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# BEFORE THE OHIO POWER SITING BOARD

In the Matter of:

The Application of American Transmission Systems, Incorporated and The Cleveland Electric Illuminating Company for a Certificate of Environmental Compatibility and Public Need for the Geauga County 138 kV Transmission Line Supply Project

Case No. 07-0171-EL-BTX

### INITIAL DIRECT TESTIMONY OF

## DR. FRANCIS L. MERAT, PH.D., P.E.

#### ON BEHALF OF

#### CITIZENS ADVOCATING RESPONSIBLE ENERGY

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# FILE

- 1 Q. Please state your full name.
- 2 A. Francis L. Merat.
- 3 Q. Your business address?
- 4 A. Department of Electrical Engineering and Computer Science, Glennan
- 5 518, 10900 Euclid Avenue, Cleveland, Ohio 44106-7071.
- 6 Q. Dr. Merat, please describe your educational background.
- 7 A. I received a B.S. degree in electrical engineering, with high honors, from
- 8 Case Western Reserve University in May, 1972. I received an M.S. in
- 9 electrical engineering from CWRU in January, 1975. I received a Ph.D. in
- 10 electrical engineering from CWRU in February, 1978. I am also a

11 professional engineer licensed by the State of Ohio.

- 12 Q. Please describe your work history.
- 13 A. After receiving my Ph.D., I was a research engineer for the Department of
- 14 Electrical Engineering and Applied Physics at CWRU. I then was
- 15 appointed an Assistant Professor in the Department of Electrical
- 16 Engineering and Applied Physics in October, 1979 and was made an
- 17 Associate Professor in that department in July, 1985. I have maintained
- 18 that position since. I also have tenure as a CWRU faculty member. In
- 19 addition, I have held various administrative posts at CWRU, including
- 20 Associate Chair and Interim Chair for Electrical and Computer
- 21 Engineering, and have also spent a summer working for the United States
- 22 Army and a summer working for the United States Air Force. I also have

23		served as a private consultant on various projects, including many
24		litigation matters.
25	Q.	Do you have any publications?
26	Α.	Yes, I have two book chapters published, and have published nearly
27		twenty articles in peer-reviewed journals. I also have approximately
28		seventy conference and other publications.
29	Q.	Are you a member of any professional societies?
30	А.	Yes, I am a member of a number of professional societies, including the I-
31		triple-E, meaning the Institute of Electrical and Electronics Engineers,
32		where I sit as a senior member, and the Society of Manufacturing
33		Engineers.
34	Q.	Dr. Merat, did you review and rely upon any documents in forming the
35		opinions about what you were going to testify today?
36	А.	Yes. I reviewed the Application which CEI filed with the Public Utilities
37		Commission in support of its 1995 request to build the 138 kV power
38		transmission line known as the "Rachel" line, as well as several other
39		documents related to that proceeding. In addition, I reviewed the
40		Application filed in the present matter, which I understand is referred to as
41		the "Geauga Project," and a series of documents marked "confidential" by
42		First Energy in that proceeding.
43	Q.	Dr. Merat, in addition to the application in the Geauga proceeding, were
44		there any non-confidential documents which you found especially helpful n
45		understanding this matter?

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Α. Yes. There are three primary documents that are not confidential, and two 46 47 of these are contained within the Application, in the Geauga Matter. Q. 48 Doctor, showing you what has been marked Exhibit \_\_\_\_\_, please identify what this document is. 49 This drawing is from the Application and is labeled "Figure 02-1." It shows 50 Α. 51 the existing 36 kV circuit configuration for the portion of the FirstEnergy 52 System's Geauga System which will be impacted by the proposed 53 transmission line. It is particularly helpful because, although not to scale, it provides general locations for the various substations being served by 54 55 each of the existing power lines. Q. 56 Dr. Merat, showing you what has been marked Exhibit \_\_\_\_\_, please 57 identify this document. 58 Α. This document is also from the application and is labeled "Figure 02-2" in 59 the Application. This document is similar to the previous exhibit, in that it 60 is a not-to-scale geographic depiction of the substations, but this drawing 61 shows how the substations would be reconfigured and connected to the 62 proposed new Stacy substation if the proposed transmission line is 63 constructed. 64 Q. Dr. Merat, do either Figure 02-1 or 02-2 provide any electrical information 65 useful to understanding how the system is configured, how the proposed 66 revised configuration would be made, whether there is a need for this 67 system or whether the proposed solution meets the need? Α. No. That information is contained only on confidential documents. 68

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69 Q. Dr. Merat, showing you what's been marked Exhibit \_\_\_\_\_, can you identify
70 that document?

