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February 13, 2009

#### **VIA FEDERAL EXPRESS**

The Public Utilities Commission of Ohio Docketing Division Attention: Renee Jenkins 180 E. Broad Street 10th Floor Columbus, OH 43215

Re:

The Dayton Power and Light Company, PUCO Case Nos. 08-1094-EL-SSO, et al.

Dear Ms. Jenkins:

Enclosed are an original and twenty (20) copies of the Memorandum of The Dayton Power and Light Company in Opposition to Motion to Strike DP&L Testimony and Application Related to Incremental Costs as Inconsistent with the Stipulation and Order in Case No. 05-276-EL-AIR by OCC in the above-captioned matter that was filed via facsimile on February 13, 2009.

Very truly yours,

R. Holtzman Wadrich

R. Holtzman Hedrick

RHH/tes Enclosures

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#### BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

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In The Matter of the Application of

The Dayton Power and Light Company for

Approval of Its Electric Security Plan

In The Matter of the Application of

The Dayton Power and Light Company for

Approval of Revised Tariffs

In The Matter of the Application of

The Dayton Power and Light Company for Approval of Certain Accounting Authority

Pursuant to Ohio Rev. Code Section 4905.13

In The Matter of the Application of

The Dayton Power and Light Company for Approval of Its Amended Corporate

Separation Plan

Case No. 08-1094-EL-SSO

Case No. 08-1095-EL-ATA

Case No. 08-1096-EL-AAM

Case No. 08-1097-EL-UNC

MEMORANDUM OF THE DAYTON POWER AND LIGHT COMPANY IN OPPOSITION TO MOTION TO STRIKE DP&L TESTIMONY AND APPLICATION RELATED TO INCREMENTAL COSTS AS INCONSISTENT WITH THE STIPULATION AND ORDER IN CASE NO. 05-276-EL-AIR BY OCC

Days before the evidentiary hearing in this matter was scheduled to begin, The Office of the Ohio Consumers' Counsel ("OCC") has filed a baseless Motion to Strike. The Commission should deny OCC's Motion to Strike for each of the following separate and independent reasons: (1) Ohio Rev. Code § 4928.143(D) expressly authorizes the Commission to permit DP&L to defer fuel costs that are not being recovered under DP&L's current rate plan; (2) OCC is not a "Signatory Party" to the RSP Stipulation, and thus has no rights under the section of the RSP Stipulation upon which OCC relies; (3) even if OCC had a right to enforce the section of the RSP Stipulation that it cites, OCC is incorrect as to what that section means; (4) assuming for the sake of argument that changed circumstances were required for the

Commission to permit DP&L to defer fuel costs, there have been significant changed circumstances due to the enactment of SB 221; (5) OCC's reliance on historic returns is misplaced; (6) the invited error doctrine upon which OCC relies is inapplicable; and (7) OCC has failed even to identify the portions of DP&L's filing that should be stricken.

# I. OHIO REV. CODE § 4928.143(D) AUTHORIZES THE COMMISSION TO PERMIT DP&L TO DEFER FUEL COSTS THAT ARE NOT BEING RECOVERED UNDER DP&L'S CURRENT RATE PLAN

It is well-settled that the Commission is a creature of statute and is vested with those powers that the General Assembly has granted to it. Tongren v. PUCO (1999), 85 Ohio St. 3d 87, 88, 706 N.E.2d 1255 ("The commission, as a creature of statute, has . . . the authority conferred upon it by the General Assembly.") (citations omitted); Coalition for Safe Elec. Power v. PUCO (1977), 49 Ohio St. 2d 207, 210, 361 N.E.2d 425 (the Commission "is a creature of statute, having . . . such power as the General Assembly has seen fit to confer upon it") (quotation and citation omitted). Here, through the passage of Ohio Rev. Code § 4928.143(D), the General Assembly has expressly granted to the Commission the power to permit DP&L to seek to defer costs incurred to provide a standard service offer ("SSO") under Ohio Rev. Code § 4928.141 that are not being recovered under current rates, including fuel costs.

Specifically, Ohio Rev. Code § 4928.143(D) applies to an electric utility that has a rate plan that extends beyond December 31, 2008. At the time that section was enacted (and today), DP&L was the only Ohio electric utility that fit that description. That statute further provides that DP&L:

"may include in its electric security plan under this section, and the commission may approve . . . provisions for the incremental recovery or the deferral of any costs that are not being recovered under the rate

plan and that the utility incurs during that continuation period to comply with section 4928.141[.]"

Id. Thus, the General Assembly has explicitly authorized the Commission to approve DP&L's planned deferral of 2009 and 2010 fuel costs that are in excess of fuel cost recovery in DP&L's existing rates. Id.

