

## BOEHM, KURTZ & LOWRY

ATTORNEYS AT LAW 36 EAST SEVENTH STREET SUITE 1510 CINCINNATI, OHIO 45202 TELEPHONE (513) 421-2255

TELECOPIER (513) 421-2764

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January 5, 2009

Public Utilities Commission of Ohio PUCO Docketing 180 E. Broad Street, 10th Floor Columbus, Ohio 43215

### In re: Case No. 08-935-EL-SSO

Dear Sir/Madam:

Please find enclosed an original and twenty (20) copies of the COMMENTS OF THE OHIO ENERGY GROUP ON THE PROPOSED TARIFF FILING OF TOLEDO EDISON, OHIO EDISON AND CLEVELAND ELECTRIC ILLUMINATING COMPANY fax-filed today in the above-referenced matter.

Copies have been served on all parties on the attached certificate of service. Please place this document of file.

Respectfully yours,

David F. Boehm, Esq. Michael L. Kurtz, Esq. BOEHM, KURTZ & LOWRY

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Certificate of Service Co: Chairman Alan R. Schriber Ronda Hartman Fergus Valerie A. Lemmie Paul A. Contolella Cheryl Roberto Gregory Price, Hearing Examiner This is to certify that the images appearing are an Christine Pirik, Hearing Examiner accurate and complete reproduction of a case file Steve Lesser, Esq. document delivered in the regular course of business. Date Processed JAN 0 5 2009 SM Technician

FAX NO, 5134212764

#### CERTIFICATE OF SERVICE

I hereby certify that true copy of the foregoing was served by electronic mail (when available) or ordinary mail, unless otherwise noted, this 5<sup>th</sup> day of January, 2009 the following:

CITY OF AKRON 166 S. HIGH ST, ROOM 200 AKRON OH 44308

CLEVELAND ELECTRIC ILLUMINATING CO HARVEY L. WAGNER 76 S. MAIN STREET

OHIO EDISON COMPANY HARVEY WAGNER, VP AND CON 76 S. MAIN STREET AKRON OH 44308

\*PETRICOFF, HOWARD VORYS, SATER, SEYMOUR AND PEASE LLP

52 E. GAY STREET COLUMBUS OH 43215

MUNTEAN, DAVID A 161 SOUTH HIGH STREET SUITE 202 AKRON OH 44308

YURICK, MARK S. ATTORNEY CHESTER WILLCOX & SAXBE LLP 65 EAST STATE ST SUITE 1000 COLUMBUS OH 43215-4213

VOLLMAN, SEAN W. 161 S. HIGH STREET, SUITE 202 AKRON OH 44308

KRASSEN, GLENN ATTORNEY AT LAW

BRICKER & ECKLER LLP 1375 EAST NINTH STREET SUITE 1500 CLEVELAND OH 44114-1718

BENTINE, JOHN CHESTER, WILLCOX & SAXBE LLP 65 E. STATE STREET SUITE 1000 COLUMBUS OH 43215-4259 HAYDEN, MARK A MR. FIRSTENERGY CORP 76 SOUTH MAIN STREET

BURK, JAMES ATTORNEY-AT-LAW FIRSTENERGY SERVICE COMPANY 76 SOUTH MAIN STREET AKRON OH 44308

\*CAMPBELL, ANDREW J. JONES DAY 325 JOHN H MCCONNELL BLVD SUITE 600 COLUMBUS OH 43215-2673

SCHMIDT, KEVIN 33 NORTH HIGH STREET COLUMBUS OH 43215

KUTIK, DAVID JONES, DAY, REAVIS & POGUE NORTH POINT 901 LAKESIDE AVENUE CLEVELAND OH 44114

\*MANCINO, DOUGLAS M. MR. MCDERMOTT WILL & EMERY LLP 2049 CENTURY PARK EAST, SUITE 3800

ROTHAL, MAX DIRECTOR OF LAW 161 SOUTH HIGH STREET' SUITE 202 AKRON OH 44308

BEELER, STEVEN L ASSISTANT DIRECTOR OF LAW CITY OF CLEVELAND DEPARTMENT OF LAW 601 LAKESIDE AVENUE ROOM 106 CLEVELAND OH 44114

