BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO 1 2 - - -In the Matter of the 3 Application of Columbus : 4 Southern Power Company for: Approval of its Electric : 5 Security Plan; an : Case No. 08-917-EL-SSO Amendment to its Corporate: 6 Separation Plan; and the : Sale or Transfer of 7 Certain Generating Assets.: • 8 In the Matter of the Application of Ohio Power: 9 Company for Approval of : its Electric Security : Case No. 08-918-EL-SSO 10 Plan; and an Amendment to : its Corporate Separation : 11 Plan. : 12 13 PROCEEDINGS 14 before Ms. Kimberly W. Bojko and Ms. Greta See, Hearing Examiners, at the Public Utilities Commission 15 16 of Ohio, 180 East Broad Street, Room 11-C, Columbus, Ohio, called at 9:00 a.m. on Tuesday, November 25, 17 18 2008. 19 - - -20 **VOLUME VII**

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1	Tuesday Morning Session,
2	November 25, 2008.
3	
4	EXAMINER BOJKO: Let's go on the record.
5	This is a continuation of case numbers
6	08-917 and 08-918-EL-SSO, In the Matter of Columbus
7	Southern Power and Ohio Power Company for Approval
8	of their Electric Security Plans and Related
9	Issues.
10	My name's Kim Bojko. With me is Greta
11	see. We're the attorney-examiners assigned to this
12	case.
13	Take abbreviated appearances.
14	MR. RESNIK: On behalf of the companies,
15	Marvin Resnik and Steve Nourse, and Dan Conway will
16	be here later.
17	MR. SMALZ: On behalf of the Appalachian
18	People's Action Coalition, Michael Smalz, and Joseph
19	Maskovyak will be here later.

- 20 MR. O'BRIEN: On behalf of the Ohio
- 21 Hospital Association, Tom O'Brien and Rick Sites.
- 22 MR. JONES: On behalf of staff of the
- 23 Public Utilities Commission, John Jones, Werner
- 24 Margard, and Tom Lindgren.
- 25 MS. ELDER: On behalf of the Competitive

1	Suppliers, Betsy Elder and Howard Petricoff.
2	MS. GRADY: On behalf of the residential
3	ratepayers of the companies, the Consumers' Counsel,
4	Janine L. Migden-Ostrander, Maureen R. Grady and
5	Michael Idzkowski.
6	MR. RANDAZZO: On behalf of the
7	Industrial Energy Users, Sam Randazzo, Lisa
8	McAlister, and Joe Clark.
9	MS. WUNG: On behalf of The Commercial
10	Group, Grace Wung.
11	MR. BOEHM: On behalf of the Ohio Energy
12	Group, David Boehm and Michael L. Kurtz.
13	MR. BELL: On behalf of the Ohio
14	Manufacturers Association, Langdon Bell.
15	MR. YURICK: And John Bentine, Mark
16	Yurick, and Matt White on behalf of the Kroger
17	Company.
18	EXAMINER BOJKO: Thank you.
19	At this time we're going to go to the

- 20 Kroger witness I believe, Mr. Higgins.
- 21 MR. BOEHM: Your Honor, could I take up
- 22 one preliminary matter before?
- 23 EXAMINER BOJKO: Please.
- 24 MR. BOEHM: We have Mr. Kollen coming in
- 25 this morning as our witness. He isn't in yet. His

plane is due at quarter after 9:00. We hope he'll be 1 here at 10:30, and we think that will probably be in 2 time, but if not, we would ask that he go after the 3 next witness. 4 5 Also I think Mike talked to you yesterday 6 about Mr. Charlie King, who's our excessive earnings witness. I spoke again to him last night from his 7 hospital room, and certainly this week is out. 8 Monday his surgeon's coming back in from Europe so 9 he'll be consulting with him. 10 We hope to arrange something maybe late 11 next week where, with the company and the indulgence 12 of the other intervenors, we can do something by the 13 telephone, something like -- set up something like 14 that because he's got some very bad ankles they're 15 going to be working on. I don't think he's going to 16 be able to travel. 17 EXAMINER BOJKO: Okay. 18

19 MR. BOEHM: Your Honor, the question was

- 20 just raised, and I'm afraid I don't know this because
- 21 we've been splitting things up.
- 22 Did you folks depose Charlie, Marv?
- 23 MR. RESNIK: No.
- 24 MR. BOEHM: You didn't, okay.
- 25 MR. RESNIK: No.

1 EXAMINER BOJKO: Ms. Grady, depending on
2 how we proceed with Mr. Higgins, we might want to
3 make sure that Mr. Cleaver is here. He may need to
4 go next.
5 MS. GRADY: Okay.
6 EXAMINER BOJKO: Thank you.
7 MS. GRADY: Is it possible for you to
8 give me like a should I call now and just have him
9 come over?
10 EXAMINER BOJKO: That would be great.
11 Thank you.
12 Mr. Yurick, would you like to call your
13 first witness?
14 MR. YURICK: Thank you, your Honor.
15 Yes. Kroger Company would call Mr. Kevin
16 Higgins to the stand.
17 EXAMINER BOJKO: Please raise your right
18 hand.
19 (Witness sworn.)

20	0 EXAMINER SEE:	Please have a seat.
2	1	
22	2	
23	3	
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1		KEVIN C. HIGGINS
2	being fir	st duly sworn, as prescribed by law, was
3	examine	d and testified as follows:
4		DIRECT EXAMINATION
5	By Mr. Y	Yurick:
6	Q.	Good morning, Mr. Higgins.
7	А.	Good morning, Mr. Yurick.
8	Q.	Would you please state your full name and
9	spell you	ar last name for the record?
10	A.	My name is Kevin C. Higgins. That is
11	spelled	H-i-g-g-i-n-s.
12	Q.	And how are you currently employed, sir?
13	A.	I'm a principal in the firm of Energy
14	Strategi	es.
15	Q.	And on whose behalf are you testifying in
16	this proc	ceeding this morning?
17	A.	I'm here on behalf of the Kroger Company.
18	Q.	Showing you what's been marked Kroger's
19	Exhibit	1, is that your direct prefiled testimony

- 20 filed in this proceeding?
- A. Yes, it is.
- 22 Q. And was that testimony prepared by you or
- 23 at your direction?
- 24 A. It was.
- 25 Q. And if I asked you the same questions

2	in your Kroger's Exhibit 1, would your answers be the
3	same?
4	A. Yes, they would.
5	Q. Any additions or corrections?
6	A. No.
7	MR. YURICK: At this point I would tender
8	Mr. Higgins for cross-examination, and I'll wait to
9	move the exhibit into evidence until after cross.
10	EXAMINER SEE: Okay. But it is marked as
11	Kroger Exhibit 1.
12	(EXHIBIT MARKED FOR IDENTIFICATION.)
13	EXAMINER SEE: Volunteers?
14	Okay. Mr. Smalz?
15	MR. SMALZ: Your Honor, I have no
16	questions.
17	EXAMINER SEE: Ms. Elder?
18	MS. ELDER: No questions, your Honor.
19	MR. RANDAZZO: No questions.

1 that are set forth in your testimony today that are

20	EXAMINER SEE: Thank you, Mr. Randazzo.
21	Mr. Idzkowski.
22	MR. RANDAZZO: I volunteered.
23	MR. IDZKOWSKI: No questions, your Honor.
24	EXAMINER SEE: Ms. Wung.

25 MS. WUNG: No questions, your Honor.

1	MR. BOEHM: No questions, your Honor.
2	EXAMINER SEE: Mr. Bell?
3	MR. BELL: I'm not going to break the
4	streak of luck.
5	EXAMINER SEE: Okay. Mr. Jones?
6	MR. JONES: No questions, your Honor.
7	EXAMINER SEE: Who for the company will
8	be cross-examining Mr. Higgins? Mr. Nourse.
9	MR. NOURSE: Thank you, your Honor.
10	
11	CROSS-EXAMINATION
12	By Mr. Nourse:
13	Q. Good morning, Mr. Higgins.
14	A. Good morning, Mr. Nourse.
15	Q. On page 6 of your testimony you begin
16	discussing AEP's proposed plan, and you're indicating
17	in the bottom half of the page that the rates, the
18	existing rates, are not cost based and the proposed
19	rates are not cost based, and then you conclude at

- 20 line 20 and 21: "A cost-based component added to a
- 21 noncost-based rate produces another noncost-based
- 22 rate." Do you see that?
- A. Yes, sir.
- 24 Q. Now, in traditional terminology you're
- 25 identifying what's referred to as a single-issue rate

1 case; is that accurate?

2 A. Not necessarily. While I'm quite familiar with single-issue rate-making, it was not my 3 intent in this section of my testimony to necessarily 4 make a case about single-issue rate-making, more to 5 6 clarify at the outset of my testimony the point that I was making on lines 18 through 21. 7 Q. That's the same criticism, is it not, 8 that generally is associated with a single-issue rate 9 10 case? 11 A. That criticism can be levied in a single-issue rate case, that treating a certain set 12 of costs in isolation from overall costs and revenues 13 14 can be construed as inappropriate under -- in many 15 circumstances, and so that is a criticism of -- that is levied in single-issue rate cases, I agree with 16 that. 17 Q. Thank you. 18

19 On page 7 you in lines 14 through 17, you

- 20 make the observation that the AEP's proposed
- 21 increases appear to track the nonmarket portion of
- 22 the rate blend under a MRO. Do you see that?
- A. Yes, sir.
- 24 Q. Okay. Now, I gather that's a criticism.
- A. No, that was not intended as a criticism.

1 Q. Okay.

2 A. It was actually intended in terms of

3 framing my discussion as an acknowledgment that I did

4 see the connection between the package that the

5 company had proposed and the conceptual structure

6 that is -- of the adjustments that are permitted

7 under a 4928.142(D).

8 Q. Do you believe that the nonmarket portion

9 of the MRO rate blend is more favorable than the

10 entirety of the ESP provisions proposed by AEP-Ohio?

11 A. Could you -- could you please repeat the

12 question, Mr. Nourse, I want to make sure I

13 understand exactly what you're asking.

14 MR. NOURSE: Can you read it back?

15 (Record read.)

16 THE WITNESS: Just, I'm sorry, one more

17 time. I want to make sure I'm connecting the dots

18 between the different parts.

19 (Record read.)

- 20 A. I did not make a side-by-side comparison
- 21 of the nonmarket rate blend permitted in the MRO with
- 22 the company's ESP proposal. You know, I mean the
- 23 company did not make an MRO filing, so really at this
- 24 point all we have to evaluate is the company's ESP
- 25 proposal. We may draw some inferences about what an

18

MRO filing might look like, but all we have to look 1 at at this point is the ESP. So I did not make a, 2 you know, draw a conclusion with respect to your 3 question, sir. 4 Q. But it is your testimony on page 7 that 5 AEP's proposed increases appear to track the 6 nonmarket portion of the MRO rate blend, correct? 7 A. They track the general description. This 8 testimony on these lines is about the structure of 9 the proposal, that my testimony is acknowledging that 10 the structure of the proposal, that is, the items the 11 company chose to emphasize in its filing with respect 12 to the adjustments that it's seeking, the structure 13 14 of those adjustments appears to track the description of the adjustments that would be permitted under the 15 cited section. So that's separate from evaluating 16 whether the actual amounts ought to be approved or 17 not approved. 18

19 Q. Is it your understanding that the

- 20 nonmarket portion of the rate blend under an MRO,
- 21 those items are permissible in an ESP proposal as
- 22 well under Senate Bill 221?
- A. My understanding is that they would be
- 24 permissible.
- 25 Q. I'll ask you to turn to page 8. Now,

- 1 you're discussing the company's FAC proposal --
- 2 A. Yes.
- 3 Q. -- beginning on line 7.
- 4 A. Correct.
- 5 Q. And if I understand you correctly, you're
- 6 basically objecting to setting the FAC rate based on
- 7 cost out of a concern relating to the nonfuel
- 8 generation rates allowing them to contribute to cover
- 9 the FAC cost. Is that a correct characterization?
- 10 A. Not necessarily. I don't object to the
- 11 company recovering its FAC costs. My testimony says
- 12 that there is not sufficient indication in the
- 13 company's filing as to what those costs actually are.
- 14 And so that's really the issue I'm
- 15 speaking to. It isn't an objection to recovering FAC
- 16 costs. I believe the company is entitled to recover
- 17 those costs. It's identifying what portion of
- 18 current rates already recover FAC-related costs.
- 19 And that's the issue I'm speaking to in

- 20 saying that there is not sufficient indication in the
- 21 company's application or filing as to what portion of
- 22 the existing rates are recovering the FAC costs. I
- 23 do acknowledge that the company does perform an
- 24 analysis through which the company claims that a
- 25 portion of existing rates recovers certain FAC costs,

- 1 but I do point out that without an analysis of the
- 2 nonFAC-related generation costs, we really don't know
- 3 what portion of existing rates are recovering
- 4 FAC-related costs or not.
- 5 Q. So is this the single-issue rate-making
- 6 problem again here?
- 7 A. Single-issue rate-making is implicated in
- 8 this discussion, but I don't really believe it is
- 9 just as simple as saying it's a single-issue
- 10 rate-making item. I believe that, you know, in
- 11 single-issue rate-making there is usually a context
- 12 in which cost of service is already established at
- 13 some point in time, and a commission may allow a
- 14 single-issue rate-making proceeding to take place,
- 15 perhaps for fuel adjustment, with the knowledge that
- 16 the current rates were cost based and that there is
- 17 some framework of cost upon which to rely, even in
- 18 the period in which single-issue rate-making is
- 19 taking place.

- 20 In this instance we're beginning with
- 21 rates that are admittedly not cost based in the first
- 22 case -- in the first place, and attempting to recover
- 23 certain cost items on top of that. And so while my
- 24 criticism is related to a single-issue rate-making
- 25 criticism, I think it's broader than that. I think

21

1	that the circumstances of this filing really even go
2	beyond the single-issue rate-making question.
3	Q. But to get from where we are now to a
4	cost-based FAC provision, you're really saying you
5	have to look at all the generation costs and rates,
6	the nonfuel and the fuel; is that what you're saying?
7	A. Yes.
8	Q. Let me ask you to turn to page 10. Down
9	on lines 18 through 20 you conclude that: "AEP
10	appears not to account for the accumulated
11	depreciation of these assets since they have been in
12	service." Do you see that?
13	A. Yes, sir.
14	Q. And you're speaking in this section to
15	the environmental carrying cost proposal Mr. Nelson
16	sponsors?
17	A. Yes.
18	Q. Okay. Have you reviewed Mr. Nelson's
19	testimony and exhibits?

- A. Yes, I have.
- 21 Q. And what's your understanding, that
- 22 there's no accounting for accumulated depreciation?
- A. Well, I reviewed his testimony and
- 24 exhibits and attempted to identify where accumulated
- 25 depreciation would have been taken into account and

22

1	was not able to find it. And so I read his words			
2	carefully and was not able to identify where			
3	accumulated depreciation was taken account of.			
4	If he had taken account of it, then, you			
5	know, obviously that concern would not would not			
6	stand; however, based on my reading of what he did			
7	and my examination of his exhibits, I couldn't find			
8	it.			
9	Q. Okay. If I were to ask you to assume for			
10	the purposes of these questions Mr. Nelson in PJN			
11	Exhibit 10 had utilized a levelized depreciation			
12	approach, do you know what I mean by that?			
13	A. Well, why don't you expand upon that so			
14	I'm absolutely certain I'm tracking with what you're			
15	asking me.			
16	Q. Well, instead of doing a straight line			
17	depreciation where you have more front-loaded			

18 depreciation, levelized would be a lower level to

19 begin with and would be levelized throughout the

- 20 period of the life of the asset. So with that
- 21 clarification --
- 22 A. Yes.
- 23 Q. -- would your understanding be that the
- 24 levelized approach, if that's what Mr. Nelson used,
- 25 would actually resolve that concern that you have

1 stated here on page 10?

A. Based on your description, then if indeed
his analysis took account of accumulated depreciation
in a way that lined up with what would otherwise
occur under traditional rate-making for these assets
with respect to their treatment, with respect to the
treatment of depreciation, that then would resolve a
concern on those lines.

9 Q. Thank you.

10 On page 11 of your testimony, at the top

11 of the page you're still, I think, still addressing

12 the nonfuel generation proposal by the companies, and

13 you indicate on lines 2 and 3 that it should be

14 denied unless AEP can demonstrate the cost

15 representing an increase in net cost of the

16 nonFAC-related generation service. Do you see that?

17 A. Yes.

18 Q. Now, is it your understanding that the

19 components of the ESP not only have to be justified

- 20 on a cost basis, but on a net cost when comparing all
- 21 other generation service components?
- A. I believe there are circumstances in
- 23 which an ESP would not have to be justified on a cost
- 24 basis. For example, if the company had come in and
- 25 filed an ESP that proposed no adjustments and simply

24

continued its existing rates, even though those 1 existing rates are not cost based my nonlegal reading 2 of Senate Bill 221 is that that type of proposal 3 could be adopted by the Commission under certain 4 conditions that would not require an examination of 5 6 costs. However, if adjustments are proposed, my 7 understanding is that those adjustments need to be 8 cost based in some fashion, and mathematically in 9 order to identify whether or not those adjustments 10 are indeed cost based, I believe it is necessary to 11 look at the all-in costs of the company. 12 So I hope that's answering your question, 13 that there's circumstances under which you would not 14 have to be cost based. But I do believe if you're 15 proposing adjustments, then I think it's important 16 for the Commission not to be flying blind in 17 approving adjustments but have the information 18

19 necessary to understand that there is indeed a net

- 20 cost change before allowing the adjustment.
- 21 Q. Okay. That takes us back to the
- 22 single-issue rate-making problem essentially, right?
- A. I believe single-issue rate-making is
- 24 implicated in this discussion.
- 25 Q. Okay. Now, you next discuss the proposed

- 1 POLR charge --
- 2 A. Yes.
- 3 Q. -- beginning on page 11 of your
- 4 testimony. And your observation in lines 12 through
- 5 14 is the charge is a rather stiff premium to pay
- 6 when only a few customers have actually shopped,
- 7 et cetera. Do you see that?
- 8 A. Yes.
- 9 Q. Now, is it your understanding that the
- 10 proposed POLR charge compensates or would compensate
- 11 AEP-Ohio for customers that have previously shopped?
- 12 A. Would it compensate for -- well, my
- 13 understanding is that it's intended to compensate the
- 14 company for the risk that customers who left to shop
- 15 would come back to the company and there would be a
- 16 risk associated with that.
- 17 Q. And that's the only risk that's covered
- 18 in the proposed POLR charge, to your understanding?
- 19 A. Well, I believe the company is attempting

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- 20 to recover a premium that is associated with
- 21 customers leaving as well, and it's not clear to me
- 22 that that risk is necessarily a provider of last
- 23 resort risk for which the company is entitled to
- 24 recover a premium.
- 25 In my view that's a policy call by the

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Commission. Certainly under a conventional view of 1 provider of last resort, the risk is that this 2 provider is standing ready to accept back customers 3 who have left to be served by another provider, and 4 the provider of last resort faces a risk that they 5 would have to supply service or provide service at a 6 time of high market prices. 7 While there may be a risk to the company 8 that customers would leave and potentially that would 9 have a net revenue impact on the company, I 10 acknowledge that -- it's not clear to me that that 11 particular risk is what is intended by provider of 12 last resort service risk. 13 But to your question, I do believe that 14 the company is attempting to recover a premium 15 associated with that risk in your proposal, in the 16 company's proposal. 17 18 Q. Yes. You stated in your answer that the 19 conventional view of the POLR obligation -- do you

- 20 view Senate Bill 221 as a conventional piece of
- 21 regulatory legislation?
- 22 MR. YURICK: Objection.
- 23 EXAMINER SEE: Your basis, Mr. Yurick?
- 24 MR. YURICK: I think whether or not this
- 25 witness views this as a traditional piece of

4	1 • 1 .•		•	• •	1 .
	legislation	or not	10	1rre	levant.
T	logistation	or not	10	III C	ic vant.

2	EXAMINER SEE: Mr. Nourse, did you want
3	to respond?
4	MR. NOURSE: Pardon me?
5	EXAMINER SEE: Did you wish to respond?
6	MR. NOURSE: Your Honor, I was just using
7	the same word, "conventional," that he used in his
8	answer to describe the risk associated with the POLR
9	obligation. I'm just trying to clarify whether that
10	conventional view applies to Senate Bill 221, his lay
11	understanding.
12	EXAMINER SEE: And the objection is
13	overruled.
14	Please answer the question, Mr. Higgins.
15	A. I believe Senate Bill 221 is a rather
16	innovative piece of legislation and provides a
17	structure for rate-making that is not conventional.
18	Q. Now, your proposal that I think you offer
19	for POLR is to do what I'll call a tracker; is that

20 right?

A. Yes, sir.

- 22 Q. Now, I'd just like to clarify a little
- 23 bit about what you're proposing. When would the
- 24 rider be established or collected, you know, as a
- 25 sequential timing matter in your proposal?

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1 A. Well, if this proposal were adopted, the company's provider of last resort component would be 2 set to zero. The rider would be established at the 3 outset and would be set equal to zero. And then to 4 the extent that there were demonstrated net costs 5 incurred by AEP to provide service to customers who 6 were returning from an ESP to the utility, then the 7 net cost of that would be recovered on an actual cost 8 basis. It would be recovered as soon as possible but 9 obviously with some lag so that the company was 10 allowed to recover the cost -- the net cost it 11 experienced by having to serve these returning 12 13 customers. Q. Before we get to that, I want to clarify. 14 I think you might have misspoke. You said "customers 15 returning from the ESP to the company." I think you 16 meant returning from a CRES or competitive supplier 17 to the ESP. 18

19 A. Thank you for that clarification.

20 Q. Okay.

- A. In other jurisdictions the CRES is
- 22 referred to as an ESP, so thank you for clarifying

23 that.

- 24 Q. Okay. And then would the -- exactly what
- 25 would be recovered there, the delta market rate, the

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difference between the market rate and the ESP rate? 1 2 A. I believe the delta should be the net cost increase to the company from having to serve 3 these customers, and I believe that, you know, 4 certainly the revenue recovery the company would 5 6 experience would be the price paid by the returning 7 customer and there would be an incremental cost associated with serving that customer. 8 And if the incremental cost is increased 9 fuel, then I believe that the company ought to 10 recover that at the margin, whatever that increased 11 12 cost was. If it was an increased purchase, then I believe that the increased purchase cost ought to be 13 recoverable by the company. 14 Q. Okay. That would be a nonbypassable 15 charge to all customers? 16 A. Yes. 17 Q. The rider. 18 19 A. Yes, it would.

- 20 Q. Let me ask you to turn to page 14 and
- 21 you're discussing the company's energy efficiency
- 22 peak demand and cost reduction rider and explaining
- 23 your proposal for an opt-out provision.
- 24 A. Yes.
- 25 Q. Do you recall that?

1	А.	Yes.

2 Q. With respect to -- I'm sorry, withdraw

3 that.

4 You discuss in lines 5 and 6 that this

5 exemption that's referenced in point 66(A)(2)(c) that

6 you reference there is subject to certain conditions,

7 right?

8 A. Yes.

9 Q. And one of those conditions would be PUCO

10 approval; is that your understanding?

11 A. Yes.

12 Q. So the opt-out proposal that you have set

13 forth here, would there be any threshold level that a

14 GS-3 customer would have to meet or qualify, certify

15 in order to qualify for the opt-out?

16 A. When you say "threshold level," do you

17 mean a size level?

18 Q. Well, thank you, no. I meant assuming

19 they meet a size level or threshold level for size,

- 20 the actual EE or demand response activities and
- 21 measures they've undertaken, would they have to
- 22 certify that they've done any certain amount of EE or
- 23 DR activity?
- A. Well, I'm proposing that they would need
- 25 to certify that they were taking action or had taken

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action on implementing cost-effective measures, so 1 there would be a cost-effectiveness threshold that 2 will be required. I have not proposed a particular 3 dollar amount, say, for that self-certification, but 4 that they would have to have -- have the analysis 5 6 performed and would have to be certifying that they had undertaken or were undertaking cost-effective 7 measures per that analysis. 8 Q. So the customer would just say, "I've 9 already done what I need to do." Is that essentially 10 what you're saying? 11 A. Well, only if they had had the requisite 12 analysis performed and were -- and in fact had done 13 the investments. I mean, they couldn't just say, 14 "well, we performed the investment" without also 15 certifying that they had the requisite studies done 16

17 and had indeed performed the cost-effective

18 investment.

19 Q. So they would have had to implement or

- 20 had plans for implementing each and every
- 21 cost-effective measure that such an energy audit
- 22 would recommend?
- A. You said "each and every." I believe
- 24 that -- I don't know that I would specify that it
- 25 would have to be each and every, but I do believe

we're talking about a good-faith effort to invest in 1 the cost-effective measures that were identified. 2 3 Q. So when you state on line 13 that the "cost-effective measures identified," you're not 4 meaning all of them, you're meaning some or most of 5 6 them? A. That's a fair question. If we're -- I 7 would hesitate to suggest that they be each and every 8 because there could -- that could create a hardship 9 with respect to the amount of money required to 10 undertake each and every. But I do believe that 11 12 there is a reasonableness threshold there where there would have to be a good-faith effort to have 13 14 undertaken the most cost-effective measures given the opportunity that was there given the investment cost 15 that would be required. 16 17 Q. Now, once they opt out under your proposal, then presumably the customer doesn't pay 18 19 the rider, correct?

- A. Correct.
- 21 Q. And then they're not -- that customer is
- 22 not eligible to participate in programs under the --
- 23 that are paid for under the rider; is that also true?
- A. That is also true.
- 25 Q. Mr. Higgins, finally I just want to

1 clarify or ask you a couple questions about, in your

2 last segment of your testimony, generation

3 aggregation. You set forth a proposal and then you

4 refer to pilot programs in Michigan --

5 A. Yes.

6 Q. -- right? Now, you indicated there are

7 total participation limitations on line 20 there.

8 A. That is correct.

9 Q. What other limitations were structured

10 into those pilot programs?

A. There were limitations on the aggregate 11 size of the load. There was a minimum threshold 12 required to participate, and in some cases -- the 13 threshold was related to the size of the individual 14 meters that were being aggregated, as well as the 15 threshold of minimum amount of load that would be --16 that an individual customer was putting forward into 17 the program so that it would provide some basis for, 18 19 you know, measuring a discernible difference between

- 20 the customer's coincident peak load and some of its
- 21 individual peaks.
- 22 Q. Were those the -- what were the
- 23 evaluation criteria for success of the pilot --
- 24 pilots?
- 25 A. The evaluation criteria, as I recall,

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are -- in Michigan are somewhat open. My 1 understanding is that the Michigan utilities are 2 testing the operational efficacy of the program, that 3 is, conceptually there isn't any dispute that it 4 makes sense. The questions are do you run into 5 6 operational challenges if you are keeping track of customers' load in this fashion, that is, you know, 7 looking at aggregated -- looking at peak generation 8 demand over the month and aggregating it up so that 9 the profile of the several sites looks like a single 10 site for generation purposes. 11 There were questions as to operationally 12 would there be problems, challenges associated with 13 doing that, and so my understanding is that the 14 pilots will evaluate whether or not it's feasible to 15 do this on a larger scale. 16 17 Q. Now, your generation aggregation proposal, is that designed to promote energy 18

10 proposal, is that designed to promote energy

19 efficiency and demand response, or is it essentially

- 20 a rate design proposal?
- A. It's both. I would have to say
- 22 fundamentally it's a rate design proposal, I think,
- 23 in the first instance in that it really isolates the
- 24 question that if you have a customer with multiple
- 25 sites, shouldn't its generation usage be viewed as a

35

single customer and its peak demand as a customer 1 treated as if it were a single site, because there's 2 really no basis in cost causation not to do so. 3 There's a basis in cost causation not to treat a 4 distribution charge this way, but for generation 5 charges a multisite customer ought to look just like 6 a single-site generation customer. 7 So there is a fundamental rate design 8 reason for doing this. Having said that, if you 9 adopt this type of rate design, then it does create 10 the opportunity to perform load management on 11 multiple sites, particularly if there is the 12 requisite metering and information that is made 13 14 available to the customer, and, indeed, we're moving into a time when metering is getting more 15 sophisticated. So I believe that it is complementary 16 to peak demand response programs. 17 Q. Now, when you say multilocations, that's 18 19 within the territory of Columbus Southern Power or

- 20 Ohio Power in this case.
- A. Yes. It's intended to be internal to a
- 22 particular utility's service territory.
- 23 Q. And your client, Kroger, has multiple
- 24 locations within each territory --
- A. That is correct.

