reduction benchmarks for economic growth. However, it then went on to unlawfully expand its authority to include the ability to require adjustments to baselines based on "negative economic growth." (Order, p. 18.)

R.C. 4928.66(A)(2)(a) provides:

The baseline for energy savings under division (A)(1)(a) of this section shall be the average of the total kilowatt hours the electric distribution utility sold in the preceding three calendar years, and the baseline for a peak demand reduction under division (A)(1)(b) of this section shall be the average peak demand on the utility in the preceding three calendar years, except that the commission may reduce either baseline to adjust for new economic growth in the utility's certified territory.

Although the Commission is correct in noting its authority to reduce baselines for economic growth, a review of R.C. 4928.66(A)(2)(a) makes clear that its authority stops there. Thus, the Commission's expectation that a "negative reduction" will be applied during an economic downturn, presumably meaning that baselines will

be *increased* to reflect an economic downturn, is unreasonable as an unlawful expansion of its statutory authority and, accordingly, such a requirement should be eliminated. Such an approach would have the effect of increasing the cost on customers due to the utility being forced to over comply with the S.B. 221 requirements during an economic downturn. The General Assembly did not intend this counter intuitive outcome which tends to raise electric rates during an economic downturn, thus making the economic downturn worse.

On page 16 of its Order, the Commission addressed another issue dealing with the calculation of the baseline, finding "that the use of a 'rolling [three year] average' when determining the statutory baselines is the most reasonable interpretation, consistent with the goals of SB 221...." The issue of whether the use of a rolling average is appropriate was the subject of comments and reply comments from numerous parties to this proceeding. As the Commission noted in its Order (at page 16):

The electric utilities argue that the use of a rolling average would result in a compounding effect which would, over time, make the targets impossible to achieve. DP&L provides an example that indicated that by year 2025, the effective savings requirement is closer to 39 percent rather than the 22.2 percent required by law. In the alternative, DP&L argues that the Commission could use a rolling three-year period but make adjustments to eliminate the compounding effect.

Although the Commission acknowledged the above arguments, it never discussed their impact on the required level of compliance or any reason why these meritorious arguments should be ignored, instead simply finding that the use of a three year rolling average is appropriate. As demonstrated in DP&L's compounding example, a failure to adjust the baseline for the compounding effects results in energy efficiency benchmarks that are significantly higher than required by statute. Therefore, OEG respectfully requests the Commission to either modify the rule to recognize the need for an adjustment that would eliminate the compounding effect, or alternatively clarify in its Entry on Rehearing that annual energy savings reduction requirements will not exceed those set forth in R.C. 4928.66(A)(1)(a).

4. OEG Seeks Clarification On The Requirements For Compliance With The Demand Reduction Benchmarks Set Forth In R.C. 4928.66(A)(1)(B).

R.C. 4928.66(A)(1)(b) requires a utility, starting in 2009, to "implement peak demand reduction

programs designed to achieve a one per cent reduction in peak demand in 2009 and an additional seventy-five

hundredths of one per cent reduction each year through 2018."

Many utilities intend to comply with the peak demand reduction benchmarks through their respective

interruptible programs. It would be economically wasteful to require manufacturers to actually shut down for a

period of time to prove that they can, so that the interruptible load will count as demand response. It would be

more reasonable to simply require a demonstration of the ability to interrupt, if needed. There is no reason to

unnecessarily disrupt a manufacturing operation which will tend to hurt Ohio's economic competitiveness.

Respectfully submitted,

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