Indeed, OCC's own witness effectively conceded that DP&L should be permitted to defer fuel costs under Ohio Rev. Code § 4928.143(D). During the February 2, 2009

Deposition of Daniel Duann (excerpts attached), Dr. Duann admitted that: (1) when SB 221 was enacted, DP&L was the only electric utility that had a rate plan extending beyond December 31, 2008 (meaning DP&L was the only utility to which Ohio Rev. Code § 4928.143(D) would apply) (p. 23); (2) DP&L will incur fuel costs to provide customers an SSO under Ohio Rev. Code § 4928.141 (pp. 25, 56); (3) apart from an unrelated environmental rider, he knew of no other costs besides fuel that had increased for DP&L in its provision of electric service since the RSP Stipulation in 2005 (p. 27); (4) nothing in the RSP Stipulation expressly precludes DP&L from deferring recovery of excess fuels costs in 2009 and 2010 (p. 36); and (5) the OCC case team handling this matter has discussed the fact that Ohio Rev. Code § 4928.143(D) was intended to grant to the Commission the power to permit DP&L to recover excess fuel costs (pp. 45-46).

Therefore, to evade the express provisions set forth in Ohio Rev. Code § 4928.143(D), OCC must now argue -- notwithstanding the admissions of its own witness and case team to the contrary -- that either the General Assembly lacks the power to grant the Commission authority to permit DP&L to defer incremental costs associated with providing SSO under Ohio Rev. Code § 4928.141 (including fuel costs), or that the General Assembly is

somehow bound by, and its actions limited by, the RSP Stipulation. Those arguments find no basis in the law, because the General Assembly can grant such powers to the Commission.

Tongren, 85 Ohio St. at 88. In Ohio Rev. Code § 4928.143(D), the General Assembly has granted to the Commission the authority to authorize DP&L to defer fuel costs, and the Commission should deny OCC's Motion to Strike on that basis alone.

#### II. OCC'S RELIANCE ON THE RSP STIPULATION IS MISPLACED

As the basis for its Motion to Strike, OCC relies upon the Stipulation and Recommendation signed in Case No. 05-276-EL-AIR ("RSP Stipulation"). Motion to Strike, pp. 2-6. OCC, however, neither signed the RSP Stipulation in 2005, nor correctly interprets it now.

#### A. OCC Cannot Rely Upon a Stipulation to Which It Is Not a Party

The crux of OCC's argument is based on the language found in Section I.G. of the RSP Stipulation, entitled "Subsequent Legislation." Motion to Strike, p. 3. That section allows "the Company and Signatory Parties" to address subsequent legislation that affects the terms of the RSP Stipulation. RSP Stipulation, p. 6 (emphasis added). OCC was not a "Signatory Party" (id., p. 9) — in fact, OCC actively opposed the RSP Stipulation and filed an unsuccessful appeal of the Commission's Order approving the RSP Stipulation. Ohio Consumers' Counsel v. PUCO, 114 Ohio St. 3d 340, 2007-Ohio-4276, 872 N.E.2d 269. As a non-party to the RSP Stipulation, OCC may not now attempt to enforce it. Haley v. Hunter, Summit App. No. 23027, 2006-Ohio-2975, ¶ 19 (affirming dismissal because plaintiff lacked standing to assert contract claim where he "was not a party to the contract at issue").

#### B. OCC Has Misinterpreted the RSP Stipulation

Not only does the OCC's status as a non-signatory party preclude its arguments, but also its reading of the RSP Stipulation regarding subsequent legislation is simply wrong.

Motion to Strike, pp. 3-5. The statement emphasized by OCC (at p. 3), that the signatory parties "will comply with the subsequently enacted legislation by amending this Stipulation to the extent necessary," in no way acts as a bar to (and does not even address) DP&L's ability to avail itself of permissive legislation subsequently enacted by the General Assembly. RSP Stipulation, p. 6.

The quoted language means only that a subsequent law that requires DP&L to take actions affecting the terms of the RSP Stipulation gives rise to a right of the Signatory Parties (a group to which OCC does not belong) to confer and possibly amend the RSP Stipulation to the extent necessary. The clause does NOT prohibit DP&L from taking actions pursuant to a statute that allows, but does not require, such actions to be taken. In other words, OCC's argument on pages 3-5 of the Motion to Strike treats actions taken under a permissive subsequent statute as barred by a provision designed to reconcile subsequently-enacted mandatory legislative dictates with the terms agreed to in the RSP Stipulation. Indeed, Ohio Rev. Code § 4928.143(D), which contains permissive provisions related to the recovery of incremental cost increases, was not the type of statutory change that was even contemplated by the RSP Stipulation, rendering OCC's Motion to Strike baseless. OCC concedes as much: "The Stipulation only addresses statutory mandates[,] not permissive cost recovery mechanisms."

Motion to Strike, p. 5. The Commission should reject OCC's argument for this additional reason.

III. CHANGED CIRCUMSTANCES ARE IRRELEVANT IN THIS MATTER,
BUT NONETHELESS, SB 221 WOULD AMPLY JUSTIFY A
MODIFICATION OF THE COMMISSION'S ORDER APPROVING THE
RSP STIPULATION

On pages 4-6 of the Motion to Strike, OCC references the changed circumstances doctrine and argues that the Commission should not alter its Order approving the RSP Stipulation. Changed circumstances are irrelevant here, because there is no need to modify the RSP Stipulation. As discussed above, the General Assembly has conferred upon the Commission, through the passage of Ohio Rev. Code § 4928.143(D), the authority to permit DP&L to defer the incremental costs at issue, independent of the RSP Stipulation (which does not even address subsequently-passed permissive legislation) and any changed circumstances. DP&L's decision to avail itself of that legislative opportunity renders changed circumstances inapposite.