1 (O	in	this	case.

2 MR. NOURSE: Thank you, your Honor.

3 That's all I have.

4 EXAMINER SEE: Mr. Yurick, any redirect?

5 MR. YURICK: If I could have a moment

6 with my witness, please, your Honor.

7 EXAMINER SEE: Sure.

8 MR. YURICK: Your Honor, I have no

9 redirect of the witness.

10 At this point I would move Kroger's

11 Exhibit q into evidence.

12 EXAMINER SEE: Are there any objections

13 to the admission of -- oh, I'm sorry, we have some

14 questions from the Bench, Mr. Higgins.

15 EXAMINER BOJKO: Mr. Higgins, you stated

16 in response to Mr. Nourse's question what portion of

17 the current rates are already being recovered in the

18 fuel cost, in the FAC, and then you also go on to a

19 discussion about FAC versus non-FAC costs.

- 20 Have you done an analysis or were you
- 21 able to determine what the cost, the fuel costs that
- 22 are already being recovered in rates is?
- 23 THE WITNESS: Your Honor, I have not. I
- 24 did not feel that the information necessary to do
- 25 that was available in the filing. I note that staff

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1	testimony made the one of the staff witnesses
2	commented that, you know, if one looks at
3	the return well, I shouldn't say return. One of
4	the staff witnesses commented that since the
5	utilities are currently recovering their costs,
6	that or earning a profit thereby recovering their
7	costs, that by implication the fuel costs are being
8	recovered in existing rates.
9	So that was a conclusion that another
10	witness had made. I didn't see any reason to
11	disagree with that witness. I did not make an
12	independent calculation of that myself.
13	EXAMINER BOJKO: Thank you.
14	EXAMINER SEE: Are there any objections
15	to the admission of Kroger Exhibit 1?
16	Hearing none, Kroger Exhibit 1 is
17	admitted into the record.
18	MR. YURICK: Thank you, your Honor.

19 (EXHIBIT ADMITTED INTO EVIDENCE.)

- 20 MR. BOEHM: Your Honor, it looks like
- 21 Mr. Kollen is not here yet. If another witness could
- 22 fill in, I would be grateful.
- 23 EXAMINER SEE: Okay. Is Mr. Cleaver --
- 24 MS. GRADY: Mr. Cleaver is here and ready
- 25 to testify, your Honor.

1	MR. BOEHM: I'm going to try to find out
2	where he is.
3	EXAMINER SEE: Okay.
4	EXAMINER BOJKO: OCC, would you like to
5	call your next witness?
6	MS. GRADY: Thank you, your Honor. OCC
7	calls Mr. Cleaver, please.
8	EXAMINER BOJKO: Would you please raise
9	your right hand?
10	(Witness sworn.)
11	EXAMINER BOJKO: Thank you. Please be
12	seated.
13	
14	DAVID W. CLEAVER
15	being first duly sworn, as prescribed by law, was
16	examined and testified as follows:
17	DIRECT EXAMINATION
18	By Mr. Reese:
19	Q. Good morning, Mr. Cleaver.

- A. Good morning.
- 21 Q. Mr. Cleaver, are you the same David
- 22 Cleaver whose prepared testimony was filed on October
- 23 15th -- give me one second -- that was filed on
- 24 October 31st, 2008?
- 25 A. Yes.

1	Q.	Mr. Cleaver, on whose behalf do you
2	appear?	
3	А.	The Ohio Consumers' Counsel.
4	Q.	Do you have your prepared testimony with
5	you on t	he stand?
6	A.	Yes.
7	Q.	Did you prepare the testimony or have it
8	prepared	d under your direction?
9	А.	Yes, I did.
10	Q.	Do you have any corrections to your
11	testimo	ny?
12	А.	No.
13	Q.	Mr. Cleaver, if I asked you today the
14	same qu	uestions found in your prepared testimony,
15	would y	your answers be the same?
16	A.	Yes, they would.
17		MR. REESE: Your Honor, OCC moves for
18	admissi	on of OCC Exhibit 13 and tenders the witness
19	for cros	ss-examination.

- 20 EXAMINER BOJKO: We will mark
- 21 Mr. Cleaver's direct testimony for identification
- 22 purposes as OCC Exhibit 13, and we will defer ruling
- 23 on admission until the time after cross-examination.
- 24 MR. REESE: Thank you, your Honor.
- 25 (EXHIBIT MARKED FOR IDENTIFICATION.)

1	EXAMINER BOJKO: Mr. Nourse.
2	MR. NOURSE: Your Honor, I had motions to
3	strike.
4	EXAMINER BOJKO: Okay.
5	MR. NOURSE: Starting on page 17.
6	EXAMINER BOJKO: One moment, Mr. Nourse.
7	I'm sorry, please continue, Mr. Nourse.
8	Page?
9	MR. NOURSE: The first motion to strike
10	is page 17 and the first sentence in the answer which
11	begins on line 7 goes through the word "systems,
12	period" at line 10.
13	Would you like me to argue each one of
14	them as we go through? I've tried to be very
15	collective and just go for sentences.
16	EXAMINER BOJKO: Yes.
17	MR. NOURSE: Okay. So this statement
18	here is Mr. Cleaver is not qualified to make these
19	observations. It would be for what led to the

- 20 evaluation of AEP's service or what caused the
- 21 Commission staff to look more closely at the
- 22 company's practices, and he's referring to events in
- 23 another case, a separate case, that was contested and
- 24 never went to hearing and the Commission didn't make
- 25 these findings.

1	EXAMINER BOJKO: Would you like to
2	respond?
3	MR. REESE: Can I hear which lines?
4	You're starting on lines we're on page 17,
5	correct?
6	MR. NOURSE: Yeah. The first sentence in
7	the answer, "In early 2003," and then ending on line
8	10, "distribution systems, period."
9	MR. REESE: Well, your Honor, one of the
10	things that OCC is looking at in this case is the
11	current state of the reliability of AEP's system.
12	This case looked at that state that's the 221, in
13	fact, encourages that. I can look up the specific
14	section, but this case, actually a lot of this
15	language probably came right out of the stipulation
16	and the staff reports in the case.
17	But one of the tasks that the Commission
18	has before granting any type of distribution
19	modernization plan is to take a look at the current

- 20 state of the distribution system and what it's been
- 21 like up to this point. That's what Mr. Cleaver's
- 22 testimony goes to, your Honor.
- 23 MR. NOURSE: Well, your Honor, if I
- 24 might, this is not talking about the current issues
- 25 or what ESP. This is characterizing a prior

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1 proceeding that was contested and saying what caused

2 the Commission staff to take action.

3 EXAMINER BOJKO: Okay. We're going to

4 grant the motion to strike. There's no citation to

5 this sentence, and it does seem to give the intent of

6 staff, which is inappropriate for this witness.

7 Motion to strike the first sentence on page 17, line

8 7 through 10, is granted.

9 MR. NOURSE: Thank your Honor.

10 The next motion begins on line 23 of the

11 same page, carries over to page 18 through the end of

12 line 2. This is, again, referring to this staff

13 document in 2003 that was -- this is hearsay. He's

14 saying that they had found or expressed the opinion

15 that there was compliance issues with the ESSS rules.

16 This is not based on his personal knowledge and,

17 again, the staff document and the observations and

18 the conclusions were contested. It was never adopted

19 or made any of those findings in a Commission order.

- 20 EXAMINER BOJKO: Did not?
- 21 MR. NOURSE: These opinions were not
- 22 adopted in a Commission order, which would be a
- 23 different matter. And again, I think it raises due
- 24 process questions to allow witnesses to invoke
- 25 hearsay for the truth of the matter asserted and not

1	allow cross-exam	instion	in tl	he direct	proceeding here
T	anow cross-chair	imation	m u	ine unicer	proceeding nere

2 today.

3 EXAMINER BOJKO: Okay. Thank you.

4 Do you have a response to this one,

5 Mr. Reese?

6	MR. REESE: Well, yes, your Honor, I
7	think it's an exception to hearsay. It's a business
8	record. It's also a public record, there was a Staff
9	Report that was attached to a motion for acceptance
10	in the Stipulation in this case. This is part and
11	parcel of what was in the Staff Report that was
12	attached to the staff's motion for acceptance.
13	This case was opened with a Stipulation
14	on December 31st of 2003, prompted by the Staff
15	Report, and again, it was attached to the motion for
16	acceptance filed by the staff in front of the
17	Commission so that they would accept the terms of the
18	stip. Again, as I said, it's also an exception to

19 hearsay.

- 20 EXAMINER SEE: Okay.
- 21 MR. NOURSE: If I could respond.
- 22 EXAMINER SEE: Just a minute, Mr. Nourse.
- 23 EXAMINER BOJKO: Mr. Nourse, do you want
- 24 to response?
- 25 MR. NOURSE: Well, I don't think it's an

1	exception to hearsay, your Honor. He's making
2	statements referencing the Staff Report conclusions
3	about compliance and noncompliance. That was a
4	contested matter. You know, it's not just a routine
5	business document that can be used as an exception to
6	hearsay. These are, again, highly controversial
7	conclusions, not some routine business statement.
8	EXAMINER BOJKO: We're going to grant the
9	motion to strike. It appears that this language is
10	interpreting the Staff Report which is an opinion of
11	the interpreter. The Staff Report is referenced
12	above, and it can speak for itself.
13	MR. NOURSE: Thank you, your Honor.
14	The next motion
15	MR. BOEHM: Excuse me, your Honor, may I
16	know what lines then in particular are stricken?
17	EXAMINER BOJKO: I'm sorry. That was
18	page 17, line 23 over to page 18, lines 1 and 2 will
19	be stricken.

- 20 MR. BOEHM: Thank you.
- 21 THE WITNESS: Your Honor, may I get a pen
- 22 or a pencil and strike these myself?
- 23 EXAMINER SEE: You can use this.
- 24 THE WITNESS: Thank you.
- 25 MR. NOURSE: Thank you, your Honor.

1	My next motion to strike was on page 18,
2	the first sentence of the answer beginning on line
3	15, "On January 31st," through "service
4	reliability, period." This statement is
5	characterizing what the intentions were, the
6	company's intentions. Again, Mr. Cleaver does not
7	speak for other parties, including the company. He
8	doesn't know what AEP's intentions are, and I think
9	it's an inappropriate statement to make.
10	EXAMINER BOJKO: I think that the witness
11	can give the history that they filed a self-complaint
12	on January 31st, 2006, so I will strike the end of
13	the sentence after "Complaint."
14	MR. NOURSE: "Filed a self-complaint,
15	period"?
16	EXAMINER BOJKO: Yes.
17	MR. NOURSE: Thank you, your Honor.
18	EXAMINER BOJKO: Motion to strike the end
19	of the first sentence on line 15 beginning with "that

- 20 was intended to focus the Commission on the future
- 21 direction of service reliability" on page 18 is
- 22 granted.
- 23 MR. NOURSE: Thank your Honor.
- I only have a few more here.
- 25 The next motion to strike is on page 19,

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- 1 line 20, the sentence beginning "Commission staff
- 2 felt," and it carries through to the following
- 3 sentence and carrying onto page 21 through the middle
- 4 of line -- I'm sorry, to page 20, so it starts on
- 5 page 19, line 20 and ends on page 20, line 2 in the
- 6 middle after "period."
- 7 These statements about the Commission
- 8 staff's feelings and the Commission's staff,
- 9 quote/unquote, findings, their conclusions in the
- 10 document characterizing the company's reliability,
- 11 again, I won't repeat the same arguments I used
- 12 previously, but on the same basis.
- 13 EXAMINER BOJKO: Does OCC have a copy of
- 14 the Staff Report that they're relying on?
- 15 MR. REESE: I don't think I have them
- 16 with me, your Honor. Your Honor, we can get it in

17 short order.

- 18 EXAMINER BOJKO: Yeah, we're going to
- 19 defer ruling on that one. We need to review the

- 20 Staff Report to see what it stated.
- 21 Do you have another one, Mr. Nourse?
- 22 MR. NOURSE: Yes, two more. Page 30,
- 23 line 22 where it begins "The 2003 Staff Report
- 24 found," and ending on line 7 on page 31, "ESSS Rule
- 25 27 (E)(2)(c)." Again, this is characterizing the

1	company's activities with statements about, in line	
2	2, "postponing tree trimming," and line 4 and 5,	
3	policies were being substituted for the cycle,	
4	trimming cycle, and then down in line 6, the "staff	
5	believed."	
6	Again, these statements are hearsay and	
7	relate to matters, factual and policy matters,	
8	regulatory compliance matters, that were contested in	
9	an unrelated separate proceeding and never brought	
10	before the Commission for findings.	
11	EXAMINER BOJKO: Okay. We're going to	
12	review the Staff Report on that one as well, so we'll	
13	defer ruling on that piece.	
14	MR. NOURSE: Can I inquire when the	
15	ruling would be made relative to cross-examination,	
16	your Honor?	
17	EXAMINER BOJKO: Mr. Reese just motioned	
18	that maybe the witness has a copy of the Staff	
19	Report?	

20	MR. RINEBOLT: Your Honor, I have a copy	
21	of it electronically.	
22	EXAMINER BOJKO: Aah, I love technology.	
23	Let's go off the record.	
24	(Discussion off the record.)	
25	EXAMINER BOJKO: Let's go back on the	

1	1
	record.
1	ICCOIU.

- 3 your Honor, page 37, line 17, in the 06-222 case, OCC
- 4 filed testimony by Peter Lanzalotta. He stated,
- 5 again, this is actually -- this is hearsay within

6 hearsay, your Honor, because within this quote it

7 actually quotes another party's deposition transcript

8 characterization. So this carries through, your

9 Honor, to line 4 on page 38.

10 That concludes the motions to strike,

11 your Honor.

12 EXAMINER BOJKO: We'll take all of the
13 motions to strike under consideration, the ones that
14 we have not yet ruled on, upon reviewing the Staff
15 Report.

16 Let's take a 15-minute recess.

17 (Recess taken.)

- 18 EXAMINER BOJKO: Okay. On the record.
- 19 Mr. Reese, do you have a response or do you have

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- 20 anything to add? Or are you standing for a reason?
- 21 MR. REESE: Because the Bench entered the
- 22 room.
- 23 Your Honor, I did want to talk first
- 24 about the last motion to strike. I believe we were
- 25 talking about a cite for Mr. Lanzalotta's testimony

1	on the bottom of page 37, I believe. Your Honor,
2	this is not being offered for the truth of the matter
3	asserted. We don't believe it's hearsay. It's an
4	indication of some of the work that's been conducted
5	looking into the performance of the company.
6	MR. NOURSE: Your Honor.
7	EXAMINER BOJKO: Yes.
8	MR. NOURSE: I disagree that
9	EXAMINER BOJKO: We're ready to rule on
10	this motion.
11	This motion to strike is going to be
12	granted. Looking back at the case 06-222 the
13	testimony was filed but it was never entered into
14	evidence because the case never went to hearing and,
15	thus, the testimony was never subject to
16	cross-examination. So this is a partial picture of
17	the total case and we're going to strike this
18	citation and quote from the testimony.
19	MR. BOEHM: Your Honor, if I may,

- 20 precisely could you give us --
- 21 EXAMINER BOJKO: That is from page 37
- 22 starting at line 17, it says "in the 06-222 case,"
- 23 and then the subsequent quote from the testimony,
- 24 that will be stricken over to page 38, line 4.
- 25 MR. BOEHM: Thank you, your Honor.

1	EXAMINER BOJKO: We might as well work
2	backwards. The next motion to strike that we have is
3	on page 30 and 31 and a reference to the Staff
4	Report, the '03 Staff Report. We're working off
5	numerous staff reports here in this testimony. This
6	is the '03 Staff Report.
7	I'm just going to make a ruling. I don't
8	think you need to respond, Mr. Reese.
9	The 2003 Staff Report, this cite does
10	have a citation to page 8 of the Staff Report and
11	this was a finding, it's a summary of a finding, but
12	the concept and the words are contained in the Staff
13	Report, so we are going to deny the motion to strike,
14	with regards to this provision on page 30, sentence
15	starting "The 2003 Staff Report" over to page 31,
16	line 7. That section will remain in the testimony.
17	MR. NOURSE: Can I inquire as to whether
18	OCC is submitting that material for the truth of the
19	matter asserted?

- 20 EXAMINER BOJKO: It's in the document
- 21 filed with the Commission. The Staff Report speaks
- 22 for itself.
- 23 MR. NOURSE: Yes, it does.
- 24 EXAMINER BOJKO: Then I believe the
- 25 remaining motion to strike is on page 19. Mr. Reese,

1 do you have a response	1	do you	have	a response	?
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- 2 MR. REESE: I'm sorry, your Honor, page
- 3 19?

4 EXAMINER BOJKO: Yes. "Commission staff

- 5 felt" on page 20.
- 6 MR. RANDAZZO: Line.
- 7 EXAMINER BOJKO: Line 20.
- 8 MR. REESE: Your Honor, starting at line
- 9 22 carrying over -- on page 19 carrying over to page
- 10 20 we'd note that what we're citing here is a staff
- 11 finding in the order or in the Staff Report and
- 12 staff's recommendations.
- 13 EXAMINER BOJKO: Even though there's no
- 14 citation in the testimony, we have found this finding
- 15 on page 2 of the 2006 Staff Report the second
- 16 sentence that was moved to strike on line 22, page
- 17 19, over to line 2, page 20, the motion to strike
- 18 will be denied and that sentence will remain in.
- 19 With regard to the first sentence in the

- 20 motion to strike, lines 19 to 22 on page 19, even
- 21 though the witness used the word "felt," we believe
- 22 on page 11 we recognize that the staff did state this
- 23 position and it is contained in the Staff Report on
- 24 page 11. Thus, we are going to deny the motion to
- 25 strike with regard to that sentence as well.

1	MR. NOURSE: Your Honor, can I just
2	clarify? With respect to these, this is unusual to
3	bring in prior documents like this, and I guess I
4	want to be clear whether when we admit this document,
5	this testimony later, whether it's just based on your
6	ruling, the document speaks for itself. He's
7	referring to things that were said in that document.
8	That's the purpose in which it's being offered and
9	admitted, as opposed to the truth of the statements
10	that were made.
11	EXAMINER BOJKO: I'm assuming you're not
12	stating in any way that you question staff's
13	truthfulness contained in their Staff Report
14	document, but the document was filed and we are not
15	using it in this proceeding for any other purpose
16	than it was a filed document and those are the
17	statements contained therein.
18	MR. NOURSE: Thank you.
19	MR. REESE: Thank your Honor.

- 20 EXAMINER BOJKO: Anything further,
- 21 Mr. Nourse, with regards to motions to strike?
- 22 MR. NOURSE: No. Thank you, your Honor.
- 23 EXAMINER BOJKO: Let's begin with
- 24 Mr. Yurick. Do you have any questions for this
- 25 witness?

1	MR. YURICK: No questions for this
2	witness, your Honor.
3	EXAMINER BOJKO: Mr. Bell?
4	MR. BELL: Yes, your Honor, I do.
5	
6	CROSS-EXAMINATION
7	By Mr. Bell:
8	Q. At the risk of inviting the ire of my
9	good friend Ms. Grady and Mr. Reese, I've got two
10	questions of you, Mr. Cleaver.
11	Mr. Cleaver, of what value is reliability
12	of electric service if customers cannot afford to
13	turn their lights on or, more to the point, keep them
14	on?
15	A. I'm not sure I know how customers value
16	their electric service so I don't think I could speak
17	or answer that question.
18	Q. You have difficulty answering that
19	question?

- A. Yes, I would.
- 21 Q. Okay. One follow-up question that goes
- 22 to your response, Mr. Cleaver.
- A. Thank you.
- 24 Q. Would you agree, Mr. Cleaver, that value
- 25 of reliability to customers is relative to the cost

1 of reliability at any point or over any given period

2 of time?

3 A. I would agree that it's reasonable to

4 assume that cost is always a factor in value.

5 Q. And based upon your knowledge of the

6 economy and the prevailing conditions would you agree

7 that cost is of utmost concern to customers today in

8 their valuation of reliability?

9 MR. NOURSE: Objection.

10 EXAMINER BOJKO: Basis?

11 MR. NOURSE: That's friendly cross.

12 MR. BELL: Friendly?

13 THE WITNESS: Could you repeat the

14 question?

15 EXAMINER BOJKO: Overruled.

16 THE WITNESS: I'm sorry.

17 Q. (By Mr. Bell) Would you like the question

18 reread, Mr. Cleaver?

19 A. Yes, I would appreciate that.

- 20 MR. BELL: Thank you.
- 21 (Record read.)
- 22 EXAMINER BOJKO: You may answer.
- A. I don't know that I would agree that it's
- 24 of utmost concern. I think it would be reasonable
- 25 for one to assume that it's of greater concern.

1	MR. BELL: Thank you.
2	That's all I have, your Honor.
3	EXAMINER BOJKO: Mr. Boehm?
4	MR. BOEHM: No questions, your Honor.
5	EXAMINER BOJKO: Ms. Wung.
6	MS. WUNG: No questions, your Honor.
7	EXAMINER BOJKO: Mr. Randazzo.
8	MR. RANDAZZO: No questions.
9	EXAMINER BOJKO: Ms. Elder?
10	MS. ELDER: No questions, your Honor.
11	EXAMINER BOJKO: Mr. Smalz?
12	MR. SMALZ: No questions, your Honor.
13	EXAMINER BOJKO: Mr. Nourse or
14	Mr. Resnik? Mr. Nourse?
15	MR. NOURSE: Sorry, are we the last
16	party, your Honor?
17	EXAMINER BOJKO: No, staff is.
18	MR. NOURSE: Staff is the only one left?
19	Okay.

- 20 EXAMINER BOJKO: I'm sorry.
- 21 MR. NOURSE: I thought you might have
- 22 skipped somebody else.
- 23 EXAMINER BOJKO: No. Mr. Jones has the
- 24 opportunity to go last.
- 25 MR. NOURSE: Thank you.

1					
2	CROSS-EXAMINATION				
3	By Mr. Nourse:				
4	Q. Good morning, Mr. Cleaver.				
5	A. Good morning.				
6	Q. You had stated earlier in direct that the				
7	testimony in OCC Exhibit I'm sorry, what's the				
8	exhibit? No. 13 was prepared by you; is that				
9	correct?				
10	A. That's correct.				
11	Q. Were all these statements in your				
12	testimony your original thoughts or did you obtain				
13	them from somewhere else?				
14	A. Well, I believe in my testimony on page 7				
15	I listed all the information that I considered, so				
16	with regard to your question, that's the information				
17	contained on line 7 or, excuse me, page 7 and 8,				
18	information that I considered, which would be the				
19	filing itself, that was historical documents that				

- 20 were subject to some of your motions to strike,
- 21 knowledge of the ESSS rules and so forth.
- 22 Q. It's one thing to review those documents.
- 23 I guess what I'm asking you is whether the documents
- 24 you list on page 7 and 8, and let's leave aside the
- 25 staff reports that we've talked about earlier this

1 morning, is there anything else that you actually

2 took material from those documents and incorporated

3 it into your testimony?

4 A. I relied quite heavily on the previous

5 OCC witnesses' work that's listed that I reviewed

6 here, evaluated those thoughts and those -- just

7 thoughts as far as were they still pertinent to this

8 case, were there things that have changed, did I

9 agree or disagree with those thoughts.

10 Q. You're referring to Peter Lanzalotta from

11 testimony that was filed in the docket in 06-222?

12 A. That's correct.

13 Q. Okay. In fact, didn't you lift entire

14 passages verbatim out of his testimony and put it

15 into your testimony you're offering today as your own

16 testimony?

17 A. I don't know if I would agree with that

18 characterization. I used it as a template. I think

19 I started with Mr. Lanzalotta's testimony and, again,

- 20 I went through the process I just described to see
- 21 what I thought was still pertinent and not.
- 22 Q. You used it as a template? Do you
- 23 mean -- what do you mean by that? Did you have a
- 24 Microsoft Word document of his testimony and you went
- 25 in and made changes?

1 A. Yes.

Q. Can you tell us what portions of your 2 testimony were copied verbatim from Mr. Lanzalotta's 3 testimony? 4 5 A. Well, I think the ones that might be 6 really general in nature like the explanation of what SAIFI, CAIDI, SAIDI, that type of thing were. If 7 Mr. Lanzalotta's words I thought were maybe more 8 eloquent than what mine might be, I could have used 9 his words. 10

11 Q. So was it just the background material,

12 would you say general background material?

13 A. Yes. And I think as far as the history,

14 the recount of the history that I would have started

15 with what that was, but I read the documents myself

16 to see, again, if I agreed with what was being

17 presented in that original document, to see if I

18 agreed that, again, they were still pertinent type of

19 items and if I agreed with his findings or not.

- 20 Q. But you're not just agreeing with his
- 21 findings, you're incorporating the exact language and
- 22 portraying it as your testimony in this case, right?
- 23 A. Again, I wouldn't characterize it as
- 24 that. I would not have included it if I didn't feel
- 25 like my conclusions were the same.

1	Q.	Do pages 15 and 16 of your testimony fall			
2	into that category?				
3	A. Yes, they would.				
4	Q.	Do you consider those statements as			
5	background or informational statements?				
6	A. No, I would not.				
7	Q. Are there other portions of your				
8	testimony that go on for multiple pages that are				
9	virtually identical or verbatim to Mr. Lanzalotta's				
10	0 testimony?				
11	A.	Not to my knowledge.			
12	Q.	You think that's it? We covered it all			
13	13 already?				
14	A.	I'm not sure.			
15	Q.	What about pages 22, 23, 24, 25, do those			
16	pages f	all into the copied verbatim category?			
17	A.	No.			
18	Q.	Would you like to explain that?			
19	A.	Could you be more specific?			

- 20 Q. The materials on pages 22, 23, 24, 25,
- 21 those were not lifted from Mr. Lanzalotta's
- 22 testimony?
- A. I think the table and the historical
- 24 information was copied. Of course, they had to be
- 25 updated with the new data, and that was done.

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1 Q. You're saying the text on pages 22, 23, 2 24, 25 are all original thoughts that you came up with in preparing your testimony? 3 A. Again, they would be thoughts, again, 4 that may have been contained in Mr. Lanzalotta's 5 testimony that I evaluated to see if they -- if I 6 agreed, if I still thought they were relevant to this 7 case, and to that extent I included them. 8 Q. So you did copy those sections as well; 9 is that what you're saying? 10 A. Again, I can't say that they're verbatim, 11 I don't have that document in front of me. 12 Q. All right, Mr. Lanzalotta. Let me ask 13 14 you to turn to page 8 of your testimony. EXAMINER BOJKO: Mr. Cleaver, you mean? 15 16 MR. NOURSE: I'm sorry? 17 EXAMINER BOJKO: Mr. Cleaver. 18 MR. NOURSE: I'm sorry, what did I said?

19 THE WITNESS: Mr. Lanzalotta.

20	MR. NOURSE: I apologize.
21	MR. REESE: Nice try, Steve.
22	THE WITNESS: That wasn't a Freudian
23 slip?	

- 24 MR. NOURSE: It must have been.
- 25 Q. (By Mr. Nourse) Page 8 of your testimony,

ou.

- 2 A. A particular line?
- 3 Q. You give your overall recommendation
- 4 here ---
- 5 EXAMINER BOJKO: I'm sorry, which page
- 6 are you on?
- 7 MR. NOURSE: Page 8.
- 8 A. Yes.
- 9 Q. Okay. You're basically concluding there
- 10 "AEP has not shown the additional investment it has
- 11 proposed as part of its ESRP will noticeably enhance
- 12 distribution system reliability." Correct?

13 A. Yes.

- 14 Q. Okay. So that's kind of your overarching
- 15 or overall conclusion in response to the ESRP?
- 16 A. I think that's fair, yes.
- 17 Q. Now, are you saying that the activities
- 18 and programs that make up the ESRP -- first of all,
- 19 you're familiar with all those proposals based on

- 20 your review of Mr. Boyd's testimony in this case; is
- 21 that accurate?
- 22 A. Yes.
- 23 Q. So all the individual activities taken
- 24 together as programs, that those programs would not
- 25 substantially impact or improve reliability for

1 AEP-Ohio?

2 A. I think I used the word "noticeably"

3 impact.

4 Q. So you think if there is an impact from

5 all those programs taken together, they would be de

6 minimis or insignificant?

7 A. I think if you would please refer to

8 table 1, page 22, I could illustrate what my thought

9 process was there. Just as an example, I think

10 Mr. Boyd said the focus of the program was to

11 improve, well, momentary outages, which aren't

12 measured by an indices, but they're also aimed

13 primarily at SAIFI. I believe that's my

14 understanding.

