FILE

BEFORE THE PUBLIC UTILITIES COMMISSION OF OHIO

| In the Matter of the Application of Ohio |) | |
|--|---|------------------------|
| Edison Company, The Cleveland Electric |) | Case No. 07-551-EL-AIR |
| Illuminating Company, and The Toledo |) | Case No. 07-552-EL-ATA |
| Edison Company for Authority to Increase |) | Case No. 07-553-EL-AAM |
| Rates for Distribution Service, Modify Certain |) | Case No. 07-554-EL-UNC |
| Accounting Practices and for Tariff Approvals. |) | |

REPLY BRIEF OF OHIO HOME BUILDERS ASSOCIATION

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April 18, 2008

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REPLY BRIEF OF OHIO HOME BUILDERS ASSOCIATION

I. INTRODUCTION

In accordance with the schedule established by Attorney Examiners Price and Bojko, as amended by Entry dated April 9, 2008, the Ohio Home Builders Association ("OHBA") submits its Reply Brief for consideration by the Public Utilities Commission of Ohio ("Commission").

II. ARGUMENT

The OHBA's issue in this proceeding is simple: OHBA objects to the upfront payment concept for line extensions that was requested for approval in the above captioned case by Ohio Edison Company ("OE"), The Cleveland Electric Illuminating Company ("CEI") and The Toledo Edison Company ("TE"), collectively "FirstEnergy," "FirstEnergy Companies" or "Companies". As stated by OHBA throughout this proceeding, the current line extension policy was meant to provide electric distribution utilities, including the Companies, with the ability to recover the incremental and other

associated costs¹ of line extensions during the Companies' distribution rate freeze. OHBA Initial Brief at 3. See also, Staff Exhibits 1, 2, and 3 at 20. Upon a Commission Order in this case, the Companies' distribution rates will no longer be frozen. Accordingly, line extension costs should be recovered pursuant to a distribution rate case.

The Companies argue that while the monthly surcharge had a definite and specified end date prescribed under the terms of the Stipulation, the upfront payments were intended to continue after the distribution freeze ended. Companies' Initial Brief at 99. The Companies' position is spurious at best. Indeed, it would not make logical sense for one portion of the total package of line extension cost recovery components to fall off while other charges continue.² The Companies' argument would lead to a piecemeal approach to cost recovery that could otherwise be handled in one proceeding—a distribution rate case. In fact, the Companies admit that if they are unable to recover their costs through the upfront charges, such costs would be recovered through base rates determined through a distribution rate case proceeding.

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¹ "Incremental cost" is defined as "the net, incurred cost of installing the line extension. That is, the incremental cost of a line extension would be the portion of fully allocated cost that remains after netting out the value of line extension services and/or materials provided by the customer. The value of such services and / or materials provided by the customer would be equal to the utility's cost of providing such services and materials." In the Matter of the Commission's Investigation into the Policies and Procedures of Ohio Power Company, Columbus Southern Power Company, The Cleveland Electric Illuminating Company, Ohio Edison Company, The Toledo Edison Company and Monongahela Power Company Regarding the Installation of New Line Extensions, Case Nos. 01-2708-EL-COI et al., (hereinafter, "Line Extension Proceedings") Opinion and Order at 37-38 (November 7, 2002).

² Staff also appears to believe that the upfront cost recovery mechanism approved in the Line Extension Proceedings expires at the end of the distribution rate freeze as it states at page 40 of its Initial Brief:

The issue of cost recovery for line extensions was a significant issue, once before, in the companies' electric transition plans. This issue was resolved back then by a series of Commission-approved stipulations in Case No. 01-2708-EL-COI. But these stipulations, which allowed FE a cost recovery mechanism during the time its distribution rates were frozen, expire at the end of this year.

Company Exhibit 16-B at 2; Tr. Vol. II at 45 line 24 – p. 46, lines 1-5 (January 30, 2008); and Companies' Initial Brief at 96. As Company Witness Ouellette stated during the evidentiary hearing, there is no reason to believe that the Companies would not be able to recover those costs in such a proceeding. *Id.* at 46 lines 1-5.

Code, may afford them the opportunity to recover such incremental costs through upfront payment mechanisms. Companies' Initial Brief at 99. The Companies go as far as arguing that "the only reasonable explanation for the line extension language in RC 4928.15(A) and RC 4928.35(C) is that the General Assembly wanted to ensure that the Companies could recover their line extension costs so that they could continue to build distribution facilities and thus fulfill their obligation to provide adequate service." *Id.* at 98-99. While the law may permit upfront recovery, it certainly does not require it. As stated above, the purpose of continuing the concept of receiving upfront line extension charges set forth and approved in the Line Extension Proceedings no longer exists. Since the distribution rate freeze will end on January 1, 2009, when the Companies' new distribution rates are intended to be put into effect, the Companies will not face the same recovery issues as they had when the Line Extension Proceedings began. Because the Companies can recover the costs in base

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³ As the Companies' point out in their Initial Brief, Sections 4928.35(C) and 4928.15(A), state in part:

The schedule also shall include an obligation to build distribution facilities when necessary to provide adequate distribution service, provided that a customer requesting that service <u>may</u> be required to pay all or part of the reasonable incremental cost of the new facilities, in accordance with rules, policy, precedents, or <u>orders of the commission</u>.

Sections 4928.35(C) and 4928.15(A) (emphasis added). As such, there is no requirement that the Companies receive their costs through upfront charges.

rates, the mechanisms put in place during the Line Extension Proceedings are no longer necessary. Consequently, the Commission should deny the Companies' request for upfront payments for line extensions,

Nonetheless, as stated at pages 4 and 5 of OHBA's Initial Brief, should the Commission accept the Companies' and Staff's position that upfront cost recovery for line extensions is necessary, OHBA urges the Commission to accept Staff's recommended line extension charges set forth in the Staff Reports for each of the Companies. Staff Exhibits 1, 2, and 3 at 20-21.

III. CONCLUSION

For the reasons described above, as well as in OHBA's Initial Brief, OHBA urges the Commission to reject the Companies' request for upfront cost recovery of line extensions. If, however, the Commission does approve any such charges, it should adopt Staff's recommendation in each of the Companies' Staff Reports and clearly identify when and to what projects any new charges shall apply.

Respectfully Submitted,

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CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing Reply Brief of the Ohio Home

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