FAX NO. 5134212764

JAN-05-2009 MON 12:31 PM BOEHM KURTZ & LOWRY

DUNN, GREGORY H SCHÖTTENSTEIN ZOX & DUNN CO LPA 250 WEST STREET COLUMBUS OH 43215

PORTER, ANDRE T SCHOTTENSTEIN ZOX & DUNN CO LPA 250 WEST STREET COLUMBUS OH 43215

FONNER, CYNTHIA A CONSTELLATION ENERGY GROUP, INC.

550 W. WASHINGTON ST. SUITE 300 CHICAGO IL 60661

\*HOWARD, STEPHEN M VORYS, SATER SEYMOUR AND PEASE LLP 52 EAST GAY STREET P. O. BOX 1008 COLUMBUS OH 43216-1008

\*BREITSCHWERDT, E. BRETT MR. BRICKER & ECKLER LLP 100 SOUTH THIRD STREET COLUMBUS OH 43215

BELL, LANGDON D BELL & ROYER CO., LPA 33 SOUTH GRANT AVENUE COLUMBUS OH 43215

TRIOZZI, ROBERT J CLEVELAND CITY HALL 601-LAKESIDE AVE, ROOM 206 CLEVELAND OH 44114-1077

\*RANDAZZO, SAMUEL C. MCNEES WALLACE & NUICK 21 EAST STATE ST, 17TH FLOOR COLUMBUS OH 43215

MORGAN STANLEY CAPITAL GROUP, INC 1585 BROADWAY 4TH FLOOR NEW YORK NY 10036 LAVANGA, MICHAEL K BRICKFIELD, BURCHETTE, RITTS & STONE, P.C. 1025 THOMAS JEFFERSON STREET N.W. 8TH FLOOR WEST TOWER WASHINGTON DC 20007

LAWRENCE, GREGORY K MCDERMOTT WILL & EMERY LLP 28 STATE STREET BOSTON MA 02109

\*RINEBOLT, DAVID C MR. OHIO PARTNERS FOR AFFORDABLE ENERGY 231 W LIMA ST PO BOX 1793 FINDLAY OH 45839-1793

WELDELE, ERIC D TUCKER ELLIS & WEST LLP 1225 HUNTINGTON CENTER 41 SOUTH HIGH STREET COLUMBUS OH 43215

\*WHITT, MARK A JONES DAY P.O. BOX 165017 325 JOHN H MCCONNELL BLVD, SUITE 600 COLUMBUS OH 43216-5017

MCALISTER, LISA MCNEES, WALLACE & NURIK 21 EAST STATE STREET, 17TH FLOOR COLUMBUS OH 43215-4228

\*SITES, RICHARD ATTORNEY AT LAW OHIO HOSPITAL ASSOCIATION 155 EAST BROAD STREET 15TH FLOOR COLUMBUS OH 43215-3620

NEILSEN, DANIEL J ATTORNEY AT LAW MCNEES WALLACE & NURICK LLC FIFTH THIRD CENTER, 17TH FL. 21 EAST STATE STREET COLUMBUS OH 43215 AMERICAN WIND ENERGY ASSOC. 1101 14TH STREET NW 12TH FLOOR WASHINGTON DC 20005

CITIZEN POWER DAVID HUGHES, EX. DIR. 2121 MURRAY AVENUE THIRD FLOOR PITTSBURGH PA 15217

CITY OF CLEVELAND 1300 LAKESIDE AVENUE CLEVELAND OH 44114

CITY OF MAUMEE SHEILAH MCADAMS 400 CONANT STREET MAUMEE OH 43537

CITY OF NORTHWOOD BRIAN BALLENGER 6000 WALES ROAD NORTHWOOD OH 43619

CITY OF OREGON PAUL GOLDBERG 5330 SEAMAN RD OREGON OH 43616

CITY OF TOLEDO SUITE 2250 ONE GOVERNMENT CENTER TOLEDO OH 43604

CONSTELLATION ENERGY COMMODITIES GROUP, INC. M. HOWARD PETRICOFF, ATTORNEY VORYS, SATER, SEYMOUR, PEASE, LLP 52 E. GAY ST., P.O. BOX 1008 COLUMBUS OH 43216-1008