15 And if you look at SAIFI for let's say

16 2007, through discovery and through I think

17 Mr. Boyd's testimony we learned that the projected

18 overall impact on SAIFI is approximately 10 percent

19 over five years. That's my recollection.

- 20 And that's at the end of the total
- 21 program. I think this is a three-year program as
- 22 proposed in the ESP, but the total program is I think
- 23 intended to be a five-year program. So if you look
- 24 at 10 percent of, say, 1.67, that's like .16. You
- 25 divide that by the five years and that would tell you

1 about, about what, .03 improvement per year. And so

2 if you -- you go from 1.67 to 1.64 to 1.61 in two

3 years to maybe 1.57.

4 I think those types of improvements, if

5 you will, or changes get lost in the noise, if you

6 will, of those types of -- the main drivers in these

7 types of indices which tend to be more related to

8 weather and severity of weather, the number of severe

9 storms and just the random nature of equipment

10 failures.

11 And if you look from year to year,

12 there's very large changes due to those type of

13 forces, so when I look at .03 in one year, that to me

14 would be very difficult for anyone to separate that

15 out from what might be happening or influencing those

16 numbers due to weather or just the random nature of

17 failures.

18 Q. Okay. Mr. Cleaver, are you saying you

19 don't think AEP needs to or should undertake any of

- 20 the programs proposed in the ESRP?
- A. No, that's not what I'm saying.
- 22 Q. Well, if they don't affect reliability,
- 23 what difference does it make?
- A. I think that the program, or at least
- 25 some of the programs that are contained in the ESRP,

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1	may affect reliability and I would expect that the				
2	company as required by the rules at the Commission,				
3	the ESSS rules, to do preventative maintenance and so				
4	forth and have proactive preventative type programs,				
5	I think some of them may affect your reliability.				
6	Q. In a positive fashion?				
7	A. Yes.				
8	Q. Now, with respect to the activities that				
9	relate to each of the programs in the ESRP, would you				
10) agree that each of those proposals involve additional				
11	activities, either new activities that aren't				
12	2 currently being done or higher levels of current				
13	3 activities such as vegetation management that come				
14	with an associated cost?				
15	A. Could you repeat that again? I'm sorry,				
16	5 I lost you about halfway through.				
17	Q. Let me break it down.				
18	A. Please.				
19	Q. That's fair. I'm trying to ask you some				

- 20 general questions before we get into the specific
- 21 programs.
- 22 A. Okay.
- 23 Q. But as a package or as an ESRP as a
- 24 whole, would you agree that each of those programs
- 25 involve proposals to conduct either new activities

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that aren't currently being done or to expand the 1 current activities, such as vegetation management, 2 that is currently being done? 3 A. I think that I would agree in part. Let 4 me qualify it by saying I think many of the 5 activities will depend on your particular program 6 that we're talking about, so when we get into 7 specifics, I can be more specific when we talk about 8 a specific program. Many of the activities I would 9 consider as routine as far as, again, your 10 characterization about veg management. I mean, 11 you're -- trimming trees is trimming trees. There 12 might be a different philosophy or different 13 approach, but you're still cutting trees down or 14 trimming limbs. 15 16 So in that respect it's a different philosophy. So what you're doing is routine. You 17 know, the lion's share of that activity is something 18 19 I would expect that you're already doing today or may

- 20 already be doing today. There are other activities
- 21 in your programs that I would consider may be
- 22 intensified, just doing more of the same thing.
- 23 Q. And those are the categories I asked you
- 24 about. Regardless of -- we'll get into the routine
- 25 issue --

1 A. Okay.

2 Q. -- in the next questions here, but,

3 again, just to boil it down, you would agree that

4 each of the programs either involve new activities

5 not being currently done today or increasing a level

6 of current activities; is that accurate?

7 A. I would agree that they would contain

8 those two categories. There may be others. Again,

9 when we get into specifics, you know, I could comment

10 on it then.

11 Q. So let me try to understand your

12 question, though, relative to the programs generally.

13 You're saying that the proposed program, the ESRP,

14 are all things -- correct me if I'm wrong here --

15 you're saying that they're all things that the

16 company should already be doing.

17 A. I think the programs in a broad sense are

18 things that I would expect AEP to be doing as a part

19 of providing reliable service. Again, the activities

- 20 I think within those programs, they may change. They
- 21 may intensify. There might be incremental, what I
- 22 call incremental activities I think in my testimony,
- 23 which is meant to mean something you're not doing
- 24 today that might be involved.
- 25 But overall I'd say I'm looking at the

3

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programs and what I consider to be routine with 1 respect to what I would expect the company to be 2 doing to maintain their system reliability. Q. And all the activities and all the 4 programs within the ESRP fall into that category, in 5 your opinion? 6 A. I would say to some degree, yes. Again, 7 it's going to depend on the particular activity. 8 Q. Are there -- you said they were all 9 required to provide reliable service, correct? 10 11 A. I think that the activities contained in those programs are -- the main focus is to maintain 12 reliable service, so in that regard, yes. 13 Q. So if we set aside any concerns about 14 rate-making, let's say, single-issue rate-making or 15 anything like that, again, you would recommend that 16 AEP-Ohio pursue the -- all the things in ESRP, would 17 18 you not? A. I wouldn't say that I would agree with 19

- 20 everything that's in the program. I do have some
- 21 reservations about some of the recommendations.
- 22 Q. Which reservations are those?
- A. I think the underground mitigation
- 24 initiative is one. The distribution automation would
- 25 be the other.

1	Q.	I'm sorry, if you're going to mention			
2	them, could you explain what you mean by "is one"?				
3	A. Well, I think your question was which				
4	part of the ESRP I might have reservations with.				
5	Q. Uh-huh.				
6	A.	So the one reservation would be the			
7	underground and the other would be the distribution				
8	that I would say that I have a the most				
9	reservation for.				
10	Q.	I'm sorry, the second one was?			
11	A.	Distribution automation, DA.			
12	Q.	Okay. So what's your reservation or			
13	concerr	with the underground?			
14	A.	Go to page 41, please.			
15	Q.	I'm there.			
16	A.	I think I start at line 10, I think			
17	well, ac	tually, there's two things that I think that			
18	bother me most about this particular program, is				
19	that, one, there were some parts of the program that				

- 20 I think on a per-unit or a per-mile basis the costs
- 21 were very high, and unlike some of the other programs
- 22 the company didn't offer any improvements, projected
- 23 improvements, in SAIFI or SAIDI relative to these
- 24 requested programs.
- 25 Q. Okay. When you say the cost per, what

1	did	you	say,	per	unit?
---	-----	-----	------	-----	-------

- 3 Q. Or per mile --
- 4 A. Yeah.
- 5 Q. -- is high. High relative to what?

6 A. With a data request that we received from

7 the company, the programs -- at least three of the

- 8 four programs there was a cost per mile that was
- 9 presented, which I think is a reasonable way of

10 looking at it. You have to know how many miles, of

11 course, to know what the cost is.

12 But on a cost-per-mile basis, some of the

- 13 different cable categories that were presented were
- 14 very high, close to \$2 million per mile as compared
- 15 to, say, the overhead inspection and mitigation
- 16 program, which was more like I think \$6,000 per mile.
- 17 Q. So it's more expensive than overhead?
- 18 A. It was more expensive than that program
- 19 per mile.

- 20 Q. Okay. Well, relative to customers that
- 21 are served in facilities that are already currently
- 22 underground, that's what this program applies to,
- 23 right?
- A. I'm not sure.
- 25 Q. Is it employing new underground systems?

1 Is that your understanding of this program?

2 A. No, it's not.

3 Q. So it's existing underground systems,

4 customers that are already served through those

5 underground facilities today, correct?

6 A. That would be my understanding, yes.

7 Q. So do you have an alternative to

8 maintaining or rejuvenating the underground cable

9 that creates these problems?

10 A. Now, would you say that again, please?

11 I'm sorry.

12 Q. Do you have an alternative to this kind

13 of, and I'll take your characterization, expensive

14 program for this purpose for customers that are

15 currently served by underground facilities, what

16 other choice is there other than to maintain or

17 rejuvenate the cable?

18 A. Well, I think the cables in question here

19 fall under at least two broad categories, if not

- 20 more. The URD, which is underground residential
- 21 distribution cables, those are cables that are
- 22 typically feeding residential subdivisions and
- 23 possibly commercial also, so those are the cables
- 24 that it's my understanding are the ones that are
- 25 being targeted for rejuvenation. So that's kind of

1 one category.

2 I believe that was the lowest cost 3 category of all that were presented. It was maybe in the hundred thousands, 150,000-dollar per mile. 4 5 The other categories would be main line feeders I think at substation exits, underground 6 7 cables. I believe those are the ones that were the most expensive, a million dollars per mile up to 8 close to 2 million. 9 Q. Okay. Are you -- I'm trying to get at 10 your concern here. You mentioned about the 11 underground program. Are you saying that the company 12 should build new facilities, overhead, for example, 13 14 for those kinds of station facilities or feeder cables? What's your alternative to spending the 15 money to do what the company's proposing? 16 17 A. Well, I think my concern was more that at least at this point there was nothing really to 18

19 evaluate, or not a lot from my perspective. It

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- 20 seemed like the company was taking a position that
- 21 because the cable was old, you know, it has to be
- 22 replaced, or at least a certain portion, whatever
- 23 they projected here, has to be replaced.
- 24 I felt that -- and without any projected
- 25 improvements. So there really was no ability for

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myself, I think, or the staff, the Commission to say 1 okay, this is a good program compared to the other 2 programs. This is a good bang for our buck as 3 compared to the overhead mitigation or the vegetation 4 management so, therefore, we should do this instead 5 6 of that. I think there needs to be more thought 7 possibly, more projections. Seems like most of the 8 projections were based on actual failures. My 9 understanding of underground cables as far as exits 10 and three-phase feeders or my conclusion was that not 11 too many of those were failing, at least currently, 12 or the company could present some data as to, you 13 know, what the effect is on their SAIDI or SAIFI. 14 15 Q. Okay. Well, Mr. Cleaver, the SAIFI and SAIDI projections you're talking about, those are 16 system average indices, right? 17 18 A. That's correct.

19 Q. And perhaps given the amount of

- 20 underground facilities for residential generally,
- 21 it's not surprising that improvements to the
- 22 underground facilities for residential would not have
- 23 a big impact on SAIDI or SAIFI, is it, in your
- 24 experience?
- A. In my experience cable, you know, if you

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do it on a reactive basis, if you just replace cable 1 a section here, a section there, then that particular 2 event's not going to have a significant impact on 3 your overall SAIFI. It would get lost. 4 Q. Okay. Are you suggesting the company 5 6 should just wait until cables fail and then react --7 A. No. Q. Do you have an alternative proposal for 8 underground? 9 A. I can tell you what I would like to see. 10 I would like to see at least some type of probability 11 analysis of cable failure, and if the company doesn't 12 have its own numbers of actual failures where they 13 can present a plausible case, a business case so you 14 can compare dollars or SAIFI improvement per dollar, 15 something like that, that they do something maybe 16 using industry data, EPRI data, something like that. 17 That at least would give myself and the Commission 18 something to look at, something to compare. 19

- 20 Q. Now, notwithstanding the fact that
- 21 underground improvements may not affect SAIDI or
- 22 SAIFI in a significant manner, if you're one of the
- 23 customers served by underground facilities that are
- 24 aging and have reliability issues, that would be a
- 25 more significant impact for those customers, correct?

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1	A. I	think that's logical to assume, yes.
2	Q. A	And again, other than your point about
3	more thou	ight and more study, you don't have a
4	proposal,	an alternative proposal to deal with
5	currently	to deal with the underground situation.
6	A. I	agree. That's correct.
7	Q. 7	Thank you.
8	N	ow, you had also mentioned the I'm
9	sorry, wh	at was your second concern?
10	A. 1	I think distribution automation.
11	Q.	Yeah. Okay. So can you explain your
12	concern	on distribution automation?
13	A. 1	I think you'll find that again, my
14	testimon	y, on page 42 and 43.
15	Q.	Well, that's fine. Can you explain it to
16	me?	
17	Α.	Yes. My perspective on that is
18	distributi	on automation has at least a potential to
19	provide a	a premium level of service but to, again, a

- 20 select number, a select few, if you will, of
- 21 customers. And it was my perspective on this
- 22 particular proposal that that money might be better
- 23 spent, at least considered to be spent on SCADA as an
- 24 alternative.
- I believe if you go back to the '06 case,

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- 1 SCADA was a program that the company had looked at at
- 2 that time. If I recall correctly, the number of
- 3 stations was something like in order of magnitude of
- 4 like 150 stations at the time that AEP had that did
- 5 not have SCADA, and it's my view that SCADA has a, at
- 6 least, a greater potential of improving reliability
- 7 to more customers because it's at the substation
- 8 level instead of the distribution circuit level, so
- 9 it has a greater possibility at least of providing
- 10 better service for more people.
- 11 Q. Does SCADA reduce or eliminate outages?
- 12 A. No, it does not.
- 13 Q. Okay. So with those concerns that we've
- 14 gone back through, noted, those two things are
- 15 noted --
- 16 A. Yeah.
- 17 Q. -- you do agree that the company's ESRP
- 18 proposals, all the programs and activities that are
- 19 part of that proposal, should be implemented as

20 proposed?

- A. No. I don't think I would agree with
- 22 that, no.
- 23 Q. Are there other programs or activities
- 24 within the ESRP proposal besides DA and underground
- 25 that you have concerns with?

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A. I think you said "as proposed," and again 1 2 one of the sticky points that I pointed out in my original statement was that it's a very small 3 improvement. I think, you know, if you look at the 4 amount of dollars that are being asked for here, like 5 6 450 million I think is correct, and the projected on the company's part, projected improvements are, in my 7 view, relatively small as far as what they seem to be 8 guaranteeing as a result of that expenditure that I 9 wouldn't agree that as proposed that I would support 10 the program. 11 Q. Is it your opinion that reliability 12 performance, the status quo, can be maintained 13 without spending more money? 14 A. Could you tell me what you mean by "the 15 status quo," please? 16 17 Q. The current level of reliability, the performance under the indices could be maintained as 18

19 is without spending more money.

A. I don't think I know the answer to that

21 question.

- 22 Q. Does OCC believe it's good industry
- 23 practice for all the Ohio electric distribution
- 24 utilities to undertake all the programs in the ESRP
- 25 that's being proposed by AEP?

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1	THE WITNESS: Could I have that read
2	back?
3	(Record read.)
4	A. No.
5	Q. If it's good industry practice, why
6	shouldn't everybody do it?
7	A. I think it's going to depend. It will
8	depend on the individual utility, their historical
9	reliability performance or history and their design,
10	their geography, I think, so you have to look at each
11	individual utility.
12	Q. So when you say "good industry practice,"
13	does that mean if you look at a particular company's
14	facts and circumstances, that whatever you think they
15	should do in your opinion is good industry practice?
16	A. I think there's some commonalties. To
17	the extent that they use common equipment, you may
18	have common terrain as far as like vegetation
19	management, you know, in Ohio, to that extent that

- 20 you can draw a general conclusion as far as what's
- 21 good industry practice for all those utilities to the
- 22 extent that those common factors apply.
- 23 Q. But is it your opinion about what you
- 24 would do if you managed the company, is that what you
- 25 mean by "good industry practice"?

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A. I think that's one way of looking at it. 1 I think I would fall back on more than that. You 2 know, my own experience would definitely be part of 3 it, but it would also be, you know, knowledge that 4 I've acquired over the years in addition to that 5 knowledge of what other utilities or even other 6 industries do. My understanding of the requirements, 7 regulatory requirements of the ESSS rules, that would 8 all factor into it. 9 Q. I think you stated earlier your concept 10 of incremental programs would be something in 11 addition to what the company's currently undertaking 12 today; is that correct? 13 A. I think generally, yes, that's the way I 14 used it in my testimony. 15 16 Q. Is that what's required in your opinion under Senate Bill 221 to obtain approval for a 17 distribution infrastructure improvement plan? 18 A. Just the incremental you're talking 19

- 20 about?
- 21 Q. To do more.
- A. I think that's a consideration. I don't
- 23 think that's -- to my understanding of the pertinent
- 24 sections of the statute, that's not the only thing.
- 25 Q. Do you think utilities, if they're

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1	increasing their activities and their reliability
2	activities, should get cost recovery for doing so?
3	A. My general answer to that question is if
4	those the activities associated with those costs
5	are prudent and you're recovering those costs through
6	Commission-approved rates, then yes, you should.
7	Q. Okay. Could you turn to page 10 of your
8	testimony? In item 4 at the bottom of the page you
9	say: "The enhanced overhead line inspection program
10	does not appear to be significantly different from
11	the Company's existing program."
12	A. Yes.
13	Q. Do you see that? Does this mean it's not
14	an incremental program, in your view?
15	A. It could be.
16	Q. Well, you say it's not significantly
17	different. What did you mean by that?
18	A. I think in item 4, if that's what you're
19	talking about

- 20 Q. Yes.
- A. -- my thought process there, what I was
- 22 considering was the part of the program, the ESRP,
- 23 that's proposing to walk instead of drive by and do
- 24 the inspections.
- 25 Q. That's it?

1	A.	That's I think primarily what I was
2	consider	ring there, yes.
3	Q.	Are you aware of any other features of
4	the over	head line inspection program that are
5	differen	t?
6	A.	Yes.
7	Q.	What else are you aware of?
8	A.	Well, I understand that the company
9	propose	s to do more aerial inspections and to either
10	do that	I think with a bucket truck or climbing and
11	more w	alking.
12	Q.	Okay. And those are both things that,
13	again, v	would be going back to our category of doing
14	addition	nal things or doing more than they do today of
15	existing	g practices.
16	А.	Doing different practices, yes.
17	Q.	In addition to what's currently being
18	done to	day.
19	A.	Well, I don't know if the driving versus

- 20 walking is in addition. I think you're doing that
- 21 anyway today.
- 22 Q. I mean, do you think the bucket truck,
- 23 you said aerial inspections specifics, that typically
- 24 would be a bucket truck inspection, right?
- A. That's what I understand, yes.

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1 Q. And walking the lines, those kinds of 2 things. Are those more thorough or complete, more effective ways to inspect facilities? 3 A. I think they may be, yes. 4 Q. Okay. And they're activities that have a 5 cost associated with stepping up or doing those 6 differently, correct? 7 A. I think there's a cost associated with 8 everything. Is that what you're talking about? 9 Q. Right. Okay. So then beyond the 10 stepped-up inspection, we'll call it, what else are 11 you aware of that's different under the proposed 12 overhead program in the ESRP? 13 A. I believe part of the initiative proposed 14 is to maybe do repairs on the spot and to be more 15 proactive, I think to use Mr. Boyd's words, as far as 16 trying to identify defects, which is different than 17 what you're apparently doing now. 18 Q. And, in fact, are there five distinct 19

- 20 categories of the targeted overhead asset initiatives
- 21 that would be triggered through these enhanced
- 22 inspections?
- A. I believe I would say that there are five
- 24 assets that the company has targeted. I don't think
- 25 all of them would relate back to your inspection

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1 program, though.

2 Q. They go hand in hand with the enhanced

3 inspections as part of the overhead -- enhanced

4 overhead program though, correct?

5 A. I don't know that it's true.

6 Q. Are you aware of the cutout replacement

7 initiative as part of that effort?

8 A. I would note that that's one that I would

9 expect that would be included in the inspection

10 process, yes.

11 Q. Would be included, what do you mean? Is

12 that something that's done today by AEP that's not

13 changing? Is that what you're saying?

14 A. No. I meant that as it related back to

15 your inspection process, I would -- I could see where

16 that could be incorporated with the inspection

17 process as one of your targeted initiatives that, you

18 know, may --

19 Q. Not only could be, but that's what the

- 20 company's proposing, is it not?
- A. I think what the company is proposing is
- 22 to inspect more thoroughly, possibly, to find
- 23 defective cutouts and then replace them.
- 24 Q. Oh the walking inspections, the bucket
- 25 truck inspections, climbing the pole, are those

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1 things that are required under the ESSS rules or

2 under some statutory requirement that you're aware

3 of?

4 A. It's my understanding -- well, based on

5 my past experience and based on my understanding of

6 the ESSS rules, those are activities that I would

7 expect the company to be doing today.

8 Q. Do all the other utilities in Ohio do it

9 that way?

10 A. I haven't made that kind of comparison

11 and wouldn't have any knowledge that they are or they

12 aren't. To the extent that the same regulatory

13 requirements apply under the ESSS rules for you to

14 both inspect, repair, maintain, and to have

15 preventative -- take preventative actions, proactive

16 actions as required as part of Rule 27(D)(1), to the

17 extent that that's required of all the utilities,

18 then I would say that they should be all doing that.

19 Q. But you don't know whether they do

- 20 currently.
- 21 A. No.
- 22 Q. Okay. And when you say if those things
- 23 are required under rule 27(D)(1), is there something
- 24 in the rule that leads you to believe that those
- 25 particular methods are required?

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1 A. I think the rule doesn't speak or doesn't		
2 specify methods or process or procedures. Again, I		
3 would agree that there should be some latitude there		
based on that particular utility's circumstances. I		
think it's more of a performance-based specification,		
6 if you will, to allow for those types of differences,		
7 and the end results would be measured as far as the		
8 effectiveness of those programs through your targets		
9 and your ability to meet those targets.		
10 Q. Okay. And when a rule says to do		
11 inspections and repairs, there are many different		
12 ways to do those things; wouldn't you agree?		
13 A. Yes, I would.		
14 Q. Now, with respect to the vegetation		
15 management proposal in the company's ESRP, is that		
16 incremental or is that business as usual?		
17 A. I would consider the lion's share of that		
18 to be business as usual or a good industry practice.		

19 There may be some parts that I would consider

- 20 incremental.
- 21 Q. Okay. On page 35 of your testimony in
- 22 lines 20 and 21 you say it's an improvement over
- 23 current performance-based programs, it is not an
- 24 enhancement, rather a reflection of additional tree
- 25 trimming needed as a result of your prior program. Do

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- 1 you see that?
- 2 A. Yes.

3 Q. So what do you mean, it's an improvement

- 4 but not an enhancement?
- 5 A. That's the words I chose, yes.
- 6 Q. What does that mean, if it's an

7 improvement not an enhancement? Can you explain --

8 those seem to be synonyms that you're using in a

9 different way, right?

10 A. Yeah. I think in general I had a little

11 problem with the word "enhancement." My own

12 understanding of the word, the connotation of, you

13 know, high quality or something like that was

14 involved, and I saw tree trimming, especially as one

- 15 of those items that were -- it's a bread and butter
- 16 type of item, a meat and potatoes type activity that
- 17 has been going on for years.
- 18 The company is proposing to actually go
- 19 back to more of a cycle-based program, which is a

- 20 program that they've done in the past. My
- 21 understanding, I think per Mr. Boyd, there was a
- 22 focus to go away from cycle-based and more
- 23 performance-based in the 2000 to 2007 period and now
- 24 we're going back to that.
- 25 So that being said, like I said, it's a

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meat and potatoes type of thing. That type of 1 philosophy, if you will, of clearing the vegetation 2 off of lines has been around for a long time, I 3 think, so it's a method that I refer as being a more 4 proactive, especially in the long-term when you 5 6 consider how performance-based can allow trees to grow up around circuits if you don't trim those 7 circuits over a, you know, a long period of time and 8 leave them too long, I think, to high winds and 9 storms and so forth and make sure your reliability 10 puts it in jeopardy. 11 Q. Okay. But even though it is a meat and 12 potatoes activity, as you say, and it's a traditional 13 14 method of enhancing reliability, I thought you agreed earlier that even a traditional activity that is 15 currently being done could be stepped up or increased 16 and enhance reliability; that's also true, right? 17 18 A. That's possible, yes.

19 Q. Okay. So the enhanced level of the

- 20 vegetation management proposal within the ESRP,
- 21 you're not saying the company shouldn't do that at
- 22 that level, are you?
- A. I'm quibbling with you about that -- over
- 24 the word "level." I think it's an improved
- 25 philosophy. I think some of the reason I might

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1	quibble with "level" is because your past philosophy		
2	is part of the reason why we're here and why the		
3	company actually needs to step up and double its		
4	crews for five years before it can actually go on a		
5	cycle based. So in that regard, you know, like I		
6	said I would quibble with your word "level."		
7	Q. Okay.		
8	A. Whether that's justified or not.		
9	Q. But again, sitting here today you do		
10	recommend and agree that the proposed vegetation		
11	management component of the ESRP is appropriate and		
12	should be undertaken by the companies?		
13	A. I would agree that it may be.		
14	Q. Well, is that dependent on some future		
15	development?		
16	A. Well, I think your own Mr. Boyd stated		
17	that he can't guarantee the programs will come off as		
18	proposed or planned because of potential scarcity of		
19	labor, materials, and so forth, so I think there's no		

- 20 guarantees.
- 21 Q. Well, I know I didn't ask you about a
- 22 guarantee. What I asked you was whether sitting here
- 23 today whether undertaking the vegetation management
- 24 component of the ESRP as described by Mr. Boyd is
- 25 something that the company should do, should

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1 undertake now.

2 A. I would again agree that it's an -- it

3 may be an improvement. The devil is in the details,

4 so to speak, and I think only time will tell whether

5 it will or not. I would agree that it may.

6 Q. Mr. Cleaver, if you could turn to page

7 11, item No. 5 at the top of the page you include as

8 part of that statement that "the 34.5 kV program,

9 while laudable, does not reflect an incremental

10 effort."

11 A. Yes.

12 Q. Do you see that?

13 A. Yes.

14 Q. What do you base that statement on?

15 A. Well, as I understood it, the activities

16 involved in 34-5 program are primarily adding, I

17 believe it was sectionalizing, which I will assume

18 for now that's reclosers, although it could be

19 sectionalizers are maybe switching and lightning

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- 20 arresters, and those are two, again, bread and butter
- 21 items that have been around forever, and I think it's
- 22 a normal activity to, as your lines get extended or
- 23 grow with the load growth, to add those items as
- 24 needed.
- 25 Q. But again, let's be clear. Are you

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saying that the company's targeted overhead asset 1 initiatives, including the 34.5-kilovolt protection 2 program described in Mr. Boyd's testimony 3 specifically, is that something when you say it's not 4 incremental, that's not being done today? That was 5 your definition of incremental earlier. 6 A. I think just based on that definition, I 7 think you could say just about anything that you do 8 tomorrow is incremental. As a general practice I 9 would consider adding reclosers and lightning 10 arresters to a 34-5 system as something that you 11 would be expected to do on a regular basis. 12 Q. I know, but I didn't ask you that. I'm 13 asking you whether -- I'm trying to be clear about 14 your statements, that it's -- you say does not 15 reflect an incremental effort. Is that something the 16 company does today or not? 17 A. I believe that it is something that they 18 19 do today, yes.

- 20 Q. Let me ask you to turn to page 15 and 16
- 21 of your testimony.
- A. You say 15?
- Q. 15 and 16.
- 24 A. Okay.
- 25 Q. You're referencing the idea that major

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- 1 storm reliability data should be included in
- 2 evaluating reliability performance; is that correct?
- 3 A. Yes.
- 4 Q. Now, what's your understanding of how the
- 5 Rule 10 of the ESSS rules works relative to major
- 6 event or major storm data?
- 7 A. You mean currently, is that correct,
- 8 currently?
- 9 Q. Yes.
- 10 A. My understanding is that each company is
- 11 allowed to define a major event themselves. There's
- 12 not currently a standard definition, and based on
- 13 that proposal it goes to the staff currently, the
- 14 staff would have the ability to discuss that
- 15 definition. There may be a negotiation that goes on.
- 16 I think there is even a provision in the code that
- 17 would allow it to even go to a hearing if you would
- 18 require -- if we think that's needed. That's the
- 19 definition that's used, and to filter out, if you

- 20 will, or exclude those events from the company's
- 21 actual performance that will be used to determine if
- 22 they meet their targets or not.
- 23 Q. Okay. You disagree with that rule?
- 24 A. No.
- 25 Q. I'm sorry?

1 A. No.

Q. You agree with excluding storm data for 2 purposes of reliability performance? 3 A. Well, I think as it pertains to that rule 4 on page 15, footnote 4, I said that it is appropriate 5 to have that exclusion because weather events vary 6 from year to year, and that when you do that, you're 7 looking at the system -- more the system itself and 8 not the variability of weather so it is a valuable 9 measure to require the company to exclude extreme 10 events to see how the system itself is performing 11 with some buffering or filtering, if you will, of 12 13 extreme events. Q. It's your testimony on page 16, doesn't 14 that lead up to the point that AEP should be required 15 to calculate reliability indices, including major 16 storm data? 17 18 A. Yes.