71	A.	Yes. This is an aerial photograph of the area involved in all of these
72		transmission lines, upon which an overlay has been made, showing the
73		location of the existing Q1-Q4 corridor, the Pine Grove substation, the line
74		extension from Q1-Q4 to Pine Grove, the former B&O Railway grade, the
75		Geauga Park District Bike Trail, the Ruth substation, the previously
76		approved Rachel preferred route, and the Preferred Route and the
77		Alternate Route at issue in this proceeding. It is my understanding that
78		the overlays were prepared by Dr. Galm based upon information available
79		from the Geauga County Auditor's website (which has aerial views of all
80		parcels in Geauga County), and other documents in the Application and
81		the Rachel Application.
82	Q.	Dr. Merat, did you rely on any confidential documents in reaching the
83		opinions about which you are going to testify?
84	A.	Yes.
85	Q.	Dr. Merat, I am going to go through the confidential documents which you

reviewed so that we can identify the confidential documents upon which you relied. First, showing you what has been marked Exhibit \_\_\_\_, which is identified with the Bates number "ATSI-CEI-CON00000071," can you identify this document?

90 A. Yes. This is a two-page confidential internal First Energy memo.

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91	Q.	Did you rely, in part, on this document to reach the opinions about which
92		you are going to testifying herein?
93	A.	Yes.
94	Q.	Showing you what has been marked Exhibit, bearing the abbreviated
95		Bates numbers CON157 through CON219, can you identify this
96		document?
97	Α.	Yes, this is a 2006 PowerPoint presentation prepared by First Energy
98		regarding various options for the power line.
99	Q.	Did you rely, in part, on this document to reach the opinions about which
100		you are going to testify?
101	Α.	Yes.
102	Q.	Showing you what has been marked Exhibit, which bears Bates
103		numbers CON220 through CON241, can you identify this document?
104	Α.	Yes. This is a 2006 internal FirstEnergy study regarding the Middlefield
105		area power project.
106	Q.	Did you rely, in part, on this document to reach the opinions about which
107		you are going to testify?
10 <b>8</b>	A.	Yes.
109	Q.	Showing you what has been marked as Exhibit, which bears the
110		Bates numbers CON249 through CON289, can you identify this
111		document?
112	A.	Yes. This is a 2006 study prepared by URS for First Energy regarding the
113		Middlefield system support project.

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114	Q.	Did you rely, in part, on this document to reach the opinions about which
115		you are going to testiy?
116	Α.	Yes.
117	Q.	Showing you what has been marked Exhibit, which bears Bates
118		number CON290, can you identify this document?
119	A.	Yes, this is a First Energy drawing showing the 36 kV load system, as
120		depicted on Figure 02-1 in the application, but with voltage and load data
121		for each of the substations identified.
122	Q.	Did you rely, in part, on this document to reach opinions about which you
123		are going to testify?
124	Α.	Yes.
125	Q.	Showing you what has been marked Exhibit, which bears Bates
126		number CON291, can you identify this document?
127	A.	Yes. This is a line drawing of the system, similar to Figure 02-2 in the
128		application, but showing all of the relevant load data.
129	Q.	Did you rely, in part, upon this document to reach the opinions about
130		which you are going to testify?
131	A.	Yes.
132	Q.	Dr. Merat, showing you what has been marked Exhibit, which is
133		identified as Bates number CON295, can you identify this document?
134	Α.	Yes. This is a larger version of the document Bates stamped CON290,
135		which is a line diagram of the 36 kV system, showing all of the relevant
136		load data. It is somewhat easier to read than the smaller document.

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Q. Did you rely, in part, on this document to reach the opinions about whichyou are going to testify?

139 A. Yes.

Dr. Merat, showing you what has been marked Exhibit , which is 140 Q. identified as Bates number CON296, can you identify this document? 141 142 Α. Yes. This is similar to the previous document, and is a larger version of 143 the document identified by Bates number CON291, showing the 36 kV 144 system and projected voltages and loads with the proposed 138 kV 145 transmission line and the new Stacy substation and the resulting 146 reconfiguration.

Q. Did you rely, in part, on this document to reach the opinions about which
you are going to testify?

149 A. Yes.

Q. Dr. Merat, showing you what has been marked as Exhibit \_\_\_\_, which is
identified by Bates number CON297, can you identify this document?

152 A. Yes. This is a line drawing of the Mayfield to Ashtabula 138 kV

153 transmission line, showing existing loads on the line at each of seven154 electrical busses.