Even assuming, for the sake of argument, that (1) the RSP Stipulation needs to be modified, and (2) changed circumstances are necessary to do so, the passage of SB 221 more than qualifies. Under the line of cases analyzing changed circumstances, "[t]he [C]ommission may change or modify earlier orders as long as it justifies any changes." Ohio Consumers'

Counsel v. PUCO, 114 Ohio St. 3d 340, 2007-Ohio-4276, 872 N.E.2d 269, ¶¶ 14, 16 (upholding Commission order approving stipulation that modified previous order where competition-related projections did not materialize as anticipated) (citation omitted); Ohio Consumers' Counsel v.

PUCO, 110 Ohio St. 3d 394, 2006-Ohio-4706, 853 N.E.2d 1153, ¶ 25 (upholding Commission order approving a modification of a prior order where the prior order unintentionally "created anticompetitive barriers to the entry of new CRES providers in DP&L's territory"; "the PUCO may change or modify earlier orders as long as it justifies any changes") (citation omitted).

While the significant changed circumstances described in the above-cited cases justified appropriate modifications to prior Commission orders, such changes pale in comparison to the new, unprecedented regulatory environment engendered by SB 221. On one hand, SB 221 imposes new costs and risks on DP&L (e.g., Ohio Rev. Code §§ 4928.64 and 4928.66), and on the other, the law provides for new recovery for DP&L (e.g., Ohio Rev. Code § 4928.143(D)). Although not required under Ohio Rev. Code § 4928.143(D), this new regulatory equilibrium would amply justify the modification of the Order approving the RSP Stipulation.

## IV. OCC'S RELIANCE ON RATEMAKING CASES AND DP&L'S HISTORIC RETURNS ON EQUITY RATES MUST FAIL

OCC asserts that there is no financial need to modify the RSP Stipulation, or to allow DP&L to recover additional costs, based on DP&L's historic rates of return on equity.

Motion to Strike, pp. 5-6. OCC's arguments, however, miss the mark for multiple reasons. First, Ohio Rev. Code § 4928.143(D) allows DP&L to seek to defer costs incurred to provide SSO, regardless of DP&L's historic equity return rates.<sup>1</sup>

Second, OCC's unfounded assertion that Fed. Power Comm'n v. Hope Natural

Gas Co. (1944), 320 U.S. 591, 64 S. Ct. 281, and Bluefield Water Works & Improvement Co. v.

Pub. Serv. Comm'n (1923), 262 U.S. 679, 43 S. Ct. 675, govern "whether there is a need for a

company to recover additional costs" lacks any basis in law or reason. Motion to Strike, pp. 5-6.

Hope and Bluefield are rate of return cases that set forth broad constitutional standards and limits regarding return rate analysis in ratemaking proceedings. Those cases establish the minimum levels that a utility must be permitted to recover so that ratemaking does not result in an

Ohio Rev. Code § 4928.143(D) provides "for the incremental recovery or deferral of any costs that are not being recovered under the [current] rate plan and that the utility incurs... to comply with section 4928.141[.]"

unconstitutional taking, but those cases do not prohibit the General Assembly from authorizing a utility to recover specific costs, as the General Assembly has done here. OCC lifts quotations from the Supreme Court's discussion of the constitutional boundaries regarding the ratemaking determinations of public service commissions, and recasts those words in an attempt to support its own argument. Motion to Strike, p. 6. These cases and their progeny were meant to give broad constitutional guidance in rate of return cases, not settle cost recovery disputes outside of the ratemaking context.<sup>2</sup>

#### V. THE INVITED ERROR DOCTRINE IS INAPPLICABLE

OCC's reliance on the invited error doctrine is plainly misplaced. Motion to Strike, pp. 6-7. Under the invited error doctrine, "a party is not entitled to take advantage of an error that he himself invited or induced the court to make." State ex rel. Kline v. Carroll, 96 Ohio St. 3d 404, 2002-Ohio-4849, 775 N.E.2d 517, ¶ 27. Here, there has been no error made by a court (or Commission), much less one that was "invited or induced" by DP&L. Indeed, there has been no error committed at all. Finally, DP&L is not attempting to take advantage of such a (non-existent) error. This specious argument should be rejected by the Commission.