19 Q. So you'd like AEP-Ohio's reliability

- 20 performance to be judged in a different way than your
- 21 understanding of the rules, Rule 10?
- 22 A. I think as it pertains to this
- 23 proceeding, the ESRP, that would be a recommendation
- 24 that we would like for the Commission to consider.
- 25 We believe that it's important, especially if you

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1	want to align the customers' interests with the
2	company's, that that alignment should reflect the
3	customers' overall experience related to the actual
4	amount of outage times and the durations and the
5	frequencies they are actually experiencing.
6	So we would think in the context of this
7	proposal it would be appropriate and reasonable to
8	have some standards, some kind of milestones, if you
9	will, some kind of measures to promote some
10	accountability for anything that the Commission does
11	see as appropriate for allowing.
12	Q. So you would set some new targets then
13	that would be different relative to just the ESRP
14	proposal, just to that context for AEP-Ohio?
15	A. I think I'm not proposing that the
16	ESSS rules be changed as they currently are, but as
17	it relates to this proceeding and based on some of
18	the conclusions that is in my testimony concerning
19	about our concern about the company's system's

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- 20 ability to withstand extreme events, extreme weather
- 21 conditions, that that would be appropriate.
- 22 Q. So your recommendation on lines 14
- 23 through 17 on page 16 are specific to the ESRP
- 24 proposal?
- 25 A. Yes.

1 Q. Isn't this the verbatim paragraph that was contained in Mr. Lanzalotta's testimony for 2 purposes of the ESSS rule issues in the prior case? 3 4 A. If could be. Q. Mr. Cleaver, is it possible for AEP-Ohio 5 or other utilities to harden their systems, 6 distribution systems, so that they're not impacted by 7 major storms? 8 A. I don't know that you can say it's 9 possible that you could harden a system to the point 10 where it's never impacted. It would be like zero 11 probability or possibility of being impacted. 12 Q. So short of that, how would you do that? 13 How hard should a system be for a major storm? 14 A. Well, I think if I can assume that a 15 company has implemented, does have programs that are 16 proactive programs that are well-maintained programs, 17 that trim trees far enough from conductors, inspect 18 and repair proactively, that those type of programs 19

- 20 would in most cases harden the system to the point
- 21 where they are avoiding as many or -- excuse me.
- 22 Yeah, I think avoiding as many avoidable, I used the
- 23 word twice, outages as possible.
- 24 Q. Okay. That's all a matter of degree,
- 25 right, how much tree trimming you do, what outages

- 1 are avoidable? My question, though, is should a
- 2 utility harden its system so it's not impacted by
- 3 major storms?
- 4 A. No, I'm not suggesting that.
- 5 Q. Okay. And doing so would probably be
- 6 quite expensive, correct? Going back to our
- 7 underground discussion earlier.
- 8 A. I think that's logical, yes.
- 9 Q. Okay. And OCC would not support cost
- 10 recovery for that kind of activity, would it?
- 11 MR. REESE: Objection, your Honor.
- 12 EXAMINER BOJKO: Grounds?
- 13 MR. REESE: It's beyond the scope of
- 14 Mr. --
- 15 EXAMINER BOJKO: I'm sorry?
- 16 MR. REESE: It's beyond the scope of
- 17 Mr. Cleaver's testimony.
- 18 EXAMINER BOJKO: Overruled.
- 19 A. I'm not sure what OCC's position would be

- 20 if that kind of proposal was put before us. I think
- 21 we would evaluate it.
- 22 Q. Okay. Now, you talked a little bit
- 23 earlier about performance-based vegetation management
- 24 and cycle-based. Do you recall that?
- 25 A. Yes.

1 Q. And would you agree that if there is a fixed pot of dollars for vegetation management, that 2 the performance-based approach does give you the 3 biggest bang for your buck in that context? 4 5 A. No. I don't think I would necessarily 6 agree with that, no. Q. Can you explain that? 7 A. I think there's a couple things I would 8 consider. How big is that pot? I think the bigger 9 the pot, the more the performance based may actually 10 approach being a cycle based. If you're trimming 11 enough lines, you may get close to trimming a line 12 from end to end. That's part of it. 13 In my own mind I think there are some 14 possible labor efficiencies that are available with 15 cycle-based versus performance-based, that may 16 actually decrease your cost. 17 Q. Now, in reviewing the reliability data 18 for AEP-Ohio, would you agree that there have been 19

- 20 improvements as measured by their reliability
- 21 indices, in the last couple years during major events
- 22 specifically is what I wanted to ask you?
- A. You're referring to this table 2?
- 24 Q. Would you agree with my question?
- A. Again, are you referring to table 2?

1	Q.	I'm not referring to table 2. You may.		
2	A.	Okay. Now, again, was the question		
3	excludi	ng major events or including?		
4	Q.	Including.		
5	A.	Including?		
6	Q.	Yeah.		
7	A.	Yes, I would agree.		
8	Q.	You think that that improvement is based		
9	on the p	programs that AEP-Ohio has undertaken or		
10	variatio	ons in major storms? To what would you		
11	attribut	e that improvement?		
12	A.	Well, I'm not sure if AEP-Ohio has varied		
13	their pr	ograms during that period so I couldn't speak		
14	to that.	I think it's possible, there's a variation		
15	in weat	her every year so that's I think it's		
16	possibl	e that that was an influence, I believe, in		
17	7 that time period also, or prior to that time period.			
18	According to Mr. Boyd's testimony, I think 2004 and			
19	2005 th	nere was a fairly large expenditure on AEP's		

- 20 part that was applied toward reliability
- 21 improvements. I think it was like \$60 million. It
- 22 was in his testimony and he was saying that there was
- 23 a fairly large improvement in I think -- in the
- 24 right-of-way or avoidable type of tree-related
- 25 outages. So I think in that -- I would not expect

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personally that if you made improvements in '04 and 1 '05, that you would see immediate reliability in 2 indices improvement. You would expect to see that a 3 year or two later, so I think we're somewhat seeing 4 the effect of those increased expenditures also. 5 6 Q. Okay. During major storms how much does equipment failure contribute to outages, in your 7 experience? 8 A. I think to some degree it depends. It 9 depends on how you categorize your different outage 10 causes. It depends also on the type of storm that 11 12 you're talking about. Q. Can you give me an example, though, of 13 14 typical outages during a major storm and whether it 15 relates to equipment failure or not? 16 A. Again, it depends on your definition of equipment -- or, your classification of equipment, I 17 would say. For example, if you categorized a 18 19 conductor splice where you make a repair to a

- 20 conductor and you put a mechanical splice on it, if
- 21 you characterize that as an equipment or the
- 22 conductor itself as equipment, major storms or
- 23 outages may affect that splice, especially if it's
- 24 weakened. The splice sometimes is the weakest link
- 25 in the conductor, so I think that would be an

1 example.

2 Q. Is equipment failure typically the cause

3 of outages in major storms?

4 A. Did you say is it the major?

5 Q. Is it typically the cause of outages

6 during major storm events?

7 A. Again, I think it's going to depend on

8 the type of storm and possibly the utility.

9 Q. Why would it depend on the utility?

10 A. Say if you're a utility that didn't have,

11 say, a lot of vegetation that you had to worry about.

12 Vegetation I think is what I consider one of the

13 major factors or contributors to outages during

14 storms in Ohio because we have a lot of rural lines

15 and vegetation in close proximity to those lines.

16 So if you were a utility that didn't have

17 a lot of vegetation management, then equipment

18 failure would probably be high on your list versus

19 vegetation.

- 20 Q. Okay. If a tree falls down during a
- 21 storm into a line, is that equipment failure?
- 22 A. It depends on your definition.
- 23 Q. What's your definition?
- A. Well, I think it depends on the data that
- 25 you wanted to recover. I'm trying to recall, there

was -- Mr. Boyd, I think we gave him a question in
 that manner and he kind of surprised me with his
 answer, but I think he did use a plausible reason for
 answering the way he did. I remember it surprised
 me.

I tend to want to identify the direct 6 cause for an outage so I would classify, say -- some 7 people may say if the wind blows real hard and that 8 results in a tree limb snapping and blowing into the 9 line, they may classify that as a wind-related 10 effect. I would tend to look at the final cause, the 11 direct cause. To me it's what hit the line, why it 12 hit the line. That's the type of information that I 13 would want to gather, and I would tend to call that a 14 tree-related outage. 15 16 Q. So is that an equipment failure or not,

17 your example?

18 A. No.

19 Q. Do you know how other -- if other

- 20 utilities report -- let me strike that.
- 21 Do you know how -- whether there is
- 22 consistency among utilities in reporting those types
- 23 of classifications?
- A. Do I know if there's a consistency?
- 25 Q. Yeah.

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A. It would be my experience that there's not consistency within a company as far as how those outages are reported, so within the industry I'd say 4 no. Q. Okay. On page 25 of your testimony you conclude at the bottom of the page that: "The ability of the Company to deal effectively with storms seems to have weakened significantly over the same period." Do you see that? 10 A. Yes. Q. And this is the conclusion of comparing 11 data from two time periods, 1998 to 2001 on the one 12 hand, and 2002 through 2007. 13 A. Yes. 14 Q. Is that correct? 15 16 A. Yes. 17 Q. Now, did you compare the baseline for the two time periods relative to major events or storm 18 19 activity?

- 20 A. Could you rephrase that? I don't think I
- 21 understand what you want.
- 22 Q. Well, the two time periods --
- 23 A. Yes.
- 24 Q. -- did you examine the major storm
- 25 activity during those two time periods and compare

1 them or evaluate them?

- A. Well -- pardon me.
- 3 I considered the potential impact, if you
- 4 will, of the severity of storms and maybe the number
- 5 of storms when I did this calculation, yes.
- 6 Q. You considered the number of storms and
- 7 the severity of storms in the two time periods?
- 8 A. I considered the impact that those two
- 9 factors may have on my conclusions, yes.
- 10 Q. The impact.
- 11 A. Yes.
- 12 Q. Okay. Well, if there were not as many
- 13 storms in the first time period, wouldn't that affect
- 14 your conclusion at the bottom of page 25?
- 15 A. It could, that's correct.
- 16 Q. Okay. Are you aware of any other factors
- 17 that may have affected the company's reporting in
- 18 comparing those two time periods?
- 19 A. Oh, yes. Yes, I am.

- 20 Q. What is that?
- A. I think I read quite a bit of information
- 22 in the Lanzalotta paper concerning a switch of the
- 23 automated outage management system. I think that
- 24 occurred around 2002. I think Mr. Boyd also
- 25 testified to that.

1	Q.	Okay.	So you're	aware o	of the	automation
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2 and the outage management system that was introduced

3 within AEP-Ohio.

4 A. Yes.

5 Q. Is that correct?

6 A. Yes.

7 Q. Okay. In your experience, would you

8 agree that automation of outage reporting would

9 impact the reliability indices performance of a

10 company?

11 A. I have no direct experience from changing

12 systems as I understand happened in 2002. My direct

13 experience is with manual systems back in the stone

14 age that were --

15 Q. Yeah.

16 A. -- transitioned to more of a spreadsheet,

17 you know, where data entry people would take a form

18 with information on it and put it on a spreadsheet.

19 My experience with that is the data's more accurate.

- 20 You take -- there are fewer people involved. You can
- 21 standardize what type of information you look at.
- 22 You can consider -- you can maybe correct errors or
- 23 ask folks to go out and say "this doesn't make any
- 24 sense," you know, type of thing so it tends to
- 25 improve accuracy.

1	Q.	The automation?
---	----	-----------------

2 A. Yes.

3 Q. Which could certainly impact the reported

4 performance under reliability indices, correct?

5 A. I think it could impact it either way.

6 They could go up or they could go down.

7 Q. Well, isn't it logical to presume that

8 the recorded outages would go up under an automated

9 system?

10 A. I think the accuracy would go up.

11 Q. And if all, virtually all the outages are

12 captured through the automated system, wouldn't there

13 have been an element of human error, error or neglect

14 in the manual system that would have missed some of

15 those outages?

16 A. I would agree if you take the human

17 element out, then you would get more consistency. I

18 think it would depend on what those human beings

19 assumed when they were reporting the outages. They

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- 20 may assume that a thousand customers are off when
- 21 only a hundred customers were off, so again, I would
- 22 go back and say it depends. I think you basically
- 23 have more of a standard -- a more accurate outcome.
- 24 Q. Okay. But it's certainly possible given
- 25 the introduction of the automation that the

1 comparison of these two time periods that you're

2 referencing on page 15 would render that comparison

3 inaccurate; isn't it?

4 A. I think the potential is that to the

5 degree that there might be a difference between the

6 two systems in terms of how it -- the sensitivity, if

7 you will, of one system to the other and the effect

8 that maybe more accurate information would have,

9 again, that could have an influence.

10 MR. NOURSE: Your Honor, if I could have

11 just a minute.

12 EXAMINER BOJKO: Let's go off the record.

13 (Off the record.)

14 EXAMINER BOJKO: Let's go back on the

15 record.

16 Q. (By Mr. Nourse) Mr. Cleaver, do you know

17 whether Ohio Power or Columbus Southern Power is

18 spending on an annual basis more or less than the

19 distribution maintenance expenses that were allowed

- 20 in their last rate cases respectively?
- A. No, I do not.
- 22 Q. Do you know whether the company's -- I'm
- 23 sorry, strike that.
- 24 MR. NOURSE: That's all I have, your
- 25 Honor.

1	EXAMINER BOJKO: Staff?
2	MR. JONES: No questions, your Honor.
3	EXAMINER BOJKO: Redirect?
4	MR. REESE: Yes, your Honor. Can we do
5	this after lunch or can we take ten minutes?
6	EXAMINER BOJKO: Let's go off the record.
7	(Discussion off the record.)
8	EXAMINER BOJKO: Let's see you back at
9	1:45.
10	(At 12:11 p.m. a lunch recess was taken
11	until 1:45 p.m.)
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1	Tuesday Afternoon Session,
2	November 25, 2008.
3	
4	EXAMINER BOJKO: Let's go back on the
5	record. Does OCC have any redirect for this witness?
6	MR. REESE: Yes, your Honor, just several
7	questions.
8	EXAMINER BOJKO: Please proceed.
9	
10	REDIRECT EXAMINATION
11	By Mr. Reese:
12	Q. Mr. Cleaver, you've relied to a certain
13	degree on testimony from Mr. Lanzalotta in a prior
14	case, correct?
15	MR. RESNIK: Excuse me, your Honor, may I
16	have a moment?
17	EXAMINER BOJKO: Yes.
18	(Discussion off the record.)
19	EXAMINER BOJKO: Let's go back on the

20 record.

- 21 Sorry, could you please reread the last
- 22 question?
- 23 (Record read.)
- 24 A. Yes.
- 25 Q. Mr. Cleaver, do you know what case

1	Mr. Lanzalotta's testimony was filed in?			
2	A. Yes. That was case 06-222.			
3	Q. That was a self-complaint case; is that			
4	correct?			
5	A. Yes.			
6	Q. Can you tell me generally what issues			
7	Mr. Lanzalotta addressed in his testimony?			
8	A. Mr. Lanzalotta was asked to look at the			
9	company's proposed enhanced plan, it's called the			
10	enhanced service excuse me, the Enhanced			
11	Distribution Service Reliability Plan, which was			
12	related to the self-complaint.			
13	Q. Okay. Now, did the we'll refer to			
14	that as the EDSRP. Did the EDSRP contain a			
15	vegetation management enhancement provision?			
16	A. Yes, it did.			
17	Q. Does the ESRP contain such a provision?			
18	A. Yes.			
19	Q. Did the EDSRP contain a provision			

- 20 regarding overhead line inspections and overhead
- 21 mitigation?
- 22 A. Yes.
- 23 Q. Does the ESRP contain such a provision?
- A. Yes, it does.
- 25 Q. Does the EDSRP contain an underground

1	mitigation	program?
T	mingation	program.

- 2 A. Yes, it did.
- 3 Q. Does the ESRP contain such an initiative?
- 4 A. Yes.
- 5 Q. Did the EDSRP contain a proposed program
- 6 to deal with automation?
- 7 A. Yes.
- 8 Q. Does the ESRP contain such a provision?
- 9 A. Yes, it does.
- 10 Q. Mr. Lanzalotta addressed all of these in
- 11 his testimony; is that correct?
- 12 A. Yes, he did.
- 13 Q. Now, you mentioned that you had used
- 14 Mr. Lanzalotta's testimony as more or less a template
- 15 for portions of your testimony; is that correct?

16 A. Yes, I did.

- 17 Q. Can you explain why you would have used
- 18 his testimony as a template for certain provisions in
- 19 your testimony?

- 20 A. Well, as I compared the EDSRP, which was
- 21 the plan in the 06-222 case, with the ESRP in this
- 22 proceeding, I found them to be nearly identical.
- 23 Q. As I understand it, case number 06-222,
- 24 the self-complaint case, dealt with enhanced programs
- 25 as well.

1	A. That's correct.
2	MR. REESE: No further questions, your
3	Honor.
4	EXAMINER BOJKO: Any recross, Mr. Yurick?
5	MR. YURICK: No, thank you, your Honor.
6	EXAMINER BOJKO: Mr. Bell?
7	MR. BELL: No, your Honor.
8	EXAMINER BOJKO: Mr. Boehm?
9	MR. BOEHM: No, your Honor.
10	EXAMINER BOJKO: Mr. Rinebolt?
11	MR. RINEBOLT: No, your Honor
12	EXAMINER BOJKO: Ms. Wung?
13	MS. WUNG: No, your Honor.
14	EXAMINER BOJKO: Mr. Randazzo?
15	MR. RANDAZZO: No, your Honor.
16	EXAMINER BOJKO: Ms. Elder?
17	MS. ELDER: No, your Honor.
18	EXAMINER BOJKO: Mr. Jones?
19	MR. JONES: No, your Honor.

20	EXAMINER BOJKO: Mr. Smalz?
21	MR. SMALZ: No, your Honor.
22	EXAMINER BOJKO: Mr. Nourse?
23	MR. NOURSE: No, your Honor.

- 24 EXAMINER BOJKO: Thank you. You may step
- 25 down, Mr. Cleaver.

1	MR. REESE: Your Honor, OCC moves for
2	admission of OCC Exhibit 13.
3	EXAMINER BOJKO: Any opposition to the
4	admission of OCC Exhibit 13 with the appropriate
5	language stricken as or pursuant to my rulings on the
6	motions to strike?
7	MR. NOURSE: No, your Honor.
8	EXAMINER BOJKO: Then it will be admitted
9	as amended.
10	(EXHIBIT ADMITTED INTO EVIDENCE.)
11	MR. REESE: Your Honor, if I might,
12	during my cross of Mr. Boyd several days ago I had
13	approached with certain discovery request responses,
14	virtually a packet, and we had AEP and OCC had
15	stipulated to certain of those.
16	What I had agreed to do with counsel from
17	AEP is remove all of the discovery that was either
18	prepared by a party other than Mr. Boyd or that the
19	company had objected to and not provided any

- 20 additional response.
- 21 I have compiled that particular packet.
- 22 What I would like to do later today or -- either I
- 23 will do it or counsel, would like to move that in as
- 24 an exhibit later today. Is that okay?
- 25 EXAMINER BOJKO: Yes. Not now?

1 MR. REESE: Not now. I have to make some
2 additional copies so I can pass it out to everybody.
3 EXAMINER BOJKO: Okay.
4 MR. REESE: I'd like to have it marked as
5 Exhibit 9A.
6 EXAMINER BOJKO: Exhibit 9A?
7 MR. REESE: That's correct.
8 EXAMINER BOJKO: It will be so marked as
9 OCC Exhibit 9A, which is a compilation of discovery
10 request responses?
11 MR. REESE: Yes, your Honor. We'll have
12 an index attached to it to indicate which pieces of
13 discovery are in the packet.
14 EXAMINER BOJKO: It will be so marked.
15 MR. REESE: Thank you.
16 (EXHIBIT MARKED FOR IDENTIFICATION.)
17 EXAMINER BOJKO: Any other matters before
18 proceeding with the next witness?
19 Seeing none, Mr. Boehm, would you like to

- 20 call your next witness?
- 21 MR. BOEHM: Yes, your Honor, I'd like to
- 22 call Mr. Lane Kollen.
- 23 EXAMINER BOJKO: Mr. Kollen, could you
- 24 please raise your right hand?
- 25 (Witness sworn.)

1	EXAMINER BOJKO: Please be seated.	
2	Please proceed.	
3		
4	LANE KOLLEN	
5	eing first duly sworn, as prescribed by law, was	
6	xamined and testified as follows:	
7	DIRECT EXAMINATION	
8	By Mr. Boehm:	
9	Q. Mr. Kollen, will you state your full name	
10	and spell your last name for the court reporter?	
11	A. Yes. My name is Lane Kollen,	
12	K-o-l-l-e-n.	
13	Q. Mr. Kollen, do you have a document in	
14	front of you entitled Direct Testimony of Lane	
15	Kollen?	
16	A. I do.	
17	Q. And was that testimony prepared by you or	
18	under your supervision and control?	
19	A. Yes.	

- 20 Q. Do you have any changes to that
- 21 testimony?
- 22 A. No.
- 23 Q. Is that testimony true and correct to the
- 24 best of your information and belief?
- 25 A. Yes.

1	MR. BOEHM: Your Honor, we submit the
2	witness for cross-examination.
3	EXAMINER BOJKO: I'm sorry, did you mark
4	the testimony?
5	MR. BOEHM: Excuse me, your Honor. I
6	think it would be OEG-3. We had the testimony of
7	Steve Baron and then we had the rebuttal testimony of
8	Mr. Baron, and I think those were 1 and 2, and this
9	should be 3.
10	EXAMINER BOJKO: Yes. It will be so
11	marked as OEG Exhibit 3.
12	MR. BOEHM: Thank you.
13	(EXHIBIT MARKED FOR IDENTIFICATION.)
14	EXAMINER BOJKO: Mr. Yurick?
15	MR. YURICK: I have no questions of this
16	witness. Thank you, your Honor.
17	EXAMINER BOJKO: Mr. Bell?
18	MR. BELL: Yes, your Honor.
19	If I may, as a preliminary matter, as the

- 20 Bench is aware, on November 17th at the
- 21 commencement of the hearing on the, quote, interim
- 22 plans that have been proposed by a number of parties
- 23 in this proceeding, I moved to strike all of the
- 24 testimony of all of those witnesses on the basis that
- 25 the Commission had no legal authority under Senate

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1 Bill 221 to authorize an interim ESP plan.

2	Mr. Kollen addresses in his testimony
3	what should or might take place or what is being
4	proposed beginning January 1, 2009, and I would
5	either move to strike that testimony, which I can
6	certainly identify for the Bench, or, alternatively,
7	I would request the opportunity to very briefly voir
8	dire Mr. Kollen to determine whether any of his
9	testimony is directed toward an interim plan.
10	If not, I will have no witnesses or,
11	no questions of Mr. Kollen. It's for the purpose of
12	preserving the legal argument that I made on November
13	17th.
14	EXAMINER BOJKO: I understand your legal
15	argument that you made. Where are you requesting be
16	stricken?
17	MR. BELL: Well, if I can voir dire, it

18 might alleviate the need to strike. If the witness

19 says "None of my testimony is directed toward an

- 20 interim plan," I will not move to strike.
- 21 EXAMINER BOJKO: You may ask that
- 22 question because I'm a bit confused because I believe
- 23 I already asked this question at the prehearing
- 24 conference, so that's why I'm trying to get you to
- 25 direct me to a place where you believe --

1 MR. BELL: For instance, he speaks not in
2 terms of interim plans, but he speaks with respect to
3 carrying charges on environmental capital additions
4 starting in 2009, beginning on page 20, question 15,
5 answer beginning on page or, on line 17. Again,
6 the following page, 21, with respect to the company's
7 proposed recovery beginning on line 8, he says,
8 "Secondly the company's existing RSP rates provide
9 recovery of generation," et cetera.
10 EXAMINER BOJKO: Okay.
11 Mr. Kollen, were the date references
12 intended to refer to some kind of interim plan, or is
13 that just the date you believed that the ESP was
14 scheduled to be implemented?
15 THE WITNESS: None of my testimony
16 addresses the interim plan. Everything that has
17 dates on it in my testimony references either to the
18 statute or to the company's proposal.
19 MR. BELL: Thank you, your Honor. I

- 20 withdraw my motion to strike. I'm just trying to
- 21 preserve my legal position. Thank you.
- 22 EXAMINER BOJKO: Thank you.
- 23 Ms. Wung.
- 24 MS. WUNG: No questions, your Honor.
- 25 EXAMINER BOJKO: Mr. Randazzo.

1	MR. RANDAZZO: Just a few.
2	
3	CROSS-EXAMINATION
4	By Mr. Randazzo:
5	Q. Mr. Kollen, would you turn to your
6	testimony OEG Exhibit 3 at page 20, please. And in
7	the answer that begins at line 17 you say that you
8	agree in general concept with the company's proposal
9	to recover carrying costs on environmental capital
10	additions starting in 2009. Do you see that?
11	A. Yes.
12	Q. And you reference section
13	4928.143(B)(2)(b), right?
14	A. That's correct.
15	Q. Are you a lawyer?
16	A. I am not a lawyer.
17	Q. Okay. Do you have a copy of the it's
18	bad citation form, by the way. Just kidding.
19	Do you have a copy of Senate Bill 221

- 20 available to you by any chance?
- 21 A. I do.
- 22 Q. Would you turn to that section?
- 23 A. Yes.
- 24 Q. Is it your understanding that that
- 25 section deals with recovery of costs related to

1 environmental expenditures or, more broadly,

2 construction work in progress allowances?

3 A. Yes, both.

4 Q. So the way you read it, is the reasonable

5 allowance for construction work in progress for the

6 distribution utility's cost of constructing an

7 electric generating facility separate and apart from

8 the opportunity to recover costs related to an

9 environmental expenditure?

10 A. Well, I think there's a conjunction

11 there, and I think that where you've got a reasonable

12 allowance for construction work in progress for any

13 of the electric distribution utility's costs of

14 constructing an electric generating facility or for

15 an environmental expenditure, I see those as being

16 two different categories of costs.

17 Obviously, there could be environmental

18 expenditures within the construction costs of a new

19 generating facility. In fact, that is almost always

- 20 the case. But I see this as being two separately
- 21 identified categories of costs.
- 22 Q. Okay. Are you familiar with the concept
- 23 of construction -- an allowance for construction work
- 24 in progress?
- 25 A. Yes.

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Q. And generally can you describe what your 1 understanding of that is? 2 A. Yes. That's a situation where via 3 surcharge or through base rates a utility is allowed 4 to recover a carrying charge on construction 5 6 expenditures throughout the construction period. Q. Right. And when there's an allowance for 7 construction work in progress, does that have an 8 ultimate impact on the rate base valuation of the 9 plant that comes into service? 10 A. Ultimately it does, that's correct. 11 Q. Okay. And I ask you that question 12 13 because -- are you aware of any other requirements 14 that are related to the surcharge that's authorized in this section 143(B)(2)(b)? 15 16 A. Your question is, am I aware of any other requirements? 17 Q. Yeah. If there was a surcharge granted 18 19 under this section, are there any other requirements

- 20 that you are aware of in the legislation that affect
- 21 the opportunity for the Commission to grant such an
- 22 allowance?
- A. Yes. There are other threshold
- 24 requirements in that provision. One, for example,
- 25 is: No such allowance for generating facility

1	construction shall be authorized, however, unless the
2	Commission first determines in the proceeding that
3	there is a need for the facility.
4	And I could continue on, but that would
5	be a threshold requirement for new generation
6	facilities.
7	Q. Okay. I had something else in mind.
8	Would you turn to, same section, turn to (C), or
9	upper case C, as us adults say, (1), which is on a
10	couple pages over. Do you have that section in front
11	of you?
12	A. I do.
13	Q. And would you turn to the last sentence
14	in that section, or the next-to-the-last sentence and
15	the last sentence. The next-to-the-last sentence
16	starts with the word "additionally." Would you read
17	that, sir?
18	A. This is (C) and then (1) ?
19	Q. Yes, that's right. The section begins

- 20 with "The burden of proof."
- A. Okay. And you're asking me to read the
- 22 next-to-the-last sentence or both the
- 23 next-to-the-last and the last sentence?
- 24 Q. Both.
- 25 A. Okay. "Additionally, if the Commission

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so approves an application that contains a surcharge 1 under Division (B)(2)(b) or (c) of this section, the 2 Commission shall ensure that the benefits derived for 3 any purpose for which the surcharge is established 4 are reserved and made available to those that bear 5 the surcharge. Otherwise, the Commission by order 6 shall disapprove the application." 7 Q. Now, would reading that -- and again, 8 we've already acknowledged that you're not a 9 lawyer -- but would your technical reading, expert 10 witness reading of that suggest that there are some 11 conditions associated with the opportunity for the 12 Commission to grant a surcharge under the section 13 that you cite on your testimony at page 20? 14 A. Yes. It says that "The Commission shall 15 ensure that the benefits derived for any purpose for 16 which the surcharge is established are reserved and 17 made available to those that bear the surcharge." I 18 19 would think that would be a condition.