Q. Did you rely, in part, on this document to reach the opinions about which
you are going to testify?

157 A. Yes.

Q. Dr. Merat, showing you what has been marked as Exhibit \_\_\_\_, identified
 as Bates number CON298, can you identify this document?

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<b>16</b> 0	Α.	Yes. This is a line drawing of the Mayfield to Ashtabula 138 kV
161		transmission line, showing load data for the electrical busses referenced in
162		the previous document, with the addition of a loop to create the proposed
163		Stacy substation and the projected load data for that proposed substation.
164	Q.	Did you rely, in part, upon this Exhibit to reach the opinions about which
165		you will testify?
166	Α.	Yes.
167	Q.	Dr. Merat, showing you what has been marked as Exhibit, identified
168		as Bates number CON294, can you identify this document?
169	A.	Yes. This is another line drawing for the Mayfield to Ashtabula 138 kV
170		transmission line, including the proposed Stacy substation and the
171		transmission line proposed in this proceeding.
172	Q.	Is this document identical to Exhibit (Bates number CON298)?
173	А.	No. It is similar and depicts a similar schematic, but some of the load
174		numbers are different.
175	Q.	Did you rely, in part, on this document to reach the conclusions about
176		which you are going to testify?
177	Α.	Yes.
178	Q.	Dr. Merat, showing you what has been marked as Exhibit, marked as
179		Bates number CON292, can you identify this Exhibit?
180	A.	Yes. This is another line drawing of the Mayfield to Ashtabula 138 kV
181		transmission line, showing the various substations and the transmission

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182		line at issue in this proceeding, but showing load data which is projected
183		to occur if the Mayfield Q3 line were out of service.
184	Q.	Did you rely, in part, on this document to reach the opinions about which
185		you are going to testifying?
186	Α.	Yes.
187	Q.	Dr. Merat, showing you what has been marked Exhibit, identified as
188		Bates number CON293, can you identify this document?
189	Α.	Yes. This document is similar to the previous document, but it shows the
190		projected loading condition if the Ashtabula Q3 line is out of service.
191	Q.	Did you rely, in part, on this document to reach the opinions about which
192		you are going to testify?
193	Α.	Yes.
1 <b>94</b>	Q.	Dr. Merat, showing you what has been marked as Exhibit, also
195		identified as CON299, can you identify this document?
196	Α.	Yes. This document is a detailed line drawing, showing substantial
197		loading and voltage data for the existing 36 kV system in this area.
1 <b>98</b>	Q.	Is this document identical to Exhibit (Bates number CON290)?
199	Α.	No. It is similar and contains similar data, but it is not identical to that
200		drawing.
201	Q.	Dr. Merat, showing you what has been marked as Exhibit, identified
202		as CON300, can you identify that drawing?
203	A.	Yes, this is a drawing of the existing 36 kV system with the 138 kV
204		transmission line and the proposed Stacy substation shown, the proposed

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205		reconfiguration of the 36 kV system shown, and the resulting projected
206		load data shown.
207	Q.	Is this document identical to Exhibit (identified as Bates number
208		CON291)?
209	A.	No. It is similar to that document and contains similar data, but the two
210		documents are different.
211	Q.	Dr. Merat, based upon your review of the foregoing documents, have you
212		reached an opinion, from an electrical standpoint, whether the existing
213		electrical system in the Middlefield area, is in need of strengthening?
21 <b>4</b>	Α.	Yes. The voltage levels and load levels at various substations, and the
215		length of several of the circuits, particularly MF-22, show that
216		strengthening of this system, by some means, is something which appears
217		to be justified.
218	Q.	Is there only one method to effect that strengthening, from an electrical
219		standpoint?
220	A.	No, there is a large variety of solutions which could be employed.
221	Q.	Does the solution proposed by installation of the Preferred Route,
222		including the installation of a new Stacy substation and the reconfiguration
223		of the existing 36 kV system address the problem from an electrical
224		standpoint?
225	Α.	Yes, it does appear to do that.