### VI. OCC HAS FAILED TO IDENTIFY THE PORTION OF DP&L'S ESP FILING THAT IT BELIEVES SHOULD BE STRICKEN

In addition to the fatal infirmities set forth above, the Commission should not grant OCC's Motion to Strike in any event because OCC has failed to identify the portions of

<sup>&</sup>lt;sup>2</sup> E.g., <u>Bluefield</u>, 262 U.S. 679, paragraph 4 of the syllabus ("Rates which are not sufficient to yield a reasonable return on the value of the property used, at the time it is being used to render the service of the utility to the public, are unjust, unreasonable and confiscatory; and their enforcement deprives the public utility company of its property, in violation of the Fourteenth Amendment"); <u>Duquesne Light Co. v. Barasch</u> (1989), 488 U.S. 299, 310, 314, 109 S. Ct. 609 (although there are "constitutional difficulties when a utility raises a claim that the rate which it is permitted to charge is so low as to be confiscatory," there are also "economic judgments required in rate proceedings [that] are (footnote cont'd...)

DP&L's ESP Filing that should be stricken. Given this fundamental failure, how is the Commission expected to identify which portions of DP&L's voluminous filing should be stricken? OCC failed to identify which portions of DP&L's filing should be stricken, and its Motion to Strike should be denied for that additional reason. Early v. Toledo Blade (Lucas App. 1998), 130 Ohio App. 3d 302, 320, 720 N.E.2d 107 (court "disregard[ed]" plaintiffs' assignment of error because plaintiffs failed to identify the portion of the record that allegedly contained the error) (citing Ohio R. App. P. 12(A)(2): "The court may disregard an assignment of error presented for review if the party raising it fails to identify in the record the error on which the assignment of error is based[.]"); Williams v. S. Ohio Corr. Facility (Franklin App. 1990), 67 Ohio App. 3d 517, 525, 587 N.E.2d 870 (court could not consider plaintiff's argument "that testimony elicited from a nurse called by [defendant] was inadmissible hearsay" because plaintiff "failed to point out what part of the nurse's testimony was hearsay").

For each of the above reasons, OCC's motion should be denied.

<sup>(...</sup>cont'd

often hopelessly complex and do not admit of a single correct result. The Constitution is not designed to arbitrate these economic niceties.")

#### Respectfully submitted,

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#### CERTIFICATE OF SERVICE

I certify that a copy of the foregoing Memorandum of The Dayton Power and Light Company in Opposition to Motion to Strike DP&L Testimony and Application Related to Incremental Costs as Inconsistent with the Stipulation and Order in Case No. 05-276-EL-AIR by OCC has been served via electronic mail upon the following counsel of record, this 13th day of February, 2009:

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         BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO
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     Application of The Dayton:
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14
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     for Approval of Its
15
     Amended Corporate
     Separation Plan.
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17
                            DEPOSITION
18
     of Daniel Duann, taken before me, Karen Sue Gibson, a
     Notary Public in and for the State of Ohio, at the
19
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     offices of Janine L. Migden-Ostrander, Ohio
21
     Consumers' Counsel, 10 West Broad Street, Suite 1800,
22
     Columbus, Ohio, on Monday, February 2, 2009, at 9:30
23
     a.m.
24
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Pag  APPEARANCES:  Faruki, Ireland & Cox, P.L.L. By Mr. Jeffrey S. Sharkey  Soot Courthouse Plaza, SW  10 North Lucidow Street  A Dayton, Ohio 45402  On behalf of the Applicant.  Janine L. Nigden-Ostrander, Chio Consumers' Counsel  Mr. Rick Reese, Ms. Jacqueline L. Roberts, and Mr. Crits Aliweln  10 West Broad Street, Suite 1800  Columbus, Ohio 43215  On behalf of the Residential Consumers of The Dayton Power and Light.	DANIEL DUANN  being by me first duly sworn, as hereinafter certified, deposes and says as follows: EXAMINATION  By Mr. Sharkey: Q. Good morning, Doctor. As you know, my name is Jeff Sharkey, and I represent the Dayton Power and Light Company in this matter. Have you ever had your deposition taken before? A. I believe so. Q. Okay. Been long enough it's not fresh in your memory, I take it? A. Yes, I believe it was probably 1984. Q. Okay. Let me give you just a couple of quick ground rules because taking a deposition is a little different than an ordinary conversation because we have a court reporter sitting next to us who will take down what it is we say. The first rule is all of your answers must be oral, so if I ask a yes-no question, you can't nod your head or shake your head because the court reporter can't take that down. You need to say yes or no. Similarly uh-huh or huh-uh to be affirmative or negative won't be clear on the	Page 5
Monday Morning Session, February 2, 2009.  STIPULATIONS It is stipulated by and among counsel for the respective parties that the deposition of Danlel Duann, a witness called by the Applicant under the applicable Rules of Civil Procedure, may be reduced to writing in stenotypy by the Notary, whose notes thereafter may be transcribed out of the presence of the witness; and that proof of the official character and qualification of the Notary is walved.	transcript, so we need to again say yes or no in responses to the questions.  There will be times when you know what I am going to be asking before I finish my question. I ask nonetheless you wait until I have finished articulating the question just so the court reporter can get it down, and we are not both talking at the same time because, again, it makes it hard for her.  And then, finally, if you need a break, just let me know. My only request is not take a break while there is a question pending, okay?  A. Sure.  Q. Can you describe for me your employment history since the last degree that you received.  A. I started working at the Ohio Division of Energy, the Ohio Department of Development in August, 1983, and that was before I finished my doctorate dissertation, so I started working before I finished my dissertation, and I worked at ODOE until May, 1985. Then I started working at the American Medical Association in Chicago from May, 1985, to September, 1986. After that, I started working at Illinois Commerce Commission from September of 1986 through August, 1987. After that, I went to the Ohio State	Page 6
Page  1	1 University at Columbus, Ohio, and I worked for the 2 National Regulatory Research Institute as a senior 3 institute economist. I worked at NRRI until 4 December, 1995. 5 Then I started my own business working as 6 an independent business consultant. And I closed my 7 own business in December, 2006, and started looking 8 for a job, and I started working for the Office of 9 Ohio Consumers' Counsel on January 7, 2008. Q. Okay. Now, let's go back to your 11 position at the Ohio Division of Energy. It says in 12 your prefiled testimony that you were responsible for 13 reviewing long-term supply and resource forecasts of 14 major electric utilities in Ohio. Can you tell me 15 what that means? A. My recollection is at that time the State 16 of Ohio just passed a new legislation that required 18 the Ohio Division of Energy to review the long — the 19 20-year long-term forecast report of — long-term 10 forecast report of electric utilities, and my job at 11 that time was to review those long-term forecast 12 reports. And we — at that time there is a forecast 13 division that was doing that. I was part of that. 14 And my focus at that time was looking at on the	Page 7

