FILE

## BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

PECEIVED-DOCKETING ON

In the Matter of the Application of Duke Energy Ohio for Approval of an Electric Security Plan.

Case No. 08-920-EL-SSO C ()

In the Matter of the Application of Duke Energy

Case No. 08-921-EL-AAM

Ohio for Approval to Amend Accounting

Methods.

In the Matter of the Application of Duke Energy

Ohio for Approval of a Certificate of Public

Case No. 08-922-EL-UNC

Convenience and Necessity to Establish an Unavoidable Capacity Charges.

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In the Matter of the Application of Duke Energy Ohio for Approval to Amend its Tariffs.

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Case No. 08-923-EL-ATA

## PREFILED TESTIMONY OF TAMARA S. TURKENTON

RATES & TARIFFS DIVISION
UTILITIES DEPARTMENT
PUBLIC UTILITIES COMMISSION OF OHIO

Staff Exhibit \_\_\_\_

October 31, 2008

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Technician Date Processed OCT 31 2008

1	1.	Q.	Please state your name and business address.
2		A,	My name is Tamara S. Turkenton. My business address is 180 East Broad
3			Street, Columbus, Ohio 43215.
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5	2.	Q.	By whom are you employed and in what capacity?
6		A.	I am employed by the Public Utilities Commission of Ohio as a Public
7			Utilities Administrator 2, in the Rates & Tariffs Division of the Utilities
8			Department.
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10	3.	Q.	Please briefly summarize your educational background and work experi-
11			ence.
12		A.	I have earned a Bachelor of Business Administration in Finance and
13			Business Pre-Law (BBA) from Ohio University. I have also earned a
14			Master of Business Administration (MBA) degree from Capital University
15			and a Master of Tax Laws (MT) degree from Capital Law School.
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17			I have been continuously employed by the Commission since July 1994
18			involved in the Electric Fuel Component (EFC) section, the Telecommuni-
19			cations section, the Competitive Retail Electric Service (CRES) section
20			working on all aspects of electric deregulation and SB 3, and most recently
21			the Rates & tariffs section, working on electric utility rates, rules, and
22			regulations including green energy renewable programs.

Q. 1 4. Have you testified in prior proceedings before the Commission? 2 A. Yes. 3 What is the purpose of your testimony in this proceeding? 4 5. Q. 5 A. I am supporting the Stipulation and Recommendation (Stipulation) filed in 6 this proceeding on October 27, 2008. 7 8 6. Q. Were all of the parties (including Staff) to this proceeding present at 9 negotiations that resulted in the Stipulation? 10 A. Settlement meetings were noticed to all parties and all parties were present 11 either in person or by phone or they chose not to participate. The Staff was 12 present at all of the negotiations. 13 Q, 14 7. Do you believe the Stipulation filed in this case is the product of serious 15 bargaining among knowledgeable parties? 16 A. Yes. This agreement is the product of an open process in which all parties 17 were represented by able counsel and technical experts. Extensive negotiations and analysis on complex issues occurred, including new issues such as 18 19 energy efficiency mandates provided for in Senate Bill 221 (SB 221). The 20 Stipulation represents a comprehensive compromise of issues raised by 21 parties with diverse interests. Most issues have been resolved by those

parties who signed the Stipulation and as such have adopted the Stipulation

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1 as a reasonable resolution of most issues except one issue of residential 2 governmental aggregation. The Parties agreed in the Stipulation that OCC 3 shall have the right to carve out for litigation the issue of bypassability 4 (price avoidability) of SRA-SRT and to receive a shopping credit of 6% (on 5 SRA-CD) for residential government aggregation customers. 6 Overall, I believe that the Stipulation that the parties are recommending for 7 Commission adoption presents a fair and reasonable result. 8 9 In your opinion, does the Settlement benefit ratepayers and promote the 10 8. Q. public interest? 11 12 A. Yes. The stipulation establishes a fair and reasonable increase in the base 13 price of generation of approximately 1.9% in 2009, 2.0% in 2010, and 14 1.2% in 2011. Cost-based trackers that recover costs of fuel, purchased 15 16 power, and allowances (PTC-FPP), environmental compliance, home-17 land security, and changes in taxes (PTC-AAC), costs for market generation capacity (SRA-SRT), and costs for transmission (TCR) will 18

continue to adjust accordingly through the ESP period (2009-2011).

continue to be collected (6% of Little g) through the ESP period.

