# FILE

# BAILEY CAVALIERI LLC

ATTORNEYS AT LAW

RECEIVED-DOCKETING DIV

One Columbus 10 West Broad Street, Suite 2100 Columbus, Ohio 43215-3422 telephone 614.221.3155 facsimile 614.221.0479

4.221.3155 — facsimile 614.221.()4 www.baileycavalieri.com

2000 OCT 31 PM 4: 14

Direct Dial: 614.229.3210
Email: dane.stinson@BaileyCavalieri.com

PUCO

October 31, 2008

## Via Hand Delivery

Ms. Renee Jenkins Docketing Division Public Utilities Commission of Ohio, 13<sup>th</sup> Floor 180 East Broad Street Columbus, OH 43215-3793

Re: In the Matter of the Application of Ohio Edison Company, The Cleveland Electric Illuminating Company and The Toledo Edison Company for Authority to Establish a Standard Service Offer Pursuant to R.C. § 4928.143 in the Form of an Electric Security Plan; Case No. 08-935-EL-SSO

Dear Ms. Jenkins:

Please find enclosed for filing in the above captioned matter the original and twenty (20) copies of the FPL Energy's Brief Regarding the Applicants' Short-Term Electric Security Plan. Please date stamp and return the additional copies enclosed herewith.

Very truly yours,

BALLEY CAVALIERI LLC

Dane Stinson

Enclosures

cc: Parties of Record (via electronic mail)

# BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of Ohio Edison	)	
Company, The Cleveland Electric Illuminating	)	
Company and The Toledo Edison Company for	)	Case No. 08-935-EL-SSO
Authority to Establish a Standard Service Offer	)	
Pursuant to R.C. § 4928.143 in the Form of an	)	
Electric Security Plan.	)	

# FPL ENERGY'S BRIEF REGARDING THE APPLICANTS' SHORT-TERM ELECTRIC SECURITY PLAN

Dane Stinson, Esq.
BAILEY CAVALIERI LLC
10 West Broad Street, Suite 2100
Columbus, OH 43215-3422
(614) 221-3155 (telephone)
(614) 221-0479 (fax)
Dane.Stinson@BaileyCavalieri.com

Attorney for FPL Energy Power Marketing, Inc. and Gexa Energy Holdings LLC.

# BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

In the Matter of the Application of Ohio Edison	)	
Company, The Cleveland Electric Illuminating	)	
Company and The Toledo Edison Company for	)	Case No. 08-935-EL-SSO
Authority to Establish a Standard Service Offer	)	
Pursuant to R.C. § 4928.143 in the Form of an	)	•
Electric Security Plan.	)	

# FPL ENERGY'S BRIEF REGARDING THE APPLICANTS' SHORT-TERM ELECTRIC SECURITY PLAN

#### I. INTRODUCTION

FPL Energy<sup>1</sup> has a substantial interest in this proceeding as it has executed a letter of intent to provide electric supply to the Northeast Ohio Public Energy Council ("NOPEC"), a large-scale governmental aggregation in Northeastern Ohio with approximately 600,000 eligible customers in Ohio Edison's and Cleveland Electric Illuminating Company's service territories. Testimony of NOPEC/NOAC witness Mark Frye, at 3. Whether FPL Energy will be able to enter the Ohio market to serve this considerable load, and thus accomplish the pro-competitive policies of the State of Ohio,<sup>2</sup> is dependent upon the modifications the Public Utilities Commission of Ohio ("Commission") makes to the Applicants' electric security plan ("ESP" or "Long-Term ESP"). As proposed, the ESP would provide, among other things, an approximate 10%

<sup>&</sup>lt;sup>1</sup> FPL Energy, LLC's affiliates, FPL Energy Power Marketing, Inc, and Gexa Energy Holdings, LLC, are the entities that have intervened in this proceeding and are jointly referred to herein as FPL Energy.

<sup>&</sup>lt;sup>2</sup> The State of Ohio's pro-competitive electric policies generally are contained in Section 4928.02, Ohio Rev. Code. The specific policies designed to encourage and promote large-scale governmental aggregation are contained in Sections 4928.143(B) and 4928.20(I), (J), and (K), Ohio Rev. Code.

generation phase-in credit ("GPIC") to the standard service offer ("SSO") during the three years of the ESP; however, no similar credit would be provided to large-scale governmental aggregation customers. Application at 10. In addition, the minimum default service ("MDS") rider would be assessed against large-scale governmental aggregation customers as a non-bypassable charge. Application at 14. However, the MDS charge is not supported by even a scintilla of evidence. Testimony of FPLE witness Robert M. Garvin, at 13. Testimony of NOPEC/NOAC witness Mark Frye, at 11. The GPIC and MDS, as proposed, would create a significant disparity between the price that consumers would pay if they took SSO service and if they shopped with a large-scale governmental aggregation — so much so that shopping effectively would be prevented — as reflected in the following table. See, also, Testimony of FPLE witness Robert M. Garvin, at 15-16.