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21 That was a yes for the record?  22 A. Vest.  23 Meaning of significant in your question, so I cannot.  24 answer whether they are significant on large.  25 A. Vest.  26 A. Vest.  27 Q. So is k your understanding that you was written with DPB.1 in mind?  28 year you are referring to I don't know which the year you are referring to I. I don't know what fine!  29 you are referring to I footh know which patricular or market for you are referring to I. I don't know what fine!  30 you are referring to I. I don't know which patricular or market you are referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or market you are referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which patricular or referring to I. I con't know which the referrin		· · · · · · · · · · · · · · · · · · ·				
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22 be step back. 22 rather long so I						
1.73 Eugenhade was it agree meeting that 1.75 A 1.56 and a complete complet	22	be step back.		22	rather long so I	
	23	Everybody would agree presumably that		23	Q. Let's start over. We are setting aside	
24 there will be some changes in the market price, but 24 fuel costs. And the question is since the 2005 RSP	24			ſ	,	

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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	stipulation for the Dayton Power and Light Company do you know whether the Dayton Power and Light Company had experienced any other significant increases in costs up to the time the statute was enacted?  MR. REESE: Objection. Can you tell us what you mean by any other?  Q. Any costs the Dayton Power and Light Company incurs to provide standard service offer. Does the question make sense to you?  A. Okay. I try my best. So what you are asking is since the approval of the second RSP in 2005 which established the RSP rate and you are asking me whether Dayton Power and Light has incurred quote-unquote a substantial amount of cost other than fuel in providing the standard service offer?  Q. I am asking whether you know whether the Dayton Power and Light Company has incurred such increases, that is correct.  A. Okay. Let me answer this way, I have not reviewed all Dayton and Power's—those accounting information. But I do notice that in the second RSP it specifies environmental investment rider which causes the Dayton Power & Light to increase its rate around 5.4 percent every year. And I believe this	1 2 3 4 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	being recovered under the rate plan, and the second test is just the one following that whether the utility incurred during the continuation period to comply with the standard service offer Section 4928.141.  Q. You make some — you offer some reasons in your testimony that you believe DP&L shouldn't be entitled to defer fuel costs. Set those reasons aside for the moment. The question that I have for you is did you consider any other reasons or factors in the course of your analysis that you did not include in your testimony?  A. No.  Q. I am going to hand you a document that I am going to mark as Exhibit 1. Exhibit 1 is a document that was issued by the Office of the Ohio Consumers' Counsel in July, August of 2008. Do you see that?  A. Yes.  Q. Okay. Are you familiar with the fact that the Office of the Ohio Consumers' Counsel issues such documents?  A. Yes.  Q. And you would agree that on page 1 of the	Page 29
1 2	Page 27 amount of increase 5.4 percent of the 2004 generation tariff in each year in 2000 at	1 2	document there is an article regarding energy law and in particular Senate Bill 2217	rage 30
3 4	least 2007, 2008, 2009, and 2010 and the original at least when I read the stipulation, these costs are	3 4	A. Without reading the whole issue I see on page 1 this there's a headline that states,	
5	supposed to offer the Dayton Power and Light's investment on compliance with well, anyway it's	5 6	"Energy law will shape the future of electricity in Ohio," yes, I did see that.	
7 8	related to the Dayton Power's environmental investment, so I suppose that probably indicated that	8	<ul> <li>Q. And you understand this article step back. You understand the headline to be referring to</li> </ul>	
9 10	Dayton Power has incurred some environmental investment, but I also want the record to show that	9 10	Senate Bill 221, correct?  A. I believe so.	
11 12	this investment rider, they are not subject to any prudency review or trueup under the RSP. They are	11 12	Q. And who prepares articles such as the one we are looking at on behalf of the Office of the	
13 14	simply just characterized as environmental rider, and the stipulation specifically says the PUCO can only	13 14	Consumers' Counsel?  A. We have a department called Department of	
15 16	review whether it is the same as those contained in the RSP stipulation.	15 16	Communication and I believe the staff there prepared that and I don't know who prepared this particular	
17 18	Q. Other than the environmental costs that you've identified are you aware of any other such	17 18	one.  Q. How many people are in that Department of	
19 20	increases that the DP&L has incurred since 2005?  A. No.	19 20	Communication that you referred to?  A. I don't know how many people are there.	
21 22	Q. And I believe your answer touched on this but just so we have a clear record it's your	21	Q. Could you tell me approximately how many people work at the Office of the Ohio Consumers'	
23	understanding that the environmental investment rider in the 2005 RSP stipulation was intended to	22 23 24	Counsel? A. 1 would say about 70.	
Ë	Page 26	╀	117 O EXPENSE ONE SHARES FALL	Page 31
1 2	compensate DP&L for the environmental investment that you've described?	1	Q. And that includes attorneys, staff, and	raye Ji
3	A. That's what 1 that's my understanding	3	support personnel? A. I believe so.	
5	based on the reading of the stipulation. Q. Do you have a test that you believe the	5	<ul> <li>Q. Do you know if articles such as the one</li> <li>at that we are looking at go through a review</li> </ul>	
6 7	PUCO should use to determine whether costs are recoverable either directly or through a deferral	6 7	process within the Office of the Ohio Consumers' Counsel?	,
8	under Ohio Revised Code 4928.143(D)?  A. I do not have the Revised Code at	8 9	A. I really don't know.     Q. Okay. If you turn to page 3.	
10 11	least the section can you say that?  Q. Same Subsection D that we were just	10	A. Yes. O. There is a continuation of the article	
12	looking at.	12	and I want to read to you the beginning piece. Are	:
13 14	A. 4928.143(D)? Q. If I said something different, I	13 14	you with me? A. Yes.	
15 16	misspoke. That's I mean to ask you about the same section we have been discussing. The question is do	15 16	Q. It says, "While the OCC worked to secure as many protections as possible for residential	
17 18	you have a test or method that you believe that the PUCO should use to determine whether costs are	17 18	customers, there were issues that did not come out in the favor of consumers. Some negative aspects of the	
19	recoverable or deferable under that section?	19	law that the OCC unfortunately could not get changed	
20 21	A. I think the test I would propose is just follow what the statutes say here, whether — that	20	include the possibility of automatic increases for fuel, purchased power, and emission allowances." Do	
22 23	any costs when they are not being recovered under the rate plan, I think that would definitely be a test	22 23	you agree with that statement?  A. Yes.	
24	that data should be used whether those costs are not	24	Q. Could you take a look at your testimony	
		_		and the second s