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226	Q.	Does the proposed Alternate Route, including the addition of the Stacy
227		substation and the reconfiguration of the 36 kV circuits also address that
228		problem from an electrical standpoint?
229	А.	Yes, it appears to address the problem in a similar fashion.
230	Q.	Dr. Merat, Exhibit (CON290), Exhibit (CON291), Exhibit
231		(CON295), Exhibit (CON296), Exhibit (CON297), Exhibit
232		(CON298), Exhibit (CON299), and Exhibit (CON300) were all
233		filed with the Ohio Power Siting Board as "sealed" documents are are
234		unavailable to the public. Referring collectively to these eight documents
235		as the "sealed documents," could you have determined whether or not a
236		need exists for either the Preferred Route or the Alternate Route without
237		reviewing the data contained in the sealed documents?
238	Á.	No.
239	Q.	Could you have determined that either the Preferred Route or the
240		Alternate Route meets this need without reviewing the date contained in
<b>24</b> 1		the sealed documents.
242	A.	No.
243	Q.	Are you familiar with the system strengthening that was proposed in the
244		Rachel application?
245	Α.	Yes.
246	Q.	Do you have an opinion, to a reasonable degree of certainty, whether from
247		an electrical standpoint, the system strengthening proposed in the Rachel

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248		Application and the 138 kV transmission line proposed in the Geauga
249		Application would provide a similar solution?
250	Α.	Yes.
251	Q.	What is that opinion?
252	Α.	I believe that the solution proposed in Rachel would provide an electrical
253		solution that is nearly identical to the construction of the transmission line
254		proposed in the Geauga Application for either the Preferred or the
255		Alternate routes.
256	Q.	Was the Rachel circuitry designed in an identical fashion?
257	Α.	No, the Rachel circuitry was a tie-in, and the proposed Geauga solution
258		involves a loop.
259	Q.	From an electrical standpoint, does it make a difference that Rachel was a
260		tie-in and that Geauga is a loop system?
261	Α.	No, the end result is the same.
262	Q.	Is the construction of the two types of circuits substantially different?
263	Α.	No, separate configurations have to be made where the transmission lines
264		are connected and there is slightly different circuitry at the southern
265		substation, but basically the two methodologies are very compatible.
266	Q	Are you familiar with a discussion regarding a possible transmission line
267		from the Pinegrove substation to the Ruth substation?
268	Α.	Yes, I am aware that this issue has been looked at in a preliminary sense.
269	Q.	Do you have an opinion, to a reasonable degree of engineering certainty,
270		as to whether the construction of a 138 kV transmission line from the

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271		Pinegrove substation to a new substation adjacent to the Ruth substation
272		would have the same beneficial effect to the Middlefield problem as the
273		construction of the Preferred Route or the Alternate Route?
274	A.	Yes.
275	Q.	What is that opinion?
276	A.	From an electrical standpoint, the Pinegrove to Ruth transmission line
277		would have the same beneficial effect as the proposed Preferred Route or
278		the proposed Alternate Route.
279	Q.	Are there complicating factors to such a line?
280	A.	There are complicating factors, but not prohibitive factors. The line from
281		the 138 kV Q1-Q4 line to Pinegrove is, as I understand it, a "tapped" line.
282		However, with the extension of a circuit from Pinegrove to the Q1-Q4
283		corridor, meaning the addition of a second circuit, the loop configuration
284		provided for in the Alternate Route and the Preferred Route could still be
285		achieved. Alternatively, the design could be made - as it was in Rachel -
286		for a simple tie-in, which could simply be done from Pinegrove.
287	Q.	Do you have an opinion, to a reasonable degree of engineering certainty,
288		as to whether the construction of a power line along the Mayfield Road
289		corridor, from the Mayfield substation to a new Stacy substation would
290		achieve, from an electrical standpoint, the same result as the construction
291		of the Preferred Route or the Alternate Route?
292	Α.	Yes.
293	Q.	What is that opinion?

A. The Mayfield to Stacy option would produce the same electrical result as
 the Preferred Route or the Alternate Route.

296 Q. Please explain your conclusion.

A. Referring to Exhibit \_\_\_\_ (CON071), I learned that First Energy has already
 constructed much of MF-22 on the south side of Mayfield Road with 795
 ACSR wire and 138 kV spacing. According to that memo, First Energy
 constructed this in contemplation of installing a single circuit 138 kV line

- 301 between the north-south bulk power transmission corridor in western
- 302 Geauga County and the Sandborn station in Orwell, which is located

303 substantially to the east of the proposed Stacy substation.

- Q. Do you have an opinion, to a reasonable degree of engineering certainty,
  whether the construction of a 138 kV line from the Mayfield substation to
  the proposed Stacy substation would strengthen the Middlefield system at
  issue?
- 308 A. Yes, even the construction of a single circuit 138 kV line, as identified in
  309 the March, 2007 memorandum, would strengthen the system serving
  310 Middlefield.
- Q. Do you have an opinion, to a reasonable degree of engineering certainty,
  whether the construction of a two circuit 138 kV line on Mayfield Road
  from the Mayfield substation to the proposed Stacy substation would serve
  the same purpose as the proposed Preferred Route or proposed Alternate
  Route?