	SSO Customers \$ / MWhr	Gov't. Agg. Customers \$ / MWhr
2009 Base Generation Rate	\$75.00	\$75.00
Proposed ESP GPIC	(\$7.50)	
Net 2009 Base Generation Rate	\$67.50	\$75.00
MDS Rider		\$10.00
Net Base Generation Rate	\$67.50	\$85.00
Gov't. Agg. Price Disadvantage		\$17.50 (~26 %)

Because of the onerous effect of the GPIC and MDS, the letter of intent contains two significant conditions precedent to the execution of a future power supply agreement with NOPEC: the electric security plan approved by the Commission must (1) extend the full amount of any generation phase-in credit to large-scale governmental aggregation groups, and (2) the MDS rider must be made bypassable for large-scale governmental aggregation group customers. See Testimony of FPLE witness Robert M. Garvin, Attachment A, page 3 at paragraph b.

Unfortunately, the Short-Term ESP proposed in this proceeding retains the GPIC<sup>3</sup> and MDS as well as other objectionable features of the Long-Term ESP that would prevent FPL Energy from entering the Ohio market. These features include the non-bypassable non-distribution uncollectible ("NDU") rider, which clearly is a generation-related charge that should not be imposed upon shopping customers.<sup>4</sup> Testimony of Staff witness Robert B. Fortney, at 8. These anti-competitive provisions could be in place indefinitely under the statutory framework of SB 221 – and without the careful deliberation of the Commission if it approves the Short-Term ESP intact, as requested by the Applicants. Under such circumstances, FPL Energy requests that the Commission modify the proposed Short-Term ESP and order the Applicants to implement it as revised until such time as an SSO is authorized either under the Long-Term ESP or an MRO. At a minimum, FPL Energy requests that the Commission modify the Short-Term ESP as to large-scale governmental aggregations such that the proposed MDS and NDU riders are

#576251v2 3

<sup>&</sup>lt;sup>3</sup> Indeed, the Applicants' Short-Term ESP increases the 2009 base generation charge to \$77.50/MWhr, with a \$10.00/MWhr credit to SSO customers. Application at 37. This would increase the price disadvantage to large-scale governmental aggregation customers reflected in the above table from \$17.50 to \$20.00/MWhr.

<sup>&</sup>lt;sup>4</sup> The other features include the non-transparent capacity cost adjustment ("CCA") rider and fuel transportation surcharge ("FTS"). See Testimony of FPLE witness Robert M. Garvin, at 7-8.

bypassable, and customers receive the full amount of any GPIC available to the Applicants' SSO customers. Moreover, the CCA rider and FTS will be unnecessary during the proposed term of the Short-Term ESP and should be eliminated.

Alternatively, if the Commission does not adopt the above revisions, FPL Energy supports the proposed Short-Term ESP presented by the Ohio Energy Group ("OEG"). See Testimony of OEG witness Stephen J. Baron, at 11-15.

## II. ARGUMENT

A. If the Short-Term ESP is Approved as the Applicants' First SSO, It Could be in Place Indefinitely and Without the Commission's Careful Deliberation on the Anti-Competitive and Controversial Issues Presented in this Proceeding. Section 4928.143(C)(2)(b), Ohio Rev. Code.

It cannot be disputed that the Applicants' proposed Short-Term ESP differs little from the Long-Term ESP which is the primary subject of this proceeding. The Short-Term ESP retains the anti-competitive provisions discussed above upon which hearing was conducted and upon which the Commission must deliberate in the coming weeks. Application at 37. Yet, the Applicants ask the Commission to approve the Short-Term ESP intact by November 14, 2008 (before briefs are filed in this proceeding) and to reserve ruling on these important issues until its order is issued with respect to the Long-Term ESP. The Applicants request the Commission to issue such order by March 5, 2009.

The Applicants claim that if the Commission rejects the Long-Term ESP, or does not act by the March 5, 2009 deadline, the Applicants' remedy will be to implement their market rate option ("MRO"). Application at 36. The difficulty with the Applicants' position is that it is conceivable that the Commission will not have approved an MRO for

the Applicants by the March 5, 2009 deadline. In that instance, the Commission would be required to continue the Short-Term ESP indefinitely, only allowing adjustments for fuel costs. See Section 4928.143(C)(2)(b), Ohio Rev. Code. In effect, the Commission would have approved an SSO without deliberating on the anti-competitive provisions that were the subject of hearing in this proceeding. Clearly, it would not be prudent to approve the Short-Term ESP as proposed considering that it could remain in effect indefinitely without the benefit of the Commission's deliberate review.