1 2 3 4 5 6 6 7 7 8 9 100 111 122 133 14 15 166 17 7 18 19 20 21 22 23 24	page 7, line 7.  A. Okay. Q. You refer to DP&L's request for a deferral as a rate increase. Can you tell me, first of all, why that point is included in your testimony? A. That's what I believe. Q. Do you believe that your statement that the request for deferral is a rate increase is important to the Commission's evaluation and consideration of DP&L's request? A. I believe every issue I raised in my testimony is important for the Commission's evaluation and the decision in this case, yes. Q. Okay. And why do you believe that this particular issue meaning the request of the deferral is a rate increase is important? A. I already answered that. Q. Can you explain how the fact that the request for deferral is a rate increase should affect the Commission's decision making? A. Can you rephrase the question or what do you exactly mean? Q. Sure. You say here that the request for deferral is a rate increase, and you've told me that	ge 32	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	Indicated that in order to comply with the existing RSP, the company will not increase its rate as a result for those related to incremental fuel-related costs.  Q. Okay. You referred to the Dayton Power and Light Company's RSP. I assume you are referring to the 2005 RSP stipulation Dayton Power and Light entered into; is that correct?  A. You mean in my testimony?  Q. No, in your answer just then.  THE WITNESS: Can you read back the answer?  (Answer read.)  A. Yes, I think that RSP referred to the '05 RSP.  Q. Okay. And on pages 8 and 9 of your testimony, you offer your opinion that the 2005 RSP stipulation prohibits DP&L from seeking a rate increase associated with fuel costs for 2009 and 2010, correct?  A. I believe my testimony used the words does not provide for the adjustment for increased fuel-related costs in 2009 and 2010.  Q. Which line were you looking at, I'm	Page 35
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	you believe that to be an important consideration for the Commission. And my real question is why do you believe that to be important? What do you think the Commission should do with that piece of information?  A. Well, why I think this deferral is a rate increase is important is because this request for deferral will increase the amount of money collected from the ratepayer and that the Commission should—should consider it.  Q. Do you agree that the request for deferral is not a rate increase in 2009 and 2010?  A. No.  Q. Do you consider a deferral in 2009 and 2010 to be the equivalent of a rate increase in 2009 and 2010?  A. Yes.  Q. Why?  A. I think you used the word, very good, it is equivalent. It is a rate increase. As I say, you know, the company filed an application, expects to recover the incremental cost incurred, the quote-unquote company's definition of incremental cost occurred in 2009 and 2010. The company expects to recover those costs, and the ratepayer will pay	ge 33	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 22 24	sorry, Dr. Duann?  A. I am referring to lines 14, 15, 16 of page 8. It reads, "Yes, there is. In other words, the current rate plan under the company's PUCO-approved RSP does not provide for the adjustment for increased fuel-related costs in 2009 and 2010."  Q. Okay.  A. I don't know whether — is this what you are referring to when you asked the question?  Q. You are in the right area, yes. Let me ask you this, it's also true, isn't it — step back.  I am going to hand you a document I am going to mark as Exhibit 2 and that's the 2005 RSP stipulation that we have been discussing. It's true, isn't it, that there is nothing in that document that expressly precludes DP&L from seeking to defer fuel costs that it incurs in 2009 and 2010?  A. I did not see any language or provision that specifically mentioned any adjustment for fuel-related costs in 2009 and 2010. Either way it does not allow and it does not exclude that.  MR. SHARKEY: Go off the record for a minute.  (Recess taken.)	Page 36
1 2 3 4 4 5 6 7 8 9 10 11 12 13 14 15 15 17 18 19 20 21 22 23 24	for this recovery in 2011 and beyond. So I think that's equivalent to a rate increase.  Q. Do you agree with me rates would not go up in 2009 or in 2010 as a result of DP&L's request, correct?  A. I probably need you to clarify this question because when you say the rate will not increase, I believe the company's application not only covers those that related it to fuel, there are also others related to investment in Smart Grid and other items. So when you say the rate, I am kind of hesitant to really say whether it would increase or not because that also includes riders so	ge 34	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	Q. Doctor, I meant to ask you this question before we started but referring specifically to the confidential version of your direct testimony, do you have any corrections or changes to that testimony that you intend to make?  A. No. Q. I believe you state in your testimony that you reviewed Senate Bili 221; is that correct?  A. Yes. Q. Okay. A. I did not say that in my testimony, but I did review it. Q. Okay. Not that it matters but you did state in your testimony that you reviewed the related statutes, that's page 4, line 3. A. Yes, yes, I did say that. Q. Not that it matters. Are you aware of the fact that Ohio Revised Code Section 4928.66 requires DP&L to make substantial expenditures to attempt to achieve energy efficiency and demand reduction targets in that section? I see you are flipping through that section so I will just give you a copy of that section for your review.  A. Actually I did not review this section.	Page 37