- 20 Q. All right. Now, might one of the
- 21 benefits that are available as a result of
- 22 environmental-related capital expenditures be the
- 23 availability of emission allowances?
- A. Yes, that's a possibility.
- 25 Q. All right. And -- well, strike that.

1 Now, on page 25 of your testimony, at the
2 top, and this is in the section of your testimony
3 dealing with the aspect of the company's proposal to
4 obtain permission to, at some point in time, possibly
5 sell or transfer generating assets, correct?
6 A. Page 25 covers that subject, yes.
7 Q. Right. You actually start that subject
8 on page 24 of your testimony. Correct?
9 A. Yes, that's correct.
10 Q. Okay. Now, you have on the top of page
11 25, you've got two numbered paragraphs, and I want to
12 draw your attention to paragraph No. 2. In paragraph
13 No. 2 you refer to Columbus & Southern and Ohio
14 Power's contractual entitlements to a portion of the
15 output associated with OVEC, or the Ohio Valley
16 Electric Corporation, generating facilities.
17 Did you examine the nature of the
18 interest that may be possessed by AEP, Columbus
19 Southern, or Ohio Power in the generating facilities

- 20 otherwise sitting under the corporate structure of
- 21 OVEC?
- A. I did, and I'm familiar with the
- 23 structure of that entity. It is owned by a number of
- 24 sponsoring utilities, each of them which historically
- 25 have been entitled to their proportional share of the

1 capacity and energy from those units in excess of the

- 2 Department of Energy's requirements.
- 3 The Department of Energy's requirements
- 4 are nonexistent and have been for some time, and so
- 5 essentially that translated to a direct entitlement
- 6 of the capacity and energy based upon their
- 7 respective ownership shares in OVEC.
- 8 Q. Are you aware of whether or not AEP or
- 9 any of its operating companies have a common equity
- 10 ownership interest in OVEC?
- 11 A. Yes, they do.
- 12 Q. And by referring to the contractual
- 13 entitlements in your testimony, you weren't
- 14 suggesting one way or the other, and I think you say
- 15 this in the testimony, that you weren't making a
- 16 judgment about whether or not whatever interest is
- 17 held in OVEC is a generating asset; is that correct?
- 18 A. Well, these are generation entitlements
- 19 or effectively purchased power agreements, and to the

- 20 extent that these contractual entitlements are sold
- 21 or transferred, that would cause CSP's and Ohio Power
- 22 Company's costs to go up because the fuel and
- 23 purchased power expenses required to replace that
- 24 generation would be more expensive.
- 25 MR. RESNIK: Your Honor, I'm going to

1	object and ask the answer be stricken. It was
2	absolutely nonresponsive to Mr. Randazzo's question.
3	MR. BOEHM: Your Honor, could I have the
4	question read again?
5	EXAMINER BOJKO: Yes.
6	MR. RANDAZZO: I would agree it was not
7	responsive.
8	MR. BOEHM: Nobody cares. I'd like to
9	hear the question read again if I could.
10	(Record read.)
11	MR. BOEHM: It seems to me, your Honor,
12	it all depends on how strictly you want to interpret
13	responsive. Certainly it was at least partially
14	responsive.
15	MR. RANDAZZO: I should get to decide.
16	It was my question.
17	MR. BOEHM: It's my witness.
18	EXAMINER BOJKO: I believe it was
19	partially responsive. I was trying to could you

- 20 let me review the answer?
- 21 I'm going to strike after the word
- 22 "and" -- or beginning with "and to the extent that
- 23 these" -- beginning with the word "and" of the
- 24 answer, I'm going to strike so then the answer stands
- 25 as --

1 (Reco	ord read.)
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- 2 EXAMINER BOJKO: Mr. Randazzo, do you
- 3 have a follow-up?
- 4 MR. RANDAZZO: No.
- 5 Q. (By Mr. Randazzo) I'd like to turn now,

6 Mr. Kollen, to your testimony dealing with the

7 structure of the significantly excess earnings, which

- 8 begins at page 29 of your testimony. And I'd like
- 9 for you to help me better understand, because I
- 10 don't, the rate-making adjustments that you propose
- 11 to make for purposes of conducting the test. Before
- 12 we get to that point I want to see if we have the

13 same understanding.

- 14 It's my understanding that in the event
- 15 that the Commission finds that there is significantly
- 16 excess earnings and proceeds to direct the utility,
- 17 in this case the electric distribution utility, to
- 18 make a refund, that at that point the utility has the
- 19 ability to elect to terminate the electric security

- 20 plan and to move to a market rate option. Is that
- 21 your understanding?
- A. My understanding is based upon the
- 23 statute, and the company does have the right to
- 24 withdraw its plan, from my understanding of the
- 25 statute, and then file an MRO plan.

1	As to whether or not those adjustments go
2	into effect, I don't know the answer to that
3	question.
4	Q. Right. And so that well, strike that.
5	Now, at page 33, at line 4 to line 7, are
6	you there, describing some of the what you call
7	rate-making adjustments that you are suggesting the
8	Commission needs to make for purposes of conducting
9	the excess earnings analysis?
10	A. Yes. There are a number of them there,
11	and then there are some on the prior page as well.
12	Q. Okay. Now, and I'll use this as sort of
13	an opportunity to ask a question that has some
14	application to other things you say in your
15	testimony, but let's see if we can do this generally
16	and maybe won't need to do it specifically.
17	Would you also need to make similar kinds
18	of adjustments to the earnings of the group of
19	comparable utilities that is used to establish the

- 20 appropriate level of earnings or the benchmark level
- 21 of earnings?
- A. Well, that's a possibility to some
- 23 extent. Now, the peer group -- well, first of all,
- 24 I'm not the witness on the methodology for OEG; that
- 25 would be Mr. King. But with respect to the operation

1	of the peer group or the comparative group, would be
2	a combination of nonutilities and utilities, and
3	there would be, in my assessment, no practical way in
4	which to modify the reported net income and common
5	equity used in the comparable group computations for
6	rate-making adjustments.
7	But that is not the case with respect to
8	the distribution utilities here in Ohio because what
9	we're trying to do is compare the distribution
10	utilities in Ohio to this comparative group. And,
11	you know, your question is should we make rate-making
12	adjustments to the comparative group, as I
13	appreciated the question.
14	No analog, no comparability as far as the
15	nonutilities within that group. There arguably could
16	be some issues with respect to the utilities, but I
17	don't think that it's worth inquiring into that level
18	of detail for the comparative group because of the
19	averaging approach used for the comparative group.

- 20 Q. Okay. I'd like to explore that a little
- 21 bit. You say -- let's take your nonutility point.
- 22 You would be able for a nonutility to sift through
- 23 their accounting information and determine whether or
- 24 not there are one-time write-offs, for example,
- 25 wouldn't you?

1 A. Yeah.

Q. That's fairly typical; that's not a 2 3 utility accounting trick, is it, or convention? A. Well, I don't think that anything that's 4 done in conformance with generally accepted 5 6 accounting principles is an accounting trick. Q. Well, there are some people that are in 7 jail just for doing that. 8 A. Well, it still wasn't a trick even in 9 those circumstances. But yes, I think that -- and 10 again, this question may be perhaps better directed 11 to Mr. King, but I think that you certainly could 12 take out the effects of extraordinary write-offs from 13 the comparative group regardless of whether those 14 members of the group were utilities or nonutilities. 15 16 Q. Right. And the same would be true with acquisition premiums? 17 18 A. Yes, to some extent.

19 Q. And the effects of mark-to-market

- 20 accounting?
- A. That one I think is more problematic.
- 22 The generally accepted accounting principles are not
- 23 always transparent in the sense that all of these
- 24 types of mark-to-market adjustments are reported. I
- 25 think that the perspective of OEG and Mr. King, and I

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share this perspective, is that you need a 1 methodology that is reasonably practical, and so my 2 understanding of Mr. King's methodology, without 3 testifying to his testimony, is that the approach 4 that we are recommending is a practical approach and 5 6 it doesn't get bogged down in all of this type of analytical detail where people could reasonably 7 disagree but rather to simply take the information 8 from a published source of financial information. 9 And my understanding is that is what Mr. King has 10 proposed and that is what he did using 2007 actual 11 data in his testimony. 12 MR. RESNIK: Your Honor, can I just make 13 a point here. I guess there may be some question 14 ultimately about the availability of Mr. King, and I 15 just want to be certain that none of this witness's 16 statements of his understanding of Mr. King's 17 testimony is being put -- is being put in the record 18

19 essentially in having Mr. King's testimony in

20 absentia.

21	MR. BOEHM:	Certainly,	your Honor,	there
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- 22 isn't any arrangement between Mr. Randazzo and I to
- 23 see that done, and I'm, I guess, growing a little bit
- 24 in apprehension about this line of questioning going
- 25 into Mr. King's testimony as well, and I would just

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1	as soon leave it where we are now, but I wanted to
2	afford counsel as much liberty as I could.
3	No, we fully intend somehow, some way to
4	get Mr. King available for cross-examination.
5	MR. RESNIK: Thank you.
6	Q. (By Mr. Randazzo) Mr. Kollen, maybe I
7	misunderstood the purpose of your testimony. Aren't
8	you the witness that's describing how you go about
9	determining the amount of income that's available for
10	common shareholders through your rate-making
11	adjustments for purposes of inputting that number
12	into the significantly excess earnings test?
13	A. Yes, you're correct about that.
14	Q. And Mr. King doesn't do that
15	A. But I wasn't finished with my answer.
16	There's two parts to the equation. The first part is
17	the threshold issue for determining whether or not
18	and what the rate of return is for significantly
19	excessive earnings, and that methodology is addressed

20 by Mr. King.

- 21 Now, then there's the other part of the
- 22 equation, which is what are the earnings of the
- 23 particular distribution utility for the review year,
- 24 and I address that issue. So you have Mr. King
- 25 addressing the threshold issue. I address the

1 computation of the earnings for each one of the

2 utilities with respect to AEP-Ohio, and then the

3 application of the significantly excessive earnings

4 test, the result of that.

5 Q. Right.

6 A. I address that as well.

7 Q. But again, you're the witness that's

8 responsible for quantifying the level of income

9 available for common shareholders based upon the

10 rate-making adjustments that you're recommending to

11 the Commission, right?

12 A. Yes, that's correct. And then also the

13 application of that, the comparison of the result of

14 that to the threshold determined under Mr. King's

15 methodology, because you need both. Then you get a

16 differential, and then the question is what do you do

17 with the differential? And I address that piece of

18 it as well.

19 Q. Right. And, now, with regard to your --

- 20 at page 35 you talk about, at the bottom of page 35
- 21 continuing on to page 36, grossing up for income
- 22 taxes similar to the way we have historically done it
- 23 for rate-making purposes based upon a rate base
- 24 rate-of-return approach, correct?
- A. Yes, that's correct. Because the result

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of the computation, the significantly excessive 1 earnings computation, is an earnings differential. 2 Earnings are after tax, but the revenue requirement 3 is before tax. So you have to take that after-tax 4 result and move it up for income taxes, or what we 5 6 call a gross-up, and that's consistent with the 7 PUCO's traditional rate-making practice, to take the operating income, which is after tax, and it's the 8 analog of the excess earnings, and then to gross that 9 up to the revenue requirement for either a rate 10 increase or a rate reduction. In this case it would 11 be a refund, effectively. 12 13 MR. RESNIK: Your Honor, I would move to strike everything after the word "yes." 14 15 EXAMINER BOJKO: Mr. Resnik, he's just trying to be a helpful witness and explain in its 16 totality to the Court. I don't think that one was 17 18 meant to be --MR. RESNIK: Loading the record. 19

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- 20 EXAMINER BOJKO: -- elaborate for a
- 21 different reason.
- 22 But please just try to answer the
- 23 question.
- 24 THE WITNESS: Yes.
- 25 EXAMINER BOJKO: You'll be surprised how

1 much we know.

- 2 THE WITNESS: I'm certain that's true.
- 3 MR. RESNIK: We knew that, too.
- 4 Q. (By Mr. Randazzo) Would you also need to
- 5 gross up the earnings of the comparable group?
- 6 A. No. It's the differential. In other
- 7 words, you have a rate of return that becomes the
- 8 threshold using Mr. King's methodology or, you know,
- 9 some methodology, and then you compare that to the
- 10 earned return, regardless of how the Commission
- 11 determines that earned return will be computed. Then
- 12 you get a differential.
- 13 That differential is a dollar amount, and
- 14 then that is grossed up. You don't have to do
- 15 anything more with the comparable group other than
- 16 determine the comparable group's rate of return for
- 17 the significantly excessive earnings threshold.
- 18 MR. RESNIK: Your Honor, same objection,
- 19 only this time it's after the word "no."

- 20 EXAMINER BOJKO: Overruled.
- 21 Q. Is the return -- percentage return on
- 22 common equity for the comparable group reported based
- 23 upon income grossed up for taxes?
- A. No. Earnings are after tax, and that was
- 25 the point that I was trying to make earlier. I won't

1	go into it any further, but it's an after-tax
2	computation. I don't want to be chastised from the
3	Bench.
4	EXAMINER BOJKO: I overruled the last
5	one.
6	THE WITNESS: I know.
7	MR. RESNIK: The last two.
8	THE WITNESS: I thought I would be a
9	little bit circumspect.
10	Q. But in the traditional rate-making
11	context, would I be correct that you had used the
12	statutory tax rate for purposes of grossing up?
13	A. Let me ask a clarifying question. You're
14	talking about in the normal rate-making process where
15	you take an operating income deficiency or surplus
16	and then gross that up to a revenue requirement?
17	Q. Right.
18	A. Yes, the statutory income tax rate.
19	Q. Okay. Would the return on common equity

- 20 reported for a comparable group of companies reflect
- 21 the effective tax rate?
- 22 A. Yes. That's a difficult question to
- 23 answer because --
- 24 Q. Well, you just did, and then you said --
- A. Well, I said yes, and then I said that's

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a difficult question to answer because it would be no 1 in some circumstances as well. But, generally 2 speaking, it would be the statutory rate, but it 3 could be the effective rate, which for various 4 reasons under the tax law and under GAAP may be 5 different. 6 Q. So you would need to look at the 7 comparable group to determine exactly how taxes have 8 been computed for purposes of determining whether 9 they're comparable; is that what you're saying? 10 A. No. No. I absolutely disagree with 11 12 that. Q. On page 42 of your testimony, beginning 13 at line 11 through 15, you've got a 1 percent return 14 on common equity is equivalent to \$19 million. Is 15 the 1 percent there the same as a hundred basis 16 17 points? A. Yes, 1 percent equals 100 basis points. 18 Q. Okay. And again, the 19 million that you 19

- 20 show there for Columbus & Southern and 37 million for
- 21 Ohio Power, those are grossed-up values?
- A. Correct.
- 23 Q. And you show that on page 1 of 2 of LK-2,
- 24 one of your exhibits, correct?
- 25 A. Yes.

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1 Q. Now, if you could turn to your Exhibit LK-2, am I correct that you are comparing for 2 purposes of computing the returns or return on common 3 equity, you are comparing the net income line total 4 company to the total common equity line to get your 5 6 percentage relationship, correct? A. I'm not sure what you mean by "compared," 7 but I divided the net income by the total common 8 equity to come up with a percent ROE. 9 10 Q. All right. And then you get -- the grossing-up process that we talked about a moment ago 11 12 is then shown in the middle of the page where you take approximately 11.6 million for Columbus & 13 Southern and apply both federal and state taxes to 14 get to the grossed-up value, right? 15 16 A. Yes. Q. And you used the statutory rates for 17 18 purposes -- statutory tax rates or legislatively 19 specified tax rates for purposes of computing the

- 20 38.6; is that correct?
- 21 A. Yes.
- 22 MR. RANDAZZO: That's all I have. Thank
- 23 you very much.
- 24 EXAMINER BOJKO: Mr. Rinebolt?
- 25 MR. RINEBOLT: No questions, your Honor.

1	Thank	you.
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3 MS. GRADY: No questions, your Honor.

4 Thank you.

5 EXAMINER BOJKO: Ms. Elder?

6 MS. ELDER: No questions, your Honor.

7 EXAMINER BOJKO: Mr. Smalz?

8 MR. SMALZ: Just one or two clarifying

9 questions.

- ---
- 11 CROSS-EXAMINATION

12 By Mr. Smalz:

13 Q. Good afternoon, Mr. Kollen. Turning to

14 page 9 of your testimony, and particularly your

15 statement beginning on line 21 that begins "In 2009."

- 16 MR. RESNIK: I'm sorry.
- 17 MR. SMALZ: Page --
- 18 MR. RESNIK: I'm sorry, Michael. Go

19 ahead.

- 20 Q. Having to do with the protection of OPC's
- 21 and CSP's nonrequirement sales for resale, were you
- 22 able to break that down into how much of those sales
- 23 were projected to be made to other AEP companies and
- 24 how much was projected to be sold to third parties,
- 25 non-AEP companies?

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1	A. I have a reference here well, first of
2	all, I think so, but I would have to verify that
3	against Mr. Nelson's exhibits that I've referenced at
4	the bottom of the page and onto the top of the next
5	page just to confirm that, but I believe that his
6	exhibits have that breakdown. I didn't do anything
7	independently, but I believe that those exhibits have
8	that breakdown.
9	Q. I see.
10	MR. SMALZ: Thank you.
11	That's all, your Honor.
12	EXAMINER BOJKO: Mr. Resnik.
13	MR. RESNIK: Thank you, your Honor.
14	EXAMINER BOJKO: Oh, Mr. O'Brien, do you
15	have any questions?
16	MR. O'BRIEN: No questions, your Honor.
17	EXAMINER BOJKO: Please proceed.
18	
19	CROSS-EXAMINATION

- 20 By Mr. Resnik:
- 21 Q. Good afternoon, Mr. Kollen.
- A. Good afternoon.
- 23 Q. How are you today?
- A. I'm doing fine. How are you?
- 25 Q. Good.

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1 A. Good. Hopefully we'll both be in the 2 same shape after we're done with this. 3 Q. Actually, I was just hoping your answers to the rest of my questions would be as direct to the 4 one telling me how well you were doing. 5 If you could take a look at page 3 of 6 your testimony beginning down at the bottom of line 7 22 and going on to page 4, line 3, do you see there 8 where you're discussing purchases being prudent? 9 10 A. Yes. Q. Is your conclusion regarding prudence 11 based on prudence from a financial perspective? 12 13 A. I'm not sure that I have a limitation on the use of the term "prudent," but I am using that 14 term as I understand it is being used in the statute, 15 which has a rate-making connotation which then, in 16 turn, has a financial application. 17 Q. But even in rate-making there may be 18 19 other reasons for a company to do something other

- 20 than just the financial reasons; is that correct?
- A. I suppose that's true under certain
- 22 circumstances.
- 23 Q. And in those circumstances those other
- 24 reasons that are not financial in nature may still be
- 25 prudent reasons to carry out a particular decision.

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A. I can think of -- yes. I think that 1 2 would be true. For example, if you have operational constraints, you would want to operate your system at 3 the least costs you could, but nevertheless, you may 4 not be able to do that in certain respects because of 5 6 operational constraints. So that would be a situation where operations constrain the financial 7 decision-making. 8 Q. Okay. And there may be other examples as 9 10 well. A. There may be. 11 Q. Okay. Now, at page 9, lines 10 through 12 12 you say that the actual purchased operations, and 13 this is purchasing power, will be reflected in the 14 company's FAC riders, not these estimate -- I think 15 that's supposed to be "estimated" prices. 16 17 A. Yes, that's correct. Q. So are you saying that what the market 18 19 price actually is, is what will wind up impacting the

20 FAC?

- A. Yes. That's the company's proposal, and
- 22 I would agree with that. That's exactly right.
- 23 Q. And on page 10, line 16, you make
- 24 reference to the AEP interconnection agreement, and
- 25 you point out that that is a FERC-regulated rate; is

1 that right?

2 A. Yes.

3 Q. Is there any particular significance

4 there or reasons why you pointed out that the pool

5 agreement -- that's what we call the interconnection

6 agreement, the pool agreement -- is a FERC-regulated

7 rate?

8 A. There were at least two reasons for that. One reason is to agree with Mr. Baker, who I believe 9 also states that fact. And the second one was to 10 point out that it is federal preemption, as I argue 11 later in the testimony, that requires the margins 12 from the off-system sales and from the capacity 13 equalization receipts to be distributed to the AEP 14 utilities. And then I go on to describe how that is 15 reflected in retail rate-making. 16 17 So this is the first introduction of the term in this context, and I thought it was important 18

19 to note that it was a FERC-regulated rate.

- 20 Q. At page 13, lines 3 through 5, you have
- 21 some numbers there, and actually going down through
- 22 line 7, and I'm wondering if something got reversed.
- 23 You talk about CSP ratepayers, 75.4 million, and Ohio
- 24 Power, 69.6, but then when you multiply it by three
- 25 times, you're getting answers that wouldn't be

1 expected.

A. Well, you have to compound because it's 2 3 not just simply the 69.6 million times three. In the first year when you are under the company's proposal 4 purchasing 5 percent of load, the effect would be 5 6 69.6 million. In the second year under the company's proposal, you're purchasing 10 percent of load, it 7 would be 139.2 million, and then in the third year it 8 would be something north of 200 million. 9 10 So when you add up the impact of the three years, that's how you come up with the 11 452 million or the 418 million. It's not a simple 12 multiplication times three. It's actually a 13 multiplication times five. 14 15 Q. Okay, so --16 A. I'm sorry, times six. 17 Q. You're comfortable then that these numbers are all in the right places? 18

19 A. I think so. We can check the math, but I

- 20 think they're correct.
- 21 Q. Okay. At lines 12 through 13 you talk
- 22 about these market purchases will push lower cost
- 23 energy to the other AEP members. Do you see that?
- 24 A. Yes.
- 25 Q. Is that based on your assumption that

1 these purchases will be considered as member primary

2 capacity under the pool?

3 A. Yes, in part. And also in part just

4 simply the energy costs will be higher based upon the

5 pricing developed in Mr. Baker's testimony. The

6 \$88 per megawatt-hour and the \$85 per megawatt-hour

7 is substantially higher on an energy basis than the

8 ability to either purchase from the other AEP

9 companies under the interconnection agreement or to

10 sell to the other AEP companies under the

11 interconnection agreement.

12 Q. You're familiar with the interconnection

13 agreement?

14 A. Yes.

15 Q. And are you aware that in that agreement

16 referencing member primary capacity, as far as

17 purchases of capacity from nonaffiliated companies as

18 to whether they are considered to be member primary

19 capacity is limited to the following circumstances

- 20 and considerations, and the first condition is that
- 21 the term during which the capacity will be available,
- 22 a commitment from a reliable source of power and
- 23 energy for at least five years be normally regarded
- 24 as appropriate for inclusion as a capacity source?
- A. In the member primary capacity, that's

1 correct.

2 Q. Okay.

3 A. But, you know, the point here is that, as

4 I mentioned before, is that the energy cost is much

5 higher in the purchase and it's displacing lower cost

6 energy. I did not make the argument here as far as

7 the primary member capacity.

8 Q. So your statement here at lines 12 and 13

9 has absolutely no relationship as to whether the

10 purchase is considered to be member primary capacity

11 under the pool?

12 A. That's true. With respect to that

13 statement, that's true.

14 Q. True that it has no bearing on it?

15 A. That's true.

16 Q. Are you familiar with the old electric

17 fuel clause operation in Ohio before Senate Bill 3?

18 A. Through Mr. Nelson's testimony I am, but

19 other than that I don't have any personal knowledge

20 of it.

- 21 Q. Okay. And on page 14, lines 16 through
- 22 18, you talk about other jurisdictions that AEP
- 23 operates in and how off-system sales margins are
- 24 treated.
- 25 A. Yes.

1 Q. Do you know if any of those states have a rate regulatory structure comparable to Senate Bill 2 3 221? A. My recollection is that there may be 4 something similar to it, it's not identical, in West 5 Virginia, but essentially a reregulation paradigm, 6 but it's not identical in every respect. In fact, 7 it's not identical in every major respect. 8 Q. Is it identical in any major respect? 9 A. Yes, I think it is. For example, in West 10 Virginia there's an energy clause that allows 11 recovery of fuel and purchased power costs, and 12 that's one of the riders that Senate Bill 221 allows 13 specifically in Ohio. 14 Q. Does West Virginia's statute specify any 15 particular treatment of off-system sales margins? 16 17 A. I don't know if it specifies in the statute, but as a practical matter I know that the 18 19 company's affiliate, Appalachian Power Company,

- 20 proposed -- and I believe it was Mr. Baker who
- 21 proposed this in that jurisdiction -- that it would
- 22 include off-system sales.
- 23 Q. But if the statute specifies a treatment
- 24 for off-system sales in West Virginia, that would be
- 25 quite a major difference from Senate Bill 221, would

1 you agree?

A. Well, I don't think that Senate Bill 221 2 specifies the treatment of off-system sales. 3 Q. Well, precisely. That's what I'm saying. 4 If the legislation in West Virginia does specify the 5 treatment of off-system sales margins, Senate Bill 6 221 does not, would you agree that that's a fairly 7 8 major difference between the two state structures? A. Well, let me make sure that -- before I 9 answer that, this is a hypothetical. You're not 10 stating it as a matter of fact. 11 Q. I'm not testifying. 12 A. It's something that I represented. I 13 said I knew what the treatment of off-system sales 14 was in West Virginia, and it was treatment in 15 accordance with the company's proposal to put through 16 off-system sales margins in a reresurrection, if you 17 will, of the fuel clause in West Virginia, but I did 18 not say that that was statutorily based, and I don't 19

- 20 believe that it is.
- 21 Q. Okay. If it were, that might explain the
- 22 position taken by the company, the position you say
- 23 was taken by the company in West Virginia?
- A. Again, it's a hypothetical?
- 25 Q. Yes.

1 A. If that was based in the statute, if that 2 was a statutory requirement in West Virginia, that would be an explanation for the company proposing it. 3 Q. Thank you. 4 A. I just don't recall that it was part of 5 6 the statute. In fact, my recollection is that it was 7 not. Q. Okay. Now, on page 15, lines 1 through 8 3, you indicate that if off-system sales margins are 9 not passed through the fuel adjustment mechanism 10 proposed by the company in this proceeding, that that 11 would discriminate against Ohio vis-a-vis the other 12 AEP states. 13 A. Yes, that's true. 14 Q. Now, will you agree that the various 15 state regulatory -- the various states in which the 16 AEP companies operate, that each of those states have 17 different statutory provisions that allow for 18 different recoveries or disallow various recoveries 19

- 20 and that that is not necessarily consistent from one
- 21 state to the next?
- 22 A. The specifics I would agree, but
- 23 conceptually my point here is that by not putting
- 24 through the off-system sales margins in Ohio, but
- 25 doing so in all of the other jurisdictions, that

1 conceptually would be discriminatory.

2 Q. And you're saying that off-system sales

3 margins are flowing through in all of the other AEP

4 jurisdictions?

5 A. I'm sorry, I didn't mean to speak over

6 you. In whole or in part.

7 Q. In all of the jurisdictions.

8 A. Yes, to my understanding.

9 Q. Are receipts of capacity equalization

10 payments, excuse me, are the -- yeah, right. Are the

11 receipts of capacity equalization payments a cost of

12 fuel?

13 A. I think there's a strong argument that

14 they are. It doesn't fit into account 501, which is

15 a cost of fuel account, but the statute in Ohio does

16 not specify which accounts are to be used, only that

17 the costs are eligible for recovery through an

18 automatic type of rider. And I would argue that this

19 is part of the determination of the net cost of fuel.