CONSTELLATION NEWENERGY, INC. DAVID I. FEIN SUITE 300 550 W. WASHINGTON BLVD. CHICAGO IL 60661 PETRICOFF, M. VORYS, SATER, SEYMOUR & PEASE 52 EAST GAY STREET P.O. BOX 1008

COLUMBUS OH 43216-1008

BLOOMFIELD, SALLY ATTORNEY AT LAW BRICKER & ECKLER LLP 100 SOUTH THIRD STREET COLUMBUS OH 43215-4291

ROBINSON, THEODORE S CITIZEN POWER 2121 MURRAY AVENUE PITTSBURGH PA 15217

MILLER, CHRISTOPHER L. SCHOTTENSTEIN ZOX & DUNN CO., LPA 250 WEST STREET COLUMBUS 43215

MCADAMS, SHEILAH CITY OF MAUMEE 204 W. WAYNE STREET MAUMEE OH 43537

BALLENGER, BRIAN J. LAW DIRECTOR BALLENGER & MOORE CO., L.P.A. 3401 WOODVILLE ROAD SUITE C TOLEDO OH 43619

CITY OF SYLVANIA JAMES E. MOAN 4930 HOLLAND-SYLVANIA ROAD SYLVANIA OH 43560 COUNCIL OF SMALLER ENTERPRISES STEVE MILLARD 100 PUBLIC SQUARE SUITE 201 CLEVELAND OH 44113

DIRECT ENERGY SERVICES, LLC ERIC STEPHENS 5400 FRANTZ ROAD SUITE 250 DUBLIN OH 43016

DOMINION RETAIL, INC. GARY A. JEFFRIES 501 MARTINDALE STREET SUITE 400 PITTSBURGH PA 15212-5817

FPL ENERGY POWER MARKETING INC 700 UNIVERSE BOULEVARD CTR/JB JUNO BEACH FL 33408

GEXA ENERGY HOLDINGS LLC F MITCHELL DUTTON 700 UNIVERSE BOULEVARD CTR/JB JUNO BEACH FL 33408

INDUSTRIAL ÉNERGY USERS OF OHIO SAMUEL C. RANDAZZO, GENERAL COUNSEL

MCNEES WALLACE & NURICK LLC 21 E. STATE STREET, 17TH FLOOR COLUMBUS OH 43215

INTEGRYS ENERGY SERVICES INC BOBBY SINGH 300 WEST WILSON BRIDGE ROAD SUITE 350 WORTHINGTON OH 43085

KROGER COMPANY, THE MR. DENIS GEORGE 1014 VINE STREET-GO7 CINCINNATI OH 45202-1100

LAKE TOWNSHIP THOMAS HAYS, SOLICITOR 3315 CENTENNIAL RD., SUITEA-2 SYLVANIA OH 43560 \*PETRICOFF, HOWARD VORYS, SATER, SEYMOUR AND PEASE LLP 52 E. GAY STREET COLUMBUS OH 43215