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1 2 3 4 5 6 7 8 9 100 11 12 13 14 15 16 17 18 19 20 21 22 23 24	management, you know, both of have attorneys and they review it and they they review it, they provide comments, provide suggest changes to my testimony and this is the the end result is my testimony.  Q. So there wasn't any specific conversation or writing in which an OCC attorney confirmed your understanding of Senate Bill 221?  A. I believe it is when we when we the team prepared, we discussed this issue, and I expressed the assets maybe not exactly words, the essence of my understanding here and there's to my recollection I don't believe there is any anybody said, oh, your understanding is wrong. So probably, you know, we had a meeting, so I don't know whether you can say there was a conversation or not.  Q. When you refer to OCC's case team, who is on that case team?  A. I believe there may be like 10 to 12 people.  Q. Okay. The does the case team include all of the OCC representatives who have filed testimony?  A. I believe so.	: 44	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	amount DP&L incurs in those same seven FERC accounts related to fuel in 2009 and 2010, correct?  A. Yes. As a general description, I think that is true, but I think the company's proposal also indicated that you have to allocate those costs to jurisdictional sales customer and nonjurisdictional and then you calculate the quote-unquote fuel costs per kilowatt hour and you compare those two. You calculate the difference and you times the the jurisdictional sales you came up and you record that in in other regulatory assets.  Q. Okay. Fair enough. Why don't you set aside the allocation questions because I understand those were covered by Mr. Yankel in his testimony.  A. Yes.  Q. You understand that the Dayton Power and Light Company's proposal is to compare the amount it is recovering in its current rate plan associated with fuel which the company calculates to be 1.8 cents to the fuel-related costs that it incurs in those seven FERC accounts in 2009 and 2010; is that fair?  A. Yes.  Q. You would agree with me that the let	Page 47
1 2 3 4 5 6 7 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	Q. Okay. And does it include the attorneys who have been representing OCC in public filings? A. Can you explain what you mean by public filings? I really don't understand what you mean. Q. Does it include Jackie Roberts, Mike Idzkowski, Rick Reese, and A. Greg. MR. REESE: Greg Poulos. Q. Greg Poulos? A. Yeah. Q. Does it include anybody else? A. You mean the attorney or other? Q. Does the case team include any person besides the people who filed testimony and the four attorneys we've identified? A. Yes, it does, yes. Q. Who else is on the case team? A. I think Beth Hixon, Karen Hardy, Dave Cleaver, and I think Chris also is on the case team and Stacia Harper. And I think there may be some communication people also members of the case team. Q. In your conversations with the case team, have you ever discussed whether Section 4928.143(D) was intended to permit the Dayton Power and Light	: 45	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	me step back.  Your recommendation is the 2008 costs is actual 2008 fuel costs incurred recorded in those seven accounts, correct?  THE WITNESS: Can I have the question read back?  (Question read.)  Q. Let me strike that. I will just ask you a question more directly. Your recommendation for calculating the base would be actual 2008 costs, correct?  A. The actual costs in those seven fuel-related accounts, yes.  Q. And you would agree with me, I assume, that the rates calculated and set in DP&L's 2005 RSP stipulation were not and could not have been based upon actual costs DP&L incurs in 2008, correct?  THE WITNESS: Can you read back the question?  (Question read.)  A. I'm hesitant to answer this question because the word "rate calculated" is not clear to me because my belief is there is no such thing as a fuel rate per se in the 2005 RSP case, so in the 2005 RSP	Page 48