- 20 Q. Right. Are you aware that the statute
- 21 does specifically address the treatment of gains from
- 22 the sales of emission allowances?
- A. Yes, it does.
- 24 Q. And does that suggest anything to you as
- 25 a regulatory expert, that you have a statute that

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1	addresses a specific item to be used as an offset to
2	fuel cost but not another item, the one you have in
3	mind, off-system sales margins, that perhaps the
4	General Assembly intended to address one but was not
5	contemplating that the other be an offset to the fuel
6	cost?
7	MR. BOEHM: Objection, your Honor.
8	EXAMINER BOJKO: Sustained.
9	Q. Now, on page 19, lines 4 through 6, you
10	indicate that as a regulatory expert it's your
11	understanding that Senate Bill 221 authorizes rate
12	increases in an ESP based on prudently incurred
13	costs. Is it also your understanding that all of the
14	components that might be put into an electric
15	security plan have to be based on prudently incurred
16	costs?
17	A. I think generally that's true. There are
18	specific references in the statute to prudently
19	incurred fuel and purchased power costs, emissions

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- 20 costs, environmental costs, but then in addition, for
- 21 example, on the construction work in progress and the
- 22 environmental related costs, there's a requirement
- 23 that the Commission approve such expenditures.
- 24 So my understanding of that would be that
- 25 the Commission essentially would make a determination

1 or a predetermination, if you will, of prudence, or

2 otherwise it would not have approved it.

3 Q. And --

4 A. But the word itself does not appear in

5 the statute with respect that aspect or those types

6 of costs recoverable under an ESP.

7 Q. And are you aware that the provision

8 concerning an ESP also provides for the recovery of

9 automatic increases?

10 A. Yes, it does. Subject to those increases

11 or the costs that are used to support the increases,

12 that they be prudently incurred. It's not just an

13 open-ended automatic increase.

14 Q. Well, I'm looking. Maybe you can refer

15 me to something else. I'm looking at the provision

16 that says "Automatic increases or decreases in any

17 component of the standard service offer price."

18 MR. BOEHM: Excuse me, could counsel give

19 a reference, please?

- 20 MR. RESNIK: Yes. This is in
- 21 4928.143(B)(2)(e).
- A. I see that.
- 23 Q. You see that. Do you see the word
- 24 "prudent" in there?
- A. Well, I don't see it in that particular

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provision, but I see it back up in (a), and, you 1 know, that's all part of the statute. We can't just 2 look at -- I don't want to lecture you on legal 3 standards, but it strikes me that where the statute 4 specifically refers to "automatic recovery of any of 5 6 the following costs of the electric distribution utility, provided the cost is prudently incurred," 7 8 and then it repeats that word, it strikes me that that is a modifier and a requirement that needs to be 9 taken together with subpart (e). 10 Q. Okay. So the basis for your testimony in 11 lines 4 through 6 on page 19 is your understanding 12 that the words that appear in paragraph (a) should be 13 viewed as also being in subparagraph (e). 14 A. No, I didn't say that. I said that the 15 words "prudently" appear in subpart (a). You asked 16 me previously if the word "prudent" appeared anywhere 17 in subpart (e), and I said no, it does not. And then 18 19 I also described to you that in subpart (b) there was

- 20 a requirement for the Commission to review and
- 21 approve the expenditures for a new generating unit,
- 22 in which case my determination there would be that
- 23 that was a finding of prudence if the Commission had
- 24 approved it in essentially what would be a
- 25 certification type proceeding.

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Q. Right. And so it seems at this end, on 1 the listening side that while I'm asking you about 2 (e), you want to talk about (a) and (b). I'm trying 3 to figure out where it is in (e) that talks about 4 automatic increases that include in paragraph E that 5 those automatic increases have to be, A: Cost 6 related, and B: Prudent costs. 7 MR. BOEHM: Excuse me, your Honor. It 8 seems to me this is something we can brief, and, you 9 know, while I understand that there's a certain 10 amount of interpretation an expert witness has got to 11 make, Mr. Kollen has made his interpretation known, 12 and if counsel doesn't agree with that, we can argue 13 14 it on brief. EXAMINER BOJKO: The witness may answer 15 as he believes. But I agree, let's not get 16 argumentative with the witness about what you believe 17 versus what he believes. 18 19 MR. RESNIK: Can I have -- I think

- 20 there's a question, if I could have that answered.
- 21 EXAMINER BOJKO: Please.
- 22 (Record read.)
- 23 MR. BOEHM: And it seems to me the
- 24 witness has answered that question, your Honor.
- 25 EXAMINER BOJKO: Is there anything you

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1 can add additionally with the latter part of the

- 2 question, the cost related?
- 3 THE WITNESS: Well, I can only in this

4 sense, that the automatic increase or decrease is the

5 only other reference in this particular section in

6 the statute to -- the automatic increases or

7 decreases really is in subpart (a), which requires,

8 A: Cost, and B: Prudence.

9 Q. Okay. Let's move on to page 20 of your

10 testimony and --

11 EXAMINER BOJKO: Mr. Resnik, can I

12 interrupt you?

13 MR. RESNIK: Sure.

14 EXAMINER BOJKO: We need to take a

15 10-minute break.

- 16 MR. RESNIK: Okay.
- 17 EXAMINER BOJKO: Is this a good place to
- 18 stop since you're moving on to environmental carrying

19 costs?

- 20 MR. RESNIK: Yes.
- 21 EXAMINER BOJKO: Great.
- 22 (Recess taken.)
- 23 EXAMINER SEE: Mr. Resnik, I believe
- 24 you're in the middle of cross examining Mr. Kollen.
- 25 MR. RESNIK: Yes, thank you, your Honor.

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1	And I'd like to, if I could clarify a		
2	couple matters while we're on the record. When		
3	Mr. Kollen was being cross-examined by Mr. Randazzo,		
4	I had raised a concern, and I think that Mr. Boehm at		
5	least it appeared thought that I was accusing that he		
6	and Mr. Randazzo had gotten together and hatched some		
7	plot, which was not the suggestion. My concern was		
8	that since the witness had talked about Mr. King that		
9	it might ultimately get used in Mr. King's		
10	MR. BOEHM: I understand.		
11	MR. RESNIK: I wasn't suggesting		
12	anything, and I wanted to make that point on the		
13	record.		
14	MR. BOEHM: Thank you, Mr. Resnik.		
15	Q. (By Mr. Resnik) The other point is, and		
16	this now is going to get into my resuming the		
17	cross-examination, is that, Mr. Kollen, I repeatedly		
18	asked you questions about West Virginia, and I am		
19	advised during our recess that I should have been		

- 20 asking you about the Commonwealth of Virginia. So
- 21 what I'd like to do, what I would prefer is to strike
- 22 out the word "West" in front of all those questions,
- 23 but I know I can't do that, so let me just go back to
- 24 Virginia and the treatment of off-system sales
- 25 margins in that state.

1	A.	Okay.

2 Q. Are you aware whether the treatment of

3 off-system sales margins is addressed in the

4 legislation in Virginia?

5 A. No.

- 6 Q. You're not aware.
- 7 A. No, I don't believe it is.
- 8 Q. Okay. I will move on.
- 9 Page 20, and here we are talking about

10 environmental carrying costs, and in particular line

- 11 20, and there you're in the midst of a quote from the
- 12 statute where it talks about provided the cost is
- 13 incurred or the expenditure occurs on or after
- 14 January 1, 2009. Do you see that?

15 A. I do.

- 16 Q. Is it your understanding that the
- 17 company's request concerning environmental
- 18 investments made from 2001 through 2008 request
- 19 carrying costs that are being incurred starting with

20 January 1, 2009?

- A. That's correct. The costs themselves
- 22 were incurred prior to January 1, 2009, but it is
- 23 carrying costs subsequent to that date that the
- 24 company's requesting as far as the environmental
- 25 carrying costs.

1 Q. And what was incurred before January 1, 2009, was the investment; is that correct? 2 3 A. Yes, that's correct. Q. Okay. And on page 21 of your testimony 4 at lines 15 through 19, you are suggesting there, if 5 I understand your testimony correctly, potential 6 offsets that might be appropriate as far as you are 7 concerned to the carrying costs recovery that the 8 company is proposing? 9 A. Well, no, not exactly. I haven't 10 proposed specific offsets to the company's 11 12 retroactive -- request for retroactive recovery of the 2001 through 2008 costs. I simply pointed out 13 that it was asymmetrical in the sense that the 14 existing rates include recovery of costs that have 15 now since the costs were incurred depreciated 16 significantly and that wasn't part of the company's 17 assessment of whether or not it was fully recovering 18 19 its costs. I wasn't proposing an offset, is the

20 point.

- 21 Q. As far as the asymmetry that you
- 22 mentioned, you are aware that the section concerning
- 23 electric security plans in Senate Bill 221
- 24 specifically refers to environmental costs?
- 25 A. Yes. That's part (b), section 4928.143

1 (B)(2)(b).

2 Q. Okay. And are you aware of language in

3 section 4928.143 that refers to offsetting the

4 recovery of those costs for items such as

5 depreciation since 2000?

6 A. No, I'm not aware of that. And what I --

7 the point I was simply making is that any balance of

8 analysis for attempting to obtain recovery

9 retroactively of the costs incurred through 2008

10 should then also include a comparison of the buildup

11 and accumulated depreciation, the reduction in cost

12 to the company, which it did not.

13 But that particular provision that you

14 referred me to in the statute provides that only

15 costs incurred after January 1 -- on or after January

16 1, 2009, can be recovered.

17 Q. Okay. Let's move on to the portion of

18 the company's request and your testimony that

19 addresses sale or transfer of generating assets. And

- 20 in the preparation of your testimony on this subject
- 21 did you review section 4928.17?
- 22 A. Yes.
- 23 Q. And you're aware that paragraph (E) of
- 24 that provision addresses requests for the sale or
- 25 transfer of generating assets?

1 A. Yes, that's correct.

Q. Okay. Now, in your review of paragraph 2 (E) of that section, what standards did you find in 3 that paragraph that you believe should be guiding the 4 Commission in making a decision on the company's 5 requests regarding the Darby and Waterford 6 facilities? 7 A. Well, I think it's pretty unequivocal. 8 It just simply says "no electric distribution utility 9 shall sell and transfer any generating asset it 10 wholly or partly owns at any time without obtaining 11 prior Commission approval." And then I go on after 12 citing that provision in the statute to explain why 13 the Commission should not grant that approval 14 requested by the company. 15 16 Q. Right. What I asked you is what standards you found in paragraph (E) for -- that 17 would guide the Commission's decision. 18

19 A. Well, there are none specifically. It

- 20 just says "no electric distribution utility shall
- 21 sell and transfer any generating asset it wholly or
- 22 partly owns at any time without obtaining prior
- 23 Commission approval." So intentionally there are no
- 24 standards or principles by which the Commission may
- 25 be guided specified in that paragraph, so you have to

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1 look beyond that, as the company did, and I put a

2 different set of factors on the table.

3 Q. If you want to look for it in other

4 places, did you consider the provisions of paragraph

5 (A) in 4928.17 regarding corporate separation?

6 A. Yes, I did. I saw that as one of the

7 general framework references provided by Mr. Baker.

8 In addition, I considered other provisions such as

9 specifically 4928.143(B)(2)(a), which requires that

10 the cost of fuel and purchased power be prudently

11 incurred, and I describe that in my testimony.

12 So I did consider other provisions of the

13 statute that I think do control. Even though that

14 particular paragraph of 4928.17 does not have

15 principles by which the Commission may be guided,

16 there are other provisions of the same statute that

17 do have the principles by which the Commission may be

18 guided.

19 Q. And when you say "that particular

- 20 paragraph," you're referring to paragraph (E)?
- A. I was actually referring to 4928.143, I
- 22 believe it's (B)(2)(a).
- 23 MR. RESNIK: Now, can I have the
- 24 witness's prior answer read back, your Honor. And I
- 25 would ask the witness to listen for the point in the

- 1 answer when he refers to that particular paragraph,
- 2 because I wasn't sure which particular paragraph he
- 3 was referring to.
- 4 EXAMINER SEE: Okay.
- 5 (Record read.)
- 6 Q. So when you were referring to that
- 7 particular paragraph of 17 that did not have
- 8 guidance, were you referring to paragraph (E)?
- 9 A. Yes.
- 10 Q. Okay. Now, let's take a look at
- 11 paragraph (A), and do you have an understanding as to
- 12 whether that paragraph requires that -- or prohibits
- 13 a utility engaging in supplying a noncompetitive
- 14 retail electric service and a competitive retail
- 15 electric service unless that company operates under a
- 16 corporate separation plan approved by the Commission?
- 17 MR. BOEHM: Excuse me, I'm a little lost.
- 18 You said paragraph (A), of what section?
- 19 MR. RESNIK: I'm sorry 4928.17.

- 20 MR. BOEHM: 17. Thank you.
- A. Okay. And your question is what, if you
- 22 could repeat it.
- 23 Q. Whether you agree that this paragraph (A)
- 24 of 4928.17 prohibits a utility from engaging in the
- 25 business of supplying noncompetitive retail electric

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service and competitive retail electric service 1 unless that utility is operating under a corporate 2 separation plan approved by the Commission. 3 A. I believe that is what it says. I have 4 not studied it or discussed it with counsel, but I 5 believe that is what it says. 6 Q. And you did review this section in 7 paragraph (a) in connection with your testimony on 8 the -- addressing the company's request to sell or 9 transfer generating assets. I think you said that. 10 A. Yes, that's correct. 11 Q. Okay. 12 A. And that was cited by Mr. Baker in his 13 testimony, and I, of course, read his testimony with 14 respect to this. 15 16 Q. And still referring to paragraph 17(A), are you aware that the corporate separation plan that 17 would be approved by the Commission must provide for 18 the provision of the competitive retail electric 19

- 20 service through a fully separated affiliate of the
- 21 company?
- A. If you could give me a specific
- 23 reference, I'd be happy to look at it.
- 24 Q. Well, do you have a line numbered version
- 25 of the legislation?

1 A. I do not.

2 Q. It is 4928.17(A), paragraph (1). It 3 begins "The plan provides at a minimum." A. Yes, I see that. However, I believe that 4 Mr. Baker addressed that specific provision in his 5 testimony and described an order that the Commission 6 7 had issued that dealt with this issue of the corporate separation on a functional basis as opposed 8 to a separate legal entity basis. And then he made 9 an argument as to whether or not that could be 10 perpetuated on an interim basis or a longer-term 11 basis and then provided a legal opinion that 12 apparently he was advised by counsel with respect to 13 14 that. And I have not made an independent assessment 15 of that. 16 Q. Okay. And, actually, I think you're referring to a portion of Mr. Baker's testimony that 17 if not directly, at least indirectly, is referring to 18

19 paragraph 17(C), 4928.17(C), that permits functional

- 20 separation for an interim period of time.
- A. Yes, that's correct.
- 22 Q. Okay.
- A. Thank you for refreshing my memory.
- 24 Q. Sure.
- 25 A. Yes.

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Q. Would it be your understanding as a
 regulatory expert that an interim period is forever?
 A. You know, so many things have changed. I
 can't answer that really yes or no because "interim"
 really depends upon the context. Interim can be a
 very long time or it can be a short period of time,
 but it depends on the context.

Q. But would you agree given the language 8 that we've talked about in paragraph (A) and the 9 reference in paragraph (C) to an alternative for an 10 interim period, that the end point of the corporate 11 separation plan is that the competitive retail 12 electric service is to be provided through a fully 13 separated affiliate of the company? 14 A. You know, I really don't have an opinion 15 on that. I really can't offer more on that than what 16 I already have. 17

18 Q. What is it that precludes you from being19 able to offer an opinion on that? What's missing?

- 20 A. I don't know what the trigger point for
- 21 the termination of the interim period is under your
- 22 question.
- 23 Q. Right. And I'm not trying to specify
- 24 that there's a trigger to end the interim period, but
- 25 as you look at paragraph (A) and paragraph (C), I'm

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just asking if your understanding of the corporate 1 separation requirement is that ultimately, however 2 long ultimately might be, but ultimately a company 3 has to -- if it's going to offer a competitive retail 4 electric service, it must do so through a fully 5 6 separated affiliate. A. I simply don't know. There really is not 7 enough information in the statute to address that 8 issue. It appears to vest the Commission with a 9 significant amount of discretion with respect to that 10 by saying "of the section but complies with such 11 functional separation requirements as the Commission 12 authorizes to apply for an interim period prescribed 13 in the order." 14 15 In other words, it would seem to me it vests the entire discretion in the Commission. It 16 doesn't specify the term of an interim period. It 17 doesn't specify what the trigger points are for the 18

19 termination of the interim period or if it can go on

- 20 indefinitely.
- 21 Q. So in your mind, again, there's just a
- 22 lack of guidance for the Commission as far as when
- 23 they should be requiring a fully separated corporate
- 24 entity that would offer competitive retail electric
- 25 service?

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1 Yes, I think that's correct. And I A. 2 really think that Mr. Baker reached the same conclusion and was put into the position of having to 3 rely upon a counsel representation in his testimony. 4 5 Q. But you don't seem to have any problem 6 going to a totally different section, that being, 4928.143(2)(a) and (b), or maybe you just referenced 7 (2) and saying that's a standard you think should be 8 applied to paragraph 17(E). 9 A. Yes. And the reason I don't have any 10 trouble indicating that is because there is an 11 absolute requirement that the costs incurred under an 12 automatic rider for fuel and purchased power, number 13 one, be costs, and number two, be prudent. And in my 14 assessment, if the company were to sell or transfer 15 the Waterford or the Darby generating units or the 16 generation entitlements, that would inevitably 17 increase the cost of fuel and purchased power, and I 18 19 believe that that would be imprudent to do so,

- 20 particularly given the fact that at this point there
- 21 are no studies that the company has done, as I
- 22 pointed out in my testimony, and the company has the
- 23 burden of proof pursuant to the statute.
- 24 Q. So this goes back to where we started the
- 25 cross-examination earlier in the day, that your view

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of the prudence of the sale or transfer of Darby and 1 Waterford is a view that is formed from a financial 2 perspective. Is that right? 3 A. Well, you're right, this goes back to the 4 first series of questions that you asked me. It's a 5 rate-making perspective, the determination of 6 prudence, but that determination of prudence is 7 measured by financial data; in other words, is there 8 harm to the ratepayers, and, indeed, there would be 9 if these assets were sold or transferred. 10 Q. So if the Commission were to determine in 11 this proceeding that in order to effectuate the 12 policy that's in paragraph 4928.17(A) of ultimately 13 having a competitive retail electric service provided 14 through a fully separated affiliate, and based on 15 that decision authorized the sale or transfer of 16 those units, would you then believe that that, being 17 done in furtherance of the Commission's 18 interpretation of the corporate separation statute, 19

- 20 would then be prudent for the company to sell or
- 21 transfer those units?
- A. Well, I'm sorry, I did not follow that
- 23 question. I can take a crack at it or could I ask
- 24 you to rephrase it?
- 25 Q. I'll try and ask it again.

1	A.	There were about three or so compound
2	question	ns or statements in there.
3	Q.	Assume for the moment that the Commission
4	conclud	es that the directive in paragraph (A) of
5	Section	4928.17 requires that competitive retail
6	electric	service be provided through a fully
7	separate	ed affiliate. Are you with me so far?
8	A.	Yes. And this is a hypothetical?
9	Q.	Yes.
10	A.	Okay.
11	Q.	And to that end authorizes the companies
12	to sell]	Darby and Waterford, authorizes Columbus
13	Southe	rn Power.
14	A.	Could I interrupt you?
15	Q.	Sure.
16	A.	Wouldn't the predicate for that be an
17	actual s	separation, a legal separation? In other
18	words,	you're kind of going through in your
19	hypoth	etical a sequence of events, and you're saying

- 20 first the Commission finds, and this is the first
- 21 part of your hypothetical, that first the Commission
- 22 finds that the company's competitive retail electric
- 23 service should be provided through a separate legal
- 24 entity, and then you jump immediately to the sale or
- 25 the transfer of the generating units.

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1 Wouldn't there be something else in there		
2 like, for example, that the Commission authorizes the		
3 functional separation, and then as part of that		
there's a transfer or of all of the assets into		
that separate legal entity? Isn't that kind of a		
6 predicate for the third part of your hypothetical?		
7 Q. There may be any number of steps that		
8 would have to be undertaken in order to legally		
9 implement the corporate separation that is		
10 contemplated in paragraph (A). And what I am		
11 contemplating, without getting into the detail of		
12 what all those interim steps might be, is that the		
13 Commission concluding that corporate separation into		
14 a fully separate affiliate makes sense and it, let's		
15 just say, as an initial step toward that authorizes		
16 the sale by Columbus Southern of Darby and Waterford		
17 to an unregulated affiliate.		
18 A. Okay. And that's your hypothetical.		
19 Q. Yes.		

- 20 A. All right. So now we're to the question
- 21 point.
- 22 Q. So now we're to the question.
- 23 A. Okay.
- 24 Q. If Columbus Southern Power had that
- 25 authority from the Commission based on the Commission

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wanting Columbus Southern to move toward corporate 1 separation, would you believe that that would make 2 the sale or transfer of those units prudent? 3 4 A. I don't know. And the reason I don't know is because I don't really have enough facts to 5 make that assessment. I don't know if, for example, 6 7 the Commission would certainly not -- well, let me back up a little bit. 8 First of all, the Commission would not 9 need to make that determination in this proceeding, 10 which is the company's request. It could do so in 11 the future, which is a point that I made in my 12 testimony. There's no decision on this issue that 13 needs to be made in this proceeding. 14 If the Commission goes along with the 15 facts of your hypothetical and later on makes that 16 determination that full functional -- not just 17 functional separation but, indeed, legal separation 18 is appropriate, then that would be the next step, 19

- 20 would be to determine whether or not any of the
- 21 assets owned at this point by the distribution
- 22 utility should be transferred to the separate legal
- 23 entity.
- And I would imagine that there would be a
- 25 broad series of parameters that would have to be

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assessed at that point in time. That's why I can't 1 give you an answer yes, it would be prudent, or no, 2 it wouldn't be prudent. You would have to look at 3 the facts and circumstances at the time. 4 Q. Okay. Will you agree, though, that 5 there's more to the question of prudence than just 6 the financial impact of the sale of those units by 7 Columbus Southern Power? It may be addressing other 8 state policies, namely corporate separation. 9 10 A. Well, I think --Q. Excuse me. Can you recognize that as a 11 factor influencing the prudence question? 12 A. Yes. There may be any number of factors 13 that would influence the prudence question or the 14 Commission's authority to sell or transfer these 15 assets. But within the context of where the company 16 is today where there is not legal separation but only 17 functional separation, it would be imprudent. 18 Q. On page 29 of your testimony you begin a 19

- 20 discussion of significantly excessive earnings test;
- 21 is that right?
- 22 A. Yes.
- 23 Q. And starting on that page at line 36 and
- 24 going on to page 30 at line 3, can you explain to me
- 25 how the customer is harmed if a utility's revenues

1 significantly exceed costs of providing generation

2 service to nonshoppers?

3 A. Yes, I can. If indeed there are rate

4 increases that are not necessary in order for the

5 distribution utility to cover its costs of providing

6 generation service, then this is important ratepayer

7 protection because it allows the Commission to reach

8 backward and recover those rate increases.

9 Q. I understand, at least I think I

10 understand, how the test would work. But what I'm

11 asking is you indicate that ratepayers would be

12 harmed if the utility's revenues were --

13 significantly exceeded the utility's cost of

14 providing generation service to nonshoppers, and I'm

15 trying to focus how it is customers would be harmed.

16 A. Yes. Harmed means being charged more

17 than the cost to provide the service given the

18 regulatory paradigm.

19 Q. What you do you mean by "given the

- 20 regulatory paradigm"?
- A. The regulatory paradigm is effectively
- 22 here under Senate Bill 221 a reregulation of the
- 23 generation function and then an ability to increase
- 24 rates to recover certain costs subject to the ability
- 25 of the Commission to reach back into the year that

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1	those ne	w rates were effective in the event that the	
2	costs	or, I'm sorry, the revenues generated by the	
3	new rate	e significantly exceed, et cetera, the	
4	company's cost to provide that service.		
5	Q.	Is it your opinion that all the	
6	compon	ents of the electric security plan have to be	
7	cost bas	ed?	
8	A.	They are not.	
9	Q.	No, I'm asking for your view. Do you	
10	believe	that they're supposed to all be cost based?	
11	A.	No, they're not all cost based.	
12	Q.	You're not answering my question.	
13	A.	I'm trying to.	
14	Q.	Is it your opinion that the components	
15	are sup	posed to be cost based?	
16	А.	Well, if they're not all cost based, then	
17	I would	not argue that they are supposed to be cost	
18	based.		
19	Q.	Well, you're arguing with a lot of things	

- 20 in our plan that you find wrong so I'm trying to
- 21 figure out whether -- I'm not asking your opinion
- 22 whether the plan has items in it that are not cost
- 23 based but whether you believe they're supposed to all
- 24 be cost based.
- A. Oh, the financial provisions of the plan?

1	I thought you were basically asking me for		
2	qualitative features of the plan and whether or not		
3	the plan under the statute could have qualitative		
4	features that were not, in effect, cost based, and		
5	that's what I was answering.		
6	MR. RESNIK: Can I have that answer read		
7	back?		
8	(Record read.)		
9	Q. Let's see if we're able to communicate		
10	with each other a little better. I'm asking you, as		
11	someone who asserts to be a regulatory expert,		
12	whether it is your opinion that the components of an		
13	electric security plan under 4928.143 are required to		
14	be cost based.		
15	A. The financial components would be		
16	required to be cost based, yes.		
17	Q. And when you say the financial		
18	components, what are you trying to identify as in		
19	relation to the electric security plan?		

- 20 A. Well, there are various shopping
- 21 provisions and things like that that are not
- 22 specifically translatable into dollars and cents, so
- 23 what I was trying to do is differentiate between the
- 24 quantitative factors and the qualitative factors, and
- 25 I thought your question was directed toward does

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everything in this electric security plan boil down 1 to quantitative factors, a financial factor, and I 2 answered that question no, there are qualitative 3 4 factors. Q. Okay. But the quantitative factors you 5 6 believe are required to be cost based. 7 A. Yes. Q. At page 30, lines 12 through 14, you talk 8 about the importance of the Commission rendering an 9 opinion on how the significantly excessive earnings 10 test will be applied. 11 A. Yes. And more specifically in this 12 13 proceeding. Q. Right. 14 A. They can't wait until 2010, a year after 15 the first year in which the ESP would be in effect. 16 17 Q. And you don't mention what you think might be another reason, and I want to see if you 18 19 would agree that this is another reason for the

- 20 Commission to rule in this case, and that is so that
- 21 the company will be informed as to how that test will
- 22 be applied so it can decide if the Commission in any
- 23 way modifies the ESP, whether it should accept that
- 24 modification.
- A. Yes, I would agree with that. I think

1 that's a very important factor.

2 Q. Now, at page 31, line 2, you talk about a rate of return on common equity threshold. I'm just 3 trying to figure out what that's referring to. Are 4 you suggesting that the way to apply the 5 6 significantly excessive earnings test is, in this case, to set a return on equity, and then when the 7 Commission looks at the companies in 2010 to see its 8 actual return for 2009, it just looks to see if that 9 return was above or below that preset return on 10 equity? 11 A. Yes. And that's addressed by Mr. King, 12 another OEG witness. But essentially the methodology 13 proposed by OEG requires a threshold rate of return 14 over which the earnings would be considered to be 15 significantly excessive and then subject to refund. 16 And I believe that's consistent with the company's 17 case as well, although the methodologies differ. 18 And then that percentage rate of return 19

- 20 would effectively be translated into dollars once the
- 21 differential on the rates of return would be carried
- 22 through the computation.
- 23 Q. So if it's just a matter of setting --
- 24 presetting a return on equity and looking sometime in
- 25 2010 at the actual return on equity, do we need

1 comparables?