FPL Energy requests that the Commission modify the Short-Term ESP as to large-scale governmental aggregations such that the proposed MDS and NDU riders are bypassable, and customers receive the full amount of any GPIC available to the Applicants' SSO customers.

Moreover, application of the CCA rider will not be necessary until at least May 2009, if then (Application at 18); and the FTS certainly will not exceed the \$30 million baseline by March 5, 2009 (Application at 14). Because the CCA and FTS would not be chargeable during the first quarter of 2009, they should be eliminated from the Applicant's Short-Term ESP.

B. If the Commission Does Not Adopt FPL Energy's Revisions to the Applicants' Short-Term ESP, FPL Energy Supports the Short-Term ESP Proposed by OEG as Reasonable Alternative to the Applicants' Proposed ESP.

FPL Energy finds the Short-Term ESP proposed by OEG to be a reasonable interim plan and supports its adoption if the Commission does not adopt FPL Energy's revisions to the Applicants' proposed Short-Term ESP. The OEG plan would resolve FPL Energy's anti-competitive concerns until the Commission authorizes an SSO under the Long-Term ESP or an MRO, as the plan calls for the Applicants to purchase energy

#576251v2 5

for non-shopping customers through the MISO day-ahead market, The Applicants' existing generation rates would remain in effect and would be adjusted, through a purchased power recovery rider, to reflect the difference between the revenues produced by the existing rates and the actual cost of purchases from the MISO day-ahead market. See Testimony of OEG witness Stephen J. Baron, at 11-15.

FPL Energy notes that, to the extent the Applicants may not have the requisite personnel to accommodate the power purchases, the Applicants could enter into an agreement whereby a third-party could manage the power procurement.

### III. CONCLUSION

For the foregoing reasons, FPL Energy respectfully requests that the Commission modify the Applicants' Short-Term ESP. At a minimum, FPL Energy requests that the Commission modify the Short-Term ESP as to large-scale governmental aggregations such that the proposed MDS and NDU riders are bypassable, and customers receive the full amount of any GPIC available to the Applicants' SSO customers. Moreover, the CCA rider and FTS will be unnecessary during the proposed term of the Short-Term ESP and should be eliminated.

6

#576251v2

Alternatively, if the Commission does not adopt the above revisions, FPL Energy supports the proposed Short-Term ESP presented by the OEG.

Respectfully submitted,

Dane Stinson, Esq.

**BAILEY CAVALIERI LLC** 

10 West Broad Street, Suite 2100

Columbus, Ohio 43215

(614) 221-3155 (telephone)

(614) 221-0479 (fax)

Dane.Stinson@BaileyCavalieri.com

Attorney for FPL Energy Power Marketing, Inc. and Gexa Energy Holdings, LLC

## CERTIFICATE OF SERVICE

The undersigned hereby certifies that a true copy of FPL Energy's Brief Regarding the Applicants' Short-Term Electric Security Plan was served by electronic mail this 31<sup>st</sup> day of October, 2008, upon the following.

Dane Stinson

James W. Burk/Mark Hayden
Arthur Korkosz/Ebony Miller
FirstEnergy Service Company
76 South Main Street
Akron, Ohio 44308
burkj@firstenergycorp.com
haydenm@firstenergycorp.com
korkosz@firstenergycorp.com
millere@firstenergycorp.com
David A. Kutik
Jones Day
North Point, 901 Lakeside Avenue
Cleveland, Ohio 44114
dakutik@jonesday.com

Mark A. Whitt/Andrew Campbell Jones Day 325 John H. McConnell Blvd, Ste 600 Columbus, Ohio 43215 mawhitt@jonesday.com ajcampbell@jonesday.com

David I. Fein
Vice President, Energy Policy - Midwest
Constellation Energy Group, Inc.
550 West Washington, Blvd., Suite 300
Chicago, IL 60661
david.fein@constellation.com

Nolan Moser Air & Energy Program Manager The Ohio Environmental Council 1207 Grandview Avenue, Suite 201 Columbus; Ohio 43212-3449 nmoser@theOEC.org

Jeffrey L. Small, Counsel of Record
Jacqueline Lake Roberts
Richard C. Reese
Gregory J. Poulos
Office of the Ohio Consumers' Counsel
10 West Broad Street, Suite 1800
Columbus, Ohio 43215-3485
small@occ.state.oh.us
roberts@occ.state.oh.us
poulos@occ.state.oh.us
poulos@occ.state.oh.us