ROYER, BARTH E BELL & ROYER CO LPA 33 SOUTH GRANT AVENUE COLUMBUS OH 43215-3927

DUTTON, F MITCHELL 700 UNIVERSE BOULEVARD CTR/JB JUNO BEACH FL 33408

CLARK, JOSEPH M ATTORNEY AT LAW MCNEES WALLACE & NURICK LLC 21 EAST STATE STREET. 17TH FL. COLUMBUS OH 43215-4228

WHITE, MATTHEW S. ATTORNEY AT LAW CHESTER WILCOX & SAXBE LLP 65 EAST STATE STREET SUITE 1000 COLUMBUS OH 43215

LUCAS COUNTY COMMISSIONERS LANCE KEIFFER 2ND FLOOR 711 ADAMS TOLEDO OH 43624

90 'd

FAX NO, 5134212764

JAN-05-2009 MON 12:32 PM BOEHM KURTZ & LOWRY

MATERIAL SCIENCE CORPORATION CRAIG I SMITH 2824 COVENTRY ROAD CLEVELAND OH 44120

NATIONAL ENERGY MARKETERS ASSOC CRAIG G. GOODMAN, ESQ. 3333 K STREET N.W. SUITE 110 WASHINGTON DC 20007

NORTHEAST OHIO PUBLIC ENERGY COUNCIL GLEN S. KRASSEN, ATTORNEY ONE CLEVELAND CENTER SUITE 1500 1375 E NINTH STREET CLEVELAND OH 44114

NUCOR STEEL MARION, INC 912 CHENEY AVENUE MARION OH 43302

OHIO ADVANCED ENERGY SALLY BLOOMFIELD ATTORNEY 100 SOUTH THIRD ST COLUMBUS OH 43215-4291

OHIO CONSUMERS COUNSEL JEFFREY SMALL 10 WEST BROAD STREET, SUITE 1800 COLUMBUS OH 43215-3485

OHIO FARM BUREAU FEDERATION, INC. DALE ARNOLD DIRECTOR ENERGY SERVICES P.O. BOX 182383 COLUMBUS OH 43218

OHIO HOSPITAL ASSOCIATION RICHARD L. SITES 155 E. BROAD STREET 15TH FLOOR COLUMEUS OH 43215-3620

OHIO PARTNERS FOR AFFORDABLE ENERGY RINEBOLT DAVID C 231 WEST LIMA ST. PO BOX 1793 FINDLAY OH 45839-1793

ECKHART, HENRY ATTORNEY AT LAW 50 WEST BROAD STREET SUITE 2117 COLUMBUS OII 43215-3301

NATURAL RESOURCES DEFENSE COUNCIL 101 N WACKER DR SUITE 609 CHICAGO IL 60606

STONE, GARRETT A ATTORNEY AT LAW BRICKFIELD, BURCHETTE, RITTS & STONE, P.C. 1025 THOMAS JEFFERSON STREET N.W. 8TH FLOOR, WEST TOWER WASHINGTON DC 20007