2 A. Yes, you do.

Q. Why? I mean, if you preset the return on
equity in this case at, say, 20 percent, and it turns
out in 2009 one of the companies earned 25 percent, I
thought you were suggesting that's the end of the
story, that you've determined that there will have
been significantly excessive earnings.
A. Well, I'm not really sure what you meant

by "preset." Maybe we could explore that a little 10 bit. But essentially a methodology is important, and 11 as you go through the year the company can track that 12 methodology, and near the end of the year, of course, 13 14 it would be closing in on the calendar year, and it would have the comparables quarter by quarter by 15 quarter and could have 9 months, 12 months ending, 16 kind of a rolling average so that it would know based 17 upon the methodology adopted by the Commission for 18

19 the comparable group what that significantly

- 20 excessive threshold would be.
- 21 At the same time it would be tracking its
- 22 own earnings 9 months ended, 12 months ended, as we
- 23 get toward the end of the year, 10 months, 11 months,
- 24 and then when the books are closed for the end of the
- 25 year, it will know what the actual earned rate of

return is. It will know what the comparable group, 1 because of the Commission's methodology, what the 2 comparable group threshold return on equity is, and 3 it then can compute whether or not it has a refund 4 obligation. 5 6 If it does, then it will have to book a regulatory liability for that obligation. 7 Q. Are you suggesting in this case that the 8 Commission determine a particular return on equity 9 for Columbus Southern Power and for Ohio Power 10 Company, and then when the significantly excessive 11 earnings test is applied in 2010 for the year 2009, 12 simply look to see what return on equity those 13 companies had, compare it to some return set in this 14 15 case, and make its determination in that fashion? 16 A. No. And I think that that was why I questioned the premise in your prior question, and as 17 I point out in my testimony, the Commission needs to 18 19 determine the methodology in this proceeding, not

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- 20 preset the rate of return, not actually determine the
- 21 rate of return because that will be determined based
- 22 upon the comparable group results for the actual
- calendar year 2009.
- 24 The Commission can't sit here at the end
- 25 of 2008 and know what that will be for 2009, but it

1 can determine the methodology, and that's what I

2 propose.

3 Q. Okay. On page 32 of your testimony,

4 lines 3 -- well, let me see. If I can just have one

5 moment.

6 At lines 12 through 19 on page 32 one of

7 the things you suggest is that only prudent fuel and

8 purchased power expenses should be included in the

9 significantly excessive earnings test.

10 A. Yes, that's correct.

11 Q. And I just want to explore that a little

12 bit. Whatever fuel and purchased power expense the

13 company has, if it was recovered through the fuel

14 clause itself, wouldn't the revenues match the

15 expenses for the year?

16 A. Generally that's true as the company has

17 proposed its fuel adjustment clause. However, the

18 situation arises that I can see where, and as I've

19 noted throughout my testimony, where the company may

- 20 incur fuel purchased power costs that are not
- 21 prudent, in which case then the imprudent portion of
- 22 those costs should not be included, not only for
- 23 purposes of the fuel adjustment clause rider, but
- 24 they should also be removed for purposes of the
- 25 excessive earnings test.

1 Q. Well, if they're removed from both revenues and expenses or included in both revenues 2 and expenses, isn't the impact on the return on 3 equity still neutralized? 4 5 A. No. I think you're missing a point here because if the -- you know, you've posed a 6 hypothetical where the two are equal, but I've -- the 7 point here is that they may not be equal, and if the 8 revenues are less than the cost that is reported or 9 recognized -- recorded on the company's accounting 10 books, let's say there was an imprudent portion of 11 the fuel and purchased power cost and that was a 12 total cost of a hundred dollars but the Commission 13 allowed only \$80 to go through the fuel adjustment 14 clause, then it is only \$80 of the costs that should 15 be reflected in the significantly excessive earnings 16 test. In other words, the company shouldn't get a 17 second bite of the apple. 18

19 If the costs are found to be imprudent

- 20 for purposes of the rider, they shouldn't be allowed
- 21 to pick it up through the significantly excessive
- 22 earnings test as a matter of consistency.
- 23 Q. And would you agree that as a matter of
- 24 consistency that if the Commission finds fuel
- 25 expenses to be prudent in a fuel case, that no one

1	should get a second bite at the apple in the		
2	significantly excessive earnings test to try to argue		
3	that those same fuel costs were, in fact, imprudent?		
4	A. Yeah, I would agree with that, sure.		
5	Q. Okay.		
6	A. That's reasonable.		
7	Q. And what happens if in the course of the		
8	year that fuel revenues are greater than the		
9	expenses? Are there any adjustments that get made in		
10	computing the significantly excessive earnings test?		
11	A. Well, once you have a fuel adjustment		
12	clause in place and if the fuel expenses are all		
13	deemed and purchased power expenses are deemed to		
14	be prudent, then you would have the same revenues,		
15	presumably, except for timing differences, in which		
16	case you would pick that up either into a regulatory		
17	asset or a regulatory liability through a deferral		
18	and then that would be trued up. So that's how that		
19	would be handled.		

- 20 So the only situation where you would
- 21 have a mismatch is when some of the costs were deemed
- 22 to be imprudent and the revenues were less.
- 23 Q. But if they were deemed imprudent,
- 24 wouldn't you expect that the Commission would have
- 25 disallowed its revenue recovery associated with those

1 imprudent costs?

2 A. Yes. And that's exactly the point. The revenue would be less but the fuel expenses would be 3 higher on the company's accounting books, and the 4 significantly excessive earnings test without any 5 rate-making adjustments would then show this mismatch 6 between revenues and fuel expense. Fuel expense 7 would be higher than the revenues. It would drag 8 down the earnings and, therefore, reduce the refunds 9 under the significantly excessive earnings test. 10 That's not appropriate. 11 If it's disallowed for the rider, it 12 should be disallowed for the significantly excessive 13 earnings test as a matter of consistency. 14 Q. Now, at page 33 of your testimony, lines 15 4 through 7, you offer up a number of items that you 16 believe should be adjusted for by the Commission in 17 its application of the significantly excessive 18 19 earnings test; is that right?

- A. Yes, that's correct.
- 21 Q. And there are fines and penalties,
- 22 one-time write-offs, and some other items. And then
- 23 at lines 15 and 16 you say that Senate Bill 221
- 24 contemplates no such ad hoc exclusions to the
- 25 utility's earnings. Is that right?

1 A. Yes. That's correct.

2 Q. So there can be exclusions on the expense

3 side but not on the earnings side? Is that what

4 you're saying?

5 A. No. No, that's not what I said. What I 6 was differentiating there was that there are legitimate rate-making adjustments -- remember, the 7 generation function is essentially being reregulated 8 on a cost basis; therefore, we go into the regulatory 9 paradigm of costs need to be, first of all, incurred, 10 second of all, prudent. And there's other 11 application of rate-making adjustments that the 12 Commission may in its discretion include or exclude, 13 and these are common rate-making adjustments, such as 14 the exclusion of fines and penalties and one-time 15 write-offs and acquisition premiums. 16 17 In other words, through the normal

- 18 rate-making paradigm utilities are not allowed to
- 19 recover these costs, and the point being that, you

- 20 know, we shouldn't now undo that aspect of
- 21 regulation. And then the company, on the other hand,
- 22 has suggested that we should undo a recognition of
- 23 the off-system sales revenues or margins in the
- 24 rate-making process, whereas historically that has
- 25 been included.

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1 So what I have done is I've proposed a
2 consistent paradigm of rate-making adjustments, and
3 by consistent I mean consistent with what the
4 Commission has done historically and what the company
5 has proposed is something that is inconsistent.
6 Q. Do you think that the regulatory paradigm
7 in Senate Bill 221 is consistent with the historic
8 regulatory paradigm in Ohio?
9 A. I do with certain exceptions. And the
10 primary consistency, of course, is that it's cost
11 based and that the costs must be prudently incurred.
12 But the exceptions then are, for example, the
13 allowance of an excessive rate of return and also
14 single-issue rate-making on the distribution function
15 of the business.
16 Q. And generation rates are not based on a
17 test year cost of service or date certain rate base;
18 is that right?
19 A. Well, that's not true. Effectively they

- 20 are. For example, the operating expense, the fuel
- 21 and purchased power are clearly based upon a
- 22 projected test year under the statute and under the
- 23 company's proposal, and then those are trued up to
- 24 the actual costs for the test year under the
- 25 company's proposal.

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1 Similarly, there are various other
2 cost-based components, and those are, again, based
3 upon the costs incurred in a particular year. One
4 example of that is the 2009 environmental cost, the
5 2010 environmental cost, the 2011 environmental cost,
6 all cost based, all tied to a test year, all tied to
7 the rate-making-paradigm, which is identical in many
8 respects to the previous paradigm that existed.
9 Q. And is it your understanding that the
10 company is proposing a dollar-for-dollar recovery of
11 the carrying costs associated with incremental
12 environmental investments made in 2009 through 2011?
13 A. Yes. That's in Nelson's Mr. Nelson's
14 testimony.
15 Q. Okay. Now, would you agree that if the
16 margins from off-system sales are included in the
17 determination of the significantly excessive earnings
18 test, that that could result in refunds to Ohio

19 retail customers based, at least in part, on

- 20 FERC-approved rates?
- A. Yes, just as the costs are based in part
- 22 upon FERC-approved rates. You know, there's a
- 23 symmetry there. There's both costs and there should
- 24 be revenues or receipts as well. Both are under the
- 25 FERC-regulated tariff, the interconnection agreement.

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1 Q. Okay. Do you believe that the application of the significantly excessive earnings 2 test can result in refunds to a level below the 3 current standard service offer rate? 4 5 A. No, I don't. And I think that to the extent that could happen, I have suggested, in 6 fact, I've stated specifically in my testimony that 7 the refund would be essentially capped out at 8 whatever the rate increases pursuant to the ESP were, 9 so if there was a hundred dollars of rate increases, 10 then the maximum refund exposure would be \$100. 11 12 Q. Now, let's take a look at page 42 of your testimony, and you've got some return figures there 13 at lines 3 through 7, and you indicate that your 14 computations are shown on Exhibit LK-2, that was the 15 basis to those returns. 16 17 A. Yes.

18 Q. And looking at LK-2, page 1 of 2, you've

19 got a composite income tax rate of 38.6 percent.

20 A. Yes.

- 21 Q. And looking at page 2 of 2, that's where
- 22 you show the calculation of that composite tax rate,

23 correct?

- A. Yes, that's correct.
- 25 Q. And for state income tax you show a rate

1 of 8-1/2 percent.

2 A. Yes. And that was before the phase-out 3 of the state corporate income tax. I think that in 2009 it would be 40 percent of that, in 2010, 4 20 percent of that, so those should be correctly 5 6 reflected as well. Q. If the phase-out is sooner than you 7 think, and I hope I'm not pulling another West 8 Virginia/Virginia situation here, but if the 9 phase-out is to be complete at the end of tax year 10 2008, then would you agree that the rate that should 11 be shown in this calculation on page 2 of 2 would be 12 zero percent? 13 A. Yes, that's correct. 14 Q. Okay. 15 A. Yeah. This was nothing more than an 16 illustration of how to derive the income tax rate. 17 Q. Well, you used it for more than an 18

19 illustration, didn't you? You put it back into page

- 20 1 of 2 to help compute the returns that you show with
- 21 page 42 of your testimony; isn't that right?
- A. Well, no, not to compute the returns but
- 23 to compute the revenue requirement equivalent, each
- 24 of 1 percent return sounds, so that's correct, and
- 25 those are rounded numbers and I don't know that they

or

1	would change.
2	MR. RESNIK: Okay, that's all I have.
3	Thank you.
4	THE WITNESS: You're welcome.
5	EXAMINER SEE: Give I'm going to
6	assume that Mr. Resnik was the last one to cross, o
7	staff?
8	MR. MARGARD: Staff has no questions.
9	Thank you, your Honor.
10	EXAMINER SEE: Any redirect for this
11	witness?
12	MR. BOEHM: Could we consult with the
13	witness for about five minutes?
14	EXAMINER SEE: Sure.
15	MR. BOEHM: Thank you.
16	(Off the record.)
17	EXAMINER SEE: Let's go back on the
18	record.

MR. BOEHM: Your Honor, we have no 19

- 20 redirect for Mr. Kollen.
- 21 EXAMINER SEE: Thank you.
- 22 MR. BOEHM: And we would move the
- 23 admission of OEG Exhibit No. 3.
- 24 EXAMINER SEE: Are there any objections
- 25 to the admission of OEG Exhibit 3?

1	Hearing none, OEG Exhibit 3 is admitted		
2	into the record.		
3	MR. BOEHM: Thank you.		
4	(EXHIBIT ADMITTED INTO EVIDENCE.)		
5	MR. BOEHM: May I excuse the witness,		
6	your Honor?		
7	THE WITNESS: Please.		
8	MR. BOEHM: Thank you.		
9	EXAMINER SEE: Is Commercial Group ready?		
10	MS. WUNG: Yes, your Honor. We call		
11	Michael Gorman to the stand.		
12	EXAMINER SEE: Mr. Gorman, if you would		
13	please raise your right hand.		
14	(Witness sworn.)		
15	EXAMINER SEE: Thank you.		
16	MS. WUNG: Your Honor, at this time we'd		
17	like to mark for identification Commercial Group		
18	Exhibit 1, which is the direct testimony and exhibits		
19	of Michael Gorman filed with the Commission on		

- 20 October 31st, 2008.
- 21 EXAMINER SEE: The exhibit will be so
- 22 marked.
- 23 (EXHIBIT MARKED FOR IDENTIFICATION.)
- 24 MS. WUNG: Thank you.
- ---

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1	MICHAEL GORMAN		
2	being first duly sworn, as prescribed by law, was		
3	examined and testified as follows:		
4	DIRECT EXAMINATION		
5	By Ms. Wung:		
6	Q. Mr. Gorman, would you please state your		
7	name and address, business address, for the record,		
8	police?		
9	A. My name is Michael Gorman. My business		
10	address is 1690 Swingley Ridge Road, Chesterfield,		
11	Missouri.		
12	Q. By whom are you employed?		
13	A. Brubaker & Associates.		
14	Q. And on whose behalf are you testifying		
15	today?		
16	A. Commercial Group.		
17	Q. Mr. Gorman, do you have before you what's		
18	been marked for identification as Commercial Group		
19	Exhibit No. 1?		

20 A. I do.

- 21 Q. Can you please identify that document?
- A. That's my direct testimony filed in this
- 23 proceeding.
- 24 Q. And you are the same -- the direct
- 25 testimony was prepared by you or under your direct

- 1 supervision?
- 2 A. Yes.
- 3 Q. Do you have any corrections or changes to
- 4 the testimony?
- 5 A. I do not.
- 6 Q. Mr. Gorman, if I were to ask you the
- 7 questions that appear in your direct testimony today,
- 8 would the answers be the same?
- 9 A. Yes.
- 10 MS. WUNG: Your Honor, Mr. Gorman's
- 11 available for cross-examination.
- 12 EXAMINER SEE: Okay.
- 13 Mr. Yurick?
- 14 MR. YURICK: I have no questions. Thank
- 15 you, your Honor.
- 16 EXAMINER SEE: Mr. Bell.
- 17 MR. BELL: Yes, your Honor, I do.
- ----
- 19 CROSS-EXAMINATION

- 20 By Mr. Bell:
- 21 Q. Good afternoon, Mr. Gorman.
- A. Good afternoon.
- 23 Q. Langdon Bell on behalf of the Ohio
- 24 Manufacturers.
- 25 I'd like to first start with your point

No. 6 on page 3 of your prefiled testimony where you 1 recommend the significantly excess earnings test be 2 based upon the Commission-approved return on equity 3 of 10.5 percent for AEP, and then you go on to 4 explain your recommendation. Do you see that? 5 6 A. Yes. Q. Mr. Gorman, just so that I understand 7 your recommendation, does your recommendation with 8 respect to basing the excess earnings test upon the 9 approved return on equity depend at all upon when 10 that approved return was -- when that return was 11 approved, that is, the date of the authorized return? 12 13 A. Would be the most recent authorized return on equity for the utility. 14 Q. Regardless of how far removed that should 15 be from the date that the test is applied? 16 17 A. We, I believe all parties should be -should have the right to request the Commission 18 19 revisit the determination of the utility's current

- 20 market cost of equity, but until that --
- 21 Q. I'm not trying to argue with you, I'm
- 22 trying to understand your recommendation.
- A. I'm trying to explain it.
- 24 Q. Okay. I apologize if you did not finish.
- 25 Go ahead and explain.

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1	A. Well, my recommendation for the
2	significantly excessive earnings test is to add a
3	premium to the utility's current authorized return on
4	equity. To the extent that current authorized return
5	on equity no longer is a reasonable estimate of that
6	utility's market cost of equity, to judge whether or
7	not the rates are reasonable, then all parties would
8	have the right to request the Commission to revisit
9	that determination.
10	Q. Would your test ignore, if you will, the
11	investors' expected return on equity?
12	A. No.
13	Q. It would not ignore it.
14	A. Correct.
15	Q. Let me give you an example, just to test
16	that hypothesis, Mr. Gorman. Let's assume that
17	during a period of time during a depressed economy,
18	tight credit where investors had minimal expectations
19	with respect to their equity investments. Will you

- 20 follow me with that premise thus far? And let's
- 21 assume that during that period of time I, as an
- 22 equity investor, would be very happy to receive a
- 23 5 percent return on equity. Can you accept that for
- 24 purposes of our discussion?
- A. I'll accept that hypothetical, yes.

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1 Q. Now, would you further accept that during 2 the period of time that that expectation prevails that the company has no difficulty in raising equity 3 capital with a return in that range of 5 percent, 4 that is, it can go out and issue common stock. It 5 has no difficulty in securing equity capital 6 providing that level of return. Can you accept that? 7 A. It the market's required return on equity 8 was 5 percent, I could accept that, yes. 9 10 Q. Now, if, in fact, a test were to be employed such as the test that you are recommending, 11 would produce a 10 or 15 percent threshold for a 12 return in identifying excess earnings, stated 13 differently, that the threshold test that you propose 14 would produce -- and I'm not getting into the test. 15 I'm just talking about the results of your test --16 would in fact produce a return of two times or three 17 times the investors' expectations, that is, i.e., a 18 19 return of 10 or 15 percent, your test would apply

- 20 irrespective of the resulting returns being two and
- 21 three times the investors' expectation, would it not?
- A. It's not my test, sir.
- 23 Q. It isn't?
- A. It is not.
- 25 Q. Would you explain how that is not the

1 case?

2 A. My test is based on the expectation of 3 starting with the investor current required return and adding a 200 basis point premium to that. So if 4 the current investor required return were 5 percent 5 under this hypothetical, the excessive earnings test 6 would be 7 percent. 7 Q. Have you finished your answer? I don't 8 want to cut you off. 9 10 Are you stating in effect then, Mr. Gorman, that when you used the approved return on 11 12 equity of 10.5 percent, that is, in your judgment, 13 equivalent to the investors' current expected return 14 on equity? A. It's the most recent Commission finding 15 16 on -- as I understand it, the most recent Commission finding on the current cost of equity for this 17 18 utility. Q. Are they one and the same, the investors' 19

- 20 current expected return and the Commission's
- 21 authorized return on equity? That's the question, in
- 22 your testimony are they one and the same?
- A. In my testimony the Commission typically
- 24 will authorize a return on equity that is an estimate
- 25 of the investor required return to make an investment

1	in the	utility	company.

- 2 Q. The investors' current?
- 3 A. At the time, yes.
- 4 Q. Now, backing up if we may to your points
- 5 1 and 2 on page 2 of your testimony and the answer
- 6 beginning on line 11, are both of those related to
- 7 the signals that the pricing would convey to the

8 customer?

9 A. Points 1 and 2.

10 Q. Both 1 and 2, 1 on line 12 and 2 on line

11 18.

12 A. Yes.

13 Q. With respect to your point 1, is it your

14 position that a fuel adjustment clause as, quote, an

15 adjustment clause is intended to track the underlying

16 cost with associated revenues?

- 17 A. I'm sorry, where are you quoting from?
- 18 Q. I'm referencing your No. 1 on fuel
- 19 adjustment clause, and the question initially was is

- 20 the intent of a fuel adjustment clause like most
- 21 adjustment clauses, to track, if you will, underlying
- 22 costs with associated revenues? It's a tracker, so
- 23 to speak?
- A. It's a tracker mechanism, yes. It tracks
- 25 revenues --

1	Q.	Your answer to my question is yes, then?
2	А.	It tracks revenues and costs, yes.
3	Q.	And with respect to that which is being
4	tracked,	if you will, is it your position that fuel
5	is a varia	able cost?
6	А.	Yes.
7	Q.	By definition.
8	A	And as such its recovery should be
9	variable	in a tracker?
10	A.	A tracker mechanism will vary with the
11	cost of f	fuel, yes.
12	Q.	Well, stated differently, I take it your
13	position	in item No. 1 is that whatever the tracker
14	is, it sho	ould track the nature of the item's cost
15	that's be	ing tracked, correct?
16	A.	It should adjust the price to produce the
17	revenue	to correspond with the cost of the item.
18	Q.	For instance, if one were to attempt to
19	design a	a tracker to track, if you will, a customer

- 20 cost, such as increasing cost in meters, would it be
- 21 inappropriate from your perspective to track that
- 22 item with a kWh tracker -- based tracker?
- A. A meter charge, no.
- 24 Q. Why not?
- A. Because it's not a charge that varies

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with the amount of energy sold or generated. 1 2 Q. And it's signaling to the -- giving the customer an inappropriate signal that, in fact, it 3 does track the cost in the scenario that I created? 4 5 A. If you recovered a meter charge on a 6 kilowatt-hour basis, it would give the false customer impression that meter cost varies with the amount of 7 energy usage. 8 Q. And would that in fact lead, under your 9 scenario, to a customer reacting inappropriately to 10 that signal? 11 A. It would be getting an incorrect economic 12 signal from that price and may not encourage 13 customers to make the most informed or economic 14 consumption decisions. 15 16 Q. Is it your position, Mr. Gorman, that with respect to both items 1 and items 2 on your page 17 2 of your prefiled testimony, that the company's 18 proposal by giving improper price signals relative to 19

- 20 capacity and energy are likely to create the very
- 21 problems that demand-side management and energy
- 22 efficiency program credits are intended to correct?
- A. I don't understand that question.
- 24 Q. If, in fact, an incorrect price signal is
- 25 given which causes a customer to inappropriately

1	increase its demand, would such a price signal be
2	incompatible and inconsistent with the objective of
3	demand response programs? Do you understand that
4	question?
5	A. If there is a price that causes customers
6	to increase demand
7	Q. Yes.
8	A would that be inconsistent with
9	demand-side management?
10	Q. Yes.
11	A. It is possible, yes.
12	Q. And would not capacity costs being priced
13	on a kilowatt-hour basis lead to a customer
14	inappropriately increasing the customer's demands?
15	A. Potentially if the demand charge
16	understates the true cost of demand, customers will
17	not get an accurate price signal of what that demand
18	cost and the value of avoiding buying that
19	additional kilowatt of demand. So it could

- 20 discourage economic responses to the true cost of
- 21 utility capacity charges or capacity costs.
- 22 Q. And have not those price signals, in
- 23 fact, created the very problems that demand-side
- 24 management and energy efficiency credits are designed
- 25 and intended to correct, that is, to reduce one's

demand and to reduce one's energy consumption? 1 2 A. It potentially could cause customers to increase demand when there's economic alternatives to 3 reduce demand if the potential avoided cost credits 4 for not incurring that demand charge are not properly 5 priced. 6 Q. Going back, if we might, to your item 6 7 on page 3 of your testimony, and I'm going to 8 abbreviate this examination for both of our benefits, 9 and the Bench, on line 26 you state -- well, let me 10 read the whole sentence. "To the extent that the 11 Company's earned return on equity exceeds this 12 12.5 percent threshold, then earnings in excess of 13 this level should be considered significantly 14 excessive and subject to refund or rejection." And 15 my question is, what do you mean by "rejection"? 16 A. Rejection of the company's ESP plan. 17 Q. Moving back up to item No. 4, you there 18 discuss the point that "The Company's energy 19

- 20 efficiency and demand reduction cost recovery rider
- 21 is designed to properly allow mercantile customers to
- 22 opt out of the rider if they are implementing"
- 23 problems "to conserve energy and reduce peak demand
- 24 on their own," emphasizing "on their own."
- 25 EXAMINER SEE: I'm sorry, you read that

1 "problems" to conserve. Did you mean "programs" to

2 conserve?

3 MR. BELL: Programs, I'm sorry, I

4 misspoke. Thank you, your Honor.

5 Q. Is the underlying rationale of your

6 position that there is no purpose to be served by

7 imposing these rider costs upon customers who are

8 already achieving the objective of the rider?

9 A. Well, there are several reasons to comply

10 with this mandate in the law. One is that customers

11 that are proactively pursuing the types of demanned

12 side management and energy efficiency programs are

13 incurring the cost of those efficiency gains on their

14 own. It would be inappropriate to ask those same

15 customers to incur the cost the utility incurs to

16 implement those same programs at other customers'

17 facilities.

18 Q. The fairness aspect.

19 A. The fairness aspect.

- 20 Second, to the extent those customers
- 21 don't get the full benefit of the economic benefit of
- 22 implementing these energy efficiencies and demand
- 23 response programs by implementing these programs on
- 24 their own, that may create an incentive for them not
- 25 to pursue those actions in the future. And I think

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that's inconsistent with the true objective of the 1 law, and that is to gain as much energy efficiency 2 and demand response benefits as possible. 3 Q. No. 5 on page 3 where you speak of "The 4 Company's proposed methodology to determine 5 6 significantly excessive earnings is flawed, would result in volatile excess earnings determinations, 7 and is not properly tied to the companies that have 8 comparable business and financial risks to the AEP 9 Ohio distribution subsidiaries," I'd like to address 10 the first of that three-prongs in your response, and 11 that is, "would result in volatile excess earnings 12 determination." 13 Is the volatility of which you speak in 14 that response directed to only the variance in the 15 excessive -- significantly excessive earnings return 16 on equity reached by Dr. Makhija for the years 17 18 2006 -- 2005, '06, and '07? MR. CONWAY: Objection. 19

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- 20 EXAMINER SEE: On what grounds,
- 21 Mr. Conway?
- 22 MR. CONWAY: Your Honor, the line of
- 23 examination has become progressively friendlier as
- 24 the time has passed, and, you know, I've not objected
- 25 earlier, but it's clearly friendly cross.

1	MR. BELL: Your Honor, I'll withdraw
2	I'll withdraw the question because I certainly don't
3	want to engage in friendly cross-examination, but I
4	am committed to meeting Mr. Resnik's objective of
5	speeding these proceedings along and letting
6	Mr. Gorman catch his plane.
7	Thank you. No further questions.
8	EXAMINER SEE: Thank you.
9	MR. BOEHM: No questions, your Honor.
10	MR. RINEBOLT: No questions, your Honor.
11	EXAMINER SEE: Mr. Randazzo.
12	MR. RANDAZZO: Mr. Bell asked all my
13	questions. Thank you.
14	EXAMINER SEE: Ms. Grady?
15	MS. GRADY: Yes, your Honor.
16	
17	CROSS-EXAMINATION
18	By Ms. Grady:

19 Q. Mr. Gorman, you indicated in response to

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- 20 one of the questions posed by Mr. Bell that
- 21 mercantile opt-out customers engaging in DSM
- 22 initiatives may not get the full benefit of the
- 23 program. Do you recall that response?
- 24 A. Yes.
- 25 Q. Can you explain to me how that happens

1 and under what circumstances they would not get the

- 2 full benefit of the program?
- 3 MR. CONWAY: Objection, same basis. His

4 testimony is clearly aligned with OCC's position in

- 5 this case, and she's asking him to --
- 6 MS. GRADY: I don't think so.
- 7 EXAMINER SEE: I'll allow the witness to
- 8 answer the question. We'll see how far it goes.
- 9 MS. GRADY: Thank you.
- 10 A. Well, the full benefit of the program
- 11 would be such that the customer would retain all the
- 12 economic savings associated with the reduced energy
- 13 consumption or demand reduction. To the extent they
- 14 incur the costs for those conservation actions or
- 15 demand response programs, receive those benefits, but
- 16 then are asked to pay a charge on top of that that is
- 17 related to conservation and demand response costs the
- 18 utility incurs for those types of initiatives at
- 19 other customers' facilities, then part of the benefit

- 20 that customer receives on its own is taken away
- 21 through charges the utility imposes on that same
- 22 customer for the same type of programs that the
- 23 utility incurs costs for other customers.
- 24 MS. GRADY: That's all the questions I
- 25 have.

1	EXAMINER SEE: Thank you.
2	Ms. Elder?
3	MS. ELDER: No questions, your Honor.
4	EXAMINER SEE: Mr. Smalz?
5	MR. SMALZ: No questions, your Honor.
6	EXAMINER SEE: Mr. Margard?
7	MR. MARGARD: No questions, your Honor.
8	EXAMINER SEE: Mr. Conway.
9	MR. CONWAY: Thank you, your Honor.
10	
11	CROSS-EXAMINATION
12	By Mr. Conway:
13	Q. Mr. Gorman, good afternoon or good
14	evening.
15	A. Good evening.
16	Q. I'll try to move through my questions and
17	get you out of here on a timely basis.
18	A. I'm sorry, I missed your name.
19	Q. It's Mr it's Dan Conway. I'm a

- 20 lawyer for AEP-Ohio.
- A. Thank you.
- 22 MS. GRADY: Your Honor, if Mr. Conway
- 23 could use the microphone, it would be a little easier
- 24 for us to hear.
- 25 EXAMINER SEE: Okay.