Cynthia A. Fonner
Senior Counsel
Constellation Energy Resources, LLC
550 West Washington, Blvd., Suite 300
Chicago, IL 60661
cynthia.a.fonner@constellation.com

Trent A. Dougherty
Staff Attorney
The Ohio Environmental Council
1207 Grandview Avenue, Suite 201
Columbus, Ohio 43212-3449
trent@theOEC.org

Gary A. Jeffries
Senior Counsel
Dominion Retail, Inc.
501 Martindale Street, Suite 400
Pittsburgh Pa 15212-5817
Gary.A.Jeffries@dom.com

Ohio Energy Group
David F. Boehm, Esq.
Michael L. Kurtz, Esq.
BOEHM, KURTZ & LOWRY
36 East Seventh Street, Suite 1510
Cincinnati, Ohio 45202
dboehm@BK.Llawfirm.com
mkurtz@BKLlawfirm.com

David C. Rinebolt Colleen L. Mooney Ohio Partners far Affordable Energy 231 West Lima Street P.O. Box 1793 Findlay, Ohio 45839-1793 drinebolt@aol.cam cmooney2@columbus.rr.com

Nucor Steel Marion, Inc.
Garrett A. Stone
Counsel of Record
Michael K. Lavanga
Brickfield, Burchette, Rifts & Stone, P.C.
1025 Thomas Jefferson Street, N.W.
8th Floor, West Tower
Washington, D.C. 20007
gas@bbrslaw.com
mkl@bbrslaw.com

Craig G. Goodman
President
National Energy Marketers Association
3333 K Street NW, Suite 110
Washington, D.C. 20007
cgoodman@energymarketers.com

Dominion Retail
Barth E. Royer
33 South Grant Avenue
Columbus, Ohio 43215-3927
barthroyer@aol.com

The Kroger Company
John W. Bentine, Esq.
Mark S. Yurick, Esq.
Matthew S. White, Esq.
Chester, Willcox & Saxbe LLP
65 East State Street, Suite 1000
Columbus, Ohio 43215-4213
jbentine@cwslaw.com
myurick@cwslaw.com
mwhite@cwslaw.com

Industrial Energy Users-Ohio
Samuel C. Randazzo (Counsel of Record)
Lisa G. McAlister
Daniel J. Neilsen
Joseph M. Clark
MCNEES WALLACE & NURICK LLC
21 East State Street, 17th Floor
Columbus, Ohio 43215
sam@mwncmh.com
Imcalister@mwncmh.com
dneilsen@mwncmh.com
iclark@mwncmh.com

Northwest Ohio Aggregation Coalition Lance Keiffer Assistant Prosecutor, Lucas County 711 Adams Street, 2nd Floor Toledo, Ohio 43624-1680 lkeiffer@co.lucas.oh.us

Northwest Ohio Aggregation Coalition Sheila H. McAdams Law Director Marsh & McAdams 204 West Wayne Street Maumee, Ohio 43537 sheilahmca@aol.com

Northwest Ohio Aggregation Coalition Paul S. Goldberg, Law Director Phillip D. Wurster, Asst. Law Dir. 5330 Seaman Road Oregon, Ohio 43616 pgoldberg@ci.oregon.oh.us

Northwest Ohio Aggregation Coalition Paul Skaff, Assistant Village Solicitor Leatherman, Witzler 353 Elm Street Perrysburg, Ohio 43551 paulskaff@justice.com

Richard L. Sites
General Counsel and Senior Director of
Health Policy
Ohio Hospital Association
155 East Broad Street, 15th Floor
Columbus, Ohio 43215-3620
ricics@ohanet.org

Northwest Ohio Aggregation Coalition Leslie A. Kovacik Senior Attorney, City of Toledo 420 Madison Ave., Suite 100 Toledo, Ohio 43604-1219 leslie.kovacik@toledo.oh.gov

Northwest Ohio Aggregation Coalition
Brian J. Ballenger
Law Director
Ballenger & Moore
3401 Woodville Rd., Suite C
Toledo, Ohio 43619
ballengerlawbjb@sbcglobal.net

Northwest Ohio Aggregation Coalition James E. Moan, Law Director 4930 Holland-Sylvania Road Sylvania, Ohio 43560 jimmoan@hotmail.com

Northwest Ohio Aggregation Coalition Thomas H. Hays, Solicitor 3315 Centennial Road, Suite A-2 Sylvania, Ohio 43560 hayslaw@buckeye-express.com