BLOOMFIELD, SALLY ATTORNEY AT LAW BRICKER & ECKLER LLP 100 SOUTH THIRD STREET COLUMBUS OH 43215-4291

SMALL, JEFFREY OHIO CONSUMERS' COUNSEL 10 WEST BROAD STREET SUITE 1800 COLUMBUS OH 43215-3485

GEARHARDT, LARRY R. OHIO FARM BUREAU FEDARATION 280 N, HIGH STREET P.O. BOX 182383

COLUMBUS OH 43218-2383

OHIO MANUFACTURERS ASSN 33 N. HIGH ST COLUMBUS OH 43215

RINEBOLT, DAVID C. OHIO PARTNERS FOR AFFORDABLE ENERGY 231 W LIMA STREET FINDLAY OH 45839-1793

FAX NO. 5134212764

70 .q

JAN-05-2009 MON 12:32 PM BOEHM KURTZ & LOWRY

OHIO SCHOOLS COUNCIL 6133 ROCKSIDE ROAD SUITE 10 INDEPENDENCE OH 44131

OMNISOURCE CORPORATION DAMON E XENOPOULOS 1025 THOMAS JEFFERSON STREET NW 8TH FLOOR WEST TOWER WASHINGTON DC 20007

SIERRA CLUB OHIO CHAPTER BRANDI WHETSTONE 131 N HIGH ST., STE. 605 COLUMBUS OH 43215

VILLAGE OF HOLLAND PAUL SKAFF, ASSISTANT VI 353 ELM STREET PERRYSBURG OH 43551

WIND ON THE WIRES 1619 DAYTON AVENUE SUITE 203 SAINT PAUL MN 55104

NUCOR STEEL MARION, INC 912 CHENEY AVENUE MARION OH 43302

ED HESS, ESQ. PUBLIC UTILITIES COMMISSION OF OHIO 180 E. BROAD STREET COLUMBUS, OHIO 43215

RICK CAHAAN PUBLIC UTILITIES COMMISSION OF OHIO 180 E. BROAD STREET COLUMBUS, OHIO 43215

TOM MCNAMEE, ESQ. PUBLIC UTILITIES COMMISSION OF OHIO 180 E. BROAD STREET COLUMBUS, OHIO 43215

BOB FORTNEY PUBLIC UTILITIES COMMISSION OF OHIO 180 E. BROAD STREET COLUMBUS, OHIO 43215 KRASSEN, GLENN ATTORNEY AT LAW BRICKER & ECKLER LLP 1375 EAST NINTH STREET SUITE 1500 CLEVELAND OH 44114-1718

MOHLER, SHAUN C BRICKFIELD BURCHETTE RITTS & STONE P C 1025 THOMAS JEFFERSON STREET NW 8TH FLOOR WEST TOWER WASHINGTON DC 20007

ECKHART, HENRY ATTORNEY AT LAW 50 WEST BROAD STREET SUITE 2117 COLUMBUS OH 43215-3301

BLOOMFIELD, SALLY ATTORNEY AT LAW BRICKER & ECKLER LLP 100 SOUTH THIRD STREET COLUMBUS OH 43215-4291

STONE, GARRETT A ATTORNEY AT LAW BRICKFIELD, BURCHETTE, RITTS & STONE, P.C. 1025 THOMAS JEFFERSON STREET N.W. 8TH FLOOR, WEST TOWER WASHINGTON DC 20007

David F. Boehm, Esq. Michael L. Kurtz, Esq.

### **BEFORE THE**

### PUBLIC UTILITY COMMISSION OF OHIO

| In The Matter Of The Application Of Ohio Edison      | ; |                         |
|--|---|-------------------------|
| Company, The Cleveland Electric Illuminating Company | : | Case Nos. 08-935-EL-SS0 |
| And The Toledo Edison Company For Anthority To       | : |                         |
| Establish A Standard Service Offer Pursuant To R.C.  | ; |                         |
| §4928.143 In The Form Of An Electric Security Plan   | : |                         |
|  |   |                         |

## COMMENTS OF THE OHIO ENERGY GROUP ON THE PROPOSED TARIFF FILING OF TOLEDO EDISON, OHIO EDISON AND CLEVELAND ELECTRIC ILLUMINATING COMPANY

The Ohio Energy Group ("OEG") files its comments in response to the Entry of the PUCO of December 26, 2008 inviting parties to address the Companies' proposed tariff filing.

# 1. The Existing Standard Service Offer Rates Must Be Amended To Remove RTCs.

It is clear that the rates that Ohio Edison and Toledo Edison request to remain in effect pending the implementation of tariffs resulting from the December 31, 2008 RFP contain Regulatory Transition Costs (RTCs). These "stranded costs" are the specific subject of Revised Code 4928.141(A). That section states as follows:

"A standard service offer under 4928.142 or 4928.143 of the Revised Code shall exclude any previously authorized allowances for transition costs, with such exclusion being effective on and after the date that the allowance is scheduled to end under the utility's rate plan."

As the Commission well knows, the RTCs of both Ohio Edison and Toledo Edison expire on December 31, 2008. It is hard to imagine a clearer, less ambiguous proscription against the continuation of the RTCs than the language quoted above. Yet, it would seem that Toledo Edison and Ohio Edison

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expect these very substantial charges to remain a part of the rates for service rendered after January 1, 2009. We urge the Commission to require Toledo Edison and Ohio Edison to subtract the RTCs from the rates effective as of January 1, 2009. This means that when bills go out in February for service rendered in January there will be no RTC charges. The elimination of RTC charges should then be permanent as required by law.