1	MR. CONWAY: I thought I was.
2	EXAMINER SEE: Mr. Conway
3	MR. CONWAY: It's not working.
4	(Discussion off the record.)
5	EXAMINER SEE: Go ahead, Mr. Conway.
6	MR. CONWAY: Thank you, your Honor. Is
7	that better?
8	THE WITNESS: Yes, thank you.
9	MS. GRADY: Thank you.
10	MR. CONWAY: Ms. Wung, if you can't hear
11	me, let me know. If it goes off again or out of
12	order, just let me know.
13	MS. WUNG: I will do that. Thank you.
14	Q. (By Mr. Conway) Mr. Gorman, beginning at
15	page 3 of your testimony you have a discussion about
16	the fuel adjustment clause and a couple of or
17	several criticisms you have about the way the
18	companies have proposed to implement the fuel
19	adjustment clause.

- 20 And I believe your first objection that I
- 21 noted is that you disagree with the proposal to
- 22 include capacity costs of purchased power in the fuel
- 23 adjustment clause; is that right?
- 24 A. Yes.
- 25 Q. And you also object to the proposal to

- 1 include fuel handling expenses in the FAC.
- 2 A. Yes.

3 Q. Are you familiar with the provisions of

- 4 the new law, SB 221?
- 5 A. Yes.

6 Q. And you're aware that it permits the

7 electric distribution utilities to establish fuel

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8 adjustment clauses?
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9 A. Yes.

10 Q. And do you know whether the provisions of

11 SB 221 that speak to the fuel adjustment clause allow

12 the EDUs to include capacity costs of purchased power

13 in the FAC?

14 A. I don't believe it specifically provides

15 authority for that, but on the other hand, I'm not

16 aware of any language that specifically prevents it

17 either.

18 Q. So you're not aware of any language that

19 specifically addresses the topic?

- 20 A. For purchased power capacity costs?
- 21 Q. Yes.
- A. That's correct.
- 23 Q. And with regard to fuel handling costs,
- 24 would you agree that those are operating costs?
- A. Those are, yes, they are operating costs.

1	Q. A	and in what uniform system of account
2	would fue	l handling costs be recorded?
3	A. I	don't know that as I sit here.
4	Q. Y	ou don't know whether 501 would be the
5	correct ac	count?
6	A. I	would have to check.
7	Q. C	Okay. I'd like to ask you several
8	questions	about your proposal for designing the rates
9	that would	l collect the fuel adjustment clause
10	expenses,	, and I believe that your discussion about
11	that topic	related to the FAC starts at page 5 of
12	your testi	mony. One of your recommendations is that
13	the FAC	should include a winter and summer rate
14	design; is	that right?
15	A. Y	Yes.
16	Q. <i>A</i>	And that's the seasonal rate design
17	proposal.	
18	A. Y	Yes.
19	Q. A	And you also recommend that it should

- 20 include time-of-day and on-peak and off-peak rates;
- 21 is that right?
- 22 A. I do, yes.
- 23 Q. Is there a difference between time-of-day
- 24 and on-peak and off-peak rates? Or do they cover the
- 25 same objective?

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1	A. Well, depends on how the time-of-day rate
2	is designed. It could, in effect, be an hourly rate
3	based on the utility's actual energy cost throughout
4	a 24-hour period. An on-peak/off-peak rate could be
5	a period rate where the on peak is for a specified
6	period of time within the 24-hour period and the
7	off-peak rate would be for the remaining time.
8	Q. Thank you. Do you know how frequently
9	the companies will be updating their FAC rates once
10	it's implemented?
10 11	-
	A. I believe semiannually.
11 12	A. I believe semiannually.
11 12 13	A. I believe semiannually.Q. If it were to be done quarterly, that is,
11 12 13 14	A. I believe semiannually.Q. If it were to be done quarterly, that is,they would change their rate every quarter to reflect
 11 12 13 14 15 	 A. I believe semiannually. Q. If it were to be done quarterly, that is, they would change their rate every quarter to reflect the projection of what the costs were going to be for
 11 12 13 14 15 	 A. I believe semiannually. Q. If it were to be done quarterly, that is, they would change their rate every quarter to reflect the projection of what the costs were going to be for the quarter, and suppose it was on calendar year

19 it in that fashion, that their FAC rates were changed

- 20 on a quarterly based, that that would go some way to
- 21 addressing your proposal that seasonality be
- 22 reflected in the rate design for the FAC?
- A. The seasonality would, yes.
- 24 Q. And --
- A. I would note, though, however, that any

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type of reconciliation should be attempted to be 1 recovered during the same quarterly period to ensure 2 the customers that either underrecovered -- or 3 underpaid the fuel cost or overpaid the fuel cost 4 would either get the additional charge or the credit. 5 6 Q. Thank you. Do you know whether the statutory provisions of the new law specifically 7 address rate design objectives for the FAC? 8 9 A. Not in the detail that I've laid out in my testimony, I don't believe so. 10 Q. And how about for the non-FAC portion of 11 the standard service offer rate, would your answer be 12 the same if I asked the question regarding that? 13 A. Yes. 14 Q. With regard to the time-of-day and 15 on-peak/off-peak rate design proposal for the FAC, do 16 you know whether AEP-Ohio's customers, that is, the 17 customers of Ohio Power Company and the customers of 18 19 Columbus Southern Power Company, currently have the

- 20 kind of meters that you would need in order to
- 21 implement time-of-day rates.
- A. I haven't verified it specifically, but
- 23 normally larger commercial customers, industrial
- 24 customers have those types of meters.
- 25 Q. But as far as the customer classes

outside of those two, you're not sure whether they 1 have the kind of meters that would be necessary? 2 3 A. No. But if there's -- I'm not sure, but if there are meter limitations on providing these 4 rate options, those classes of customers would either 5 have to make arrangements for the meters that would 6 make them -- that type of rate available to them or 7 it would not be available. 8 Q. Would you support as part of your 9 recommendation recovery of costs that might need to 10 be incurred to furnish the appropriate kind of 11 12 meters? A. From the appropriate customers, yes. 13 Q. Okay. Could you turn your attention to 14 your Energy Efficiency and Peak Demand Reduction Cost 15 Recovery testimony, which I think begins on page 8? 16 17 A. I'm there. Q. At this point in your testimony are you 18

19 commenting on the company's proposed energy

- 20 efficiency and peak demand reduction cost recovery
- 21 rider?
- 22 A. Yes.
- 23 Q. And I notice in the title to your section
- 24 of the testimony at this point you use the word
- 25 "factor," but if I substituted the word "rider" for

1 that, would that be acceptable to you?

A. It would, yes.

3 Q. And I want you to turn your attention to

4 the third item that you have provided on the page,

5 and the introductory sentence to it on line 21 states

6 that: "The Company's proposed pricing structure for

7 its energy efficiency and demand response programs is

8 based on a charge per kWh." Do you see that?

9 A. I do.

10 Q. And at that point are you recapping how

11 the rate design that the company has proposed for the

12 rider will work?

13 A. Yes.

14 Q. It's an energy -- it's a cents per

15 kilowatt-hour type rate; is that right?

16 A. Yes.

17 Q. Okay. And then a couple of sentences

18 past that point you propose on line 24 toward the end

19 of that line, you propose that "demand response

- 20 programs should be based on a demand-based credit,
- 21 and energy conservation be based on an energy
- 22 charge." Do you see that?
- 23 A. Yes.
- 24 Q. If you could help me out with this a
- 25 little bit, I didn't quite understand what it was you

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1 were recommending, but -- let me ask you a couple

- 2 questions and see if I've got it sorted out.
- 3 Your first sentence notes that the
- 4 proposed rider is designed on a cents per
- 5 kilowatt-hour basis, and I take it from your sentence
- 6 that I just read back to you that your proposal is
- 7 that the costs of the demand response programs that
- 8 the company is recovering through the rider, that
- 9 those costs ought to be recovered through a demand
- 10 type charge; is that right?
- 11 A. Yes.
- 12 Q. And then conversely, that the costs of
- 13 the energy conservation programs should be recovered
- 14 through a cents per kilowatt-hour charge.
- 15 A. Yes.
- 16 Q. And do you know whether at this point
- 17 there are any demand reduction program costs that are
- 18 being proposed for recovery by the company through
- 19 the rider?

- 20 A. I do not.
- 21 Q. And then if it turns out that all the
- 22 program costs that are being proposed for recovery at
- 23 this point are energy conservation program type
- 24 costs, would you agree that it would be okay for the
- 25 company to use a cents per kilowatt-hour approach to

1 recovering those costs?

2 A. As long as the rider specifically stated

3 that it was recovering energy conservation charges,

4 it would be. To the extent the rider specifically

5 allows for both demand response and energy

6 conservation, I believe that that would be

7 inappropriate and --

8 Q. That would be inappropriate?

9 A. Inappropriate. And that the rider should

10 be modified to separate the demand response cost from

11 the energy conservation cost, and the charges should

12 be applied on either a demand or energy basis.

13 Q. Let me assume for purposes of our

14 discussion that what's happening is that at this

15 point only energy efficiency program costs are being

16 recovered through the rider, and a cents per

17 kilowatt-hour rate design is acceptable to you for

18 that purpose, okay?

19 A. Yes.

- 20 Q. In that event are you proposing that the
- 21 costs of all the energy efficiency programs be just
- 22 spread over all the kilowatt-hours sold and that
- 23 there not be any accommodation to the allocation of
- 24 such costs to particular classes, or would you
- 25 include that in it?

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1 A. Well, yeah, you would have to allocate the costs for the conservation and demand response to 2 the classes those costs are incurred to provide 3 conservation actions for, but the ultimate charge to 4 those classes should be differentiated based on 5 whether or not those classes' benefits are based on 6 7 demand reductions or energy reductions. Q. So, for example, if there's a certain 8 amount of costs that are being incurred for energy 9 efficiency, energy conservation programs for the 10 commercial class of customers, those costs ought to 11 be recovered from the commercial class of customers. 12 13 A. From the commercial class of customers 14 who are -- who have not been exempt from that 15 program, yes. 16 Q. And the same -- your answer would be the same if I substituted industrial or residential for 17 commercial? 18

19 A. For those that have not been exempt from

- 20 the program, yes.
- 21 Q. Okay. Let me ask you a few questions
- 22 about the deferred FAC costs and the carrying cost
- 23 rate, which I believe your testimony addresses
- 24 starting on page 9 and on to 10, at least the parts
- 25 that I'm focusing on here.

2 A. Yes.

- 3 Q. Mr. Gorman, under the company's proposal
- 4 for deferring costs during the ESP for later
- 5 recovery, those deferrals become regulatory assets
- 6 under the company's proposal; is that right?
- 7 A. That's my understanding.
- 8 Q. And under the proposal the company would
- 9 be deferring costs in the first two or three years of
- 10 the ESP and then they would be recovering them
- 11 through some amortization mechanism to rates in the
- 12 subsequent seven years; is that right?

13 A. Yes.

- 14 Q. And the companies will have to finance
- 15 the deferred costs until they recover them through
- 16 the rates during that recovery period, right?
- 17 A. They will have to finance the after-tax
- 18 balance of those deferred costs until they are
- 19 ultimately recovered from customers.

- 20 Q. And with that qualification, though, you
- 21 would agree with me that they have to finance the
- 22 deferred costs for that period of time.
- 23 A. Yes.
- 24 Q. And is it your -- is it your testimony,
- 25 your opinion, that that is a short-term period?

1 A. Yes.

2 Q. And if the deferral and cost recovery period were not short-term, if it were a long-term 3 period, would you agree that it would be appropriate 4 to use, as far as debt goes, long-term issues of debt 5 6 to finance such a deferral? A. Well, if it's a regulatory asset, I don't 7 know if the amortization per accounting principles 8 can go longer than ten years. But yeah, the life of 9 the capital should be reasonably comparable to the 10 life of the asset. 11 Q. So if you have an asset that you're 12 holding for a long-term period, it would be 13 appropriate to use long-term types of capital to 14 finance the asset. 15 16 A. Or if it's a permanent asset such as one that as it's worn out, it's replaced by a similar 17 asset or the next generation of assets, then the 18 capital supporting that rate base could be rolled 19

- 20 over into perpetuity, so very long capital sources
- 21 are normally used to finance permanent investments in
- 22 a utility.
- 23 Q. For the permanent types of facilities,
- 24 equity would be appropriate as a source of capital
- 25 for financing?

1 A. Yes.

2 Q. When you say short-term debt should be used to finance the deferred costs until they're 3 recovered, what term do you mean to apply to that? 4 5 A. Well, I didn't mean to limit it to a 6 specific term, but rather it's typically the utility's short-term borrowing facilities. To the 7 extent they could look in a borrowing facility with 8 the ability to pay it down as they recover these 9 temporary assets, then that would be appropriate 10 also. 11 12 But I would suggest that the borrowing facility certainly should be no longer than the 13 ten-year accumulation and amortization period, as 14 long as that balance can be paid down as they receive 15 revenues from customers and compensation for those 16 deferred assets. 17 18 Q. Well, assume with me for a moment that

19 that's what the companies do, they finance it the way

- 20 you just explained you're recommending they do it.
- 21 Do you have an opinion as to whether or not the
- 22 credit rating agencies would regard that kind of
- 23 debt, whether you and I call it short term or long
- 24 term, whether they would call it long-term debt,
- 25 treat it as long-term debt?

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1 The credit rating agencies look at all A. debt in the same way. They look at the cash 2 requirements necessary to service that debt. That 3 service consists of both interest payments and the 4 principal payments on the debt. 5 6 So they would consider it in determining the utility's credit metrics, and that would be a 7 component of the credit rating review of the utility 8 company. 9 Q. Would they take it into consideration as 10 debt in the capital structure that would be reflected 11 in the debt ratio of the capital structure? 12 A. The actual financial leverage of the 13 utility company, yes, they would consider that debt. 14 Q. So the debt that the company would take 15 on to finance the deferred costs that you recommend 16 that they use to do that, that would have the effect 17 then of consequently reducing the equity ratios for 18 the companies, would it not? 19

20 A. From a credit rating standpoint it would,

21 yes.

- 22 Q. And if from a credit rating standpoint
- 23 the additional leverage that results from financing
- 24 the deferred fuel costs in a manner that you propose
- 25 would adversely affect, that is, reduce the

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creditworthiness of the companies, do you have an 1 opinion as to whether or not that would increase the 2 companies' cost of debt and equity? 3 A. Well, I think you're limiting it. I do 4 have an opinion. I think you're limiting it to only 5 the impacts on the balance sheet. What you're 6 overlooking is the impact on the utility's cash flows 7 because as this utility recovers this cost on a 8 relatively short period of time, it recovers both the 9 debt interest and principal payments from that 10 amortization of that regulatory asset, so that 11 enhances the utility's internal cash flows and 12 ability to support their outstanding debt. 13 14 So while there is an increase in debt temporarily for this temporary asset, there's also an 15 increase in the internal cash flows of the utility to 16 support that additional debt. So all of that would 17 be taken into consideration by the credit rating 18 19 agencies, and the ultimate impact on the utility's

- 20 credit rating would be consideration of those
- 21 dynamics along with all the other cash flows and debt
- 22 obligations of the utility added to that.
- 23 Q. Are you finished?
- A. That completes my answer.
- 25 Q. If it did adversely affect the

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creditworthiness of the companies in the view of the 1 credit rating agencies, would you agree that the 2 companies would then be encouraged to rebuild their 3 equity or to add equity to their capital in order to 4 restore the balance of their capital ratios to what 5 they were before they started adding the debt in the 6 fashion that you've proposed? 7 A. Well, again, this would be one element of 8 the utility's overall capitalization mix as 9 considered by credit rating analysts, but the 10 utilities will have a continuous effort to try to 11 manage its capital structured risk and debt leverage 12 risk in order to comply with the credit analysts' 13 14 outlook in terms of its balance sheet strength and asset strength in order to support its debt so that 15 may require modifications in common equity to total 16 long-term capital, and common equity ratios are 17 permanent from all capital sources. 18

19 Q. Did you model the impact of financing the

- 20 companies' proposed fuel deferrals with short-term
- 21 debt, what impact that would have on their capital
- 22 ratios?
- A. I did not.
- 24 Q. I have a few questions for you,
- 25 Mr. Gorman, with regard to your proposal for the

1 significantly excessive earnings test, which I would

2 direct your attention to page 16 of your testimony.

3 A. I'm there.

4 Q. And I believe in a prior line of

5 questions that Mr. Bell posed to you, which hopefully

6 has shortened my own examination of you by some

7 amount, that you explained that your proposal at this

8 point was to use a 10-1/2 percent cost of equity

9 measure and add 200 basis points to that to come up

10 with a threshold for the significantly excessive

11 earnings test that you recommend; is that right?

12 A. That's right, recognizing that

13 10.5 percent return on equity is what I understand to

14 be the Commission's most recent authorized return on

15 equity for the utilities.

16 Q. And where did you get that information?

17 A. I believe Mr. Assante had stated that in

18 his direct testimony at 8, page 8.

19 Q. I can't remember if I already asked this

- 20 question. If I did, I apologize, but at the end of
- 21 the day you have a 12-1/2 percent threshold that you
- 22 recommend for the significantly excessive earnings
- 23 test.
- 24 A. Yes.
- 25 Q. At page 16, lines 15 through 17, you

1 state that: "To the extent the earnings exceed 12.5

2 percent" -- which is the benchmark that we just

3 discussed -- that you recommend "the Commission

4 should suspend increases in AEP's ESP pricing

5 mechanisms, or require AEP to refile its ESP pricing

6 structure." Do you see that?

7 A. Yes.

8 Q. Do you know whether SB 221 contains

9 provisions that would provide either of those two

10 options to the Commission as a remedy in the event of

11 significantly excessive earnings?

12 A. It's my understanding it does.

13 Q. Going back to the 10 percent cost of

14 equity figure that you recommend as part of the

15 composition of the threshold, that's not an earned

16 return for a historical period, is it? I think you

17 already mentioned several times that it's a cost of

18 equity and prospective measure of what investors

19 would require in order to stay invested in the

20 company.

- A. Well, it's a benchmark for what an
- 22 appropriate return on equity would be and provide
- 23 fair compensation to the utility.
- 24 Q. But it's not -- you didn't develop the
- 25 10-1/2 percent by looking at a prior period's worth

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1 of earnings and calculating what the earned return

2 was in a prior period, did you?

3 A. Well, not the 10.5 percent, but I did

4 validate the 12.5 percent excess -- significantly

5 excessive earnings threshold by looking at earned

6 return on equities for an electric utility industry

7 proxy group.

8 Q. Let me ask you a few questions about, if

9 you don't mind, about how your significantly

10 excessive earnings test would work. Assume that the

11 Commission adopts your benchmark of 12-1/2 percent

12 and assume that in 2009 Columbus Southern Power and

13 Ohio Power Company each have earned ROEs that exceed

14 the 12-1/2 percent benchmark, and then you can

15 further assume that whatever other conditions might

16 need to be met are met and refunds are required,

17 okay, for 2009 in 2010. Do you follow me?

18 A. Yes.

19 Q. Okay. Now, consider a contrasting

- 20 situation. Assume in the next year in 2010 the
- 21 benchmark again is 12-1/2 percent. The threshold is
- 22 12-1/2 percent, and that the two companies each earn
- 23 less than 10-1/2 percent minus 2 percent, that is,
- 24 8-1/2 percent. They're earning less than 8-1/2
- 25 percent in 2010. Would you agree that earning less

- 1 than the mirror image of the 200 percent adder
- 2 deducted from the 10-1/2 percent, would you agree
- 3 that that would represent significantly deficient
- 4 earnings for the companies?
- 5 A. Well, I don't believe so because I think
- 6 under the latter scenario where the earned return on
- 7 equity was 8-1/2 percent --
- 8 Q. I'm sorry, could you repeat that?
- 9 A. The second year scenario where we're
- 10 assuming that the earned return on equity was 8-1/2
- 11 percent.
- 12 Q. Less than 8-1/2 percent.
- 13 A. Less than 8-1/2 percent, in that scenario
- 14 it's my understanding that the utility would be
- 15 allowed to adjust its rider mechanisms to increase
- 16 revenues to correspond with its increased costs.
- 17 Q. Okay.
- 18 A. So that would keep the utility whole in
- 19 the event of lower earnings.

- 20 Q. I have a question or two about the
- 21 comparable group of electric utilities with primarily
- 22 regulated operations on your Exhibit MPG-2.
- A. I'm there.
- 24 Q. You're ahead of me. Do you know which of
- 25 these firms are utilities that must allow customers

to switch to competitive generation suppliers? 1 A. Which of these utilities have a provision 2 3 where their retail customers must switch? Q. No, that they may switch. 4 A. That they may switch. 5 6 Q. That the utilities must allow the 7 customers to switch. A. I haven't done a review of that. This is 8 an industry of regulated utility companies. 9 10 Q. So would you estimate that it includes utilities among its list -- on the list some of which 11 have switching and some of which do not have 12 switching? 13 A. Yes. 14 Q. And we can cut through this a little bit. 15 You don't know at this point which ones of the 16 utilities on the list actually allow switching by 17 their customers, do you? 18 A. Well, I can't give you an inclusive list 19

- 20 but I could name some of the companies that do. I
- 21 have not reviewed this list specifically to make that
- 22 determination.
- 23 Q. Well, let me ask you another question or
- 24 two, and then if it gets too tedious, I'll stop. How
- 25 many of the utilities that you recognize on the list

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that allow their customers to switch or who are 1 required to let their customers switch also must 2 permit the customers to return to regulated standard 3 service offer rates when they're done taking their 4 generation supply from an alternative or competitive 5 6 supplier? By regulated rate I mean how many -- I mean a rate that's regulated by the Commission for 7 the returning customer as opposed to being required 8 to take service when they come back at a market-based 9 10 rate. 11 A. Well, in terms of the cost-based or 12 market-based rates means that utility's made whole 13 when the customer comes back to the system. Ameren Corp would fit into that for its Illinois 14 jurisdictions, AEP obviously. CMS Energy Corp. has 15 an option for large customers to go to the market. 16 17 Q. And they come back -- if they decide to

18 come back, do they come back to a market rate or a

19 regulated rate?

- 20 A. There's restrictions on the rate as they
- 21 come back, and I don't recall those restrictions as I
- 22 sit here.
- 23 Q. It may not be that they're allowed to
- 24 come back at a regulated rate?
- A. Well, it would be the utility's cost per

1 providing service to that customer.

2 Q. And the cost may be a market-based

3 measure of cost that is the cost of --

4 A. At some point in time it might be, but as

5 time goes on, depending on whether or not it's a

6 contractual arrangement to supply the customer or if

7 it's an index arrangement, then, you know, one would

8 be a fixed price which could move above or below the

9 market rate, and the latter would always be at some

10 index of the market.

But I would have to look at the specificprovisions for CMS Energy.

13 Q. If you were to eliminate -- here's a

14 final question for you on this line. If you were to

15 take out American Electric Power, which has the Ohio

16 operating companies and DPL, Inc. which owns DP&L,

17 which is another Ohio electric distribution utility,

18 are there any of those remaining firms that now face

19 a significantly excessive earnings test comparable to

- 20 the one that is applicable in Ohio?
- A. Well, I think they all face the risk of
- 22 being called in for an adjustment if their earnings
- 23 are excessive, so specific provisions referred to as
- 24 a significantly excessive earnings test is not
- 25 unusual in setting rates. In fact, it is common that

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the regulatory commissions have authority to pull a 1 utility in to adjust rates if those rates are found 2 to be excessive, so I would say that's a pretty 3 common risk shared among all the companies. 4 Q. And that's the -- and is that a risk that 5 6 utilities in Ohio previously faced before deregulation and before reregulation when they were 7 regulated on a cost-of-service basis? 8 A. I believe it was, yes. 9 Q. So in the prior regulatory regime in Ohio 10 it would have been possible for someone to file a 11 complaint against a utility that its rates were 12 excessive, it was earning too much money, and have 13 14 the Commission after reviewing that complaint order rates to be reduced. Is that the kind of mechanism 15 that you're referring to? 16 17 A. That's the kind of mechanism I'm referring to, but I haven't reviewed the old Ohio law 18 specifically for that provision, but it is common. 19

- 20 Q. But conversely, or in contrast to that,
- 21 would you agree that it's uncommon to have a test
- 22 like that which is applicable in Ohio now, the
- 23 significantly excessive earnings test?
- A. No. I think it's common for many clients
- 25 I work for to inform them of when regulated prices

1 are producing excess profits, and if they are,

2 whether or not it's appropriate to request a

3 show-cause type proceeding where the utility would be

4 asked to come in and show its rates are not

5 excessive.

6 Q. What utilities on this list have a

7 significantly excessive earnings test other than the

8 American Electric Power utility and DPL, Inc.?

9 A. Again, I'm not aware of any utility

10 specifically with that test, but I am familiar with

11 most jurisdictions' requirement for just and

12 reasonable rates, and a rate that produces excessive

13 profits is normally found to be not just nor

14 reasonable.

15 Q. Thank you.

16 Could you turn to your Exhibit MPG-3 for

17 a moment?

18 A. Yes.

19 Q. I want you to give me some help with your

- 20 column 3, the Beta column.
- 21 A. Yes.
- 22 Q. Are the betas that you've reflected
- 23 there, are they levered or unlevered betas?
- A. That is the value on published beta.
- 25 That is a levered beta.

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Q. And I note that in your footnote 3 you 1 indicate that you use three different Value Line 2 Investment Surveys, the August 8th, the August 3 29th, and the September 26th, 2008, surveys. 4 5 Did you average the betas for each of these firms to come up with a value that you have in 6 7 your column 3, or did you use some other -- did you use the three separate surveys in some other fashion 8 besides averaging? 9 A. For each company the beta I have listed 10 under column 3 is the most recent published beta by 11 Value Line. The reason I had to rely on three 12 13 different sources of Value Line reports is because Value Line breaks up its electric utility industry 14 15 into three divisions, an eastern, a central, and a west. So the three dates reflect the dates for each 16 of the Value Line editions that I relied on to quote 17 the most recent beta estimate for each of those 18 19 companies.

- 20 MR. CONWAY: Thank you, Mr. Gorman.
 21 Your Honor, that's all I have.
 22 EXAMINER SEE: Ms. Wung, any redirect?
 23 MS. WUNG: Your Honor, may I actually
- 24 have two minutes to confer with the witness?
- 25 EXAMINER SEE: I'm sorry, say that again.

1	MS. WUNG: Could I have two minutes to
2	confer with the witness?
3	EXAMINER SEE: Yes.
4	MS. WUNG: Thank you.
5	(Off the record.)
6	EXAMINER SEE: Let's go back on the
7	record.
8	MS. WUNG: Your Honor, I have no
9	redirect.
10	At this time we'd like to move for the
11	admission of The Commercial Group Exhibit No. 1.
12	EXAMINER PRICE: Are there any objections
13	to Commercial Group's Exhibit No. 1?
14	MR. CONWAY: No objection.
15	EXAMINER SEE: Hearing none, Commercial
16	Group Exhibit is admitted into the record.
17	(EXHIBIT ADMITTED INTO EVIDENCE.)
18	EXAMINER SEE: Thank you, Mr. Gorman.
19	THE WITNESS: Thank you.

20 EXAMINER SEE: Let's go off the record

21 for a minute.

- 22 (Discussion off the record.)
- 23 EXAMINER SEE: Let's go back on the
- 24 record.
- 25 We've established that we will follow up

1	tomorrow morning starting with Yankel, Roberts,
2	Scheck, and Pete Baker for tomorrow.
3	If there's nothing further, the hearing
4	is adjourned until 9 a.m. tomorrow.
5	(The adjourned concluded at 5:47 p.m.)
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1	CERTIFICATE					
2	I do hereby certify that the foregoing is					
3	a true and correct transcript of the proceedings					
4	taken by me in this matter on Tuesday, November 25,					
5	2008, and carefully compared with my original					
6	stenographic notes.					
7						
8	Maria DiDagla Janas Degistarad					
9	Maria DiPaolo Jones, Registered Diplomate Reporter, CRR and Notary					
10	Public in and for the State of Ohio.					
11	(3304-MDJ)					
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