316	А.	Yes. From an electrical standpoint, running the transmission line from the
317		Mayfield substation to the Stacy substation would accomplish the same
318		end result as constructing the line as proposed in the Preferred or
319		Alternate routes.
320	Q.	Have you evaluated, from an electrical standpoint, the feasibility of
321		constructing a transmission line from the Mayfield to Ashtabula Q1-Q4
322		corridor utilizing the Route 11 right of way?
323	Α.	Yes, in a general sense.
324	Q.	Do you have an opinion, to a reasonable degree of engineering certainty,
325		whether it would be feasible from an electrical standpoint to construct a
326		138 kV transmission line from the Mayfield to Ashtabula corridor utilizing
327		the State Route 11 right of way in order to address the identified
328		Middlefield problems?
329	Α.	Yes. From an electrical prospective, bringing the transmission line from
330		Ashtabula down the Route 11 corridor, and then west on Mayfield Road to
331		or beyond Orwell would accomplish the same general result, although the
332		specific location of the substation would have to be evaluated with respect
333		to the load centering goals of this project.
334	Q.	Are you aware of any other solutions to the problems identified in the
335		application?
336	A.	I am not aware of specific solutions, but I am aware that other possible
337		solutions do exist. Exhibit (CON157, et seq.), Exhibit (CON220,
338		et seq.), and Exhibit (CON249, et seq.) all speak of the Ohio Edison

339		69 kV system, which is owned by First Energy. Based upon the
340		information provided, it appears that the 69 kV system in Trumbull County
341		is in need of strengthening, although few details are supplied. Several of
342		the options discussed in the referenced exhibits make this fact clear and
343		also involve the utilization of the 69 kV system. However, I do not have
344		enough information to determine whether a viable option, from an
345		electrical standpoint, exists utilizing the 69 kV system or in conjunction
346		with the strengthening of that system as may otherwise be necessary, but
347		the possibility that a more regional solution, addressing both the Trumbull
348		County and Geauga County problems might be viable, and this is at least
349		suggested by these documents.
350	Q.	Dr. Merat, I would like to draw your attention to Exhibits and
351		(CON297 and CON298) which are also identified as Figure 1 and Figure 2
352		and are filed with the Ohio Power Siting Board in this proceeding. What
353		are the designations "Mayfield" "Pinegrove" "LeRoy Center" "Spruce"
354		"Sanborn" "Ashtabula" in that drawing?
355	A.	These are 138 kV substations which transform the 138 kV to a lower
356		voltage for distribution.
357	Q.	Dr. Merat, looking at the drawing, each of these substations are
358		represented by long vertical rectangles, is that correct?
359	A.	Yes.
360	Q.	Dr. Merat, the third rectangle from the left has no designation at the top, is
361		that correct?

- 362 A. Yes.
- 363 Q. Can you tell what the rectangle signifies?
- 364 A. It appears to signify the Rachel bus, especially because at the bottom of
- 365 the rectangle there is a designation 02RA Q-3. And because, looking at
- 366 the load information, it appears to be a substation with no load.
- 367 Q. What is the significance of this?
- 368 A. Well, it certainly appears that FirstEnergy has kept the Rachel line in its
- 369 computer modeling programs, at the location where it was designed to be
- in the 1997 Certificate of Need.
- 371 Q. Why would FirstEnergy keep the Rachel line in its models if it does not
- 372 intend to build that line?
- A. I cannot think of any reason why it would do so.
- 374 Q. Dr. Merat, are you a member of CARE?
- 375 A. No lam not.
- 376 Q. Are any of your family members members of CARE?
- 377 A. No.
- 378 Q. Do you own any real property that would be impacted by either the
- 379 Preferred Route or the Alternate Route?
- 380 A. No.
- 381 Q. Do any of your family members own real property that would be impacted
  382 by either route?
- 383 A. No.

- 384 Q. Are you being compensated for your investigation into these issues or
- 385 your testimony?
- 386 A. No.

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### CERTIFICATE OF SERVICE

I hereby certify that a true and accurate copy of the foregoing Citizens Advocating Responsible Energy's Initial Direct Testimony of Francis L. Merat, Ph.D., P.E. was served this 8<sup>th</sup> day of September 2008, via regular U.S. Mail upon the following:

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