John Jones
William Wright
Office of the Ohio Attorney General
Public Utilities Section
180 East Broad Street, 9th Floor
Columbus, Ohio 43215
john.jones@puc.state.oh.us
william.wright@puc.state.oh.us

Neighborhood Environmental Coalition, The Empowerment Center of Greater Cleveland, United Clevelanders Against Poverty. Cleveland Housing Network and The Consumers For Fair Utility Rates Joseph P. Meissner Cleveland Legal Aid Society 1223 West Sixth Street Cleveland, OH 44113 jpmeissn@lasclev.org

The Natural Resources Defense Council and the Sierra Club Henry W. Eckhart 50 West Broad Street #2117 Columbus, Ohio 43215 henryeckhart@aol.com

Northeast Ohio Public Energy Council and Ohio Schools Council Glenn S. Krassen Bricker & Eckler LLP 1375 East Ninth Street, Suite 1500 Cleveland, Ohio 44114-1718 gkrassen@bricker.com

Larry Gearhardt

Chief Legal Counsel Ohio Farm Bureau Federation 280 North High Street, P.O. Box 182383 Columbus, OH 43218-2383 LGearhardt@ofbf.org

Citizen Power, Inc., David Hughes, Kelli O'Neill and Ronald O'Connell Theodore S. Robinson Citizen Power 2121 Murray Avenue Pittsburgh, PA 15217

robinson@citizenpower.com

Sean W. Vollman David A. Muntean Assistant Directors of Law 161 S. High Street, Suite 202 Akron, Ohio 44308 Vollmse@ci.akron.oh.us Munteda@ci.akron.oh.us

Northeast Ohio Public Energy Council and Ohio Schools Council Brett Breitschwerdt Bricker & Eckler LLP 100 South Third Street Columbus OH 43215 bbreitschwerdt@bricker.com

The Ohio Environmental Council Barth E. Royer 33 South Grant Avenue Columbus, Ohio 43215-3927 barthroyer@aol.com

The Ohio Manufacturers' Association Langdon D. Bell Bell & Royer Co., LPA 33 South Grant Avenue Columbus OH 43215-3927 LBELL33 @aol. com

Kevin Schmidt The Ohio Manufacturers' Association 33 North High Street Columbus OH 43215-3005 Kschmidt@ohiomfg.com

Omnisource Corporation
Damon E. Xenopoulos, Esq.
Shaun C. Mohler, Esq,
Brickfield, Burchette, Ritts & Stone, P.C.
1025 Thomas Jefferson Street, N.W.
8th Floor, West Tower
Washington, D.C. 20007
dex@bbrslaw.com
shaun.mohler@bbrslaw.com

Steve Millard
President and Executive Director
The Council of Smaller Enterprises
The Higbee Building
100 Public Square, Suite 201
Cleveland, OH 44113
smillard@cose.org

Morgan Stanley Capital Group Inc. Gregory K. Lawrence McDermott Will & Emery LLP 28 State Street Boston, MA 02109 glawrence@mwe.com Material Sciences Corporation Craig I. Smith Attorney at Law 2824 Coventry Road Cleveland, Ohio 44120 wis29@yahoo.com

Eric D. Weldele
Tucker Ellis & West LLP
1225 Huntington Center
41 South High Street
Columbus, OH 43215
Eric.welde@tuckerellis.com

Steven Huhman
Vice President
Morgan Stanley Capital Group Inc.
200 Westchester Avenue
Purchase, NY 10577
Steven.Huhman@morganstanley.com

Direct Energy Services, LLC;
Constellation NewEnergy and
Constellation Energy Commodities
Group; Integrys Energy; National Energy
Marketers Assoc.
M. Howard Petricoff
Stephen M. Howard
Vorys, Sater, Seymour & Pease LPP
52 East Gay Street
P. 0. Box 1008
Columbus, Ohio 43216-1008
mhpetricoff@vorys.com
smhoward@vorys.com

Robert J. Triozzi
Director of Law, City of Cleveland
Steven Beeler
Assistant Director of Law,
City of Cleveland
Gregory H. Dunn
Christopher L. Miller
Andre T. Porter
Schottenstein Zox & Dunn Co., LPA
250 West Street
Columbus, Ohio 43215
gdunn@szd.com
cmiller@szd.com
aporter@szd.com

The Commercial Group
Douglas M. Mancino
McDermott Will & Emery LLP
2049 Century Park East, Suite 3800
Los Angeles, California 90067-3218
dmancino@mwe.com

The Commercial Group Grace C. Wung McDermott Will & Emery LLP 600 Thirteenth Street, N.W. Washington, D.C. 20005 gwung@mwe.com