# 2. <u>The Companies Have The Burden Of Proof To Show That Any Amendment To The</u> <u>Existing Standard Service Offer Rates To Recover RFP Generation Costs Reflect</u> <u>Only Prudent Costs.</u>

Section 4928.143(c)(2)(b) requires under the circumstances of this case for the Commission to "continue the provisions, terms, and conditions of the utility's most recent standard service offer, along with any expected increases or decreases in fuel costs from those contained in that offer, until a subsequent offer is authorized pursuant to this section or section 4928.142 of the Revised Code, respectively". But this section must be read in light of appropriate constitutional provisions. The Companies do not own generation and the generation service to be provided to non-shopping customers must be purchased. The December 31, 2008 RFP to acquire this generation resulted in the "average winning bid price [that] is consistent with a retail rate of 6.98 cents per kilowatt-hour." (January 2, 2009 FirstEnergy Corp. Press Release). Merely keeping the existing standard service offer rates in place without a true-up to actual, prudently incurred generation costs (net of revenues received by the Companies as Load Serving Entities, such as Auction Revenue Rights (ARRs), Marginal Loss component refunds, and FTR credits) could raise constitutional issues. The burden of proof to demonstrate prudence at the PUCO is on the Companies.<sup>1</sup>

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<sup>&</sup>lt;sup>1</sup> For example, the RFP bid selection criteria was developed by the Companies and then provided to the RFP Manager the day before bids were due. The bid selection criteria has not been disclosed. It is confidential. If that criteria improperly favored FES or improperly excluded other lower cost supply options then legitimate prudence issues would need to be examined by the PUCO.

# 3. <u>The Existing Standard Offer Rates Should Be Amended To Eliminate All Non-</u> <u>Bypassable Charges</u>

The existing tariffs currently contain non-bypassable charges that are barriers to shopping. These include RTC charges (which must be removed pursuant to RC §4928.141(A) as previously discussed) and Rate Stabilization Charges (RSC). The imposition of RTC and RSC charges on shoppers yields artificially low shopping credits. The shopping credits at the end of 2008 were as follows (values are averaged for the three Companies): Industrial 4.86 e/kWh; Commercial 4.54 e/kWh; Residential 6.74 e/kWh.<sup>2</sup>

This means that for an industrial customer to economically shop it must get a market price below 4.86¢/kWh, but if it does not shop it may ultimately pay (assuming that the PUCO determines that the RFP was prudent and depending on PUCO resolution of revenue allocation and rate design issues) a generation rate of 6.98¢/kWh. The asymmetry is obvious.

There were four winning bidders in the RFP, including FirstEnergy Solutions. These four bidders accepted the risk of customer shopping when they submitted their bids. This risk was clearly communicated to the bidders.

"Table 1 shows the nominal MW quantity associated with the energy to be delivered for each tranche based solely on historical data for the maximum hourly energy but is not necessarily indicative of the actual energy quantity to be delivered for each tranche because the amount of actual SSO Load will depend upon many factors, including but not limited to, customer migration to CRES Suppliers and weather conditions. <u>Bidders are</u> responsible for evaluating the uncertainties associated with providing the wholesale energy needed to serve the FirstEnergy Ohio Utilities SSO Load."<sup>3</sup>

<sup>&</sup>lt;sup>2</sup> Shopping Credit Information provided on FirstEnergy RFP-Auction website.

<sup>&</sup>lt;sup>3</sup> Ohio RFP Frequently Asked Questions - General GEN017, 26-Dec.-08.

Just as the existing standard service offer rates may need to be amended to reflect the Companies' prudently incurred net generation costs, the rates should be amended to remove all nonbypassable charges since the risk of customer shopping has been assumed by the four winning bidders.

Respectfully submitted,

uch P Ka

David F. Boehm, Esq. Michael L. Kurtz, Esq. BOEHM, KURTZ & LOWRY 36 East Seventh Street, Suite 1510 Cincinnati, Ohio 45202 Ph: 513.421.2255 Fax: 513.421.2764 E-Mail: <u>dboehm@BKLlawfirm.com</u> <u>mkurtz@BKLlawfirm.com</u>

**COUNSEL FOR THE OHIO ENERGY GROUP** 

January 5, 2009

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