Additionally, Rider SRA-CD (to recover capacity dedication costs) will

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It establishes a distribution rider Infrastructure Modernization (DR-IM) to recover costs (subject to costs caps each year) relating to SmartGrid {SmartGrid includes Advanced Meter Infrastructure (AMI) and Distribution Automation (DA). The Stipulation provides that DE-Ohio will convene a collaborative process for the purpose of exploring opportunities to maximize benefits of the SmartGrid investment. The Stipulation ensures that during the collaborative process DE-Ohio will design and implement tariffs for revenue-neutral critical peak pricing programs, enhanced power manager pricing programs, and residential time of use programs. Improving access to meter information that will assist customers in managing costs will also be explored. Additionally, a middeployment program summary and review will occur to address deployment lessons learned and the desirability of continuing SmartGrid beyond December 31, 2011. As part of implementing Rider DR-IM, DE-Ohio also agreed in the Stipulation to enhance it system reliability targets (SAIFI).

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• It establishes a distribution rider for Energy Efficiency (DR-SAW) based on an avoided costs model and compensates DE-Ohio with an incentive on its program costs (subject to caps) for achieving energy efficiency above the statutory mandates in SB 221 during the ESP period. The Stipulation also provides that DE-Ohio will convene a

collaborative process, with the Ohio Manufacturers' Association 1 2 assistance, to develop and implement programs for manufacturers in 3 DE-Ohio's territory that benefit both collaborative participants and the state of Ohio. 4 It establishes a distribution rider Economic Competiveness Fund (DR-5 6 ECF) to recover delta revenues associated with reasonable arrange-7 ments. The Stipulation also provides that DE-Ohio shall not enter into 8 reasonable arrangements for discounted rates without making an appli-9 cation to the Commission and obtaining approval from the Commission. 10 Furthermore, as part of that application, the rate allocation of delta revenue cost recovery between DE-Ohio and the customer shall be decided 11 by the Commission on an individual (application by application) basis. 12 It provides \$1,750,000 in shareholder funding for customer assistance 13 14 (including increased funding for home and energy weatherization contracts, fan and air conditioner distribution, and PIPP program contribu-15 tions) to aid low income customers in Ohio. 16

18 9. Q. Does the Stipulation violate any important regulatory principle?

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A. No. It furthers the policy of the state to provide reasonably priced and reliable electric service. It gives customers effective choices that ensure diver-

sity of electric supply and suppliers. It additionally provides flexible regulatory treatment.

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- 4 10. Q. Are you recommending its adoption by the Commission?
- A. Yes. I believe the Stipulation represents a fair and reasonable compromise of diverse interests and provides a fair result for all Ohio customers.

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- Q. Do you have any thoughts for Commission consideration on the residential
   governmental aggregation issue that OCC has carved out for litigation?
- 10 A. Yes. Staff suggests there is nothing in the Commission rules nor SB 221 11 that specifically prohibits nor specifically allows the bypassability (price 12 avoidability) of SRA-SRT and to receive a shopping credit of 6% (on SRA-CD) for residential government aggregation customers. Per the Stipulation, 13 14 only non-residential aggregation governmental aggregation customers can 15 bypass the SRA-SRT and receive a shopping credit of 6% (on SRA-CD). 16 However, in exchange for not paying these charges to DE-Ohio non-residential governmental aggregation customers must come back to DE-Ohio at 17 18 115% of the ESP-SSO price. (See Stipulation paragraph 20d). The Stipu-19 lation states residential governmental aggregation customers shall pay SRA-SRT and will not receive a shopping credit of 6% (on SRA-CD) but 20 21 by paying these charges residential governmental aggregation customers

never have the risk of coming back at 115% of the ESP-SSO and have no

minimum stay during the ESP period. (See Stipulation paragraph 20).

They come back to 100% of the ESP-SSO and have no minimum stay provision.

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While Staff understands OCC's position, Staff believes that non-residential government aggregation customers can better assess those risks. Non-residential customers have had the past experience of waiving such charges (during the ESP) and perhaps can better assess the risks of bypassing these charges and withstand the penalty of coming back to DE-Ohio at 115% of the ESP-SSO price. Although Staff believes that 115% ESP-SSO return pricing is reasonable and not a huge penalty, Staff would not wish to subject residential governmental aggregation customers to 115% ESP-SSO return pricing if that aggregation elected to bypass these charges. On its face, giving the same right to bypass these charges to residential governmental aggregations that non-residential aggregations have may seem reasonable. However, in reality "subjecting and actually imposing" upon a residential governmental aggregation customer 115% ESP-SSO return pricing may present practical problems of implementation that perhaps may not be in the best interest of customers.

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- 21 12. Q. Does this conclude your testimony?
- A. Yes, it does.

## PROOF OF SERVICE

I hereby certify that a true copy of the foregoing Prefiled Testimony of Tamara S. Turkenton, submitted on behalf of the Staff of the Public Utilities Commission of Ohio, was served by regular U.S. mail, postage prepaid, hand-delivered, and/or delivered via electronic mail, upon the following parties of record, this 31<sup>st</sup> day of October, 2008.

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