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	Company to recover or defer fuel costs?  A. I think we discussed that, yes. Q. Okay. Was your conclusion that it was intended to permit DP&L to recover for deferred fuel costs?  MR. REESE: Objection. A. I think I already answered that. We discussed it, yes. Q. Yes. And the answer was that, yes, it was intended to do so?  A. I think in my testimony already say that. Q. Let's turn our focus and for the next series of questions I have for you I want you to assume that the Public Utilities Commission of Ohio has decided to permit the Dayton Power and Light Company to defer fuel costs, and the questions are designed to figure out how the deferral amount should be calculated. Does that make sense to you?  A. Yes. Q. Your recommendation as I understand it is that the amount of the deferral should be calculated by comparing the amount the Dayton Power and Light Company records in the seven FERC accounts related to fuel in 2008, that amount should be compared to the	46	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	there is a rate and that rate is a negotiated rate amount to various parties so that's the reason I kind of hesitate. If we are talking about those negotiated rates that enter into 2005, I believe they are certainly not related to the fuel costs in 2008.  Q. I want you to assume that the PUCO decides that DP&L should be permitted to defer costs not being recovered under DP&L's RSP rate plan. If the PUCO were to reach that conclusion, would you agree that DP&L's proposed methodology for calculating the amount of the deferral was correct?  A. No.  Q. Why not?  A. Because I think you say that the Commission will allow DP&L to recover costs that are above and beyond those recovered in its current RSP rate and and my projection is those rates recover under that my position is the actual fuel costs of DP&L in 2008 are already recovered under the existing RSP rate.  Q. Why do you believe that to be true?  A. Because there is no evidence to indicate that DP&L was underrecovering its fuel costs in 2008.  Q. Well, would you agree with me that let	Page 49

2 3 4 6 5 6 7 1 8 6 7 11 12 13 14 15 16 17 18 19 12 21 1 22 1 1 22 1 1 1 22 1 1 1 1 1	factor proposed by the Dayton Power and Light Company?  A. Well, in this particular question the question is "What are the company's estimated fuel deferral and the carrying costs for 2009 and 2010," and I provide that based on company's discovery response and I also indicated that the carrying costs as calculated based on the carrying cost effect of 13.32 percent. That's what the company proposed. I am just stating the facts.  Q. So you are not agreeing or disagreeing with the company's request to recover carrying costs and its calculation of these carrying costs? That's outside the scope of your testimony?  A. That's true.  MR. SHARKEY: Go off the record.  (Discussion off the record.)  Q. I have a few more questions. I don't think this will take long, but as any lawyer will tell you, those are famous last words. You would agree with me, wouldn't you, fuel is a cost item that the Dayton Power and Light Company would incur to provide a standard service offer to customers?  A. Yes, it's a component, yes.	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	State of One : SS:  County of Frankin : SS:  County of Frankin :   1, Karen Sue Gibson, notary Public in and for  1, Karen Sue Gibson, notary Public in and for  1, Karen Sue Gibson, notary Public in and for  1, Karen Sue Gibson, notary Public in and for  1, Karen Sue Gibson, notary Public in and for  1, Karen Sue Gibson, notary Public in and for  1, Karen Sue Gibson, notary in the cause  1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1	Page 59
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3 4 1 5 6 7 8 9 10 11 12 13 14 15 16 17	Q. And so my record is clear from earlier conversations you you and I had from our earlier conversation it's true, isn't it, that the OCC case team has discussed the fact that Section 4928.143(D) was intended to permit DP&L to recover or defer fuel costs?  MR. REESE: Objection.  A. Your question asked whether we have a discussion of that?  Q. Whether you have had those discussions.  A. Yes, I believe that in the in our case team meeting we discussed a lot of things, and we probably discussed this, yes.  MR. SHARKEY: I don't have any more questions at this time, so we can go off the record.  (Discussion off the record.)  (Thereupon, the deposition was concluded at 12:13 p.m.)	7		
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